

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF SOUTH DAKOTA**

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**IN THE MATTER OF THE  
APPLICATION OF DEUEL HARVEST  
WIND ENERGY LLC FOR A PERMIT  
OF A WIND ENERGY FACILITY AND  
A 345-KV TRANSMISSION LINE IN  
DEUEL COUNTY**

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**STAFF'S SECOND SET OF DATA  
REQUESTS TO HEATH STONE**

**EL18-053**

Below, please find Staff's Second Set of Data Requests to Mr. Heath Stone. Please submit responses within 10 business days, or promptly contact Staff to discuss an alternative arrangement.

- 2-1) Referring to the response of Heath Stone to Staff Data Request 1-3, you recommend the following mitigation measure: "I recommend the Commission to order the applicant to adhere to the 2-mile buffer given to the eagle nests outside of the project area to be the same for the eagle nest that has been monitored the past two years, north of Lake Alice a half mile."
- a) Please explain the basis for the two-mile buffer for the bald eagle nest north of Lake Alice, and provide documentation to support the recommendation.
  - b) In the Applicant Supplemental Testimony of Andrea Giampoli, Ms. Giampoli stated Deuel Harvest will voluntarily apply an 800-meter (2,625 feet) setback from the nest to the nearest turbine based on the South Dakota Bald Eagle Management Plan. Do you believe this setback is unreasonable? If yes, please explain and provide support.
- 2-2) Referring to the response of Heath Stone to Staff Data Request 1-3, you requested the following mitigation measure: "I recommend the Commission to review the placement of turbines that are in close proximity of bird movement corridors and concentrated bird and/or bat use areas. Set back of 1 mile to these areas. Provide property value guarantees for nonparticipants in the siting area."
- a) Please define "bird movement corridors" and "concentrated bird and/or bat use areas."
  - b) Please provide a map that identified these corridors and areas within the Project area and up to 1 mile outside the project area.
  - c) Please explain the basis for a 1-mile set back from these corridors and areas, and include supporting documentation.
  - d) Are you aware if the referenced corridors or areas are defined by other agencies in and around other wind energy facilities? If yes, please provide.



2-3) Referring to the response of Heath Stone to Staff Data Request 1-3, you requested the following mitigation measure: "I recommend the Commission to study the impact that turbine placement will have on future development of non-participating landowners. Currently, if the project was completed to today, future development on my property at the old homestead would be within the setback established in the Deuel County Ordinance B2004-01 Section 1215.03 Section 2a."

- a) What would the study requested assess? Please provide specific details.
- b) Have you requested the Company implement a voluntary setback from the old homestead consistent with the Deuel County Ordinance B2004-01 Section 1215.03 Section 2a? If yes, please provide the Company's rationale for not implementing the setback.

2-4) Referring to the response of Heath Stone to Staff Data Request 1-3, you requested the following mitigation measure: "I recommend the Commission to reevaluate turbine placements next to ecological sensitive areas and give them a 2 mile setback."

- a) Are you aware of agencies that have defined an "ecological sensitive area" in and around other wind energy facilities? If yes, please provide supporting documentation with setback information. If no, please provide your definition with supporting documentation.
- b) How many ecological sensitive areas are in and around the Deuel Harvest North Wind Farm? Please provide support for your answer.
- c) Please explain the basis for the 2-mile setback recommendation.

2-5) Referring to the response of Heath Stone to Staff Data Request 1-3, you requested the following mitigation measure: "I recommend the commission to review turbine replacements next to non-participating landowners and give them a setback of 4 times the height of a tower."

- a) Is the setback from the property line or residence? Please provide support for the recommendation.
- b) If the setback is from the residence, please explain how the setback is different than Deuel County Ordinance B2004-01 Section 1215.03 Section 2a.

Dated this 4<sup>th</sup> day of March 2019.

*Amanda M. Reiss*

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Amanda M. Reiss  
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Staff Attorneys  
South Dakota Public Utilities Commission  
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Response to Staff's second set of data requests to Heath Stone

2-1)

a) The 2 mile buffer for the bald eagle nest North of Lake Alice is taken directly from the applicants own 2 mile buffer they provided for the eagle nests that are located near the project as noted on the Environmental Constraints Map (Appendix A Figure A-3). Andrea states in her testimony, "On Figure A-3 of the Application, we showed a two-mile buffer around eagle nests to illustrate the distance between the nests known at the time and the Project Area." This is an inadequate statement. On the map that is provided in Exhibit 1, it states in the legend, "2-mile Bald Eagle Nest Buffer". This statement clearly identifies Deuel Harvests intentions on providing a 2-mile buffer to all eagle nests.

