

Direct Testimony  
Jacqueline A. Sargent

Before the South Dakota Public Utilities Commission  
of the State of South Dakota

In the Matter of the Application of  
Black Hills Power, Inc., a South Dakota Corporation

For Authority to Increase Rates  
in South Dakota

Docket No. EL09-\_\_\_\_

September 29, 2009

## **Table of Contents**

	Page
I.	Introduction and Qualifications
II.	Purpose of Testimony
III.	Load Obligations and Wholesale Power Sales
IV.	Reserve Requirements
V.	Resource Portfolio
	Table JAS – 1 Conventional Resources
VI.	Economic Dispatch
VII.	Benefits of Power Marketing
VIII.	Closing

## **Exhibits**

NONE

## **I. INTRODUCTION AND QUALIFICATIONS**

**1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Jacqueline A. Sargent. My business address is 1140 Plant Street,  
3 Rapid City, South Dakota 57702.

**4 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am currently employed by Black Hills Service Company, L.L.C. (Service  
6 Company), a wholly-owned subsidiary of Black Hills Corporation (Black Hills  
7 Corporation), as Director of Generation Dispatch and Power Marketing.

**Q. ON WHOSE BEHALF ARE YOU APPEARING IN THIS DOCKET?**

9 A. I am appearing on behalf of Black Hills Power, Inc.

10 Q. WOULD YOU BRIEFLY DESCRIBE YOUR DUTIES AND  
11 RESPONSIBILITIES IN YOUR CURRENT POSITION?

12 A. I am primarily responsible for ensuring that sufficient resources are available to meet  
13 the electric utility customer load obligations of the retail utilities of Black Hills  
14 Corporation – Black Hills Power, Inc. (“Black Hills Power”); Cheyenne Light, Fuel  
15 & Power Company (“Cheyenne Light”); and Black Hills/Colorado Electric Utility  
16 Company, LP (“BHCE”) – through the 24 x 7 operations of our generation dispatch  
17 and power marketing department. Additionally, I am currently responsible for  
18 integrated resource planning for all the retail electric utilities.

1   **Q.   WOULD   YOU   PLEASE   OUTLINE   YOUR   EDUCATIONAL   AND**  
2   **PROFESSIONAL BACKGROUND?**

3   A. I graduated with honors from the South Dakota School of Mines and Technology  
4   with a Bachelor of Science Degree in Electrical Engineering with an emphasis on  
5   advanced control systems in May of 1989. In May of 2002, I graduated with a  
6   Master of Science Degree in Technology Management, also from the South  
7   Dakota School of Mines and Technology. I am a registered Professional Engineer  
8   in the state of South Dakota. I have been employed by Black Hills since May of  
9   1988 and have held a number of positions with advancing responsibilities since  
10   that time. Initially, I started with Black Hills Power as Customer Service  
11   Construction Representative and in 1990 accepted the position of Combustion  
12   Turbine Instrumentation and Control Engineer. In 1993, I moved into Black Hills  
13   Power's generation department and was the Project Engineer and Start-Up  
14   Coordinator for the Neil Simpson II coal-fired power plant project located near  
15   Gillette, Wyoming. In this role I reviewed specifications and drawings, supported  
16   construction, and organized and led the plant start-up. The project was completed  
17   six months ahead of schedule and under budget. Upon completion of this project,  
18   I moved into the role of Power Generation and Technical Support Engineer. In  
19   1998, I accepted the position of Planning Coordinator in which I evaluated the  
20   generating resources available to best meet Black Hills Power's load obligations.  
21   In 2001, I advanced to the position of Manager of Generation Technical Services  
22   where I supported the engineering and project needs of both our wholesale

generation and retail power supply departments. It was also at this time that I was first introduced to our generation dispatch and power marketing group. In 2003, I was promoted to Director of Generation Support and Resource Planning. In 2004, I was promoted to Director of Wholesale Generation and Power Marketing where I was responsible for the operation and maintenance of our wholesale generation fleet and our Black Hills Power generation dispatch and power marketing group. I became Director of Rates in December of 2005. I assumed my current position as Director of Generation Dispatch and Power Marketing in July 2007.

## **II. PURPOSE OF TESTIMONY**

## **Q.     WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

A. My testimony starts with an overview of Black Hills Power's native load obligations and wholesale power sales contracts. I then describe reserve requirements, the Company's resource supply portfolio, economic dispatch and the impact of intermittent renewable resources, and the benefits of power marketing. Finally, I explain how Wygen III will enhance our overall supply portfolio.

