

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

**IN THE MATTER OF THE APPLICATION BY SCS CARBON TRANSPORT LLC FOR
A PERMIT TO CONSTRUCT A CARBON DIOXIDE TRANSMISSION PIPELINE**

SD PUC DOCKET NO. _____

**PRE-FILED DIRECT TESTIMONY OF ERIK SCHOVANEC
ON BEHALF OF SCS CARBON TRANSPORT LLC**

November 19, 2024

1 **Q. Please state your name, employer, and business address.**

2 A. My name is Erik Schovanec. I am the Vice President of Pipeline and Facilities for Summit
3 Carbon Solutions, LLC ("SCS"). My business address is 2321 N Loop Drive, Suite 221, Ames, IA
4 50010.

5 **Q. Briefly describe your educational and professional background.**

6 A. I received a Bachelor of Science in Mechanical Engineering from Oklahoma State
7 University. I have over 14 years of applicable pipeline design, construction, start-up, and
8 operations experience for infrastructure projects in the midstream sector. I have served as a
9 Project Engineer, Construction Manager, Engineering Manager, and Director of Engineering for
10 large and small energy projects of varying product type across both the U.S. and Canada. I have
11 directly overseen, or managed people overseeing, the installation of thousands of miles of pipe
12 and dozens of pipeline facilities. Prior to my current position, I worked for Blueknight Energy
13 Partners, Hiland Partners, Kinder Morgan, and EPIC Midstream with primary responsibility for
14 safe and reliable design, construction and operation of pipeline and pipeline facility assets.

15 **Q. What is your role with respect to the Project?**

16 A. I am responsible for the construction of SCS's pipelines and associated facilities, including
17 the Project. My duties encompass but are not limited to: pipeline routing; surveying;
18 constructability reviews; contractor selection and management; material and equipment logistics;
19 quality control and assurance; environmental best management practices and reclamation;
20 schedule; and budget.

21 **Q. What is the purpose of your Direct Testimony?**

22 A. The purpose of my testimony is to describe the Project, discuss SCS's route selection
23 process, provide information on the Project's construction and operation, provide an overview of
24 SCS's efforts to avoid and/or minimize potential environmental impacts, and discuss local land
25 use approvals.

26 **Q. What exhibits are attached to your Direct Testimony?**

27 A. The following exhibit is attached to my Direct Testimony:

28 Exhibit 1: Resume

29 **Q. Please identify the sections of the Application that you are sponsoring for the**
30 **record.**

31 A. I am sponsoring the following portions of the Application:

- 32 • Section 1.8 – Other Required Permits and Approvals
- 33 • Section 2.0 – Project Description
- 34 • Section 2.2.7 – General Construction Procedures
- 35 • Section 2.2.8 – Special Construction Procedures
- 36 • Section 2.3.1 – Normal Operations and Routine Maintenance
- 37 • Section 4 – Proposed Route and Alternative Routes
- 38 • Section 5 – Environmental Information and Impact on Physical Environment
- 39 • Section 6.2 – Infrastructure Impacts
- 40 • Section 6.3 – Community Services
- 41 • Section 6.5 – Other Impacts
- 42 • Appendix 1 – Construction Spread Overview Map
- 43 • Appendix 6 – South Dakota Agricultural Impact Mitigation Plan
- 44 • Appendix 7 – South Dakota Inadvertent Return Plan
- 45 • Appendix 11 – Route Alternatives
- 46 • Appendix 25 – SD County Setbacks

47 **Q. What general principles were used to guide the selection of the pipeline route?**

48 A. In developing the pipeline route, SCS sought to find a route that satisfied the overall
49 purpose and need for the Project of safely and efficiently transporting CO₂ while also avoiding
50 and minimizing long-term impacts to environmentally sensitive areas such as waterbodies,
51 wetlands, wildlife habitats, and forest lands; avoiding and minimizing impacts to communities;
52 selecting a route that parallels or utilizes existing, previously disturbed utility corridors, rights-of-
53 way, or roads to minimize human and environmental impacts; and minimizing impacts and
54 expenses by selecting the shortest most efficient route.

55 **Q. How was the route selected and developed?**

56 A. SCS employed an industry-accepted iterative routing framework for the development of
57 the proposed route for the Project. The initial route was developed using PIVVOT, which is a
58 Geographic Information System (GIS) based routing computer program. PIVVOT utilized inputs
59 that included aerial imagery and publicly available and purchased datasets to produce a

60 preliminary route that collocated with existing utilities, avoided sensitive areas, minimized
61 crossings of large waterbodies, and minimized impact on environmental features while avoiding
62 populated areas to the extent practical. Input examples included existing infrastructure (e.g.,
63 pipelines, railroads, and powerlines); environmentally sensitive areas (e.g., critical habitat,
64 wetlands, national wildlife refuges, state parks, and eligible sites under the National Register of
65 Historic Places); and land use features (e.g., airports, cemeteries, schools, mines, and economic
66 development areas).

67 Following the GIS evaluation, a desktop analysis using a 1,500-foot corridor was
68 conducted by subject matter experts (e.g., environmental, cultural, engineering, construction) to
69 determine additional opportunities to minimize impacts and to flag potential constructability
70 issues. Further work was then ordered, including extensive civil and environmental field surveys
71 (with landowner permission) to assist in the refinement of the proposed route. Finally, through a
72 systematic and multi-disciplinary (e.g., environmental, cultural, land, construction, engineering)
73 process, including consultation with landowners, communities, environmental agencies, and other
74 stakeholders, a proposed route was developed.

75 The proposed route presented in this Application is the culmination of all the routing efforts
76 that SCS has undertaken since the original development of the route proposed as part of the
77 Project's initial permit application filed with the Commission on February 7, 2022 (Docket HP22-
78 001). The proposed route supports the Project's needs and goals while maximizing the portion of
79 the route placed on acquired parcels and with landowners that are supportive of the Project. This
80 minimizes the potential need for eminent domain and avoids and minimizes impacts to
81 environmental and culturally sensitive resources by maximizing the number of surveys that have
82 been conducted to date.

83 **Q. Did SCS consider input from landowners, agencies, and local government officials**
84 **when developing its proposed route?**

85 A. Yes. SCS has engaged with landowners in the route refinement process and is committed
86 to continuing to work with landowners along the route to further minimize potential impacts and to
87 maximize easement acquisition. The proposed route is reflective of SCS's desire to hear input
88 from landowners. SCS has worked continuously with local governments since the inception of the
89 Project. SCS representatives, including myself, have met with counties over the last three years
90 to discuss not only the routing of the pipeline, but various other concerns as well. SCS will also
91 apply for conditional use permits, where applicable, prior to construction. Several counties have

92 enacted ordinances that purport to regulate the Project, and SCS has considered those
93 ordinances when developing its proposed route. More information on specific ordinances can be
94 found in Table 3 of the Application.

95 In addition, SCS has considered state and federal agency input as well. Table 2 in the
96 Application lists federal and state permits identified for the construction and operation of the
97 Project within South Dakota. In addition to the valuable work already done with agencies and local
98 government officials, SCS will contact applicable local regulatory agencies prior to any
99 excavation, construction, and improvement activities to ensure the Project is compliant with such
100 agencies' requirements. SCS will also apply for conditional use permits where applicable prior to
101 construction. SCS has also worked with South Dakota Tribes when developing a proposed route.
102 See Erin Salisbury's pre-filed testimony for more information.

