THE PUBLIC UTILITIES COMMISSION

OF THE STATE OF SOUTH DAKOTA

IN THE MATTER OF THE FILING BY SUPERIOR RENEWABLE ENERGY LLC ET AL. AGAINST MONTANA-DAKOTA UTILITIES CO. REGARDING THE JAVA WIND PROJECT

EL04-016

Transcript of Proceedings September 30, 2004



BEFORE THE PUBLIC UTILITIES COMMISSION,
ROBERT SAHR, CHAIRMAN
GARY HANSON, VICE CHAIRMAN (by telephone)
JIM BURG, COMMISSIONER (by telephone)

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SOUTH DAKOTA PUBLIC UTILITIES COMMISSION

APPEARANCES

David Gerdes Mark Meierhenry

Heather Forney

Reported By Cheri McComsey Wittler, RPR, CRR



Case Compress 5 1 jurisdiction because of the party bringing the 1 up on their own Motion. 2 2 Complaint lacks standing to bring it. CHAIRMAN SAHR: Thank you, And I 3 3 I suggested that I would raise the possibility know we have some of the Interveners on the line. 4 4 with the Commissioners that they might wish to and I would encourage you if you oppose the 5 5 proposed course of action that we seem to be consider the Complaint as not only a Complaint but 6 6 also as a request that the Commission upon its own prepared to take, if you would, please add or reply 7 7 Motion under 34A-26 move with notice to initiate to that proposed action. 8 8 this particular investigation as defined in the And with that, why don't we see --9 9 Complaint on its own Motion. Northwestern, you're on the line. Do you have any 10 10 And my feeling on that is that by doing so we additional comments? 11 would remove any potential jurisdictional objection 11 MR. DECKER: No. And we have no 12 12 that might subsequently be raised in the objection. 13 13 proceeding. CHAIRMAN SAHR: Thank you. Excel. 14 14 And with that, I would turn it over to either MR. WILCOX: No comments and no 15 15 comments of the parties or comments of the objection. 16 16 Commissioners. Do any of the parties have anything CHAIRMAN SAHR: Thank you. 17 17 to add to that? Black Hills. I don't know, Mr. Iverson and 18 18 Kilpatrick, if you're on the line for this Docket, CHAIRMAN SAHR: Why don't we give 19 19 the parties an opportunity if they want to comment. but if you are, I'll give you the opportunity to 20 20 Especially if they intend to oppose the proposed comment 21 action of having the Commissioners take this under 21 MR. IVERSON: Mr. Chairman, we don't 22 22 consideration on their own Motion. have any comment on this Docket. Thank you. 23 23 MR. GERDES: Good afternoon, CHAIRMAN SAHR: MidAmerican. 24 24 Mr. Chairman, members of the Commission. My name MS. STEWART: We have no problem 25 25 is Dave Gerdes. I'm a lawyer from Pierre, and I with that process. 6 8 1 represent Montana-Dakota in this proceeding. With 1 CHAIRMAN SAHR: Thank you very much. 2 2 So I think we've heard from all the Interveners. me is Mark Meierhenry who is local counsel for 3 3 Superior. I participated in that conference which We've heard from the Petitioner. 4 4 I believe was last Thursday, and I think there was COMMISSIONER BURG: I would just 5 5 general agreement among the people that this would move -- so that we can go ahead, I would move that 6 be a good move to assure that the Commission does, 6 we do open it under our own -- by the Commissioners 7 7 to hear this. I think it's right for that -- this in fact, have jurisdiction. 8 8 particular issue is right for us to make these Way back when this Docket first opened the 9 same discussion ensued, and that's why 9 kinds of decisions because I think we will probably 10 10 Montana-Dakota intervened in the Docket, was to have this question going into the future. 11 11 hopefully avoid any jurisdictional or standing CHAIRMAN SAHR: Thank you. I will 12 12 issues. We, like the Commission, don't want to second that Motion. 13 13 invest four to six months in a proceeding and have VICE CHAIR HANSON: Hanson concurs. 14 14 it be ineffective because of a procedural defect. CHAIRMAN SAHR: That takes care of 15 15 So we have no objection to what is proposed. the first issue. The second one likely will take a 16 16 CHAIRMAN SAHR: Thank you. little bit longer is to talk about a procedural 17 17 schedule. Mr. Meierhenry. 18 18 MR. MEIERHENRY: Mr. Chairman. And with that I will either look for staff or 19 19 members of the Commission, we likewise have no General Counsel to propose -- come up with any sort 20 objection. I think everyone agrees with staff and 20 of proposal to go forth with that. 21 21 both parties sitting here that the statutes did not MR. SMITH: There may be a couple of