### III. LOAD OBLIGATIONS AND WHOLESALE POWER SALES

## **Q. WHAT LOAD OBLIGATIONS DOES BLACK HILLS POWER HAVE?**

A. Black Hills Power has both retail and wholesale load obligations. Its retail loads are located in South Dakota, Wyoming and Montana. Black Hills Power currently provides capacity and energy to three wholesale customers under long-term contracts known as Power Purchase Agreements or PPAs.

1 Q. WHAT ARE THE DIFFERENCES BETWEEN RETAIL AND  
2 WHOLESALE LOAD OBLIGATIONS?

3     A.    Retail load obligations must be served by an electric utility, i.e., the electric utility  
4           has a duty to serve these customers. Wholesale load obligations are the result of  
5           mutually negotiated contracts between the electric utility and a third party with  
6           specified terms.

7 Q. PLEASE DESCRIBE THE WHOLESALE CONTRACTS THAT BLACK  
8 HILLS POWER CURRENTLY HAS.

9 A. Black Hills Power currently has four wholesale contracts, a firm power sale to the  
10 City of Gillette (Gillette), Wyoming; a sale to Montana Dakota Utilities (MDU)  
11 for their Sheridan, Wyoming load; and two unit contingent PPAs with the  
12 Municipal Energy Agency of Nebraska (MEAN).

**13 Q. WHAT ARE THE DETAILS OF THE GILLETTE PPA?**

14 A. Gillette is a municipal electric utility with no generating resources. All of its  
15 power supply needs are currently met through PPAs. Black Hills Power provides  
16 Gillette with the first 23 MW of firm capacity and associated energy under a long-  
17 term PPA that originated in 1985, which has been modified from time-to-time. As  
18 noted in the testimony of other witnesses, Black Hills Power and the City of  
19 Gillette are negotiating to convert this PPA to a cost of service or similar  
20 arrangement, and therefore the assumption of this Application is that only 52% of  
21 Wygen III will be included in the cost of service model for the customers of Black  
22 Hills Power.

1   **Q. PLEASE DESCRIBE THE LONG-TERM WHOLESALE CONTRACT**  
2                   **WITH MDU.**

3   A. Black Hills Power entered into an all-requirements ten-year PPA with MDU that  
4       began January 1, 1997 and terminated on December 31, 2006. Black Hills Power  
5       entered into a new PPA with MDU which commenced on January 1, 2007 and  
6       extends for a term of ten years, through December 31, 2016. Pursuant to the 2007  
7       PPA, MDU was given the option to participate in a new generating resource.  
8       MDU elected to exercise the option and acquired a twenty-five percent ownership  
9       interest in Wygen III. Black Hills Power will continue to provide capacity and  
10      associated energy to MDU for its Sheridan load in excess of its Wygen III  
11      ownership share. Additionally, Black Hills Power will provide replacement power  
12      to MDU when the Wygen III plant is unavailable due to forced or planned  
13      outages.

14   **Q. WHAT TYPE OF WHOLESALE CONTRACTS DOES BLACK HILLS**  
15                   **POWER HAVE WITH MEAN?**

16   A. Black Hills Power previously had a 20 MW PPA with MEAN that was contingent  
17       upon the availability of the Neil Simpson II, 80 MW coal-fired power plant. This  
18       contract commenced on February 16, 2003 and extended for a term of ten years.  
19       This contract has been replaced with a new 20 MW PPA that is contingent upon  
20       the availability of the Neil Simpson II plant and Wygen III. This PPA commences  
21       with the commercial operation of Wygen III and extends through 2023.

Additionally, Black Hills Power has entered into a five-year, 10 MW unit contingent PPA with MEAN that commences with the commercial operation of Wygen III. It, too, is contingent upon the availability of the Neil Simpson II and Wygen III plants.

**Q. WHY HAS BLACK HILLS POWER ENTERED INTO WHOLESALE CONTRACTS WITH MEAN?**

- A. The revenues collected by Black Hills Power under long-term wholesale contracts have been used to offset the costs incurred to serve its retail customers. The revenue from the wholesale contracts has been identified as a revenue credit in the Company's cost of service model. The addition of generating resources to a supply portfolio is "lumpy" and electric utilities grow into them over time. Making wholesale sales to third parties helps utilities offset some of the costs associated with resource additions while allowing the utility to operate facilities at higher load levels which result in greater overall efficiencies, and thus reduce costs for their retail customers.

