

MONTANA-DAKOTA UTILITIES CO.

Before the Public Utilities Commission of South Dakota

Docket No. EL23-\_\_\_\_

Direct Testimony

Of

Nicole A. Kivisto

1 **Q. Please state your name and business address.**

2 A. My name is Nicole A. Kivisto and my business address is 400 North  
3 Fourth Street, Bismarck, North Dakota 58501.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am the President and Chief Executive Officer (CEO) of Montana-  
6 Dakota Utilities Co. (Montana-Dakota or Company), Cascade Natural Gas  
7 Corporation, and Intermountain Gas Company, all subsidiaries of MDU  
8 Resources Group, Inc., and Great Plains Natural Gas Co., a division of  
9 Montana-Dakota, collectively the MDU Utilities Group.

10 **Q. Please describe your duties and responsibilities with MDU Utilities**  
11 **Group.**

12 A. I have executive responsibility for the development, coordination,  
13 and implementation of strategies and policies relative to operations of the  
14 above-mentioned companies that, in combination, serve over 1.182 million  
15 customers in eight states.

1 **Q. Please outline your educational and professional background.**

2 A. I hold a Bachelor's Degree in Accounting from Minnesota State  
3 University Moorhead. I began working for MDU Resources/Montana-  
4 Dakota in 1995 and have been in my current capacity since January 2015.  
5 I was the Vice President-Operations of Montana-Dakota and Great Plains  
6 from January of 2014 until assuming my present position.

7 Prior to that, I was the Vice President, Controller, and Chief  
8 Accounting Officer for MDU Resources for nearly four years and held  
9 other finance related positions prior to that.

10 **Q. Have you testified in other proceedings before regulatory bodies?**

11 A. Yes. I have previously presented testimony before this  
12 Commission, the Public Service Commissions of North Dakota, Montana,  
13 and Wyoming, the Public Utilities Commissions of Idaho and Minnesota,  
14 the Public Utility Commission of Oregon and the Washington Utilities and  
15 Transportation Commission.

16 **Q. What is the purpose of your testimony?**

17 A. The purpose of my testimony is to provide an overview of Montana-  
18 Dakota's electric operations in the state of South Dakota. I will also  
19 provide an overview of the Company's request for an electric rate increase  
20 and discuss the policies and reasons underlying the major aspects of the  
21 request. Finally, I will introduce the other Company witnesses who will  
22 present testimony and exhibits in further support of the Company's  
23 request.

1 **Q. Would you provide a summary of Montana-Dakota's electric**  
2 **operations in South Dakota?**

3 A. South Dakota is a part of Montana-Dakota's interconnected electric  
4 system, which consists of generation, transmission, distribution, and  
5 general plant facilities serving approximately 8,500 customers in 32  
6 communities in South Dakota. The Company's South Dakota electric  
7 service area is served under one operating region with the regional office  
8 located in Bismarck, North Dakota and a number of district offices located  
9 in communities throughout South Dakota. As of December 31, 2022, the  
10 Company had 73 full and part-time employees who live and work  
11 throughout our South Dakota electric and gas service area.

12 Montana-Dakota's customers have toll-free access to the Customer  
13 Experience Team and the Credit Center to place routine utility service  
14 requests and inquiries from 7:30 am to 6:30 pm local time, Monday  
15 through Friday and emergency calls on a 24-hour basis. A scheduling  
16 center, part of the Customer Experience Team, transmits electronic service  
17 orders to the mobile terminals placed in our fleet of service and  
18 construction vehicles. This network allows the Company to respond  
19 quickly to customer requests and emergency situations.

20 **Q. Would you describe Montana-Dakota's interconnected electric**  
21 **system?**

22 A. Through its interconnected electric system, Montana-Dakota

1 serves approximately 127,800 retail customers in portions of Montana,  
 2 North Dakota, and South Dakota. Montana-Dakota's current portfolio of  
 3 generation assets is comprised of baseload coal-fired generation, natural  
 4 gas-fired peaking generation, wind generation, portable diesel units, and a  
 5 waste heat generating unit. Capacity and energy are also provided  
 6 through a Power Purchase Agreement. Montana-Dakota plans to  
 7 maintain and operate its current fleet of generation resources which  
 8 provides the best cost power supply for our customers. The Company's  
 9 pro forma December 2023 capacity mix is as shown below and is  
 10 comprised of:

