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COMMISSIONER KARSKY: We will now move on to our public hearing and second reading to consider adoption of ordinance amendment number 2302.

Scott Anderson, planning director. Before we get to this, Scott, does any group wish to take a few minutes to break to conference? Everybody is good? I don't see anybody looking to do that.

Okay. Go ahead, Scott.

MR. ANDERSON: Thank you, Scott Anderson, planning director. And today, as you indicated, is the public hearing, the second reading and possible final adoption of an ordinance amendment.

As we're aware, this is an ordinance amendment that would regulate transmission pipelines. And this has gone before the planning commission. It was at the planning commission in April and it was voted six-zero to approve the ordinance and send it on to the county commission.

And before we -- I'll give you a brief -- and the audience -- a brief explanation because sometimes zoning can be complicated, but this sets up transmission pipelines as a permitted special use in several zoning districts in the county.

Now, I want to explain the differences between -- because this is vital and it's

Exhibit M4a Exhibit A, Kippley Testimon

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important for everyone to know -- there -- so you have a zoning district, and then you have -- within that zoning district you have permitted uses, special permitted uses, and conditional uses.

Permitted uses are things that are just allowed. For example, you know, agricultural crops or a house is just a permitted use in a residential district.

Then you get in -- the next category is permitted special uses, and that would be uses that if you meet criteria that is set forth in the zoning ordinance, you meet all that criteria, it's permitted.

If you do not meet that criteria, you have the option of taking that use and applying for a conditional use and then that would go to the planning commission. A conditional use is a use that's specified that always has a public hearing before the planning commission, so those are the three differences.

Now, the way this ordinance -- the proposed ordinance is being brought to you is a transmission pipeline would be a permitted special use. That would mean there is a -- some set

Exhibit M4a

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Exhibit A, Kippley Testimon

criteria. If that transmission pipelines meets all that criteria, for example, setbacks, providing information, a number of criteria that's set forth. If the applicant can meet all of that criteria, it's permitted. They have the right to -- we issue a special permitted use. They move ahead.

If for some reason they cannot meet that requirement, the requirements set forth, then they have the option of requesting a conditional use permit. And that would go to the planning commission, neighbors would be notified, property owners within 500 feet would all be notified. A sign would be posted on the property and we go through the hearing process.

The hearing process being it goes through the planning commission. We have a public hearing.

The planning commission can make recommendations, add conditions, and so on.

And then after that, there is a one-week period that anyone can appeal that planning commission decision. The applicant could appeal.

A neighbor or a property owner, an aggrieved citizen, anyone can appeal. The planning staff could appeal. Anyone can appeal that and we place

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it on an agenda for the county commission to have a hearing and we go through that process.

So what -- let me explain the districts that we're adding the permitted special use to and the reasons for that. So the transmission pipeline is going to be -- we're propose to add this as a permitted special use in the Al agricultural district. The rural residential district. The R1 residential district. The C commercial district. The I1 light industrial district. The I2 general industrial district and the RC recreation conservation district.

And then, in addition, the proposed ordinance sets up additional use regulations. This is the meats and bones, the nuts and bolts of what they need to meet in order to apply for the permitted special use, and then it also — the ordinance also sets forth several definitions because we did not have definitions for transmission pipelines, and let's see, it was transmission pipelines that are created, a gas pipeline facility, a hazardous liquid pipeline facility, a regulated substance, and transmission pipeline.

So those definitions are included in the ordinance, and those will be either added or

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amended to the existing ordinance. And then, finally, there's a severability clause, which is basically saying that if a portion of the ordinance is overturned, then not the entire ordinance is overturned.

So there -- there is a setback that's being proposed, and, Trish, if you could scroll back to the proposed setback, because that's really, I think, going to be one of the major talking points that you're probably going to hear today is there is some criteria, some separation criteria, that is put forth in the proposed ordinance. From a dwelling, a church, or a business, we're proposing a 750-foot setback. From a public park or a school, there's 1,000-foot setback. And then there's some setbacks from first class, second class, and third class municipalities, and those are spelled out on the threshold for the size of those municipalities. And then the setback is either going to be one mile, three-fourths of a mile or half a mile.

Now, the way this is prepared they, an applicant, "they" being the applicant, need to meet the criteria, the setback -- minimum setback criteria. If they do not meet that criteria,

Exhibit M4a Exhibit A, Kippley Testimon

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there is an option written in the ordinance that the landowner can sign a waiver and they could build closer providing that landowner has signed that waiver, so there's some mechanicians in there. If they cannot obtain the waiver and they still need to -- they can't meet that setback, that would trigger the conditional use permit process.

So with that being said, I also have prepared some maps. If at some point you'd like to look at them, there is some general maps that show the entire county and what a 750-foot setback would look like, and then we also have a map for each township going from northwest to northeast sort of through the entire county. And that's just for visual effect. It's not -- because we're always going to be adding new residences, so it is at that point -- right now it shows you what a general setback would look like and then gives you an idea that there are areas that you could have a proposed pipeline go through, so I'd be glad to answer any questions.

COMMISSIONER KARSKY: Why wait? Let's see the map.

MR. ANDERSON: So if you could bring those up,

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Trish, we'll -- because this is sort of interesting, yeah, just do the -- let's do the -- COMMISSIONER KARSKY: Whole county?

MR. ANDERSON: -- full county and then we'll do the -- yeah, there you go. There you go. So this shows basically -- it's very interesting, and we don't -- sometimes don't -- we don't realize how densely populated our county is. But so the blue dots basically show every residence and a

go back to one of the townships, Trish. If you go back to the township map and we'll -- there you go. So we have this set up. This would be starting in the northwest county. This, I think, is Buffalo Township, and it would show you the

setbacks from existing residences. And if you

keep on scrolling, it will go to the next -- I

think it goes to the -- that's Buffalo Township.

750-foot setback around that. And then it shows

the setback around municipalities. And if you'd

like, we can go through, for example, why don't we

If you scroll down, this is the next one which I think is Taopi. If you scroll down a little bit further, Trish, I think it's Taopi. Yep.

So if you go back up, it shows you, you know, Colton, the setback for Colton, and then the

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residences. And we have this -- we can pull up any township you want, but like I indicated, they start at the northwest corner, they go across and then down, and then over and down and over and down and over. So if you'd like, we can look at a specific township, but this just gives you the general idea of what we've prepared and the wonders of GIS, so...

COMMISSIONER KARSKY: Just for clarification, this setback is from the property line, not from the structures?

MR. ANDERSON: Right now the way the ordinance is written, it's from the property line.

COMMISSIONER KARSKY: Okay. Thank you. Other questions? All right.

MR. ANDERSON: Thank you.

COMMISSIONER KARSKY: Thank you, Scott. All righty. Now we will go into testimony from proponents, and proponents are those that are in favor of this ordinance. I am going to ask that if there's a spokesperson, that they go first.

And that spokesperson, if you would have your people that you're speaking for at least raise their hand or stand so we have an understanding of the size of your group. Yeah, put it there and

she can pass it down.

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MR. ELDRIDGE: Good morning, commission.

Thank you all for your time. I do have a handout, so I'll pass this out if your --

COMMISSIONER KARSKY: If you want to hand them to Tyler, he can take care of that for you. Thank you.

MR. ELDRIDGE: Thank you. So, again, my name is Aaron Eldridge. I am the South Dakota Project Manager for the Summit Carbon Solutions project and pipeline. And so I want to spend just a few minutes talking about some of the things that we've covered and providing a little bit of additional information, so what we're handing out right now is a list of maps of pipelines that are existing in Minnehaha County in South Dakota, near some cities in South Dakota, as well as just our general project footprint. And so while you guys are looking over that, I do want to touch on a few things. So, obviously, the consensus of the group here is that this ordinance does not pertain to That that's what -- this ordinance has to safety. do with intelligent land use is what we're hearing. And what we see from that is that

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immediately after that statement a comment is if there's a shorter distance the pipeline companies would like to use, we'd like them to provide their plume studies, which brings us back to safety.

Right?

So I understand that's not exactly what this discussion is, but I would like to touch on that a little bit on that safety aspect just to provide some additional information.

So Mr. Godfrey was up here and he spoke on PHMSA and some of the regulations that have been put in place for the last 40 years, and so I would just like to touch on some specifics on what PHMSA regulates with CO2 pipelines, with hazardous liquid pipelines.

Specifically, in this case -- so who is PHMSA?

Real quick, PHMSA is a part of the federal

government. It's a part of the DOT, and it's the

Pipeline Hazardous Materials Safety

Administration, and they oversee 3.3 million miles

of hazardous pipelines in the United States.

And as you go to one of the later maps, you'll see just how many of those pipelines are in the Midwest, and it's overlaid with the Summit Carbon Solutions pipeline route.

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So they regulate all different kinds of pipelines, including the 5,100 miles of CO2 pipelines that are currently operating in the United States. Specifically with our CO2 pipeline, some of the things that they regulate include design, construction, testing of the line after construction and prior to the startup, operator qualifications for construction of the pipeline and also the operation of the pipeline, the requirements that the operators have to follow and have to be able to work on that.

Corrosion control to ensure that the line continues to operate safely into the future, and then operations in maintenance. And in that operations in maintenance, that includes emergency response and preparedness. That's something that we do as a project as a whole and a commitment that Summit is making to work with the local emergency responders as well to ensure that they are trained and properly equipped for the incidents that are very, very unlikely in this, but to ensure that we have that ongoing relationship with local emergency response in this case.

And so I do want to talk about some of the

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maps that we have, because as we talk about intelligent land use, the main comment we hear is that it restricts growth and that it lowers land values. And, unfortunately, I don't remember the exact order of those maps, but as you go to the second map, I believe, it shows Minnehaha County and just the number of the pipelines in this county as a whole. There's over 105 miles of hazardous pipelines that go through Minnehaha County.

And if you go to the next map, you'll see
Harrisburg, which is not in this county, but you
can see just how many pipelines run directly
through Harrisburg and the growth that it's had
over the past many years with those pipelines
still being in operation there.

So as we showed the map earlier, with proposed setbacks, with these setbacks, it is extremely, extremely difficult, if not impossible, to put any kind of a pipeline through this county, not just the CO2 pipelines, but including the 105 miles of existing pipelines that have been operating safely in this county for many, many years.

If you go to the last slide that you have, the last page that you have, it talks about some of

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the safety standards and -- some of the safety statistics, rather. And what that shows is that of those 105 miles of pipelines in Minnehaha County, in the last 25 years there have been a total of five incidents, that involves any kind of leak or injury, but there have been zero injuries and zero fatalities.

If you look at the statistics for rail in Minnehaha County, that answer is vastly different. There have been many fatalities, and there have been many, many injuries involving rail in the county.

And so as we look at transporting any kind of liquid or any kind of material, pipelines are by far the safest way. There is a history of these pipelines operating safely in Minnehaha County, in the State of South Dakota, and we're able to do that with the laws and regulations that are currently in place through the oversight of PHMSA through those regulations.