## **IV. RESERVE REQUIREMENTS**

## **Q.     WHAT ARE RESERVE REQUIREMENTS?**

A. There are three types of reserve requirements that impact an electric utility's planning and operations:

- Planning Reserve
  - Operating Reserve
  - Regulating Reserve

1   **Q. WHY ARE RESERVE REQUIREMENTS IMPORTANT?**

2   A. Not only do electric utilities have to plan for ensuring that they have enough  
3   generating resources to meet their load obligations, they must plan for additional  
4   resources to manage contingency events such as planned maintenance and forced  
5   outages that make resources unavailable to meet their load obligations.

6   **Q. PLEASE EXPLAIN PLANNING RESERVE.**

7   A. Planning reserve is the amount of capacity that each electric utility must hold in  
8   reserve above its annual peak load requirements. A planning reserve margin is a  
9   percentage applied to the expected peak load to determine the minimum additional  
10   capacity that an electric utility should plan for to ensure that it will meet its peak  
11   load obligations in the event of an unforeseen loss of generating resources,  
12   extreme weather, or other unexpected conditions.

13   Minimum planning reserve margins can vary depending upon the requirements  
14   established by various authorities across the country and the unique aspects of  
15   different utilities, i.e., the size of a utility's largest hazard. A 15% minimum  
16   planning reserve margin is typical, however minimum planning reserve margins  
17   can range from 12% to 17.5%. It is important to note that these are minimum  
18   requirements and when electric utilities are conducting long-term resource plans,  
19   they need to establish a range for planning reserves, both a minimum and a  
20   maximum planning reserve margin, so that various resource alternatives may be  
21   analyzed. Resource additions tend to be "lumpy" and utilities expect as loads

1 increase over time, or older units are retired, that they will “grow” into the new  
2 resource additions.

3 The minimum planning reserve margin must also account for operating reserve  
4 requirements. When identifying resource types to meet planning reserve  
5 requirements, it is important to consider the need for operating and regulating  
6 reserves, for example quick-start capability and flexible operating parameters.

7 **Q. WHAT IS OPERATING RESERVE?**

8 A. The North American Electric Reliability Council (NERC) defines operating  
9 reserve as “the capability above firm system demand required to provide for  
10 regulation, load forecasting error, equipment forced and scheduled outages and  
11 local area protection. It consists of spinning and non-spinning reserve.”

12 **Q. WHAT ARE SPINNING AND NON-SPINNING RESERVES?**

13 A. Spinning reserve is defined by NERC as “generation synchronized to the system  
14 and fully available to serve load within the Disturbance Recovery Period  
15 following the contingency event.” Non-spinning reserve is defined by NERC as  
16 “that generating reserve not connected to the system but capable of serving  
17 demand within a specified time.”

18 **Q. HOW DOES BLACK HILLS POWER MANAGE OPERATING RESERVE  
19 REQUIREMENTS?**

20 A. Black Hills Power participates in a reserve sharing group, the Rocky Mountain  
21 Reserve Group (RMRG), to help minimize the amount of operating reserve that it  
22 must carry. Operating reserve is determined based upon a specific utility’s system

1 peak demand and a specific utility's largest hazard (the largest potential loss of  
2 generating resource on your system). In a reserve sharing group, members support  
3 each other's operating reserve requirements. Requirements are first established  
4 for the group, and then divided up among the members based on each member's  
5 contribution to the total, so that obligations for each member are reduced. Support  
6 from a reserve sharing group is only provided for the remainder of the hour in  
7 which an event occurs and the next full hour. After that time period, the affected  
8 member must have sufficient additional resources, covered by its planning reserve,  
9 to meet its load obligations. The amount of operating reserve required may impact  
10 the amount and type of planning reserve required.

11 Black Hills manages spinning reserve requirements by backing down the highest  
12 cost resources that are on-line to serve load. In the event of a reserve call, the  
13 units that have been backed down are ramped up quickly to meet the spinning  
14 reserve requirement and if necessary additional non-spinning reserves are met by  
15 bringing quick-start units on-line.

