

BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF SOUTH DAKOTA

IN THE MATTER OF THE )  
APPLICATION OF DAKOTA ) HP14-002  
ACCESS, LLC FOR AN ENERGY )  
FACILITY PERMIT TO CONSTRUCT )  
THE DAKOTA ACCESS PIPELINE )  
PROJECT )

**REBUTTAL TESTIMONY OF**

**AARON DEJOIA**

**ON BEHALF OF**

**DAKOTA ACCESS, LLC**

**DAKOTA ACCESS EXHIBIT**

August 14, 2015

1 **Q. Please state your name, present position and business address.**

2 A. My name is Aaron DeJoia. My business address is: 4626 CR 65 Keenesburg, Colorado  
3 80643. I am employed by Duraroot, LLC as a Principal Soil Scientist/Agronomist.

4 **Q. What is your educational and professional background?**

5 A. I have a BS degree in Agriculture (Agronomy) and a MS degree in Agronomy (Soil  
6 Fertility) from Kansas State University.

7 I have worked as an environmental soil scientist since 2000. Currently I am a Principal  
8 Soil Scientist/Agronomist with Duraroot, LLC based in Colorado. A majority of my work  
9 since 2004 has been focused on the reclamation of drastically, disturbed lands in  
10 agricultural, prime farmland, and rangeland/pasture settings throughout the United States.

11 I have studied the effects of various restoration techniques and helped to design and  
12 implement successful reclamation plans for oil and gas exploration pads, pipeline right-  
13 of-ways, mines, and roadways. I have particular expertise in agricultural land and  
14 saline/sodic soil restoration.

15 **Q. What professional credentials do you hold?**

16 A. I am a Certified Professional Soil Scientist, through the Soil Science Society of America,  
17 Certified Professional Agronomist and Certified Crop Advisor, through the American  
18 Society of Agronomy, and a Certified Inspector Sediment and Erosion Control. All of  
19 these certification programs have required me to take and pass written tests and show  
20 education and professional experience in the chosen industry. I have had to sign ethics  
21 pledges for all three certification that require me to provide ethical services to my clients  
22 and the greater community. I have also passed the practical field examination for being  
23 licensed as a soil classifier in the state of North Dakota and am currently in the process of

24 providing the required paper work and work history to the Professional Soil Classifier  
25 Board in North Dakota. The certification that I currently hold are the highest  
26 certifications that can be obtained for Soil Scientists and Agronomists in the United  
27 States.

28 **Q. Have you previously submitted or prepared testimony in this proceeding in South**  
29 **Dakota?**

30 A. No.

31 **Q. What is the purpose of your testimony?**

32 A. My testimony is in response, or to rebut, direct testimony filed by various interveners,  
33 and expert witness, Brian Top. In addition, I will address concerns PUC Staff Expert  
34 witnesses raise. I will testify specifically address issues within my area of expertise;  
35 which includes soil, water, vegetation, agronomic and reclamation related issues.

36 **Q. Did you read testimony in preparation for your written rebuttal?**

37 A. Yes.

38 **Q. What fact witness, or intervener, testimony did you read?**

39 A. I read testimony submitted by the following individuals: Corliss Faye Wiebers, Delores  
40 Assid, Devona Smith, Janice Elaine Petterson, Kevin John Schoffelman, Linda Ann  
41 Goulet, Margaret Hilt, Marilyn Murray, Matthew Anderson, Mavis Parry, Nancy  
42 Stofferhan, Peggy Hoogestraat, Rod and Joy Hohn, Ron Stofferhan, Shirley Oltmanns,  
43 Tom Stofferhan, Ruth Arends, Allen Arends, Lorrie Bacon and Sherrie Fines, Orrin  
44 Geide, Kent Moeckly, Sue Sibson and Laurie Kunzelman.