The final thing that I would like to mention is that as we look at these ordinances, as we talk through there, we hold the belief that PHMSA, that the federal government preempts the routing of these pipelines. And Summit Carbon Solutions is

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currently engaged in some litigation in Iowa where a county did put in some ordinances, and I would just like to quote -- so they're looking at 1,000-foot to two-mile setbacks, similar, depending on the area, and what the -- what they were trying to route around, and they had some limited fees associated with that.

And Judge Stephanie M. Rose of the U.S.

District Court in Iowa, on the first page of the transcript, and I would be able to provide that if that would be requested, stated that, In my view, having read all of the materials, preemption is pretty clear here. I don't know that there is any argument that isn't preempted in one way or another.

And so while we appreciate the effort that goes into making sure that these pipelines are routed appropriately and that they operate safely, we do believe that these are preempted by federal law and we want to make sure that that statement is clear.

I will be here. I would be more than happy to answer any questions from design, construction, operation, including some -- again, these maps and the data related to the pipelines and rail that

Thank you, Mr. Eldridge.

currently exists in Minnehaha County. Thank you all for your time.

COMMISSIONER KARSKY:

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MS. HOWARD: Good morning. My name is Monica
Howard. I'm with Navigator. My title with them
is Vice President of Regulatory and Environmental
Permitting. Just a little background on me, I've
been doing pipeline energy and linear
infrastructure permitting and regulatory processes
for over 20 years, so I am not a stranger to
conditional use permitting and land siting
criteria and requirements, but I will say that the
ordinances, this draft that -- or the readings
that we're seeing here, that is not familiar to
me. Talking about, you know, land use

In our experience, across the country with pipelines, you can find the easements only really restrictive about, you know, 50 feet of that, from a land use requirement, and that's for permanent structures to be developed on it.

development, you know, and responsible land usage,

we fully support and want to be, you know, a part

of that process and not prohibit it.

You know, he showed you some county maps of local land in South Dakota. You see hazardous

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liquid pipelines built throughout highly populated areas with infrastructure all around us so that it's not precluding additional development.

One thing additional about the -- kind of the order of the ordinance and the timing, let's say, of the application and the requested information. While there's, you know, mention of a hierarchy of regulations when it comes to, you know, PHMSA, the PUC process, and the local ordinances, it comes with environmental permitting as well. And so the blue and purple color-coded map that was provided showing what the county looks like with the setbacks in place.

There are also federal environmental policy acts that we need to comply with when siting a pipeline. There's not one singular factor that goes into routing a pipeline to establish, like, this is the right place for it to be.

In fact, there's very intelligent AI software out there now that helps facilitate proper and responsible routing of pipelines taking into account thousands of data points and different resources to determine what is that right location including, you know, environmental factors, population factors, growth factors, existing

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infrastructure. But looking at that colored map, that -- I didn't see a route on there that would pass muster in getting some of our federal environmental permits that are also necessary for that, so I worry about it being precluded or preempted in other ways as well.

And like the gentleman from Summit said, I'm happy to stick around and answer any questions. I guess I should have started with the "me too" statement that, you know, I supported everything that was said in advance of that and just wanted to add those few extra items. Thank you.

COMMISSIONER KARSKY: Thank you, Ms. Howard.

MR. KLUDT: Good morning, commissioners. I'm Charlie Kludt. I'm with the South Dakota Firefighters Association, and I am going to be the first one to admit, I hope I'm the last one here because I could -- I feel I'm not a proponent or an opponent of this ordinance, but my involvement will become because the Firefighters Association oversees the training of the volunteer and career firefighters in the state of South Dakota.

So any pipeline, any pipeline that runs through the state, we will have a little skin in that game when it comes about.

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Emergency Response Initiative. I also work with individuals from the National Volunteer Fire

Council that are part of PHMSA. They're a group of individuals that help make those regulations for PHMSA. And so when this came about, when I first caught wind of it, had a few phone calls, people asked me about the carbon capture pipelines, I was -- have to admit, I wasn't up to snuff on what was going on, so I started making phone calls.

I started calling individuals that I knew both here in the state. I contacted the PUC. I contacted my friends from Mississippi, from West Virginia, from Illinois that are all experts in pipeline transportation. And then I talked to them personally once again just last week when I had my National Volunteer Fire Council meetings. And I talked to them last year as well, and I said, Educate me on this a little bit more. I said, I'm not understanding what the main concern is with carbon capture.

And the one individual who is -- I consider the leading expert in this would -- from West Virginia, he said, I don't know why they're

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concerned either. All the other pipelines in this country have things a lot more hazardous and things to be concerned about if something goes wrong than they will with those.

I said, Okay. I guess that helps me a little bit.

But this -- your ordinance doesn't just deal with carbon capture. It deals with all pipelines. And so that's where I do come in with the -- my concern comes in for that.

I've read some of the reports from -- or the PHMSA report on the one issue that is typically brought up about the pipeline that burst down in Mississippi. I read that entire report -- okay, I'm that kind of individual -- up until the point where they started talking about the testing of welds, then it got a little bit over the top of my head.

Along with that, you've heard already,
pipelines are the safest way to transport
hazardous materials. I don't believe there is any
other agency that would come up and refute that.
And so if things have to be transported, I am glad
it's going to be in the pipeline.

I don't consider myself an expert in

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pipelines, but I do consider myself well-educated because I work with the South Dakota Pipeline Association on an annual basis. When they do their -- have their meetings, I am part of those meetings because of the fact that we are the ones in charge of getting that training out or helping them get training out to all the responders in the state.

So with that, from a more personal note, I have other pipelines that run within half a mile and a mile of the -- the TransCanadian and the Dakota Access pipelines. Those are the two last major pipelines that ran through this state.

And my family farm up in the Beadle County area. This is also going to be in some of that territory where carbon capture is going to be at as well. But I know what the landowners, our family, our neighbors and everyone went through when these pipelines went through. They were very well taken care of, both by the contractors and by the companies.

I am glad I had to see the number of individuals here that are -- that have concern because I heard those concerns from my relatives and friends and neighbors back up when those

pipelines were coming through as well.

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However, right now, I could run absolutely everyone in the room here, and everyone that's listening, up to those territories and show you where the pipelines are. And unless you saw these signs, which you will see, for every pipeline, these are the signs that -- I say the 60-second training for pipelines, I'll guarantee when you drive home you'll see these pipelines along right-of-ways. They tell you what is there, whose it is, and what phone number to call.

From an emergency responder standpoint, from some of the other comments that were made in the past, that's also why I decided I needed to come here because I had other fire departments and emergency responders saying, Why are people saying that firefighters are going to drive into a plume? Why are they saying they're going to drive into a hazardous area?

Okay. First off, that's done in the very first few weeks of firefighter training that you don't put yourself in that situation, whether it's smoke or any time of hazardous material, liquid or gas.

So from that standpoint, as a president, I

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didn't like getting chewed out by other firefighters saying, Don't let that be the only representation of firefighters, so that is also why I'm here. And I'll be here for any other further questions. Thank you for your time.

COMMISSIONER KARSKY: Thank you, Charlie.

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COMMISSIONER KARSKY: Appreciate your civility up to this point. As I said, I really anticipate that you'll maintain that. Just kind of -- so you have an understanding if things look goofy up here. As the chair, I cannot make a motion or a second. So if I wish to do that, I will hand the gavel off to Commissioner Beninga. He will then take the rest of that portion of the debate and then hand the gavel back to me. So just so you have an understanding of why or what we're doing, I guess.

At this point I will turn the debate and the discussion over to the commission for them to ask questions, comment, and possible amendments. And I will always look to me legal counsel if I missed something. Obviously, I have a lot of help up here and I appreciate it, so thank you. So, commissioners.

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1 COMMISSIONER BLEYENBERG: Commissioner Karsky.

COMMISSIONER KARSKY: Yes.

COMMISSIONER BLEYENBERG: Just a question. Do we have the ability to ask questions again of your staff of Scott?

COMMISSIONER KARSKY: Yes.

COMMISSIONER BLEYENBERG: And then I would just like to start by saying thank you to everybody who put so much time in. I know our planning and zoning office helped to draft this ordinance and spent a lot of time doing research. And then the state's attorney's office, you know, scrutinized it to make sure that it was going to be the best it could be for us. And then with planning and zoning, or the planning commission, I should say, voting to support it, I really just want to say thank you because there are a lot of people smarter than me that were involved in drafting it, and it really gives me a lot of peace of mind knowing that we can support it, just as it was written, knowing that we've really worked hard as a county to be able to make sure that it's a good compromise. And I think, to quote Carol, who quite often I've heard say, A good compromise is when both sides are not happy. I think that's

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where we find ourselves. So that kind of is a guideline that I follow also just to see, you know, where we're at.

And I did hear quite a few people say that 750 feet seems like an arbitrary number, and I just think with the amount of effort that went in from our different offices that were involved, I think we did a good job of trying to make it as unarbitrary as possible.

I don't really think "arbitrary" is the word that we should use after it's been vetted by all these different organizations or different groups in our county.

And I know we've all gotten a lot of feedback, a lot of comments from people. And I can share the concerns on both sides. I think the economic development, the thousands of jobs, the things like that that the proponents of the pipeline mentioned are not things that we want to take lightly. You know, those are valuable contributions.

And then those who have been opposed to the pipeline, you know, have all kinds of different comments also that they've shared with us.

Landowner rights. We heard a lot about rupture

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modeling, and things like that, and I just keep coming back to, from what I can understand, our job is not to really take on any of those topics.

I think, if I understand it correctly, the commission's job is to do the best job that we can to find how this should be allowed through the county. And I think to say that a 750-foot setback would preclude the pipeline is giving us probably too much credit.

I think it -- after looking at the maps, and after the planning and zoning office working with everyone on this, I do put a lot of my faith in what's been created.

And I guess when we talk about the future of our county, we all know the growth that's anticipated, so I do think it's wise for us to take a long, hard look at how we want that growth to be developed.

I don't know that we would want to limit areas like Hartford, for example. I know I heard a resident talk about how that could have a negative impact on the growth in that area.

I also just wanted to mention that being a rural resident, we are pretty excited when property values go up, although that does

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inevitably mean taxes go up, too. I just think
there's a good likelihood that having a CO2
pipeline near your property could scare off a
potential buyer which could have a negative impact
on your property value, and so that's one factor
that I do take into consideration when when
thinking about what the what the setback should
be.

So for those reasons, I think I would be very supportive and very appreciative, again, of the ordinance as it's written.

COMMISSIONER KARSKY: Thank you, commissioner.

COMMISSIONER KIPPLEY: Mr. Chair.

COMMISSIONER KARSKY: Commissioner Kippley.

COMMISSIONER KIPPLEY: I got the pleasure of being on the center of quite a few of these debates now. I served on planning and zoning, and I think I can echo Commissioner Bleyenberg's sentiments that we've all gotten an ear full, and I think Chase might have said two ears full, so that's as many ears as I've got. So I appreciate that.

I want to thank you staff for their work on this and my fellow planning commission members.