16 **Q. PLEASE EXPLAIN REGULATING RESERVE.**

17 A. NERC defines regulating reserve as "the amount of reserve responsive to  
18 Automatic Generation Control (AGC), which is sufficient to provide normal  
19 regulating margin." Regulating reserve is a part of planning reserve and although  
20 it impacts the type of resources needed, it does not impact the amount of resource  
21 that is needed to cover a planning reserve margin.

**1 Q. PLEASE SUMMARIZE THE IMPORTANCE OF MANAGING RESERVE  
2 REQUIREMENTS.**

3 A. To ensure that interruption of supply does not impact a utility's ability to serve its  
4 customers, utilities must appropriately manage reserve requirements. NERC has  
5 established specific standards requiring that utilities acquire sufficient reserves to  
6 support the overall reliability of the bulk transmission system. Failure to comply  
7 with these standards could result in significant financial sanctions and would put  
8 the interconnected electric system at risk.

9 As a utility conducts planning studies, reserve requirements are an important  
10 consideration not only to ensure that sufficient capacity is available, but also to  
11 ensure that its resource supply portfolio consists of a variety of supply-side options  
12 to meet both spinning and non-spinning operating reserve requirements.

## V. RESOURCE PORTFOLIO

14 Q. PLEASE DESCRIBE THE RESOURCES THAT BLACK HILLS POWER  
15 HAS TO SERVE ITS CUSTOMERS.

16 A. Black Hills Power's resource supply portfolio consists of base load, intermediate,  
17 peaking, super peaking, and renewable resources. The Company owns coal,  
18 natural gas and diesel generators which are considered conventional resources.  
19 Black Hills Power has a system-firm PPA with PacifiCorp, two Renewable Energy  
20 Sales Agreements with Cheyenne Light, and a Surplus Energy Sales arrangement  
21 with Cheyenne Light. In addition to these supply-side resources Black Hills has  
22 capacity on the Rapid City AC-DC-AC Tie (DC Tie).

**1 Q. WHAT ARE THE CONVENTIONAL RESOURCES IN BLACK HILLS**

**2 POWER'S RESOURCE PORTFOLIO?**

3 A. Black Hills Power's conventional resources are listed in Table JAS-1 below:

## 4 Table JAS – 1 Conventional Resources

Resource Type	Net Capacity (MW)	In Service Date
<b>Base Load – Coal</b>		
Ben French	22	1960
Neil Simpson I	18	1969
Neil Simpson II	80	1995
Osage <sup>1</sup> (1,2 & 3)	33	1946-1948
Wygen III	52 <sup>2</sup>	2010
Wyodak	67 <sup>3</sup>	1978
Subtotal	272	
<b>Intermediate – Natural Gas</b>		
Lange CT	38	2002
Neil Simpson CT#1	38	2000
Subtotal	76	
<b>Peaking – Natural Gas/Diesel</b>		
Ben French CTs <sup>4</sup> (1-4)	80	1977-1978
<b>Super Peaking - Diesel</b>		
Ben French Diesels <sup>5</sup> (1-5)	10	1965
Total	438	
Note 1 – each unit is rated 11 MW		
Note 2 – BHP share of 100 MW unit		
Note 3 – BHP share of 335 MW unit		
Note 4 – each unit is rated 20 MW		
Note 5 – each unit is rated 2 MW		

1 Q. WHAT IS THE DIFFERENCE BETWEEN BASE LOAD,  
2 INTERMEDIATE, PEAKING AND SUPER PEAKING RESOURCES?

3 A. Resource type designations are based on the overall costs of the various resource  
4 types. Base load resources typically have higher initial installed costs (capital  
5 costs) and lower fuel-related costs. Intermediate resources have medium installed  
6 costs and medium fuel-related costs. Peaking resources have lower installed costs  
7 and higher fuel-related costs, and super peaking resources typically have the  
8 lowest installed costs and the highest fuel-related costs.

9 Resources are utilized, or dispatched, based upon their fuel costs. Because base  
10 load resources typically have the lowest fuel-related costs they are operated at very  
11 high output levels, full load output, or base loaded. Intermediate resources  
12 typically have the next highest fuel-related costs and as load increases and once all  
13 of the base load resources have been fully dispatched, intermediate resources are  
14 turned on. As load continues to grow, peaking resources are operated. Finally,  
15 when loads reach the highest peak levels, super peaking resources are utilized.

16 Base load resources are always needed and are therefore operated at very high  
17 capacity factors, while super peaking resources are run very little and typically  
18 have very low capacity factors.