103 **Q. Did SCS consider other routes as it developed its proposed route?**

104 A. Yes. As described in Section 4.2 of the Application, SCS considered a number of
105 alternatives when it developed the proposed route.

106 **Q. How will SCS handle route modifications/variations during the permitting process?**

107 A. SCS is committed to continuing to work with communities, individual landowners, federal
108 and state agencies, and other stakeholders along the route to minimize impacts to the natural
109 environment, as well as land use conflicts. Minor route variations/modifications may be identified
110 as the Project receives additional information from field surveys and valuable input from
111 landowners and regulators. For example, route modifications may be required to further reduce
112 environmental impacts as a result of field surveys, accommodate landowner-requested changes
113 on how we cross their property, better collocate the centerline with existing utilities, and to the
114 best of the Project's ability, find landowners that want the Project on their property. SCS is
115 committed to ensuring that there are no new landowners introduced to the notice corridor from
116 small route changes through the entirety of the permitting process.

117 **Q. Please provide an overview of the construction process.**

118 A. Construction can begin once all necessary regulatory permits, authorizations, and
119 clearances are obtained. The general steps in the construction process are:

- 120 • Construction survey and staking;
- 121 • Clearing, grading, and site preparation;

- 122 • Topsoil segregation;
- 123 • Stringing, bending, welding, nondestructive examination, coating, and inspecting;
- 124 • Trenching and completing temporary drain tile repairs, where required;
- 125 • Lowering in of the pipeline, or completing trenchless crossings (HDDs and road
- 126 bores);
- 127 • Backfilling the trench and permanent drain tile repairs;
- 128 • Hydrostatic testing and final tie-in;
- 129 • Cleaning and drying of the pipeline to a sufficiently low dewpoint; and
- 130 • Cleanup, restoration, and revegetation.

131 The pipelines will be constructed of high-strength carbon steel pipe, will range in size from
132 6- to 24-inch nominal diameter with a wall thickness ranging from 0.203 inches to 0.750 inches.
133 Lines will be installed at a minimum of four feet (top of pipe) below the ground surface and will
134 cross primarily agricultural lands. Areas to be cleared and graded will be flagged, including the
135 pipeline right-of-way (ROW), aboveground facilities, access roads, and additional temporary
136 workspaces (ATWS). The construction ROW width will be 100 feet wide for the pipelines with a
137 nominal diameter of 6 to 12 inches and 110 feet wide for pipelines with a nominal diameter of 24
138 inches. Qualified inspection personnel will inspect all the construction activities to ensure that
139 construction specifications and procedures are strictly adhered to by the construction contractors.
140 Clearing and grading activities will be closely monitored to ensure the contractor stays within the
141 authorized limits of disturbance. SCS will segregate topsoil after clearing is complete. The topsoil
142 will be stockpiled and stabilized on the side of the ROW.

143 The pipe joints will then be delivered and strung out down the ROW. The pipe joints are
144 welded together, 100% nondestructively examined, and then the welds are coated with epoxy.
145 Next, the trench is cut to the required depth with the subsoil then stockpiled on the far side of the
146 ROW. Trenching may occur in typical agricultural fields, crossings of wetlands, waterbodies, and
147 other features. Trenching depth for pipeline construction will be sufficient to the minimum depth
148 of cover requirements described in PHMSA requirements and/or landowner agreements. When
149 cutting the trench, the subsoil will be placed on the opposite side of the ROW from the topsoil to
150 prevent mixing of the two. Some features will be crossed with trenchless crossing methods (i.e.,
151 bore or horizontal directional drilling HDD, such as designated major or sensitive waterbodies,
152 road crossings, grassland easements, and other features where surface disturbance is to be
153 avoided or reduced. After lowering-in the pipeline, the trench will be backfilled with the previously
154 excavated subsoil and then stabilized as soon as possible. After backfilling, deep ripping of the

155 subsoil across the entire ROW will occur to alleviate compaction before final placement of the
156 topsoil. Final tie-ins are then completed, and hydrostatic testing of the pipeline will be conducted
157 to comply with PHMSA pipe testing requirements in accordance with 49 CFR Part 195, Subpart
158 E.

159 Following the cleanup procedure, restoration and seeding will begin. Land will be restored
160 to pre-construction conditions and will remain suitable for farming, pasture, and recreation
161 activities; however, there will be a 50-foot-wide permanent easement that will limit construction of
162 surface structures after the Project is built. Aboveground facilities required to support the
163 operation of the pipeline system will be installed and fenced. The surface sites will be designed
164 and constructed to ensure the smallest practical footprint necessary to minimize the permanent
165 surface impacts while also ensuring safe operations.

166 **Q. Please describe the additional temporary workspace requirements of the pipeline.**

167 A. SCS will nominally seek 50 feet of permanent operating easement plus up to an additional
168 60 feet of temporary easement along the route, depending on the pipe size and engineering
169 requirements for site-specific conditions. Additional temporary workspace will also be required at
170 various features and crossings such as other buried utilities, roads, streams, rail crossings, heavy
171 side slope cuts, and such. The additional area will vary depending on the feature but some
172 examples for medium diameter pipe sizes are: Bored highways and railroads - 75' x 30'; HDDs -
173 200' x 100' along with pull sections length plus 100' x 40'; minor roads - 100' x 25'; waterbodies
174 100' x 40'; buried feature crossings - 100' x 25'.

175 **Q. How will the construction right-of-way be prepped for construction?**

176 A. Agricultural areas with crops present will be mowed or disced to ground level unless the
177 landowner is able to harvest the crop ahead of construction taking place. Bushes and trees will
178 be felled or sheared to prevent damage to adjacent trees and structures. On agricultural lands, if
179 trees are to be removed from the easement, SCS will consult with the landowner to determine if
180 there are trees of commercial or other value to the landowner and will then remove the trees in
181 accordance with the South Dakota Agricultural Impact Mitigation Plan (Application Appendix 6)
182 (SD AIMP).

183 **Q. How deep with the pipeline be buried?**

184 A. The pipelines will be installed at a minimum depth of 48 inches from the top of pipe to the
185 top of the topsoil, which exceeds the requirements set forth by PHMSA. However, there will be

186 other locations defined by either engineering/construction or local, state, and federal agencies
187 where the pipeline will be deeper such as in HDDs, areas adjacent to wetlands or waterbodies,
188 or in sensitive habitats.

189 SCS will also place the pipe deeper on landowners' properties to mitigate issues for both
190 existing drain tile and future drain tile installations. SCS has worked directly with several
191 landowners and their drain tile contractors to ensure the pipeline will be buried at a depth with
192 adequate separation between the pipe and their future drain tile plans. This will allow their drain
193 tile contractor to lay the tile right over the top of the pipe at a future date after the pipe is installed.
194 SCS will go under all existing drain tile unless it is buried very deep.

195 Depth of cover surveys will occur post-installation of the pipeline to ensure that the depth
196 of cover meets state and federal requirements.