Took a lot of public input. I believe this is

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easily the number one issue since, in our short time -- Commissioner Bleyenberg and I are new to this -- but, you know, I thought this was probably the most constructive back and forth we've had in the months and months of feedback we've had.

Of course, some isn't -- hasn't been germane to our approach specifically in Minnehaha County or to the role of a county, so I kind of have been beating that drum for a while of just what our role is. I think that's an important element of our system of government and constitutional structure to understand -- and I appreciate a few state legislators being in the room, too, and helping with their frame of reference and input.

But, you know, our role is not related to eminent domain, you know, tort liability or related insurance matters. That's for our friends in the state legislature.

Our role is not to permit the pipeline in its nature as a pipeline as that permitting process is with the state's Public Utilities Commission. And our role -- I know one topic that came up quite a bit yet today was still safety concerns, and I think that's a natural human instinct, and that's going to be at least a subcomponent of what we're

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talking about even in a planning and zoning circumstance. But our role is really not to second-guess any safety specifications of the pipeline, you know, such as thickness of the pipe or its depth in the ground and some other safety circumstances. That's left to the federal government and its Pipeline and Hazardous Materials Safety Administration.

So what is our role? And our role as the county is firmly grounded in principles of traditional planning and zoning. So this involves considerations for future growth, land use, suitability for certain land use adjacent to other types of land use, et cetera.

So as local leaders, I do believe we play an important role in aspects of routing that will make a substantial and essentially permanent impact on land in our county.

So while ours is an important role, that doesn't necessarily require us to take up an adversarial role. I've sought some neutral principles and objective guidelines grounded in existing federal regulatory structure to try to keep us as neutral and not out to kill any particular project or take sides in this.

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I kind of felt my sentiments echoed by our state president of the firefighters that maybe -- neither a proponent or opponent, but just trying to stick to good objective guidelines where we can.

So with that in mind, I'm just kind of tipping my hand a little bit, I do plan on offering three amendments to more narrowly tailor the process and the substance of the county's regulatory approach on these matters.

I believe this is a good faith effort to work with the pipeline companies, both the current proposals and any future expansions of those proposals or future companies that would want to do similar -- similarly situated projects. So to work with them, it related to reasonable routing restrictions, which I believe is firmly within our, albeit limited, authority of planning and zoning. And I think that came clear -- I think, just to speak more broadly -- I think it's a fair assessment, and I think our friends that commented as opponents kind of are asking that existential question, kind of a libertarian instinct of why any regulation at all. So why -- essentially on a setback, I think, is substance we're thinking

Exhibit A, Kippley Testimo

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So I do think again it fits within our role of planning and zoning. While this might not be new to the United States, it is the novel to our area. Also, it's -- when we talk about routing being one of our expert testimony, which I really appreciated that background, that was great testimony, but when you emphasize that routing is to address threats, I would kind of like the county to have a seat at the table to have those discussions about, What are the threats? How can we be helpful? How can we, as local leaders, talk about that? And you can see how a planning and zoning hearing could bring some of those things out, and there might be some value added to a process where you get to -- the opportunity to work with our great planning and zoning staff to work together on that.

And then also the other lesson from -- we've heard a lot about the Satartia, Mississippi, incident. And, again, a takeaway from that was public awareness. So I think the county being involved and being some kind of stakeholder puts that on the map of public awareness, and so I think that has an incidental effect of safety, but

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it just puts everyone in a position to be more successful. And so I can kind of talk through some of the elements here as I want to give all my colleagues an opportunity to just give initial first impressions, but, again, I'll summarize the ordinance in three component parts, and I'll have an amendment kind of tailoring each section a little bit more.

But, again, the three component parts would be, first, an application process for permitted special use for hazardous material pipelines with, second, a series of setback provisions that, if not met, trigger, third, a conditional use process with a fee structure.

So I think we got pretty good feedback from the public on the ordinance as drafted, and I think, Mr. Chair, you were kind enough, I think, to offer the opportunity to potentially give feedback on any specific amendments offered.

But with that, I think that's kind of my initial -- initial thoughts as we get started in this, but I want to give everybody a chance to give their initial thoughts before I propose a first amendment.

COMMISSIONER BENINGA: Well, since I'm the

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last one before it goes to the chair -- I've been around a long time, so I like short and sweet, maybe not always sweet, but I do like short, and I'm thinking you get paid by the hour right now. He has a legal background, so I understand that.

I really appreciate the fact that we had so much input into this process, most of the time it was very professional, and I appreciate that a lot, because we all have experienced differences on occasion. But the legal support we got from the State's Attorney's office, from the staff, who did a tremendous amount of work, planning and zoning. It's been a process that we've all learned from, I think, and I appreciate the fact that you all are in attendance today. You're not all going to be happy. That's not our job is to make everybody happy. Our job is to do the right thing at the right time.

We don't know what the future holds for everything we've done in the past, and when we have new commissioners in the future, they may change some of the stuff that we've already put in place.

So with that, I'll say thank you for being here. We'll go through the process and hopefully

Exhibit M4a

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1 make at least 51 percent of you happy.

COMMISSIONER KARSKY: Optimistic.

COMMISSIONER BENINGA: I am.

COMMISSIONER KARSKY: And I've heard from -in e-mails and texts from legislators, state
senators, state legislators that are both for and
against, so this is a very complex process, and
it's not black-and-white in my mind, so a lot of
these things are probably my opinion.

So I am open to the discussion on amendments. I think it's important that we at least hear them and discuss them and hear the pros and cons of them, so I am open to hearing the amendments that Commissioner Kippley may propose. I don't know if I'll be in favor of them or not, but I am in favor of hearing them and at least having the discussion on them.

One question did come up, Scott, where -there you are -- the question is: What is the
current setback? I mean, what exists right now
for any guidelines on what could be done?

MR. ANDERSON: Thank you. So to answer that, right now it's not addressed in the zoning ordinance, so it would fall back to any federal regulations. And I believe it's a 50-foot

1	setback. I think that PHMSA guidelines would fall
2	under the standard, and they would need to meet
3	any federal requirements and federal setbacks.
4	COMMISSIONER KARSKY: So federal law is the
5	default at this point?
6	MR. ANDERSON: Yes.
7	COMMISSIONER KARSKY: Thank you. Okay. Any
8	other questions of staff or any of the
9	testimony people that gave testimony or public
10	comment?
11	COMMISSIONER BLEYENBERG: I have a question.
12	COMMISSIONER KARSKY: Commissioner Bleyenberg.
13	COMMISSIONER BLEYENBERG: Thank you.
14	Commissioner Kippley, I think when we discussed
15	your amendments there were in the setbacks
16	there were two different points, and I'm wondering
17	if we could potentially discuss them separately?
18	Would you be opposed to that or
19	COMMISSIONER KIPPLEY: I would be open to that
20	if it facilitates better discussion and isolating
21	in on what issues we're in agreement or not in
22	agreement. I am happy to itemize them rather than
23	bundling them unnecessarily, so I am open to that.
24	I was going to go, just to walk you through,
25	if you have any other suggestions, again, the

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first element of the ordinance is the application
process, so I had an amendment on that. And then
second was the setback distance itself and the
measurement thereof. We can separate those into
two and three, as needed. And then fourth was an
element of the fee structure on conditional use
permit. So if that gives you a sense, we can just
take them one at a time and see where we end up,
if we need to bifurcate them or not. We can deal
with that as we go.
COMMISSIONER KARSKY: Okay.

COMMISSIONER BLEYENBERG: Thank you.

COMMISSIONER KARSKY: Sound good to me. So with that, I think unless we have other questions, we can go into proposed amendments to the ordinance.

COMMISSIONER KIPPLEY: Okay. Mr. Chair, I guess staff was helpful in drafting these amendments for me, and I think we're going to help -- let see. This is -- start with number one. Eric will help me.

COMMISSIONER KARSKY: I kept a copy.

COMMISSIONER KIPPLEY: We'll distribute those to my colleagues here first, and we should have some for the audience. And then, Tyler, I'll put

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you on the spot if maybe we can get one up on the screen because I don't think we have enough copies for everybody. Can we do the ELMO? The ELMO? Yeah. Eric will get you a copy -- so, again, a couple of these are more procedural. I'm guessing, as Commissioner Bleyenberg kind of tipped her hand, too, of, we might have more discussion in substance on either the measurement of the setback or the setback number itself, but thought we'd kick off the process.

And, again, the spirit of this first amendment is, again, not to -- I think I am coming back to this concept that we have an important role, but it's not necessarily an adversarial role with any business or project kind of trying to come into our area, but we have a duty to the general public and a duty to the citizens of Minnehaha County to assert what authority has been granted to us as Minnehaha County commission and our planning and zoning authorities.

So this is -- just comes in some conversation with just the practicalities. I think we have two examples between the Summit proposal and Navigator proposal that are going through a pretty arduous process with -- yeah, we've got two pages there,

Exhibit M4a Exhibit A, Kippley Testimon

Tyler, so I appreciate you navigating us through here.

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So the proposal ends up being a pretty long and arduous process to go through the PUC. And we're not trying to put up, again, arbitrary barriers for a pipeline proposal, but, again, trying to get to that point where we can have a seat at the table on issues like routing and have some input with the project to nudge them along the way that, Hey, this might be a good routing decision or we need this information.

And the way this is written currently isn't necessarily a bad way to do it, but it was largely a -- you know, basically immediately after you file with the PUC, we want to document dump, and I just didn't see that as practical to our planning staff, and also some of this information will be duplicative with either going to our highway superintendent related to information, map identifying entry into the counties' right-of-ways, et cetera.

The PUC docket, as I think a lot of the people in this audience are very familiar with it being available online. Do we really need them to print that out and document dump it on us or -- and,

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then, probably most importantly, it's an evolving process. When we would ask, you know, seven days after the PUC filing to have a document showing the center line, I think that's just, again, trying to be a good faith negotiator and to work with the pipeline companies, that just -- they're going to be able to give us a corridor of here's where we're thinking we're going, but I think it kind of starts us off on the wrong foot such that it gives this amendment, then, changes that amount to 30 days after the PUC filing, let's us digest what the project is and basically just asks for letter of intent. You intend to come through our territory of Minnehaha County, and then it empowers the planning director and puts the ball in his court to then ask for the documentation that's relevant at the time, and makes that more of a dialogue and a conversation, and that's the spirit of how I would want to approach these negotiations and dealing with good faith negotiation on both sides to try to get to the more substantive items, which will come later, on trying to put some teeth into it of we would like you to route it in a certain way with certain setbacks.

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I think this is an application process that gets us on the right foot, but largely this is, again, procedural.

Finally, if we turn to the next page after, again, just the amendments there, what we've covered so far is just the days, written intent, and kind of pivoting the duty onto the planning director to request what documents are necessary in that list.

And then, finally, we just note that, again, this is not meant to be an arbitrary delay on the project. If anything, we note that we will make a determination if this meets all the setbacks and any other substantive requirements and qualifies as a special permitted use, or if it needs to be a CUP, conditional use permit, process.