19 Q. PLEASE DESCRIBE BLACK HILLS POWER'S SYSTEM FIRM PPA  
20 WITH PACIFICORP.

21 A. The PacifiCorp PPA is for 50 MW of system firm capacity and up to an 80 percent  
22 load factor of the associated energy. The capacity pricing is based upon

1        PacifiCorp's annual levelized fixed costs of the Colstrip coal-fired facilities as  
2        adjusted for capital improvements and other specified fixed annual charges. The  
3        PPA energy cost tracks changes in the operating cost of PacifiCorp's share of the  
4        Colstrip coal-fired facilities. It is therefore referred to by Black Hills Power as the  
5        "Colstrip Contract." The Colstrip Contract expires in 2023. There is also a  
6        PacifiCorp transmission agreement associated with the Colstrip Contract, a firm  
7        point-to-point transmission service agreement to deliver the Colstrip Contract  
8        energy to the Black Hills Power system.

9        **Q.     WHAT RENEWABLE ENERGY SALES AGREEMENTS DOES BLACK**  
10      **HILLS POWER HAVE WITH CHEYENNE LIGHT?**

11      A.     Cheyenne Light has two PPAs to purchase wind energy. One PPA is for 29.4 MW  
12      of wind energy and associated renewable energy credits (RECs) from Happy Jack  
13      Windpower, LLC (Happy Jack) and the other is for 29.4 MW of wind energy and  
14      associated RECs from Silver Sage Windpower, LLC (Silver Sage). Black Hills  
15      Power has subsequently entered into two Renewable Energy Sales Agreements  
16      (RESAs) with Cheyenne Light in which 50% of the Happy Jack wind energy is  
17      sold to Black Hills Power and 66.67% of the Silver Sage wind energy is sold to  
18      Black Hills Power. Black Hills Power pays Cheyenne Light the same rate,  
19      without markup, that Cheyenne Light pays under its respective PPAs with Happy  
20      Jack and Silver Sage.

1   **Q. WHY DID BLACK HILLS POWER AGREE TO PURCHASE WIND**  
2                   **ENERGY AND THE ASSOCIATED RECS FROM CHEYENNE LIGHT?**

3   A. This arrangement allows both Black Hills Power and Cheyenne Light customers to  
4       benefit through the coordination of generation and sharing of wholesale renewable  
5       energy generated by third-party suppliers at a market price. Happy Jack and Silver  
6       Sage are located in Cheyenne, Wyoming and the average capacity factor of the  
7       facilities is expected to be greater than 35%. Additionally, the facilities are  
8       located within Western Area Power Administrations (Western) control area and  
9       Western is able to provide cost effective regulation service to help manage the  
10      intermittent nature of wind resources.

11   **Q. PLEASE EXPLAIN THE SURPLUS ENERGY SALES ARRANGEMENT**  
12                   **BETWEEN BLACK HILLS POWER AND CHEYENNE LIGHT.**

13   A. Cheyenne Light's loads and resources are dispatched under a Generation Dispatch  
14       and Energy Management Agreement (GDEMA) in place with Black Hills Power.  
15       Cheyenne Light has excess or surplus energy beyond what it needs to serve its  
16       customer load obligations. Under the GDEMA, Black Hills Power accepts this  
17       surplus energy from Cheyenne Light at a predetermined rate, much like a put. If  
18       this set energy price fits within its economic dispatch parameters, Black Hills  
19       Power will use this energy to serve its customers. If not, Black Hills Power takes  
20       the energy to the market. Cheyenne Light customers benefit because it keeps their  
21       least cost resources fully loaded and Black Hills Power customers benefit from  
22       having additional access to economic energy.

1   **Q. HOW DOES THE DC TIE FIT INTO THE BLACK HILLS POWER**  
2   **RESOURCE SUPPLY PORTFOLIO?**

3   A. The United States is separated into three separate electrical interconnects, the  
4   western interconnect, the eastern interconnect and ERCOT, or Texas. The only  
5   physical means to transfer energy between these interconnects is with the use of  
6   AC-DC-AC ties which take alternating current (AC) from one interconnect,  
7   convert it to direct current (DC) and then convert the DC back to AC at the same  
8   frequency as the second interconnect, basically compensating for the inherent  
9   frequency variations which occur between interconnects. Black Hills Power's  
10   load is located within the western interconnect. The DC Tie provides Black Hills  
11   Power access to additional energy markets within the eastern interconnect.

