

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF SOUTH DAKOTA**

**IN THE MATTER OF THE APPLICATION BY DEUEL HARVEST WIND ENERGY  
SOUTH LLC FOR ENERGY FACILITY PERMITS OF A WIND ENERGY FACILITY  
AND A 345 KV TRANSMISSION FACILITY IN DEUEL COUNTY, SOUTH DAKOTA  
FOR THE SOUTH DEUEL WIND PROJECT**

**SD PUC DOCKET EL24-023**

**PRE-FILED REBUTTAL TESTIMONY OF CHRISTOPHER HARRINGTON  
ON BEHALF OF DEUEL HARVEST WIND ENERGY SOUTH LLC**

December 5, 2024

1 **I. INTRODUCTION AND QUALIFICATIONS**

2 **Q. Please state your name, employer and business address.**

3 A. My name is Christopher Harrington. I am a Project Manager at Capitol Airspace  
4 Group ("Capitol Airspace"). My business address is 6350 Walker Lane, Suite 450,  
5 Alexandria, Virginia 22310.

6  
7 **Q. On whose behalf are you providing this testimony?**

8 A. I am providing this testimony on behalf of Deuel Harvest Wind Energy South LLC  
9 ("South Deuel Wind") in support of its Facility Permit Application ("Application") to  
10 the South Dakota Public Utilities Commission. The Application is for facility permits  
11 to construct and operate a wind energy facility which will have a nameplate  
12 capacity of up to 260 megawatts ("MW") and deliver up to 250 MW to the point of  
13 interconnection ("Wind Energy Facility"), and a transmission facility which will  
14 operate at 345 kilovolts ("kV") and be approximately 6 miles in length  
15 ("Transmission Facility"). The Wind Energy Facility and the Transmission Facility  
16 are collectively referred to as the Project.

17  
18 **Q. Briefly describe your educational background and professional experience.**

19 A. I graduated with distinction from the United States Naval Academy in 2010 with a  
20 Bachelor of Science in Quantitative Economics. Following graduation, I was  
21 commissioned into the United States Marine Corps and completed flight school in  
22 2013. My military service included deployments and detachments to the western  
23 pacific, from Korea to Australia, both on and off naval ships. I have accumulated  
24 over 2,500 flight hours in the T-34, TH-57, and AH-1 and spent seven years as a  
25 Marine Corps Reserve Instructor Pilot training Navy, Marine Corps, and Coast  
26 Guard student pilots. My Federal Aviation Administration ("FAA") certifications  
27 include Certified Flight Instructor (Instrument rated). I also earned a Masters of  
28 Business Administration from the University of Florida.

29  
30 I joined Capitol Airspace in November 2021 as a Project Manager and in that role,  
31 I provide project management and strategic advocacy services to Capitol Airspace

32 clients across a broad spectrum of wind, solar, and building projects. My resume  
33 is attached as **Exhibit 1**.

34

35 **Q. Have you ever testified in a commission or court proceeding?**

36 A. No. This is the first time I will be providing testimony in a commission or court  
37 proceeding.

38

39 **II. OVERVIEW**

40 **Q. What is your role with respect to the Project?**

41 A. I was retained by South Deuel Wind to provide expert testimony in response to  
42 concerns raised by the Lake Cochrane Improvement Association (“LCIA”) and  
43 Intervenor Matt Holden about the Project’s potential impact to the Lake Cochrane  
44 Seaplane Base (FAA identifier SD2) (the “Seaplane Base” or “SD2”). Capitol  
45 Airspace Group had prepared an obstruction evaluation and airspace analysis for  
46 the Project in 2021, which was attached as Appendix S to South Deuel Wind’s  
47 Application.

48

49 **Q. What is the purpose of your Rebuttal Testimony?**

50 A. The purpose of my Rebuttal Testimony is to discuss the FAA’s responsibility and  
51 role in preserving the safety and efficiency of the National Airspace System. This  
52 testimony includes the airspace protections the FAA applies under 14 CFR Part  
53 77 to seaplane bases in general. I then discuss the Lake Cochrane Seaplane Base  
54 specifically and how the FAA will review the proposed turbine locations in proximity  
55 to the Seaplane Base. Finally, I respond to the concerns and claims LCIA and Mr.  
56 Holden have raised in this proceeding.

