

BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF SOUTH DAKOTA

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IN RE:	)	
	)	
MIDAMERICAN ENERGY COMPANY	)	DOCKET NO. GE 12 - _____
	)	
REQUEST FOR APPROVAL OF	)	
ENERGY EFFICINECY PLAN	)	

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DIRECT TESTIMONY  
OF  
CHARLES B. REA

1   **Q.   Please state your name and business address.**

2   A.   My name is Charles B. Rea. My business address is 106 East Second Street, Davenport,  
3       Iowa 25801.

4   **Q.   By whom are you employed and in what position?**

5   A.   I am employed by MidAmerican Energy Company (MidAmerican). My title is Manager,  
6       Regulatory Strategic Analysis.

7   **Q.   Please describe the responsibilities of your current position.**

8   A.   I and my group are responsible for the analytical activities associated with energy  
9       efficiency at MidAmerican. This includes analysis of program savings, spending, and  
10      budgets, and analysis of the cost-effectiveness of MidAmerican’s energy efficiency  
11      programs. In addition, I have managerial responsibility for MidAmerican’s load research  
12      program and I am responsible for special projects in MidAmerican’s regulatory area that  
13      include, among other things, electric and gas cost of service issues, analytical and pricing  
14      support for retail contracts, and dynamic pricing programs.

15 **Q. Please describe your educational and employment background.**

16 A. I received a B.A. in Computer Science for the University of Illinois at Springfield in 1986  
17 and a M.A. in Statistics and Operations Research from Southern Illinois University at  
18 Edwardsville in 1990. I have been employed by MidAmerican and its predecessor  
19 companies since 1990 and have worked in electric system planning, forecasting, load  
20 research, marketing, and rates.

21 **Q. What is the purpose of your testimony?**

22 A. The purpose of my testimony is to present MidAmerican's proposed energy efficiency  
23 plans for its gas and electric customers in South Dakota for 2013-2017. MidAmerican  
24 serves 86,686 natural gas customers, primarily in the Sioux Falls area, and 4,334 electric  
25 customers in a geographic area contiguous to Sioux City, Iowa.

26 **Q. Are you sponsoring any exhibits?**

27 A. I am sponsoring five exhibits with this testimony.

28 MidAmerican's proposed energy efficiency plan for South Dakota is presented in  
29 Exhibit 1. The plan document contains an overview of the portfolio, five year budgets  
30 and savings projections for the overall portfolio of programs, cost-effectiveness  
31 information for the portfolio, a monitoring and evaluation plan for the portfolio, and an  
32 accounting plan for the portfolio. In addition, the plan contains individual chapters for  
33 each program. Program chapters include a description of each program, budgets and  
34 savings estimates by year, cost-effectiveness information for each program, a description  
35 of how each program operates, and a marketing plan. The plan document also includes  
36 an Appendix A that contains fact sheets for each measure to be offered in each program

37 which include measure descriptions, baselines, useful life data, savings and incremental  
38 cost algorithms, incentive levels, and expected payback data.

39 Exhibit 2 includes an analysis of the impact of MidAmerican’s proposed plan on  
40 electric and gas ratepayers broken down into residential and non-residential classes. The  
41 ratepayer impact analysis provides expected bill impacts on a dollars per month, dollars  
42 per year, and percentage increase basis.

43 Exhibit 3 provides specific participation, savings, and incentives by measure  
44 within each program. This exhibit also provides cost-effectiveness data and avoided cost  
45 data by measure.

46 Exhibit 4 is a written description of how the planning model operates. It  
47 describes the various inputs to the model and the sources of those inputs. General  
48 program inputs include avoided costs, customer energy rates, and discount rates. Inputs  
49 also include measure level load shapes, savings, incremental costs, useful lives,  
50 incentives, and non-energy benefits.