b) The set back that is stated in Andrea Giampoli testimony is not reasonable. The nest in question was obviously overlooked by the applicant. Now that the nest was pointed out at this location, Deuel Harvest is retracting on the 2-mile buffer they were providing an eagle nest due to the limitation this will pose on the project. Andrea states, "Deuel Harvest surveyed the Project Area and a ten-mile buffer by helicopter for eagle nests in 2016 and conducted a follow-up ground-based survey in the Project Area in 2017. No eagle nests were detected near Lake Alice or in the Project Area during either survey." However, Andrea goes on to state "In February 2018, the USFWS shared with us that a landowner had brought to their attention that there may be an eagle nest north of Lake Alice. We reviewed the SDGFP Natural Heritage Program response, and the results of our two years of nest surveys and noted that while there were medium sized raptor nests observed north of Lake Alice, none was considered large enough to be an eagle nest, so no further due diligence was conducted at that time." This statement reiterates how Deuel Harvest did not adequately follow up on conducting any surveys about the eagle nest located north of Lake Alice. They looked at their information on paper, but did not do an onsite follow up with the new information provided by the USFWS. This blatantly shows the cover up that Deuel Harvest new about this nest before 2018 and only did their due diligence once they were called out on it in 2019. How is it, the company does 2 years of surveys and does not notice this nest, even as an unknown raptor nest, or do any further investigation or follow up in February of 2018 to confirm if there was a nest at that location describe by USFWS? The map provided in the Bird and Bat Conservation Strategy, shows all the known locations of nests. This is why these surveys are conducted, even if the USFWS and SDGFP do not have a nest listed in their data bases, does not mean they are not present. However, there is documentation from SDGFP that this nest has been active since 2016. (See Documentation below) The setback should stay two miles as shown in the Environmental Constraints map provided by Deuel Harvest (Appendix A Figure A-3).

2-2)

- a) As a lifelong resident of Deuel County, I have observed this area since I started at age 12. My main interest is waterfowl. I mentioned bird movement corridors and concentrated use areas which are terms I use to describe the area that I have observed for 20 years. Corridors are defined as the areas between wetlands that birds typically fly from spot to spot and the

areas they use going from water to fields. Over 20 years of observation, has led to successful knowledge of traditional flight paths. Towers within these corridors will disrupt their patterns and may lead to collision or avoidance from the area.

Concentrated use areas are defined as where waterfowl roost, breed, and nest. Both the corridor and use areas I have defined have numerous wind turbines that will disrupt the areas waterfowl population and cause avoidance. Even if recommendations for siting energy development outside of intact landscapes suggested by Kiesecker et al. (2011) are implemented by the wind industry, millions of wetlands occur in agricultural landscapes and our results indicate that wind energy development will likely reduce their use by breeding duck pairs (Loesch et al. 2013).

- b) The map provided, is based off of 20 years of observations in the areas highlight. The red lines indicate the most common flight paths use with each dead end of the red line indicating a stop in flight. The yellow circles indicate high use and concentrations of waterfowl for roosting, feeding, breeding, nesting and loafing.
- c) A one mile setback will allow waterfowl to continue using this vital area. As stated earlier.....wind energy development will likely reduce their use by breeding duck pairs (Loesch et al. 2013).
- d) I am not aware of any agency that specifically used the same terms I did. As for the map I submitted, no other agency has done a map detailing the movement of waterfowl in this area. I have the knowledge and history of knowing the migration routes and patterns used from 20 year of experience. I did not map the whole project, since I cannot attest to those areas not highlighted. The area I did highlight is where I have spent most of my time. As the map indicates, this area is heavily used by waterfowl and given the number of wetlands in the vicinity attest to why this is a vital area to waterfowl. One can assume, the rest of the project, when in close proximity to permanent bodies of water, is going to mirror what I have mapped out.

2-3)

a) The study would be a survey to non-participating landowners and residents to determine what the planned development would be for the future. The survey should ask questions such as:

1. In the near future, what is the likely hood development would happen on your property?
2. What kinds of development would most likely happen on your property?
3. What development will be restricted on your property if turbines are placed within 1 mile of your property? Half mile?

These questions, will help the commission better understand the negative impact Deuel Harvest will have on non-participating landowners and residences development of their property.

b) No request has been made to Deuel Harvest.

2-4) The definition of an ecological sensitive area is: An area of environmental importance having natural resources which if degraded may lead to significant adverse, social, economic or ecological consequences. These could be areas in or adjacent to aquatic ecosystems, drinking water sources, unique or declining species habitat, and other similar sites. The whole project is an ecological sensitive area. The tallgrass prairie is an endangered ecosystem that is described in detail in a press release by the USFWS. Precautions should be made to protect this area.

