

MONTANA-DAKOTA UTILITIES CO.  
BEFORE THE SOUTH DAKOTA PUBLIC UTILITIES COMMISSION  
DOCKET NO. EL23-\_\_\_\_  
PREPARED DIRECT TESTIMONY OF  
LARRY E. KENNEDY

1 **Q1. Please state your name and business address.**

2 A1. My name is Larry E. Kennedy. My business address is 200 Rivercrest Drive  
3 SE, Suite 277, Calgary, Alberta, T2C 2X5.

4 **Q2. By whom are you employed?**

5 A2. I am employed by Concentric Advisors, ULC.

6 **Q3. What is your position with Concentric Advisors, ULC. (“Concentric”)?**

7 A3. I am employed by Concentric as a Senior Vice President.

8 **Q4. On whose behalf are you submitting this Direct Testimony?**

9 A4. I am submitting this Direct Testimony before the South Dakota Public  
10 Utilities Commission (“Commission”) on behalf of Montana-Dakota Utilities Co.  
11 (“Montana-Dakota” or the “Company”).

12 **Q5. Please describe your education and experience.**

13 A5. I am a Certified Depreciation Professional, with over 40 years of regulatory  
14 plant accounting and depreciation experience, and 22 years of depreciation and plant  
15 accounting consulting to the regulated utility industry. I have advised numerous

1 energy and utility clients on a wide range of accounting, property tax and utility  
2 depreciation matters. Many of these assignments have included the determination  
3 of the cost of appropriate annual depreciation accrual rates. I have included my  
4 resume and a summary of testimony that I have filed in other proceedings as  
5 Exhibit No. (LEK-2), Schedule 1.

6 **Q6. Please describe Concentric's activities in energy and utility engagements.**

7 A6. Concentric provides financial and economic advisory services to many and  
8 various energy and utility clients across North America. Our regulatory, economic,  
9 and market analysis services include utility ratemaking and regulatory advisory  
10 services; energy market assessments; market entry and exit analysis; corporate and  
11 business unit strategy development; demand forecasting; resource planning; and  
12 energy contract negotiations. Our financial advisory activities include buy and sell-  
13 side merger, acquisition and divestiture assignments; due diligence and valuation  
14 assignments; project and corporate finance services; and transaction support  
15 services. In addition, we provide litigation support services on a wide range of  
16 financial and economic issues on behalf of clients throughout North America.

17 **Q7. Have you testified before any regulatory authorities?**

18 A7. Yes. A list of proceedings in which I have provided testimony is provided  
19 in Exhibit No. (LEK-2).

20 **I. PURPOSE AND OVERVIEW OF DIRECT TESTIMONY**

21 **Q8. What is the purpose of your Direct Testimony?**

1 A8. The purpose of my Direct Testimony is to set forth the results of my full  
2 and comprehensive depreciation study of the plant in service of the Montana-Dakota  
3 – Electric Division (“MDU” or the “Company”), as of December 31, 2020. My  
4 detailed report, including my analyses and recommendations, is provided in Exhibit  
5 No. (LEK-3), titled “Calculated Annual Depreciation Rates Applicable to Plant in  
6 Service as of December 31, 2020”. Exhibit No. (LEK-4) presents the depreciation  
7 tables which have been revised to reflect the Diamond Willow Wind Farm repower  
8 project. The detailed depreciation study report and Diamond Willow Wind Farm  
9 Adjustment were prepared by me or under my direction. In addition, my Direct  
10 Testimony is to set forth the results of my full and comprehensive depreciation study  
11 of the plant for Montana-Dakota's Common assets. My detailed report, including my  
12 analyses and recommendations, is provided in Exhibit No. (LEK-5), titled  
13 “Calculated Annual Depreciation Rates Applicable to Common Plant in Service as  
14 of December 31, 2021”.

15 **Q9. Please provide a brief overview of the analyses that led to your depreciation**  
16 **recommendations.**

17 A9. In preparing the depreciation study report, I analyzed the historic plant  
18 account data of MDU to prepare an analysis of the Company’s past retirement  
19 experience. I met (virtually) with the Company’s management and operations  
20 representatives to determine the extent to which the historic indications would be  
21 reflective of the future retirement patterns. In addition, as the study was completed  
22 over the period in which COVID protocols were in place, I relied on my notes from  
23 my operational site tours from the 2018 Depreciation Study completed by

1 Concentric. The completion of the 2018 depreciation study included tours of three  
2 Company substations and switch yards, a coal fired thermal generation plant, gas  
3 turbine generation facility, the Company service building and yard, and the MDU  
4 electric control room. Lastly, I also reviewed the average service life and net salvage  
5 indications of many North American based electric utilities to test the results of my  
6 analysis against the electric industry peers.

7 **Q10. How is the remainder of your Direct Testimony organized?**

8 A10. Section II provides the scope of my study and a summary of my analyses  
9 and conclusions. This section also includes a discussion of the major causes of  
10 changes in the depreciation accrual rate and amounts as compared to the last study.  
11 Section III provides a background on utility depreciation, depreciation methods and  
12 procedures. Section IV provides concluding comments.