57

58 **Q. What exhibits are attached to your rebuttal testimony?**

59 A. The following exhibits are attached to my Rebuttal Testimony:

- 60
- Exhibit 1: Resume
  - Exhibit 2: SD2 Chart Supplement
- 61

- 62                   • Exhibit 3: South Dakota Board and Commissions, Attachment 4

63

64 **III. FEDERAL AVIATION ADMINISTRATION**

65 **Q. Describe the role and function of the FAA under 14 CFR Part 77.**

66 A. Under 14 CFR Part 77, the FAA outlines the requirements for when a proposed  
67 structure, permanent or temporary, needs to be filed with the FAA. Once a  
68 structure is filed with the FAA, the FAA's Aeronautical Study Process is then  
69 governed by 14 CFR Part 77, which determines if a proposed structure is an  
70 obstruction and/or a hazard to air navigation. If a structure is identified as an  
71 obstruction, the FAA will issue a Determination of No Hazard ("DNH") so long as  
72 the obstruction does not create a significant adverse impact on the relevant  
73 airspace. Obstructions are required to have the appropriate marking and lighting  
74 and once issued, the FAA's Determination of No Hazard may come with a petition  
75 period. The petition period is a 30-day period that can be included in a DNH for a  
76 structure that exceeds 14 CFR Part 77 obstruction standards and the period begins  
77 on the DNH date of issuance. During this period, interested parties may petition to  
78 the FAA's Rules and Regulations Group. Petitions must be aeronautically-based  
79 and include new information or facts not previously considered or reviewed during  
80 the FAA's aeronautical review process.

81

82 **Q. How does the FAA categorize, and protect for, airspace in terms of public  
83 and private use?**

84 A. The FAA establishes and enforces regulations that pilots must follow to ensure the  
85 safe and efficient operation of aircraft within the National Airspace System. The  
86 FAA also regulates the design and operation of airports. Airports can be identified  
87 as either a private use airport, meaning it is available for use by the owner only or  
88 by the owner and other authorized personnel, or public use, meaning the airport is  
89 available for general public use without the requirement for prior approval.  
90 Seaplane bases can be either private use or public use. Lake Cochrane Seaplane  
91 Base is a public use seaplane base.

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**Q. Discuss some of the regulations you mention above.**

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A. In addition to 14 CFR Part 77 described above, Joint Order 7400.2P, *Procedures for Handling Airspace Matters*, describes the federal policy for adjudicating airspace concerns to include a discussion of the FAA's aeronautical study process.

110

111

**Q. Does the FAA conduct analyses as it concerns the installation and operation of wind turbines such as proposed in this docket and their possible impact on aviation?**

114

A. Yes. If proposed structures exceed FAA notice criteria defined by 14 CFR Part 77.9, which the proposed turbines in this docket do because they are taller than 200 feet AGL, that structure, permanent or temporary, would need to be filed with the FAA so that an aeronautical study can be conducted. The FAA established this notice criteria to ensure that structures that exceed certain heights or are near airports are reviewed to determine if they would pose a hazard to air navigation.

120

121 In addition, structures that exceed a 100:1 (run:rise) slope within 20,000 feet of a  
122 public use airport runway (longest runway greater than 3,200 feet in length), 50:1  
123 slope within 10,000 feet of a public use airport runway (longest runway less than  
124 3,200 feet in length), or 25:1 slope within 5,000 feet of a public use heliport landing  
125 area, must also be submitted to the FAA for aeronautical study. Lastly, if the FAA  
126 ever asks a sponsor to file, he/she is then obligated under 14 CFR Part 77.9 to  
127 submit notice to the FAA for an aeronautical study. The FAA uses the term  
128 “sponsor” to represent the company or the client; this person or business is  
129 ultimately responsible for the construction or alteration that has been submitted to  
130 the FAA.