At least in no event more than 30 days after they would receive PUC approval, so not looking to arbitrarily delay the project. And then if in that interim time, while we're studying the issue, the PUC would deny such a permit, that would essentially kill the application as it would be a requirement of any PUC -- any conditional use permit that they have the PUC permit, so it would kind of defeat itself.

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	But, again, just another sign of good faith
	that we will review this with all due diligence,
	and it's not going to be a situation where the
	planning director just sits on it and doesn't
	request any information. But, no, we will be
	working with due diligence and trying to come to a
	conclusion on whether this meets all the setbacks
	and other special permitted use criteria.
	So that's kind of my proposal. And, I guess,
	would be open to any questions about the amendment
1	

or do we need a formal motion and second to get it on the floor for discussion?

COMMISSIONER KARSKY: We do. But, I guess, I'd take questions first.

COMMISSIONER BLEYENBERG: Questions from the commission?

COMMISSIONER KARSKY: Please.

COMMISSIONER BLEYENBERG: Can you help me understand, Commissioner Kippley, the difference -- could you define the difference between the letter of intent and an application? What would be the change that you're looking for?

COMMISSIONER KIPPLEY: Really, because I've taken a lot of the substance out of the application, since I'm not asking them to submit

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any of these forms because I find that they're largely pre-mature. Like, if you're not going to have a center line, I think it's kind of odd to ask for them to give us routing information with a center line. It's kind of just setting the back and forth up for failure at the outset. But, basically, just put us on notice, a letter of intent, this is what we plan to do, here is a reference, too, that we've submitted documents with the PUC which would give broader context. So just say we intend to come into Minnehaha County, then that puts the ball into our court, and our planning director can then go down that list and ask for the items and create more of a dialogue. I've just seen more success.

This is, again, the kind of practical local field that goes on here that I think I've seen more success on people bringing forth proposals to our staff when it's kind of a dialogue and a back and forth rather than, again, maybe our word of the day of an arbitrary list of we're going to say you need to provide these things even though it's not really ripe yet in the process.

And, if anything, I'd like to -- that's been kind of the trouble with some of this process here

Exhibit M4a Exhibit A, Kippley Testimon

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is we're coming in -- I would reject the notion that we're changing the rules in the middle of the game, but that we are coming in late to a process that would have been ideal if we had had this in place earlier on to start that dialogue.

Instead, I feel like we're kind of coming to a point where some of those -- that general routing process has already been baked in to some degree, and now we're playing defense rather than being a constructive player at the outset.

So I know I've went on a little bit, and
Commissioner Beninga will give me a hard time
here, but largely it's just that the letter of
intent as opposed to a substantive application is
just the distinction of just putting the company
or the applicant -- putting us on notice of their
intent to go through the special permitted use
process, and we then would have the burden to ask
for the information about the routing process,
have that dialogue, that conversation, and see if
they meet it or not. Is that helpful?

COMMISSIONER BLEYENBERG: It is. Thank you. This is just our time for questions. Okay.

COMMISSIONER KARSKY: I guess my question

Commissioner Kippley, is under section B, the --

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at the request of the planning director. It seems like we're giving a lot of discretionary authority to the planning director. Wouldn't that be best if that information was provided with the full knowledge that, you know, this is just a plan and plans are always subject to change?

COMMISSIONER KIPPLEY: I am open to other theories of how we would approach this. I would be open to Scott's feedback, too, as we're kind of putting -- maybe placing some duty on him to request. I guess I'm coming at it from the perspective of a lot of this information is going to change over time, too. So I think there's going to be -- they might be able to throw a lot of stuff at us at the beginning, and I don't want to get whitewashed with paper like they just dump a lot on us.

But certain things are going to evolve, like the PUC docket evolves over time, and this allows basically us to say here is what we need and we can kind of start off the conversation is the framework I'm looking at.

I just think we can put anything on a piece of paper to say, We will demand this information.

But if the information doesn't exist or it's

always a moving target, it won't solve all the problems.

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If I may. Yeah, because COMMISSIONER KARSKY: even B1, all forms -- all required forms prescribed by the planning director. Again, it's leaving a lot of authority in the hands of the planning director. And maybe that's clearly where it should be. I don't know if "clearly" is the right word, but, I guess, from my perspective, as a commissioner, when I am reviewing these types of requests, sometimes what isn't given to me is, you know, that blank spot that I am -- you know, what you don't know, you don't know, and the questions that should be asked don't get asked because of that lack of knowledge. So I would prefer that even if we get whitewashed, at least I know it's there and I can look for it. So if you were to propose this amendment, I would ask that you remove "at the request of the planning director" from B.

COMMISSIONER KIPPLEY: Yeah. I am open to that. And like you said, within B1, all forms prescribed by the planning director, so the planning director still does have authority to ask for additional information or create forms of --

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here's the initial information we need off the
bat. And, I think, again, at the local level,
there's some reasonable back and forth on all
types of applications that we receive. There's
always a dialogue back and forth. People create
site plans for different things and then it
evolves and it changes, so I am open to that.

I think with that feedback, was there any other questions? I'll make a motion that I think is going to be amenable. I'll move, what we see on the screen as amendment JK-01, without striking that addition of "at the request of the planning director," and then the rest of that amendment would stand, so that is my motion.

COMMISSIONER BENINGA: I'll second that, so I don't end up with a gavel.

COMMISSIONER KARSKY: We have a motion and a second. I will -- any other comment from the commissioners?

COMMISSIONER BLEYENBERG: Yes. I have a question. Commissioner Kippley, I think you said that someone in the office or in the county helped create this, the amendments that you're proposing?

COMMISSIONER KIPPLEY: Just to the extent -just to be clear -- just to the extent of -- it's

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all my language, and we had legal staff form it into the form of an amendment with the stricken and addition words, but I'm not proclaiming that has the complete buy-in of all staff or whatnot.

COMMISSIONER KARSKY: Substance but not form -- or form but not substance.

COMMISSIONER KIPPLEY: Yes. That's fair.

COMMISSIONER BLEYENBERG: I should have asked that for specifically, I guess. I just wanted to make sure because, like I had said earlier, I really felt like the ordinance as it stood was very well scrutinized, and so I am just curious if these amendments have been scrutinized also by the State's Attorney's office, or planning and zoning, if they're in line with what would -- what we would like to adopt? I guess I don't know if that's a question for the State's Attorney.

COMMISSIONER KARSKY: Any comments from planning and zoning?

MR. ANDERSON: Well, first of all, I appreciate the work the State's Attorney has done to put it in this format and review it. And I have reviewed this just at the meeting now and I don't see any issue. I think that the changing from seven days to 30 days is probably a good

1	idea. It gives us a little bit more time to work
2	with applicants or the project managers or project
3	personnel, so I think it's good.
4	COMMISSIONER KARSKY: Does that answer your
5	question, Commissioner?
6	COMMISSIONER BLEYENBERG: Yes. Should we
7	check with the State's Attorney to make sure that
8	it's
9	COMMISSIONER KARSKY: I don't want to put him
10	too much on the spot on giving a legal opinion,
11	but if the State's Attorney has any comments, now
12	would be the time to make them.
13	MR. BOGUE: Mr. Chair, I appreciate
14	Commissioner Kippley's clarification because I did
15	not review these for substance. I just put them
16	in a form so that it was digestible as an
17	amendment. Most of the question is really an
18	issue of policy.
19	My only concern is very limited, and
20	that's the I believe, some ambiguity as to what
21	a letter of intent versus an application is and
22	how that applies for the mechanics of this
23	process.
24	That may be clearer to the commission than it

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is to me at this particular moment. But other

Exhibit A, Kippley Testimon

than that, I really would not want to start becoming the now missing fifth commissioner commenting on the policy aspect.

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COMMISSIONER KARSKY: Thank you, sir. All righty. Okay.

COMMISSIONER BLEYENBERG: Are you comfortable with?

COMMISSIONER KARSKY: Well, if you're comfortable -- so we'll now open it to up ten minutes of public comment from the proponents, and it will be the same proponents. Whether you like this amendment or not, you would still be the proponents, so we have ten minutes and, please, three minutes of time per. Anybody have any comments? This is mostly, like I said, a form versus substance -- well, I guess on substance. So, please.

MS. NICHOLS: Good morning. My name is Linda
Nichols. My address is Hartford, South Dakota. I
first want to thank you guys for all your time
planning and zoning, State's Attorney, everybody.
I agree with how this was put together. I thought
it was put together very well.

With this amendment, what I was looking at, kind of what the State's Attorney alluded to, a

letter of intent as opposed to an application, is
that going to give you enough information? The
information is really not burdensome. The
information is already there. They have it.
I kind of agree with the timeline with that,
but they already have the information. Why why
would we change that? And I just kind of get hung
up on that letter of intent also. Like, an
application wouldn't we want to know that
information?
Like, if there is a threat. To me, that is
grave information that you guys should know. So I
think a letter of intent is kind of I don't
know not to me, you want more information
than what is there, so to me an application would
be appropriate, so thank you.
COMMISSIONER KARSKY: Any other from
proponents?
MR. JONES: Dennis Jones, Sioux Falls,
South Dakota. Under B, number 3 and 4, it says a
map identifying each entry
COMMISSIONER KIPPLEY: Please speak into the
microphone, please.
MR. JONES: Yes. Can you hear me now?

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Number 3 under B, a map identifying each entry

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into the county's right-of-way and each proposed crossing of a county road or other county property. And number 4, a map and a listing containing the names and addresses of all affected property owners.

Right now, I don't think they even have a map that addresses that right today. We can't get identification from them exactly where they're going to put it. It just says, Sign this easement and we'll put it where we want to put it. Thank you.

COMMISSIONER KARSKY: Thank you, Mr. Jones.

Any other proponent comments? Seeing nobody
rushing. I will open it up to the opponents.

Opponent testimony on this proposed amendment?

MS. HOWARD: Hi. Monica Howard with Navigator again. I think this speaks a little bit to the fact where I was talking about the hierarchy of permitting and, you know, it reflects the necessary gap. So I do want to make it very clear that a state code requires us to send you the application that's on file with the PUC, and so hard copies of that is provided upon our submittal to the PUC. It also already comes to the county.

Some of the information, just to kind of

Exhibit M4a

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explain why it's premature a little bit to have it, you know, within seven day or possibly even 30 days, but I respect the edit as it's provided.

As far as identifying the center line and have it surveyed by an RPLS -- a registered land surveyor -- within that amount of time. So when we submit to the PUC, we still have a corridor that we're looking at permitting that we're routing and siting within such that, you know, if we identify a new house a landowner is building, we might have to move it, you know, out of that way, or something like that.

So to be providing specific center line information and where we're going to cross those roads, and those things, is really premature at that phase of the PUC process, and so we kind of, like I explained, go through state permitting, and then it comes down to the local level to get those road haul agreements, road crossing agreements, and those types of things.

In that regard we -- I understand that. And we are -- in the industry, in development, we're familiar with letters of intent, and it's just a prescribed letter of, we acknowledge what you have. We intend to follow something -- we intend

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to follow up with you at the appropriate time.

And it is an acknowledgment that that process will be followed so that that's not foreign to those of us in the industry.

