

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

**IN THE MATTER OF THE
APPLICATION OF DEUEL HARVEST
WIND ENERGY SOUTH LLC FOR
ENERGY FACILITY PERMITS OF A
WIND ENERGY FACILITY AND A 345-
KV TRANSMISSION FACILITY IN
DEUEL COUNTY, SOUTH DAKOTA
FOR THE SOUTH DEUEL WIND
PROJECT**

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**STAFF’S FIRST SET OF DATA
REQUESTS TO ARLA HAMANN
POINDEXTER**

EL24-023

Below, please find Staff’s First Set of Data Requests to Arla Hamann Poindexter. Staff requests that the responses be returned to Staff no later than 5:00 p.m. CT on October 7, 2024, or promptly contact Staff to discuss an alternative arrangement.

- 1-1) Provide copies of all data requests submitted to or by you and copies of all responses provided to those data requests. Provide this information to date and on an ongoing basis.

Response: First data request responded on date at bottom.

- 1-2) Refer to Arla Hamann Poindexter’s Party Status Application filed on August 15, 2024.

- a) What is address of the residence within 2 miles of the project area?

Response: The physical and mailing address is 18280 480th Ave, Clear Lake SD 57226.

- b) For the property listed on the Application, how do you believe the use of the property will change as a result of the Project?

Response: I believe that the wind tower project may impede my ranching operation. For the last 25 years, I have operated the acres with my dad, mom and brother. We have operated these acres and improved soil health, water quality and biodiversity of native species. We received a statewide conservation award in 2017. I believe the wind project will pose challenges to grazing patterns, cattle herd health, cattle disposition, and land use from day 1 of construction to fully decommissioned status. Because of this, I believe that soil health, water quality and biodiversity will be diminished.

I am expecting the Company uses gravel from the pit north of the residence listed above. Even if that pit isn’t used, the SD Hwy 15 project won’t be completed until sometime in 2025 so wind project traffic will use county and township roads more than expected. This poses a safety hazard to me, my brother, my mom’s caregivers and people who provide services and products to our ranch. I expect the Company to use the roads adjacent to several of our pastures. I expect the additional traffic to cause the cow herd to not correctly

utilize the grazing acres or use all the water sources. Furthermore, once the wind project is operational, I expect the management of the tillable acres to be impacted through the inability to graze fall stubble or use aerial spraying.

I also expect that the biodiversity of native species will be diminished. I expect to see less birds (from small song birds to raptors), insects (including the regal fritillary and monarch butterflies), and a resulting less diversity of grass and forb species.

- 1-3) Please provide any concerns you have with the Project, and what measures that could be implemented to address those concerns.

Response: Besides the land use and safety listed in the previous question, I have concerns about the project overall. In my opinion, the studies attached to the Company's application aren't complete enough. For instance, the grassland study only used an on-site inspection on one day at the end of the traditional grazing season. The Raptor Nest Study uses an aerial inspection on a date prior to the full migration of prey species. In the Market Impact Analysis, 6 of the matched residences had a sale date over 3 years apart. Twenty-six of the matched residences had a built date over 20 years apart; and 6 matches had a build date of over 70 years apart.

Additionally, the Company submits data and study to the proposed project only. The Company fails to address the impacts of having multiple projects within close proximity of each other. This is not a stand alone project; there's a project just across the MN line, one on the Brookings/Deuel line, one in South Deuel and one in North Deuel. This would be the 5th project in the Deuel County area. Once this project is complete. wind turbines will dominate the county's skyline. The towns of Brandt and Toronto will be essentially surrounded by turbines. Is this safe? All the safety data from the company is based on a single tower; there is no cumulative project data available. Why should the people of Deuel County have to absorb unknown risks?

I also have several concerns about the community want of this project. According to the Company's map, more residences chose to not participate than chose to participate. Additionally, several of the towers are being placed on property that is owned by someone who doesn't live in Deuel County. When the Company says the easement money will help the local economy, it fails to mention how much of the project goes to support absentee landowners who do little more than pay their property tax.

I personally feel that the Company should withdraw their application until more comprehensive studies can be completed.

- 1-4) Identify any documents, information, education, training, or professional experience you have relied upon to form your opinions concerning the Project. Where you have relied upon documents, please provide such documents and/or materials.

Response: Most of my questions and concerns have come from my general cynical disposition by reading the Company's application and attachments and noticing the inconsistencies and lack of information.

I do have some personal experiences to share. There is a 22 acre lake south of the residence listed in question 1-2a. In 2019, this lake was the home to over 60 hatches of Canadian geese. There were no wind towers within 20 miles in 2019. In 2024, when the closest tower was approximately 5 miles away, this lake was home to less than 60 geese total. This suggests that the migration patterns have changed because of the wind projects in Deuel County.

My husband and I own a pasture north of Highmore, SD and about 15 miles away from the nearest wind project there. We were contacted one spring by SD Game Fish and Parks because a grouse that had been tagged under the wind project the year prior was found in our pasture. We granted SDGFP access to monitor the bird's safety and health.

A July 30, 2004 US Fish and Wildlife Briefing Paper supports a 5 mile buffer zone to grasslands to support native grouse habitat. The Paper also supports buffer zones for song bird habitat. The article also states that tall vertical structures have caused native birds to decrease in population. This paper has been submitted as an attachment to this request for discovery.

- 1-5) Please list with specificity the witnesses that you intend to call. Please include name, address, phone number, credentials, and area of expertise.

Response: I have not found any expert witnesses willing to be called. I intend to testify though.

- 1-6) Do you intend to take depositions? If so, of whom?

Response: I do not intend to take depositions. If I need to take a deposition for my own testimony, I would ask for additional information.

- 1-7) In the additional comments to the Party Status Application filed on August 16, 2024, Arla Hamann Poindexter listed "environment damage mitigation" as a topic of interest in the PUC proceeding. Please elaborate on environmental concerns and potential mitigation measures.

Response: As I listed above, I have several concerns about soil health, water quality, and biodiversity of native species based on my work over the last 25 years. I am also concerned about the use of standard ag production practices. Will the ability to manage weeds and invasive species be affected if I am unable to find an

aerial or drone spray pilot? Will I be able to graze stubble fields in the late fall near wind towers? Will I be able to hear a machinery malfunction before it costs me an expensive repair or a crop loss due to a fire? Will honey producers still want to use my property and assist me with forb pollination?

I am also concerned about the cultural environment of Deuel County. This project is being promoted as a tax revenue boom to the County. But according to Ms. Monterroso's discovery, 2 school districts will have to share \$3million over 10 years. The company avoided the question of charitable giving at the public meeting. The Company's incomplete data and information affects the culture and environment in Deuel County.

Dated this 23rd day of September 2024.



Amanda M. Reiss
Logan D. Schaefbauer
Staff Attorneys
South Dakota Public Utilities Commission
500 East Capitol Ave.
Pierre, SD 57501

Responses Dated Oct. 4, 2024



Arla Hamann Poindexter
18280 480th Ave
Clear Lake, SD 57226

Briefing Paper

Prairie Grouse Leks and Wind Turbines: U.S. Fish and Wildlife Service Justification for a 5-Mile Buffer from Leks; Additional Grassland Songbird Recommendations

Date: July 30, 2004

[Prairie Grouse Lek 5 Mile Public.doc]

Issue: The U.S. Fish and Wildlife Service (FWS, Service, or we) recommended "... avoiding placing wind turbines within 5 miles [8 km] of known leks (communal pair formation grounds^a) in known prairie grouse habitat" (see p. 4, item 7, Site Development Recommendations) in our *Interim Guidelines to Avoid and Minimize Wildlife Impacts from Wind Turbines*, a notice of its availability published July 10, 2003 in the *Federal Register*. Some have questioned the validity of this recommendation, specifically the distance metric. While many grouse biologists consider 3 distinct groups of grouse in North America, including forest grouse (*e.g.*, Ruffed, Blue, and Spruce), prairie grouse (*e.g.*, Greater and Lesser Prairie-chickens and Sharp-tailed Grouse), and Sage-grouse (F. Hall 2004 personal communication [hereafter pers. comm.]), the Service's guidance included prairie and sage grouse within the same general "prairie grouse" category. This briefing paper provides justification for the Service's recommendation for a 5-mile buffer from occupied prairie grouse leks.