13 **II. SCOPE OF THE DEPRECIATION STUDY**

14 **Q11. Please outline the Scope of the Depreciation Study.**

15 A11. My depreciation study report sets forth the results of the depreciation study  
16 for the electric generation, transmission, distribution, and general plant assets of the  
17 MDU Electric Division, to determine the annual depreciation accrual rates and  
18 amounts for book purposes applicable to the original cost of investment, as of  
19 December 31, 2020. The rates and amounts are based on the Straight-Line Method,  
20 incorporating the Average Life Group Procedure applied on a Remaining Life Basis.  
21 This study also describes the concepts, methods and judgments which underlie the

1 recommended annual depreciation accrual rates related to the MDU electric assets  
2 in service, as of December 31, 2020.

3 **Q12. Please outline the information included in your depreciation study report.**

4 A12. The depreciation study report is presented in nine (9) sections outlined as  
5 follows:

- 6 • Section 1 Study Highlights, presents a summary of the depreciation  
7 study and results.
- 8 • Section 2 Introduction, contains statements with respect to the plan  
9 and the basis of the study.
- 10 • Section 3 Development of Depreciation Parameters, presents  
11 descriptions of the methods used and factors considered in the service life  
12 study.
- 13 • Section 4 Calculation of Annual and Accrued Depreciation, presents  
14 the methods and procedures used in the calculation of depreciation.
- 15 • Section 5 Result of Study, presents summaries by depreciable group of  
16 annual and accrued depreciation in Tables 1, 2, 3, 4, 5, and 6.
- 17 • Section 6 Retirement Rate Analysis
- 18 • Section 7 Net Salvage Calculations
- 19 • Section 8 Detailed Depreciation Calculations
- 20 • Section 9 Estimation of Survivor Curves, is an overview of Iowa  
21 curves and the Retirement Rate Analysis.

22 **Q13. Was the depreciation study prepared using generally accepted standard  
23 methods and practices?**

24 A13. Yes. Previous depreciation studies completed for MDU utilized a widely  
25 accepted method for the study of the Company's historic data, known as the  
26 Retirement Rate Analysis Method. The Retirement Rate Analysis Method is

1 generally accepted as the correct method to use when aged data is available for  
2 review. The aged data used in the last study, through December 31, 2017, was  
3 available to be incorporated into our database. Additional reliable aged data, for the  
4 period January 1, 2018 through to December 31, 2020, was provided by the  
5 Company and incorporated in our database. Given the availability of reliable aged  
6 data, I prepared the historic study of mortality history using the retirement rate  
7 method. A detailed discussion of the retirement rate analysis is presented in  
8 Section 9 of my depreciation study report.

9 Additionally, the service life study included:

- 10 • a review of MDU company practice and outlook, as they relate to plant  
11 operation and retirement;
- 12 • consideration of current practice in the electric system industry, including  
13 knowledge of service life estimates used for other electric system  
14 companies; and
- 15 • informed professional judgment which incorporated analyses of all of the  
16 above factors.

17 My study of the net salvage percentages was based on detailed study prepared under  
18 the standard approach, which has commonly become known as the “Traditional  
19 method”. Within this method, the net salvage transactions (gross salvage proceeds,  
20 re-use salvage and costs of removal or retirement) are compared to the original cost  
21 of the item being retired. The analysis is prepared on an actual transaction year  
22 basis, for as many years as reliable data is available. The analysis then includes a  
23 series of 3-year rolling average bands, 5-year rolling average bands, and life to date  
24 bands covering all years of transactional data.

1 As described in later sections of this evidence, the depreciation accrual rates  
 2 presented herein are based on generally-accepted methods and procedures for  
 3 calculating depreciation.

4 The methods described above are generally accepted for use in the development of  
 5 depreciation rates for regulated utilities.

6 **Q14. Please provide a summary of the results of the depreciation study.**

7 A14. The study results in an annual depreciation expense accrual related to the  
 8 recovery of original cost (i.e. excluding net salvage requirement) of \$57.8 million,  
 9 when applied to depreciable plant balances, as of December 31, 2020 and accounting  
 10 for the Diamond Willow Wind Farm repower project. The study results are  
 11 summarized at an aggregate functional group level as follows:

12 SUMMARY OF ORIGINAL COST, ACCRUAL PERCENTAGES AND AMOUNTS

<b>Plant Group</b>	<b>Original Cost</b>	<b>Annual Accrual</b>	
Steam Plant	\$372,470,891	2.45%	\$9,115,697
Other Production Plant*	\$552,138,101	4.05%	\$22,374,578
Transmission Plant	\$522,283,617	1.70%	\$8,889,889
Distribution Plant	\$461,078,839	3.25%	\$15,005,624
General Plant	\$33,261,966	7.34%	\$2,443,013
Total Plant in Service*	\$1,941,233,414	2.98%	\$57,828,801

13 \*Includes additional investment in 2022 related to the Diamond Willow Wind Farm repower project.

14 **Q15. How do the above depreciation rates compare to the currently approved**  
 15 **depreciation rates?**

1 A15. The following chart summarizes the proposed composite depreciation rates  
 2 as compared to the currently applied for composite depreciation rates.