12   **Q. DOES BLACK HILLS POWER HAVE ANY ADDITIONAL RESOURCES**  
13   **THAT IT CAN UTILIZE TO MEET ITS LOAD OBLIGATIONS?**

14   A. Yes, Black Hills Power has a Reserve Capacity and Integration Agreement  
15   (RCIA) with PacifiCorp. The RCIA allows Black Hills Power to count the Ben  
16   French combustion turbine capacity as 100 MW. This is important because the  
17   output of these units is reduced at higher ambient temperatures. Those higher  
18   temperatures occur in the summer months of June, July and August coinciding  
19   with Black Hills Power's peak load periods. The RCIA agreement gives Black  
20   Hills Power the right to call on PacifiCorp for any of the 100 MW that cannot be  
21   generated by the Ben French combustion turbines to meet operating reserve  
22   requirements. This agreement terminates on June 30, 2012.

## **VI. ECONOMIC DISPATCH**

## 2 Q. WHAT IS ECONOMIC DISPATCH?

3 A. Economic dispatch is the methodology of meeting load obligations with resources  
4 with the lowest dispatch cost. Dispatch costs are determined based upon resource  
5 efficiency and fuel supply costs. Resource efficiency, or heat rate, is measured in  
6 Btu/kWh and fuel costs in \$/mmBtu. As an example, if one resource has a heat  
7 rate of 12,000 Btu/kWh and a fuel supply cost of \$1.00 per mmBtu, then its  
8 dispatch cost is \$12/MWh or \$0.012/kWh. If another resource has a heat rate of  
9 10,000 Btu/kWh and a fuel supply cost of \$3.00 per mmBtu, then its dispatch cost  
10 is \$30/MWh or \$0.03/kWh. Under economic dispatch, the first resource would be  
11 fully utilized to serve load before turning on the next resource so that customers  
12 are served with the least cost resources. Additionally, using the example above, if  
13 energy can be purchased in the market for less than \$30/MWh that energy would  
14 be purchased before the \$30/MWh resource is dispatched.

15 Q. ARE THERE ANY OTHER FACTORS THAT IMPACT ECONOMIC  
16 DISPATCH?

17 A. Yes. Examples of other factors that may impact economic dispatch include: loss  
18 of a low cost resource due to a forced outage, integrating intermittent resources  
19 such as wind, requirements to purchase blocks of energy to meet capacity  
20 shortfalls, and must run directives from reliability coordinators or transmission  
21 providers.

1       Forced outages are unplanned events that cause a generating unit to trip off-line,  
2       removing it from the supply portfolio. When a low cost unit trips, it typically is  
3       replaced with a higher cost resource, which then increases the average system  
4       dispatch costs.

5       Intermittent resources such as wind are not dispatchable and energy by contract  
6       must be taken when it is available. If such energy is at a higher cost than other  
7       resources, lower cost resources need to be backed down in order to make room for  
8       the wind and the result is that the overall average system dispatch costs increase.

9       If, during peak periods, there is not enough capacity to meet the sum of the load  
10      obligations plus a minimum reserve margin, additional firm blocks of energy must  
11      be purchased from the market. A firm block of energy is just that, so many MWh  
12      each hour for a specified period of time. Firm blocks of energy cannot be  
13      dispatched, so room has to be made for that energy every hour. If the load does  
14      not materialize, other lower cost resources may need to be backed down such that  
15      the firm energy can be utilized. This series of events increases the average system  
16      dispatch cost. This typically happens during periods when new resources are  
17      being constructed or if there is a catastrophic failure of one of the generating units.  
18      Finally, must run generation is generation that must be on line regardless of the  
19      load level, usually to support operation of the system in specific locations. The  
20      must run generation may not be the lowest cost resources available. Reliability  
21      coordinators and transmission operators are responsible for the reliable operation  
22      of electric transmission systems. Depending on certain loading conditions, line

1       outages or other events the integrity of the transmission system may require that  
2       generating units be operating at various locations within the transmission system.  
3       If these resources have a high dispatch cost, they will increase the overall system  
4       average dispatch costs.