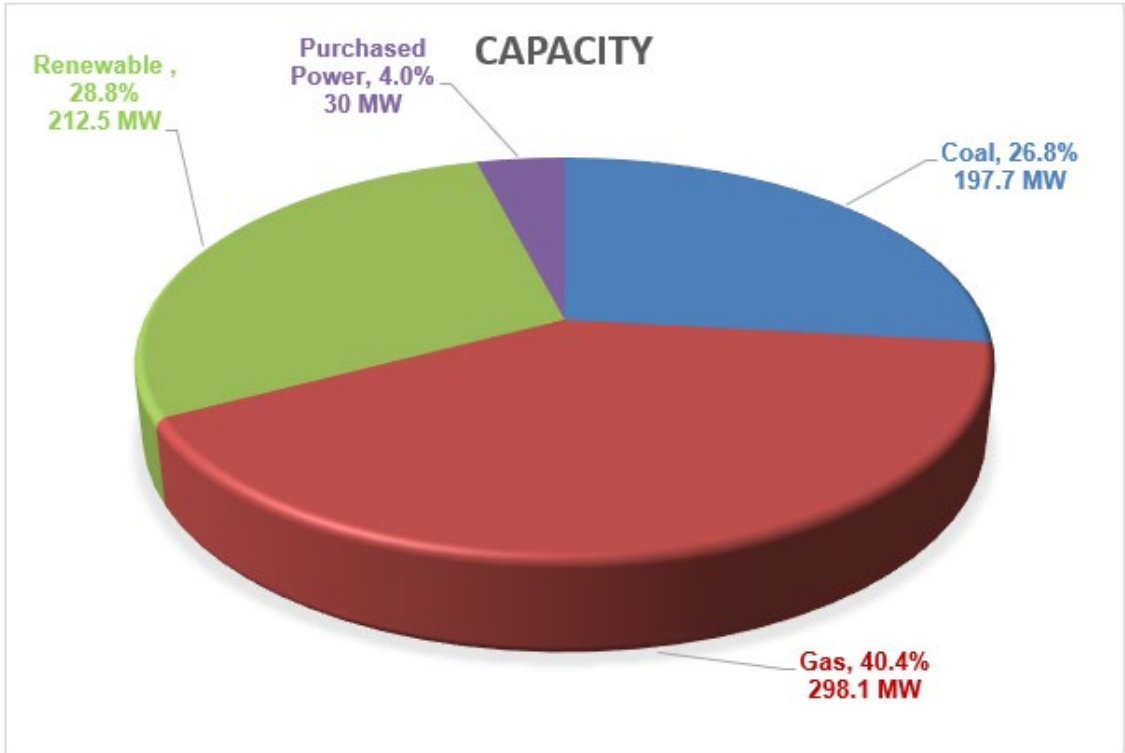
**MONTANA-DAKOTA UTILITIES CO.  
 ELECTRIC UTILITY  
 GENERATION FACILITIES  
 CAPACITY  
 PRO FORMA DECEMBER 2023**

| Facility                       | Nameplate<br>Capacity (MW) | Percent<br>of Total |
|--------------------------------|----------------------------|---------------------|
| <u>Coal</u>                    |                            |                     |
| Big Stone                      | 94.1                       |                     |
| Coyote                         | 103.6                      |                     |
| Total                          | 197.7                      | 26.8%               |
| <u>Gas</u>                     |                            |                     |
| Miles City                     | 23.2                       |                     |
| Glendive Unit I and II         | 75.5                       |                     |
| Heskett Unit III               | 89.0                       |                     |
| Heskett Unit IV 1/             | 88.0                       |                     |
| Lewis and Clark Unit II - RICE | 18.7                       |                     |
| Portables                      | 3.7                        |                     |
| Total                          | 298.1                      | 40.4%               |
| <u>Renewable</u>               |                            |                     |
| Diamond Willow                 | 30.0                       |                     |
| Ormat                          | 7.5                        |                     |
| Cedar Hills                    | 19.5                       |                     |
| Thunder Spirit                 | 155.5                      |                     |
| Total                          | 212.5                      | 28.8%               |
| Purchased Power 2/             | 30.0                       | 4.0%                |
| Grand Total 3/                 | 738.3                      | 100.0%              |

1/ Heskett Unit IV will be in service late 2023.

2/ Capacity is 90.0 MW until June 2023.

3/ Additionally the Company has a Demand-Side Management program that can reduce demand by 13.7 MW for Interruptible customers and 25.0 MW for Commercial customers.