The Service reiterates that our wind siting guidelines are voluntary; we are not restricting installation of wind turbines or wind facilities within a 5-mile radius of active leks. Prior to any site selection, we recommend that the wind consultant/company/contractor assess the complete habitat requirements and habitat use and needs of whatever species of prairie and sage grouse is involved (*e.g.*, Greater and Lesser Prairie-chickens, and Gunnison and Greater Sage-grouse, and Columbia Sharp-tailed Grouse) at the site. All habitat requirements of prairie grouse should be considered, *i.e.*, habitats for courting and breeding (leks), nesting, brooding, resting, feeding, migrating, and wintering. Given continuing uncertainties about structural impacts on prairie grouse, especially the lack of data regarding impacts from wind facilities, and the clearly declining trends in prairie grouse populations (see below), we urge a precautionary approach by industry and recommend a 5-mile buffer where feasible. The public comment period on our voluntary guidance will continue to be open through July 10, 2005. We strongly encourage all interested parties to provide suggestions and recommendations on our voluntary guidance that will help improve its reliability and update its usability. Comments on the distance metric, especially those derived from ongoing scientific studies, will be important.

It also was recommended that we include a brief discussion on the declining populations of grassland and sage-steppe obligate songbirds and the need to protect their habitats. This briefing statement will review their habitat needs and will briefly discuss disturbance and habitat fragmentation.

^a Leks are technically not "communal pair formation grounds." Sage-grouse, for example, are not "pair forming" on leks and only a few males complete most of the breeding (F. Hall 2004 pers. comm.). Leks may best be described as traditional display areas normally located on very open sites in or immediately adjacent to breeding (nesting and early brood-rearing) habitats (F. Connelly 2004 pers. comm.).

Prairie Grouse Status:

All species of prairie grouse are declining, some severely. The range and population of the Lesser Prairie-chicken (LPCH) have declined > 90% since European settlement of the great plains 100 years ago (Giesen 1998). The Attwater's Greater Prairie-chicken has been Federally listed as endangered in its entire range -- now Texas -- since 1967. The LPCH is currently listed as a candidate species under ESA in CO, KS, NM, OK, and TX. A "candidate species" is a plant or animal for which FWS has sufficient information on their biological status and threats to propose listing under ESA, but for which development of a listing regulation is precluded by other higher priority listing activities. It is a formal ESA designation, although candidate species do not receive legal protections under the Act.

The Gunnison Sage-grouse, found in the Gunnison Basin (CO and UT) was candidate-designated under ESA in 2000. Their listing priority has recently been elevated. Populations of the Greater Sage-grouse have declined 66-92% during the past 30 years in western Canada where they are listed as endangered (Aldridge and Brigham 2002). Throughout North America, Sage-grouse distribution has been reduced by at least 50% since the early 1900s, with extirpation in 5 of 16 States and 1 of 3 Canadian Provinces. Breeding populations of Sage-grouse have declined 45-80% from numbers estimated in the 1950s (Connelly and Braun 1997, Braun 1998, Connelly *et al.* 2004). The Greater Sage-grouse in the Columbia Basin (WA and OR) was also designated as a candidate species. In April 2004, FWS published a 90-day finding in the *Federal Register* (69 FR 21484) with regard to range-wide listing petitions for the Greater Sage-grouse. The FWS found that the petitions and additional information available in our files present substantial information indicating that listing may be warranted. This positive 90-day finding triggered a FWS status review of the species which will result in a 12-month finding that is to be available in December 2004 (K. Kritz 2004 pers. comm.). In June 2004, the Western Association of Fish and Wildlife Agencies published a comprehensive, science-based assessment of the Greater Sage-grouse and its habitat, reviewing landscape information for the past 100 years, population data for the past 60 years, and the available literature (Connelly *et al.* 2004; see beyond).

While wind turbines and wind facilities are new additions to prairie grouse habitats in the Midwest and West, their impacts to grouse populations could add to the cumulative effects of human development and exploitation from other sources in grouse and songbird habitats. With these continuing uncertainties, we recommend that the industry take a cautious approach. Prairie grouse did not evolve with tall vertical structures present so the addition of wind turbines and their supporting infrastructure represents a significant change in the species' environment (J. Connelly 2004 pers. comm.). Given the declining or precarious status of grouse populations, the impacts of wind development on prairie grouse must be evaluated with great care and considerable detail. Prairie grouse are "indicator organisms," showing us the health of their environments, and sage grouse are "sensitive keystone species," representing critical components of their habitats (Lyon and

Anderson 2003, S. Harmon 2004 pers. comm.). Grassland and sage-steppe-obligate songbirds (*e.g.*, Sage Sparrow, Brewer's Sparrow, Sage Thrasher, and Black-chinned Sparrow) are also showing serious population declines. Grassland songbirds are the fastest declining suite of birds in North America (Johnson *et al.* 2004).

Justification for Our Distance Recommendation:

While we acknowledge that much research continues on prairie grouse and the impacts of tall structures, including wind turbines – and thus much of the data have yet to be peer reviewed and published – several studies and their recommendations have been published and are used as the basis for our 5-mile recommendation. Most compelling was the recommendation by Connelly *et al.* (2000:978) calling for protection of breeding habitats within 11.2 mi (18 km) of the leks of migratory populations of Sage-grouse (see discussion beyond). See also Giesen and Connelly (1993) beyond for a discussion of management guidelines for Columbian Sharp-tailed grouse.

Extensive personal communications with many grouse specialists were also important in helping us make our determination. The published reviews (some of which were in press at the time of our recommendation) are included below.

We believe it is important to clarify that avoidance of vertical structures by grassland and sage-steppe-obligate wildlife is not a new issue, and the Service's recommendations are not merely reactive to current recommendations promoting wind power development nationwide. Concerns were brought to the Division of Migratory Bird Management as early as 2000 regarding the possible impacts of wind turbines on prairie grouse, including noise, habitat disruption, disturbance, fragmentation, and increased predator access (R. Reynolds and N. Niemuth, FWS Habitat and Population Evaluation Team, Bismark, ND 2000 pers. comm.). Much research has also been conducted on the impacts of high tension power transmission and electric distribution lines on prairie grouse, providing a detailed body of literature on a related structural issue (*e.g.*, Connelly *et al.* 2000, Braun *et al.* 2002, Hagen 2003, Wolfe *et al.* 2003a and 2003b, Pitman 2003, Hagen *et al.* 2004, Patten *et al.* 2004, and Connelly *et al.* 2004).

Lesser Prairie-chickens

Mote *et al.* (1998:18) reported the findings of the Lesser Prairie-Chicken Interstate Working Group (represented by CO Division of Wildlife, KS Department of Wildlife and Parks, NM Department of Game & Fish, OK Department of Wildlife Conservation, and TX Department of Parks & Wildlife). This State-led team of species experts, with input and review by researchers and academics, identified the need for a contiguous block of 20 mi² (52 km²) of high quality rangeland habitat to successfully maintain a local population of LPCH. If this area represented a hypothetical square home range (Figure 1), its boundaries would be approximately 4.5 x 4.5 mi (7.2 km) and a lek located in its center would be 2.25 mi (3.6 km) from the nearest side. If the hypothetical contiguous block were a circle (Figure 2), its radius would be 2.5 mi (4.1 km) in length from a lek

located in its center. In Figure 2, we incorporated an additional 1.25-mi (2 km) minimum protection buffer zone beyond this hypothetical home range as recommended by Hagen *et al.* (2004:79), discussed below. Because range wide, the majority of remaining LPCH populations are fragmented and isolated into “islands” of unfragmented, open prairie, thus we assert that a 5-mile buffer from a lek is recommended to protect the wind power industry from later determinations that construction activities could significantly impact important LPCH populations and habitat corridors needed for future recovery.

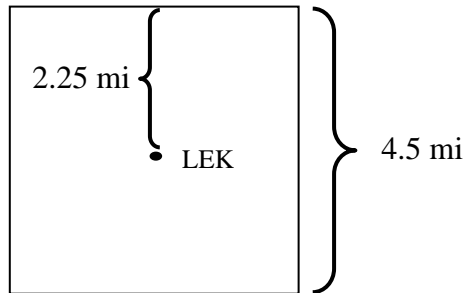


Fig 1. 20 mi² protected habitat.