2-5) a) The setback is from the property line as I stated in my corrected version of the first data set sent to PUC staff. My concern is zoning trespass by the company that will be on my property and Stone's Conservation Acres LLP. In the Vestas Mechanical Operating and Maintenance Manual (Exhibit 4), it states, "Do not stay within a radius of 400m (1300ft) from the turbine unless it is necessary. If you have to inspect an operating turbine from the ground, do not stay under the rotor plane but observe the rotor from the front."(p.3) Also, "In case of a fire during an uncontrolled operation, do under no circumstances approach the turbine. Evacuate and rope off the turbine in a radius of minimum 400m (1300ft)" (p.17). Since Deuel Harvest is not using Vestas, I am curious to what is stated in GE's operating and maintenance manual.

The company does not have the right to impose their danger zone on our property therefore utilizing our property for the project. If a turbine fails while workers are present and the only way to get away from the turbine is to come through our property, this is trespassing buy the company. Also, we host many hunters every fall and are out their everyday hunting. I should not have to worry if my clients or family are in danger.

Fire is a huge concern for this area. If a turbine catches fire, there is a greater threat it will do more damage than just the location it sits on. Deuel Harvest is located in an area where grassland is prominent. Our pheasant hunting operation is a mixture of grass, trees and cattails, and adjacent to our property is grassland. If a turbine catches fire and it spreads on to our land and burns up our entire habitat, habitat that has taken 50 years to establish, where are we suppose to take our clients. This would have a direct impact on our operation. As I have stated before, tower 109 is only 550 ft from our property and is all grass in between. Tower 103 is NW of my property and is only 620ft from grass that could start and continue on to my property. A tower that is 500 ft tall and is on fire will have the capability of creating spot fires which is defined as-a fire ignited outside the perimeter of the main fire by flying sparks or embers. These embers, once air borne, can travel from a quarter to a mile away and start new fires when conditions are right. A wind turbine sparked a grass fire near Arlington, OR that burned about 2000 acres (see article below) This danger is very real and poses a significant risk to this area with it expanse parcels of grasslands, heavy fuel loadings, and lack of access to these areas. The only way I see zoning trespass to be mitigated is more distance between a non-participants property line and the tower. Vestas states 1,300ft from the radius of the turbine for the safety of their workers. I am stating a minimum distance of 4 times the height of the tower from the property line. This will protect all property owners from any model of turbine that is erected. Keep the danger of a malfunction turbine and the danger zone on the lease holder's property, not a non-participants land.

a) Set back is from the Property Line as stated in my amendment to my first set of data answers.

## Bald Eagle Nest Survey Form

Ideally, the nest should be checked two to three times, once in late March to determine if bald eagles are using the nest, once in early June to count the number of nestlings (this check is the least important), and once in late June just before fledging. Nest checks after major storms could also be useful. Choose a spot where you can see the nest well, but far enough away that you do not disturb the parents. If they are circling overhead or "barking" at you, you are too close, and you may cause the parents to abandon the nest site or the young to fledge too early. After the family has left in late August, try to make a final visit to the nest tree to take a GPS location and identify any food remains under the nest. Approach the nest only after the birds have gone and only if you have express landowner permission to be on the property.

The most important information is: **Is the site occupied by a pair of eagles? Did the pair attempt to nest? How many young survived to fledge from the nest?**

Thank you very much for your help. If you have any questions, please feel free to call Corey Huxoll at 605-773-4195. Please return the completed survey forms to **Corey Huxoll, SD Game, Fish & Parks, 523 East Capitol Ave. Pierre, SD 57501. E-mail: Corey.Huxoll@state.sd.us**

Site Name: North Lake Alice County: Deuel Year: 2016

Location/Directions: North side of 172<sup>nd</sup> Street, 1/2 mile east of 478<sup>th</sup> Avenue in large "L shaped" tree belt

Legal Description: T 117N R 48W Section 31 1/4 1/4

Contact/Landowner: Terry Brandenburg Phone: \_\_\_\_\_

Date	Observation Time		# Eagles		Nesting Activity/Comments	Observer
	Start	End	Adults	Young		
4/4/16	3:00pm	3:10pm	2	0	1 eagle on nest. 1 eagle sitting in nearby tree	Behnke
4/29/16	6:00pm	6:15pm	2	0	1 eagle on nest. 1 eagle flying around area	Behnke
6/15/16	12:30p	12:45p	1	1	1 adult on nearby tree. 1 eaglet in nest	Behnke
7/8/16	8:45am	9:00am	0	1	No adult visible. 1 young in nest	Behnke