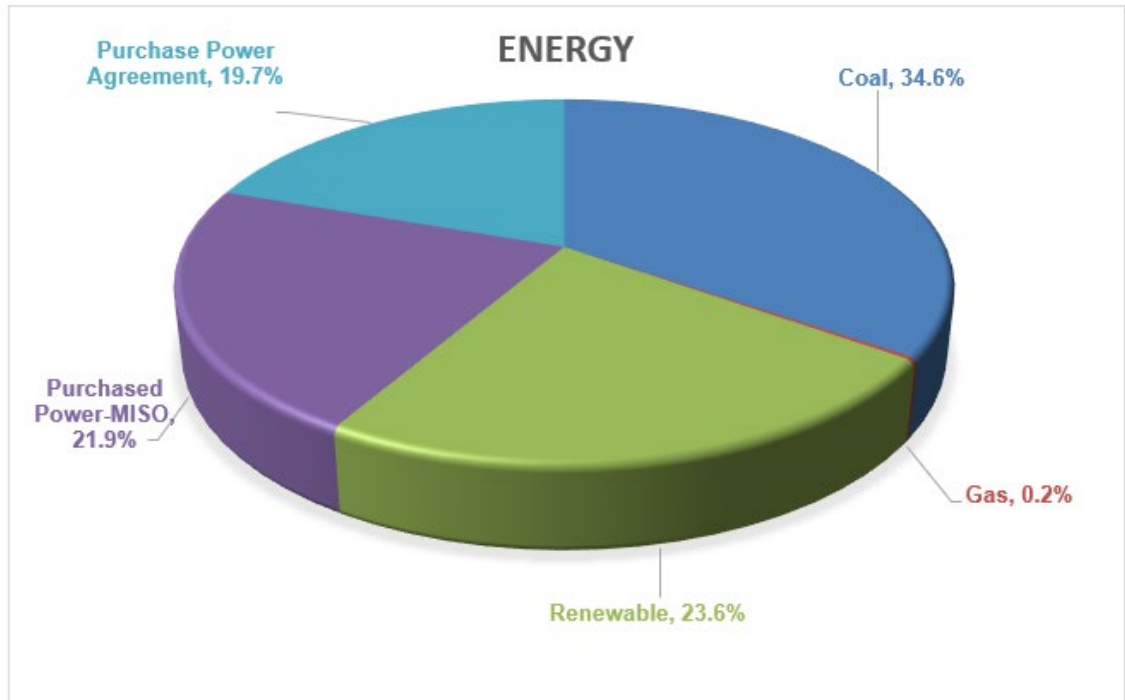
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Customers' pro forma December 2023 energy requirements are provided

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by the following resources as shown below.



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1 **Q. Ms. Kivisto, did you authorize the filing of the rate application in this**  
2 **proceeding?**

3 A. Yes, I did.

4 **Q. Why has Montana-Dakota filed this application for an electric rate**  
5 **increase?**

6 A. Montana-Dakota is requesting an increase in its electric rates  
7 because our current rates do not reflect the cost of providing electric  
8 service to Montana-Dakota's South Dakota customers. For the twelve  
9 months ending December 31, 2022, the Company's Rate of Return was  
10 5.600 percent. This is below the last authorized Rate of Return of 7.216  
11 percent in Docket No. EL15-024.

12 **Q. When was the Company's last general rate case?**

13 A. The Company's last rate case was filed eight years ago in Docket  
14 No. EL15-024, which resulted in an increase of \$1.4 million or a 9.9  
15 percent overall increase. Final rates in the case became effective on July  
16 1, 2016.

17 **Q. What is the amount of the increase requested?**

18 A. As will be fully explained by other Company witnesses, the  
19 Company is requesting \$2,984,237 which represents a 17.3 percent  
20 increase, based on a 2023 test year adjusted for known and measurable  
21 changes and presented on Statement O, page 1. This equates to an  
22 average annual increase of approximately 2.2 percent per year.

1 Montana-Dakota currently has three riders: the Infrastructure Rider  
2 Rate 56 (Infrastructure Rider), the Transmission Cost Recovery Rider  
3 Rate 59 (Transmission Rider), and the Environmental Cost Recovery  
4 Rider Rate 57 (Environmental Rider) (with no current recovery). The net  
5 increase of 17.3 percent includes the effect on the base electric rates and  
6 the changes in the Infrastructure and Transmission Riders.