And also appreciate the comments on the ACE -did we get to the second page? Is it the whole
thing or just -- okay. Just the timeliness and
understanding of the review and approval process
is also appreciated for the close-out of that
permit. Thank you.

COMMISSIONER KARSKY: Let me ask you a question.

MS. HOWARD: Yes.

COMMISSIONER KARSKY: Is it my understanding that your -- the letter of intent that you would submit would include the application to the PUC? Is that the standard way that things would be done?

MS. HOWARD: It's usually a reference to a code or the ordinance itself saying that -- kind of like an FYI letter. We -- putting new -- well, we also send a cover letter when we send you a copy of the hard copy, the application that goes on file with the PUC. So it would be a second letter to that or a piece of that where it would

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acknowledge the ordinance that you have and our intent to apply for it at that time and that, Here is a copy of the docket as filed, probably with a link to the website, because the PUC is very orderly about having everything, all the updates. Any questions they ask, if we need to update a map, or anything, it all goes right onto that docket.

So just an acknowledgment that, Here is where we are in the process and here is where we intend to go with you knowing that you have an ordinance.

COMMISSIONER KARSKY: Okay. Thank you. Other opponent testimony? Okay. I'll give the chance for rebuttal a couple minutes. Any rebuttal? All righty. Discussion from the commission.

COMMISSIONER KIPPLEY: Mr. Chair, I don't really have anything else to add. I just think this, again, has become a highly contentious issue in our community and trying to just project forward as any of these things would come up again. Again, trying to get our local planning and zoning staff to be able to assert our authority that I think we have, but to do that in a way that gets us off on the right foot of reasonable good faith conversations with the

1 project applicant.

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COMMISSIONER KARSKY: Thank you. So before I call for a vote, any other comments?

COMMISSIONER BLEYENBERG: No.

COMMISSIONER KARSKY: So before I call for a vote, so nobody thinks I'm making up rules as I go along, what we will do is we'll have a vote, and if this fails two to two, theoretically, or in realty, I could postpone the rest of the hearing until the June 6th commission meeting.

At the discretion of the chair, I have decided that, if this should fail, we will hear the other amendments and go through each one, some may fail, some may succeed, but it would delay the final vote to the June 6th meeting unless I missed something.

Okay. So just so you know, we will have a vote on this. If it succeeds, we will move on, or fails, we will move on. If it fails, the final vote will only come at the Jun 6th meeting. So I will look for a roll call vote on the motion as it's presented.

COMMISSIONER BLEYENBERG: Chairman -- sorry to interrupt. I apologize. I just wanted to clarify if we had removed that --

Exhibit M4a Exhibit A, Kippley Testimon

1 COMMISSIONER KARSKY: "At the request"? 2 COMMISSIONER BLEYENBERG: -- "at the request"? 3 COMMISSIONER KARSKY: Yes. That's been 4 removed. 5 COMMISSIONER KIPPLEY: That was my motion. 6 Thank you. 7 SECRETARY: Kippley. 8 COMMISSIONER KIPPLEY: Aye. 9 SECRETARY: Beninga. 10 COMMISSIONER BENINGA: Aye. 11 SECRETARY: Bleyenberg. 12 COMMISSIONER BLEYENBERG: Aye. 13 SECRETARY: Karsky. 14 COMMISSIONER KARSKY: Aye. Motion to amend 15 carries. We'll move on to the next motion. 16 COMMISSIONER KIPPLEY: Let's see, see if Eric 17 and Tyler can help me out again. We've got 18 amendment 2, which the amendment that Tyler is 19 going to display is amendment JK-02. I think I'm 20 going to take Commissioner Bleyenberg's point and 21 probably, as we get to a formal motion, maybe, at 22 least, divide this into two. But we can just 23 digest where we're coming from here, so I think 2.4 we've got, yeah, two moving pieces, and especially 25 as Mr. Chair is allowing us to take all of these

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amendments one by one and get through them today regardless of the outcome, I think it's worth probably separating these and seeing where we all stand.

So as it stands now, in one amendment, it's got two concepts here, is the setback itself -- and I think I might start with -- actually, the second element here is the measurement of separation. I think we've all just kind of been throwing numbers about, and I think it's important, especially when we talk about, like, the application and the center line measuring from that to another point, it's important what is -- to clearly define what that other point is. And to this point, our initial draft had the separation distance set forth in the table above there is measured from that center line of the proposed pipeline to the closest parcel boundary of a use reference in that table.

So we can imagine, in rural settings, we're going to have a home or a dwelling that is going to be setback itself on a parcel line some number of feet, you know, even a thousand feet, so then we get de facto into a place where even the 750 just becomes too high of a measurement to be

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sustainable within the parameters of -- again,
we'll talk about different federal regulations and
the regulatory structure, where do we truly have
authority? So to tighten that up, and I think
just to be more clear about what we're measuring,
and when we're trying to provide some either
protection, is one element, but, again, safety
isn't the primary goal, maybe an incidental goal
of planning and zoning, but just that land use,
what is it? Is it a residential use? Are we
zoning it for light industrial? What is going to
go into this area for future growth? I would just
say this is a better way of measuring that.

And then, if I could, I guess I'll just speak to both elements and we can take feedback on both, but we can still make the motion separately.

So the 330 feet, an amendment that would bring that down from 750 to 330. One, some of that -- and, again, I'd reference an emergency response book for my friend, the President of the Firefighters Association, so I've gotten the honor of hanging out with some of the Fire Chiefs Association here in the county, and we attended one training put on by the Navigator project that had these books and talked about different

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separation that obviously, I think, again, back to good faith conversation among local leaders here, the pipeline company -- none of us want to be close -- I mean, ideally -- I think in an ideal world, they want to have some good separation.

And sometimes that's just not possible or there's other circumstances where obviously they plug into the ethanol plant itself, so there's going to be circumstances where obviously they come within certain distances. And they kind of use a rule of thumb in that conversation of training that, you know, 300 to 400 feet, we want to follow that.

And I did a little bit of my own digging into this manual and looked up what compressed carbon dioxide for our emergency management professionals that are coming across the scene, what would you contain the scene to? What would you evacuate? So an immediate precautionary measure would be to isolate or evacuate 100 meters or 330 feet.

So that, to me, when it's coming from PHMSA, essentially if we're trying to follow a federal regulatory scheme, not add on top of it or make something that is arguably arbitrary in a number, being tied to the federal regulatory scheme and saying 330 feet, it gives us the circumstance of

why do we want to regulate this at all?

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If so, 330 feet gives us a radius that we know anything that moves into it in the future gets a building permit or we want to request new zoning to be near that. I think one analogy is -- the idea of railroads got brought up a little bit, and I think there's maybe arguments on both sides of this.

I don't necessarily see this as something that will constrain or kill economic development, and no one wants to be near a pipeline. Some entities will want to be near that pipeline, and so that's the tradeoffs and the different land use arguments we're going to have to take is creating a buffer zone that's reasonable tied to a federally regulated structure. I think this is imminently defensible, and then within that 330 feet, about a football field buffer zone, maybe we want to welcome new businesses to Minnehaha County that want to be near the pipeline, want to tap into it.

So providing a buffer zone, and happy to hear my colleagues' input on that. I just think -- my other point would be on the 750, and especially as measured currently, the map that Scott showed there is just, I think, going to be on the verge

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colleagues.

of unworkable, so I think we need one or both of these amendments. I bundled them together because I think we need both, but I think that gets my thoughts on the table. Happy to hear my

COMMISSIONER KARSKY: Okay. Questions from commissioners of Mr. Kippley. I guess mine --I'll give somebody else a chance to jump in after mine, but I fully understand, you know, when we talk about the setback being from a property line, there can be a lot of, I guess, wiggle room because one structure might be 200 feet from the property line and another one might be ten feet from a property line. So, I mean, especially for dwellings, churches, and businesses, for the measurement to be from the structure would seem to make more sense and be more consistency in our ordinance that the boundary be from the structure, not from the property line. You know, when we're talking public parks, schools, municipalities, from the boundary line to me makes some sense.

I think I understand your argument that the 330 feet, that it's kind of already in federal standards. I don't know if it's regulations or not. I am open on that for discussion, so I'd

1 like to hear more talk about it, but I'm, for 2 certain, on the measurement of separation, where 3 that measurement begins, I am fully in favor of 4 Any other questions? that. 5 I'm just not sure if COMMISSIONER BLEYENBERG: 6 it's questions or comments. 7 COMMISSIONER KARSKY: Comments, questions, 8 yeah, what you might --9 COMMISSIONER BLEYENBERG: Okay. Great. 10 COMMISSIONER KARSKY: If you were to approve 11 this as it is or what you might like to see as far 12 as changes to it. 13 I quess I like the COMMISSIONER BLEYENBERG: 14 idea of looking at them separately. And to the 15 point about where to measure, I think that when 16 somebody makes an investment in an acreage or in a 17 farm or property outside of town, that investment 18 is not just in the house. If it was, they would 19 live in town. 20

So that whole parcel is the purchase, and I know from my personal experience, when we bought our first acreage, we purchased an additional five acres with the option to build there later and live in the smaller, older house in the meantime.

And I think that's a relatively common practice

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that you see people buy the land for the land with the intent to build somewhere else on the property later.

We all know the eligibility restrictions, so I think a lot of times it doesn't have to do with the eligibility, it has to do with the location, maybe the school district, for me, the trees in the area, and then we, you know, project where we would like to build down the road.

So I feel like measuring from the parcel line would do service to the people who have spent the money on those parcels as opposed to a lot.

COMMISSIONER KARSKY: Commissioner Beninga.

with what Commissioner Bleyenberg said about the property line. Frankly, I think that 750 feet is a reasonable setback. That is one that we presented to the community. In all the conversations that have been brought up today, they use that number. I think in an act of good faith, they've made some concessions. I think that's a number we should use. I think it's something that the feds have a problem with, we'll hear from them, but I am willing to move on with the thousand — or the 750 on this particular

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COMMISSIONER KARSKY: Okay. Other comments?

Move for a motion. Commissioner Kippley.

COMMISSIONER KIPPLEY: If I can just make a quick response there. So some of this structure, again, came from, we basically stole this table straight from the CAFO regulations, so that's where we got the rows and picked slightly different numbers and whatnot. But the measurement of separation comes from there, too, where I think -- I think what you're getting at, Commissioner Bleyenberg, is just the kind of traditional use and enjoyment of the land. How are you using the land, and you're using all of it, so when you're protecting against odor, smells, sights, CAFO, you want to, again, protect the use and enjoyment of can you go out into your front yard and have a cup of coffee in the morning or are you -- right across the street is the noxious smells of a CAFO. Those are some of the considerations there.

Really, this here -- I mean, it's even a little bit of a marginal call as the land use involved, it's under the ground. There's no sight issue. Really, the only thing you're concerned

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with is the leak, eruption, emission, and that is where I am tieing to 330 feet. But, again, that would only affect your use and enjoyment of the land. If we take that literally by those federal standards, if your house is, again, set back even further from the parcel line, then the people respond that you're out of the evacuation zone.