5       **Q. HOW DOES BLACK HILLS POWER EMPLOY ECONOMIC DISPATCH**  
6       **TO SERVE ITS CUSTOMERS?**

7       A. Black Hills Power's generation dispatch and power marketing department looks at  
8       annual, seasonal, monthly and day-ahead load forecasts and resource availability  
9       to meet load obligations. On an hour-by-hour basis, resources are matched with  
10      load obligations. If Black Hills Power's customer loads can be served more  
11      economically from purchased power than from using generating resources, then  
12      purchases are arranged with counterparties that can deliver to Black Hills Power's  
13      transmission system. If excess resources are available and access to markets can  
14      be obtained, any of the excess may be sold for the prevailing market price. Black  
15      Hills Power's electric load is primarily served by its coal-fired generating facilities  
16      in South Dakota and Wyoming and by the 50 MW Colstrip Contract. As the  
17      Company's most economical generation, the costs of these resources are attributed  
18      first – after the costs of renewable resources – to the utility customer load. Loads  
19      above this capacity are served by economy market purchases or the use of  
20      combustion turbine and diesel resources – whichever is the most cost-effective.

1   **Q. YOU PREVIOUSLY MENTIONED VARIOUS FACTORS THAT IMPACT**  
2   **ECONOMIC DISPATCH, HOW DOES BLACK HILLS POWER PLAN TO**  
3   **MANAGE THESE IMPACTS GOING FORWARD?**

4   A. Non-dispatchable intermittent resources such as wind are the most difficult to  
5   manage. Utilities cannot control these resources and are required to accept the  
6   energy they generate whenever it is available. The two Renewable Energy Sales  
7   Agreements that Black Hills Power has with Cheyenne Light support Black Hills  
8   Power's ability to help meet the State of South Dakota's objective of achieving a  
9   target of a ten percent (10%) renewable energy portfolio by 2015. Therefore, to  
10   ensure economic dispatch of other resources, Black Hills Power will treat  
11   renewable energy as zero cost energy for purpose of dispatch and the associated  
12   energy will be the first resource attributed to serving load.

13   **Q. HOW WILL THIS IMPACT CUSTOMERS?**

14   A. Renewable energy is often not a least cost energy resource and therefore this  
15   method of economic dispatch may increase costs for customers. However, it will  
16   promote the use of renewable resources by allowing utilities to recoup their costs  
17   and further support South Dakota's objective to achieve a ten percent renewable  
18   energy goal.

19   **Q. ARE THERE ADDITIONAL IMPACTS TO ECONOMIC DISPATCH**  
20   **THAT BLACK HILLS POWER PLANS TO ADDRESS?**

21   A. Yes, additional impacts to economic dispatch that Black Hills Power plans to  
22   address include block energy purchases and must run generation requirements.

When available, block energy purchases can help a utility to delay, for a short period of time, constructing the next needed resource addition. However, this energy must be purchased in blocks of firm energy. These blocks of firm energy are not dispatchable and the utility must incorporate them into its supply portfolio as a specific amount of energy for a specific time period. If a utility has a capacity deficit, it must acquire this type of energy or it must construct a capacity resource to meet its deficit. If not, it would put the bulk electric system at risk, be subject to load shedding as required by the other interconnected utilities, and face substantial sanctions by NERC.

Black Hills Power is changing its economic dispatch methodology as follows: block energy purchases will be dispatched by Black Hills Power to serve load after renewable resources. This supports the economic dispatch of remaining resources after renewable resources and block energy purchases have been fully utilized to serve load.

**Q. WHAT WILL THE IMPACT BE TO CUSTOMERS FOR THESE CHANGES TO BLACK HILLS POWER'S DISPATCH METHODOLOGY?**

A. Block energy purchases to meet customer loads and minimum reserve requirements are purchased six to twelve months prior to the actual need to ensure that sufficient resources have been secured to meet load obligations plus a minimum reserve margin. Therefore, when the time comes to receive the energy from block purchases, the market price of economy energy may be lower than what was paid for the block energy or it may be significantly higher. If the block

energy is not dispatched to load it may negatively impact how the remaining resources can be economically dispatched with a resulting increase in costs to serve customers.

## **VII. BENEFITS OF POWER MARKETING**

**Q. WHAT IS THE BENEFIT OF HAVING THE GENERATION DISPATCH AND POWER MARKETING DEPARTMENT?**

- A. Black Hills Power's customers experience two primary benefits related to having the generation dispatch and power marketing department. First, the department is able to keep resources fully loaded so that they operate at optimum efficiency, which results in overall lower costs. Second, this group has market presence and knowledge and therefore has the ability to secure the least cost, most economical resources for serving load. Being engaged in the market, having a market presence, equates to getting the best market prices, which provides benefits to Black Hills Power's customers.