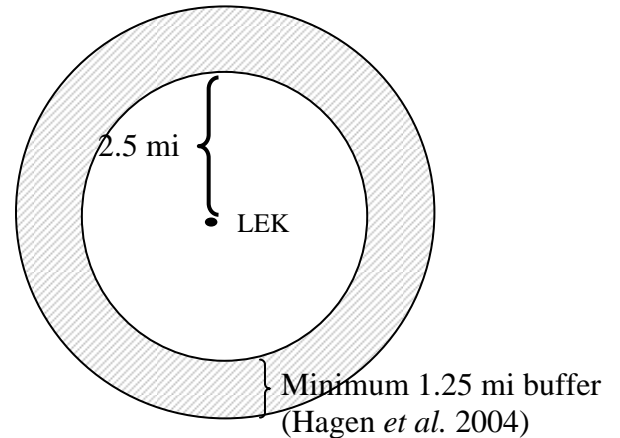


Fig 2. 20 mi² protected habitat using 2.5 mi radius from lek; with additional buffer zone recommended by Hagen *et al.* (2004), protected area = 44.2 mi².

Figures 1 and 2 illustrate the minimum scale of unfragmented habitat necessary to maintain a LPCH local population (S. Harmon 2004 pers. comm., B. Obermeyer 2004 pers. comm., after Mote *et al.* 1998:18).

Other individual studies however, discussed in the next several paragraphs, have suggested recommendations for protected distances less than those presented by Mote *et al.* (1998). These variations may reflect differences between individual populations, the variability in the complexity of different habitats, habitat fragmentation and disturbance, and other unknowns. For example, Pitman (2003:45, 49) and J. Pitman (2004 pers. comm.) noted that > 80% of LPCH hens nested closer to a lek other than their lek of capture and they moved on average > 1.9 mi (3 km) from their capture location to initiate a nest. He indicated that the presence of buildings, improved roads, power lines, agricultural edge, and oil and gas wellheads all eliminated potential nesting habitat for a radius of up to 0.62 mi (1 km; p. 46). Roads, power lines and sometimes agricultural edge are all anthropogenic features associated with wind energy facilities. He suggested that in order to maintain movement between sub-populations of LPCH, habitat fragments should not be further than 6.2 mi (10 km; p. 142) apart. The recommendation was based on the dispersal distance of juvenile females although the sample size was very small.

As a further example, Hagen (2003:156, 177) and C. Hagen (2004 pers. comm.) studied LPCH in southwestern KS. He concluded that landscape features, the proportion of an area occupied by power lines, and the proximity of human structures clearly reduced

otherwise suitable habitat. The mean distance chickens avoided structures was 0.9 mi (1.4 km; p. 162). However, Hagen (2004 pers. comm.) cautioned that data are presently lacking that indicate what happens to LPCH as habitat patches become smaller or as patch quality becomes less diverse and as anthropogenic features become more abundant. The distances in his study may reflect the “tolerance” level of LPCH to structures in fragments of < 12,350 ac (5,000 ha) in size of moderate quality. He recommended that as patch size becomes smaller and/or of lower quality, the LPCH will be less tolerant to disturbance and fragmentation. Until data can support an alternate hypothesis, Hagen (2003:159) and C. Hagen (2004 pers. comm.) suggested protecting as large a buffer around remaining habitat as possible.

Hagen *et al.* (2004:79), in “guidelines for managing lesser prairie-chicken populations and their habitats,” recommended that wind turbines and other tall vertical structures be constructed >1.25 mi (2 km) from known or potentially occupied LPCH habitat, at a minimum. This recommended area represents a buffer beyond already existing LPCH home ranges (Figure 2). If wind facilities must be placed in known LPCH habitats, Hagen *et al.* (2004) suggested they be positioned along prairie edge or clustered in sites with other disturbances.

Wolfe *et al.* (2003a:18) assessed LPCH habitat use and avian impacts in OK and NM. They indicated that while a common suggestion is to manage for nesting habitat within 1 mile (1.6 km) of a gobbling ground (lek), much larger areas are more likely to sustain broods. On average, hens nested 2.3 miles (3.7 km) from the lek on which they were captured (the record distance was 13.7 mi [21.9 km], p. 9), while successful nests averaged 2.6 miles (4.2 km) from the lek upon which the hen was captured. Their research also suggested that fragmentation from roads, fences, and power lines are a greater mortality factor than what had previously been thought. Collisions with human-built structures may be additive to other mortality. Wolfe *et al.* (2003b) reported that fragmentation likely elevated LPCH mortality due to collisions with fences and power lines. Wolfe *et al.* (2003a:16 and 2003b) noted that scavenging, especially by mammals, can occur at > 50% of the carcasses within days, resulting in collision rates that are likely higher than they had reported. Wolfe *et al.* (2003b) and Patten *et al.* (2004a:1) reported that females in both NM and OK suffered greater mortality from collisions with human-built structures than did males. Females were reported less susceptible to predation in both NM and OK, but more susceptible to collisions with fences, power lines, and vehicles (Patten *et al.* 2004a:9; 0.29 for female mortality due to predation vs. 0.48 for female mortality due to collisions, N=79 females, based on the Kendall’s τ correlation matrix).

Patten *et al.* (2004a:12-13) noted that female LPCHs tend to breed only during a single year in OK, making the OK population more susceptible to annual environmental stochasticity (randomness) and a higher probability of going extinct within the near future. In NM, breeding was more likely to also occur in the 2nd and 3rd years. Habitat fragmentation, based on evidence from their study, can markedly affect the likelihood of population persistence and survival (p. 14). Patten *et al.* (2004a:28) modeled the

probability of extirpation of LPCH in OK over the next 30 years. A few “bad years,” they concluded (*i.e.*, climatic changes resulting in unfavorable weather conditions, low food yields, and heavy predation) could put the species over the brink, giving conservation professionals little time to react. This “too little, too late” scenario occurred with the Attwater’s Prairie-chicken, largely due to the unavailability of necessary habitat that prairie grouse require (S. Harmon 2004 pers. comm.).

For LPHCs, increased habitat fragmentation and isolation of existing populations are of major concern. The placement of wind plants in a critical corridor area between 2 or more populations might permanently prevent connectivity. Potential connectivity corridors, however, have not been fully identified (D. Wolfe 2004 pers. comm.).

Greater Prairie-chickens

Although many studies have identified prairie grouse avoidance of vertical structures, to date, the only documented case of interaction specifically between prairie grouse and a commercial wind facility comes from northwestern MN. This information, however, is anecdotal in nature, collected peripheral to other research. As a result, no peer review or statistical testing of the findings are possible at this time. Society and Toepfer (2003:47) reported in their study area, composed of a habitat patch approximately 3 x 4 mi (4.8 x 6.4 km), that some individual Greater Prairie-chickens (GPCH) appeared to tolerate to some degree a small complex of 3 wind turbines. Specifically, researchers documented 6 active leks within 2 mi (3.2 km) of the 3 wind turbines, 1 lek within 0.6 mi (1 km) of the nearest turbine, and 1 hen with a brood immediately adjacent to a turbine. However, Society and Toepfer (2003:47) cautioned that further development and expansion of wind power on this site could negatively impact the use of the grassland by Chickens.

When considering this case, the Service contacted the primary investigator and discussed the observations at length. For the following 3 reasons, we find that Society and Toepfer's (2003) observations may not necessarily be in conflict with other researchers' findings and our voluntary siting guidelines. First, it is important to emphasize that this study site is relatively small and isolated within a landscape of primarily cultivated fields. As a result, individual GPCHs in the local population have little alternative than to continue using the habitat, regardless of its level of fragmentation.

Second, the documentation of active leks within 5 miles of the turbines may reinforce what is widely known about the behavior and life history of male Prairie Grouse. Within these species, females are the primary dispersers, whereas males "imprint" on a particular lek and nearby leks, and remain in the vicinity until their death. For this reason, males are very unlikely to leave historic leks, regardless of habitat quality or disturbance. Unless a particular human activity results in direct adult mortality, local lek counts may not decline for many years following a particular fragmentation event. An often-cited example of this behavior involves Greater Sage-grouse cocks observed strutting on the busy airport runway in Jackson Hole, WY. The runway was constructed over an historic

lek, yet cocks continued to display on the site for many years because there is little alternative habitat in the small, isolated valley (P. Deibert 2004, pers. comm.).