197 **Q. Will the Project require the use of water during construction?**

198 A. Yes. SCS will purchase some water from municipalities while also obtaining permits for
199 uptake from surface water sources for construction use (hydrostatic testing, HDD support, and
200 dust control) to ensure the integrity of the pipeline while also mitigating disturbances to public
201 such as in use for dust control measures. Purchase agreements with the municipalities will ensure
202 that Project consumption does not impact the volumes required for public use. To minimize the
203 water volume required to conduct hydrostatic testing, the Project will shuttle water between
204 pipeline test segments for reuse wherever practical while also staying in line with water use or
205 discharge regulations. Permitting of new surface water sources will follow all permitting
206 stipulations and volume/rate of withdrawal requirements of South Dakota Department of
207 Agriculture and Natural Resources permits. The two largest uses of water associated with Project
208 construction will be the water required for conducting hydrostatic tests during the final phases of
209 construction and for dust control. Water used for hydrostatic testing of the pipeline will be obtained
210 from surface water resources, though alternative water sources may be identified. Water will also
211 be used for dust suppression. The ground may be sprayed by watering trucks or sprinklers to
212 control the dust. Water will also be required for HDDs; for pre-hydrotesting of HDD pull strings
213 before they are pulled in and also for production of drilling mud. Water is mixed with naturally
214 occurring drilling mud (e.g., bentonite clay) for drilling operation lubrication, hole stability and to
215 remove drill cuttings.

216 **Q. Will water be discharged after its use?**

217 A. Yes. After use, water will be discharged in accordance with applicable requirements. SCS
218 will obtain the necessary permits/approvals for water discharges, as discussed in the Application.

219 **Q. How will SCS minimize impacts during construction?**

220 A. SCS has conducted extensive work to date to avoid, minimize, and/or mitigate potential
221 environmental impacts to air, water, soil, solid wastes, and various impacts to the communities
222 during construction. Additional mitigations will be required as additional field surveys are
223 conducted, which will further minimize impacts. SCS continues to conduct environmental surveys
224 and prepare associated reports and is engaged in ongoing consultation with environmental and
225 wildlife agencies to identify potential ways to further avoid or minimize impacts (e.g., reducing
226 workspace, additional bores/HDDs, etc.).

227 Additionally, SCS has prepared an Environmental Construction Plan (ECP), which is
228 included as Appendix 4 to the Application. The ECP describes best management practices
229 (BMPs) that will be implemented to avoid, minimize, and/or mitigate impacts during construction.
230 For example, the ECP includes procedures to reduce the occurrence of off-site sedimentation
231 and erosion and to increase the success and efficiency of revegetation and restoration methods
232 on lands crossed by the Project. The ECP also identifies generally recognized BMPs that will be
233 implemented to minimize and mitigate impacts, particularly to wetlands, waterbodies, and
234 agricultural areas. Mitigation measures for agricultural impacts include establishing original
235 contours and drainage patterns after construction and other measures as described in the ECP.

236 The ECP also describes restoration measures that will be implemented. The ECP will be
237 used in conjunction with the SD AIMP (Application Appendix 6), which will be implemented to
238 minimize potential impacts to agricultural lands during and after construction. For example,
239 impacts to hydrology will be mitigated through the use of erosion control measures and best
240 management practices to reduce the rate of water flow and prevent scouring and erosion from
241 runoff. Also, impacts to topsoil and crop yields will be mitigated greatly by stripping the topsoil
242 during construction and by deep ripping the subsoil prior to replacing the topsoil at the tail end of
243 construction.

244 **Q. Will SCS conduct post-construction monitoring?**

245 A. Yes. SCS is committed to protecting the natural and built environment and complying with
246 all applicable laws, regulations, and standards. SCS will ensure environmental compliance during
247 and after construction through environmental training, environmental inspections, and post-

248 construction monitoring. SCS will conduct post-construction monitoring of the Project area to
249 minimize the potential for long-term adverse impacts to the environment. Post-construction
250 monitoring may include inspections of disturbed non-cropland areas after the first growing season
251 to determine the success of revegetation; monitoring of areas of wetland re-vegetation; and
252 monitoring and inspection to ensure restoration methods of terraces are sufficient and that they
253 are returned to their pre-construction elevation and condition. See Section 7.2 of the Application
254 for a discussion of SCS's post-construction monitoring and maintenance programs.

255 Operations and maintenance programs such as vegetation management, pipeline maintenance,
256 integrity surveys, or other programs may occur over the life of the Project.

257 **Q. With respect to the use of existing local roads during construction, will SCS**
258 **coordinate with local road authorities regarding the use and restoration of those roads?**

259 A. Yes. SCS will negotiate road haul agreements with local road authorities for the use and
260 restoration of local roads, as needed. SCS will also provide a single road bond to the Commission
261 in accordance with SDCL § 49-41B-38.

262 Additionally, SCS plans to conduct both pre- and post-construction videography of all haul
263 roads, which will be shared with the local road authorities. This will help both SCS and the local
264 road authorities in identifying areas that may need to be repaired after construction takes place.

265 **Q. What are the anticipated impacts to roads?**

266 A. Public and private roads will be utilized to access the Project sites. Generally, most roads
267 will be adequate for the type of equipment and trucks that will be utilized for the construction of
268 the pipeline. Some roads may require modification or improvements to facilitate safe access for
269 construction equipment and personnel. The Project may require the construction of new
270 temporary roads to provide access during construction and potentially new permanent roads for
271 future operational and maintenance access to the facilities. Nearly all paved roads will be bored
272 with the pipe being installed with trenchless methods resulting in no surface impacts. Where the
273 open cut method is used, which is at very few locations, the roads will be restored to their original
274 condition or better.

275 **Q. What are the Project's anticipated permanent impacts?**

276 A. The Project has been designed to minimize permanent impacts. Permanent impacts are
277 only anticipated at aboveground facility locations (i.e., pump stations, launcher and receiver sites,
278 mainline valve sites, and the permanent access roads to access such permanent facilities), which

279 will be fenced and removed from current use (approximately 40.6 acres). Following construction,
280 lands impacted by construction will be restored to pre-construction conditions and existing
281 agricultural activities will be allowed to resume, except at permanent aboveground facility sites.
282 The pipeline will be installed to provide a minimum of 48 inches depth of cover over the top of the
283 pipe and will not interfere with normal agricultural operations.

284 **Q. What are the Project's anticipated temporary impacts to local communities during**
285 **construction?**

286 A. Leading up to and during the construction efforts, the Project is expected to create positive
287 impacts to the local economy, including commercial and industrial businesses in the area. Local
288 businesses, such as restaurants, grocery stores, RV parks, hotels, and gas stations would see
289 increased business during this phase from construction-related workers. Local industrial
290 businesses, including construction materials suppliers, equipment suppliers and maintenance
291 services, and others are also likely to benefit from the construction of the Project.

292 It is expected that non-local workers will use temporary housing, such as hotels, RV parks,
293 and campgrounds. There appears to be an adequate amount of available housing units in the
294 Project area for construction workers, especially considering the use of union contractors, who
295 will hire temporary construction personnel from local communities. The Project will use minimal
296 electrical power to support construction activities. An increase in water/sewer utilization and solid
297 waste management is also expected due to the influx of construction workers, but the current
298 infrastructure should be sufficient to support the additional use. There is no expected impact on
299 schools.

300 The impacts on recreational opportunities during construction are expected to be minor if
301 they exist at all. To the extent construction of the Project may temporarily limit access to specific
302 areas used for public recreation, hunting, fishing, or boating, SCS will work with South Dakota
303 Game, Fish and Parks (SD GFP), as well as the appropriate county highway department or other
304 agencies, to communicate its plans and to minimize any temporary impact to the public.