131  
132 In addition to 14 CFR Part 77.9 notification criteria, if a structure exceeds the  
133 “instrument approach areas”, incorporated by reference in FAA Order 7400.2P,  
134 notice would need to be submitted to the FAA. Proposed structures that exceed  
135 14 CFR Part 77.9 notification criteria or instrument approach areas must be  
136 submitted to the FAA for aeronautical study.

137

138 **Q. Please explain how the FAA uses the terms “obstruction” and “hazard”.**

139 A. The FAA applies the term “obstruction” for structures that exceed 14 CFR Part  
140 77.17 obstruction standards and 14 CFR Part 77.19 imaginary screening surfaces.  
141 There are several subcomponents to the 14 CFR Part 77.17 obstruction standards.  
142 One of these subcomponents, 14 CFR Part 77.17(a)(1), identifies any structure  
143 that is above 499 feet AGL at the site of the object as an obstruction regardless of  
144 its location. Exceeding either a 14 CFR Part 77.17 obstruction standard or a 14  
145 CFR Part 77.19 imaginary screening surface does not automatically result in the  
146 issuance of a determination of hazard. Proposed structures must have airspace  
147 impacts that constitute a substantial adverse effect to warrant the issuance of  
148 determinations of hazard.

149

150 The FAA defines “hazard” in Joint Order 7400.2P, *Procedures for Handling*  
151 *Airspace Matters*. “Hazard” applies to a structure that has, or would have, a

152 substantial adverse effect on navigable airspace, negotiations with the sponsor  
153 have been unsuccessful in eliminating the substantial adverse effect, and the  
154 affected aeronautical operations and/or procedures cannot be adjusted to  
155 accommodate the structure without resulting in a substantial adverse effect.  
156

157 **Q. Can structures be automatically classified as an obstruction?**

158 A. Yes. Structures that exceed 14 CFR Part 77 obstruction standards and imaginary  
159 screening surfaces are classified as obstructions.  
160

161 **Q. How does the FAA regulate obstructions and mitigate the impact of  
162 obstructions on aviation safety?**

163 A. The FAA regulates potential obstacles by requiring notice to the agency when  
164 structures exceed 14 CFR Part 77.9 notice criteria surfaces. Filing with the FAA  
165 then initiates the Aeronautical Study Process, where the FAA evaluates for  
166 aeronautical effect. As I noted above, structures that exceed 14 CFR Part 77  
167 obstruction standards and imaginary screening surfaces are automatically  
168 classified as obstructions. If the proposed structure triggers an airspace impact,  
169 the FAA will then determine if the impact can be mitigated or whether the impact  
170 is creating a significant adverse effect, which would constitute a Determination of  
171 Hazard.  
172

173 **Q. Is the FAA typically involved in the siting and design of wind projects such  
174 as the Project here?**

175 A. Yes. The FAA reviews and conducts aeronautical studies on wind turbines that  
176 require FAA notice and subsequently adjudicates them as either “hazard” or “no  
177 hazard.” The outcome of the FAA’s review may influence changes developers  
178 make to their turbine layout or scope of the wind project.

179

180 **IV. SEAPLANE BASES**

181

182 **Q. Briefly describe what a seaplane base is, and how it functions.**

183 A. According to FAA Advisory Circular 150/5395-1B, *Seaplane Bases*, a seaplane  
184 base is “a designated area of water used or intended to be used for the landing  
185 and takeoff of seaplanes and shore side access. It also may include water taxi  
186 channels, anchoring locations, ramp service, and possibly on-shore facilities for  
187 pilots, passengers and aircraft needs.” Seaplane bases offer air services where  
188 land airports are either infeasible or unavailable.

189

190 **Q. How is a seaplane base different from a land-based airport in terms of  
191 potential FAA-applied airspace protection?**

192 A. Seaplane base runways can be unmarked, whereas most land-based public-use  
193 airports have marked runways. Based on whether or not the seaplane base has  
194 marked runways, in accordance with 14 CFR Part 77, the FAA may or may not  
195 provide airspace or notice criteria protection as it would a public use, land-based  
196 airport.

