

BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF SOUTH DAKOTA

IN THE MATTER OF THE )  
APPLICATION BY CROCKER WIND )  
FARM, LLC FOR A PERMIT OF A )  
WIND ENERGY FACILITY AND A 345 )  
KV TRANSMISSION LINE IN CLARK )  
COUNTY, SOUTH DAKOTA, FOR )  
CROCKER WIND FARM )

EL 17-028

**DIRECT TESTIMONY OF**

**BRIE ANDERSON**

**ON BEHALF OF**

**CROCKER WIND FARM, LLC**

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1 **Q. Please state your name and business address for the record.**

2 A. Brie Anderson. My business address is 800 Washington Avenue North, Suite 315,  
3 Minneapolis, Minnesota 55401

4 **Q. Can you briefly describe your education and experience?**

5 A. I have a Bachelor of Science degree in Ecology and Field Biology with a wildlife  
6 emphasis and a Master of Science degree in Geographic Information Systems for Natural  
7 Resources. I have ten years of experience permitting various infrastructure at the federal, state,  
8 and local levels.

9 **Q. Have you attached a resume or CV.**

10 A. Yes.

11 **Q. Have you previously submitted or prepared testimony in this proceeding in South  
12 Dakota?**

13 A. No.

14 **Q. What is the purpose of your direct testimony?**

15 A. To support and further explain the portions of the application for which I am responsible.

16 **Q. For which sections of the application are you responsible?**

17 A. I oversaw or participated in the preparation of the following sections:

- 18 • 3.0 – Completeness Check;
- 19 • 10.0 – Environmental Information;
- 20 • 12.0 – Effect on Hydrology;
- 21 • 13.1.1 and 13.1.2 – Existing Terrestrial Ecosystems: vegetation (Wind Farm Project Area  
22 and Transmission Line Route, respectively);
- 23 • 13.1.3 and 13.1.4 – Existing Terrestrial Ecosystems: cropland and pasture (Wind Farm

- 24 Project Area and Transmission Line Route, respectively);
- 25 • 13.1.5 and 13.1.6 – Existing Terrestrial Ecosystems: conservation easements (Wind Farm  
26 Project Area and Transmission Line Route, respectively);
- 27 • 13.1.7 – Existing Terrestrial Ecosystems: noxious weeds;
- 28 • 13.1.8-13.1.9 – Wetlands (Wind Farm Project Area and Transmission Line Route)
- 29 • 13.2.1-13.2.2 – Impacts to Terrestrial Ecosystems: vegetation (Wind Farm Project Area  
30 and Transmission Line Route);
- 31 • 14.0 – Effect on Aquatic Ecosystems (Wind Farm Project Area and Transmission Line  
32 Route);
- 33 • 17.0 – Water Quality (Wind Farm Project Area and Transmission Line Route);
- 34 • 18.0 – Air Quality (Wind Farm Project Area and Transmission Line Route); and
- 35 • Figures

36 **Q. Where in South Dakota is the facility expected to be developed?**

37 A. Clark County, South Dakota

38 **Q. Please describe the information provided in Section 3.0 – Completeness Check.**

39 A. Section 3.0 provides an overview of each matter set forth in South Dakota Codified Laws  
40 Chapter 49-41B and in Administrative Rules of South Dakota Chapter 20:10:22 (Energy Facility  
41 Siting Rules) related to wind energy facilities and transmission lines. The Completeness  
42 Checklist presented in Table 3-1 indicates where in the application each rule requirement is  
43 addressed.

44 **Q. Please describe the information provided in Section 10.0 – Environmental  
45 Information.**

46 A. Section 10.0 provides a brief introduction of the subsequent Sections environmental  
47 information is located.

48 **Q. Please describe the existing hydrogeology within the project area.**

49 A. According to the United States Geologic Survey, the Wind Farm Project Area and  
50 Transmission Line Route are located within the Northern Great Plains aquifer system. This  
51 aquifer system is comprised of permeable rocks from the Tertiary and Cretaceous periods, and  
52 upper and lower Paleozoic eras. The principal aquifers in the Project Area are the Prairie Coteau  
53 1 and Altamont Aquifer 2.

54 **Q. Please describe the surface water resources in the project area.**

55 A. The Project is located within the Missouri River Basin and Middle James, Upper Big  
56 Sioux, and Mud sub-basins. Based on National Wetland Inventory data, there are nearly 1,400  
57 wetlands and waterbodies in the Project Area. These include lakes, freshwater ponds, riverine  
58 systems, freshwater emergent wetlands, freshwater scrub-shrub, and freshwater forested  
59 wetlands. Adam Holven will talk directly about wetlands.

60 **Q. Please describe the floodplains in the project area.**

61 A. The Federal Emergency Management Agency (FEMA) has not completed a study to  
62 determine flood hazards in Clark County. Therefore, there is no floodplain data available.