Third, the population of GPCHs inhabiting this particular study site is considered very robust compared to other studies of Prairie Grouse. Lek counts in the small study area are known to be as high as 40 birds/lek. Given the small habitat scale and high density of both leks and birds per unit area, it is clear that amount of habitat, and not necessarily survivability, is a primary limiting factor constraining this population. Consequently, birds within this population are likely to be observed in all portions of useable space, and anecdotal sitings near the wind turbines neither confirm nor deny prairie grouse tolerance of commercial wind facilities in more typical habitats. However, these sitings offer the possibility that prairie grouse may be more tolerant of wind turbines than current research data suggest (S. Harmon 2004 pers. comm., B. Obermeyer 2004 pers. comm.). The preliminary findings also imply that, if other factors are not limiting to GPCHs, turbines might not be avoided elsewhere. However, while birds may persist near turbines, survival of those individuals may be compromised, resulting in a population decline. Until more studies are conducted, we can only speculate about cause-and-effect and survivorship (B. Millsap 2004 pers. comm.).

Because Prairie Grouse are relatively long-lived birds (often 3-6 years), and because they exhibit high site fidelity and clumped distribution on the landscape, the Service cautions that anecdotal sitings of individuals near wind turbines are neither unexpected nor informative about the cumulative effects of structural avoidance and habitat fragmentation on populations as a whole. Comprehensive, long-term studies in unconstrained habitats are essential to determining what level of habitat avoidance can be expected in response to wind turbine construction in occupied Prairie Grouse range (S. Harmon 2004 pers. comm.).

Patten *et al.* (2004b:1-2, 32) examined habitat fragmentation and its impacts on GPCH. Because of virtually no habitat fragmentation and a high continuity of tallgrass prairie in their study area, their estimate of home range size was determined to be the smallest of any study for this species. The minimum habitat size needed to avoid impacts to GPCHs in their study area was estimated at about 38.5 mi² (99.7 km²). If the hypothetical contiguous block were a circle (Figure 4), its radius would be 3.5 mi (5.6 km) in length from a lek located in its center. When we incorporated an additional minimum 1.25-mi (2 km) protection zone recommended by Hagen *et al* (2004:79), the area of the larger circular home range is 70.9 mi² (184.3 km²). If this area represented a hypothetical square home range (Figure 3), its boundaries would be approximately 6.2 x 6.2 mi (10 km) and a lek located in its center would be 3.1 mi (5 km) from the nearest side.

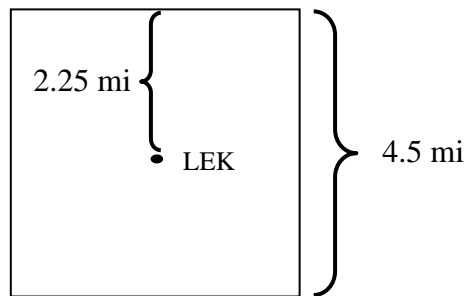


Fig 3. 20 mi² home range.

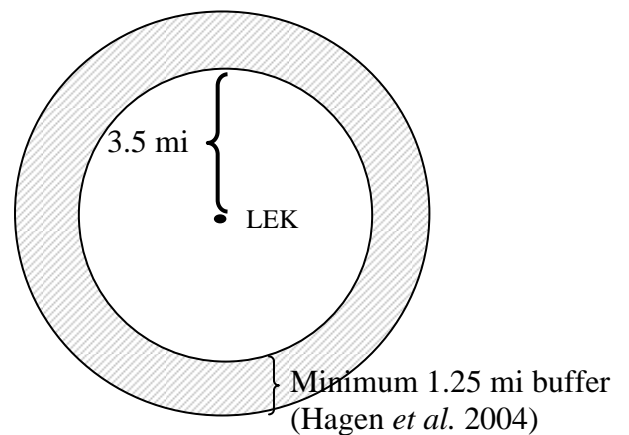


Fig 4. 38.5 mi² protected habitat using 3.5 mi radius from lek; with additional buffer zone recommended by Hagen *et al.* (2004), protected area = 70.9 mi².

Figures 3 and 4 show the minimum area of un-fragmented habitat necessary to maintain a local population of GPCH (S. Harmon 2004 pers. comm., B. Obermeyer 2004 pers. comm., after Patten *et al.* 2004b:1-2,32).

Results of the Patten *et al.* (2004b:2, 32) study predict that increased habitat fragmentation will force individual GPCHs to expand their home range, resulting in a decrease in survivorship from more predation, collisions, and energy expenditures.

Sage-grouse

Connelly *et al.* (2000) recently revised and expanded the guidelines for the management of Sage-grouse, originally published by Braun *et al.* (1977). Based on seasonal movements among populations, Connelly *et al.* (2000:969) summarized the 3 types of Sage-grouse populations: 1) those which are non-migratory and do not make long-distance movements (*i.e.* > 6 mi [10 km] one-way), 2) those which exhibit one-stage migration between 2 distinct seasonal ranges, and 3) those which exhibit 2-stage migration among 3 distinct seasonal ranges. Connelly *et al.* (2000:969) further reported that migratory Sage-grouse can occupy areas in excess of 1,042 mi² (2,700 km²). Connelly *et al.* (2000:977-978) developed recommendations for habitat protection upon which, in part, the Service's guidance is based. Specifically, for non-migratory populations occupying habitats that are uniformly distributed, they recommended protecting sagebrush and herbaceous understory within 2 mi (3.2 km) of all occupied leks. For non-migratory populations, leks should be considered the center of year-round activity and treated as the focal points for management activities. For non-migratory populations where sagebrush is not uniformly distributed, suitable habitats should all be protected out to 3.1 mi (5 km) from all occupied leks. For migratory populations of Sage Grouse, breeding habitats within 11.2 mi (18 km) of active leks should be protected, recognizing that nesting birds may move > 11.2 mi (18 km) from leks to nest sites. This recommendation (Figures 5 and 6) obviously represents a protected area much larger than the 5-mile suggestion by the Service. While Connelly *et al.* (2000) made a distinction between resident and migratory (2 types) populations, in radio telemetry research

conducted by Hall in Lassen County, CA, from 1998-2001 (F. Hall 2004 pers. comm.), his team discovered that some Sage-grouse populations include both resident and migratory birds down to the individual lek level. Specifically, they found resident, 1-stage and 2-stage females present on each of 9 leks (unpublished data). Populations are not always either resident or migratory.

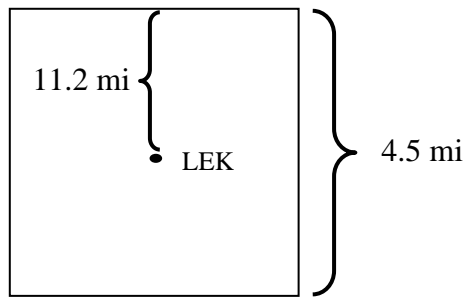


Fig 5. 502 mi² home range.

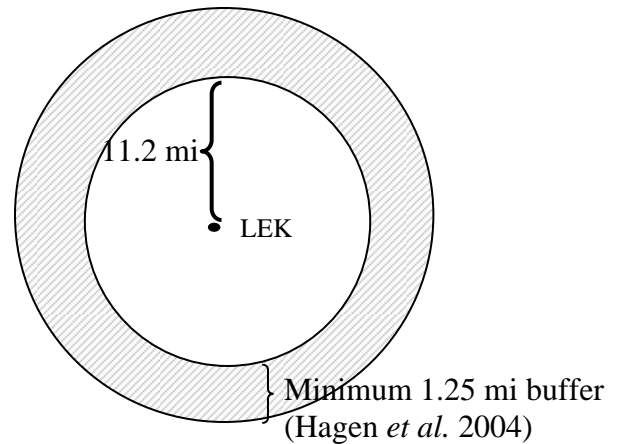


Fig 6. 394 mi² protected habitat using 11.2 mi radius from lek; with additional buffer zone recommended by Hagen *et al.* (2004), protected area = 486.95 mi².

Figures 5 and 6 illustrate the recommended protected breeding habitat for migratory populations of Sage-grouse based on a hypothetical square and circular home range, after Connelly *et al.* (2000:978) with buffer suggested by Hagen *et al.* (2004:79).