7 More specifically, Montana-Dakota is proposing to move or expand  
8 the cost recovery from certain riders and base rates as follows:

- 9 • Move the regulatory asset and related amortization of Lewis  
10 & Clark Unit I and Heskett Units I and II from base retail  
11 rates to the Infrastructure Rider.
- 12 • Move the assets currently recovered in the Infrastructure  
13 Rider, including those associated with the Thunder Spirit  
14 Wind Facility, to base rates.
- 15 • Move the transmission investment and related expenses  
16 currently recovered through the Transmission Rider to base  
17 retail rates.
- 18 • Recover the production investment and related expenses of  
19 Heskett Unit IV in base retail rates.

- 1 • Move the production tax credits (PTCs) related to the  
2 Thunder Spirit Wind Facility from the Infrastructure Rider to  
3 become an offset to fuel and purchase power costs in the  
4 Fuel and Purchase Power Adjustment Rate 58 (FPPA).
- 5 • PTCs related to the Diamond Willow Wind Facility, which are  
6 currently retained by the Company pursuant to Docket No.  
7 EL22-021, are proposed to become an offset to fuel and  
8 purchase power costs in the FPPA.

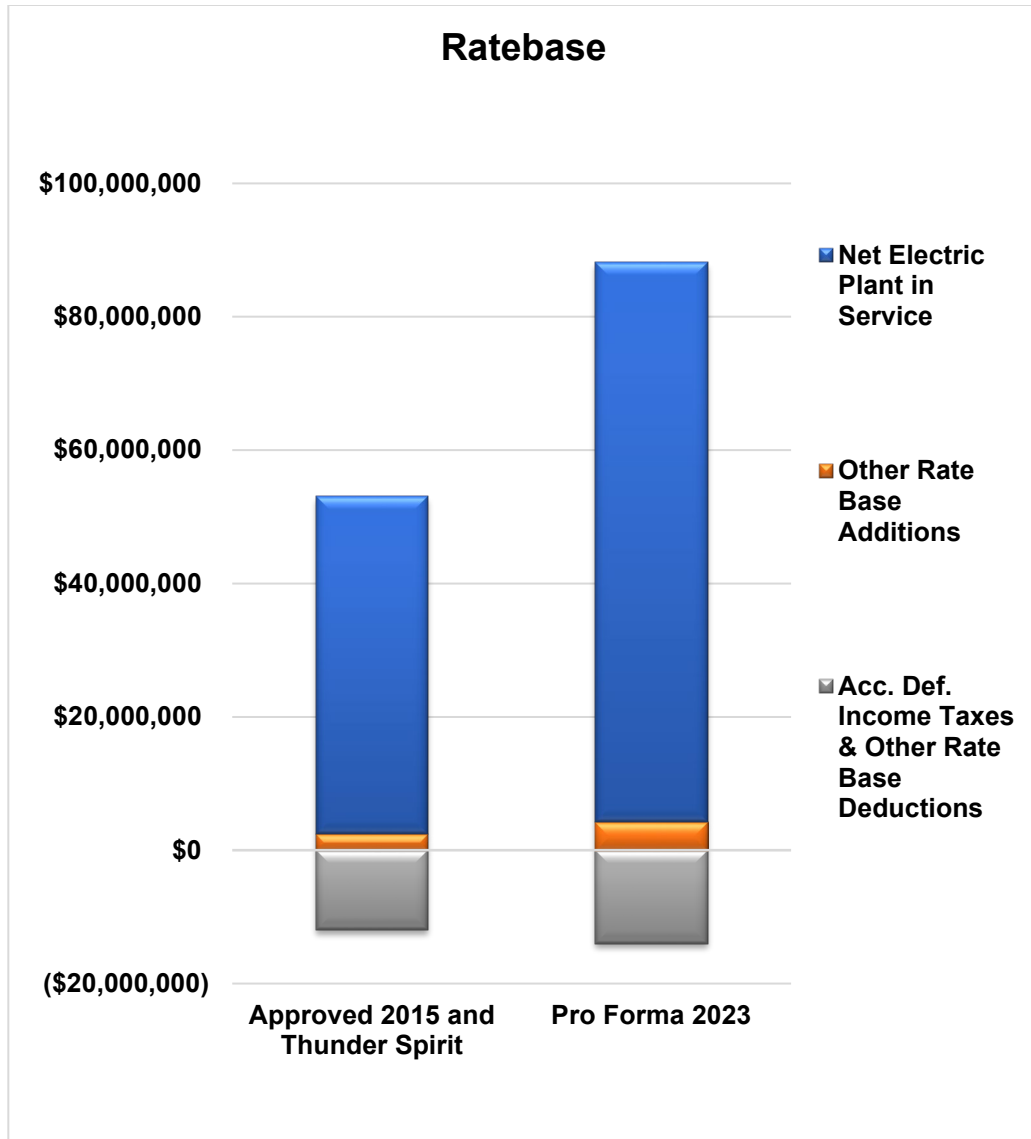
9 **Q. How would this increase effect the Company's residential**  
10 **customers?**

11 A. The Company's residential class of customers would see a net  
12 increase of 17.6 percent. As a result, an individual residential customer  
13 using approximately 900 kWh per month will see a net increase of  
14 approximately \$20 per month. This equates to an average annual  
15 increase of 2.2% per year.