51 **Q. Please describe MidAmerican’s energy efficiency plan.**

52 A. MidAmerican’s 2013-2017 proposed South Dakota energy efficiency plan is a  
53 comprehensive portfolio of programs available to all MidAmerican South Dakota  
54 customers that provides education, technical assistance, rebates and incentives for energy  
55 efficiency projects and equipment in the following programs:

56 **Residential Equipment** – This program provides rebates to encourage customers to  
57 purchase high-efficiency cost-effective space conditioning equipment, water heating  
58 equipment and appliances.

59 **Residential Audit** – This program provides free energy audits, energy savings  
60 suggestions, direct installation of simple energy-efficiency measures and rebates for more  
61 extensive building shell retrofits like insulation, for homes over ten years old.

62 **Residential Load Management** – This program provides financial incentives to  
63 customers that allow MidAmerican to control their central air conditioning on summer  
64 peak days.

65 **Nonresidential Equipment** – This program provides rebates to encourage customers to  
66 purchase specified efficient heating, cooling, lighting, motor and commercial kitchen  
67 equipment.

68 **Nonresidential Custom** – This program provides financial incentives to encourage  
69 customers to pursue energy efficiency projects or purchase efficient equipment that does  
70 not fit into MidAmerican’s other nonresidential programs, but that can be shown to save  
71 energy.

72 **Small Commercial Audit** – This program serves small business customers by providing  
73 energy audits, direct installation of simple energy-efficiency measures and rebates for  
74 more extensive projects.

75 **Appliance Recycling** – This program offers financial incentives to customers to stop  
76 using old, inefficient refrigerators, freezers and room air conditioners and helps them  
77 dispose of the old units.

78 **Q. How is MidAmerican’s proposed energy efficiency plan different from the energy**  
79 **efficiency plan currently in place?**

80 A. MidAmerican’s proposed plan is essentially a continuation of the current energy  
81 efficiency plan. There are some significant changes in the details of MidAmerican’s

82 programs, however. MidAmerican has updated its avoided costs, recognizing the  
83 significant decrease in expected future natural gas prices. MidAmerican has also  
84 incorporated changes in standards resulting from implementation of the requirements of  
85 the Energy Independence and Security Act of 2007. In addition, MidAmerican has  
86 prepared this plan by examining individually the cost-effectiveness of each of the  
87 measures offered, including only those that are expected to provide net benefits to  
88 MidAmerican's South Dakota customers.

89 **Q. How does MidAmerican propose to recover the cost of offering its proposed energy**  
90 **efficiency portfolio?**

91 A. MidAmerican proposes to use the Electric and Gas Energy Efficiency Cost Recovery  
92 riders currently in MidAmerican's tariffs to recover the cost of its proposed 2013-2017  
93 energy efficiency plan. These tariffs allow for contemporaneous recovery of energy  
94 efficiency program costs from eligible customers on a volumetric basis, with an annual  
95 reconciliation of over- or under-collections plus carrying costs rolling into rider  
96 recoveries in the following year. Both tariffs include a formula that defines the  
97 components of the calculation of the respective energy efficiency cost recovery factors  
98 and MidAmerican proposes to maintain these formulas and mechanisms going forward.

99 **Q. How will MidAmerican's proposed energy efficiency plan benefit South Dakota**  
100 **customers?**

101 A. The primary benefit of MidAmerican's proposed energy efficiency plan will be to reduce  
102 the long-term cost of providing energy (both electricity and natural gas) to South Dakota  
103 customers.

104 **Q. Please explain.**

105 A. The purpose of energy efficiency programs is to identify opportunities for customers to  
106 invest in energy efficient equipment and/or services where the cost of those investments  
107 is less than the anticipated cost of providing energy to the customer if the investment  
108 were not made. MidAmerican's proposed energy efficiency plan identifies those  
109 opportunities and provides education, technical assistance, and incentives to customers so  
110 that those cost-beneficial energy investments can be made. This process results in long-  
111 term economic benefits to all of MidAmerican's customers.