So I guess if you just take some of these federal standards in their literal form and that we're doing our best to kind of follow and regulate within our span of control, if you will, a dwelling that the parcel line happens to be 750, or in my case, 330 feet away, but then the dwelling is another 300 feet back, which is common in a rural area. I mean, these are big parcels of land.

So I think it becomes, again, kind of an arbitrary use of our authority when I think maybe that's -- the only other thing I'd ask before we make maybe a couple motions and make a couple votes on this, Scott, is could we pull up that map again that showed -- because I think we clarified that that is 750 feet and by parcel line, so it would reflect the ordinance as currently existing.

If we can back that out to the county level

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and just take a look at that, you'll see some kind of -- obviously, if it was pinpointed to the residence, you'd imagine it being a perfect circle. Some of those are oblong shapes.

MR. ANDERSON: That's correct.

COMMISSIONER KIPPLEY: They're a little bit odd corners, so that reflects the parcel line. that's fine. That just is what it is. But I look at this map and just don't feel like I could sit down, or Scott could sit down with that application from the pipeline company and have a reasonable conversation of, Oh, yeah, you just move here or move there. I think that's going to be a very difficult task. Or at least it would basically automatically kick the whole process to a conditional use permit, which I think defeats some of our structure and initial effort to make this at least kind of hold out that incentive that if you work with us, this could be a special permitted use and you could get through.

But that's kind of my two cents on where I'm coming from with -- both of those changes would reduce those blue circles.

MR. ANDERSON: Yeah. We can -- maybe it would be helpful if you'd like to look at a specific

1 township like Wall Lake. Maybe that would be 2 helpful. So why don't we scroll through --3 Wall Lake is going to be sort of towards the 4 bottom because it's one of the last townships, 5 but... COMMISSIONER KARSKY: There it was. 6 7 MR. ANDERSON: So this would be, for example, 8 Wall Lake showing that 750-foot from the parcel. 9 If you go back up, why don't you scroll up one, 10 Trish, that would be -- just a second -- that 11 would be what was -- that's the Red Rock. 12

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So it shows you Valley Springs. This is sort of another area -- we're talking two different pipelines, but this is maybe the other pipeline route would show you the setback from Brandon, from Valley Springs, and then the additional setbacks from -- from residences and other churches.

COMMISSIONER BLEYENBERG: Chairman Karsky.

COMMISSIONER KARSKY: Commissioner, I'm going to leave it to Kippley for right now.

Commissioner.

COMMISSIONER KIPPLEY: Are you ready for a motion? She's got a comment. Let's have her comment and then I'll make my motion.

Exhibit M4a

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Exhibit A, Kippley Testimon

COMMISSIONER BLEYENBERG: Sure. I know we also have ten minutes of input from each side. Is that before or after?

COMMISSIONER KARSKY: After the motion.

COMMISSIONER BLEYENBERG: Okay. Got it. So I guess taking our thoughts and our feelings out of it, I would just, again, rely on the work that was put in by planning and zoning when they created the ordinance of the 750 feet setback from the parcel line.

I think from what I understand, and you can correct me if I'm wrong, but I think that map is what we started with when we determined the 750, and I think that if the planning commission and the State's Attorney's office scrutinized it and have decided that it's a defensible and a wise move, I am not willing to second-guess that. I would be in favor of keeping it to measuring from the parcel line and at 750 feet.

COMMISSIONER KARSKY: Okay. I guess my only comment/question is, Commissioner Kippley, would you consider making your motion without the last sentence of paragraph D that you added?

COMMISSIONER KIPPLEY: To clarify, your question is would I consider not having a change

Exhibit M4a Exhibit A, Kippley Testimon

1 in the measurement methodology? 2 COMMISSIONER KARSKY: Correct. 3 COMMISSIONER KIPPLEY: Keep it as-is. 4 COMMISSIONER KARSKY: The measurement itself 5 that you're proposing at 330 feet, but leaving the 6 measurement from the property line, property 7 boundary. 8 COMMISSIONER KIPPLEY: I am -- I quess I am 9 willing to separate them to create a vote to give 10 clarity to where we all are on that idea, but I 11 would be a yes vote on both in the sense of 12 amending, so happy to. 13 COMMISSIONER KARSKY: Are we tipping the hand 14 a little bit, so I'll just, you know, let you make 15 that decision. 16 COMMISSIONER KIPPLEY: Okay. Well --17 I'll let you make a COMMISSIONER KARSKY: 18 motion. 19 COMMISSIONER KIPPLEY: Yeah. Let's get to the motions here. So I will -- you know what? Okay. 20 21 I will make a motion for the amendment on, just 22 for now, the -- D, the measurement of separation, 23 and that addition of the last clause in part D. 2.4 COMMISSIONER KARSKY: One more time. 25 to clarify that I understand your motion.

Paige K. Frantzen

Paige.Frantzen@gmail.com 5.23.23 Commissioner Meeting Transcript

1	COMMISSIONER KIPPLEY: My motion is an
2	amendment for the measurement of separation,
3	part D, adding the red underlined language there.
4	COMMISSIONER KARSKY: So you're including it
5	or you're not including it? I apologize for my
6	COMMISSIONER KIPPLEY: I am including the red
7	change there, just the change the measurement
8	of separation.
9	COMMISSIONER KARSKY: But not including the
10	330 feet?
11	COMMISSIONER KIPPLEY: We'll deal with that
12	one separately.
13	COMMISSIONER KARSKY: Okay. So the motion is
14	to amend the ordinance to change the methodology
15	for measurement from the structure, not from the
16	property line?
17	COMMISSIONER KIPPLEY: Correct. That's my
18	motion.
19	COMMISSIONER KARSKY: Okay. I'm going to let
20	that motion die for lack of a second.
21	COMMISSIONER KIPPLEY: All right. Then we
22	will make a motion to change the setback distance
23	for dwellings, churches, and businesses from 750
24	to 330 feet.
25	COMMISSIONER BENINGA: I'll second it just for

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conversation, so you have to keep the gavel.

COMMISSIONER KARSKY: All right. So we have a motion and a second to change the setback to 330 feet for dwellings, churches, and businesses. And it's 330 feet from the property boundary. So we have a motion and a second. Any other questions or discussion from the commission?

COMMISSIONER BLEYENBERG: This is a good lesson in Robert's Rules for me. Were we -- do we need to have public input on each of the two separately or do we take them both --

COMMISSIONER KARSKY: No. Because the first one died for lack of a second, so we only have one motion and it is on the distance of measurement from the property boundary.

COMMISSIONER BLEYENBERG: Okay. Thank you. And do we have a moment for comment on that specifically or is that --

COMMISSIONER KARSKY: If you would hold your comment until we take public comment. Is that okay? Okay. So now we have ten minutes public comment from proponents of the ordinance, so we have a proposed change for setback at 330 feet. So I am going to ask you to limit again to about three minutes.

MS. BURKHART: Kay Burkhart from Valley

Springs. Just one comment is: Are we all aware
that PHMSA is meeting on May 31st to June 1st for
input in Des Moines, Iowa, to create new rules for
CO2 pipelines? If I understood right,

Commissioner Kippley is making his numbers off of
the PHMSA rules, and what if those numbers change
-- I have no idea what they're doing -- if they
change and this pipeline is put in the ground,
then do we desert that pipeline and start a new
one? Just some questions for making those
regulations.

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COMMISSIONER KARSKY: Thank you.

MS. HOHN: Good morning, commissioners. I am Joy Hohn from Hartford, and the county planning and zoning staff are experienced with ordinances that have proven to be effective in upholding county goals of current and future best land use. The planning and zoning staff, along with the State's Attorney, have developed a CO2 pipeline ordinance containing a setback of 750 feet.

This setback is not arbitrary. It is the result of careful consideration. The setback allows a defensible pathway for CO2 companies to build pipelines while also giving consideration to

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landowners. Once in the ground, the pipes do not just go away. There are permanent aboveground effects. The pipeline companies have described a vigorous inspection schedule, which includes flyovers, aerial drone monitoring, inspectors walking or driving through the easement right-of-way on a regular basis.

The further away from homes and businesses that the easements are, the better it is for everyone. Much like CAFO setbacks, that are designed to protect better esthetics for sight and smell, and wind tower setbacks for noise, CO2 setbacks are needed to protect our county citizens from intrusions on privacy.

This is a very real aspect of quality of life, security, and protection of rural land and home values. An attractive well-rounded community has a variety of quality living options.

This has nothing to do with the ethanol companies or prohibiting these pipelines from coming through the county.

This ordinance should not be looked at in a way of being exclusionary. It is about intelligent land use. The pipeline companies can negotiate in good faith. They can be a good

neighbor.

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All along they said that they want to work with landowners like Mr. Todd Brown. He had the choice. He had the ability to make the choice to work with them. The pipeline companies say that they want 100 percent volunteer easements. They can negotiate and bring forth a variance or a waiver to the county.

At the minimum, we're asking that you please pass this ordinance. This is the largest and longest CO2 pipeline ever built in the United States. Mr. Godfrey from DMV, from my understanding, Summit and Navigator have not provided plume modeling or dispersion analysis.

The burden of proof should be on the companies. Mr. Godfrey should be providing that information to you guys along with the pipeline companies.

Personally, myself, and the majority of the constituents from Minnehaha County in this room would like to see higher setbacks. This is intelligent land use and the fastest growing county in the state, and they still refuse to show us plume modeling.

After reviewing the modeling and analysis,

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then you can lower the setbacks. But, please, for the citizens of our county, consider a 1,500-foot setback like Brown County or at least 1,000-foot. We really thank for your time and consideration. And I know Chase Jensen is going to speak after me.

MR. MONTGOMERY: Scott Montgomery, Fairview,
South Dakota. I was here and testified before the
planning and zoning commission, and I can't
understand where they come up with a 750, let
alone a 330. You take dwellings, churches, and
businesses. The only one that wouldn't apply to
populations less than 500 where you're requiring a
2,640-foot. I mean, you have churches that have
populations of 500 at times. Why are we not
applying the same rules here?

If nothing, I'd like everyone in this room to do, go and take a plastic bag and put it over your head. Snuff it up tight. See how far you can run with that because that's what carbon dioxide does. It removes the oxygen. See how far you can run. Can you run 750 feet? Can you run 330 feet? Can you get away from this? I don't think so. Thank you very much.

COMMISSIONER KARSKY: I am going to remind

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everybody, if you haven't signed in, please sign in so we have your information for public record.

MR. JENSEN: Thank you. Commissioners, Chase Jensen once again. As far as the point of businesses that would like to locate closer to the pipeline, there's already a mechanism within your ordinance that allows them to waive their right.

I don't see why you would strip a setback that would affect everybody else who may not want to be that close just in order to do something that could already be done.

As far as we can tell, one of the main determinants in developing the setback, that it would not prove to be prohibitive, and so clearly there's legal reason to believe the 750 is defensible.

The county has also clearly and explicitly not used safety considerations in the development, so I am just struggling to understand how using a PHMSA regulation on an emergency evacuation zone clears that standard but rupture modeling doesn't. That doesn't make any sense to me.