16 **Q. What are the primary reasons that Montana-Dakota needs an**  
17 **increase at this time?**

18 A. The need for an increase in electric rates is driven primarily by the  
19 investments made since the last rate case, including the Heskett IV gas  
20 turbine, and increases in O&M expenses, depreciation, and property  
21 taxes. As depicted in the graph below, the Company's adjusted rate base  
22 has grown approximately \$33 million or 80.2 percent since the last case.





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As shown in the table below, the Company's total O&M costs have increased over those approved in the Company's last electric rate case. After adjusting the 2015 Authorized O&M to exclude the costs associated with fuel and purchase power and include the costs associated with the Thunder Spirit Wind Facility, the Company's Pro Forma O&M expenses are projected to increase approximately 6.39 percent. This represents a 0.88 percent increase per year since the last filing.

|   | <u>Approved 2015</u> | <u>Pro Forma 2023</u> | <u>Variance</u> | <u>Percent<br/>Variance</u> |
|---|----------------------|-----------------------|-----------------|-----------------------------|
| Fuel and Purchased Power                    | \$3,895,338          | \$3,344,686           | (\$550,652)     | -14.14%                     |
| Labor                                       | 2,243,125            | 2,545,428             | 302,303         | 13.48%                      |
| Benefits                                    | 588,811              | 446,136               | (142,675)       | -24.23%                     |
| Subcontract Labor                           | 580,986              | 649,444               | 68,458          | 11.78%                      |
| Big Stone and Coyote                        | 563,937              | 562,239               | (1,698)         | -0.30%                      |
| Insurance                                   | 154,253              | 199,821               | 45,568          | 29.54%                      |
| Software Maintenance                        | 84,059               | 195,606               | 111,547         | 132.70%                     |
| Other O&M                                   | <u>1,189,341</u>     | <u>1,151,117</u>      | <u>(38,224)</u> | <u>-3.21%</u>               |
| Total O&M Expense                           | \$9,299,850          | \$9,094,477           | (\$205,373)     | -2.21%                      |
| Total Excluding<br>Fuel and Purchased Power | \$5,404,512          | \$5,749,791           | \$345,279       | <u>6.39%</u>                |

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**Q. How have the Company's labor expenses changed since the last case?**

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10 A.

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Finally, the fuel and purchased power costs requested in this filing reflects the savings associated with the closures of the Heskett and Lewis & Clark coal units and other changes since the last rate case. Customers have already been receiving the benefit of those savings as these have been passed on to customers through the monthly fuel and purchased power filings (FPPA) that reflect the actual costs incurred.

Montana-Dakota's projected labor expenses for the year ending December 2023 have increased 13.5 percent since the approved 2015 rate case which represents a 1.59 percent compounded year over year increase. As noted above, annual increases have been largely offset by coal plant closure savings.

Additionally, Montana-Dakota, like many other organizations in the country, has struggled to recruit, train, and retain personnel in the current competitive job market. Furthermore, the Company has faced increased

1 labor market costs, particularly for those in entry level positions.

2 In late 2021 Montana-Dakota finalized its labor contract with the  
3 System Council U-13 of the IBEW. This contract, which runs through April  
4 2024, defined an approximately 3.00 percent labor expense increase per  
5 year, and its effect is discussed in the testimony of Ms. Tara R. Vesey.

6 **Q. Have there been other increases in expenses since the last case?**

7 A. Montana-Dakota has seen other increases to O&M expenses since  
8 the last case, such as software maintenance, subcontract labor, and  
9 insurance. Software maintenance expense increased approximately  
10 \$112,000 from the approved 2015 rate case due to increased subscription  
11 renewals and mandated security needs. The subcontract labor and  
12 insurance expenses also increased approximately \$68,000 and \$46,000,  
13 respectively, since the last case.