45 **Q. Are you aware that, aside from Kent Moeckly and Sue Sibson, the listed fact**  
46 **witnesses either own land or have a strong connection to land along the proposed**  
47 **Dakota Access Project?**

48 A. Yes

49 **Q. Based on the work you do, do you understand the concerns of these land owners**  
50 **have?**

51 A. Absolutely. Having grown up in a small rural community in North Central Kansas that is  
52 supported by the local agricultural community, I appreciate how important the land is to  
53 those that depend on it for their livelihood. In addition, I read about the family and  
54 historical connection these land owners have to their land. Their concerns are well  
55 received and I am glad for this opportunity to respond to those concerns.

56 **Q. Did you note several common concerns among the land owners? If so, what were**  
57 **they.**

58 A. I did notice several common concerns. I will address each of them individually:

59 I. NATURAL WATER WAY RECONSTRUCTION

60 Natural waterway reconstruction after pipeline installation is an important aspect for any  
61 well-functioning ecosystem. It is very important for the natural waterways crossed by the  
62 right-of way to be reconstructed properly to protect both the sensitive environment and  
63 valuable pipeline asset. The slopes approaching the natural waterways will need to be  
64 returned to the natural contours and stabilized using appropriate erosion control devices  
65 and seeded with appropriate seed mixes. The use of erosion control devices will stabilize  
66 the slopes until the newly planted vegetation can establish. In the actual waterway it is

67 critical that the pre-construction channel slope is returned so that the natural stream  
68 habitat and natural flow process are not altered.

69 II. AFFECT ON STOCK DAMS

70 In my opinion, the Dakota Access pipeline will have no effects on dams that are either  
71 not crossed or are in close proximity of the pipeline right-of-way if erosion control  
72 devices are properly placed and maintained during construction as outlined in the Storm  
73 Water Pollution Prevention Plan.

74 III. PRODUCTION ABILITY OF AFFECTED TILLABLE ACRES

75 The yield potential of tillable lands after pipeline right-of-way restoration is required to  
76 be at least equal to pre-disturbance yield potential levels. I have worked on many pipeline  
77 projects throughout the nation, including some of the best farmland in North America,  
78 and in all cases that I know of these lands have been as productive following pipeline  
79 construction as they were prior to construction of the pipeline. Pipeline projects that I  
80 have worked on and have helped or observed the return of farmland to its original state of  
81 productivity include Rockies Express (Nebraska, Kansas, Missouri, Illinois, and Indiana),  
82 Bison Pipeline (Montana, and North Dakota), Alliance Pipeline (Iowa) and others. In a  
83 very few instances some of the farmland did take longer than the allotted crop loss  
84 payment period to return years but these were a very few areas that had special  
85 circumstances that were returned to pre-disturbance yields once limiting factors were  
86 addressed

87 Pipeline construction is not always completed during optimal site conditions however if a  
88 good plan is utilized and proper reclamation techniques are implemented returning the

89 productivity of the sites can be accomplished. Time is a critical element for returning  
90 farmland productivity to its pre-disturbance productivity.  
91 Based on my experience if proper reclamation techniques are utilized and  
92 landowners/tenants work with the pipeline company productivity can be returned to pre-  
93 disturbance conditions within 3 years. However, if the landowner/tenant interrupt the  
94 reclamation process good intention practices such as, additional unnecessary tillage, can  
95 short circuit the process and cause productivity lags for extended periods. However it  
96 should be recognized, the reclamation process is conducted on natural, dynamic systems  
97 and I have witnessed isolated areas where it has taken longer than 3 years to return crop  
98 productivity to pre-disturbance conditions. Keep in mind, these have been very isolated  
99 and typically it was due to a variety of site-specific situations, but in all instances the land  
100 was eventually returned to full productivity at the end of the project.

#### 101 IV. REHABILITATION OF GRAZING/PASTURE GROUND

102 The rehabilitation (revegetation) of grazing/pasture land takes time, effort and science but  
103 certainly can be accomplished if an appropriate revegetation plan is used. As with all  
104 revegetation of disturbed areas the soils are the foundation and must be managed  
105 appropriately during the construction and revegetation process. Dakota Access is  
106 addressing this very important resource by segregating topsoil during the construction  
107 phase.