### PLEASE COMPLETE THE FOLLOWING SUMMARY AT THE END OF MONITORING

Territory:  Occupied  Unoccupied  Unknown

Nest:  Active  Inactive  Unknown GPS Lat/Long: \_\_\_\_\_

Outcome: 1 # Chicks 1 # Fledged young  Nesting attempt failed  Unknown

Nest condition at end of season:  New nest  Intact  Not intact  Unknown

Photographs:  Yes  No (We would appreciate any photographs)

Possible Threats/disturbances to nest site and associated habitat: (describe in detail)

Outcome Comments (i.e. suspected cause of failure):

## Bald Eagle Nest Survey Form

Ideally, the nest should be checked two to three times, once in late March to determine if bald eagles are using the nest, once in early June to count the number of nestlings (this check is the least important), and once in late June just before fledging. Nest checks after major storms could also be useful. Choose a spot where you can see the nest well, but far enough away that you do not disturb the parents. If they are circling overhead or "barking" at you, you are too close, and you may cause the parents to abandon the nest site or the young to fledge too early. After the family has left in late August, try to make a final visit to the nest tree to take a GPS location and identify any food remains under the nest. Approach the nest only after the birds have gone and only if you have express landowner permission to be on the property. The most important information is: **Is the site occupied by a pair of eagles? Did the pair attempt to nest? How many young survived to fledge from the nest?**

Thank you very much for your help. If you have any questions, please feel free to call Corey Huxoll at 605-773-4195. Please return the completed survey forms to **Corey Huxoll, SD Game, Fish & Parks, 523 East Capitol Ave. Pierre, SD 57501. E-mail: Corey.Huxoll@state.sd.us**

Site Name: Lake Alice County: Deuel Year: 2017

Location/Directions: 1/4 mile N of Lake Alice to the north of 172<sup>nd</sup> Street; E of 478<sup>th</sup> Avenue

Legal Description: T 117N R 48W Section 31 1/4 SW 1/4 \_\_\_\_\_

Contact/Landowner: Terry Brandenburg Phone: \_\_\_\_\_

Date	Observation Time		# Eagles		Nesting Activity/Comments Courtship, incubation, hatching, fledged young, nest destroyed, etc.	Observer
	Start	End	Adults	Young		
6/9/17	9:30am	9:45am	1	3		Behnke
6/21/17	10:00am	10:10am	0	3		Behnke

**PLEASE COMPLETE THE FOLLOWING SUMMARY AT THE END OF MONITORING**

Territory:  Occupied  Unoccupied  Unknown

Nest:  Active  Inactive  Unknown GPS Lat/Long: \_\_\_\_\_

Outcome:  # Chicks 3 # Fledged young  Nesting attempt failed  Unknown

Nest condition at end of season:  New nest  Intact  Not intact  Unknown

Photographs:  Yes  No (We would appreciate any photographs)

Possible Threats/disturbances to nest site and associated habitat: (describe in detail)

Outcome Comments (i.e. suspected cause of failure):

## Bald Eagle Nest Survey Form

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The most important information is: **Is the site occupied by a pair of eagles? Did the pair attempt to nest? How many young survived to fledge from the nest?**

Thank you very much for your help. If you have any questions, please feel free to call Corey Huxoll at 605-773-4195. Please return the completed survey forms to **Corey Huxoll, SD Game, Fish & Parks, 523 East Capitol Ave. Pierre, SD 57501.** E-mail: [Corey.Huxoll@state.sd.us](mailto:Corey.Huxoll@state.sd.us)

Site Name: Lake Alice County: Deuel Year: 2018

Location/Directions: ¼ mile N of Lake Alice to the north of 172<sup>nd</sup> Street; E of 478<sup>th</sup> Avenue

Legal Description: T 117 R 48 Section 31 1/4 SW 1/4 \_\_\_\_\_

Contact/Landowner: Terry Brandenburg Trust Phone: \_\_\_\_\_

Date	Observation Time		# Eagles		Nesting Activity/Comments Courtship, incubation, hatching, fledged young, nest destroyed, etc.	Observer
	Start	End	Adults	Young		
5/17/18	11:00am	11:05am	1	2		Behnke
6/12/18	1:30pm	1:35pm	1	2		Behnke
7/12/18	3:00pm	3:10pm	0	2		Behnke

### PLEASE COMPLETE THE FOLLOWING SUMMARY AT THE END OF MONITORING

Territory:  Occupied  Unoccupied  Unknown

Nest:  Active  Inactive  Unknown GPS Lat/Long: \_\_\_\_\_

Outcome:  # Chicks 2 # Fledged young  Nesting attempt failed  Unknown

Nest condition at end of season:  New nest  Intact  Not intact  Unknown

Photographs:  Yes  No (We would appreciate any photographs)

Possible Threats/disturbances to nest site and associated habitat: (describe in detail)

Outcome Comments (i.e. suspected cause of failure):