TO: COMMISSIONERS AND ADVISORS

FROM: LORENA REICHERT AND AMANDA REISS (STAFF)

SUBJECT: EL18-022 STAFF RECOMMENDATION

DATE: JUNE 19, 2018

STAFF MEMORANDUM

OVERVIEW

With this filing, Otter Tail Power (OTP) submitted its Energy Efficiency Plan (EEP) results for the 2017 calendar year. Further, the company requests approval of a \$134,700 financial incentive for 2017 and supports this request with its 2017 EEP status report and other supporting documentation and tables. The company also requests the commission approve the updated Energy Efficiency Adjustment Factor of \$0.00155/kWh.

DISCUSSION

2017 Budget vs. Actuals

Results for the 2017 EEP budgets to actuals are provided in the tables below. Tables 1 and 2 show the results for the residential programs and commercial programs. Actual spending for the residential programs was 75 percent of the approved budget and was 114 percent of the approved budget for commercial programs. Notably, the commercial lighting program was \$90,741 over budget. The overspend in the commercial lighting program was partially offset with a \$18,523 underspend in the residential programs and an \$44,906 underspend in the remaining commercial programs.

| Table 1. 2017 Residential Program Budget | | | | | |
|--|----|--------|----|--------|------|
| Program | | В А | | | ٧ |
| AC Control | \$ | 14,000 | \$ | 9,326 | 67% |
| Air Source Heat Pumps | \$ | 20,000 | \$ | 20,086 | 100% |
| Geothermal Heat Pumps | \$ | 30,000 | \$ | 12,408 | 41% |
| Lighting | \$ | 11,000 | \$ | 14,652 | 133% |
| Total Residential | \$ | 75,000 | \$ | 56,472 | 75% |

| Table 2. 2017 Commercial Program Budget | | | | | |
|---|------------|------------|------|--|--|
| Program | В | B A | | | |
| Air Source Heat Pumps | \$ 18,000 | \$ 4,163 | 23% | | |
| Custom Efficiency Projects | \$ 40,000 | \$ 60,171 | 150% | | |
| Drive Power | \$ 79,000 | \$ 78,878 | 100% | | |
| Geothermal Heat Pumps | \$ 73,000 | \$ 21,882 | 30% | | |
| Lighting | \$ 127,000 | \$ 217,741 | 171% | | |
| Total Commercial | \$ 337,000 | \$ 382,835 | 114% | | |

Table 3 shows the results for the entire EEP. Overall, the EEP came in slightly over budget; however, it should be noted that actual expenses remained within the maximum spending cap set at 110% of budget.¹

| Table 3. 2017 Total EEP Budget | | | | | |
|--------------------------------|------------|------------|------|--|--|
| Program | В | В А | | | |
| Total Residential | \$ 75,000 | \$ 56,472 | 75% | | |
| Total Commercial | \$ 337,000 | \$ 382,835 | 114% | | |
| Advertising and Education | \$ 12,000 | \$ 11,937 | 99% | | |
| EEP Development | \$ 25,000 | \$ 12,114 | 48% | | |
| Total EEP | \$ 449,000 | \$ 463,358 | 103% | | |

2017 Energy Savings

Table 4 provides the energy savings OTP's EEP produced in 2017. Overall, the EEP achieved energy savings of 4,941,830 kWh for the year. This was 130% of the energy savings planned to be achieved for the year. Driving the energy savings achieved in 2017 were the Residential Lighting and Commercial Lighting programs and the Commercial Custom Efficiency Projects.

| Table 4. 2017 EEP Energy Savings (kWh) | | | | | |
|--|-----------|-----------|------|--|--|
| Program | В | Α | V | | |
| Res - AC Control | 18,328 | 19,537 | 107% | | |
| Res - Air Source Heat Pumps | 298,204 | 310,718 | 104% | | |
| Res - Geothermal Heat Pumps | 321,779 | 153,739 | 48% | | |
| Res - Lighting | 33,209 | 130,948 | 394% | | |
| Total Residential | 671,520 | 614,942 | 92% | | |
| Com - Air Source Heat Pumps | 291,112 | 57,504 | 20% | | |
| Com - Custom Efficiency Projects | 130,729 | 1,277,412 | 977% | | |
| Com - Drive Power | 1,013,339 | 622,586 | 61% | | |
| Com - Geothermal Heat Pumps | 730,265 | 249,507 | 34% | | |
| Com - Lighting | 957,826 | 2,119,879 | 221% | | |
| Total Commercial | 3,123,271 | 4,326,888 | 139% | | |
| Advertising and Education | - | - | - | | |
| EEP Development | - | - | - | | |
| Total EEP | 3,794,791 | 4,941,830 | 130% | | |

 $^{\rm 1}$ See Order Approving South Dakota Energy Efficiency Plan for 2017-19: Docket EL16-020

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2017 Benefit/Cost Tests

Table 5 provides the results from the 2017 benefit-cost test results. All programs passed the Total Resource Cost (TRC) test during the year. The total TRC test for the EEP was 3.62.