C. Braun (2004 pers. comm.) provided further comment on the recommendations discussed by Connelly *et al.* (2000:978) above (he was a coauthor of this article). For non-migratory populations of Sage-grouse, he felt a distance of 2 mi (3.2 km) was sufficient to protect breeding habitat from leks where no habitat disturbance was present. Where habitat disturbances were noted, he recommended a 3-mile (5 km) no-disturbance zone. For migratory populations, he reiterated Connelly *et al.*'s 11-mile (18 km) no-disturbance zone from active leks. These recommendations he felt were based on “best professional judgment” and should change only when “no impacts could be demonstrated” by industry for zones of disturbance of lesser distance from leks. Wind generators, he indicated, were quite tall and could be seen and avoided by Sage-grouse for long distances. Noise (especially humming), motion, and height all may negatively affect Sage-grouse, although he indicated we still don't know the specific effects. Braun therefore felt that FWS could defend our 5-mile recommendation even though definitive data showing impacts are still being collected. C. Aldridge (2004 pers. comm.) also felt the Service's 5-mile distance recommendation “was reasonable” and represented an adaptive management approach by the FWS. He indicated that it was in “everybody's best interest to err on the safe side” especially due to issues regarding avoidance

(including known and unknown impacts), landscape effects of wind and other structures, and the simple occurrence of birds versus their overall survival.

For the biologists who have worked on Sage-grouse for some time, it was noted that birds seem to be especially susceptible to disturbance and will often abandon nests even in later stages of incubation. Certainly wind turbine construction and maintenance activities fall under the category of “disturbance” (J. Connelly 2004 pers. comm.).

Connelly *et al.* (2004) published the most comprehensive, science-based synthesis of the Greater Sage-grouse and its habitat needs yet conducted. While the Conservation Assessment did not provide minimum distance recommendations from wind turbines, it did discuss wind energy development as one of several factors that could impact sagebrush ecosystems and thereby Sage-grouse. Noise from wind turbine rotor blades and bird mortality were cited as issues of concern regarding wind energy (Chap. 7:42-43). Connelly *et al.* (2004) were not optimistic about the future of Sage-grouse because of long-term population declines coupled with loss and degradation of habitat and other factors such as disease (ES:5). They also raised concerns about the distribution, configuration, and characteristics of Grouse migration corridors which unfortunately are largely unknown in most portions of the Sage-grouse range (Chap. 4:19). Disturbance issues were also discussed regarding lek distribution and highways (Chap. 13:12-13). Lyon and Anderson (2003) further documented effects of disturbance on breeding Sage-grouse.

Braun *et al.* (2002:345, 346) reported that the sagebrush-obligate species, Gunnison and Greater Sage-grouse, were particularly susceptible to noise near leks and to the placement of overhead power lines at least 0.5 mi (0.8 km) from any Greater Sage-grouse breeding and nesting grounds. Development was viewed as a negative impact in this study, characterized by a loss of habitat and disturbances associated with structures, roads, and noise – especially during the breeding season.

F. Hall (2004 pers. comm.) in a Lassen County, CA study on Greater Sage-grouse has recently documented significant impacts from overhead power transmission and communication distribution lines to this species out to 3.7 mi (6 km). When these lines are placed near turbines, they could provide perches for Golden Eagles and nest sites for Common Ravens. This concern coincides with the Service’s recommendation (see Turbine Design and Operation, no. 4, p. 4) to place electric power lines underground or on the surface as insulated, shielded wire to minimize strike and electrocution problems.

In a related study, Popham and Gutierrez (2003:331, 332) radio-tagged 65 female Greater Sage-grouse in northern CA of which 45 radio-tagged hens were tracked to their nests. Successful grouse nests were located farther from the nearest lek (2.2 mi [3.6 km], SE=811 m) than were nests that were unsuccessful (1.2 mi [1.96 km], SE=384 m; p. 331). Others, however, have not noticed this difference (J. Connelly 2004 pers. comm.). Popham and Gutierrez noted that native shrub-steppe habitat had been degraded due to excessive grazing, juniper encroachment, agriculture, and anthropogenic development.

Results from the Popham and Gutierrez study represent a portion of the entire ongoing project being conducted by Hall and his team in Lassen County, CA (F. Hall 2004 pers. comm.).

Johnsgard (2002:116) indicated that there was no obvious relationship between lek location and nest site. In 5 different studies involving more than 300 nests the average distance between lek and Sage-grouse nest where the females was first seen or captured was 3.5 mi (5.6 km). This distance is greater than the mean interlek distance from several studies, which ranged from 0.8- 3 mi (1.3- 4.8 km; Wakkinen *et al.* 1992, Johnsgard 2002:116, J. Connelly 2004 pers. comm., R. Hazlewood 2004 pers. comm.).

Columbia Sharp-tailed Grouse

Disturbance to Sharp-tailed Grouse was reported by Baydack and Hein (1987:538) in southwestern Manitoba. While males were reported present during disturbances (*e.g.*, parked vehicles, propane exploders, scarecrows, taped voices, radio sounds, and a leashed dog), female Sharptails were not observed on leks during test disturbances. Disturbance appeared to limit reproductive opportunities for both sexes. They concluded that continued disturbance over several seasons could bring about population declines.

Giesen and Connelly (1993) reported on movements and management needs of Columbia Sharp-tailed Grouse in the West. While wind turbines were unavailable to assess during this time frame, reported Grouse movements between breeding areas and winter range – varying from 1.6 mi (2.6 km) to 12.4 mi (20 km) depending on study and location (p. 327) – could be impacted by current and proposed wind development. They specifically indicated the lack of experimental data on the effects of habitat alterations on this species. Among their recommendations, Giesen and Connelly (1993:331) suggested avoiding vegetation manipulation within a 1.25-mi (2 km) radius of the active lek in order to protect the nesting and brood-rearing habitats of this Sharp-tailed Grouse.

Suitable But Abandoned Habitat

During periods of population decline, prairie grouse may abandon lekking sites in smaller, fragmented habitats and congregate into larger, more intact areas (core habitat). Given that many grouse species are currently at population lows, human development of suitable but abandoned prairie grouse habitat could severely impede efforts to restore their numbers. In other words, protection of core prairie grouse habitat through the use of the Service's 5-mile buffer is a conservative approach (B. Obermeyer 2004 pers. comm.).

Obermeyer and Applegate (unpublished data) located 31 active GPCH leks in a 181-mi² area (465 km², 115,000 acres) of native rangeland in eastern Greenwood County, KS, during spring of 1997. Lek influence within the study area, as defined by a 1.9-mi (3-km) radius, was 152.6 mi² (391.4 km²; Figure 7). Generally, the stronger leks were located in the more unfragmented areas of native rangeland. A much larger zone of lek influence at this study area was noted just a few years previous. Lek distribution along the western boundary shrank by approximately 6 miles between 1987 and 1997 (B. Obermeyer 2004 pers. comm.). Development of suitable but abandoned prairie grouse habitat (e.g., unoccupied, historical leks) could seriously impede prairie grouse restoration efforts.

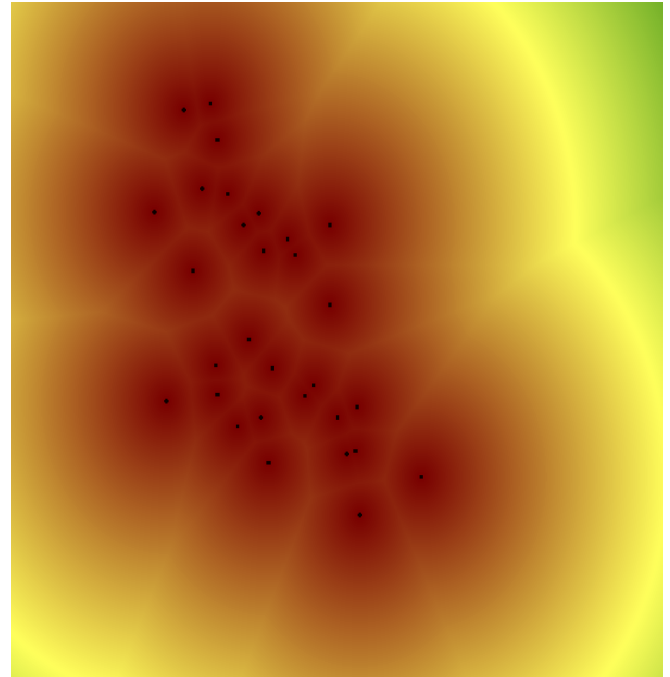


Figure 7. Dots represent 1997 locations of GPCH leks within a 115,000-acre block of tallgrass prairie in KS. Yellow area = ~237 mi² (608 km²; unpubl. data).