<b>Plant Group</b>	<b>Proposed Depreciation Rate</b>	<b>Currently Applied Depreciation Rate</b>
Steam Plant	2.45%	1.93%
Other Production Plant*	4.05%	3.76%
Transmission Plant	1.70%	1.61%
Distribution Plant	3.25%	2.40%
General Plant	7.34%	5.84%
Total Plant in Service*	2.98%	2.54%

3 **\*Includes additional investment in 2022 related to the Diamond Willow Wind**  
 4 **Farm repower project.**

5 **Q16. Please describe the reasons for the increase in the depreciation rates related to**  
 6 **electric production plant.**

7 A16. The largest influence in electric production depreciation rates results from  
 8 the continued use of a Life Span approach applied to each generation unit. The  
 9 impact of using the Life Span approach has been more dramatic in recent years  
 10 because of the large capital spending primarily related to environmental  
 11 requirements at several of the units.

12 The use of the Life Span Method is a continuation of the method that was  
 13 incorporated into the production accounts in the last depreciation study, wherein  
 14 the depreciation rates for each of the location specific generation accounts were  
 15 developed from the continued use of a Life Span Method. With the use of a Life



1 Span Method, an interim retirement curve is identified for each property group,  
 2 based on the analysis as described within Section 3.6 of my depreciation study  
 3 report. The probable retirement dates for each of the generation plants were,  
 4 provided to me by MDU, based on an internal MDU analysis of the factors  
 5 impacting the terminal life of each plant. The life span date is incorporated into the  
 6 interim survivor curve to develop an average service life and average remaining  
 7 life, via the Life Span Method, for each of the generation accounts. A comparison  
 8 of the life span dates used for each the generation facilities from the depreciation  
 9 study completed in 2015 based on 2014 data and the life span dates used in my  
 10 current depreciation study are provided below.

<b>Generation Station</b>	<b>Proposed</b>	<b>Currently Used</b>
Heskett Generating Stations (Common Plant)	N/A	2028
Lewis & Clark Generating Station (Common Plant)	N/A	2025
Coyote Generating Station	2041	2041
Big Stone Generating Station	2046	2046
Wygen III Generating Station	2060	2060
Glendive Turbine – Unit 1	2033	2022
Glendive Turbine – Unit 2	2046	2046
Miles City Turbine	2033	2019
Portable Generators	2047	2047
Heskett Turbine	2057	2057
Diamond Willow Wind Farm	2035	2027
Cedar Hills Wind Farm	2035	2030
Lewis & Clark Turbine - RICE	2045	2045
Ormat Generation Facility	2034	2029

<b>Generation Station</b>	<b>Proposed</b>	<b>Currently Used</b>
Thunder Spirit Wind Farm I	2040	N/A
Thunder Spirit Wind Farm II	2043	N/A

1  
2 These life span dates, used in my study for the MDU steam generation plants,  
3 related to several stations, are the same dates used in the last depreciation study.  
4 However, the steam generation assets at Heskett Stations I and II have been retired  
5 since the last depreciation rates were approved, leaving the common plant assets  
6 required for the support of the Turbine unit left to be depreciated. Similarly, the  
7 steam generation units at Lewis and Clark Generating Station have also retired  
8 since the last depreciation study, and again leaving the Common Assets required  
9 for the recently installed turbine unit. The use of a life span approach for these  
10 common assets at the Heskett and Lewis and Clark generating sites has been  
11 discontinued in the current depreciation study. In the Other Production category,  
12 the life span date for the Glendive Turbine - Unit 1 has been extended from  
13 December 31, 2022 to December 31, 2033, the Miles City Turbine has been  
14 extended from December 31, 2019 to December 31, 2033, the Ormat Generation  
15 Facility has been extended from December 31, 2029 to December 31, 2034, the  
16 Diamond Willow Wind Farm has been extended from December 31, 2027 to  
17 December 31, 2035, and the Cedar Hill Wind Farm has been extended from 2030  
18 to December 31 2035 . Additionally, new life span dates have been introduced for  
19 both Thunder Spirit Wind Farm units. As such, the increase in the generation  
20 depreciation rate is not significantly caused by changes in the life span dates, but  
21 rather by the large amount of capital spending that is required for the generation

1 plants to continue to operate through to the life span date.

2 Over the period since the 2014 depreciation study, the gross depreciable cost related  
3 to electric generation plants that incorporate the use of a life span has increased by  
4 approximately \$297 million (an increase of 48 Within the steam generation capital  
5 additions, the removal of a life span from the depreciation rate calculations for the  
6 Common assets at the Heskett and Lewis and Clark generations stations has also  
7 contributed to the decrease in the depreciation rate for this segment of the  
8 generation plant.

9 The original cost of depreciable plant within the Other Production accounts, has  
10 increased by \$331 million since 2014. This additional investment has been made  
11 in the gas turbine and renewable energy generation, representing an increase in  
12 these Other Production accounts of 160% since December 31, 2014. This  
13 investment was largely in the new Thunder Spirt Wind Farm facility - and the Lewis  
14 & Clark RICE turbine unit which account for approximately \$250 million of the  
15 total \$331 million of new capital investment. This new investment is subject to life  
16 span dates that are similar to the life span dates used for Other Production assets in  
17 the 2014 depreciation study, and therefore has a large impact on the depreciation  
18 rate in the Other Production category.