I've also looked at that document that PHMSA put out, and there's no distinction between source of CO2, volume of CO2. I would cast serious doubt

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that whatever that regulation is, it's talking about high pressure CO2 pipelines, which can vary in both PSI. It can also vary in length size of pipe. There's no way that a regulation would be stuck at 330. That would apply from everything from a refrigerator in the basement of a restaurant that leaks to a potential rupture of a 20-mile section of a 24-inch pipeline under 21 PSI. That's mind-boggling.

So I don't think that there's any firmer foundation on the number 330. If it's tied to that, then what you already have is a reasonable 750 that was developed and is defensible.

COMMISSIONER KARSKY: I see two people in line, so I am going to limit -- ask you to limit your time to two minutes, if you don't mind, and then we're going to move on to the opponent testimony.

MR. STANGELAND: Michael Stangeland. My understanding is that this 330 is determined by --well, that's what this federal government agency says is good. The problem with that is that, one, I think we've seen in recent history that, you know, federal government guidelines are not -- are not really instinctively the best option to go

with.

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This is also the same federal government that is the reason this pipeline happens, that kind of wants the pipeline to happen. So my thinking is: Going with the idea of, Well, this is what the federal government says, it's good enough for the federal government, it's good enough for us, is very much a shortsighted approach to the situation.

MR. MINOR: Gary Minor. In my previous statement I said anybody who had the guts to lower this better be able to look at the landowners in the eye and tell them that they were simply collateral damage.

I know we're supposed to stick to the facts, not emotion, but I'm way past emotion. You might as well spit in our face. Do you know that this 24-inch pipeline at a 20-mile span for shut-off valves carries 8 million cubic feet of liquid.

When a liquid turns to gas, it expands 535 times. That means there will be 4,280,000,000 cubic feet of gas coming over or moving across the ground. You might as well make that 3 feet as 330. I am asking you all to please reject this. This is just plain an insult.

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COMMISSIONER KARSKY: Testimony from opponents.

MR. ELDRIDGE: Hey, commissioners. Aaron Eldridge, Summit Carbon Solutions again. Real brief, just on behalf of Summit Carbon Solutions, we oppose this amendment, not specifically due to the merits of the amendment itself, but rather in opposition to the ordinance as a whole and any amendments pertaining to that as we believe this is preempted by federal law. So for the sake of time, I don't plan to stand up and say this for all of the amendments, but I did want to get that on the record. Thank you.

COMMISSIONER KARSKY: Thank you. Other opponent testimony? All righty. We will move on back to commission discussion. Commissioner, I think you are first.

COMMISSIONER BLEYENBERG: Okay. Thank you.

Just back to Commissioner Kippley's point, I think you maybe stated that you thought 750 feet was too high to be sustainable. And I just go back to the fact that we started out with a map with planning and zoning and that we worked through all of those processes, and I am just deferring to the work that was put in. I know that Commissioner Kippley

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has been on those planning and zoning meetings and put in those late nights with the other members of the commission, and I really -- I would like to show respect for the time and the effort that they've put in. And I would be in favor of sticking with the 750, and I understand the 330 came from the emergency response guidebook, and I do kind of assume that that's probably a minimum, not necessarily to be taken into consideration across the board. I think it probably is the very least that the federal government could regulate, so for those reasons I still -- I am still content and happy and thankful for the work that was put in for the 750 feet.

COMMISSIONER KARSKY: Other comments?
Commissioner Kippley.

COMMISSIONER KIPPLEY: Thanks, Mr. Chair.

See, I guess some background and history since

we're doing -- I appreciate the deference to

planning and zoning. That's a group of volunteers

that volunteer their time. We had a hearing on

this that was started at 7:00 p.m., and we tried

our darnedest to make it to midnight, but we

adjourned at 11:55, so that was basically a

five-hour meeting. We had a couple other issues

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Exhibit A, Kippley Testimon

involved, too, but there has been a lot of diligence put into this.

I would just -- my procedural, again, as the liaison to that body, coming back and telling this body, my colleagues, I would say a lot of that was we needed a vehicle to get across the finish line. I think we have some duty to -- if we're going to pass something -- to try to get that done before the PUC hearings to both give a sister agency in the PUC our sentiments towards these issues and our sense of desire for local control. And in fairness to the pipeline companies seeking those permits, before they would break ground and get on with their project to know whether we're going to regulate them or not.

So we had a bit of a timeline, and to delay that, after a five-hour meeting, to delay that again to consider amendments, so I would just argue that this was a good draft that was always understood. And I made comments both at the planning commission and at the next county commission meeting that next Tuesday to say this was a work in progress and there would be amendments coming in.

I would describe the 750 as largely a

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recognition that 1,000 was too big. So I would try to defend it from a perception that it is completely arbitrary because it is less than 1,000, but I would argue that 330 has a basis in some guidelines. And although a lot of the feedback we got just now in considering a number was completely about safety. I will try to pivot that to -- give a sense for why this is about land use.

So the concept involved here of having -- and, again, it is not our role to second-guess the federal government and PHMSA. So if they say, Here is a diameter of a pipe that's allowed. Here is a thickness of a pipe that's allowed. Here is the depth it can be. That -- we just -- we don't have the authority to second-guess it. So even though I get a sense there's members of our community that would love the number to be basically as high as possible, I get that perception, and that's an argument to take up basically on the safety merits with PHMSA and the federal government.

At our level, we're looking for a land use regulation that we want to understand what goes into -- whether it's 750 or 330 feet -- we want to

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understand what is going into that area. And 330 feet has a basis, because as you get a building permit, the idea would be you understand that that building may have to be evacuated. And maybe that's the wrong number. But it's not -- again, it's not this body to decide whether it happens to be 330 feet. If PHMSA wants to change that, they can.

But in the environment that we live in today, if we're talking about a land use regulation, to know what types of buildings and structures can be built within some radius of this pipeline, 330 feet has a basis in, we would be at training and asking our first responders to know, Here is buildings that are within that radius and here's buildings that are not. It is actually a nonarbitrary line that would say, Those buildings that are not within this would not be part of your response plan and would not be part of -- at least the initial response. There might be other circumstances that change. In any emergency management, you'd have secondary considerations, and whatnot. But I think that is important distinction to then go into planning and zoning discussions for future things that would come

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there.

I did have one response that, yes, building entities that want to be near the pipeline could obviously waive any requirements of having a pipeline near them. But that, again, is part of the land use process is to designate a buffer that says, Hey, we want to reserve this space for potentially light industrial. That some businesses, we want the potential for growth in a certain sector in this area. So, again, creating that buffer zone allows for that growth.

So, again, when -- I think when you kind of know our role vis-a-vis the federal government and the PHMSA agency and what they've -- what they've given us, I think 330 is reasonable, measured in something, based in something.

The other point I would make, if we wanted to take PHMSA completely literally and just take all the safety comments into consideration, PHMSA would say only a 50-foot setback. So we're already stretching beyond safety. And we need another justification besides safety because otherwise PHMSA would say a 50-foot setback is reasonable, and that's what depth would cover three feet. If you go down four feet, there's

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essentially no setback. So all the safety commentary really doesn't get us anywhere unless we want no regulation and just fall back on PHMSA itself. So I think if we're going to get something across the finish line, I am strongly in favor of the 330 feet.

COMMISSIONER KARSKY: Thank you, Commissioner.

I'll take the last comments then before we go to a vote. First of all, this is not personal. This is a very difficult decision being made by your county commission. It was brought forth by the planning commission. And we respect all the work that that volunteer group does. They are not the elected officials, and that's why we're here.

So we get to make the difficult decisions in passing this into ordinance. This isn't personal and we don't intend it -- I, at least, do not intend it to be a personal thing.

You know, the question when it comes to PHMSA and upcoming meetings, you know, if they -personally, if they lower it from 330 to 100, I'm
probably not going to ask that we bring it back
and lower it from 330 to 100. And, likewise, if
they change it from 330 to 500, well, yeah, then I
might ask that we reconsider it.

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I think 330 is a good basis for measurement at this point. It seems like a logical number to use based on the ten minutes of Commissioner Kippley's argument. But at the same point, they spent one evening and a lot of hours of input, and it is somewhat arbitrary, so I am looking for a number I can tie my hat to that says that this is a good reason.

The other thing is when I look at the map and I see the circles on the 750 feet, from what I can see, and I haven't taken that hard of a look, it does appear to really eliminate a lot of places that -- or eliminate totally the ability to permit a pipeline based on the 750-foot setback.

I am not in favor of that. I think we have to allow free enterprise, and there's a lot of people that are for this. There's a lot of people that are against it. We're just trying to come up with reasonable rules for us to move this forward. So any other comments? Commissioner Beninga.

COMMISSIONER BENINGA: Well, I am not going to support the 330. Frankly, I even have trouble understanding the difference between what's public parks, schools, churches, and businesses, and dwellings, having two different categories. It

1	seems to me if we're, frankly, interested in
2	saving more people, if we exceed the federal
3	guidelines, that's our choice. If the individual
4	landowner wants to waive their right for the
5	minimum setback, that's their choice, so I am not
6	going to support the 330. I think the number was
7	used with common sense, and, frankly, I think
8	that's what we need to stick with.
9	COMMISSIONER KARSKY: Okay. Roll call vote or
10	the amendment to change the setback to 330 feet
11	from the property boundary.
12	SECRETARY: Kippley.
13	COMMISSIONER KIPPLEY: Aye.
14	SECRETARY: Beninga.
15	COMMISSIONER BENINGA: No.
16	SECRETARY: Bleyenberg.
17	COMMISSIONER BLEYENBERG: I'm sorry. Was
18	there an opportunity or is there going to be an
19	opportunity to make any changes to the amendment
20	or has that passed?
21	COMMISSIONER KARSKY: I'll ask our Robert's
22	Rule of Orders expert.
23	MR. BOGUE: As to the question that's being
24	voted on right now?
25	COMMISSIONED RIEVENREDC. Vos On this

1 specific amendment. 2 MR. BOGUE: No. You could make another 3 amendment if you wish, but this one is already 4 past the point for discussion, so that's at a vote 5 now. 6 COMMISSIONER BLEYENBERG: Okay. No. 7 SECRETARY: Karsky. 8 COMMISSIONER KARSKY: Aye. So motion is two 9 That automatically will carry this debate over to June 6th on this proposed amendment. 10 11 Commissioner Bleyenberg, I'll open the floor to 12 you if you would like to make a substitute motion. 13 COMMISSIONER BLEYENBERG: Is there an 14 opportunity for discussion among the commission --15 COMMISSIONER KARSKY: Yes. 16 COMMISSIONER BLEYENBERG: -- on a substitution 17 motion? 18 MR. BOGUE: Ms. chair, if I could clarify the 19 chair's comment. That's actually not a substitute There's no motion on the table. This is 20 motion. 21 just a new motion. 22 COMMISSIONER KARSKY: Thank you. I'm sorry. 23 Okay. So I'm going COMMISSIONER BLEYENBERG: 2.4 to make a motion to amend Commissioner 25 Kippley's amendment.

