

MONTANA-DAKOTA UTILITIES CO.

Before the South Dakota Public Utilities Commission

Docket No. EL23-__

Direct Testimony

Of

Tara R. Vesey

1 **Q. Would you please state your name and business address?**

2 A. My name is Tara R. Vesey, and my business address is 400 North
3 Fourth Street, Bismarck, North Dakota 58501.

4 **Q. What is your position with Montana-Dakota Utilities Co.?**

5 A. I am the Regulatory Affairs Manager for Montana-Dakota Utilities
6 Co. (Montana-Dakota).

7 **Q. Would you please describe your duties as Regulatory Affairs
8 Manager?**

9 A. I am responsible for the preparation of cost of service studies, fuel
10 cost adjustments, purchased gas cost adjustments, and electric and gas
11 tracking adjustments in each of the jurisdictions in which Montana-Dakota
12 operates.

13 **Q. Would you please describe your education and professional
14 background?**

15 A. I graduated from North Dakota State University with a Bachelor of
16 Science degree in Economics. I started my career with Montana-Dakota in
17 2019 as a Regulatory Affairs Manager. Prior to that I was employed for 13

1 years by a power cooperative. During that time, I held positions of
2 increasing responsibility, including Contract Administrator, Sales Manager,
3 Transportation Manager, and Manager of Market Operations and
4 Logistics.

5 **Q. Have you testified in other proceedings before regulatory bodies?**

6 A. Yes. I have previously presented testimony before this
7 Commission, the Public Service Commissions of Montana, North Dakota
8 and Wyoming, and the Public Utilities Commission of Minnesota.

9 **Q. Are you familiar with the books and records of Montana-Dakota and**
10 **the manner in which they are kept?**

11 A. Yes. Montana-Dakota's books and records are kept in accordance
12 with the Federal Energy Regulatory Commission (FERC) Uniform System
13 of Accounts.

14 **Q. What is the purpose of your testimony in this proceeding?**

15 A. The purpose of my testimony is to present the South Dakota
16 electric operations per books cost of service for the twelve months ended
17 December 31, 2022 and the pro forma cost of service reflecting known
18 and measurable adjustments that will occur by December 2023. Based on
19 the results, I have prepared the calculation of the revenue deficiency.

20 I will also discuss the Company's proposal to include the pension
21 and benefits regulatory asset, post retirement benefits regulatory asset,
22 and cash working capital adjustment in rate base. Furthermore, I will
23 present proposed changes to Rate 58 – Fuel and Purchased Power

1 Adjustment.

2 Finally, I will discuss the amortization schedule of the Lewis & Clark
3 Unit I and Heskett Units I & II coal units closure regulatory assets.

4 **Q. What statements, schedules and exhibits are you sponsoring?**

5 A. I am sponsoring Statements D through F, Statement H, Statement
6 I, pages 1 through 5, Statement J through M, Statements P through R as
7 well as Exhibit No.____(TRV-1), Exhibit No. ____ (TRV-2), and Exhibit
8 No.____(TRV-3).

9 **Q. Were these statements and exhibits prepared by you or under your
10 direct supervision?**

11 A. Yes, they were.

12 **Case Description**

13 **Q. What is included in this Revenue Requirement?**

14 A. The Company is requesting \$2,985,726, which represents a 17.3
15 percent increase, based on a 2022 test period adjusted for known and
16 measurable changes, which is comprised of the revenue deficiency shown
17 on Statement M, page 7 and the annual amortization of the retire coal
18 units, as shown on Exhibit No.____(TRV-3). This equates to an average
19 annual increase of approximately 2.2 percent per year.

20 Montana-Dakota currently has three riders: the Infrastructure Rider
21 Rate 56 (Infrastructure Rider), the Transmission Cost Recovery Rider
22 Rate 59 (Transmission Rider), and the Environmental Cost Recovery
23 Rider Rate 57 (Environmental Rider). The Environmental Rider currently

1 has no recovery and thus will not be discussed further. The 17.3 percent
2 increase includes the net effect on the changes in base electric rates and
3 the movement assets from the current Infrastructure and Transmission
4 Riders.

5 More specifically, Montana-Dakota is proposing to move or expand
6 the cost recovery from certain riders and base rates as follows:

- 7 • Move the regulatory asset and related amortization of Lewis
8 & Clark Unit I and Heskett Units I and II from base retail
9 rates to the Infrastructure Rider.
- 10 • Move the assets currently recovered in the Infrastructure
11 Rider, including those associated with the Thunder Spirit
12 Wind Facility, to base retail rates.
- 13 • Move the transmission investment and related expenses
14 currently recovered through the Transmission Rider to base
15 retail rates. As discussed further below, the net RTO
16 expenses will remain in the Transmission Rider and have
17 been excluded from this revenue requirement.
- 18 • Begin recovery of the production investment and related
19 expenses of Heskett Unit IV in base retail rates.
- 20 • Move the production tax credits (PTCs) related to the
21 Thunder Spirit Wind Facility from the Infrastructure Rider to
22 become an offset to fuel and purchase power costs in the
23 Fuel and Purchase Power Adjustment Rate 58 (FPPA).