108 Once the soil is protected, an appropriate seed mixture is required to effectively protect  
109 the replaced soil and begin to redevelop the natural vegetative community. Dakota  
110 Access is in the process of working with the NRCS and landowner/tenants to develop  
111 appropriate and desired seed mixtures for the construction areas. Proper restoration can

112 only be achieved if the planted seed mixture and resulting crop has a non-compacted root  
113 zone to explore and obtain required water and nutrients. Compaction can occur when the  
114 soil compresses and soil porosity is decreased by forces exerted by heavy equipment such  
115 as tractors, grain carts, combines, dozers and other construction equipment travel across  
116 the soil surface. Decompaction is the process of physically removing the induced from  
117 the soil. Decompaction can be performed by either mechanical or natural processes. The  
118 mechanical process typically used in agricultural setting to remove soil compaction is  
119 deep ripping. Deep ripping generally is a process where the soil is lifted and shattered.  
120 Crop roots are the primary natural process to alleviate soil compaction the crop roots  
121 travel through the pore space and as they grow they widen the pore spaces and decrease  
122 soil compaction. Natural process take longer to remove compaction therefore to enhance  
123 the restoration processes mechanical decompaction is the preferred alternative. Dakota  
124 Access is committed to all best management practices, including rooting zone  
125 decompaction in areas where decompaction would help promote growth and  
126 sustainability.

127 Finally, replanting of grazing/pastureland must be performed in an appropriate manner  
128 that provides a conducive environment for germination plant, establishment and growth.  
129 The seeds must be planted at the right depth, right time and into an appropriate seed bed.  
130 Dakota Access is currently working with the local county, state, and federal agencies to  
131 develop appropriate seed mixes for the project. The use of reclamation techniques and  
132 seed mixes such as those developed and being developed on by Dakota Access will  
133 provide the rehabilitation success that is expected for this project.

#### 134 V. REHABILITATION OF SOIL STRUCTURE

135 With any soil excavation procedure soil structure (pores) will be damaged and some soil  
136 structure will definitely be destroyed during the construction process. However, it should  
137 be noted that a majority of soil structure loss is due to the excavation and movement of  
138 the soil material and compaction. Research indicates that the soil structure and associated  
139 pores can quickly redevelop in the soil profile. Sencindiver and Ammons (2000) and  
140 Haering et al. (1993) indicate that in mine soils, soil structure in the surface horizons  
141 have developed soil structure within 1 to 2 years. The time it takes for the surface horizon  
142 to begin to redevelop soil structure has been anticipated and is one of the reasons Dakota  
143 Access is offering crop loss payments for multiple years post construction. The  
144 development of soil structure in the subsurface horizons can take longer depending on the  
145 degree of decompaction and root growth that can be established. Dakota Access  
146 Agricultural Mitigation Plan includes soil compaction relief of the subsoil to ensure that  
147 rooting is not limited by soil compaction.

#### 148 VI. REHABILITATION OF LAND'S NATURAL CONTOUR AND SLOPES

149 According to all documents that I have reviewed Dakota Access is committed to  
150 returning the land back to original contour and slopes.

#### 151 VII. WEED CONTROL IN AFFECTED AREAS

152 Weed management of a pipeline right-of-way is necessary to achieve reclamation  
153 success. The use of Integrated Weed management (IWM) is the most effective and  
154 appropriate weed management. IWM evaluates the uses cultural, biological, mechanical  
155 and chemical weed control methods based on weed pressure, weed type, reclamation time  
156 frame and establishing vegetation. It should be noted that IWM protocols understand that



157 a fully functioning rangeland or cropping system is the most effective manner to control  
158 weedy species.

159 Cultural practices may include limited access, or education to limit the spread of weedy  
160 species by construction personnel and equipment. Cultural practices are some of the most  
161 effective ways to inhibit the spread of noxious and invasive weeds along a pipeline right-  
162 of-way. Biological practices are usually of limited use along the right-of way due to  
163 limited options and time required for control. However, biological control of weedy  
164 species may be reviewed especially near sensitive resources and organic farms.