Concerns for Other Grassland and Shrub-Steppe Avifauna in Relation to Wind Energy Development

Manes *et al.* (2004 manuscript in preparation, R. Manes, S. Harmon, B. Obermeyer, and R. Applegate 2004 pers. comm.) summarized the documented effects of wind facilities on birds, indicating that Golden Plovers and Lapwings had been displaced by as much as 0.5 mi (0.8 km) from wind facilities in Denmark (citing Pederson and Poulsen 1991) while in Netherlands, Lapwings and Curlews avoided areas within 0.15-0.3 mi (0.25 – 0.5 km) of wind turbines (citing Winkelman 1990).

Although focused on grassland passerines rather than prairie grouse, Leddy *et al.* (1999:101) recommended placing wind plants within cropland habitats in MN rather than in native grasslands. Research at the Buffalo Ridge Project in southwestern MN revealed that the Bobolink, Red-winged Blackbird, Savanna Sparrow, and Sedge Wren nested in densities 4 times higher in grasslands that were ~ 600 ft. (180 m) from wind turbines than those within ~ 260 ft (80 m) of turbines. Densities beyond 600 ft. were not evaluated (Leddy *et al.* 1999). Because of the trend for larger turbines, avoidance zones adjacent to the new generation turbines may differ from those of previous studies (R. Manes, S. Harmon, B. Obermeyer, and R. Applegate 2004 pers. comm.). Sage-steppe-obligate songbirds (e.g., Sage Sparrow, Brewer's Sparrow, Sage Thrasher, and Black-chinned

Sparrow) are also showing population declines and management concerns should also focus on these species.

The Service asserts that by avoiding or minimizing construction of wind facilities in native prairie grasslands and native sage-steppe habitats, grassland- and sage-dependent native songbird species would be protected and habitat fragmentation would be avoided.

Service's Recommendation for 5-Mile Buffer from Leks

The intent of the Service's recommendation for a 5-mile zone of protection is to buffer against increased mortality (both human-caused and natural), against habitat degradation and fragmentation, and against disturbance. In considering our recommendation, FWS recognizes major declines in populations and habitats of prairie grouse. All species of prairie grouse are in varying stages of decline – some populations declining precipitously -- requiring a major focus on direct human impacts, disturbance from structures, and fragmentation of habitats. While wind plants are new additions to prairie grouse habitats in the Midwest and West, cumulative impacts from human development and exploitation must be assessed with great care and considerable detail. To reverse these declines will take significant commitment from industry, the Service, and other stakeholders. We view the voluntary nature of our guidance and specifically our 5-mile recommendation as a reasonable effort needed to conserve these important resources.

While migratory populations of Sage-grouse may require in excess of 11 miles in radius of protected habitat from active leks (Connelly *et al.* 2000:978), it can be argued that LPCH may require protection less than being suggested by FWS (Mote *et al.* 1998:18; 2.5 mi [4.1 km] distance from a lek located in the center of a circular home range). However, rangewide the majority of remaining LPCH populations are fragmented and isolated into “islands” of open prairie. Our 5-mile setback is intended to protect both Prairie Chickens and the wind industry. Later wind turbine construction, for example, could if in close proximity to leks significantly impact Prairie Chicken populations. Habitat corridors between leks and population centers could also be impacted by close development, likely impacting future recovery. Our distance recommendation will also help address decreasing habitat patch sizes and diminishing habitat complexity that will be affected as structures become more abundant and roads, power lines, vehicles, and human disturbance further fragment and impact habitats. Current distance recommendations for LPCHs may simply reflect the “tolerance” level of LPCHs to “structures” in fragments of < 12,350 ac (5,000 ha) in size of moderate complexity (C. Hagen 2004 pers. comm.). As patch size becomes smaller and less complex, the LPCH may likely be less tolerant of disturbance. Until data can support an alternate hypothesis, Hagen (2003:159) and C. Hagen (2004 pers. comm.) suggested protecting as large a buffer as possible for LPCH. Again, the Service's 5-mile recommendation seems reasonable (Figures 7 and 8) and applicable to all species of prairie grouse. As the necessary research is conducted to more clearly define the effects on grassland and sage-steppe species and as new data become publicly available, we will use it to refine our

recommendation.

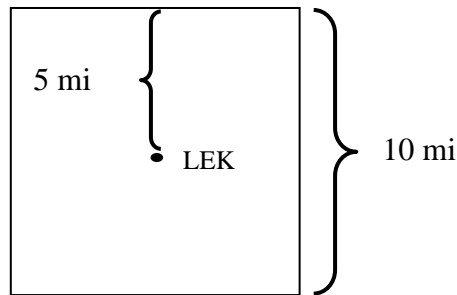


Fig 7. 100 mi²

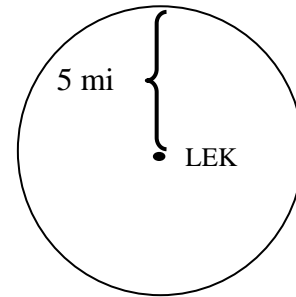


Fig 8. 78.5 mi²

Figures 7 and 8. FWS summary of recommended 5-mile protection zone from active leks for populations of prairie grouse based on hypothetical square and circular home ranges with centrally-located leks, after S. Harmon (2004 pers. comm.), Connelly *et al.* (2000:978), Pitman (2003), Hagen (2003), C. Hagen (2004 pers. comm.), Wolfe *et al.* (2003a and 2003b), Patten *et al.* (2004a and 2004b), C. Braun (2004 pers. comm.), C. Aldridge (2004 pers. comm.), F. Hall (2004 pers. comm.), and B. Obermeyer (2004 pers. comm.).

The results from and concerns raised by a March 2003 Kansas City, MO, workshop on “Great Plains Wind Power and Wildlife” were used as further evidence by the Service to take a precautionary approach in recommending our 5-mile distance (R. Manes 2003 pers. comm.).

Acknowledgements:

The Service and this author wish to especially thank those prairie grouse biologists and other scientists who provided suggestions and critically reviewed this manuscript. They include Stephanie Harmon, Wildlife Biologist, FWS Tulsa, OK, Field Office; Cameron Aldridge, Wildlife Biologist, University of Alberta, Edmonton; Clait Braun, Wildlife Biologist, CO Division of Wildlife, Fort Collins and Grouse Inc., Tucson, AZ; John Connelly, Wildlife Biologist, ID Department of Fish and Game, Pocatello; Pat Deibert, Wildlife Biologist, FWS Cheyenne, WY, Field Office; Christian Hagen, Sage Grouse Conservation Coordinator, OR Department of Fish and Wildlife, Hines; Frank Hall, Associate Wildlife Biologist, CA Department of Fish and Game, Susanville; Rob Hazlewood, Wildlife Biologist, FWS Helena, MT, Field Office; Kevin Kritz, Wildlife Biologist, FWS Reno, NV, Field Office; Rob Manes, Wildlife Biologist, Wildlife Management Institute, Pratt, KS; Brian Millsap, Chief, Division of Migratory Bird Management, FWS, Arlington, VA; Brian Obermeyer, Wildlife Biologist, The Nature Conservancy, Eureka, KS; Michael Patten, Wildlife Biologist, Sutton Avian Research Center, University of Oklahoma, Bartlesville; James Pitman, Farmland Research Biologist, IN Division of Fish and Wildlife, West Lafayette; Donald Wolfe, Wildlife Biologist, Sutton Avian Research Center, University of Oklahoma, Bartlesville; and Robert Willis, Biologist, FWS Division of Habitat Conservation, Arlington, VA.

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Contact:

Dr. Albert (Al) Manville, Division of Migratory Bird Management, FWS, 4401 N. Fairfax Dr., Mail Stop MBSP-4107, Arlington, VA 22203; 703/358-1963, or Albert_Manville@fws.gov

Suggested citation:

Manville, A.M., II. 2004. Prairie grouse leks and wind turbines: U.S. Fish and Wildlife Service justification for a 5-mile buffer from leks; additional grassland songbird recommendations. Division of Migratory Bird Management, USFWS, Arlington, VA, peer-reviewed briefing paper. 17 pp.