14 **Q. Have you performed a depreciation study for inclusion in this  
15 request?**

16 A. Yes. Depreciation studies for Montana-Dakota's electric and  
17 common plant in service was performed by Mr. Larry Kennedy of  
18 Concentric Advisors, ULC. Mr. Kennedy has provided testimony on behalf  
19 of the Company and is recommending a composite electric plant  
20 depreciation rate of 2.98 percent based on plant in service as of  
21 December 31, 2020 and a composite 5.31 percent common depreciation  
22 rate based on plant in service as of December 31, 2022. The impact of  
23 the depreciation study results in a South Dakota electric jurisdiction

1 increase of approximately \$460,000 in the revenue requirement, as  
2 compared to the previously approved rates.

3 **Q. What other adjustments are contributing to the need for an increase**  
4 **in distribution rates?**

5 A. In addition to the increase in rate base and the associated  
6 operating expenses including the updated depreciation rates, the  
7 Company is requesting the inclusion of the provision for pension and  
8 benefits and the provision for post retirement, net of the associated  
9 deferred taxes, to be added to rate base.

10 **Q. Why has the Company proposed to include the pension and benefits**  
11 **and post retirement regulatory assets in rate base at this time?**

12 A. The cash contributions made by the Company have significantly  
13 exceeded the pension expense, which is the amount included in the  
14 Company's revenue requirement as a component of O&M expenses and  
15 recovered through rates charged to customers. Similar to other  
16 investments, Montana-Dakota has a significant outlay in cash and its only  
17 opportunity to earn a return on the outlay of cash is by inclusion in the  
18 Company's rate base.

19 Montana-Dakota has taken a number of steps to minimize pension  
20 costs, including closing the pension plan to new participants and freezing  
21 the level of benefits accrued.

22 The post retirement prepaid asset, while much smaller in size, has  
23 similar characteristics as the prepaid pension asset and was included in

1 the pro forma rate base as well.

2 Due in large part to the Company's recent contributions, pension  
3 and post retirement annual expenses have been reduced as they are  
4 recovered through the revenue requirement. In this case, pension and  
5 post retirement reflect approximately a negative cost of \$87,000 which is a  
6 savings to customers and largely offsets the inclusion of the pension and  
7 post retirement net assets.

8 The inclusion of pension and post retirement is fully explained by  
9 Ms. Vesey.

10 **Q. Has the Company added any other new adjustments to be**  
11 **considered?**

12 A. Montana-Dakota has included a Cash Working Capital adjustment  
13 that reduces the rate base by approximately \$373,000. This adjustment  
14 reduces the revenue requirement by approximately \$34,000.

15 This adjustment will be more fully explained by Mr. Michael J.  
16 Adams and Ms. Vesey.

17 **Q. You have discussed a number of items, can you briefly explain the**  
18 **additional revenue requirement?**

19 A. In summary, as shown in the table below, the \$3.0 million increase  
20 in revenue is driven primarily by:

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|                                 | Amount<br>(in millions) |
|---------------------------------|-------------------------|
| O&M Increase                    | \$0.4                   |
| Other RB Additions              | \$1.0                   |
| Heskett IV                      | \$0.4                   |
| Depreciation Increase           | \$0.4                   |
| Increased Property Taxes        | \$0.2                   |
| Other                           | \$0.2                   |
|                                 | <u>\$2.6</u>            |
| Amortization of L&C and Heskett | <u>\$0.4</u>            |
|                                 | <u>\$3.0</u>            |

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10 **Q. How is the Regulatory Asset for Lewis & Clark Unit I and Heskett Unit**  
 11 **I & II included in this case?**

12 A

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In Docket No. EL19-040, Montana-Dakota received approval to defer accounting costs and establish a regulatory asset related to the closure of Lewis and Clark Unit I and Heskett Units I & II. Upon closure, the Company began amortizing based on the calculation of the revenue requirement approved in the last rate case. The Company is now

1 proposing the annual amortization of approximately \$392,000 per year to  
2 be included in the Infrastructure Rider. This proposal will fully amortize  
3 these units in three years.