112 **Q. If the energy efficient investments MidAmerican is including in its plan are already**  
113 **cost-beneficial to customers, why do customers need to be provided incentives in**  
114 **order to make the investments?**

115 A. There may be a number of reasons why customers don't make investments in energy  
116 efficient equipment even though it may be in their best long-run economic interest to do  
117 so.

118 One reason is that many customers simply don't understand their options. One of  
119 the goals of a well-operated and well-marketed energy efficiency plan is to educate  
120 customers on the value of energy-efficient options for items like HVAC equipment and  
121 home appliances, and make it as easy as possible for customers to make those  
122 investments. For some customers, the initial cost of a project or piece of equipment may  
123 be a barrier to improving energy efficiency. Rebates offered through energy efficiency  
124 programs help that initial cost, making those investments more affordable.

125 Another reason customers may not participate is that retail rates are low enough  
126 that the short-run bill savings that an individual customer receives by making an energy-  
127 efficient investment isn't worth the cost of the investment even though the measure is

128 cost-effective in the long run to MidAmerican and its customers. This can happen when  
129 rates are considerably lower than the avoided cost of providing energy, especially for  
130 energy efficiency measures that save significant amounts of energy and capacity during  
131 the summer months. Incentives that reduce the effective cost of making energy  
132 efficiency investments make these investments more attractive to customers by helping to  
133 buy down the cost of the equipment and make it easier for individual customers to make  
134 investments that benefit all of MidAmerican's customers.

135 Energy efficiency investments also compete with other opportunities for customer  
136 investment. This can be especially true for commercial and industrial customers where  
137 there may be a variety of capital investments these customers can make that all compete  
138 for a limited amount of investments funds. Incentives that reduce the effective cost of  
139 making energy efficiency investments help improve the economics of making these  
140 investments and make them more attractive to customers.

141 **Q. Why should MidAmerican's customers be expected to fund these incentives?**

142 A. It is appropriate for all of MidAmerican's South Dakota customers to fund these  
143 incentives because all customers benefit in the long-run from the investments these  
144 incentives help to enable. MidAmerican's energy efficiency plan includes a variety of  
145 programs so that all customers have the opportunity to participate.

146 Each of the measures included in MidAmerican's proposed South Dakota energy  
147 efficiency plan has been determined to be cost-effective according to the Total Resource  
148 Cost test (TRC test) as I explain later in testimony. This means that the energy efficiency  
149 measures included in this plan are a cheaper and more economical way to provide energy  
150 than the traditional production and distribution of electricity and natural gas. This

151 reduces the long-term cost of providing energy to all South Dakota customers. Because  
152 these programs reduce the long-term energy cost for all customers have the opportunity  
153 to participate directly in these programs, it is appropriate to ask all customers to fund  
154 programs, paying both the administrative cost of operating these programs and the  
155 incentives that are offered to participating customers.

156 **Q. How are the incentive levels for the various measures included in MidAmerican's**  
157 **proposed plan determined?**

158 A. Incentive levels for the various measures in the proposed plan are set to satisfy four  
159 criteria:

160 1. Incentives are set such that all measures pass the participant test. This means that  
161 the value of the bill savings and incentives that the customer receives is greater  
162 than the customer's cost of making the investment.

163 2. Incentives are set such that all measures pass the utility test. This means that the  
164 avoided cost of the energy saved from instituting the measure is greater than the  
165 incentives paid to the customer for instituting the measure.

166 3. Incentives are set so that the payback for each measure is less than 25% of the  
167 useful life of each measure. For example, if a measure has an expected 20 year  
168 life, the incentives must be high enough so that the combination of incentives and  
169 bill savings results in a payback period of five years or less.

170 4. Incentives are set to be at least 25% of the incremental cost of each measure.

171 Audits and direct install measures associated with audits (showerheads and water pipe  
172 insulation, for example) are paid at 100% of cost. MidAmerican believes the use of these



173 criteria help ensure that incentives are large enough to change customer behavior, but still  
174 reflect good stewardship of ratepayer resources.