contemplate this particular type of issue, and

where we fit as well. So we not only do not

speaking for Superior we scratched our head exactly

oppose, we would urge the Commission to take this

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issues here, and the first issue I think is just

the global procedural schedule, and we discussed

that at length the other day in your conference and

we came to no agreement at all. What I think we

9 11 1 ought to do probably is hear from the parties. 1 MR. MEIERHENRY: I would agree. In 2 2 that respect, if there is a reply, it would The one thing I want to point out, though, is 3 3 that in addition to what we've all talked about and hopefully narrow issues rather than expand them. 4 4 the parties have outlined in their scheduling But I can't see why we would need a reply. At this 5 5 proposals -- and, I don't know, Mark, did you point from Superior's viewpoint really we're 6 6 provide anything in writing because I can't seem to looking for a number more than anything else. I'm 7 7 find it? sure there will be other legal rulings. 8 8 MR. MEIERHENRY: 1 did. 1 have an MR. SMITH: Okay. With that I 9 9 extra copy. think -- I don't know. Unless you have -- open it 10 MR. SMITH: I've been scrambling 10 up to a general discussion of schedule globally. 11 11 here. It's probably down there in my pile MR. MEIERHENRY: Mr. Chairman and 12 12 somewhere. The other issues, though, that I want Commissioners, we did talk about this on the phone. 13 to bring up and we discussed it with your Texas 13 and MDU and Superior have exchanged -- through 14 14 counsel, and I forgot his name. I'm sorry. counsel exchanged their proposed scheduling orders. 15 15 MR. MEIERHENRY: Brad Moodie. They're quite a bit different. I want to explain 16 16 MR. SMITH: Brad Moodie. Was to the Commission why Superior would urge that the 17 17 because we're initiating this on our own Motion and hearing take place during the week of January 4 18 18 through the 7th, prior to the legislative session we've had kind of a confused procedure here from a 19 pleadings standpoint, maybe some thought also ought 19 this year. 20 20 to be given to what the parties think is We've proposed a schedule that is quick 21 21 appropriate now that the Commission has initiated because of very practical reasons. Number one, 22 22 this on its own Motion, whether or not you feel it's our position this number should have been 23 23 additional pleadings ought to be filed. filed by MDU already, and it should have been on 24 I know Dave and I talked about that, and kind 24 file. 25 25 of the understanding I think we had is that, okay, The other practical reasons from the wind 10 12 1 1 right now we have a Complaint. We don't have energy Superior standpoint is that Congress passed 2 2 anything really in the nature of a responsive the tax credit for wind energy, which is 3 3 pleading, like an answer. Brad Moodie expressed financially very important to the industry and 4 4 the desire to have an answer so he knew which important to this project, obviously. And that's 5 5 issues were joined and which were not. good for a year. And no one can predict what the 6 6 And lastly if you want to have a reply or new Congress will do, but in order to complete the 7 7 anything else, I'd be interested to hear on that. project by the end of 2005, MDU and Superior if 8 8 And other than that, I think the real issue is just after discovery they have issues left, and we got 9 9 establishing a procedural schedule that's to anticipate that they will, would have to resolve 10 achievable and that meshes with where you happen to 10 all of the power purchase agreement matters by the 11 11 be at right now with your discovery processes. end of March or April. 12 12 MR. GERDES: Maybe I should go Certain items have to be ordered should this 13 13 first, Mr. Smith. You had actually asked me if I project go forward, transformers, things of that 14 14 could get an answer filed by today. I think we're nature, and in order to get the tax credits and 15 15 on our second draft and it's being circulated and make the wind energy project financially feasible 16 16 so it may be tomorrow. But we are expecting to we need an answer as quickly as possible. And so 17 file an answer so that may take care of that issue, 17 that's why we're urging a fast procedural schedule 18 18 unless there's something else the parties want to that we cut down on answers to discovery, that we 19 19 talk about. have completed a big part of it and so we're asking 20 20 MR. SMITH: Do you want any kind of that the Commission consider that any additional 21 21 reply pleading, or is it your feeling, Mr. Gerdes, discovery items, data requests, be done by 22 22 that that's sufficient? October 18, that the parties basically answer those 23 23 MR. GERDES: I believe it's in two weeks, rather than the usual 30 days, that 24 24 sufficient. by November 5 any objection to the lack of 25 25 discovery be indicated by either party, that the MR. SMITH: Mark.

sure since we had a court reporter and this is on the record that we knew everyone present. Thank you very much, Larry.