197

198 14 CFR Part 77.3 states that, for the purpose of notifying the FAA of proposed  
199 construction, and determining the aeronautical effect of the proposal, a “seaplane  
200 base is considered to be an airport only if its sea lanes are outlined by visual  
201 markers.” Because 14 CFR Part 77 surfaces are tied to defined and marked  
202 runway ends, the regulatory airspace or notice criteria protections offered by 14  
203 CFR Part 77 only apply if the sea lanes are marked.

204

205 **Q. Can a seaplane base be public or private use?**

206 A. Yes. Depending on its FAA registration, a seaplane base can be designated for  
207 public use or private use. The Lake Cochrane Seaplane Base is listed as a public  
208 use facility, meaning that permission is not required to land.



209

210 **Q. Are there any public airports located within the Project Area?**

211 A. There are no public airports located within the Project Area. The nearest public-  
212 use airport is the Lake Cochrane Seaplane Base (SD2) at 3.66 nautical miles from  
213 the nearest turbine location, No. 22. Myers Field (CNB) is the next closest public-  
214 use airport to the project area at 12.6 nautical miles from the nearest turbine.

215

216 **Q. Are you familiar with the Lake Cochrane Seaplane Base?**

217 A. Yes. The Seaplane Base is located on Lake Cochrane in Gary, South Dakota. It is  
218 approximately 3.66 nautical miles east of the nearest wind turbine in the South  
219 Deuel Wind Project Layout. Based on the FAA's chart supplements, the seaplane  
220 base is closed between 1 Dec and 1 May.<sup>1</sup> It does not contain any published  
221 instrument approach procedures. Lastly, the seaplane base does not have any  
222 markers or buoys to identify the runway.

223

224 **Q. What does the lack of marked sea lanes mean for FAA airspace protections  
225 for the Lake Cochrane Seaplane Base?**

226 A. In the case of the Lake Cochrane Seaplane Base, there are no marked runway  
227 ends so the 14 CFR Part 77 surfaces do not exist.

228

229 **Q. Is the Lake Cochrane Seaplane Base otherwise subject to the FAA  
230 regulations defined under 14 CFR Part 77?**

231 A. Yes, while not afforded 14 CFR Part 77 airspace protections, the Lake Cochrane  
232 Seaplane Base falls within the scope of the regulations defined under 14 CFR Part  
233 77. The type of seaplane base and the nature of its operations will determine what  
234 14 CFR Part 77 subcomponents apply.

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<sup>1</sup> See **Exhibit 2**, SD2 Chart Supplement, available at [https://aeronav.faa.gov/afd/31oct2024/nc\\_375\\_31OCT2024.pdf](https://aeronav.faa.gov/afd/31oct2024/nc_375_31OCT2024.pdf) (containing an airport notice stating "Aprt CLOSED 1 Dec to 1 May.").

235

236 **Q. Does the Lake Cochrane Seaplane Base operate under Visual Flight Rules?**

237 A. The Seaplane Base operates under visual flight rules (“VFR”), which are a set of  
238 rules that govern flights under visual meteorological conditions (“VMC”) and  
239 navigating via ground or geographic reference points. VFR weather requirements,  
240 defined under 14 CFR Section 91.155, vary depending on the type of airspace  
241 being navigated but are designed to assist the pilot in meeting the VFR  
242 requirement to “see and avoid” other aircraft and obstacles. The Lake Cochrane  
243 Seaplane Base sits in Class G airspace, which means that for a pilot to legally fly  
244 in/out of the seaplane base during the daytime, the pilot must have at least 1  
245 statute mile (5,280 feet) of flight visibility and be able to remain clear of the clouds.  
246 The seaplane base is not approved to be operated under instrument flight rules  
247 (“IFR”).