19 **Q17. Please outline the reasons for the increase in the composite depreciation rate**  
20 **for electric transmission plant.**

21 A17. Within the electric transmission group of assets, extensions to the average  
22 service life estimates have a decreasing impact on the transmission system

1 depreciation rates. However, cost of removal estimates have become more negative  
 2 which has an offsetting impact resulting in a small overall increase to the  
 3 transmission system depreciation rates.

4 **Q18. Please provide a summary of the current and proposed average service life**  
 5 **estimates for transmission plant.**

6 A18. The following is a summary of the proposed average service life estimates  
 7 compared to the currently used estimates, demonstrating the lengthening of the  
 8 average service lives in all but two accounts.

Account	Description	Proposed Iowa Curves	Current Iowa Curves
350.20	Land Rights	70-R4	50-R3
352.00	Structures and Improvements	50-R2	45-R2
353.00	Station Equipment	65-R2.5	60-R3
354.00	Towers and Fixtures	60-R4	55-R5
355.00	Poles and Fixtures	63-R2.5	50-R3
356.00	Overhead Conductors and Devices	70-R3	65-R3
357.00	Underground Conduit	50-R3	50-R3
358.00	Underground Conductors and Devices	50-R3	50-R3

9  
 10 The specific reasons for the average service life extensions for each of the large  
 11 transmission accounts are discussed in Section 3.6 of my report. Additionally, the  
 12 results of the statistical mortality study are presented for each account in Section 6  
 13 of my report.

14 **Q19. Are the average service life extensions, as noted above, typical for electric**  
 15 **transmission assets?**

1 A19. Yes. In a number of recent depreciation studies that I have completed, I  
2 have noted that the average service life of electric transmission assets is lengthening  
3 throughout North America. While there are a number of factors causing this  
4 lengthening of life estimates, the most prevalent reason is the increased focus of  
5 utilities in maintaining and life extending the transmission infrastructure. For  
6 example, in recent years electric transmission utilities have been pro-active in pole  
7 and tower structure management and adding enhanced protection and control  
8 equipment within the substations. The specific life expectation of the digital  
9 protection and control systems is shorter than the previous electro-mechanical  
10 protection and control system, however, the enhanced protection provided within  
11 the substation of the new technology has had a life extension influence for  
12 transforming and switching equipment.

13 Likewise, I have noted that the life of transmission line assets has also benefited  
14 from enhanced technology and the pro-active maintenance programs undertaken by  
15 electric transmission utilities. The introduction of pole and tower testing and  
16 treatments for wood structures combined with the observation of longer than  
17 previously expected life indications for steel structures throughout the industry,  
18 have provided electric transmission utilities with the ability to recognize longer  
19 lives on these transmission assets. As such, the average service life extensions as  
20 observed in this study are consistent with my observations in a number of other  
21 electric utilities.

22 **Q20. Please provide a summary of the current and proposed net salvage percentages**  
23 **for transmission plant.**

1 A20. The following is a summary of the proposed net salvage percentages used  
 2 in the depreciation rate calculations. I note that the currently approved rates differ  
 3 in many accounts from those proposed in the 2015 depreciation study. It is my  
 4 understanding that the currently approved depreciation rates related to cost of  
 5 removal were ultimately negotiated. Therefore, the net salvage percentage  
 6 comparisons as noted below are based on the percentages as recommended in the  
 7 2015 depreciation study. However, the following also provides a comparison of the  
 8 recommended net salvage depreciation rate to the currently approved net salvage  
 9 depreciation rate.

10

Account	Description	Proposed		Last Depn Study (*)	
		Net Salvage %	Depn Rate	Net Salvage %	Depn Rate
350.20	Land Rights	0	0.00	0.00	0.00%
352.00	Structures and Improvements	0	0.00	0.00	-2.00%
353.00	Station Equipment	-10	0.10	-10	0.15%
354.00	Towers and Fixtures	-20	0.77	-5	0.15%
355.00	Poles and Fixtures	-35	0.59	-50	1.18% 0.60%
356.00	Overhead Conductors and Devices	-20	0.46	-15	0.51%
357.00	Underground Conduit	0	0.00	0.0	0.00%
358.00	Underground Conductors and Devices	0	0.00	0.0	0.00%

11

12

(\*)Rate identified in yellow represents the depreciation rate after

1 negotiated settlement.

2 The specific reasons for the net salvage percentages for each of the large  
3 transmission accounts are discussed in Section 3.6 of my report. Additionally, the  
4 results of the statistical net salvage study are presented for each account, in  
5 Section 7 of my report.

6 **Q21. Please outline the reasons for the increased composite depreciation rate for the**  
7 **electric distribution assets.**

8 A21. The average service life estimates for the electric distribution assets have  
9 extended in a similar fashion as described for the average service life extensions of  
10 the electric transmission assets. However, in the circumstances of the distribution  
11 assets, the need for more negative net salvage percentages has had a depreciation  
12 rate increase impact that out-weighed the influence of a decrease due to the life  
13 extensions. The following is a summary of the proposed average service life  
14 estimates compared to the currently used estimates, demonstrating the lengthening  
15 of the average service lives in all but four accounts.