With that, Mr. Gerdes, please proceed.

MR. GERDES: Mr. Chairman, members of the Commission, I filed comments on our scheduling proposal. Our scheduling proposal is that the hearing be sometime after the legislative session. Our proposal is that the hearing be on April 4. I think probably it could be held any time after about the middle of March. Basically the idea is to avoid the legislative session. We don't know what the legislative schedule is at the present time, but typically based on the way things have gone in the past the 39th legislative day would be sometime around the 3rd or 4th of March and the 40th legislative day would be somewhere around the 21st or 22nd of March. So certainly any time after that the hearing could start.

But we picked the dates we proposed to permit enough time to do a good job on this. As we mentioned in our filing, this is a novel issue for the Commission. To our knowledge nothing like this has occurred certainly within the memory of the current Commissioners, and probably for some time

fast-paced schedule is the quicker everyone can know all the information the quicker we can determine whether my client and MDU can reach an agreement without further litigation. So that is to me a very important reason to require these two entities to get all the information to each other as fast as possible and to determine where they're at prior to the end of the year.

And so with that, we would urge the faster schedule rather than the slower one proposed by Montana-Dakota. We're not to the tax credits, so forth. I think Montana-Dakota's proposal would be generally okay. But we think this is an unusual case.

CHAIRMAN SAHR: Thank you.

Mr. Gerdes, before we go forward with your comments and the comments of the Interveners, I do want to check -- I heard a beep on the phone line and I just want to check to see, has anyone come on the line since we first called the roll call? And it may have been someone that dropped.

MR. HETTINGER: Chairman Sahr, this is Larry Hettinger with Heartland Communications and Consulting.

CHAIRMAN SAHR: I wanted to make

prior to that. The Order in Docket F3365 was in 1982. And as we mentioned in our filing, the rules have changed since then, and so we are essentially dealing with a new subject matter.

Discovery is currently underway. Discovery is not concluded yet. There is certainly likely to be further discovery between Superior and MDU. There also is the matter of staff's discovery requests, which were served on the 21st of September and answers are not due until 30 days thereafter.

We haven't talked about experts. Certainly this is the type of subject matter that may involve experts, but we can't get to that until we get all of the discovery done. The nature of the discovery is such that we have to exchange information sufficient for each party to make a computation as to what they believe the avoided energy costs are and the avoided capacity costs are. That can't happen until we finish the discovery.

We have just finished -- I can report that we do have a confidentiality agreement. I just got it in the mail by overnight express this morning. And so we can handle the confidential material. There still is the matter of MDU's objections to certain interrogatories or certain discovery requests filed

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by Superior on the basis of relevancy which we do not believe that we are required to file.

These deal with the relevancy of pollution costs, the relevancy of whether or not we have to produce purchase power, the actual purchase power agreements as opposed to data in those agreements. I mean, those are all issues that have to be resolved before we can even think about drafting testimony. And so I sat down and I tried to take a very realistic view of the time that it would take to prepare this case for trial based upon my experience and based upon what appears to have to be done. And I did make a typographical error on my proposed schedule and had Superior filing prefiled testimony twice, which I didn't intend.

Quite frankly, I've looked at the staff's proposal and staff's proposal probably is a little bit better in the sense that it gives everybody a chance to file their testimony that uses the same time frame that I had suggested. That would be December 20 for the discovery deadline, January 20 for Superior's prefiled testimony, February 22 for MDU's prefiled testimony, March 10 for staff prefiled testimony, and then March 24 for Superior rebuttal testimony. And I would also add MDU

lots of qualified facilities making requests for avoided cost determinations.

I need to respond to one thing. Superior now recognizes a need for speed yet Superior negotiated for -- started negotiations well into last year yet they did not qualify as a qualified facility until April of this year. Certainly if Superior was in such a hurry, they could have started this process a lot more quickly. And so for us all to have to do a hurry up job on this because Superior didn't file their proceeding quickly enough is a consideration I think that the Commission should take into mind.