4 This will be more fully discussed in the testimony of Ms. Vesey.

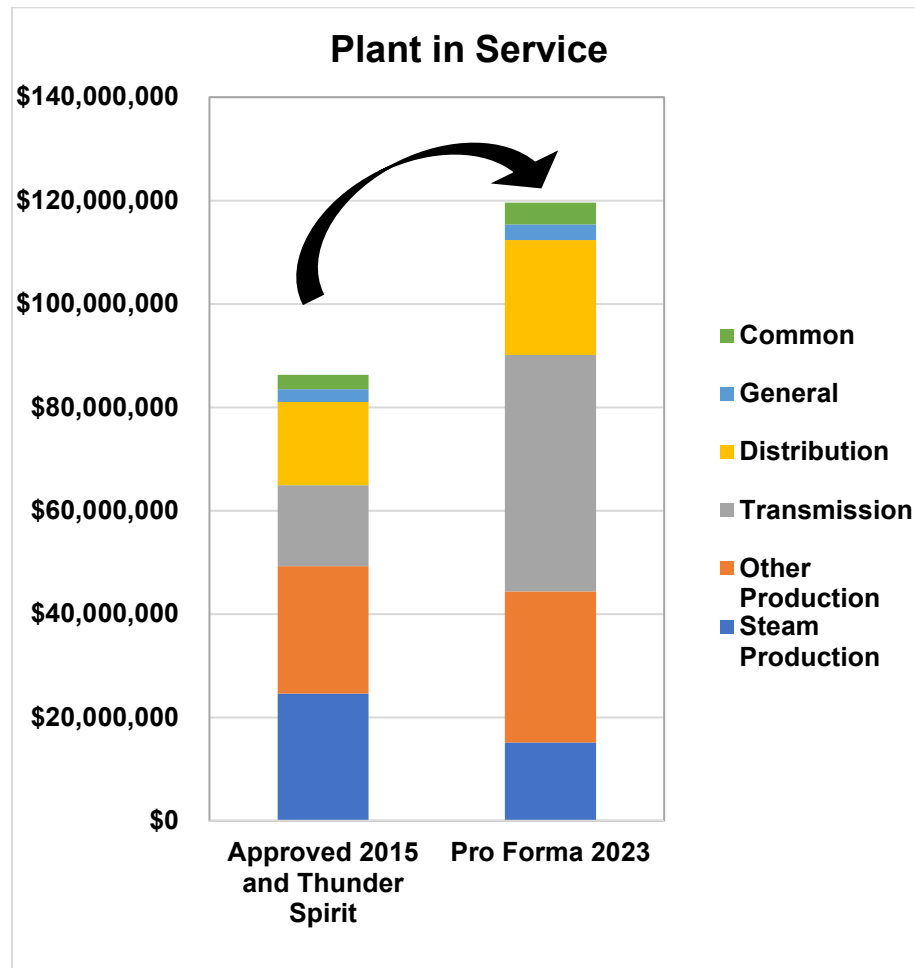
5 **Q. What incremental investments are included in this case as pro forma**  
6 **December 2023?**

7 A. The Company has included incremental investments for 2023 of  
8 approximately \$10.6 million and are associated with the following  
9 investments:

- 10 • Production investments of approximately \$3.1 million, the bulk of  
11 which are associated with the new generation addition of Heskett  
12 Unit IV, as discussed in greater detail by Mr. Geiger;
- 13 • Transmission investments of approximately \$6.1 million including  
14 continued reliability upgrades necessary due to aging infrastructure;
- 15 • Distribution investment of approximately \$1.0 million including  
16 service line replacements and upgrades required to maintain  
17 reliable service; and
- 18 • General and common plant additions of approximately \$0.4 million  
19 primarily associated with structures and improvements, work  
20 equipment, software systems such as the Outage Management  
21 System, as discussed in greater detail by Mr. Anderson.

22 The table below shows the investment in plant assigned and allocated  
23 to South Dakota electric operations from 2015 to pro forma 2023.

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3 **Q. Montana-Dakota submitted its Integrated Resource Plan (IRP) on**  
4 **July 1, 2019 (Regulatory Directory- ND 2019 IRP Volume 4).**  
5 **Attachment I of the 2019 IRP discussed the retirement of the Lewis &**  
6 **Clark and Heskett coal units and indicated that the Company's**  
7 **projections indicated a cost savings of \$20 million for the integrated**  
8 **system. In light of this request for additional revenue, have**  
9 **customers seen those benefits?**

10 **A. Montana-Dakota's projections have come to fruition. Customers**  
11 **began seeing a reduction of Fuel & Purchase Power (F&PP) costs**



1 beginning in April 2021 with the closure of the Lewis & Clark station.  
2 Montana-Dakota entered into a Power Purchase Agreement (PPA) in 2021  
3 that was favorable to the Company's projections. The PPA was sized to  
4 largely offset generation from the Lewis & Clark station and increased to  
5 match the closure of the Heskett stations. Therefore, the overall F&PP  
6 savings is greater than originally projected.

7 The projected changes in Operating Expenses and the revenue  
8 requirement impact due to the removal of the plant investment from rate  
9 base continue to be in line with the original projections as well.