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

**IN THE MATTER OF THE
APPLICATION OF DEUEL HARVEST
WIND ENERGY SOUTH LLC FOR
ENERGY FACILITY PERMITS OF A
WIND ENERGY FACILITY AND A 345-
KV TRANSMISSION FACILITY IN
DEUEL COUNTY, SOUTH DAKOTA
FOR THE SOUTH DEUEL WIND
PROJECT**

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EL24-023

**RESPONSE OF LAKE COCHRANE
IMPROVEMENT ASSOCIATION, INC.
TO STAFF’S FIRST DATA REQUEST**

This document comprises the response of Lake Cochrane Improvement Association, Inc. (“LCIA”) to Staff’s First Data Request, served September 23, 2024.

- 1-1) Provide copies of all data requests submitted to or by you and copies of all responses provided to those data requests. Provide this information to date and on an ongoing basis. *Response:* The only outstanding data request to Applicant is the alignment of the project’s wind turbine numbering scheme to the FAA Obstruction Evaluation Case Number submitted to the FAA in 2023. In addition, LCIA requested the South Dakota Department of Transportation Office of Aeronautics Services provide any documents sent or received regarding this wind energy project plan.
- 1-2) Please provide any concerns you have with the Project, and what measures that could be implemented to address those concerns. *Response:* The Lake Cochrane Improvement Association (LCIA) is concerned that the three towers closest to the Lake Cochrane Seaplane Base (FAA ID:SD2), at a proposed height of 594 feet, are too close to the safe aircraft operation area for arriving and departing aircraft, and thus constitute obstructions to flight operations. If turbine locations 21, 22 and 49 were removed from the project plan, those concerns would be obviated. That said, LCIA is aware the three locations have been proposed for approval by the FAA, having been submitted in April 2023 and docketed as 2023-WTE-1905-OE, 2023-WTE-1906-OE, and 2023-WTE-1933-OE. The agency is not accepting comments in these matters, and no determinations have been made, but LCIA intends to submit information if or when given the opportunity to do so.
- 1-3) Please list with specificity the witnesses that you intend to call. Please include name, address, phone number, credentials, and area of expertise. *Response:* The witness or witnesses to be called by LCIA has not been determined at this date. LCIA requested a local engineer to conduct an airspace study of Lake Cochrane and environs in relationship to the identified turbine locations as potential obstructions, but the request was declined due to an asserted conflict of interest. Whether LCIA can commission a study in sufficient time to be made part of the record in this case is unknown. LCIA is unaware whether Deuel

County or the Applicant obtained third-party airspace studies prior to the conditional use permit being issued or the filing of this application, beyond the pending FAA matters.

- 1-4) Do you intend to take depositions? If so, of whom? *Response:* No depositions are anticipated at this time.
- 1-5) Do any members of the Lake Cochrane Improvement Association, Inc. own and operate a seaplane? *Response:* No LCIA member currently owns a seaplane. Lake residents have observed visiting seaplanes, landing and departing on the lake, often on the weekends. One member of the LCIA is licensed by the FAA to operate a seaplane and expressed interest in purchasing a seaplane in the future. The member has owned and operated seaplanes, on Lake Cochrane, in the past and utilized mooring buoys and boat docks to tie down the aircraft for short-term stays.
- 1-6) How many seaplanes have landed/taken off at the Lake Cochrane Seaplane Base annually over the last three years (2022, 2023, and 2024 to date)? *Response:* It is not possible to quantify the number aircraft operations at Lake Cochrane Seaplane Base because we lack the facilities many land airports provide such as an air traffic control tower, fuel sales, aircraft maintenance, hangars and a full-time airport manager that usually gather such information. It is only possible to say that arrivals-departures have been observed in the past, and the undersigned member of LCIA board believes such traffic has transpired during the current calendar year.
- 1-7) Is it possible to land and depart from the Seaplane Base from the East of Lake Cochrane if the Project was permitted? Please explain. *Response:* It is possible an aircraft can arrive and depart, in any direction, on water. Pilots prefer to take off and land, into the wind, for the safest operation of the aircraft, given the need for lift from a water surface. The prevailing winds at SD2 are usually from the West or North, in the general direction of the proposed wind energy facility. Thus, LCIA asks the three 594-foot towers, closest to the seaport, be struck from the project plan because of the variable direction aircraft can travel to take advantage of the safest wind conditions at the time of arrival and departure.

Dated: October 7, 2024

Matt Holden
5511 E. Eastbridge Place
Sioux Falls, SD 57110-2814
605-740-1234

A.J. Swanson
ARVID J. SWANSON, P.C.
27452 482nd Ave.
Canton, SD 57013
605-743-2070
E-mail: aj@ajswanson.com

/s/ Matt Holden

Matt Holden, Board Member
LAKE COCHRANE IMPROVEMENT
ASSOCIATION, INC.

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

**IN THE MATTER OF THE
APPLICATION OF DEUEL HARVEST
WIND ENERGY SOUTH LLC FOR
ENERGY FACILITY PERMITS OF A
WIND ENERGY FACILITY AND A 345-
KV TRANSMISSION FACILITY IN
DEUEL COUNTY, SOUTH DAKOTA
FOR THE SOUTH DEUEL WIND
PROJECT**

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**LCIA RESPONSE TO STAFF'S
SECOND SET OF DATA REQUESTS**

EL24-023

Lake Cochrane Improvement Association (LCIA) hereby responds to Staff's Second Set of Data Requests:

- 2-1) Refer to the LCIA's response to Staff DR 1-2. The LCIA responded that "if turbine locations 21, 22, and 49 were removed from the project plan, those concerns would be obviated."
- a) Please provide the technical analysis that has been performed to support the removal of turbine locations 21, 22, and 49. *Response:* LCIA has not conducted any technical analysis as to the concerns expressed. LCIA is aware that as of April 2023, Applicant itself has submitted the locations for review by the FAA, as noted in LCIA's response to Staff's DR Set 1. At this point in time, the FAA is not accepting comments, and no determination has been made by the agency.
 - b) Please explain and describe in detail why the 3-mile setback implemented from Lake Cochrane Lake Park District does not allow for the "safe aircraft operation area for arriving and departing planes." *Response:* LCIA is not aware that the County considered the safety concerns and needs for aircraft operation in establishing the 3-mile setback.
 - c) Please provide the technical analysis that shows that turbine location 41 does not impact the "safe aircraft operation area for arriving and departing planes." *Response:* LCIA relies on prior answer to (a), above.
 - d) Is there a specific setback from Lake Cochrane that the LCIA would recommend that would allow a safe aircraft operation area for arriving and departing planes? If yes, please provide with supporting documentation. *Response:* LCIA concerns reflect the concerns expressed by members who are pilots with either private or commercial licensure, persons not overly enthused about the prospects of flying into, through or over narrow, tall structures in excess of 500 feet AGL, just prior to landing or soon after take-off.

- 2-2) Refer to the LCIA's response to Staff DR 1-5. The LCIA responded that "one member of the LCIA is licensed by the FAA to operate a seaplane and expressed interest in purchasing a seaplane. The member has owned and operated seaplanes, on Lake Cochrane, in the past and utilized mooring buoys and boat docks to tie down the aircraft for short-term stays."
- a) Please provide the name, address, birthdate, and phone number confidentially of the LCIA member referenced above. *Response:* Matt Wagner is the LCIA member and Canby, Minnesota airport manager. His public contact information, found in the MN Airport Directory, is 507-828-0323 and mathewwagner@hotmail.com
 - b) Does the LCIA member referenced intend to testify before the Commission in this proceeding? *Response:* No.
 - c) When did this member last own a seaplane? Why did this member decide to get rid of the seaplane? *Responses:* Unknown. Unknown.
- 2-3) Refer to the LCIA's response to Staff DR 1-6. The LCIA responded that "it is not possible to quantify the number of aircraft operations at Lake Cochrane Seaplane Base" for 2022, 2023, and 2024 to date. In addition, the LCIA stated "the undersigned member of LCIA board (Matt Holden) believes such traffic has transpired during the current calendar year." If the exact number of aircraft arrivals and departures is not available, can Mr. Holden provide an estimated number of arrivals and departures each year? Please explain. *Response:* Mr. Holden doesn't reside on the lake year-round and is unable to give an accurate estimate.
- 2-4) Refer to comment submitted by James Ekholm, current manager of the Lake Cochrane Seaplane Port-SD2, submitted on August 15, 2024 (<https://puc.sd.gov/commission/dockets/electric/2024/EL24-023/Comments/JEkholm.pdf>) in this proceeding. Mr. Ekholm stated "over the years we have had several commuters who flew onto the Lake for weekend vacation. At the moment we have no amphibians or float planes based on the Lake but we do have several regular visitors. And, we have the occasional seasonal commercial general aviation aircraft fueling for the long ferry across the State Of South Dakota ... We recommend the 3 closest towers that are on the FAA alert watch be removed from the proposed plan for Deuel Harvest Wind since they are a potential aircraft hazard."
- a) Is the Lake Cochrane Seaplane Port affiliated with the LCIA?
 - i. If so, explain the affiliation. *Response:* Lake Cochrane Seaplane Base (FAA ID: SD2) is a separate entity from the LCIA.
 - ii. And if so, does LCIA currently employ James Ekholm as the manager of the Lake Cochrane Seaplane Port? Does LCIA intend to call James Ekholm as a witness in this proceeding? *Response:* The LCIA does not employ James

Ekholm as Lake Cochrane Seaplane Base (SD2) is a separate entity. The LCIA does not intend to call James Ekholm as a witness.