We believe that this schedule is really the minimum ·· this proposed schedule is really the minimum that you can look at and do a good job on this. This is a highly complex proceeding. We just got done with a two-week LNP hearing back in June and I think the run up to that was longer than the period of time over which we're proposing here and the subject matter is equally complex. You've got to have consideration for staff and staff's discovery and staff's experts. I mean, we've just got a lot of work to do yet.

And it's not that we won't do it.

rebuttal testimony. I inadvertently left that off of our request. Obviously if Superior is entitled to rebuttal testimony, I think we would be entitled to it as well. March 28 for prehearing conference and April 4 through the 8th for the hearing. Which this occupies about the same time frame that we had proposed.

The other problems that are associated with the schedule that Superior proposes, even though it's proposed that this hearing occur the week before the legislature starts, we all know from past experience there is a lot of pre-legislative activity that occurs in Pierre. We are talking about having a place to have the hearing. We're talking about places for the witnesses to stay. We're talking about airline capacity to get the people here. We all know that when the legislature's in session around this city, small city, that other things are difficult to accomplish.

This is an important proceeding for the parties. Quite frankly, it's an important proceeding for the state. Because it's the first one, and we are going to be setting precedent for what are hopefully lots of wind power projects and

Montana-Dakota understands that they have an obligation to purchase power under PURPA at what are called avoided costs. We have negotiated at great lengths in good faith with Superior, and we have some honest differences of opinion as to the type of information that we're required to provide and that's been the hang-up all along.

And so we do need to have a determination from the Commission, but we need a determination that's fair to all parties and gives the Commission adequate time to thoroughly ventilate the issues that are present. And so we would advocate essentially staff's proposed hearing schedule, which would in effect be what we had proposed as well.

CHAIRMAN SAHR: Thank you.

Ms. Stewart, do you have any additional comments?

MS. STEWART: The only additional comments I have is that the proposed schedule does not have any provision for Intervener testimony, and as Mr. Gerdes has pointed out, this is an important proceeding for the state, and we believe there should be some kind of a recognition of Intervener testimony responsive to the filings of the other parties.

I'll go to Excel.

would have to say here today.

CHAIRMAN SAHR: Thank you. Then

MR. WILCOX: Mr. Chairman, from

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Staff also has been intending to hire a

consultant. However, we were waiting for the

parties to get their numbers to each other, which

they have been giving all of that information to us

on March 24.

When you look at it, once discovery is completed, which I think is going to take a long time, really people only have about 30 days to get their prefiled testimony in. And so that really isn't .. not one that has to write prefiled testimony but one that has to read it, it takes a long time to write so I don't think 30 days in between those deadlines is an unreasonable occurrence.

CHAIRMAN SAHR: The Docket was filed -- or the filing took place on May 12; right? MS. CREMER: That's correct. CHAIRMAN SAHR: And so I .. I do think that there has been notice that this is coming down the pike. I understand we've got

questions about the dates, but on certain things

like lining up experts it does seem that everyone involved should have known that they probably should be making some phone calls in that regard. I realize some of the issues are still getting flushed out with that, but do you, staff, have an expert yet?

MS. CREMER: We have a company in mind, but, again, until we can get to them with ... we've been waiting for their discovery to be completed, they being the parties, so that we can give that to an expert so they can look at it and tell us what we need, how much it's going to cost, what they can do for us.

At this point to just give them what's been filed, I don't know that they'd be able to give us anything that we could put our arms around and say, yes, you're the person we need.

CHAIRMAN SAHR: And I know from Mr. Gerdes's comments I think very close to what you had said previously about it's difficult to choose the expert without the information and the issues being flushed out a little bit more.

MR. GERDES: Mr. Chairman, if I may, it may very well be that we'll exchange information and agree.

MS. CREMER: Right.

MR. GERDES: But I don't know that until the information is exchanged and Superior's people do their computations and we do our computations. And it may be we don't need experts too, but we have to see what the figures show and what each side contends and whether or not there are issues that require expert testimony concerning all manner of issues when we talk about costing the generation of electric power and the maintenance capacity of the system.

I mean, just talk about scheduling issues on the system as to whether or not that could be an issue. It may not be an issue. We just don't know until we get to that point.

We have been working on it. We finally got a confidentiality agreement today, and we are looking at now exchanging the first round of information that was deemed confidential by both sides. Hopefully we'll get that exchanged either tomorrow or Monday.