248

249

250 **V. AIRSPACE ANALYSIS**

251

252 **Q. Were you part of the team from Capitol Airspace who prepared the**  
253 **Obstruction Evaluation and Airspace Analysis, attached as Appendix S to**  
254 **South Deuel Wind’s Application?**

255 A. No. I was not an employee of Capitol Airspace when the Obstruction Evaluation  
256 and Airspace Analysis was conducted in July of 2021. However, I am familiar with  
257 these types of reports generally and have studied the report completed for the  
258 Project.

259

260 **Q. Describe the obstruction evaluation and airspace analysis Capitol Airspace**  
261 **performed.**

262 A. Capitol Airspace conducted an obstruction evaluation and airspace analysis for the  
263 Project. The purpose for the analysis was to identify obstacle clearance surfaces  
264 established by FAA that could limit the placement of 551, 591, and 640- AGL wind

265 turbines. Capitol Airspace evaluated all 14 CFR Part 77 imaginary surfaces,  
266 published instrument approach and departure procedures, visual flight rules  
267 operations, FAA minimum vectoring altitudes, minimum IFR altitudes, and enroute  
268 operations. At the time of this analysis, specific wind turbine locations had not been  
269 identified. This analysis assessed height constraints overlying an approximately  
270 71- square-mile study area to aid in identifying optimal wind turbine locations; the  
271 study area encompassed the turbine locations LCIA has raised concerns about,  
272 21, 22, and 49. This analysis concluded that the three turbines do not adversely  
273 impact IFR procedures. I discuss this in more detail in Section VI of my testimony.  
274  
275

276 **Q. Describe the methodology Capitol Airspace used to perform its 2021**  
277 **Obstruction Evaluation and Airspace Analysis.**

278 A. Capitol Airspace studied the proposed Project based on location information  
279 provided by South Deuel Wind. Using this information, Capitol Airspace generated  
280 graphical overlays to determine proximity to airports, published instrument  
281 procedures, enroute airways, FAA minimum vectoring altitude and minimum IFR  
282 altitude charts, as well as military airspace and training routes. Capitol Airspace  
283 evaluated all 14 CFR Part 77 imaginary surfaces, published instrument approach  
284 and departure procedures, visual flight rules operations, FAA minimum vectoring  
285 altitudes, minimum IFR altitudes, and enroute operations. All formulas, headings,  
286 altitudes, bearings and coordinates used during this study were derived from the  
287 documents and data sources below.

- 288 • 14 CFR Part 77 Safe, Efficient Use, and Preservation of the Navigable  
289 Airspace
- 290 • FAA Order 7400.2N Procedures for Handling Airspace Matters
- 291 • FAA Order 8260.3E United States Standard for Terminal Instrument  
292 Procedures
- 293 • FAA Order 8260.58B United States Standard for Performance Based  
294 Navigation (PBN) Instrument Procedure Design

- 295                   • Technical Operations Evaluation Desk Guide for Obstruction  
296                   Evaluation/Airport Airspace Analysis (1.5.1)
- 297                   • United States Government Flight Information Publication, US Terminal  
298                   Procedures
- 299                   • National Airspace System Resource Aeronautical Data.

300           Of note, the following orders and publications have since been updated: 7400.2P,  
301           8260.3G, 8260.58C, and the Technical Operations Evaluation Desk Guide 1.7.1.  
302           None of the updates to these orders and publications change my conclusions  
303           regarding the Lake Cochrane Seaplane Base airspace and turbine locations 21,  
304           22, and 49.

305

306   **Q.    What did the 2021 airspace analysis conclude?**

307

308           The 2021 airspace analysis concluded that at 551, 591, and 640 feet AGL, wind  
309           turbines in the eastern section of the study area will exceed the Lake Cochrane  
310           Airport 14 CFR Part 77.17(a)(2) obstruction standard and will be identified as  
311           obstructions. Importantly, the analysis noted at the time that the FAA may choose  
312           *not* to apply the 14 CFR Part 77.17(a)(2) obstruction standard to the Lake  
313           Cochrane Seaplane Base. As I noted above, per 14 CFR 77.3, a seaplane base is  
314           only considered to be an airport, and afforded 14 CFR Part 77 airspace  
315           protections, if its sea lanes are outlined by markers. Capitol Airspace has since  
316           confirmed via satellite imagery the absence of marked sea lanes and therefore the  
317           lack of 14 CFR Part 77 airspace protections.