63 **Q. Are there any National Park Service Nationwide Rivers Inventory rivers in the**  
64 **Project Area?**

65 A. No. The nearest NRI segment is the James River in Spink County, approximately 23  
66 miles southwest of the Project Area.

67 **Q. Are there any impaired waters in the Project Area?**

68 A. No. There are no 303(d) listed waterbodies in the Project Area. There are three lakes  
69 within Clark County that are impaired for mercury in fish tissue; however, all three lakes are  
70 outside the Project Area.

71 **Q. Please describe the wetlands in the Wind Farm Project Area.**

72 A. Based on U.S. Fish and Wildlife Service National Wetlands Inventory (NWI) data,  
73 approximately 8 percent of the Wind Farm Project Area is mapped as wetlands or ponds. These  
74 include palustrine emergent wetlands, palustrine forested wetlands, palustrine shrub-scrub  
75 wetlands, and freshwater pond/lake/riverines.

76 **Q. Please describe the wetlands in the Transmission Line Route.**

77 A. Based on U.S. Fish and Wildlife Service National Wetlands Inventory (NWI) data, there  
78 is less than half of one acre in the Transmission Line Route.

79 **Q. Why did you use the USFWS NWI data to map wetlands?**

80 A. USFWS NWI data is the best available wetland data that provides systematic coverage of  
81 the Project Area. It is typically used as a baseline data set prior to field verification or  
82 delineation.

83 **Q. Have you included a map of surface waters?**

84 A. Yes – Figures 5a-5d.

85 **Q. Please describe the proposed facility's impact on current or planned water use.**

86 A. The Project will not require surface water appropriation, permanent dewatering, or deep  
87 well injection, and water storage, reprocessing, or cooling will not be required for either  
88 construction or operation of the Project. The facilities will not impact municipal or private water  
89 uses. Due to the lack of a rural water supply, the O&M facility will require a water supply well.  
90 Water usage will be similar to a household volume, or 400 gallons per day. The Applicant will  
91 install a private wastewater treatment system that meets the requirements of South Dakota  
92 Department of Environmental and Natural Resources and the Clark County Zoning Ordinance.  
93 Domestic wells will not be impacted by construction dewatering due to a minimum setback of

94 2,000 feet from non-participating residences and 1,000 feet from participating residences.  
95 Construction dewatering will be conducted in compliance with South Dakota law. Surface water  
96 availability for communities, schools, agriculture, recreation, fish, or wildlife will not be  
97 impacted.

98 **Q. Please describe the proposed facility's impact to drainage patterns.**

99 A. The dispersed nature of the wind farm facility and transmission line structures would not  
100 provide enough of a concentration of increased impervious surfaces to change drainage patterns.  
101 These facilities are generally sited at higher elevations. Additionally, the transmission line will  
102 be designed to span larger wetlands or other water features where practicable. Trenching the  
103 collection system may temporarily impact drainageways, but existing contours and drainage  
104 patterns would be restored as soon as practicable. If an access road will cross a drainage, it will  
105 be appropriately designed to maintain the existing drainage (i.e., culverts or low water  
106 crossings).

107 **Q. Please describe the proposed facility's impact to flood storage areas.**

108 A. Although FEMA has not conducted a study to determine flood hazards, it is unlikely that  
109 the Project would impact floodplains because the facilities are located at higher elevations. Any  
110 potential impacts would be temporary in nature, and existing contours and elevations restored  
111 upon construction completion.

112 **Q. Will the Project cause increased runoff?**

113 A. No. The creation of approximately 243 acres of impervious surfaces represents less than  
114 one percent of the Project Area. Crocker will implement stormwater Best Management Practices  
115 that will adequately mitigate any increases in runoff as a result of construction.

116 **Q. Please describe the existing vegetation in the project area.**

117 A. According to the US EPA, the Project Area is located within the Prairie Coteau Level IV  
118 Ecoregion of South Dakota. Vegetation communities in this ecoregion are typically comprised of  
119 dry-hill prairie and northern mesic tallgrass prairie. Cultivation occurs in the flatter outwash  
120 plains and on gentler slopes void of rocks. Based on the National Land Cover Dataset,  
121 hay/pasture, grassland/herbaceous, and cultivated crops are the three predominant land cover  
122 types in the Project Area (86%). Wheat, corn, soybeans, oats, barley, and alfalfa are the main  
123 crops grown in Clark County. Hay/pasture lands represent the majority of the land cover type  
124 (37%). Grassland/herbaceous areas are second most abundant at 33%; however site visits and  
125 grassland-specific studies indicate that much of the mapped grassland is actively grazed pasture.  
126 Grassland/herbaceous and hay/pasture also make up the majority of the transmission line route  
127 along with developed open space due to the fact that the transmission line parallels existing roads  
128 for most of the route.

