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**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF SOUTH DAKOTA**

**IN THE MATTER OF THE APPLICATION OF WILD SPRINGS SOLAR, LLC FOR AN  
ENERGY FACILITY PERMIT FOR THE WILD SPRINGS SOLAR PROJECT**

**SD PUC DOCKET EL 20-018**

**SUPPLEMENTAL DIRECT TESTIMONY OF TODD MATTSON  
ON BEHALF OF WILD SPRINGS SOLAR, LLC**

August 25, 2020

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**I. INTRODUCTION**

**Q. Please state your name.**  
A. My name is Todd Mattson.

**Q. On May 15, 2020, did you provide Direct Testimony on behalf of Wild Springs Solar, LLC for the Wild Springs Solar Project (“Project”)?**

A. Yes.

**II. PURPOSE OF TESTIMONY**

**Q. What is the purpose of your Supplemental Direct Testimony?**

A. The purpose of my Supplemental Direct Testimony is to provide an update on the following:

- grassland breeding bird surveys conducted for the Project in May and June 2020; and
- a swift fox den suitability survey conducted for the Project in June 2020.

**III. GRASSLAND BREEDING BIRD SURVEY**

**Q. Please describe the methodology used to conduct the grassland breeding bird surveys.**

A. The grassland breeding bird surveys utilized a point-count methodology to gather information on species presence, distribution, and relative abundance within and immediately adjacent to the Project area. Forty three sampling locations for point-count surveys were identified in grassland or cultivated cropland habitats. Each survey point was visited on three occasions for a 7-minute survey during the breeding season from May 26<sup>th</sup> to June 24<sup>th</sup>. During the surveys, information regarding the birds observed was recorded, including species, number, status (e.g., birds of conservation concern (“BCC”), species of habitat fragmentation

56 concern (“SHFC”), and species of greatest conservation need (“SGCN”)), and  
57 breeding behavior. Additionally, incidental observations of non-grassland and  
58 grassland bird species were recorded.

59

60 **Q. What were the results of the surveys?**

61 A. Over the course of these surveys, a total of twenty-eight unique bird species were  
62 observed, with the greatest number of unique bird species observed in the  
63 reference points outside of the Project area (19 species) and the lowest number  
64 observed at the survey points in cultivated croplands (16 species). Species  
65 diversity documented during this survey is consistent with public records of species  
66 diversity in the region. The higher bird diversity outside of the Project area appears  
67 to be driven by the presence of water features (ponds) that were avoided during  
68 development of the Project layout.

69

70 Based on the surveys, the grassland bird community within and immediately  
71 adjacent to the Project area is typical of the region and includes a diverse  
72 assemblage of grassland bird species. Of the twenty-eight avian species  
73 identified, a total of eighteen grassland bird species were observed, as well as one  
74 unidentified sparrow. The most common species observations were of western  
75 meadowlark, red-winged blackbird, savannah sparrow, and brown-headed  
76 cowbird. No federally or state-listed threatened or endangered grassland bird  
77 species were recorded during the surveys; however, one state-listed grassland  
78 species (burrowing owl) was observed incidentally. Most of the grassland species  
79 observed are considered common and do not have special protections in South  
80 Dakota. Four grassland species observed during these surveys are designated as  
81 BCC: burrowing owl, lark bunting, marbled godwit, and upland sandpiper  
82 (USFWS, 2008). Burrowing owl, lark bunting, and marbled godwit are also listed  
83 as species of greatest conservation need in South Dakota (SDGFP, 2014).  
84 Additionally, lark bunting, marbled godwit, savannah sparrow, upland sandpiper,  
85 and western meadowlark are designated as species of habitat fragmentation  
86 concern in South Dakota (Bakker, 2020). Burrowing owl (four incidental

87 observations) and marbled godwit (one observation) were observed in low  
88 abundance and are unlikely to nest in areas directly disturbed by Project  
89 construction, while upland sandpiper (63 observations) and lark bunting (65  
90 observations) were more abundant and these species could nest in grassland  
91 habitats within the Project area. The four sensitive grassland species observed  
92 (burrowing owl, upland sandpiper, lark bunting, and marbled godwit) have all been  
93 documented consistently throughout Pennington County and records of these  
94 species are not unique to the Project area (eBird 2020).

95  
96 **Q. Will additional avian surveys be conducted?**

97 A. Yes. As discussed in my Direct Testimony, after the Project goes into operation,  
98 two breeding bird surveys will be completed within the Project site and adjacent  
99 reference areas for comparison (two years and four years after construction).  
100 Comparing the results of the pre- and post-construction surveys will enable an  
101 assessment of the wildlife habitat value and function within an operating solar  
102 facility. Given the vegetation restoration and management practices proposed, we  
103 hypothesize that many of the birds observed during the initial surveys will continue  
104 to be found in the Project area during operations.

105  
106 **IV. SWIFT FOX DEN SUITABILITY SURVEY**

107  
108 **Q. Why was a swift fox den suitability survey conducted?**

109 A. The swift fox, a state-listed threatened species, has some potential to occur in the  
110 general Project area. As explained in Section 9.3.3.4 of the Energy Facility Permit  
111 Application, Wild Springs has committed to mitigation measures to avoid impacts  
112 to swift fox natal dens (e.g., collapsing larger burrows outside of the denning  
113 season and/or monitoring larger burrows during the natal denning season),  
114 depending on the timing of construction. Therefore, for construction planning  
115 purposes, Wild Springs had a swift fox den suitability survey conducted to  
116 determine whether swift fox dens may be present in the Project area. By identifying

117 potential dens or areas of the Project that might include dens, Wild Springs is better  
118 able to plan for and complete the mitigation measures described above.

119

120 **Q. Please describe the methodology used to conduct the survey.**

121 A. The survey was conducted by biologists that gathered aerial imagery taken from  
122 an unmanned aerial system (a drone), which flew over the entire Project area.  
123 Aerial photographs taken of the Project area were reviewed closely and all  
124 mammal burrows were digitally mapped.

125

126 **Q. What were the results of the survey?**

127 A. A total of 887 mammal burrows were mapped and digitized as part of this survey  
128 throughout the Project area (although within the general Project area, these  
129 burrows have mostly been avoided during development of the layout of the solar  
130 arrays). Swift fox use burrows with openings that typically measure at least 7-8  
131 inches wide and 8-9 inches tall – burrows that are larger than a typical black-tailed  
132 prairie dog burrow. Based on the data collected, all of the burrows appear to be  
133 of the size used by black-tailed prairie dogs. None of the burrows present in the  
134 Project area appear large enough to be suitable as swift fox dens.

135

136 **Q. Will additional swift fox den suitability surveys be conducted?**

137 A. Yes. Wild Springs plans to conduct a second survey closer to construction to  
138 confirm the results of the initial survey, and will use the data to inform construction  
139 planning.

140

141 **V. CONCLUSION**

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143 **Q. Does this conclude your Supplemental Direct Testimony?**

144 A. Yes.

145

146 Dated this 25th day of August, 2020.

147 

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149 Todd Mattson

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