| Table 5. 2017 Benefit Cost Tests | | | | | | |
|----------------------------------|-------|------|-------|-------|-------|--|
| Program | TRC | RIM | PART | UTIL | SOC | |
| Res - Air Source Heat Pumps | 1.49 | 0.58 | 4.38 | 8.47 | 2.39 | |
| Res - Geothermal Heat Pumps | 1.26 | 0.78 | 2.65 | 9.25 | 1.99 | |
| Res - Lighting | 4.43 | 0.50 | 23.17 | 4.02 | 6.59 | |
| Res - AC Control | 5.41 | 4.66 | - | 5.41 | 5.41 | |
| Total Residential | 1.73 | 0.69 | 4.31 | 6.98 | 2.60 | |
| Com - Custom Efficiency Projects | 5.15 | 0.92 | 5.85 | 11.39 | 6.67 | |
| Com - Motors | 2.00 | 0.78 | 2.85 | 4.37 | 2.98 | |
| Com - Lighting | 10.82 | 0.87 | 17.80 | 5.84 | 16.17 | |
| Com - Air Source Heat Pumps | 1.20 | 0.58 | 2.30 | 6.42 | 1.79 | |
| Com - Geothermal Heat Pumps | 1.68 | 0.92 | 1.95 | 8.67 | 2.47 | |
| Total Commercial | 4.52 | 0.87 | 5.91 | 6.57 | 6.49 | |
| Advertising and Education | - | - | - | - | - | |
| EEP Development | - | - | | | - | |
| Total EEP | 3.62 | 0.83 | 5.45 | 6.28 | 5.22 | |

2017 Financial Incentive

Otter Tail is awarded a financial incentive in order to compensate the company for lost revenues associated with energy savings derived from the EEP. The financial incentive is the lesser of: 1) 30% of the approved budget, or, 2) 30% of the actual spending. For 2017, 30% of the approved budget equaled \$134,700 and 30% of actual spending equaled \$139,007. Given this, OTP is requesting approval of \$134,700, which is the lesser amount.

Energy Efficiency Adjustment Factor

Otter Tail requests that the Commission approve an increase to the Energy Efficiency Adjustment Factor from the current rate of \$0.00138/kWh to a new rate of \$0.00155/kWh. Table 6 provides the breakdown of the proposed rate. Table 7 provides the estimated monthly bill impact for a typical customer's utility bill from the Energy Efficiency Adjustment Factor.

| Table 6. 2018-19 Energy Efficiency Adjustment Factor | | | | | |
|--|----|---------|-------------|---------|--|
| Description Amount | | Ra | Rate Impact | | |
| Tracker Account Under Recovery ¹ | \$ | 55,977 | \$ | 0.00014 | |
| 2017 Financial Incentive | \$ | 134,700 | \$ | 0.00032 | |
| Remainder of 2018 EEP Budget ² | \$ | 108,448 | \$ | 0.00026 | |
| Forecasted 2019 EEP Expenses ³ | \$ | 340,551 | \$ | 0.00082 | |
| Forecasted Carrying Costs | \$ | 4,239 | \$ | 0.00001 | |
| Total | \$ | 643,915 | \$ | 0.00155 | |

¹⁾ Forecasted at end of June 30, 2018

^{3) 2019} budget was approved by the Commission in Docket EL16-020. The dollars reflected here are OTP's forecasted spending through June 30, 2019.

| Table 7. 2018-19 Estimated Monthly Bill Increase from Current Rates | | | | | | |
|---|-----------------|-------------------|------------|----------|--------------------|--|
| | | | | | Estimated | |
| | 2017 EEA | Proposed | | Average | Monthly | |
| Rate Class | Factor | EEA Factor | Difference | kWh/Bill | Bill Impact | |
| Residential | 0.00138 | 0.00155 | 0.00017 | 927 | \$0.16 | |
| Farm | 0.00138 | 0.00155 | 0.00017 | 1730 | \$0.29 | |
| General Service | 0.00138 | 0.00155 | 0.00017 | 2604 | \$0.44 | |
| Large General Service | 0.00138 | 0.00155 | 0.00017 | 274707 | \$46.70 | |
| Irrigation | 0.00138 | 0.00155 | 0.00017 | 2036 | \$0.35 | |
| Outdoor Lighting | 0.00138 | 0.00155 | 0.00017 | 79 | \$0.01 | |
| Municipal Pumping | 0.00138 | 0.00155 | 0.00017 | 2870 | \$0.49 | |
| Water Heating Control | 0.00138 | 0.00155 | 0.00017 | 198 | \$0.03 | |
| Interruptible Load | 0.00138 | 0.00155 | 0.00017 | 1777 | \$0.30 | |
| Deferred Load | 0.00138 | 0.00155 | 0.00017 | 2159 | \$0.37 | |

STAFF RECOMMENDATION

Staff makes the following recommendations:

- 1) Staff agrees with Otter Tail's calculation of the financial incentive and recommends that the commission approve a 2017 financial incentive of \$134,700;
- 2) Staff recommends the Commission approve the 2017 Energy Efficiency Plan Status Report; and
- 3) Staff recommends the Commission approve the proposed Energy Efficiency Adjustment Factor of \$0.00155/kWh with an effective date of July 1, 2018.

^{2) 2018} budget was approved by the Commission in Docket EL16-020. The dollars reflected here are OTP's forecasted spending for the remainder of the 2018 budget.