165 Mechanical control (i.e. Mowing, clipping, hand removal) of weeds is an effective  
166 manner of weed control during the beginning stages of right-of-way reclamation.

167 Mechanical weed control general is effective against weedy annual species and certain  
168 perennial species (i.e. Canada Thistle) especially in the initial year or two of plant  
169 establishment in range or pasture land when the reclamation crop is susceptible to  
170 chemical applications. Mechanical methods allow for the newly establishing crops to  
171 continue their life cycle and start to outcompete the weedy species. Chemical methods  
172 (herbicides) of control will be evaluated on a site by site basis as with all other potential  
173 control methods. In certain instances the use of broadcast spraying may be utilized  
174 however the preferred chemical control method will be spot spraying. Spot spraying  
175 allows for a more directed application that will limit the potential damage to desired  
176 species that are within the right-of-way. In organic farming areas chemical weed control  
177 will not be utilized to ensure that the organic status of the land is maintained.

## 178 VIII. OVERALL SUCCESS OF RESTORATION

179 Restoration success will be evaluated on a site-by site review. In agricultural areas site  
180 restoration will be successful when the post-construction yield potential is equivalent to  
181 existing off-ROW areas. This determination will be conducted through visual and data  
182 review of crop growth and yields. In rangeland areas restoration success is initially  
183 achieved when the site is returned back to 70 percent of off-ROW coverage as defined in  
184 the Storm Water Pollution Prevention Plan.

185 **Q. Did you read expert witness Brian Top's testimony?**

186 A. Yes.

187 **Q. Do you have any comments regarding his concerns for topsoil segregation and**  
188 **stockpiling?**

189 A. Yes. Mr. Top is correct, separating topsoil and stockpiling topsoil must be done carefully  
190 and correctly.

191 **Q. Explain whether Dakota Access' plans for soil separation and stockpiling are**  
192 **adequate to protect the soil.**

193 A. The method for topsoil and subsoil removal and segregation is outlined in Dakota  
194 Access' Agricultural Mitigation Plan. According to Dakota Access' plan all topsoil and  
195 subsoil will be separated and segregated in separate stockpiles. Topsoil will be salvaged  
196 to a depth of up to 12 inches. The top 12 inches of topsoil contain the most plant nutrients  
197 and microbial life and is critical for successful reclamation. After the pipeline is installed  
198 and all drain tiles are fixed the segregated subsoil stockpile will be returned to the trench.  
199 Once the trench line is replaced the subsoil will be decompacted to 18 inches or to a little  
200 less than the depth of the drain tiles, as to not compromise the drain tile integrity. After

201 the subsoil is decompacted the topsoil will be replaced and smoothed with a tillage  
202 implement, if necessary.

203 The topsoil and subsoil methods outlined in Dakota Access' agricultural mitigation plan  
204 is a common and successful practice in the pipeline industry. This method of topsoil  
205 salvage and segregation is the most successful and scientifically proven method to protect  
206 the soil resource and return the soil to 100 percent yield potential as quickly as possible.  
207 In addition, this method of topsoil segregation provide the highest level of protection for  
208 the topsoil and is intended not to allow for mixing of the topsoil and subsoil resources.

209 **Q. Mr. Top testified that pores in subsoil will be destroyed. Do you agree?**

210 A. To a point. With any soil excavation procedure soil structure (pores) will be damaged and  
211 some soil structure will definitely be destroyed during the construction process. However,  
212 it should be noted that a majority of soil structure loss is due to the excavation and  
213 movement of the soil material and compaction. To limit this decrease in soil structure  
214 from excavation processes Dakota Access will only remove the topsoil, up to 12 inches,  
215 and only the subsoil directly over the trench line. Research indicates that the soil structure  
216 and associated pores can quickly redevelop in the soil profile. Sencindiver and Ammons  
217 (2000) and Haering et al. (1993) indicate that in mine soils, soil structure in the surface  
218 horizons have developed soil structure within 1 to 2 years. The time it takes for the  
219 surface horizon to begin to redevelop soil structure has been anticipated and is one of the  
220 reasons Dakota Access is offering crop loss payments for multiple years post  
221 construction. The development of soil structure in the subsurface horizons can take  
222 longer depending on the degree of decompaction and root growth that can be established.