175 **Q. What are the expected economic benefits associated with MidAmerican’s proposed**  
176 **energy efficiency plan?**

177 A. MidAmerican’s proposed energy efficiency plan includes a cumulative energy savings  
178 target of 1,705,946 kWh and 500,324 therms over the five years of the plan.  
179 MidAmerican expects to deliver a present value of \$3,907,079 of net economic benefits  
180 to its customers over the intended life of this plan.

181 **Q. Is MidAmerican’s plan cost effective?**

182 A. Yes. The cost-effectiveness ratio for MidAmerican’s plan as calculated by the TRC test  
183 is 2.02, which means that the total net present value of the anticipated savings for the plan  
184 is expected to exceed the total net present value of the cost needed to achieve those  
185 savings by a factor of 2.02. For every dollar spent by South Dakota customers, \$2.02 in  
186 benefits (on a net present value basis) are received through the improvements made.

187 **Q. Are there any components of MidAmerican’s plan that are anticipated to be not**  
188 **cost-effective?**

189 A. No. MidAmerican has not included any measures in its proposed South Dakota energy  
190 efficiency plan that are not cost effective on a planning basis as determined by the TRC  
191 test. MidAmerican expects all programs, and all measures within each program, to be  
192 cost-effective.

193 **Q. Is MidAmerican asking to continue the utility incentive mechanism included in its**  
194 **current energy efficiency plan?**

195 A. Yes. MidAmerican requests the continuation of its existing performance incentive  
196 approved by the Commission on April 6, 2010. MidAmerican's current incentive  
197 provides a return on its energy efficiency expenditures and includes the following  
198 elements:

- 199 • The return is the rate of return authorized in MidAmerican's most recent gas rate  
200 case in Docket No. NG-04-001.
- 201 • The incentive is calculated separately for gas and electric.
- 202 • The incentive is calculated by multiplying the authorized return by approved  
203 energy efficiency expenditures.
- 204 • An estimated incentive for the current year is based on the Commission-approved  
205 energy efficiency budget for that year that is to be included in the cost recovery  
206 factor.
- 207 • The final incentive award is determined in the next year's reconciliation and is  
208 capped at a return on the lower of actual energy efficiency expenditures or the  
209 budget approved by the Commission.
- 210 • The final incentive is reconciled with the cost recovery factor and any over or  
211 under collection is recovered in the following period.

212 **Q. Are the measures included in MidAmerican's proposed plan the only measures that**  
213 **MidAmerican will feature over the course of the five years encompassed in the**  
214 **plan?**

215 A. The measures included in this proposed plan are cost-effective measures that  
216 MidAmerican currently offers that have had historical participation such that  
217 MidAmerican is able to estimate future participation during the five-year plan horizon.

218 There may be cost-effective measures that become available part way through the plan,  
219 however, that would provide economic benefits to South Dakota customers. It is  
220 MidAmerican's intention to seek to include such measures in future plan offerings.  
221 MidAmerican will consider these possibilities as they come up and will notify the  
222 Commission when it anticipates adding additional measures to its plan offerings. In  
223 addition, customers may be interested in cost-effective measures that are currently  
224 available for which MidAmerican has no past participation information. MidAmerican  
225 will make those measures available to customers as needed and will notify the  
226 Commission of their inclusion in the plan.

227 **Q. What will the impact be of MidAmerican's plan on South Dakota ratepayers?**

228 A. Based on MidAmerican's proposed energy efficiency budgets and projected electric and  
229 gas sales for the 2013-2017 period, MidAmerican expects that the average residential  
230 customer will pay approximately \$1.89 per month on their electric bill and \$0.41 per  
231 month on their gas bill. The typical nonresidential customer is expected to pay \$4.31 per  
232 month on their electric bill and \$1.06 per month on their gas bill.

233 **Q. Does this conclude your testimony?**

234 A. Yes.