318

319           The report also noted that at 551, 591 and 640 feet AGL, all proposed wind turbines  
320           will exceed 14 CFR Part 77.17(a)(1) – a height of 499 feet above ground level at  
321           the site of the object – and will be identified as obstructions regardless of their  
322           location. Further, at 591 and 640 feet AGL, proposed wind turbines in the  
323           southwestern section of the study area will require an increase to a Milbank  
324           Municipal (1D1) RNAV (“GPS”) Approach to Runway 31 TAA minimum altitude. At  
325           640 feet AGL, proposed wind turbines in the southwestern corner of the study area

326 will require an increase to the Minneapolis (“ZMP”) Air Route Traffic Control Center  
327 (“ARTCC”) Sector PFSD01 MIA. If the FAA determines that the proposed  
328 construction would *not* have a substantial adverse effect on navigable airspace  
329 and that the impacts are able to be mitigated, the agency will issue Determinations  
330 of No Hazard. The determinations will list the discovered airspace impacts, if any,  
331 and the determined mitigation that will occur once both the project construction  
332 begins and the required notification is made to the FAA.  
333

334 **Q. Did you perform an additional airspace analysis as it relates to the Lake**  
335 **Cochrane Seaplane Base?**

336 A. Yes. Capitol Airspace performed an airspace analysis specific to the Lake  
337 Cochrane Seaplane Base in October 2024.  
338

339 **Q. How did you perform that analysis?**

340 A. The scope of the analysis involved research into several governing documents that  
341 the FAA operates within, to include 14 CFR Part 77, Joint Order 7400.2P, and FAA  
342 Advisory Circular 150/5395-1B. The intent of the analysis was to determine what  
343 FAA airspace protections, if any, are afforded the Lake Cochrane Seaplane Base.  
344

345 **Q. What type of protected airspace is afforded to the Lake Cochrane Seaplane**  
346 **Base?**

347 A. Under 14 CFR Part 77, there are no applicable FAA airspace protections afforded  
348 to the Lake Cochrane Seaplane Base because the sea lanes are not outlined by  
349 visual markers. Specifically, 14 CFR Part 77.3 states that seaplane bases are  
350 "considered to be an airport only if its sea lanes are outlined by visual markers."  
351 Satellite imagery of the seaplane base indicates that sea lanes are not marked in  
352 accordance with FAA Advisory Circular 150/5395-1B, Seaplane Bases, Chapter  
353 3.2.5. Additionally, correspondence from the LCIA to the South Dakota Department  
354 of Transportation on May 24, 2017 acknowledges that "Marker buoys and anything  
355 permanently anchored in the water other than docks, boat lifts, and the like are not  
356 allowed on the Lake [sic]...Due to the variable direction of the wind a marked

357 landing path would not be useful anyway (SD Boards and Commissions,  
358 Attachment 4, Page 3)." Therefore, the absence of marked sea lanes prevents the  
359 FAA from evaluating obstacle identification surfaces defined in 14 CFR Part 77 or  
360 aeronautical use surfaces defined in FAA Order 8260.3 *United States Standard for*  
361 *Terminal Instrument Procedures* (AC 150/5395-1B para 3.2.5.1). Capitol  
362 Airspace's analysis concluded that the 14 CFR Part 77.17 obstruction criteria  
363 surface originally identified in its 2021 obstruction evaluation and airspace analysis  
364 do not apply to the Lake Cochrane Seaplane Base.

365  
366 The Lake Cochrane Seaplane Base does not currently have IFR procedures such  
367 as instrument departures or instrument approaches that require terminal obstacle  
368 clearance areas. There are no filings in the FAA's Obstruction Evaluation / Airport  
369 Airspace Analysis ("OE/AAA") system to indicate a 'plan-on-file' to create IFR  
370 procedures. Finally, the FAA's notice criteria tool does not indicate that the Lake  
371 Cochrane Seaplane Base is afforded protections under 14 CFR Part 77.9(b) or  
372 Joint Order 7400.2P Instrument Approach Areas.