223 Dakota Access Agricultural Mitigation Plan includes soil compaction relief of the subsoil  
224 to ensure that rooting is not limited by soil compaction.

225 **Q. Mr. Top testified that it will take ten years or longer for the soil to regain its**  
226 **productivity. Do you agree? Why or why not.**

227 A. No. I have been on many pipeline projects that crossed agricultural fields and have seen  
228 most of the sites that used reclamation techniques similar to those identified in Dakota  
229 Access' Agricultural Mitigation Plan, back to full productivity in 3 growing seasons post-  
230 construction. The sites that were not back to full productivity within the first 3 growing  
231 seasons, that I have reviewed and evaluated, the potential problems were addressed and  
232 remedied and within 1 to 2 growing seasons, after solving the identified issues and  
233 productivity was returned to pre-disturbance levels.

234 **Q. Mr. Top testified that it will take 20 years or more for soil compaction issues to be**  
235 **remedied. Do you agree? Why or why not.**

236 A. No. Soil compaction is a physical condition of the soil where the soil is compressed and  
237 the voids are removed due to a force exerted on the soil surface. Compaction is a  
238 common problem in agricultural fields due to tractors, loaded grain carts, combines and  
239 other equipment passing over the site. The installation of a pipeline is likely going to  
240 cause soil compaction however Dakota Access' Agricultural Mitigation Plan aggressively  
241 addresses the removal of this potential compaction. The use of mechanical equipment is  
242 the initial step for alleviating soil compaction. Such mechanical equipment, is primarily a  
243 deep ripping implement that lifts and shatters the soil, creating channels that roots and  
244 water can follow to help further decompact the soil and begin the process of increasing  
245 soil structure. It is important to note that once decompact<sup>d</sup>, traffic on the ROW should

246 be kept to a minimum for the following year. Planting an appropriate crop such as alfalfa,  
247 corn, cover crops or other deep rooted crops following deep ripping is important to keep  
248 the newly created voids open. Note, excessive tillage or use of the ROW could easily  
249 decrease the beneficial effects of the previously completed ripping.

250  
251 Depending on freeze-thaw cycles to decompact a soil is a common misconception. To be  
252 effective you must have multiple freeze-thaw cycles within a given year. In South Dakota  
253 multiple freeze-thaw cycles likely only occur in the upper 8 to 12 inches of the soil  
254 profile, the remainder of the soil profile typically does not have multiple freeze-thaw  
255 cycles. Below the very upper portion of the soil profile soil temperature fluctuates very  
256 little over a course of a day or week and once frozen in the fall the soil will likely not  
257 thaw again until the spring at which time it likely will not refreeze until the following  
258 fall. This is why in pipeline reclamation we actively manage the decompaction and use  
259 the proper equipment to speed up the natural decompaction processes. The use of an  
260 active management allows us to achieve and maintain decompaction within the initial 1  
261 to 2 growing season post-construction.

262

263 **Q. Mr. Top testified that insects and diseases will survive winter due to the increase in**  
264 **heat surrounding the pipeline. Do you agree? Why or why not.**

265 A. No. There have been a limited number of studies reviewing soil temperature changes due  
266 to pipeline installation. The research indicated that soil warming from heated cables,  
267 buried at 36 inches and heated to 96 degree Fahrenheit, increased soil temperature by less  
268 than 5 degrees Fahrenheit (Rykbost et al., 1975). The Dakota Access pipeline will be

269 buried at least a foot deeper than the cables in the Rykbost et al. study, thus, logically  
270 indicating that surface soil warming will be less than that identified in the study. Rykbost  
271 et al. also indicated that corn yields were increased due to this slight soil warming. Dunn  
272 et al. (2008) found that yields were not affected by an increase in soil temperature due to  
273 pipeline heat. Although none of these studies directly measured insects and disease  
274 persistence due to pipeline heating it is apparent that yields were not negatively impacted.  
275 In my professional career as an agronomist working on pipelines throughout the country I  
276 have never seen an increase in insect or disease pressure on a pipeline ROW compared to  
277 off-ROW conditions.