305 **Q. What effects are anticipated on surrounding land from operation or construction of**
306 **the pipeline?**

307 A. Little to no effects are anticipated outside of the construction footprint on surrounding land.

308 **Q. Will the Project participate in the South Dakota One-Call program during**
309 **construction?**

310 A. Yes, the Project will belong to and utilize the 811 One-Call system, which is a nationally
311 recognized system to prevent third party damage to underground facilities. Prior to any
312 excavation, individuals and contractors are required to call the 811 One-Call center to provide
313 information specific to the area of planned excavation. SCS' contractors will utilize this process
314 before they start any construction along the route. The One Call program will require all third
315 parties with utilities along or near the planned construction locations to mark the location of their
316 utilities ahead of any excavation activities by SCS' contractors.

317 **Q. What other methods will the Project utilize to locate underground utility lines?**

318 A. There are a variety of methods to identify and locate underground utilities outside of the
319 One Call system. Locating of third-party utilities starts with a variety of publicly available
320 databases to locate pipelines, waterlines, drain tile, communication lines, and powerlines. Field
321 surveys are also conducted where crews look for signs of buried utilities which may include
322 roadside markers and clear right-of-way. In addition, SCS receives feedback from Landowners,
323 Counties, and title research to identify additional third-party utilities. Once a foreign utility operator
324 is identified, SCS will notify the foreign utility operator of the crossing and work collaboratively to
325 identify any additional crossings that may exist.

326 After the One Call process and ahead of any excavation activities, during construction,
327 SCS' contractors will walk the pipeline route to conduct a "4-way sweep" of the ROW to add
328 another level of safety before digging begins. The 4-way sweeps will help to identify pipelines
329 where the operator failed or incorrectly marked their lines, location of unidentified pipelines, or
330 where out-of-service or abandoned lines may be buried. Lastly, during construction, SCS'
331 contractors will have a "potholing crew" who will use hydro excavation to daylight and positively
332 identify the location and depth of all located foreign pipelines and other infrastructure. SCS will
333 coordinate, when possible, with foreign utilities when completing physical crossings to ensure
334 they may have an on-site damage prevention representative if they choose.

335 **Q. Can you describe what the Project plans for restoration after construction?**

336 A. SCS has submitted the ECP (Appendix 4) and the SD AIMP (Appendix 6) which both
337 contain BMPs detailing how the restoration activities will be conducted, but a brief overview is
338 listed below.

339 During grading activities, the topsoil will be stripped and stockpiled on the edge of the
340 ROW. When the ditch is cut, the subsoil will be placed on the other side of the ROW, which will
341 prevent mixing of the subsoil and topsoil. Both piles will be stabilized, as required.

342 Agricultural and pastureland compacted by heavy project equipment, including off ROW access
343 roads, will be deep tilled to alleviate soil compaction upon completion of construction on the
344 property. Tillage will precede replacement of topsoil.

345 Rutted land will be graded and tilled until restored as near as practical to its pre-
346 construction condition. Rutting will be remedied before topsoil is replaced. Excess rocks larger
347 than three inches in average diameter will be picked and removed from the ROW. The slope,
348 contour, grade, and drainage pattern of the disturbed area will be restored as nearly as possible
349 to its pre-construction condition. However, the trench may be crowned to allow for anticipated
350 settlement of the backfill. SCS will remediate areas of excessive or insufficient settlement in the
351 trench area which visibly affects land contour or undesirably alters surface drainage. Disturbed
352 areas where erosion causes excessive rills or channels or areas of heavy sediment deposition
353 will be re-graded as needed. On steep slopes, methods such as sediment barriers, slope
354 breakers, or mulching will be used as necessary to control erosion until vegetation can be
355 reestablished.

356 Additionally, SCS will perform post-construction monitoring and inspection to ensure
357 restoration is sufficient (See Section 7.0 of ECP and Section 7.2 of the Application). SCS will
358 warranty construction work and will address post-construction deficiencies that are identified
359 either from landowner contact, through aerial patrols, or ROW inspections.

360 **Q. How will the Project cross major or sensitive water crossings and other features**
361 **where surface disturbance is to be avoided or reduced?**

362 A. The Project will use HDD and bore crossing methods where necessary. A typical
363 configuration of an HDD crossing is provided in Appendix B of the ECP (Appendix 4). Construction
364 of the HDD method includes staging the drilling equipment on one or both sides of the
365 stream/river/feature and the made-up pipe string for the crossing length on the other side. After
366 the annulus has been reamed to a sufficiently large diameter and the pipe string is welded, the
367 string pipe will be pulled through the hole to complete the crossing.

368 **Q. What is an Inadvertent Return Plan and does the Project have one?**

369 A. An Inadvertent Return Plan outlines operation procedures and responsibilities for
370 prevention, containment, and clean-up of inadvertent returns associated with the HDD process.
371 SCS submitted a South Dakota Inadvertent Release Plan with the Application as Appendix 7.

372 **Q. How will the Project reduce and mitigate noise impacts during construction?**

373 A. Ambient (background) noise levels occur from roadway traffic, farm machinery on a
374 seasonal basis, pets, and various other household noises. The Project will produce ambient noise
375 levels comparable to ambient levels and sources (e.g., agriculture equipment) during construction
376 for populated places within 1,000 feet of the Project and localized during operations for populated
377 places and residences within 500 feet.

378 Construction equipment will be properly muffled and maintained. Temporary sound
379 barriers may be erected between HDD operations and any noise-sensitive receptors. SCS will
380 work with landowners who are close to the HDD operations to inform them of the construction
381 activities and potential noise impacts to determine other measures that may be needed to mitigate
382 impacts during drilling operations.

383 **Q. Please describe how third-party inspectors will be utilized on the project.**

384 A. SCS will utilize third-party inspection to independently verify that the pipeline is being built
385 according to all applicable codes, procedures, specifications, and permits. The inspectors will
386 ensure safe construction practices are being utilized while also overseeing critical construction
387 activities such as topsoil stripping, welding, nondestructive examination, coating, HDD operations,
388 drain tile repairs, hydrotesting, drying, and reclamation. They will ensure that any specific
389 construction-related agreements in the landowner easements are strictly adhered to by the
390 contractor. Material inspection will be another key aspect of their scope.

391 **Q. Does the Project intend to perform air quality mitigation measures?**

392 A. The Project plans to use low-emitting equipment for the majority of all major construction
393 equipment, and all equipment will be properly maintained. SCS will also commit, when possible,
394 to using tarps or dust covers when transporting materials with significant dust content. Lastly,
395 SCS will minimize the idling of construction equipment and diesel-powered vehicles to reduce
396 exhaust emissions.

397 **Q. Please provide a general overview of the Project route from a land use perspective.**

398 A. As discussed in further detail in Section 5.5 of the Application and the Direct Testimony of
399 Dr. Jon Schmidt, the Project will cross primarily agricultural lands (row and non-row crop,
400 pastureland, and rangeland/hayland). No SD GFP Walk-In Areas or Conservation Reserve
401 Enhancement Program parcels have been identified within the Project footprint. SCS is working
402 with landowners to identify parcels or portions of parcels that are within a Conservation Reserve
403 Program (CRP) or other conservation programs. SCS is currently working directly with the U.S.
404 Department of Agriculture (USDA) to ensure that all USDA conservation parcels along the Project
405 route are identified and that the construction of the Project will not result in any landowners being
406 penalized under the conditions of their easement contracts. SCS will work with the USDA and
407 landowners on the crossing of any easement to either ensure that the reclamation meets the
408 easement requirements or provide the landowner with compensation to reimburse the federal
409 government.