Account	Description	Proposed Iowa Curves	Current Iowa Curves
360.2	Rights of Way	62-R3	50-R2
362.00	Station Equipment	53-R2	50-R2.5
364.00	Poles, Towers & Fixtures	60-R1.5	50-R1
365.00	Overhead Conductor & Devices	65-R2	55-R1
366.00	Underground Conduit	50-R3	50-R3
367.00	Underground Conductors and Devices	42-R2.5	40-R2
368.00	Line Transformers	55-R3	55-R3
369.10	Services	50-R3	45-R3 (*)

Account	Description	Proposed Iowa Curves	Current Iowa Curves
370.00	Meters	20-L3	20-L3
371.00	Installation on Customer Premises	20-R0.5	22-R0.5
373.00	Street Lighting System	43-R1	43-R1

1 (\*) For comparison purposes, the underground Iowa curve has been used as it  
2 accounts for the majority of the investment. The current study proposes to  
3 aggregate the overhead and underground into one depreciation rate.

4 The specific reasons for the average service life extensions for each of the large  
5 distribution accounts are discussed in Section 3.6 of my report. Additionally, the  
6 results of the statistical mortality study are presented for each account, in Section 6  
7 of my report.

8 **Q22. Are the average service life extensions, as noted above, typical for electric**  
9 **distribution assets?**

10 A22. Yes. In a number of recent depreciation studies that I have completed, I  
11 have noted that the average service life of electric distribution assets is lengthening  
12 throughout North America. While there are a number of factors causing this  
13 lengthening of life estimates, the most prevalent reason is the increased focus of  
14 utilities in maintaining and life extending the distribution infrastructure. For  
15 example, in recent years electric distribution utilities have been pro-active in pole  
16 structure management and adding enhanced protection and control equipment  
17 within the substations. The specific life expectation of the digital protection and  
18 control systems is shorter than the previous electro-mechanical protection and  
19 control system, however, the enhanced protection provided within the substation of  
20 the new technology has had a life extension influence for transforming and  
21 switching equipment.



1 Likewise, I have noted that the life of distribution line assets has also benefited  
 2 from enhanced technology and the pro-active maintenance programs undertaken by  
 3 electric distribution utilities. The introduction of pole testing and treatments for  
 4 wood structures have provided electric distribution utilities with the ability to  
 5 recognize longer lives. As such, the average service life extensions as observed in  
 6 this study are consistent with my observations in a number of other electric utilities.

7 **Q23. Please provide a summary of the current and proposed net salvage percentages**  
 8 **for distribution plant.**

9 A23. The following is a summary of the proposed net salvage percentages used  
 10 in the depreciation rate calculations. I note that the current rates differ in many  
 11 accounts from those proposed in the 2015 depreciation study. It is my understanding  
 12 that the currently approved depreciation rates related to cost of removal were  
 13 ultimately negotiated. Therefore, the net salvage percentage comparisons as noted  
 14 below are based on the percentages as recommended in the 2015 depreciation study.  
 15 However, a comparison of the recommended net salvage depreciation rates to the  
 16 currently approved net salvage depreciation rate is also provided.

Account	Description	Proposed		Last Depn Study (*)	
		Net Salvage %	Depn Rate	Net Salvage %	Depn Rate
360.20	Rights of Ways	0%	0.00%	0%	0.00%
362.00	Station Equipment	(15)%	0.27%	(5)%	0.13%
364.00	Poles, Towers & Fixtures	(120)%	2.50%	(95)%	2.17% 1.50%
365.00	Overhead Conductor & Devices	(110)%	1.98%	(85)%	1.62% 1.26%

Account	Description	Proposed		Last Depn Study (*)	
		Net Salvage %	Depn Rate	Net Salvage %	Depn Rate
366.00	Underground Conduit	0%	-0.06%	0%	-0.05%
367.00	Underground Conductor & Devices	(50)%	1.84%	(25)%	0.73% 0.33%
368.00	Line Transformers	(20)%	0.58%	(20)%	0.50% 0.25%
369.10	Services	(50)%	0.84%	(50)%	0.90% 0.23%
370.00	Meters	(5)%	0.57%	(5)%	0.46%
371.00	Installation on Customers Premises	(15)%	1.93%	(15)%	1.51%
373.00	Street Lighting System	(45)%	1.16%	(40)%	0.97%

1 (\*)Rates identified in yellow represent the depreciation rate after negotiated  
2 settlement.

3 As noted above, the depreciation rates related to cost of removal and salvage  
4 currently used were changed significantly from the depreciation rates as proposed  
5 in the 2015 depreciation study. The current study has noted the continued trend to  
6 increased levels of recovery for cost of removal. Five of the nine distribution  
7 accounts that had proposed cost of removal recovery in the 2015 study, now  
8 indicate the need for increased levels from the level witnessed in the 2015 study.  
9 Given the period from 2015 through 2020 has incorporated a lower than  
10 recommended rate for a number of the Depreciation accounts, this current  
11 depreciation study is proposing a significant increase in the depreciation for the  
12 company's distribution assets.