10 The last part of the cost savings was an offset related to the  
11 replacement generation resource, the Heskett IV gas combustion turbine,  
12 which is scheduled to be in operation in late 2023. The revenue  
13 requirement for that resource continues to be on track as the overall  
14 capital budget and anticipated operating costs are in line with those  
15 contemplated in the 2021 IRP.

16 Therefore, while the Company is requesting an increase in the  
17 overall revenue requirement at this time, if the 3 coal units had continued  
18 operating, rather than being retired, the requested increase would have  
19 been higher, as further explained by Ms. Vesey. Additionally, customers  
20 would have been paying higher overall rates in the meantime due to the  
21 variable costs of those plants that were included in the FPPA.

1 **Q. How will the requested increase affect the various classes of**  
2 **customers?**

3 A. The allocation of revenue is based on the Class Cost of Service Study,  
4 which is supported by Mr. Amen. The proposed percentage change in  
5 rates by customer class are as follows:

| <u>Rate Class</u>        | <u>Overall Class Impact</u> |
|--------------------------|-----------------------------|
| Residential Service      | 17.6%                       |
| Small General Service    | 17.2%                       |
| Large General Service    | 15.1%                       |
| General Space Heating    | 29.6%                       |
| Street Lighting          | 11.1%                       |
| Municipal Pumping        | 16.2%                       |
| Outdoor Lighting Service | 32.0%                       |
| Total                    | 17.3%                       |

6 **Q. What return is Montana-Dakota requesting in this case?**

7 A. Montana-Dakota is requesting an overall return of 7.600 percent,  
8 inclusive of a return on equity (ROE) of 10.5 percent. Ms. Bulkley's  
9 analysis indicates that a 10.5 percent ROE is fully justified and supported  
10 based on the results of her studies.

11 **Q. Will you please identify the witnesses who will testify on behalf of**  
12 **Montana-Dakota in this proceeding?**

13 A. Yes. Following is a list of witnesses who will provide testimony

- 1 and/or exhibits in support of the Company's application:
- 2 • Ms. Tammy J. Nygard, Controller for Montana-Dakota, will testify  
3 regarding the overall cost of capital, capital structure, and overall debt  
4 costs.
  - 5 • Ms. Ann E. Bulkley, Principal of The Brattle Group, will testify regarding  
6 the appropriate cost of common equity for Montana-Dakota's South  
7 Dakota electric operations.
  - 8 • Mr. Joseph E. Geiger, Director of Generation for Montana-Dakota, will  
9 testify regarding Heskett Unit IV and the Power Production capital  
10 expenditures.
  - 11 • Mr. Darcy J. Neigum, Director of System Operations and Planning for  
12 Montana-Dakota will testify regarding the Company's IRP and plant  
13 closure model. Mr. Neigum will also discuss the capacity and energy  
14 of the Purchase Power Agreements.
  - 15 • Mr. Daryl Anderson, Director of Electric Distribution Services for  
16 Montana-Dakota, will testify regarding the Outage Management  
17 System.
  - 18 • Mr. Larry E. Kennedy, Senior Vice President for Concentric Advisors,  
19 ULC., will testify regarding the depreciation studies for Montana-  
20 Dakota's electric and common operations of the plant in service as of  
21 December 31, 2020 and 2022, respectively, that supports the proposed  
22 depreciation rates in this filing.

- 1 • Mr. Michael J. Adams, Senior Vice President for Concentric Energy  
2 Advisors, Inc., will testify regarding Montana-Dakota's lead lag study  
3 and cash working capital adjustment.
- 4 • Ms. Tara R. Vesey, Regulatory Affairs Manager for Montana-Dakota,  
5 will testify regarding the total revenue requirement.
- 6 • Mr. Ron J. Amen, Managing Partner for Atrium Economics, LLC, will  
7 testify regarding Montana-Dakota's embedded class cost of service  
8 study and proposed rate design.
- 9 • Ms. Stephanie Bosch, Regulatory Affairs Manager for Montana-Dakota,  
10 will testify regarding proposed tariff changes.

11 **Q. Ms. Kivisto, are the rates requested in this proceeding just and**  
12 **reasonable?**

13 A. Yes. In my opinion, the proposed rates are just and reasonable as  
14 they are reflective of the total costs being incurred by Montana-Dakota to  
15 provide safe and reliable electric service to its customers. The proposed  
16 rates will provide Montana-Dakota the opportunity to earn a fair and  
17 reasonable return on its South Dakota electric operations.

18 **Q. Does this complete your direct testimony?**

19 A. Yes, it does.