129 **Q. Please describe the why you used the national land cover dataset.**

130 A. The national land cover dataset is a produced by the multi-resolution land characteristics  
131 consortium. This dataset was created to provide a standard land cover dataset throughout the  
132 continental United States that is updated every 5 years. The consistent methodology allows  
133 comparison amongst years to detect changes in land cover. It also allows comparison between  
134 different geographic areas.

135 **Q. Have you included a map of land cover types?**

136 A. Yes – Figures 6a-6d .

137 **Q. Please describe the cropland and pasture land in the project area.**

138 A. Approximately 16 percent of the project area is cultivated crops and 70 percent is  
139 grassland and pastureland. The U.S. Department of Agriculture Census of Agriculture data from



140 2012, the most recent year for which data is available, indicates that 66 percent of the land area  
141 in Clark County is cropland with corn and soybeans being the most common. Other common  
142 cultivated crops include forage-land, wheat, and spring wheat. Site visits confirm that a  
143 significant portion of the mapped grassland/herbaceous land cover is actually utilized for grazed  
144 pasture.

145 **Q. Is there prime farmland in the project area?**

146 A. Yes. According to the Natural Resources Conservation Service, approximately 35  
147 percent of the Project is classified as prime farmland, and 22 percent as farmland of statewide  
148 importance. Approximately 37 percent of the Project is classified as “not prime farmland.”

149 **Q. Please describe the conservation easements in the project area.**

150 A. Based on data from the U.S. Fish and Wildlife Service, here are several U.S. Fish and  
151 wetland and grassland easements in the project area. A USFWS wetland easement protects the  
152 wetland area of a parcel; the upland area outside the wetland is not covered by the easement.  
153 Land covered by a USFWS grassland easement may not be cultivated and mowing, haying, and  
154 grass seed harvesting must be delayed until after July 15 each year. This restriction is to help  
155 grassland nesting species, such as ducks and pheasants, complete their nesting before the grass is  
156 disturbed.

157 **Q. Have you included a map of easements?**

158 A. Yes – Figures 7a-7d .

159 **Q. Please describe the potential for noxious weeds in the project area.**

160 A. According to the South Dakota Department of Agriculture, 7 listed species of noxious  
161 weeds have the potential to occur and area regulated within Clark County. These include three  
162 species listed statewide (leafy spurge, Canada thistle, and perennial sow thistle) and four species

163 listed locally for Clark County (absinth wormwood, field bindweed, musk thistle, and plumeless  
164 thistle).

165 **Q. Please describe the permanent impacts to vegetation in the project area.**

166 A. vegetation will be removed for the installation of turbine pads, access roads, substations,  
167 and the O&M facility. Less than one percent of the land within the project area will be  
168 permanently converted to sites for these facilities (up to 243 acres). The areas surrounding each  
169 turbine will still be able to be farmed, grazed, or otherwise managed as it was prior to the  
170 installation of the wind farm. Impacts to each land cover type are proportional to their  
171 abundance, meaning hay/pasture will have the most acres of impact followed by  
172 grassland/herbaceous, and cultivated crops for all four layouts. Permanent impacts were  
173 calculated using a 75 foot radius of the turbine location to create the foundation, 18 foot wide  
174 access roads, and the footprints for the Project substation, interconnection switchyard, and O&M  
175 facility. Permanent impacts from the transmission line will be limited to the structure  
176 foundations, which will range from 6 to 11 feet.

177 **Q. Please describe the temporary impacts to vegetation in the project area.**

178 A. Temporary impacts from the project will be associated with the temporary workspace  
179 during construction around each turbine, trenching collection lines, and the crane paths.  
180 For the purposes of calculating temporary impacts in this application, we assumed a 200  
181 foot radius around turbines and a collection line/crane path corridor 35 feet wide. These  
182 assumptions were based on the developer's experience constructing other wind facilities  
183 in the Region. Assuming the Vestas V110 layout is constructed, which has the most  
184 turbines, up to approximately 1000 acres will be temporarily disturbed. These areas will  
185 be restored to pre-construction contours and re-vegetated with a seed mix to match the

186 surrounding landscape. Agricultural activities, including cultivating crops, haying, and  
187 ranching, that were conducted prior to construction will be accessible post-construction in  
188 areas that will be temporarily disturbed.

189 **Q. Please describe the how the Project will avoid the spread of noxious weeds.**

190 A. Crocker will work with construction contractors entering the project area to control and  
191 prevent the introduction of noxious weeds and invasive species. Best Management Practices will  
192 be implemented and may include checking equipment and periodically washing equipment.