- 1 • PTCs related to the Diamond Willow Wind Facility, which are
2 currently retained by the Company pursuant to Docket No.
3 EL22-021, are proposed to also become an offset to fuel and
4 purchase power costs in the FPPA.

5 **Q. What is the Company proposing to continue to recover in the riders?**

6 A. The Company is proposing to continue to recover the net revenue
7 requirement for costs and revenues invoiced through Midcontinent
8 Independent System Operator (MISO) and Southwest Power Pool (SPP)
9 in the Transmission Rider. These costs and revenues have been
10 excluded from the revenue requirement in this case. These costs include
11 the expenses and revenues directly associated with transmission level
12 customers, such as Rate 45 customers as well.

13 As previously stated, the Company is proposing to recover the
14 remaining deferred regulatory asset balance and associated amortization
15 of the Lewis & Clark I and Heskett I & II closure costs in the Infrastructure
16 Rider. The Company is currently tracking the amortization of the deferred
17 asset balance by applying the revenue requirement identified in the
18 current authorized base rates for the retired generation facilities.

19 **Q. How was the \$2,984,237 revenue requirement derived?**

20 A. The Company has developed the projected revenue requirement
21 for the 2023 pro forma period based on projected sales revenues
22 (including \$3,577,558 associated with the investments currently in the
23 Infrastructure and Transmission Riders, as shown on Rule 20:10:13:99,

1 Statement O, Schedule O-1, page 1), Operation & Maintenance (O&M)
2 expenses, taxes, and the pro forma 2023 rate base. In addition, Montana-
3 Dakota is proposing to move the investment associated with the Thunder
4 Spirit Wind Facility and transmission related projects currently recovered
5 in the Riders to base rates. The result is a revenue requirement shortfall
6 of \$2,593,434.

7 Furthermore, Montana-Dakota is proposing to amortize
8 approximately \$392,292 per year associated with the regulatory asset
9 established upon the closure of Lewis & Clark Unit I and Heskett Units I &
10 II. This amortization recovery is proposed to be included in the
11 Infrastructure Rider and amortized over an approximate three year period
12 from implementation of final rates.

13 The proposed revenue requirement shortfall of \$2,593,434 and the
14 amortization proposed to be included in the Infrastructure Rider of
15 approximately \$392,292 results in a total shortfall of \$2,985,726, as shown
16 on Statement M, page 7 and Exhibit No. ____ (TRV-3).

17 **Q. What is Montana-Dakota's proposal related to the amortization of the**
18 **retired generation units?**

19 A. In Docket No. EL19-040, the Commission approved the Company's
20 proposed application for deferred accounting treatment related to the
21 costs to retire the Lewis & Clark I and Heskett I & II generating stations
22 until the next rate proceeding. In the Company's annual Infrastructure
23 Rider filings (Docket Nos. EL21-007, EL22-007, and EL23-006), the

1 deferred regulatory asset, decommissioning and employee related costs
2 were presented, along with an amortization, to begin reducing the overall
3 deferred asset balance. As noted previously, the amortization is based on
4 the Company's estimated revenue requirement in current base rates
5 identified to the retired generation units. At the current level of
6 amortization, the regulatory asset will be fully amortized by approximately
7 November 2024.

8 Montana-Dakota is proposing to amortize the remaining regulatory
9 asset, decommissioning and employee related costs for 3 years starting
10 March 2024 which is estimated to be the implementation of final rates in
11 this proceeding. The proposal to extend the overall recovery of the
12 regulatory assets results in full amortization in approximately March 2027.
13 The Company believes this proposal strikes an appropriate balance while
14 minimizing the overall impact to the rate payers within the rate case.

15 **Pro Forma Revenue Requirement**

16 **Q. What were the results of South Dakota electric operations for the**
17 **twelve months ended December 31, 2022?**

18 A. Rule 20:10:13:96, Statement M, pages 1 and 2 show the per books
19 income statement and rate base for total Company and South Dakota. As
20 shown on page 1, South Dakota electric operations had a return on rate
21 base of 5.600 percent for the twelve months ended December 31, 2022.
22 The details for each line item, i.e. sales revenue, sales for resale, other
23 revenue, etc., are included in the applicable Rule listed. Pages 3 and 4

1 list the pro forma adjustments to operating revenues, expenses and rate
2 base. All adjustments were calculated on either a South Dakota specific
3 basis or on a total Company basis and allocated to South Dakota, as
4 indicated on the statement or schedule detailing each adjustment.

5 **Q. How was the per books cost of service allocated to South Dakota?**

6 A. The Company utilizes a jurisdictional accounting system that
7 directly assigns and/or allocates every item of revenue, expense and rate
8 base to the jurisdictions as part of the regular accounting process on a
9 monthly basis. The allocation methods and procedures are the same as
10 have previously been used in Commission proceedings and are based on
11 the principle of assigning and/or allocating costs to the cost causer.