278 **Q. Is it possible to rehabilitate and re-vegetate native prairie ground? Are Dakota**  
279 **Access' plans in this regard adequate?**

280 A. Yes, and Yes once seed mixes are developed for this area.

281 **Q. Did you read testimony written by PUC Staff expert witness Andrea Thornton?**

282 A. Yes

283 **Q. Do you have any comment, question or take issue with any of her testimony?**

284 A. It is my opinion that Ms. Thornton provides a good assessment of the revegetation and  
285 erosion control plan. Ms. Thornton's two, most significant, requests are for Dakota  
286 Access to provide a winter construction plan and an in/out crossing table of soil  
287 limitations. Ms. Thornton's requests are requirements for a Federal Energy Regulatory  
288 Commission (FERC) applications. The Dakota Access pipeline is not a FERC regulated  
289 project and those requirements are not applicable to this project. In addition, the  
290 preparation of an in/out crossing table of soil limitations is only as accurate as the soil  
291 survey from which it is developed. South Dakota soil surveys were developed as Order 2

292 soil surveys which typically has a minimum delineation of about 1.4 acres. This means  
293 that potentially different soil series can exist within each delineated soil map unit.  
294 Therefore the in/out tables could be incorrect and existence of soil series with more or  
295 less limitations could exist through the pipeline ROW. These tables can create a belief  
296 that conditions exist that are not actually present on the ground. Dakota Access will  
297 employ qualified, professional EIs who will be responsible for making site specific  
298 decisions based on actual field conditions. It is my opinion that the use of in/out tables  
299 would decrease the ability of the EIs to make the best field-based erosion control  
300 decisions and will decrease environmental protections. The inclusion of a Winter  
301 Construction Plan may be warranted if a large portion of the ROW will be constructed  
302 during winter. However by utilizing qualified, professional EIs in the field, their  
303 experience and knowledge of site specific conditions will likely be more protective of the  
304 environment than a broadly written Winter Construction Plan. Further, to my knowledge,  
305 winter mainline construction is not anticipated.

306  
307 Ms. Thornton also requests that a more quantifiable measurement to determining  
308 revegetation success is identified. Ms. Thornton suggests that “sufficient coverage in  
309 upland areas is defined when vegetation has a uniform 70 percent vegetative coverage”.  
310 Dakota Access has a defined vegetative metric *of 70 percent cover relative to*  
311 *undisturbed areas* in Section 5.0 of the filed SWPPP. The vegetative metric expressed by  
312 Dakota Access is the standard vegetative cover requirement promulgated by the EPA for  
313 termination of a Storm Water Pollution Prevention Plan. Clearly, Dakota Access should

314 not be required to improve the vegetative coverage to greater levels than previously  
315 existed prior to construction activities.

316 **Q. On page 5 of her testimony, she recommends “that the PUC require that pre-**  
317 **construction design efforts include best management practices specific to locations**  
318 **with higher erosion potential.” Do you have a response or a position based on her**  
319 **proposed PUC condition?**

320 A. Yes, The use or design of pre-construction best management practices are not necessary  
321 since the Dakota Access pipeline will be using qualified, professional and experienced  
322 EIs during construction. The construction activities will temporarily change the  
323 conditions of the ROW and by implementing site-specific pre-construction BMPs, this  
324 limits the EI’s ability to quickly and effectively adjust to actual site conditions in the  
325 field. I would recommend that the potentially higher erosion potential areas be identified  
326 so the EI is aware that these areas may need additional erosion control devices installed  
327 but selection and placement of BMPs should be decided upon actual site conditions and  
328 the EIs field experience.