373

374

## 375 VI. RESPONSE TO LCIA'S CONCERNS

376 **Q. The LCIA raises concerns regarding turbine locations 21, 22, and 49 because**  
377 **they are "obstructions." Does this mean that turbines 21, 22, and 49 will**  
378 **adversely impact air traffic safety?**

379 A. No. Turbine locations 21, 22, and 49 are represented by their Aeronautical Study  
380 Numbers (ASN) 2023-WTE-1905-OE, 2023-WTE-1906-OE, and 2024-WTE-  
381 11092-OE , respectively. Based on the results of Capitol Airspace's 2021  
382 Obstruction Evaluation and Airspace Analysis, these three turbines do not impact  
383 IFR procedures. The FAA's aeronautical review process will conduct additional  
384 analysis regarding the potential impact—if any—of these three turbines on navigable  
385 airspace.

386

387 **Q. Does the fact that these turbines are “obstructions” mean they would likely**  
388 **interfere with the safety of the Lake Cochrane Seaplane Base airspace?**

389 A. No. As noted above, exceeding a 14 CFR Part 77 imaginary surface alone does  
390 not automatically result in the issuance of a determination of hazard. In accordance  
391 with 14 CFR 77.31, proposed structures must have airspace impacts that  
392 constitute a substantial aeronautical impact to warrant the issuance of  
393 determinations of hazard. This means that turbine locations 21, 22, and 49 will  
394 undergo a full aeronautical study and increased scrutiny from the FAA. Following  
395 this full assessment, the FAA will issue a Determination of No Hazard, or a  
396 Determination of Hazard. A Determination of No Hazard would indicate that turbine  
397 locations 21, 22, and 49 would have no substantial adverse effect on the safe and  
398 efficient utilization of the navigable airspace by aircraft or on the operation of air  
399 navigation facilities.

400

401 **Q. Have you formed an opinion regarding whether turbine locations 21, 22 or**  
402 **49 pose an airspace safety risk to the Lake Cochrane Seaplane Base?**

403 A. Yes. After conducting an airspace analysis of the seaplane base and assessing  
404 the current regulations, the FAA does not afford airspace protection to the Lake  
405 Cochrane Seaplane Base. Therefore, and in accordance with 14 CFR Part 77,  
406 turbine locations 21, 22, and 49 do not pose an airspace safety risk to the seaplane  
407 base.

408

409 **Q. In your opinion, is Deuel County’s three-mile setback of wind turbines from**  
410 **the Lake Park District at Lake Cochrane necessary to ensure the airspace**  
411 **safety of the Lake Cochrane Seaplane Base?**

412 A. No. Under 14 CFR Part 77, there are no applicable FAA airspace protections  
413 afforded to the Lake Cochrane Seaplane Base. Any setback would therefore be in  
414 excess of what the FAA protects for based on the seaplane base’s existing  
415 configuration. Additionally, a three-mile setback from the Lake Cochrane Park  
416 District would be in excess of how the FAA would hypothetically protect VFR

417 operations for the Lake Cochrane Seaplane Base if the runway were marked  
418 appropriately. I believe that the FAA has created, through its regulatory and  
419 operational role, the safest air traffic system in the world. Airports that do not  
420 uphold a particular standard do not receive as many FAA protections. If the FAA  
421 had reason to protect a particular type or category of airport, then the appropriate  
422 rules would be in place.