12 **Q. What test period are you using to determine the revenue
13 requirement?**

14 A. The revenue requirement is based on a pro forma year ending
15 December 31, 2023 which has implemented known and measurable
16 changes from the test period ending December 31, 2022. As stated by
17 Ms. Kivisto, the revenue increase since the last case is largely driven by:

	Amount (in millions)
O&M Increase	\$0.4
Other RB Additions	\$1.0
Heskett IV	\$0.4
Depreciation Increase	\$0.4
Increased Property Taxes	\$0.2
Other	\$0.2
	<u>\$2.6</u>
Amortization of L&C and Heskett	<u>\$0.4</u>
	<u>\$3.0</u>

18

1 The Heskett Unit IV addition is included in the rate base and
2 represents approximately \$400,000 of the increase. Other plant additions,
3 represents another \$1.0 million increase. Pro forma Property Taxes
4 reflect an increase of approximately \$200,000. Depreciation increases are
5 a result of the updated Depreciation Study, the Lewis & Clark Unit I and
6 Heskett Units I & II amortization, and other additions to rate base. These
7 increases are partially offset by the Lewis & Clark Unit I and Heskett Units
8 I & II plant closures.

9 **Q. What criteria were used to determine the pro forma adjustments?**

10 A. The pro forma adjustments to operating revenue, expenses and
11 rate base were based on known and measurable changes occurring by
12 December 31, 2023, conformed to past Commission practices and are
13 listed on pages 3 and 4 of Rule 20:10:13:96, Statement M. All of these
14 adjustments are reasonably certain to occur and can be measured with
15 reasonable accuracy, thus meeting the criteria of known and measurable.
16 The details for each line item, i.e. sales revenue, other revenue, etc., are
17 included in the applicable Statement or rRule listed. All adjustments were
18 calculated on a South Dakota specific basis as indicated on the statement
19 or schedule detailing each adjustment.

20 **Q. Would you describe the pro forma adjustments to the income**
21 **statement and rate base?**

22 A. Yes. The adjustments to the income statement are summarized on
23 Rule 20:10:13:96, Statement M, page 3 and consist of adjustments to

1 revenue, operation and maintenance expenses, depreciation expense,
2 taxes other, and current and deferred income taxes. The adjustments to
3 rate base are summarized on page 4 and include plant, accumulated
4 reserve and associated additions and deductions. Each adjustment is
5 discussed in detail below.

6 **Pro Forma Income Statement**

7 **Q. What adjustments were made to operating revenues?**

8 A. The adjustments to operating revenues are contained in Rule
9 20:10:13:85, Statement I.

10 Adjustment No. 1 is the adjustment to reflect pro forma sales
11 revenues as discussed by Ms. Stephanie Bosch and is a decrease in
12 revenue of \$972,667.

13 Adjustment No. 2 increases revenue by \$32,544 to reflect the
14 expected revenue associated with the wholesale sale of energy.

15 Adjustment No. 3, shown on page 4 of Rule 20:10:13:85, Statement
16 I, includes the adjustments to total transmission and other operating
17 revenues for a total reduction in revenue of \$967,643. The specific details
18 of each adjustment are shown on Workpaper Statement I, page 1.

19 • Seasonal Reconnect Fee, Joint Use Facilities, Miscellaneous
20 Rental Revenue, Patronage Dividends, Joint Use Agreement, Big
21 Stone Steam Sales, Coyote Miscellaneous Revenue and KVAR
22 Penalty Revenue were adjusted to reflect a three-year average;

- 1 • Reconnect Fee for Non-payment, NSF Check Fees, and Sale of
- 2 Junk Material was adjusted to reflect a two-year average;
- 3 • Work for Others remained the same as 2022;
- 4 • Energy Diversion was adjusted to reflect a 2022 booking error;
- 5 • Rent for buildings and parking, General Office, equipment, pole
- 6 attachments, and street and yard lights were updated to reflect
- 7 actual 2023 activity on an annualized basis;
- 8 • Miscellaneous other operating revenue was restated to a 3 year
- 9 average after adjusting to for the FERC Schedule GG ROE true up.
- 10 • Late payment revenue is based on a three-year average ratio of the
- 11 late payment revenue collected and the sales and transportation
- 12 revenue, which is then applied to the Pro Forma Revenue;
- 13 • The Sale of Renewable Energy Certificates (REC) revenue is
- 14 based on the 2022 integrated system REC sales as allocated to
- 15 South Dakota.
- 16 • The Capacity Sales Revenue is based on a capacity sale the
- 17 Company entered into that is effective through May 2023.
- 18 • Revenue associated with the retirement of the Heskett and Lewis &
- 19 Clark coal units and the MISO and SPP revenue to remain in the
- 20 Transmission Rider has been excluded.