13 The detailed analysis of the net salvage estimates is provided in Section 7 of my  
14 MDU report.

1 **Q24. Is the trend for more negative net salvage percentage, as noted above, typical**  
2 **for electric distribution assets?**

3 A24. Yes. The increased amount of cost of removal expenditures is a common  
4 trend throughout North American utilities. In fact, this trend has been the most  
5 significant change noted in depreciation studies over the past five years.  
6 Accordingly, it has become the most debated topic of depreciation studies filed  
7 throughout North America, as well as being a significant topic of discussion at  
8 depreciation conferences. At the 2018 Society of Depreciation Professionals  
9 conference held in September, there were four presentations regarding the large  
10 increase in cost of removal expenditures. This trend has been witnessed over  
11 virtually all electric, gas and pipeline utilities. As such, the trend witnessed in my  
12 MDU study is consistent with depreciation studies conducted across North  
13 America.

14 **Q25. What is causing this trend to increased cost of removal of utility assets?**

15 A25. It is generally accepted that there exist three main causes of increases.

16 Firstly, as the average age of utility assets continue to be extended, the impact of  
17 inflation becomes more pronounced. For example, in the MDU Account 364 –  
18 Distribution Poles and Fixtures, the average service life has been extended in this  
19 study from 50 years to 60 years. Also, the last depreciation study increased the  
20 average life from 38 years to 50 years for this same account. As such, over the  
21 course of two depreciation studies, the indications of average service life have  
22 increased from 38 years to 60 years (a 58% increase). As the average service life  
23 has increased, the length of time between the original installation of the assets in

1 this account and the estimated average time of retirement of the asset is 58% longer.  
2 The net salvage percentage is calculated by dividing the costs to remove the asset  
3 in dollars of the time when the asset is removed by the original cost dollar of the  
4 time of installation. Given that the major component of cost of removal is labor,  
5 this 58% increase in the life expectation, also results in an increased length of time  
6 that the labor associated with the removal is 58% longer. When it is considered  
7 that in this account, the impacts of inflation of an additional 22 years are recognized  
8 in the cost of removal included in my study as compared to the study completed  
9 two studies ago, and an additional 10 years when compared to the last depreciation  
10 study, it is expected and reasonable to see the increases in cost of removal. To the  
11 extent that the average service lives for distribution assets have extended, the  
12 impact as described above (for Account 364) applies to a number of the MDU  
13 electric distribution accounts.

14 Secondly, the costs associated with the removal (or retirement) of utility assets must  
15 deal with increased environmental and regulatory requirements. For example, the  
16 costs related to the safe removal of asbestos and PCB contaminants at substations  
17 have greatly increased since the assets were originally installed. Additionally, the  
18 utilities are required to deal with the increased level of regulations within areas that  
19 are much more densely populated at the time of removal of the assets as compared  
20 to when the assets were originally placed into service. As distribution assets are  
21 often removed in municipal areas, the need to effectively deal with urban growth  
22 and density within the areas adds a significant cost to the removal of the assets that  
23 did not exist at the time of the original installation of the assets. When the assets

1 were originally installed, the distribution assets were largely within greenfield  
 2 developments, whereas now, when the assets are removed, the utility must deal  
 3 with (for example) applications for road closures and re-routing, noise bylaws, and  
 4 performing work within and around developed and landscaped yards.

5 Lastly, as utilities have implemented new and enhanced accounting systems, the  
 6 ability to better track capital projects has improved the processes to track capital  
 7 project costs more accurately. This provides the ability for direct charging labor  
 8 associated to costs of removal specifically to cost of removal. Likewise, in  
 9 circumstances where the utility uses an allocation of the total project costs to  
 10 recognize that a portion of the capital project relates to the removal of assets, the  
 11 advancements in the work order and plant accounting systems provide better  
 12 information to allow the utility to better develop proper allocation factors.

13 **Q26. Please summarize your proposed average service life estimates for the general**  
 14 **plant assets as compared to the currently approved average service life for the**  
 15 **general plant assets.**

16 A26. The average service life estimates for the general plant assets have generally  
 17 remained consistent with the currently approved average service life estimates  
 18 with the exception of three accounts. The following is a summary of the proposed  
 19 average service life estimates compared to the currently approved estimates,

Account	Description	Proposed Iowa Curves	Current Iowa Curves
390.00	Structures and Improvements	30-L0.5	29-L2

Account	Description	Proposed Iowa Curves	Current Iowa Curves
391.10	Office Furniture and Equipment	15-SQ	15-SQ
391.30	Computer Equipment - PC	5-SQ	5-SQ
391.40	Computer Equipment - Prime	5-SQ	5-SQ
391.50	Computer Equipment - Other	10-SQ	10-SQ
392.10	Transportation Equipment - Trailers	25-R4	15-R4
392.20	Transportation Equipment	11-L3	11-L3
393.00	Stores Equipment	30-SQ	30-SQ
394.00	Tools, Shop & Garage Equipment	20-SQ	20-SQ
395.00	Laboratory Equipment	20-SQ	20-SQ
396.10	Work Equipment - Trailers	25-L3	20-L3
396.20	Power Operated Equipment	9-L0	9-L0
397.10	Radio Communication Equipment - Fixed	15-SQ	15-SQ
397.20	Radio Communication Equipment - Mobile	15-SQ	15-SQ
397.30	General Telephone Communications Equipment	10-SQ	10-SQ
397.50	Supervisory & Telemetry Equipment	10-SQ	10-SQ
397.60	SCADA System	10-SQ	10-SQ
397.80	Network Equipment	5-SQ	5-SQ
398.00	Miscellaneous Equipment	25-SQ	25-SQ