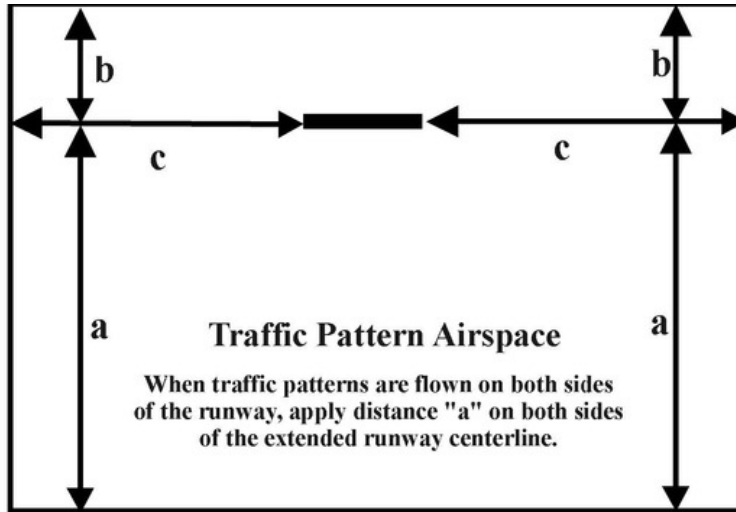
423

424 **Q. When 14 CFR Part 77 airspace protections exist for a particular airport, what**  
425 **areas around the airport protect for VFR traffic operations?**

426 A. Airspace protection areas would be defined as VFR traffic pattern airspace. VFR  
427 traffic pattern airspace is used by pilots operating during VMC. The airspace  
428 dimensions are based on the category of aircraft which, in turn, is based on the  
429 approach speed of the aircraft. 14 CFR Part 77.17(a)(2) and 77.19 (as applied to  
430 a visual runway) imaginary surfaces establish the obstacle clearance surface  
431 heights within VFR traffic pattern airspace. For example, Category A traffic pattern  
432 airspace refers to aircraft with approach speeds of less than 91 whereas Category  
433 B traffic pattern airspace refers to aircraft with approach speeds of 91 knots or  
434 greater but less than 121 knots. The graphic below, from FAA Order 7400.2P  
435 Procedures for Handling Airspace Matters, depicts the dimension of the different  
436 categories of traffic pattern airspace. Referencing the table below, distance "c"  
437 represents the distance in nautical miles of the extended runway centerline out  
438 from the runway end. Distances "a" and "b", also measured in nautical miles, are  
439 measured perpendicular to segment "c".



440



Aircraft Category	Distance (nautical miles)			
	a	b	c	d*
A	1.25	.25	1.25	.375
B	1.5	.25	1.5	.5
C	2.25	.5	2.25	.875
D	4.0	.5	3.0	1.0

\*Increase distance "C" by adding distance specified in "d" for each aircraft over four (of the same category) anticipated to be operating in the traffic pattern at the same time.

441

442 **Q. How would VFR traffic pattern airspace apply to the Lake Cochrane Seaplane**  
 443 **Base if it had a marked landing strip?**

444 **A.** *If the Lake Cochrane Seaplane Base were afforded the airspace protection defined*  
 445 *under 14 CFR Part 77, then Category B would be the largest potential category of*  
 446 *traffic pattern airspace that would surround the airport, with Category A being the*  
 447 *most likely category to be applied. Based on Category A and B traffic pattern*  
 448 *airspace, the proposed wind turbines would still reside well beyond the lateral*  
 449 *boundaries of this airspace, as defined by the table above, which is less than the*  
 450 *nearest turbine location, 3.66 nautical miles east of the Seaplane Base.*

451

452

453

454 **VII. CONCLUSION**

455 **Q. In summary, do you believe turbine locations 21, 22, or 49 should be removed**  
456 **from the Project Layout because of the Lake Cochrane Seaplane Base?**

457 A. No, I do not. I have reviewed the Lake Cochrane Seaplane Base and the applicable  
458 FAA requirements defined under Title 14 CFR Part 77 and do not believe that  
459 these locations pose an aviation risk to the seaplane base. Ultimately, the FAA will  
460 conduct a full aeronautical study on these locations to ensure that they do not pose  
461 a hazard to air navigation. So long as these sites receive, as expected,  
462 Determinations of No Hazard from the FAA, the sites should be deemed authorized  
463 and constructible from an airspace safety perspective.

464 **Q. Does this conclude your testimony?**

465 A. Yes.

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470 Dated this 5th day of December, 2024

471

472     /s/ Christopher Harrington

473 Christopher Harrington