

BEFORE THE
PUBLIC UTILITIES COMMISSION
STATE OF SOUTH DAKOTA

**IN THE MATTER OF THE PETITION OF TRANSCANADA KEYSTONE PIPELINE, LP
FOR ORDER ACCEPTING CERTIFICATION OF PERMIT ISSUED IN DOCKET HP09-
001 TO CONSTRUCT THE KEYSTONE XL PIPELINE**

DOCKET HP14-001

PREFILED TESTIMONY OF CHRISTOPHER HUGHES
ON BEHALF OF THE COMMISSION STAFF
APRIL 2, 2015

1 **Q. Please state your name and business address.**

2 A. My name is Christopher Hughes. My business address is 28100 Torch Parkway,
3 Warrenville, Illinois, 60555.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed as a Senior Project Manager by EN Engineering, an engineering
6 and consulting firm specializing in pipeline design, codes compliance, integrity
7 and automation services for the oil and gas industry.

8 **Q. Please describe your educational background and professional experience.**

9 A. I hold a M.S. degree in Welding Engineering from The Ohio State University in
10 Columbus, Ohio. In addition, I hold a B.S. degree in Mathematics from the Ohio
11 Dominican University in Columbus, Ohio.

12 My professional experience consists of employment in the pipeline industry with
13 EN Engineering and previously with the U.S. Army, Columbia Gas, CC
14 Technologies / DNV and Enterprise Products. My responsibilities in the Army
15 included operation and management of storage facilities and the design and
16 construction of temporary pipelines. At Columbia Gas my responsibilities
17 included natural gas pipeline operations via SCADA, statistical and forecast
18 analysis, and cost analysis. My responsibilities at CC Technologies / DNV
19 included material testing, failure analysis, stress corrosion cracking analysis,
20 pipeline repair research and presentation as well as report, plan and procedure
21 writing. At Enterprise Products my responsibilities included integrity assessment
22 type determination, Information Analysis, annual reporting, evaluate defects and
23 recommend appropriate repairs and other implementation of the Integrity

1 Management Program for hazardous liquids. My responsibilities at EN
2 Engineering have been focused in the areas of control room management and
3 pipeline integrity.

4
5 My resume is included in Exhibit___CH-1.

6 **Q. On whose behalf was this testimony prepared?**

7 A. This testimony was prepared on behalf of the Staff of the South Dakota Public
8 Utilities Commission (Staff).

9 **Q. Please state the purpose of your testimony in this proceeding.**

10 A. There are three main objectives of the Staff in this testimony. First, to ensure
11 that the proposed changes to the Findings of Fact in the Decision, as identified
12 by TransCanada Keystone Pipeline's (the Applicant) Tracking Table of Changes,
13 comply with the Federal Pipeline Safety Regulations 49CFR 195, Transportation
14 of Hazardous Liquids by Pipeline. Secondly, the objective is to ensure that the
15 Applicant has met any new requirements imposed by the Federal Pipeline Safety
16 Regulations 49CFR 195 since the Amended Final Decision and Order was
17 issued on June 29, 2010 with respect to the application for a permit (Permit) to
18 construct and operate a crude oil pipeline in South Dakota. Lastly, the objective
19 is to ensure that the amended permit conditions, and any project changes, are
20 still able to meet the conditions upon which the permit was issued, specifically
21 focusing on pipeline design, integrity management and compliance with PHMSA
22 regulations (49CFR 195).

1 This testimony deals specifically with changes to Federal Pipeline Safety
2 Regulations 49CFR 195 since the Amended Final Decision and Order was
3 issued in the area of Control Room Management (§195.446). Additionally, this
4 testimony addresses updates made by Keystone in the Tracking Table of on two
5 specific Findings of Fact.

6 **Q. Control Room Management regulations went into effect February 1, 2010**
7 **which required operators to have a Control Room Management Plan and**
8 **procedures developed by August 1, 2011. An additional Control Room**
9 **Management / Human Factors rule effective August 15, 2011 required**
10 **operators to implement the procedures for roles and responsibilities, shift**
11 **change, change management, and operating experience, fatigue mitigation**
12 **education and training by October 1, 2011 and the other procedures for**
13 **adequate information, shift lengths, maximum hours-of service, and alarm**
14 **management by August 1, 2012. Please describe the Control Room**
15 **Management regulations.**

16 A. The Control Room Management regulations prescribe safety requirements for
17 controllers, control rooms, and SCADA systems used to remotely monitor and
18 control pipeline operations. The regulations address human factors, engineering
19 and management solutions for the purpose of enhancing the performance
20 reliability of operator personnel that control pipeline operations. Each operator
21 must have and follow written control room management procedures that
22 implement the requirements of §195.446 including (a) roles and responsibilities
23 of CRM staff, (b) implement API RP 1165, (c) point to point verification between

1 SCADA and field equipment, (d) testing of back-up systems, (e) personnel
2 fatigue mitigation, (f) alarm management plan and procedures, (g) change
3 management procedures, and (h) incorporation of operator experience and
4 training.

5 **Q. How do these regulations compare to requirements set forth in the DOS**
6 **final SEIS, Appendix Z, which Keystone has stated they will comply with?**

7 A. The requirements set forth in the DOS final SEIS, Appendix Z comply with these
8 regulations.

9 **Q. Have you reviewed a copy of the Keystone Control Room Management Plan**
10 **or Alarm Management Plan?**

11 A. No I did not. However, these plans are subject to review by the Pipeline and
12 Hazardous Materials Safety Administration (PHMSA) during a jurisdictional audit.

13
14 **Q. Keystone updated project specifications as they relate to Finding 18 in the**
15 **Amended Final Decision and Order to utilize API 5L X70M high-strength**
16 **steel. Previously Keystone was planning on utilizing API 5L X70 or X80**
17 **high strength steel. Does this change violate any requirements set forth in**
18 **49 CFR Part 195?**

19 A. 49 CFR Part 195 requires pipe be manufactured per the requirements of API
20 Standard 5L, 44th edition. The most current edition of the API standard uses the
21 suffix M to indicate Thermomechanical Rolled or Formed pipe. Assuming the
22 pipe is manufactured per the requirements of the 44th edition, this change does
23 not violate 49 CFR Part 195.

1 **Q. Does this change violate any mandates set forth in the original or amended**
2 **permit conditions?**

3 A. Assuming the pipe is manufactured per the requirements of the 44th edition, it
4 does not.

5 **Q. Keystone updated project specifications as they relate to Finding 20 in the**
6 **Amended Final Decision and Order to include twenty (20) mainline valves**
7 **in the state of South Dakota, all of which will be remotely controlled.**
8 **Previously, the design included sixteen (16) mainline valves, seven (7) of**
9 **which were to be remotely controlled. Please describe the differences, if**
10 **any, these changes have on pipeline safety.**

11 A. This decision enhances pipeline safety as the decision to have all valves
12 remotely controlled decreases the time to close the valves in the event of a
13 rupture and the increased number of valves reduces the potential spill volume.

14 **Q. Does this change violate any requirements set forth in 49 CFR Part 195?**

15 A. No.

16 **Q. Does this change violate any mandates set forth in the original or amended**
17 **permit conditions?**

18 A. No.

19 **Q. Does this conclude your testimony?**

20 A. Yes.