**Q. ARE BLACK HILLS POWER'S GENERATION FACILITIES UTILIZED IN CONJUNCTION WITH POWER MARKETING ACTIVITIES?**

A. Yes, when load is less than the resources available, any excess energy is sold into the market if such is economically feasible. As stated previously, this allows facilities to be fully loaded and thus operated more efficiently which results in an overall lower cost per kWh to our customers. For example, the previous resource described with a heat rate of 12,000 Btu/kWh at full load may have a part load heat rate of 16,000 Btu/kWh – a difference of 4,000 Btu/kWh. At a fuel cost of

1        \$1/mmBtu, that increase in heat rate equates to a \$4/MWh increase in dispatch  
2        cost for that unit.

3        **Q. ARE YOU ABLE TO TRACK WHICH ENERGY IS USED TO SERVE**  
4        **LOAD OBLIGATIONS AND WHICH ENERGY IS USED TO SERVE**  
5        **POWER MARKETING ACTIVITY?**

6        A. Yes. Black Hills Power has systems and procedures to track the cost of all sales  
7        and resource dispatching to monitor our performance and economic decisions for  
8        serving both native customer load and generating power marketing margins.  
9        These systems and procedures assure Black Hills Power's management that  
10      customer loads are served first and with the most economical resources and that  
11      any power marketing sales are not made at the expense of Black Hills Power's  
12      utility customers. This assurance is accomplished primarily through the  
13      accounting and scheduling system that serves the utility. The system identifies the  
14      lowest cost energy that is being purchased or utilized, on an hourly basis (24 hours  
15      per day, 7 days per week), and attributes that cost to the utility customers.

16      **Q. WOULD YOU GIVE AN EXAMPLE?**

17      A. Assume that at a specific time of day, Black Hills Power is utilizing its coal-fired  
18      resources and its combustion turbines, is receiving energy from its Colstrip  
19      Contract, and is also purchasing energy from the market. If the resource with the  
20      lowest dispatch cost at that point in time is the coal-fired generator source, that  
21      cost is attributed to the utility customers. As the aggregate of resources necessary  
22      to serve the Black Hills Power retail and firm wholesale contracts is totaled, the

1       combined most economical blend is assigned to the customer load cost first and  
2       any cost above the cost to serve customer load is assigned to any ongoing short-  
3       term power marketing sales.

4       **Q. WHY DOES BLACK HILLS POWER HAVE THAT PRACTICE?**

5       A. Black Hills Power is a utility company with its primary mission to serve its utility  
6       customers as efficiently, reliably, and economically as possible, while still  
7       maintaining an acceptable return on its investment.

8       **Q. DOES THE GENERATION DISPATCH AND POWER MARKETING  
9                   DEPARTMENT PROVIDE DISPATCH AND POWER MARKETING  
10          SERVICES FOR OTHER UTILITY AFFILIATES?**

11      A. Yes, in addition to providing services to Black Hills Power, the generation  
12       dispatch and power marketing department provides dispatch and marketing  
13       services to Cheyenne Light, Black Hills Wyoming and Black Hills Colorado  
14       Electric. The same group of people is responsible for managing the loads and  
15       resources for all three of Black Hills Corporation's electric utilities so that these  
16       efforts are not duplicated. Additionally, this group will provide similar services to  
17       MDU for dispatching its share of Wygen III. The costs for these services are then  
18       shared by all of the parties based on a capacity ratio share of resources that the  
19       department manages for each party. This amounts to significant cost savings for  
20       all parties. Rather than each party having to staff and manage separate dispatch  
21       centers, each pays a portion of the costs associated with one department.

## VII. CLOSING

**2 Q. HOW WILL THE ADDITION OF WYGEN III BENEFIT BLACK HILLS  
3 POWER'S CUSTOMERS?**

4 A. Wygen III provides needed capacity to assure customer load obligations will be  
5 met now and into the future. When combined with existing resources, Wygen  
6 III's low dispatch cost will help stabilize customer rates over the long-term by  
7 minimizing the cost impacts associated with volatile natural gas markets.

**8 Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

9 A. Yes, it does.