410 **Q. Has the Project completed any analysis regarding the existing land use category**
411 **along the proposed route?**

412 A. Yes. The Project has compiled public data available at the time of the application which
413 included land cover classifications from the National Land Cover Database. That information can
414 be seen in Tables 15 and 34 of the Application.

415 **Q. Will the Proposed Route affect existing land uses?**

416 A. The predominant land use across the Project is agricultural (83% of the footprint), which
417 the Project has minimal long-term adverse effect on. See the testimony of Aaron DeJoia for
418 additional details related to the reclamation of agricultural lands. The pipe will be buried to a
419 minimum depth of four feet as to not interfere with normal agriculture operations. Construction will
420 impact some developed and barren land, forest and scrub/shrub, grassland, some waterbodies,
421 and wetlands. There will be approximately 5.8 miles of permanent access roads that will be built
422 to access pump stations, launcher and receiver sites, and MLVs and will connect to existing roads.

423 **Q. How does the Project intend to mitigate and avoid impacting existing land uses?**

424 A. During the construction process, SCS intends to mitigate and avoid impacts to land uses
425 by utilizing the procedures outlined in the Application in the ECP (Appendix 4) and the SD AIMP
426 (Appendix 6). This includes clearing vegetation, topsoil segregation, grading, and backfilling. The
427 impacts of construction will be greatest during and immediately following construction. Generally,

428 once the pipeline is in place, wetland vegetation and other vegetation communities will function
429 similar to pre-construction conditions.

430 Areas that have been cleared of vegetation are expected to recover in one to three growing
431 seasons after construction is completed, sooner if in row crop production.

432 **Q. How does the Project intend to minimize impacts to drain tile during and after**
433 **construction?**

434 A. SCS understands that drain tile can be one of the largest investments landowners put into
435 their land. Understanding the importance of tile, SCS will partner with experienced, reputable
436 drain tile contractors to execute the drain tile portion of the scope of the Project.

437 Ahead of construction, SCS will acquire drain tile maps and documentation from affected
438 landowners to assist with routing and construction planning. The drain tile maps will be digitized
439 and overlaid on our GIS platform. Drain tile subject matter experts have been and will be available
440 to answer any drainage related questions from landowners, local government agencies, or other
441 stakeholders. During the easement negotiation process, SCS has worked with landowners on
442 depth of cover changes to mitigate existing and future tile issues. For example, we can place the
443 pipeline deeper so that the landowner will be able to construct their tile system over the top of the
444 pipeline post pipeline construction with adequate clearance, assuming they call 811 and
445 coordinate the installation within our easement with their contractors.

446 During construction, drain tile contractors will be with the ditching crews to ensure
447 immediate temporary repairs of flowing tiles are made once they are cut. They will also be present
448 at the tail end of construction to ensure that permanent repairs are made. Before the final repairs,
449 the drain tile across the entire width of the ROW will be probed or scoped to ensure that no drain
450 tile has been crushed during the construction process. All drain tile repair locations will be
451 georeferenced with photo documentation and GPS locations.

452 Lastly, SCS has committed to an indefinite warranty, as it pertains to drain tile, for all
453 landowners on our pipeline route.

454 **Q. What steps will SCS take to avoid, minimize, and/or mitigate potential impacts to**
455 **the existing land uses?**

456 A. The Project is compatible with the existing land uses, which are predominantly agricultural.
457 The Project's construction footprint has been designed to minimize impacts, such that only
458 approximately 9,284.1 acres will be temporarily impacted during the construction of the Project;

459 of this, approximately 7,707.7 acres (83 percent of the total) will be on agricultural lands (row and
460 non-row crops in rotation and pasturelands and rangelands/haylands). The Project has been
461 designed to minimize permanent impacts. Following construction, lands impacted by construction
462 will be restored to pre-construction conditions and existing agricultural activities will be allowed to
463 resume, except at permanent aboveground facility sites (i.e., pump stations, launcher and
464 receiver sites, MLV sites, and associated permanent access roads). The pipeline will be buried to
465 a will be installed at a minimum depth of 48 inches from the top of pipe to the top of the topsoil
466 and will not interfere with normal agricultural operations.

467 Permanent impacts are only anticipated at aboveground facility locations that will be
468 removed from current use and fenced. Permanent impacts from pump stations, launcher and
469 receiver sites, MLV sites and associated permanent access roads will affect only 40.6 acres. As
470 a result, the Project allows landowners to diversify their operations with minimal disruption to
471 existing uses. Additionally, SCS has designed the proposed route to avoid surface impacts to all
472 U.S. Fish and Wildlife Service (USFWS) grassland and wetland easements. SCS will continue to
473 coordinate with USFWS on any potential issues that may arise.

474 **Q. Is the Project anticipated to impact existing water or air quality during**
475 **construction?**

476 A. No. As discussed in Sections 5.6 and 5.7 of the Application, no material impacts to existing
477 water or air quality are anticipated.

478 **Q. Based on the analyses SCS has conducted, has the Project been sited so as to**
479 **minimize potential human and environmental impacts?**

480 A. Yes. As detailed in the Application, my direct testimony, and other witnesses' testimony,
481 the Project has been thoughtfully designed and routed to avoid and/or minimize human and
482 environmental impacts to the greatest extent practicable. The Project makes efficient use of
483 available land while minimizing adverse human and environmental impacts.

484 **Q. Will the Project be designed, constructed, and operated in compliance with all**
485 **applicable federal, state, and local regulations?**

486 A. The Project will comply with all federal and state regulations. There are six county
487 ordinances that SCS will request the Commission to exercise its authority under SDCL 49-41B-
488 28 to preempt and supersede as unreasonably restrictive. The six ordinances include ordinances
489 in Brown, Edmunds, McPherson, Minnehaha, Sanborn, and Spink counties. Other than those

490 specific county ordinances, the Project will be constructed and operated in compliance with all
491 local regulations.

492

493 **Q. You have testified to how SCS has routed the proposed pipeline and how the Project**
494 **will be constructed. For each of the six ordinances, can you describe how they purport to**
495 **regulate the route and constructability of the proposed pipeline?**

496 A. I will address each county's ordinance separately:

497 **I. Brown County Ordinance**

498 The Brown County ordinance mandates a minimum 1,500-foot setback from parcel
499 property lines of properties that have schools, daycares, churches, residential dwellings, or any
500 structure that has residential living quarters within. Considering the width of a typical quarter
501 section of land and the setback being from the parcel property line, this setback results in a buffer
502 that is more than a mile wide in most circumstances, and more in certain cases. The ordinance
503 does allow waivers for the setback, but each individual waiver is subject to approval by the Zoning
504 Board of Adjustment after review of the project location, area, size, and property use. The Zoning
505 Board of Adjustment may also reduce the minimum setback for the Project after review and
506 approval of the waivers and submission of Project plans to the Zoning Board of Adjustment if the
507 Project applies for a conditional use permit.

508 **II. Edmunds County Ordinance**

509 The Edmunds County ordinance mandates setbacks of a 1/2 mile or 2,640 feet from
510 schools, daycares, churches, residential dwellings, livestock facilities, or any structure that has
511 residential living quarters within. It also mandates setbacks for county defined High Consequence
512 Areas (HCAs) of 1 mile to the parcel property line and mandates setbacks of 500 feet for wells
513 that are not located or adjoining any residential structure. Edmunds County defines HCAs as all
514 municipalities as defined in SDCL 9-2-1, lake front residential properties, and town districts.
515 Edmunds County does not offer the option of applying for a waiver or setback variance for an
516 HCA; therefore, siting of the Project is excluded within the HCA setback area.