329 **Q. Also on page 5, Ms. Thornton recommends “the PUC require a mile post in/out**  
330 **table showing the areas that are more prone to erosion so the environmental**  
331 **inspectors can have the data more readily accessible during construction and**  
332 **restoration to know where the more problem areas expected to be.” Do you have**  
333 **any comments or concern regarding Ms. Thornton’s recommendation?**

334 A. Yes, It is my opinion that the EI should be aware of these potentially sensitive areas but  
335 the use of mile post in/out tables is one of multiple ways that these areas could be  
336 identified. In/out tables are not required for this project. The problem I have with mile



337 post in/out area is that the tables are created based on remote sensed data. Remoted  
338 sensed data is a place to start, but as every farmer/rancher knows you cannot not correctly  
339 manage and protect a natural resource from behind a desk. By using in/out tables it will  
340 install a sense of protection through paper, however to truly manage and protect a natural  
341 resource one must use real time in the field data. Remoted sensed data use can lead to  
342 larger problems during the construction phase by concentrating on areas that were  
343 identified as sensitive from a desk and not the areas that are being impacted by  
344 construction. It is recommended that the EIs be made aware of the potential problem  
345 areas in some manner so that they are aware of the potential problem but other methods  
346 such as advance scouting, GIS map layers, site inspections or other methods will provide  
347 better information to the EIs in the field.

348 **Q. On page 5 of her testimony she recommends that the PUC “require a more**  
349 **quantifiable measurement to determine when re-vegetation is successful.” Do you**  
350 **know if Dakota Access has a quantifiable standard? If so, what is that standard and**  
351 **do you believe it is sufficient?**

352 A. Yes, Section 5.0 of the Storm Water Pollution Prevention Plan, Dakota Access has  
353 identified that the site will be considered “completely stabilized” when the perennial  
354 vegetative cover has reached a uniform cover of at least 70 percent of the pre-  
355 construction cover. As I mentioned above this is the industry and regulatory standard and  
356 is sufficient. This is a very quantifiable and sufficient criteria to identify successful re-  
357 vegetation.

358 **Q. On page 6 of her testimony, Ms. Thornton expresses some concern regarding the**  
359 **seed mixture for re-vegetation in grassland areas. What does Dakota Access intend**  
360 **to use as a seed mix? Do you have any concern with Dakota Access' plan?**

361 A. Yes, The current seed mixture in the Dakota Access Storm Water Pollution Prevention  
362 Plan indicates that German Foxtail Millett and Bermuda grass. Bermuda grass is not an  
363 appropriate grass for the South Dakota. Dakota Access is in the process of working with  
364 the NRCS in South Dakota to develop more appropriate seed mixtures for the area.  
365 Appropriate seed mixtures at correct rates are a critical aspect of any successful  
366 reclamation plan. In my opinion, if Dakota Access works with the NRCS and individual  
367 landowners/tenants on developing appropriate seed mixture then reclamation can be  
368 successful.

369 **Q. Do you believe site specific measures should be developed at this point in the process**  
370 **as it pertains to fertilizer and agricultural lime?**

371 A. No, I believe that site specific agricultural amendments should not be developed until the  
372 construction is underway on the ROW. Many farmers and ranchers have intense and  
373 calculated fertilizer and soil amendment programs. If site-specific plans are developed  
374 too early Dakota Access could negatively impact these on-going management programs.  
375 For instance, if the farmer is on a two year phosphorus program and just applied  
376 phosphorus this fall and Dakota Access samples immediately after that application but is  
377 performing construction during the next application period they may not apply the  
378 appropriate phosphorus during reclamation, and thus decrease crop yields due to  
379 phosphorus deficiencies not due to actual construction. Waiting for the construction to  
380 begin prior to developing site-specific reclamation plans will allow Dakota Access to

381 develop appropriate and accurate reclamation plans based on conditions that exist at the  
382 time of construction.