21 **Q. What adjustments were made to operation and maintenance (O&M)**
22 **expenses?**

23 A. The adjustments to operation and maintenance expenses are

1 summarized in Rule 20:10:13:80, Statement H, page 1 and are detailed in
2 Rule 20:10:13:81, Schedule H-1.

3 Fuel and purchased power is shown in Adjustment No. 4 on Rule
4 20:10:13:81, page 3 and reflects a decrease of \$450,951. This is based on
5 the pro forma generation and power purchase requirements and has been
6 updated to reflect pro forma cost assumptions and purchased power
7 prices, including a recent purchase power agreement (PPA). The PPA is
8 fully supported in the testimony of Mr. Neigum.

9 Montana-Dakota is also proposing to move the PTC's related to the
10 Thunder Spirit Wind Facility (which are currently being recovered in the
11 Infrastructure Rider) and the Diamond Willow Wind Facility (which are
12 currently retained by the Company pursuant to Docket No. EL22-021), to
13 become an offset to the fuel and purchase power costs in the FPPA. As
14 shown on Statement Workpapers H, page 2, the cost per kWh is projected
15 to reduce for Montana-Dakota customers from 2.280 cents per kWh in
16 2022 to 1.445 cents per kWh in the 2023 Pro Forma period.

17 Absent this PTC credit, Montana-Dakotas Pro Forma fuel and
18 purchase power cost would be 2.164 cents per kWh as shown on
19 Statement Workpapers H, page 4.

20 **Q. Would you describe the development of labor and benefits expense?**

21 A. Yes. Labor expense is shown as Adjustment No. 5, in Rule
22 20:10:13:81, Statement H, Schedule H-1, page 4, with actual labor

1 expense for the twelve months ended December 31, 2022 used as the
2 starting point.

3 The pro forma labor was developed by removing the labor costs
4 associated with Heskett Units I & II then applying a 3.96 percent increase.
5 The 3.96 percent increase is based on the weighted average increases of
6 3.0 percent for union employees and 4.5 percent for non-union employees
7 as shown on Statement H, Schedule H-1, page 7. In addition, incentive
8 compensation has been adjusted to reflect an average incentive level of
9 12.21% of straight time and vacation.

10 Furthermore, as described in detail by Mr. Anderson, an Outage
11 Management Software will be implemented which will require additional
12 employees. These new positions and the labor expenses associated are
13 further defined in pages 5 and 6 of Statement H, Schedule H-1.

14 Adjustment No. 6 is an overall increase of \$59,806 in benefits
15 expense as shown on page 8 of Statement H, Schedule H-1 with
16 additional support provided on page 9. The 2023 pro forma benefits
17 expense reflects the removal of benefits associated with Heskett Units I &
18 II. Benefits expense consists of medical/dental insurance, pension
19 expense, post-retirement, 401K, workers compensation, and other
20 benefits. Each of these items was adjusted individually using current
21 information and applying the percentage increase to each type of benefit.

22 Medical and dental expense is increasing 13 percent per year
23 based on the premiums in effect for 2023. Pension expense is increasing

1 125.66 percent reflecting an increase in the interest expense and lower
2 than expected asset returns. The Company has made significant
3 contributions to the pension fund to minimize expense and maintain
4 adequate pension funding. Post-retirement credit to expense is increasing
5 by 16.91 percent from 2022 levels results in an overall decrease in
6 expense of \$13,536. Pro forma 401(k) expense, workers compensation
7 and other benefits are increasing consistent with the change in labor
8 costs. Page 9 presents additional benefit information.

9 Finally, page 10 represents the additional benefits associated with
10 the new positions associated with the Outage Management Software
11 referenced above.

12 **Q. Would you describe the other adjustments made to O&M expense?**

13 A. Yes. The subcontract labor expense shown on Statement H,
14 Schedule H-1, Adjustment No. 7, page 11 is a decrease of \$1,275,355.
15 This reduction is driven primarily by the removal of transmission service
16 charges which will continue to be recovered in the Transmission Rider.
17 The 2022 subcontract labor was further adjusted to reflect Heskett Units I
18 & II expenses due to retirement. These exclusions are slightly offset by
19 the increase in the maintenance agreement for Thunder Spirit.

20 Big Stone and Coyote expenses shown on Statement H, Schedule
21 H-1, page 12 as adjustment No. 8 reflects the anticipated expenses
22 associated with those generating stations for the year ending December

1 31, 2023. The adjustment reflects the expected costs of operation and a
2 normalized outage schedule.

3 Adjustment No. 9, for materials expense, shown on Statement H,
4 Schedule H-1, page 13 reflects an adjustment excluding the costs
5 associated with the retirement of Heskett Units I & II. Furthermore, based
6 on information provided by the Company's major material supplier, an
7 increase of 4.8 percent for production, distribution and transmission was
8 added to the pro forma period resulting in an increase for materials of
9 \$2,414.