1

2 **Q27: Was a Common depreciation study also completed?**

3 A27. Yes, a depreciation study was also conducted on the MDU Common assets.

4 My detailed report, including my analyses and recommendations, is provided in  
5 Exhibit No. (LEK-5), titled “Calculated Annual Depreciation Rates Applicable to  
6 Common Plant in Service as of December 31, 2021”.

1 **Q28: Please provide a summary of the results of the Common depreciation study.**

2 A28. The study results in an annual depreciation expense accrual related to the  
3 recovery of original cost and net salvage requirement of \$4.3 million, when  
4 applied to depreciable plant balances, as of December 31, 2021. The study results  
5 are summarized at an aggregate functional group level as follows:

6 SUMMARY OF ORIGINAL COST, ACCRUAL PERCENTAGES AND AMOUNTS

<b>Plant Group / Accounts</b>	<b>Original Cost</b>	<b>Previous Study Annual Accrual</b>		<b>Recommended Annual Accrual</b>	
General Plant	\$81,481,558	4.30%	\$2,924,572	5.31%	\$4,327,970
TOTAL	\$81,481,558	4.30%	\$2,924,572	5.31%	\$4,327,970

7

### 8 **III. DEPRECIATION METHODS AND PROCEDURES**

9 **Q29: How is depreciation defined for a rate regulated utility?**

10 A29. Depreciation defined – “Depreciation, as applied to depreciable electric  
11 plant, means the loss in service value not restored by current maintenance, incurred  
12 in connection with the consumption or prospective retirement of electric plant in  
13 the course of service from causes which are known to be in current operation and  
14 against which the utility is not protected by insurance. Among the causes to be  
15 given consideration are wear and tear, decay, action of the elements, inadequacy,  
16 obsolescence, changes in the art, changes in demand and requirements of public  
17 authorities”.<sup>1</sup> When considering the action of the elements, my average service  
18 life recommendations have considered large catastrophic events that have occurred

<sup>1</sup> Federal Energy Regulatory Commission, Part 101, Uniform System of Accounts Prescribed for Public Utilities and Licensees Subject to the Provisions of the Federal Power Act, Definitions

1 and impacted the life estimates of utility assets across North America through our  
2 use of peer analysis. The average service life of utilities has been influenced by  
3 events including forest fires, earthquakes, tornadoes, ice storms, wind storms,  
4 large scale flooding, fires, actions of third parties and other natural forces of nature,  
5 and these forces of retirement should be included in the determination of the  
6 average service life.

7 Depreciation, as used in accounting, is a method of distributing fixed capital costs,  
8 less net salvage, over a period of time by allocating annual amounts to expense.  
9 Each annual amount of such depreciation expense is part of that year's total cost of  
10 providing electric system utility service. Normally, the period of time over which  
11 the fixed capital cost is allocated to the cost of service is equal to the period of time  
12 over which an item renders service, that is, the item's service life. The most  
13 prevalent method of allocation is to distribute an equal amount of cost to each year  
14 of service life. This method is known as the Straight-Line Method of depreciation,  
15 which was adopted for use in my study.

16 **Q30. Please outline the depreciation methods and procedures used in your**  
17 **depreciation study.**

18 A30. The calculation of annual and accrued depreciation, based on the Straight-  
19 Line Method, requires the estimation of survivor curves and the selection of group  
20 depreciation procedures, as discussed below.

21 Depreciation Grouping Procedures - When more than a single item of property is  
22 under consideration, a group procedure for depreciation is appropriate because



1 normally all of the items within a group do not have identical service lives but have  
2 lives that are dispersed over a range of time. There are two primary group  
3 procedures, namely, the Average Life Group and Equal Life Group procedures.

4 In the Average Life Group Procedure, the rate of annual depreciation is based on  
5 the average service life of the group. This rate is applied to the surviving balances  
6 of the group's cost. A characteristic of this procedure is that the cost of plant retired  
7 prior to average life is not fully recouped at the time of retirement, whereas the cost  
8 of plant retired subsequent to the average life is more than fully recouped. Over  
9 the entire life cycle, the portion of cost not recouped prior to average life is balanced  
10 by the cost recouped subsequent to average life.

11 In the Equal Life Group Procedure, also known as the Unit Summation Procedure,  
12 the property group is subdivided according to service life. That is, each equal life  
13 group includes that portion of the property which experiences the life of that  
14 specific group. The relative size of each equal life group is determined from the  
15 property's life dispersion curve. The calculated depreciation for the property group  
16 is the summation of the calculated depreciation based on the service life of each  
17 equal life unit. In the determination of the depreciation rates in this study, the use  
18 of the Average Service Life Procedure has been continued.