- b) Does LCIA agree with Mr. Ekholm's assertion that since 2022, there have been several commuters who flew onto the Lake for weekend vacation? *Response:* LCIA agrees with Mr. Ekholm's assertion.
- c) Does LCIA have knowledge of the FAA alert watch on the proposed plan for Deuel Harvest Wind Mr. Ekholm referenced? If so, does LCIA rely on this FAA alert watch in LCIA's opinion regarding this docket? Explain. Provide all documentation in LCIA's possession regarding the FAA watch alert. *Response:* LCIA is not aware of an "FAA alert watch" on the proposed plan for Deuel Harvest Wind. LCIA is aware of proposed cases submitted to the FAA Obstruction Evaluation/Airport Airspace Analysis (OE/AAA) department that have not yet been dispositioned by this office. The LCIA is aware of only one FAA Notice to Airmen (NOTAM), germane to SD2, for a tower over 308.4 feet above ground located 14.5 nautical miles West of SD2. This NOTAM is the only "alert" type notice the LCIA is aware of for the aircraft operating near SD2.

Date: October 15, 2024.

/s/ Matt Holden
Matt Holden, Board Member
LAKE COCHRANE IMPROVEMENT
ASSOCIATION, INC.

Matt Holden
5511 E. Eastbridge Place
Sioux Falls, SD 57110-2814
605-740-1234

A.J. Swanson
ARVID J. SWANSON, P.C.
27452 482nd Ave.
Canton, SD 57013
605-743-2070
E-mail: aj@ajswanson.com

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

**IN THE MATTER OF THE
APPLICATION OF DEUEL HARVEST
WIND ENERGY SOUTH LLC FOR
ENERGY FACILITY PERMITS OF A
WIND ENERGY FACILITY AND A 345-
KV TRANSMISSION FACILITY IN
DEUEL COUNTY, SOUTH DAKOTA
FOR THE SOUTH DEUEL WIND
PROJECT**

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* **STAFF’S FIRST SET OF DATA**
* **REQUESTS TO MATTHEW HOLDEN**
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* **EL24-023**
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Below, please find Staff’s First Set of Data Requests to Matthew Holden. Staff requests that the responses be returned to Staff no later than 5:00 p.m. CT on October 7, 2024, or promptly contact Staff to discuss an alternative arrangement.

- 1-1) Provide copies of all data requests submitted to or by you and copies of all responses provided to those data requests. Provide this information to date and on an ongoing basis.
- 1-2) Please provide any concerns you have with the Project, and what measures that could be implemented to address those concerns.
- 1-3) Identify any documents, information, education, training, or professional experience you have relied upon to form your opinions concerning the Project. Where you have relied upon documents, please provide such documents and/or materials.
- 1-4) Please list with specificity the witnesses that you intend to call. Please include name, address, phone number, credentials, and area of expertise.
- 1-5) Do you intend to take depositions? If so, of whom?
- 1-6) In the Application for Party Status, your interest in the Project is stated as the “safe aircraft operation at the Lake Cochrane Seaplane Base.”
 - a) Do any members of the Lake Cochrane Lake Park District own and operate a seaplane?
 - b) How many seaplanes have landed/taken off at the Lake Cochrane Seaplane Base annually over the last three years (2022, 2023, and 2024 to date)?
 - c) Are all wind turbines over 500 ft. identified as “obstructions” by the FAA? Please explain.
 - d) Should turbine locations 21, 22, and 49 be considered hazards under FAA regulations? Please explain.
- 1-7) Is it possible to land and depart from the Seaplane Base from the East of Lake Cochrane if the Project was permitted? Please explain.

- 1-8) Since the Lake Cochrane Improvement Association has been granted intervention in this proceeding, do you still intend to participate as an individual or do you intend to participate as part of the Lake Cochrane Improvement Association? Please explain.

Dated this 23rd day of September 2024.



Amanda M. Reiss
Logan D. Schaeffbauer
Staff Attorneys
South Dakota Public Utilities Commission
500 East Capitol Ave.
Pierre, SD 57501

- 1-1) My only outstanding data request to the applicant is the alignment of the project's wind turbine numbering scheme to the [FAA Obstruction Evaluation](#) Proposed Case Numbers 2023-WTE-1889-OE through 2023-WTE-1979-OE. In addition, I have requested the South Dakota Department of Transportation Office of Aeronautics Services provide me any conclusions or actions this office has taken germane to this PUC application.
- 1-2) I am concerned that the three towers closest to the Lake Cochrane Seaplane Base (FAA ID:SD2), at a proposed height of 594 feet above the ground, are too close to the safe aircraft operation area for arriving and departing aircraft. I ask turbine locations 21, 22 and 49 be removed from the project plan.
- 1-3) I have formed my opinions regarding this application on my observations, as a homeowner on Lake Cochrane, and my 20 years installing and maintaining computer systems, in airports around the world, for Northwest and Delta Air Lines. All documents and information to base my conclusions, to this point in time, are provided by the applicant and contained in the docket, on the PUC website, or I have provided hyperlinks to my online sources within this document. It is my intention to share with the PUC and intervening parties any documents I obtain from the South Dakota Department of Transportation Office of Aeronautics Services and the Federal Aviation Administration (FAA) Obstruction Evaluation Group.
- 1-4) No witnesses will be called
- 1-5) No depositions will be requested
- 1-6)
- 1-6a) No member of the Lake Cochrane Improvement Association (LCIA) currently owns a seaplane. Lake residents have observed visiting seaplanes, landing and departing on the lake, often on the weekends. One member of the LCIA is licensed by the FAA to operate a seaplane and expressed interest in purchasing a seaplane in the future. The member has owned and operated seaplanes, on Lake Cochrane, in the past, and utilized mooring buoys and boat docks to tie down the aircraft for short-term stays.
- 1-6b) It is not possible to quantify the number aircraft operations at Lake Cochrane Seaplane Base (FAA ID: SD2) because SD2 lacks the facilities many land airports provide such as an air traffic control tower, fuel sales, aircraft maintenance, hangars and a full-time airport manager that usually gather such information.
- 1-6c) The Federal Aviation Administration (FAA) Obstruction Evaluation Group would be in the best position to answer your question. Based on the information contained on the website: [FAA Title 14, Chapter I, Subchapter 77.9](#) says any construction project over 200 ft should give notice to the FAA and it would be the responsibility of FAA to mark such construction as an "obstruction," "hazard" or deny the application.
- 1-6d) It is my request that the PUC, the South Dakota Department of Transportation Office of Aeronautics Services and the Federal Aviation Administration (FAA) Obstruction Evaluation Group conclude the three towers closest to SD2 would endanger aircraft operation that such construction permits be denied for those three proposed turbine sites.
- 1-7) It is possible an aircraft can arrive and depart, in any direction, on water. Pilots prefer to take off and land, into the wind, for the safest operation of their aircraft per [Airplane Flying](#)

[Handbook \(FAA-H-8083-3C\) Chapter 6: Takeoffs and Departure Climbs](#). The prevailing winds at SD2 are usually from the West or North in the general direction of the proposed wind energy facility. Thus, I ask the three 594-foot towers, closest to the seaport be removed from the project plan because of the variable direction aircraft can travel to utilize the safest wind conditions at the time of arrival and departure.

1-8) I intend to continue to participate as an individual.