10 Adjustment No. 10, shown on page 14 for vehicles and work
11 equipment, reflects all expenses associated with the Company's vehicles
12 and equipment, such as backhoes, skid steers, and excavators, including
13 the costs of fuel, insurance, maintenance and depreciation expense.
14 The depreciation expense on these items is charged to a clearing account
15 (rather than to depreciation expense), where it is then recorded in O&M
16 expense as the vehicles or work equipment is used. The net adjustment
17 is an increase of \$32,443 for company vehicles and is solely related to the
18 change in depreciation, largely the result of the updated depreciation
19 studies. Absent the proposed depreciation study, the adjustment would
20 have been an increase of approximately \$3,700

21 Adjustment No. 11 for company consumption, on page 15 of
22 Statement H, Schedule H-1, is the expense for general utilities, electric
23 and natural gas consumption in Company buildings and is expected to

1 decrease \$2,310. The general utilities and electric components represent
2 an increase of 4.23% to reflect volumes at current rates. The natural gas
3 component is based on a decrease of 25.05% to reflect weather
4 normalized volumes at current rates.

5 Adjustment No. 12 for postage expense is shown on page 16 of
6 Statement H, Schedule H-1. The pro forma adjustment reflects the 13.18
7 percent increase in postage for 2022. Conversely, the additional postage
8 savings for the year is calculated by considering the number of customers
9 receiving their monthly billing via electronic format as of the December
10 2022. Adjustment No. 12 is a net increase of \$3,364.

11 Uncollectible accounts expense (Adjustment No. 21) shown on
12 page 17 of Statement H, Schedule H-1, is an increase of \$12,148 from per
13 books based on the five year average of net write-offs to sales revenues.
14 This ratio was then applied to the pro forma sales revenues.

15 Adjustment No. 14 for advertising expense is shown on page 18 of
16 Statement H, Schedule H-1, and reflects a decrease of \$5,503.
17 Promotional advertising expenses have been eliminated from the pro
18 forma period and informational and institutional advertising is adjusted to
19 exclude advertising that is not applicable to South Dakota electric
20 operations.

1 **Q. Would you explain why you are including institutional advertising**
2 **expenses?**

3 A. Montana-Dakota is seeking to include institutional advertising that
4 benefits customers and serves the public interest. As a corporate citizen,
5 Montana-Dakota needs to be active in the communities that it serves.
6 Montana-Dakota's motto is "In the community to serve" and one of the
7 ways to demonstrate being a strong community member is to advertise
8 the Company and what it does for the communities. Communities expect
9 nothing less and advertising in the local newspapers, on television, in
10 school yearbooks, programs, etc., is a necessary part of being active in
11 the community. This advertising benefits the community and the
12 customers in that community, thus serving the public interest.

13 **Q. Would you please continue with your explanation of adjustments to**
14 **operation and maintenance expenses?**

15 Insurance expense, shown on page 19 of Statement H, Schedule
16 H-1, (Adjustment No. 23) reflects an increase of \$7,080. Insurance
17 expense was adjusted to reflect anticipated 2023 expenses and increases
18 to accommodate for the addition of Heskett Unit IV.

19 Adjustment No. 16, shown on page 20 for software maintenance
20 expense, is an increase of \$3,160 and is based on pro forma estimated
21 levels. The costs associated with the pro forma timeframe are based on
22 the three-year average increase of expense and reflect expenses related

1 to a variety of software packages and subscription renewal serving various
2 departments, including mandated security needs.

3 Adjustment No. 17, for Industry dues, is shown on page 21 of Rule
4 20:10:13:81, Statement H, Schedule H-1, and reflects a decrease of
5 \$1,409. This page shows those dues that are directly assigned or
6 allocated to South Dakota, the appropriate pro forma expense level, and
7 the benefit to the ratepayer.

8 Adjustment No. 18 for rent expense are shown on page 22 of Rule
9 20:10:13:81, Statement H, Schedule H-1. The net increase for rent
10 expense is \$3,315.

11 Annual easements are shown on page 23 of Statement H,
12 Schedule H-1 as Adjustment No. 19, show an increase of \$5,613. This
13 adjustment includes Radio Tower leases in support of a new 2-way radio
14 replacement project and wind farm easements reflective of contractual
15 agreements.

16 Regulatory Commission Expense (Adjustment No. 20) reflects the
17 expenses to be incurred in this filing, amortized over a five-year period, a
18 three year average of ongoing regulatory commission expenses, and the
19 expenses related to depreciation studies amortized over five years. The
20 adjustment is an increase of \$146,512. Because the expense incurred for
21 this filing is proposed to be amortized over a five-year period, the
22 unamortized balance has been included in rate base as a Working Capital
23 addition.

1 Adjustment No. 21 for office supplies expense, shown on page 25
2 of Statement H, Schedule H-1, reflects an increase of \$2,263. This
3 adjustment excludes the expenses related to Heskett Units I & II and
4 includes a normalizing adjustment to reflect the average costs from 2018
5 to 2022. The average costs were considered in an effort to smooth out
6 the temporary reduction in office supplies associated with the COVID-19
7 pandemic.