193 **Q. Please describe the how BMPs used during construction to protect topsoil and  
194 minimize soil erosion.**

195 A. The Applicant will prepare a construction stormwater pollution and prevention plan and  
196 secure a National Pollutant Discharge Elimination System permit. Under this permit and  
197 outlined in the SWPPP, the project will include construction practices that may include  
198 containing excavated material, protecting exposed soil and stabilizing restored material,  
199 revegetating non-cropland and range areas with wildlife conservation species and, wherever  
200 feasible, planting native tall grass prairie species in cooperation with landowners and/or  
201 agencies.

202 **Q. Please describe the existing aquatic ecosystem in the project area.**

203 A. According to National Wetlands Inventory data, there are several lakes, freshwater ponds,  
204 riverine systems, freshwater emergent wetlands, freshwater scrub-shrub, and freshwater forested  
205 wetlands in the project area. These water features comprise approximately eight percent of the  
206 land in the project area and less than half of one acre within the transmission line route.

207 **Q. Are there any aquatic species of concern in the project area?**

208 A. Potentially. The USFWS lists the Topeka shiner as potentially occurring in Clark

209 County.

210 **Q. Please describe the proposed facility's potential impacts to aquatic ecosystems.**

211 A. The project is not anticipated to significantly affect aquatic ecosystems as project  
212 facilities will be sited in higher elevation uplands. The primary potential for the Project to  
213 impact aquatic ecosystems would be due to increased sedimentation caused by erosion during  
214 construction, and from changes in runoff patterns and water volumes due to impervious surfaces.  
215 However, implementation of BMPs in the SWPPP and coverage under the General Permit for  
216 Stormwater Discharges associated with Construction Activities will control erosion and  
217 sedimentation. BMPs may include silt fence, straw wattles, erosion control blankets, and project  
218 staging.

219 **Q. Please describe the proposed facility's potential impacts to Topeka shiner**

220 A. The project is not anticipated to impact the Topeka shiner. Construction will occur in  
221 upland areas and BMPs will be implemented to minimize soil erosion and sedimentation.  
222 Further, the project will not cause significant changes to runoff patterns.

223 **Q. Please describe the proposed facility's potential to impact water quality.**

224 A. As discussed in Sections 12 and 14 of the application, project facilities will be sited at  
225 higher elevations. The delivery of sediment into receiving waters during Project construction  
226 due to the excavation and exposure of soils, as well as potential increased in stormwater runoff  
227 due to impervious surfaces are the primary potential impacts to water quality. Sediment and  
228 erosion control BMPs would prevent water quality issues that might otherwise cause issues in  
229 receiving waters. The implementation of the SWPPP as required under the General Permit for  
230 Storm Water Discharges Associated with Construction Activities that will be issued by the  
231 SDDENR will ensure the minimization of impacts to water quality.

232 **Q. Please describe the existing air quality in the project area.**

233 A. The nearest SDDENR ambient air monitoring location is located approximately 35 miles  
234 southeast of the project in Watertown, South Dakota. The primary emission sources within the  
235 project area include agricultural equipment and vehicle use along State Highway 20.

236 **Q. Please describe the proposed facility's potential to impact air quality.**

237 A. Impacts to air quality will be limited to the construction phase and may occur as fugitive  
238 dust and short-term emissions from diesel fuel equipment and limited to the time of construction  
239 activities. The Project would not result in National Ambient Air Quality Standard exceedances  
240 for particulate matter. Operation of the project would not produce air emissions which would  
241 impact the Project areas' ambient air quality. The Project will obtain a general air quality permit  
242 for construction through SDDENR and implement BMPs during construction to suppress  
243 fugitive dust emissions.

244 **Q. Please describe the where you acquired data for the Figures.**

245 A. Data was obtained from publicly available sources, such as South Dakota GIS website,  
246 U.S. Geological Survey, and Multi-Resolution Land Consortium. In some instances, project-  
247 specific environmental data was incorporated into the analysis (i.e., wetlands). Data was also  
248 obtained by reaching out to agencies, such as the USFWS for easement data. The data displayed  
249 on the figures are consistent with data provided on other wind project permits.

250 **Q. Have you reviewed the list and map of the proposed turbine locations in the**  
251 **application?**

252 A. Yes.

253 **Q. Do your comments and conclusions apply to each of those locations individually?**

254 A. Yes.

255 **Q. Would your answers change for any of the locations?**

256 A. No. If turbine locations were to shift, they would be subject to compliance with the same  
257 rules and regulations.

258 **Q. Do you have any specific concerns about moving turbine locations?**

259 A. No, as long as these requirements are met, there should be no unique concerns or  
260 problems that arise.

261 **Q. Would your answers change for any of the locations?**

262 A. No.

263 **Q. If the applicant later moved any tower locations, would there be any adverse  
264 impacts?**

265 A. No.

266

267 Dated this 26th day of September, 2017.

268



269

270 BRIE ANDERSON

271