517 The ordinance also regulates the depth of cover for a variety of surfaces, including bottoms
518 of ditches, maintained drivable surfaces, and non-maintained drivable surfaces.

519 **III. McPherson County Ordinance**

520 McPherson County's ordinance is wide-ranging and regulates many aspects of the
521 Project. In addition to other requirements, the McPherson County ordinance regulates the
522 location of the pipeline by creating various setbacks. There is a one-mile setback from any
523 occupied dwelling, mobile home, or manufactured home, a 500-foot setback from any adjoining
524 property line of a non-participating landowner, and a 1,000-foot setback from any water well
525 documented with the South Dakota Department of Natural Resources through a Water Well
526 Completion Report. There is a setback for all pump stations or related facilities of 1,000 feet
527 from any public right of way and at least 500 feet from any property line. In addition to setbacks,
528 the ordinance requires at least a six-foot depth of cover from the ground surface to the top of the
529 pipe and also regulates where pump stations and any related facilities can be located. It
530 requires various annual fees and application fees for the Project. It also requires initial baseline
531 water testing for all water wells within 1,000 feet of the Project and in subsequent years, water
532 testing those same wells to compare to the baseline. It also regulates the decommissioning of
533 the Project.

534 **IV. Minnehaha County Ordinance**

535 Minnehaha County's ordinance has various setback requirements for certain types of
536 parcels. Dwellings, churches, and businesses have a 330-foot setback requirement from parcel
537 property lines of parcels that have applicable structures, which generally amounts to a 3,300-foot-
538 wide buffer for a typical quarter section parcel. Public parks and schools have a 1,000-foot setback
539 requirement from the property line, which generally amounts to a 4,600-foot-wide buffer of a
540 typical quarter section parcel. For a population center with 5,000 people or more, the setback
541 distance is 1 mile (5,280 feet). For a population center with a population between 500 and 5,000
542 people, the setback distance is 3/4 of a mile (3,960 feet). For a population center with a population
543 of less than 500 people, the setback distance is 1/2 mile (2,640 feet). In addition to setbacks, the
544 County requires a filing fee of \$25,000 for a conditional use permit application and an annual fee
545 of \$300 per linear mile of pipeline with the county if the conditional use application is granted. The
546 County also has various requirements to apply for a conditional use permit for the Project.

547 **V. Sanborn County Ordinance**

548 Sanborn County imposes 1,500-foot setbacks for dwellings, churches, businesses, public
549 parks, schools, cities, towns and unincorporated areas, and animal confinement facilities of less
550 than 999 animal units. Sanborn County also requires the Project to apply for a building permit and

551 conditional use permit to the County Zoning Administrator. The ordinance outlines the required
552 documents and information that is required with the application.

553 In addition to setbacks, the County requires a filing fee of \$25,000 for a conditional use
554 permit application and a pipeline surcharge of \$1.00 per linear foot of installed pipeline during any
555 year which the Project claims a tax credit pursuant to 26 USC § 45Q (January 1, 2024, or as
556 amended).

557 **IV. Spink County Ordinance**

558 Spink County's ordinance requires a setback of a 1/2 mile, or 2,640 feet, from the parcel
559 property line of parcels with a school, daycare, church, residential dwelling, livestock facility, or
560 any structure that has residential living quarters within. This established setback effectively
561 creates a nearly 8,000-foot wide buffer when considering a typical quarter section property. It also
562 requires a setback distance for county-defined High Consequence Areas of 2 miles. Spink County
563 defines High Consequence Areas as structures containing 10 or more persons with limited
564 mobility such as nursing homes, hospitals, and structures with permitted occupancies of 100 or
565 more persons, such as schools, churches, shopping and entertainment facilities. Notably, after
566 multiple requests by SCS, Spink County could not or would not give the Project a list of where
567 these permitted occupancies are located. Additionally, Spink County does not offer the option of
568 applying for a waiver or setback variance for an HCA; therefore, siting of the Project is excluded
569 within the HCA setback area.

570 Spink County also requires the Project to apply for a conditional use permit and provide a
571 variety of information to the County through that process.

572 **Q. Why are each of the ordinances unreasonably restrictive when it comes to routing** 573 **and constructability of the pipeline?**

574 A. Pipeline routing is an iterative process, requiring that SCS consider many factors,
575 including the location of grassland easements, high consequence areas, environmentally
576 sensitive areas such as wetlands, areas not conducive to pipeline construction, the location of
577 wildlife habitat and the presence of threatened or endangered species, cultural resources, parks,
578 cemeteries, water wells, and occupied residences, to name a few. In addition, a pipeline route
579 best mitigates impacts, all things being equal, by traversing the shortest possible distance and
580 affecting the fewest possible landowners. In addition, SCS has already obtained many voluntary

581 easements and conducted hundreds of miles of surveys for the pipeline route determined as part
582 of its previous application. SCS also considered these easements in its current routing process.

583 Another critical factor for the majority of the ordinances considering the width of the buffer,
584 and the fact that the setback is from the property line, is that the ordinances effectively require
585 that we obtain waivers from non-participating landowners who may have the pipe in some
586 circumstances over a mile from their house, place of business, etc. The setbacks being from
587 property lines also effectively hands over control of what a landowner can do with their own
588 property to their neighbor, or multiple neighbors. For example, if a landowner wants us to run
589 down their property line, they no longer have that opportunity if their neighbor has an applicable
590 structure on theirs and isn't willing to sign a waiver for the pipeline, which in many circumstances
591 is thousands of feet away from their actual dwelling or applicable structure. The county
592 ordinances at issue are an additional factor, but not the only factor, that SCS has considered in
593 routing the proposed pipeline. Each of the ordinances presents its own set of restrictive issues,
594 and I have detailed below how each of the six ordinances affects the routing of the pipeline.

595 **I. Brown County Ordinance**

596 Brown County's ordinance setback distance of 1,500 feet from the property line effectively
597 creates a one-mile-wide buffer when considering a typical quarter section property. Although a
598 compliant mainline route is plausible with numerous route variances, there are a number of
599 associated challenges that come along with it. Those are outlined below:

- 600 • The setback requirements effectively change the entire route in Brown County. The
601 current proposed route has over three years of development, relationship building with
602 landowners, incorporating reroutes to move the pipeline on favorable landowners and to
603 preferable locations on their properties, engineering, and surveys that is wasted if the
604 Project is forced to comply.
- 605 • A compliant route, that is able to serve the POET Groton ethanol plant would increase the
606 amount of 24-inch mainline pipe in Brown County by 58 miles.
- 607 • A compliant route introduces 210 new parcels and 129 new landowners to the Project that
608 would have otherwise been unaffected, several of which are in Edmunds County.
- 609 • SCS has surveyed roughly 55% of the route in Brown County. A compliant route would
610 drop the percentage to zero.
- 611 • A compliant route would negate roughly 8 miles of acquired easements on 14 landowners
612 across 20 parcels and drop the acquisition percentage to zero.