8 The items adjusted individually above represent approximately 98
9 percent of total South Dakota electric O&M, as shown on page 26. The
10 remaining O&M expenses, which make up approximately 2 percent of
11 other O&M expenses, were adjusted to exclude those costs associated
12 with Heskett Units I & II.

13 **Q. What adjustments were made to depreciation expense?**

14 A. The adjustment to depreciation expense is contained in Rule
15 20:10:13:86, Statement J. Adjustment No. 23 restates annual
16 depreciation expense to the average pro forma level of plant in service
17 including the addition of Heskett IV and the Diamond Willow repower.
18 Concentric Advisors, ULC consultants prepared electric and common
19 plant depreciation studies, at the Company's request, for electric and
20 common assets based on the plant balances on December 31, 2021. The
21 electric study also contains an update to include the investment in the
22 Diamond Willow repower which went into service in 2022. The

1 depreciation studies are supported in the testimony of Mr. Kennedy. The
2 depreciation rates are shown on Statement J, pages 2 through 5.

3 The adjustment to depreciation expense shown in Adjustment No.
4 23 as a decrease of \$572,922. Absent the proposed deprecation studies,
5 the adjustment would have been a decrease of approximately \$1.0 million.

6 **Q. What adjustments were made to taxes other than income?**

7 A. The adjustments to taxes other than income are contained in Rule
8 20:10:13:94, Statement L, page 1 and Rule 20:10:13:95, Statement L,
9 Schedule L-1, pages 1 through 4.

10 Adjustment No. 24 reflects South Dakota ad valorem taxes to the
11 pro forma level of plant in service based on the 2022 ratio of ad valorem
12 taxes to plant, excluding acquisition adjustments, Thunder Spirit Wind
13 Farm (which is taxed on production per ND Century Code Chapter 57-33-
14 2-04), and the depreciable plant for Coyote (which is taxed through coal
15 conversion tax shown in Adjustment 27). The net result is an increase of
16 \$71,385.

17 Adjustment No. 25 for payroll taxes, shown on Statement L,
18 Schedule L-1, page 2, is an increase of \$14,975, calculated based on the
19 ratio of payroll taxes to labor expense for 2022 applied to pro forma labor
20 expense.

21 Adjustment No. 26 for the South Dakota Gross Receipt Tax is
22 based on the Company's revenue and the current Gross Receipts Tax
23 rate of 0.15 percent. This results in an increase of \$2,280.

1 Adjustment No. 27 for electric production taxes is summarized on
2 page 4 of Statement L, Schedule L-1, Rule 20:10:13:95. Production taxes
3 have been adjusted to reflect Pro Forma projected generation levels and
4 applicable retail sales volumes.

5 **Q. What adjustments were made to income taxes?**

6 A. The adjustments to income taxes are summarized in Rule
7 20:10:13:88, Statement K, page 1.

8 Adjustment No. 28 is interest expense and is based on the pro
9 forma rate base and cost of debt. It is shown on Rule 20:10:13:88,
10 Statement K, page 9. Interest is deductible for tax purposes and interest
11 expense is calculated on the pro forma rate base using the weighted cost
12 of debt from Rule 20:10:13:72, Statement G, page 1. The resulting
13 interest expense is an increase of \$311,287 from the per books level.

14 Adjustment No. 29, shown on page 10 is the adjustment for tax
15 depreciation and deferred taxes on the pro forma plant additions.

16 Adjustment No. 30 is the pro forma adjustments to current income
17 taxes on operating revenues and expenses as shown on page 11.

18 Adjustment No. 31, shown on page 12, reflects the production tax
19 credits (PTC) related to energy produced at the Company's wind
20 generating facilities. The pro forma adjustment is based on a PTC rate of
21 \$0.0260 cents per kWh of production for Thunder Spirit Wind Facility and
22 \$0.0275 cents per kWh for the Diamond Willow Wind Facility Repower
23 project for a total increase in the federal income tax credit of \$87,018. As I

1 discussed earlier, the PTC's for these projects are proposed to now be
2 credited to the monthly FPPA.

3 Shown on page 13, of Rule 20:10:13:88, Statement K, Adjustment
4 No. 32 reflects an adjustment the per books 2022 actual results to reflect
5 the impact of the federal tax rate on current and deferred income taxes.

6 **Pro Forma Rate Base**

7 **Q. How was the rate base developed?**

8 A. The pro forma rate base is based on the 2022 rate base and
9 reflects known and measurable adjustments that will occur within twelve
10 months beyond December 31, 2022. The pro forma adjustments to rate
11 base are summarized on Rule 20:10:13:96, Statement M, page 4.