383 **Q. Is a winter construction plan necessary? Why or why not?**

384 A. No. I don't know of any South Dakota statute that requires a winter construction plan to  
385 be developed or submitted as part of the application. Furthermore, Dakota Access does  
386 not plan to engage in mainline conventional construction during the winter.

387 **Q. Did you review the testimony of Ryan Ledin, staff expert?**

388 A. Yes.

389 **Q. Did you review Mr. Ledin's testimony and recommended changes for the SWPPP?**

390 A. Yes

391 **Q. What is your response?**

392 A. Mr. Ledin states multiple times the Storm Water Pollution Prevention Plan is a living  
393 document and is intended to be modified in the field as site conditions warrant. Dakota  
394 Access is planning on using qualified, professional, and experienced EIs who are  
395 expected to understand erosion control and use proper BMPs as necessary. I do not feel  
396 as if the addition of standard spacings for these items in the Storm Water Pollution  
397 Prevention Plan are required or will enhance environmental compliance and success.  
398 Exhibit C as an appendix to the Storm Water Pollution Prevention Plan is not necessary  
399 since it is already available to the EIs. The addition of Exhibit C will create an extra layer  
400 of administration and could negatively affect the use of Exhibit C because if Exhibit C is  
401 updated or modified the document would need to be replaced in multiple documents. If  
402 the updates are not all performed on the same time-frame then confusion could occur  
403 which could lead to mistakes being made in the field. In my opinion as long as Exhibit C

404 is available to the EIs then adding it as an appendix to the Storm Water Pollution  
405 Prevention Plan is not required.

406  
407 Mr. Ledin's recommendation that the application of straw mulch should not be delegated  
408 to the EI is not warranted. I firmly believe that the EIs are trained professionals and  
409 should have some latitude in the field as to when straw mulch is required. It is  
410 recommended that the EIs be provided guidance but no mandatory requirements be  
411 implemented. Straw mulching should be based on site-specific conditions and used when  
412 necessary regardless of the percent slope.

413 **Q. Did you review the recommendation Mr. Ledin made on page 5 of his testimony**  
414 **regarding measures to minimize impacts to vegetation?**

415 A. Yes

416 **Q. What are your thoughts regarding his recommendations?**

417 A. Weed management is always a consideration for pipelines and other disturbed areas. It is  
418 my opinion that the use of Integrated Weed Management (IWM) is appropriate for this  
419 project. Integrated Weed Management is intended to locate and identify weed  
420 populations, develop a treatment plan for noxious and invasive weed management and  
421 then implement prescribed treatment plans at appropriate timings to ensure adequate  
422 control of the possible undesirable weedy species. Integrated Weed Management  
423 evaluates the use of cultural (i.e., using certified straw, reseeding as quickly as possible),  
424 biological, mechanical (i.e., mowing, discing) and chemical controls (i.e., herbicides)  
425 based on weeds present and their abundance. All decisions under an IWM program are  
426 made on site specific conditions. Through the IWM approach it is understood that a

427 healthy and productive rangeland system is the most effective weed management tool  
428 available. Although not although not explicitly stated as such, IWM approaches are being  
429 described in section 16.1.1 of the PUC application.

430 **Q. Did you review Mr Ledin's recommendations on page 5 of his testimony regarding**  
431 **mitigation measures to minimize impacts to water bodies?**

432 A. Yes

433 **Q. What are your thoughts regarding his recommendations?**

434 A. Mr. Ledin's recommendations are not required as long as the EIs have access to the  
435 information from other sources. Addition of this table to the Storm Water Pollution  
436 Prevention Plan is a redundancy could cause inconsistencies, confusion and additional  
437 work as the table would need to be replaced in multiple places as updates are required.

438 **Q. Does this conclude your testimony?**

439 A. Yes.

440 Dated this \_\_\_\_\_ day of July, 2015

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443 Aaron DeJoia

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445 **References:**

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