- 613 • The setback requirements preclude any pipeline, along any route, from connecting to the
614 Glacial Lakes Energy (GLE) ethanol plant in Aberdeen.
- 615 • The setback requirements force the pipe on a large quantity of strongly opposed
616 landowners that are not currently impacted.
- 617 • The setback requirements remove land rights for Brown County landowners by dictating
618 where on their property the pipeline can be located, sometimes to the detriment of the
619 landowners. It also requires in many cases that the participating landowner receive
620 permission from one or more of their neighbors to place the pipeline on their property at
621 all.
- 622 • Although there is technically a compliant route for the mainline through Brown, when
623 looked at in conjunction with the ordinances in both Spink and Edmunds County, they
624 together effectively remove four ethanol plants from the Project: Glacial Lakes Mina,
625 Glacial Lakes Aberdeen, Redfield Energy, and Ringneck Energy.
- 626 • A compliant route adds a large number of large waterbody crossings that would require
627 HDDs that would not be otherwise included in the Project. These additional crossings
628 include:
 - 629 ○ Three crossings of Mud Creek
 - 630 ○ 5,200-foot long HDD of Crow Creek Drainage Ditch
 - 631 ○ 3,300-foot long HDD for a large wetland crossing west of County Highway 18
 - 632 ○ 5,800-foot long HDD to cross the James River
 - 633 ○ 3,400-foot long HDD to cross the Elm River
 - 634 ○ 4,500-foot long HDD of Richmond Lake

635 For SCS's proposed route, which SCS has been working with landowners on for over three years
636 now, it would require fifty-one waivers to become compliant with the ordinance, many of which
637 are required from nonparticipating landowners (i.e., the Project is not located on their property).
638 It also would require SCS to seek waivers from landowners who have already signed easements.
639 SCS has sought to acquire waivers from participating landowners with little success, as the
640 landowner has little incentive to sign the waiver as they've already been paid in full for their
641 easement.

642 **II. Edmunds County Ordinance**

643 Edmunds County's ordinance setback distance is one-half mile, which is over fifty times
644 the PHMSA minimum requirement. It also mandates setbacks for county-defined High

645 Consequence Areas (HCAs) of 1 mile to the parcel property line. These county-defined HCAs do
646 not reflect PHMSA's definition of an HCA as listed in 49 CFR 195.450. Although there is
647 technically a compliant route through the county, there is a long list of reasons why the route is
648 unreasonably restrictive and impractical. Those are outlined below:

- 649 • The setback requirement effectively changes the entire route in Edmunds County, outside
650 of the northernmost three miles of the proposed route. The proposed route has over three
651 years of development, relationship building with landowners, engineering and surveys that
652 is wasted if the Project is forced to comply.
- 653 • The setback requirement forces the Project on a large quantity of strongly opposed and
654 vocal landowners that are not currently crossed by the Project route. SCS specifically
655 routed off these landowners, at their request in some instances, but would be forced to
656 move back onto their property.
- 657 • A route that is compliant with the ordinance would increase the mileage of pipe in
658 Edmunds County from approximately twenty-six miles to nearly thirty-six miles, which is a
659 10 mile or 38% increase from the proposed route. The additional pipe would introduce
660 approximately 90 new parcels and more than 50 new landowners to the Project who would
661 not have been involved otherwise.
- 662 • SCS has acquired more than 75% of the easements (around twenty miles of easements)
663 in Edmunds County with twenty-seven landowners across forty-seven parcels. The
664 ordinance would negate 85% of the signed easements and drop the acquisition
665 percentage for the county down to 9% due to the increased mileage and new routing in
666 the county.
- 667 • An ordinance compliant route would drop the survey percentage from nearly 90% to less
668 than 10%. This adds the risk that even a compliant route for the ordinance would need to
669 change considerably after surveys are conducted.
- 670 • The ordinance changes the entry point from Brown County, which further complicates
671 trying to navigate a compliant route with Edmunds County, which is sandwiched between
672 two counties with differing and competing ordinances (McPherson and Brown).
- 673 • The ordinance introduces several constructability and routing concerns including:

- 674 ○ Routing constraints navigating the large quantity of USFWS grassland and wetland
675 easements in Edmunds County, as SCS has committed to no surface disturbance
676 of these easements.
- 677 ○ The ordinance forces the pipe onto a number of saturated wetlands and low spots,
678 which adds risk to the construction and operation of the pipeline.

679 For SCS's proposed route, which SCS has been working with landowners on for over
680 three years now, it would require twelve waivers to partially comply with the ordinance. In fact,
681 there is no way to be fully compliant with the existing route due to their HCA setback requirement
682 not having any waiver opportunity. To salvage any portion of the existing route, waivers would be
683 required from both non-participating landowners and landowners that have already signed
684 easements, some nearly three years ago. Obtaining waivers from nonparticipating landowners,
685 and those who have already been paid in full, has proven to be very difficult, if not impossible,
686 especially considering you would need every single waiver to try and navigate the ordinance. SCS
687 has sought to acquire waivers on signed landowners with little success, as the landowner has no
688 incentive to sign the waiver as they've already been paid in full for their easement.

689 **III. McPherson County Ordinance**

690 McPherson County's ordinance setback distance is one (1) mile from an occupied
691 dwelling, mobile home, or manufactured home, which is over one hundred times the PHMSA
692 minimum requirement and the most-restrictive setback in South Dakota. In addition, the pipeline
693 is not allowed to pass within five hundred (500) feet of an adjoining property line of a non-
694 participating landowner. Due to these setbacks, a compliant route would be nearly impossible to
695 navigate and introduce the following concerns to the Project:

- 696 • The setback requirements force the pipe on a large quantity of new landowners that
697 are not currently impacted, some of which are known opponents of the project.
- 698 • The setback requirements would effectively change the entire route in McPherson
699 County, which has three years of development, relationship building with landowners,
700 reroutes to move the pipe on to favorable landowners, engineering, and surveys.
- 701 • SCS would need to reapply for a permit through the North Dakota Public Service
702 Commission due to route changes required for a compatible route entering into
703 McIntosh and Dickey County.
- 704 • A compliant route would increase wetland impacts compared to the proposed route.

- 705 • A compliant route adds multiple large HDDs on USWFS grassland easements that
706 would be otherwise avoided.
- 707 • A compliant route requires additional aboveground facilities due to increased length.
- 708 • A compliant route negates 11 miles of easements on 19 landowners across 28 parcels.
709 An ordinance compliant route would drop the acquisition percentage in McPherson
710 County to zero.
- 711 • SCS had surveyed 64% of the route in McPherson County. An ordinance compliant
712 route would drop the survey percentage to zero.
- 713 • A compliant route introduces 197 parcels and 85 landowners to the Project that would
714 have otherwise been unaffected, 108 parcels and 46 landowners of which are in North
715 Dakota, where a route has already been approved.

716 For SCS's proposed route, which SCS has been working with landowners on for over
717 three years now, it would require forty-nine waivers to become compliant with the ordinance, many
718 which are required from nonimpacted landowners. It also would require us to seek waivers from
719 landowners who have already signed easements. We've sought to acquire these waivers with
720 little success, as the landowner has no incentive to sign the waiver as they've already been paid
721 in full for their easement.