12 Adjustment A, shown in Rule 20:10:13:54, Statement D, pages 1
13 through 6, annualizes the December 31, 2022 ending balance and
14 includes known and measurable plant additions that will be in service by
15 December 31, 2022. The pro forma adjustment of \$10,589,777 includes
16 additions to production, transmission, distribution, general and common
17 plant.

18 Adjustment B, shown in Rule 20:10:13:64, Statement E, page 1,
19 increases the average reserve for depreciation on the per books plant by
20 \$328,851. The provision for depreciation included in this adjustment is
21 inclusive of half of the change in pro forma depreciation expense. This is
22 consistent with the Settlement Stipulation in Docket No. EL15-024.

1 **Q. How were the working capital items derived?**

2 A. The working capital adjustments are summarized in Rule
3 20:10:16:68, Statement F, page 1.

4 Detailed information for Adjustments C through O is shown on Rule
5 20:10:13:69, Statement F, Schedule F-1, pages 1 through 13. Materials
6 and supplies, fuel stores, prepaid insurance, and customer advances for
7 construction were restated to a thirteen-month average on pages 1, 2, 3,
8 and 12 reflecting actual balances through February 28, 2023. Materials
9 and supplies and fuel stores project March 2023 through December 2023
10 based on prior period actual results. Prepaid Insurance pro forma March
11 2023 through December 2023 is based on expected expenses. Customer
12 Advances on Construction remains constant from February 2023 through
13 December 2023. Adjustments to materials and supplies and prepaid
14 insurance results in an increase of \$21,556 and \$53,521, respectively.
15 Fuel Stores results in a decrease of \$13,680.

16 Adjustment F, G, H, and I reflect the unamortized loss on debt,
17 decommissioning of retired power plants, unamortized redemption of
18 preferred stock, and unamortized regulatory commission expense. These
19 adjustments were calculated using the balance of December 31, 2022.

20 The activity is shown on pages 4, 5, 6, and 7.

21 The regulatory asset associated with Lewis & Clark Unit I and
22 Heskett Unit I & Unit II is shown as Adjustment L on page 11 through
23 December 2022 assuming the proposed 3-year amortization. Effective

1 with the implementation of final rates from this Case, the Company is
2 proposing this regulatory asset be recovered through the Infrastructure
3 Rider.

4 The Company is proposing to include the provision for pensions
5 and benefits, the provision for post retirement, and the cash working
6 capital adjustment in the revenue requirement for the 2023. The
7 associated accumulated deferred income taxes for pensions and benefits
8 and post retirement were also included. All three items are discussed in
9 detail below.

10 **Q. Montana-Dakota has proposed to include the net pension and post-**
11 **retirement benefits regulatory assets in rate base. Will you explain**
12 **why?**

13 A. Yes. As discussed in the testimony of Ms. Kivisto, the Company's
14 required contributions to the pension account resulted in a significant
15 prepaid asset and exceeded the amount of pension expense (commonly
16 referred to as FAS 87 or ASC 715 expense) recovered through the
17 revenue requirement. The contributions are tax deductible for Montana-
18 Dakota and any earnings on those contributions in the pension trust
19 account are not subject to income tax. With that in mind, the contributions
20 help maintain the required funding level and, at the same time, typically
21 result in lower FAS 87 expense.

22 Post retirement contributions are typically much more closely
23 matched to the annual expense, so the prepaid asset is much smaller.

1 However, Montana-Dakota considers the benefits and the circumstances
 2 surrounding the creation of both prepaid assets or liabilities that it is
 3 appropriate to include both pension and post retirement similarly.

4 The table below presents the pension and benefits regulatory asset
 5 or liability position for Montana-Dakota beginning in December 2004
 6 through December 2022. As shown, Montana-Dakota has made cash
 7 contributions in the amount of \$81.5 million but has recovered only \$27.8
 8 million through the inclusion of pension expense in the revenue
 9 requirement. South Dakota electric operations' share of the total pension
 10 regulatory asset is \$1.4 million as of December 31, 2022.

	Cash	Pension	Pension Balance
	Contributions	Expense	Debit (Credit)
Beginning Balance - 12/31/2004			\$7,777,266
Activity - 2005	\$0	\$4,179,348	3,597,918
Activity - 2006	-	4,118,976	(521,058)
Activity - 2007	1,188,690	3,724,426	(3,056,794)
Activity - 2008	-	2,825,775	(5,882,569)
Activity - 2009	8,347,434	4,759,097	(2,294,232)
Activity - 2010	3,871,657	(5,328)	1,582,753
Activity - 2011	13,757,133	1,610,332	13,729,554
Activity - 2012	12,038,687	(740,118)	26,508,359
Activity - 2013	10,014,592	1,830,351	34,692,600
Activity - 2014	12,202,457	594,340	46,300,717
Activity - 2015	2,182,143	1,398,780	47,084,080
Activity - 2016	-	1,746,833	45,337,247
Activity - 2017	422,015	1,422,159	44,337,103
Activity - 2018	7,200,692	720,403	50,817,392
Corporate Reorg. Adj.	(5,133,171)	-	45,684,221
Activity - 2019	15,452,375	1,379,116	59,757,480
Activity - 2020		(177,300)	59,934,780
Activity - 2021		(727,718)	60,662,498
Activity - 2022		(814,687)	61,477,185
Total Funding	<u>\$81,544,704</u>	<u>\$27,844,785</u>	
Ending Balance - 12/31/2022			<u>\$ 61,477,185</u>