CHAIRMAN SAHR: And I'm sympathetic to both sides of plight here. I mean, one is the need -- and especially with a business, a need to have resolution so especially in light of the tax

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seriously considered.

So those are the calculations that Superior

guess we would have to all agree that we don't know

wants to get to as quickly as possible. Everything

else as far as experts and so forth, you know, I

until all of the information is exchanged. And

portion of our proposed scheduling order be

again, I would urge that especially the discovery

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And that's my worry, frankly, about

they will or want to. So that -- I'm not

disagreeing, Mr. Smith, but from Superior's

Interveners and so forth, you know, unless all of

them want to file their avoided costs calculations

and so forth as a part of this, which I doubt that

standpoint this is a business question. Under the

federal law we have to determine these things and

works. We also have the matter of staff's

discovery out there, which were served on

October 22. So we're not talking about them

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COMMISSIONER BURG: I guess part of

what I'm thinking of here is I would hate to see us

postpone this out so that they basically lost two

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CHAIRMAN SAHR: Do we have a second? COMMISSIONER BURG: Well, I'm a little reluctant to .. I think there could be some time gained in here with everybody with not a great disagreement. Again, I repeat, I see that Superior's ready to move forward with half the response time that is allowed in the rule with at least their portion. And I'd like to leave the flexibility to do that and still leave MDU and the Interveners with the opportunity to request the full amount of time if they were not able to meet that short time frame.

CHAIRMAN SAHR: And I'll add .. this is Chairman Sahr. I'll add that I'd like to have at least a few minutes to look at these two schedules and with the parties' input that we've heard this afternoon and not to do anything too rash and hopefully be able to arrange some type of executive session where at the very least we can talk it over with our attorney and chief advisor

with the proposed order. I believe we have on file, Mr. Chairman, a Motion to Compel Montana-Dakota Utilities to respond to certain Interrogatories.

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To just put it in plain language, Montana-Dakota Utilities has signed a confidentiality agreement with other utilities as to a Vision 21 study. And in effect Montana-Dakota Utilities has to be ordered by this Commission -otherwise they're bound by the confidentiality agreement. I mean, this is one of these issues that we respect where Montana-Dakota Utilities is

The only reason I bring it up is we're all here together, and I would propose .. we have to notice it and so forth. Mr. Gerdes and I have talked about that and we will do so but I thought we could do it in writing as opposed to have any argument. And I simply want to point out that this Motion to Compel is necessitated by a confidentiality agreement and my understanding is -- and obviously Dave will speak to it, but that it is not a contentious issue between the parties. CHAIRMAN SAHR: Thank you.

Mr. Gerdes.

and see if we can come up with something that we feel comfortable with without necessarily picking either/or right at this moment.

Now if we can do that what I would propose -and I'm going to look primarily at our court reporter. What I would propose is we finish the rest of the meeting. Then we'd be able to drop everybody off the line and then -- or else we'd have the Commissioners go to a separate room, have a short executive session and then come back and resolve that.

(Discussion off the record) CHAIRMAN SAHR: If that works and we can come up with something with all three Commissioners, I would feel best about that. If not, we could even take it under consideration. But I realize with the deadlines we do need to give you a resolution one way or the other fairly soon. So if we had to, we could schedule another ad hoc hearing sometime in the very near future.

MR. MEIERHENRY: Mr. Chairman. Superior certainly agrees with that. There's one other thing I want to bring up. It has not been noticed, but I don't know that there's big argument. I have provided the staff and Mr. Gerdes

MR. GERDES: Very briefly, obviously the Motion has to be noticed properly and heard at a later time. I mean, I don't believe the Commission can hear it now, and I can't stipulate to it. I have to look at this Vision 21. It's actually among utility companies and the State of North Dakota. And the confidentiality agreement requires - only permits any signor of the agreement to disclose information if pursuant to the order of the court or other tribunals so MDU can't provide any information until there's such an order.

But I really haven't looked at all of the information. I don't know if some of it is otherwise objectionable because of relevancy or not. My sense is most of it is not, but I just don't know without talking. So we would have to insist that it be noticed in the ordinary way.

CHAIRMAN SAHR: Thank you. And I know you two gentlemen are very experienced in these type of matters, but I'd just remind everyone if we do get into something that's confidentiality, please let us know and we can clear the room, take people off the phone lines and make sure it's not accidently leaked to where it shouldn't be leaked.

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