19 Amortization accounting is used for certain general plant accounts because of the  
20 disproportionate plant accounting effort required in these accounts. Many  
21 regulated utilities in North America have received approval to adopt amortization  
22 accounting for these accounts. This study calculates the annual and accrued

1 depreciation using the Straight-Line Method and Average Life Group Procedure  
2 for most accounts. For certain general plant accounts, the annual and accrued  
3 depreciation are based on amortization accounting. Both types of calculations were  
4 based on original cost, attained ages and estimates of service lives. Variances  
5 between the calculated accrued depreciation and the book accumulated  
6 depreciation are amortized over the composite remaining life of each account  
7 within the remaining life calculations. Amortization accounting has been continued  
8 in this study in a manner largely consistent with the prior study.

9 A detailed account by account analysis of the factors considered in the selection of  
10 my recommended average service life estimates is provided in Section 3.6 of my  
11 depreciation study report.

12 **Q31. Please outline any changes that you made in the depreciation method,**  
13 **grouping procedures or remaining life calculations as compared to previous**  
14 **depreciation studies.**

15 A31. The depreciation rates calculated in this study were calculated on the same  
16 manner as used in the prior full depreciation study – i.e. using the Straight-Line  
17 Method, the Average Life Group Procedure was applied on a remaining life basis.  
18 However, I note that in the application of the remaining life basis, the prior study  
19 calculated the remaining life on a broad average basis, whereas Concentric  
20 incorporates a refinement into the remaining life calculations based on a weighted  
21 investment by vintage approach. The vintage approach weighs the calculations of  
22 remaining life on an allocation of the actual book accumulated depreciation  
23 account by the Calculated Accumulated Depreciation (CAD) factor determined for

1 each vintage of plant in service. This method is described as a Calculated  
2 Accumulated Depreciation (“CAD”) weighted calculation in the textbook  
3 Depreciation Systems, by Frank K. Wolf and W. Chester Fitch, published by the  
4 Iowa State University in 1994, under the title “Adjustments” within the Broad  
5 Group Model.

6 In contrast, the remaining life calculations in prior studies was based on a broad  
7 averaging of the composite remaining life. This method is also discussed as the  
8 Amortization Method in Depreciation Systems under the title “Adjustments” within  
9 the Broad Group Model.

10 In the manner in which I developed the remaining life calculations, the depreciation  
11 rate is established by dividing the undepreciated value of each group of assets (after  
12 consideration to the net salvage requirements) by the composite remaining life of  
13 the group of assets. Specifically, my calculations are made for each vintage  
14 surviving investment as of the date of the study (December 31, 2020), and then  
15 composited into a calculation for the account or group as a whole as compared to  
16 applying one overall composite life to all vintages as done in prior studies. My  
17 calculation requires two estimates:

18 1. The actual booked accumulated depreciation for each vintage within each  
19 account. Consistent with the plant accounting systems of most utilities, MDU does  
20 not track the booked accumulated depreciation reserve by vintage within each  
21 account. Rather the depreciation expense is calculated at an account level and  
22 booked to accumulated depreciation at the same account level. As such, the

1 accumulated depreciation by account is allocated within the account to each  
2 vintage, on the basis of the calculated accumulated depreciation by vintage. The  
3 calculated accumulated depreciation is a function of the estimated survivor curve,  
4 the average service life estimate, the net salvage estimates and the achieved age of  
5 each vintage.

6 2. The estimated remaining life of each vintage within each account. The  
7 estimated remaining life of each vintage is a direct function of the achieved age of  
8 each vintage, the estimated survivor curve and the average service life estimate.

9 Once the above two estimates are determined (the allocated booked reserve by  
10 vintage and the average remaining life of each vintage), an annual accrual  
11 requirement for each vintage is determined by dividing the net book value for each  
12 vintage (considering the estimated future salvage requirements) by the average  
13 remaining life of the vintage. The annual requirement for each vintage is summed  
14 at the account level and divided into the sum of the accounts original cost surviving,  
15 as of December 31, 2020.

16 This process results in each vintage's calculated net book value to be depreciated  
17 over an appropriate remaining life. This vintage weighting on a CAD approach to  
18 the remaining life calculations is widely considered to be the most accurate. I agree  
19 and view this methodology as the correct and most appropriate calculation.

1 **IV. CONCLUDING REMARKS**

2 **Q32. What is your conclusion with respect to Montana-Dakota's proposed**  
3 **Depreciation expense?**

4 A32. My conclusion is that Montana-Dakota's requested depreciation rates,  
5 resulting in a composite depreciation rate of 2.98% for the Electric Division and  
6 5.31% for Common Plant, reasonably reflect the annual consumption of the  
7 undepreciated service value of the utility plant in service. Therefore, the use of  
8 the depreciation rates as presented in my report, by account, will provide for an  
9 appropriate amount of depreciation expense in the Company's revenue  
10 requirement. Therefore, I recommend that the proposed depreciation rates  
11 set forth in the depreciation studies, that I prepared for this proceeding, be  
12 adopted by the Commission for regulatory purposes as well as by the Company  
13 for financial reporting purposes.

14 **Q33. Does this conclude your Direct Testimony?**

15 A33. Yes, it does.