11

1 **Q. Is Montana-Dakota required to make contributions to its pension**
2 **trust fund? And what are the ramifications if funding is not**
3 **maintained?**

4 A. Yes. Internal Revenue Service rules govern minimum required
5 pension funding contributions. If required contributions are missed or
6 delayed, the missed payment would be considered a reportable event
7 under the Employee Retirement Income Security Act of 1974 (ERISA)
8 rules. This could also subject the Company to excise taxes for failure to
9 meet minimum funding requirements. In addition, if the funded status
10 drops below certain levels, restrictions on benefit payments may be
11 required as well as potentially increased premiums payable to the Pension
12 Benefit Guaranty Corporation.

13 **Q. Montana-Dakota has included pension and post-retirement benefits**
14 **in this filing. Will you explain why the Company has decided to**
15 **include these regulatory assets in rate base at this time?**

16 A. As reflected in the table above, the pension regulatory asset
17 fluctuates from an asset to a liability and then, beginning in 2012, started
18 to increase to a magnitude as the Company had made significant funding
19 contributions. However, the amount recovered through the revenue
20 requirement (i.e. recovery of FAS 87 expense as a component of
21 operating expenses) has decreased to the point that the regulatory asset
22 has become a material asset upon which Montana-Dakota is not able to
23 earn a return.

1 The Company was evaluating the inclusion of pension and post
2 retirement at the time of the last electric rate case (Docket No. EL15-024)
3 but did not include the regulatory assets at that time. Since that time,
4 Montana-Dakota has been proposing the inclusion of pension and benefits
5 and post-retirement benefits regulatory assets in its other jurisdictions.
6 Montana-Dakota's proposals have been accepted by the Public Service
7 Commissions of North Dakota, Montana, and Wyoming.

8 Post retirement benefits regulatory assets are similar in nature, as
9 mentioned earlier, but is on a smaller scale.

10 **Q. Please describe Exhibit No.__(TRV-2).**

11 A. Exhibit No.__(TRV-2) was prepared to present the Company's
12 historic view of the pension regulatory asset and liability balances.

13 **Q. Has the Company added any other new adjustments to be**
14 **considered?**

15 A. Rule 20:10:13:69, Statement F, Schedule F-1, page 11, Adjustment
16 J is the cash working capital adjustment. In Docket No. EL15-024, South
17 Dakota Public Utilities Commission staff computed a cash working capital
18 adjustment which was included in the computation for the Settlement
19 Stipulation. In an effort to remain consistent with the last case, Montana-
20 Dakota contracted with Concentric Energy Advisors, Inc. to perform a
21 lead/lag study in order to create a cash working capital adjustment. The
22 lead/lag study is fully supported in the testimony of Mr. Adams. The
23 calculation of the cash working capital adjustment was performed by

1 applying the expense lead and revenue lag days from the lead-lag study
2 to the applicable pro forma level of revenue or expense. This resulted in a
3 decrease in the rate base of \$373,013 and a reduction in the revenue
4 requirement of approximately \$33,600.

5 **Q. What are the additional revenue requirement calculated on Exhibit**
6 **No.____(TRV-1) and Exhibit No.____(TRV-3)?**

7 A. Exhibit No.____(TRV-1), which is identical to Rule 20:10:13:96,
8 Statement M, page 7, shows the calculation of the revenue deficiency of
9 \$2,593,434 based on the pro forma operating income and rate base and
10 using the overall rate of return of 7.600 percent from Rule 20:10:13:72,
11 Statement G, page 1.

12 Furthermore, Montana-Dakota is proposing to amortize \$392,292
13 per year associated with the regulatory asset established upon the closure
14 of Lewis & Clark Unit I and Heskett Unit I & II coal units and that it will be
15 included in the Infrastructure Rider. These are reflected on Exhibit
16 No.____(TRV-3).

17 **Electric Fuel and Purchased Power Adjustment Cost Tracking**

18 **Q. Would you describe the proposed fuel and purchased power**
19 **adjustment presented in this filing?**

20 A. Yes. Montana-Dakota is proposing to eliminate the creation of a
21 base fuel cost and to create a historical summary. Currently the base fuel
22 cost does not provide clarity to customers as to the monthly variance in

1 fuel costs. The creation of the historical summary allows the customers to
2 better understand how the rate changes monthly.

3 The proposed Rate 58 tariff and historical summary is included in
4 Appendix B.

5 **Q. Does this complete your direct testimony?**

6 A. Yes, it does.