722 **IV. Minnehaha County Ordinance**

723 Minnehaha County's ordinance's setback distance at first may seem reasonable at "only"
724 three hundred and thirty feet. However, that distance is from the property parcel line, which
725 effectively creates a buffer of ten times that width for a typical quarter section property. Although
726 there is technically a compliant route, there are a number of associated challenges that make it
727 unreasonable. Those are outlined below:

- 728 • A compliant route forces the pipeline on, with no opportunity to avoid, a large quantity of
729 strongly opposed and vocal landowners that are not currently crossed by the Project.
730 These same landowners were part of the Dakota Access Pipeline.
- 731 • A compliant route effectively changes the entire route in Minnehaha County (outside of a
732 few miles), negating three years of development, relationship building with landowners,
733 reroutes to move the pipe off of opposed landowners and onto more favorable locations
734 for participating landowners, surveys, and engineering design.
- 735 • A compliant route increases the length of the 24-inch mainline by around three miles, with
736 all the additional pipe length added in Turner County, an adjacent county in which neither

737 county leadership nor county landowners had a say in the creation or passing of the
738 Minnehaha ordinance.

- 739 • A compliant route would increase wetland impacts compared to the proposed route.
- 740 • A compliant route would add several large waterbody and grassland easement HDDs
741 including Festerman Slough, which would be avoided otherwise.
- 742 • SCS has acquired over 52% of the easements (around 16 miles of easements) in
743 Minnehaha County with thirty-four landowners across forty-six parcels. The ordinance
744 would negate more than 80% of the signed easements and drop the acquisition
745 percentage for the county down to 12%.
- 746 • SCS has surveyed 84% of the current route in Minnehaha County. A compliant route would
747 drop the survey percentage of the route down to 12%.
- 748 • A compliant route introduces 88 new parcels and 64 new landowners to the Project that
749 would have otherwise been unaffected, 10 of which are in Turner County.

750 For SCS's proposed route, which SCS has been working with landowners on for over
751 three years now, it would require thirty waivers to become compliant with the ordinance, many
752 which are required from nonimpacted landowners. It also would require SCS to seek waivers from
753 landowners who have already signed easements and been paid in full for those easements. SCS
754 has sought to acquire many of the waivers on signed landowners with little success, as the
755 landowner has no incentive to sign the waiver as they've already been paid.

756 **V. Sanborn County Ordinance**

757 The Sanborn County ordinance, with a setback of one thousand five hundred feet from
758 the applicable structures, is generally the least restrictive of all six of the ordinances. There are
759 several reasons this is true: there is no ethanol plant in Sanborn County (the plants are generally
760 located in populated areas), the county itself is not very densely populated, and the setback is
761 from actual structures and not the property parcel line. All of these factors make the Sanborn
762 County ordinance less restrictive to navigate. The current pipeline route only requires two waivers,
763 both of which are for landowners that appear to be in favor of the Project. A compliant route is
764 possible, but it would result in the following negative consequences:

- 765 • A compliant route would introduce strongly opposed landowners that are not currently
766 impacted by the proposed route.
- 767 • A compliant route increases the total number of affected parcels and landowners.
- 768 • A compliant route moves the pipeline route closer to multiple residential properties.

- 769
- A compliant route increases the overall pipeline length.
- 770
- A compliant route also adds multiple additional miles in Davison County, an adjacent
- 771
- county that had no say in the creation or passing of the Sanborn County ordinance.

772

- **IV. Spink County Ordinance**

773 Spink County’s ordinance setback distance is one half mile from the property line, creating

774 a nearly eight-thousand-foot-wide buffer for a typical quarter section property. This setback alone

775 makes the ordinance nearly impossible to navigate. When it is coupled with the two-mile HCA

776 buffer (with HCA defined as properties permitted for occupancies of one hundred or more, or

777 properties with occupants with limited mobility with occupancies of ten or more), the setback

778 becomes even more difficult to navigate, if not impossible based on SCS’ preliminary analysis.

779 This analysis cannot be finalized, however, as Spink County has been unwilling or unable to

780 provide SCS the location of these “permitted occupancies” as defined within their ordinance. If

781 you consider just the one-half mile setback from a property line, there is technically a compliant

782 route. However, there are a number of reasons that it is unreasonably restrictive and impractical:

- The setback requirements for a compliant mainline route would preclude any pipeline,
- 783
- along any route, from connecting to the Redfield Energy ethanol plant in Redfield.
- 784
- A Spink-compliant route forces the pipe to enter a location in Brown County that makes it
- 785
- impossible to get to the Glacial Lakes ethanol plant in Aberdeen when looked at in
- 786
- conjunction with Brown County’s ordinance.
- 787
- The setback requirements for a compliant mainline route would cut off the Ringneck
- 788
- Energy plant in Sully County from the Project. Under the county’s ordinance there would
- 789
- not be a compliant route option from the mainline that would be able to exit the west side
- 790
- of Spink County to route the Project towards the Ringneck Energy plant.
- 791
- The setback requirements effectively changes the entire route in Spink County; negating
- 792
- over three years of development, relationship building with landowners, reroutes to move
- 793
- on to favorable landowners, engineering and surveys.
- 794
- A compliant mainline route in Spink would impact the route in multiple adjacent counties,
- 795
- changing the exit location out of Beadle County and the entry location into Brown County,
- 796
- ultimately transferring additional pipe into those counties and onto Beadle and Spink
- 797
- County residents who would have otherwise not been impacted.
- 798

- 799 • Ultimately, a Spink County compliant route, when coupled with a Brown and Edmunds
800 County compliant route, eliminates four ethanol plants from the project: Glacial Lakes
801 Aberdeen, Glacial Lakes Mina, Redfield Energy, and Ringneck Energy.
- 802 • A Spink County ordinance compliant route forces the pipeline on several strongly opposed
803 and vocal landowners that are not currently impacted.
- 804 • The setback requirements remove land rights for Spink County landowners by dictating
805 where on their property the pipeline can be located, sometimes to the detriment of the
806 landowners. It also requires in most cases that the impacted landowner receive permission
807 from one or more of their neighbors to place the pipeline on their property at all.
- 808 • SCS had at one point acquired more than 75% of the easements in Spink County.
809 However, in an effort to improve the ROW acquisition percentage and to remove as many
810 opposed landowners as possible, SCS did implement a reroute in the northern part of the
811 county. That effort has been very successful, but it resulted in the acquisition percentage
812 dropping to around 54% on the new route until those easements can be secured. With
813 that said, a route that is compliant with the ordinance would negate 100% of the signed
814 easements and drop the acquisition percentage for the county down to 0%.
- 815 • A compliant mainline route in Spink would introduce 108 new landowners to the Project,
816 affecting 162 new parcels in both Spink County and Beadle County, landowners who
817 otherwise would not have been involved otherwise.
- 818 • A compliant route would drop the survey percentage from approximately 75% complete to
819 0%.
- 820 • There is no waiver process for the two-mile setback for the HCA locations. SCS is
821 essentially blind in any attempt to comply with this requirement, as Spink County has not
822 been willing to disclose where these locations are located.

823 For SCS's proposed route, which SCS has been working with landowners on for over three years
824 now, it would require seventy-three waivers to become compliant with the ordinance, most of
825 which are required from nonimpacted landowners. It also would require SCS to seek waivers from
826 landowners who have already signed easements and been paid in full for those easements. SCS
827 has sought to acquire waivers in Spink County on signed landowners with little success, as the
828 landowner has no incentive to sign the waiver as they've already been paid in full for their
829 easement.

830 **Q. Does this conclude your direct testimony?**

831 A. Yes.

832

833 Dated this 19th day of November, 2024.

834 /s/ Erik Schovanec

835 Erik Schovanec

836

837

838