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1	MR. BOGUE: Submit your own fresh amendment.
2	COMMISSIONER BLEYENBERG: Okay. A fresh
3	amendment. Okay. Thank you. In regards to
4	changing the setback from the 750 feet that the
5	planning and zoning and planning commission has
6	created, I would entertain conversation about some
7	neutral ground for the sake of
8	COMMISSIONER KARSKY: And what are you
9	proposing?
LO	COMMISSIONER BLEYENBERG: Would 650 feet be
L1	close to 600 feet. I will say 600 feet.
L2	COMMISSIONER KARSKY: Okay. So I'm going to
L3	ask Mr. Bogue if Commissioner Kippley could amend
L 4	his motion that was voted on or if that's just
L5	done or if we can reconsider?
L6	MR. BOGUE: Mr. Chair, unfortunately the way
L7	that SDCL 7-8-18 is worded, it says, "When the
L8	board of county commissioners is equally divided
L9	on any question, it shall be deferred to a
20	decision until the next meeting of the board when
21	the matter shall then be decided by a majority of
22	the board."
23	COMMISSIONER KARSKY: Okay.
24	COMMISSIONER BLEYENBERG: Okay.
25	MR. BOGUE: As far as the continuance until

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1	the 6th, that ship has sailed. So this will all
2	be concluded on the 6th.
3	COMMISSIONER KARSKY: Okay.
4	MR. BOGUE: And even if you reach consensus on
5	a new number, you still have a tie vote on one
6	that will have to be resolved on the 6th.
7	COMMISSIONER KARSKY: So to that point, then,
8	Commissioner Bleyenberg, I would ask that if you
9	do have reconsideration, that maybe it be best
10	addressed at the June 6th meeting.
11	COMMISSIONER BLEYENBERG: Thank you.
12	COMMISSIONER KARSKY: Would you be willing to
13	carry that over until then?
14	COMMISSIONER BLEYENBERG: Absolutely. Thank
15	you.
16	COMMISSIONER KARSKY: Okay. Thank you. So we
17	will go on to the next amendment.
18	COMMISSIONER KIPPLEY: Mr. Chair, our last
19	amendment is, again, more of a procedural element
20	that if and when we have a conditional use
21	application, this amendment would just delete some
22	ongoing fees and just maintain an initial
23	application fee of the \$25,000.
24	Again, the explanation on this is just largely
25	feedback and conversation within staff and the

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1	pipeline companies, again, looking to have
2	something that's reasonable for the ongoing
3	relationship. And it honestly gets fairly
4	burdensome to on staff time to collect this
5	fee, so I think we just take our shot of
6	obviously, this has some expenses to the county.
7	We make that in the fee up front. The pipeline is
8	paying property taxes and ongoing revenue streams,
9	so this is, I feel, just a clean-up to acknowledge
10	that this isn't really a revenue generator or
11	something that we want to deal with on an annual
12	basis, so I see it as a clean-up that I don't
13	really have strong opinions on, but just would
14	like us to focus on the work of the county rather
15	than having to collect nominal fees annually.
16	COMMISSIONER KARSKY: All righty. Questions
17	from the commission?
18	COMMISSIONER BLEYENBERG: Chairman Karsky, I
19	have a question.
20	COMMISSIONER KARSKY: Commissioner Bleyenberg.
21	COMMISSIONER BLEYENBERG: Commissioner
22	Kippley, you mentioned feedback from staff also.
23	Is that can you elaborate? How is that
24	burdensome?
25	COMMISSIONER KIPPLEY: Yeah. I guess I can

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ask Scott a question. I can't remember what the topic was, but there are a few things that we do collect annual fees. Certain -- X number of acres of this type of use, we have, you know, a couple hundred dollar fee. For each one we have to send out invoices for a thousand bucks or something.

MR. ANDERSON: Yeah. It's actually -- so one of the fees you're referring to is an unreclaimed mining fee. So when a mining company gets a conditional use permit to do sand and gravel mining or hardrock mining, the way the ordinance is written is they have to annually provide or pay a fee -- and I think it's \$50 an acre for every open acre of sand and gravel pit. And it comes to, I think, less than four or five thousand dollars a year.

And it does require, you know, sending out an invoice, tracking it. It's -- I wouldn't say it's a huge revenue generator. It's work. So that's one of the fees.

COMMISSIONER KARSKY: Thank you. Scott, don't leave yet. Do you have more questions? I do of Scott. So I'm trying to understand this. A fee of \$250 shall be charged for filing an application for a conditional use permit in any district. So

1	a couple things there. What's a "district"? And
2	if they're filing a conditional use permit to go
3	across multiple properties and trying to do it all
4	at once, are they filing one \$250 fee or is it
5	\$250 per
6	MR. ANDERSON: I need to grab my reading
7	glasses. It's going to take me about all
8	right. Let's see here. So you have read off A.
9	COMMISSIONER KARSKY: A, correct.
10	MR. ANDERSON: And that's not being changed.
11	So if you look at
12	COMMISSIONER KARSKY: Oh. Thank you.
13	MR. ANDERSON: It's adding it would be
14	adding B, which is which indicates that the
15	fees shall be charged for the pipeline. And then,
16	in addition, there would be there would be the
17	fee for the 25,000 fee would be the application
18	fee for the conditional use permit for
19	specifically a transmission pipeline.
20	The other what you read applies to the
21	conditional use permit fee for a kennel or a
22	daycare. That's so that would not change for
23	those other conditional use permits.
24	COMMISSIONER KARSKY: So the new language that

we're addressing today -- so this is somewhat

1	confusing B is the total language. A already
2	exists. Is that correct?
3	MR. ANDERSON: Yes. And it's being it's
4	being except for the B. So it added the B
5	item, which is the pipeline item.
6	COMMISSIONER KARSKY: Okay. Thank you.
7	MR. ANDERSON: Uh-huh.
8	COMMISSIONER KARSKY: Other questions?
9	COMMISSIONER BLEYENBERG: Comment?
10	COMMISSIONER KARSKY: You bet.
11	COMMISSIONER BLEYENBERG: If we maintain the
12	fee for open gravel pits, I don't see why we would
13	not keep that for other conditional use permits.
14	And then a question would be: Does that go into
15	the general fund? Where does that fee go? Thank
16	you.
17	MR. ANDERSON: All fees collected by the
18	planning department go into the general fund.
19	COMMISSIONER BLEYENBERG: Okay.
20	COMMISSIONER KARSKY: Okay.
21	COMMISSIONER BLEYENBERG: And then regarding
22	the property tax income, I am not sure,
23	Commissioner Kippley, if you can enlighten me a
24	little bit on what that specifically is.
25	COMMISSIONER KIPPLEY: I've just heard I

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don't know, maybe somebody that has estimates -I've heard into the hundreds of thousands of
dollars, at least tens of thousands of dollars'
worth of property tax revenue, so that's an
ongoing revenue source. So it's not like the
entity involved is not paying some ongoing aspect,
but I would defer to Carol if she's got a better
answer.

MS. MULLER: Carol Muller, commission office.

I do not have a definitive answer for you on that.

But what happens through -- annually, is by the fourth Thursday of August, I believe, we are to be told essentially an assessed number that comes to the auditor's office, and that number is going to be what we receive on any utility, pipelines, rail lines, those types of things. And, please, I'd probably suggest not quoting me on this because I don't have all the definitive information on it, but I do remember it's that fourth Thursday that we come across and we get the taxes that are out of there.

I would just state that when they talk about much money comes to the county, remember that that is then disbursed out to a lot of taxing authorities out there, and that, on average, we

1 keep 20 percent of any property taxes that come 2 So that's just a very general answer for you 3 and would defer if the attorney has anything that 4 he would like to add. 5 MR. BOGUE: Mr. Chair. COMMISSIONER KARSKY: Please. 6 7 MR. BOGUE: On that question, I did reach out 8 to the Department of Revenue. They did confirm 9 that this will be centrally assessed property. 10 They do not have any computation as of yet what 11 Minnehaha County will receive, so no number is 12 determined yet by the Department of Revenue. 13 COMMISSIONER KARSKY: So my understanding, 14 windmill or wind generation, pipelines, et cetera, 15 are all assessed by the state, not by the county, 16 and that revenue is funneled through the state 17 back to the counties? MR. BOGUE: That's correct. And as Carol 18 19 pointed -- sorry. As Carol pointed out, then 20 that's distributed across several different taxing 21 entities or governmental entities that normally 22 receive the property tax, so... 23 COMMISSIONER KARSKY: All righty. 2.4 Commissioner.

COMMISSIONER BLEYENBERG:

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I would just

1	reemphasize my initial point. I don't feel like
2	we're yeah.
3	COMMISSIONER KARSKY: Other comments.
4	COMMISSIONER BENINGA: Frankly, if I might.
5	COMMISSIONER KARSKY: Please.
6	COMMISSIONER BENINGA: I don't think the \$300
7	per linear mile is going to put anybody in the
8	pipeline industry out of business. The other
9	piece of that is we're going to have ongoing
10	issues to provide townships and rural communities
11	with support of their volunteer fire departments,
12	and all that kind of stuff, so I have no problem
13	with the \$300.
14	COMMISSIONER KARSKY: All righty. I have no
15	comments. Commissioner Kippley, do you want to
16	make a motion?
17	COMMISSIONER KIPPLEY: And fail for lack of a
18	second? I think, yeah, let's go through the
19	motions, I guess. I will make a motion for
20	amendment JK-03, striking 24.05 B2.
21	COMMISSIONER KARSKY: So we have a motion to
22	remove 2 from 24.05 B. Look for a second. Okay.
23	I am going to let that die for lack of a second.
24	Prophetic of you, Commissioner.
25	All righty. So where we're at now. We have

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no other amendments being proposed. We will have a vote on the 330-foot setback with maybe future amendments. Maybe they're higher, maybe they're lower. That's totally open at the June 6th meeting as to what could be proposed. So we will have a meeting on June 6th. It will address the setbacks, and then we will have -- well, and possibly more -- and then we will have hopefully five commissioners here and we will have the opportunity to vote on the entire ordinance.

I will caution you that testimony at the

June 6th meeting will be limited. We will not
take repeat testimony. So if you said it today,
we're not going to hear it again in two weeks.

That being done, I don't think I need a motion to delay this because it's already been delayed -- or do I need a motion to delay to a specific date?

MR. BOGUE: Mr. Chairman, I would agree with you that by statute language, it's automatically continued or deferred, so I don't think you're required to have a motion at this point.

COMMISSIONER KARSKY: So June 6th is our next regular meeting. That's the date that this will be hopefully finalized, so that gives fortunately everybody time to talk to us or anybody else, so

Exhibit A, Kippley Testimon

we encourage communication from our constituents and from proponents and opponents. We will move on, then, to -- my commuter died, so I've got to find my paperwork. Paige K. Frantzen Paige.Frantzen@gmail.com 5.23.23 Commissioner Meeting Transcrip

Exhibit M4a