South Dakota Public Utilities Commission HP14-001 In the Matter of the Petition of TransCanada Keystone Pipeline, LP for Order Accepting Certification of Permit Issued in Docket HP09-001 - Evidentiary Hearing August 3, 2015, 8:00 a.m.

Room 414, State Capitol, 500 E. Capitol Ave., Pierre, SD Please Print Legibly

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THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA
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IN THE MATTER OF THE PETITION HP14-001
OF TRANSCANADA KEYSTONE PIPELINE, LP FOR ORDER ACCEPTING CERTIFICATION
OF PERMIT ISSUED IN DOCKET HP09-001 TO CONSTRUCT THE KEYSTONE XL PIPELINE
Transcript of Hearing
July 27, 2015 through August 5, 2015
Volume VII August 3, 2015
Pages 1633-1934
BEFORE THE PUBLIC UTILITIES COMMISSION
CHRIS NELSON, CHAIRMAN KRISTIE FIEGEN, VICE CHAIRMAN (not present)
GARY HANSON, COMMISSIONER
COMMISSION STAFF
John Smith Kristen Edwards
Karen Cremer
Greg Rislov Brian Rounds
Darren Kearney Tina Douglas
Katlyn Gustafson
Reported By Cheri McComsey Wittler, RPR, CRR

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TRANSCRIPT OF PROCEEDINGS, held in the
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 2
     above-entitled matter, at the South Dakota State Capitol
 3
     Building, Room 414, 500 East Capitol Avenue, Pierre,
     South Dakota, on the 3rd day of August, 2015.
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MR. SMITH: It's 8 o'clock, Monday, August 3, the scheduled time for continuing the hearing. And so we will come back to order in docket -- in the hearing in Docket HP14-001, In the Matter of the Petition of TransCanada Keystone Pipeline LP for Order Accepting Certification of Permit Issued in Docket HP09-001 to Construct the Keystone XL Pipeline.

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We had a couple of witnesses, as we discussed the other day, who were scheduled for time certains today.

And are there any matters to come before the Commission before we delve into that and figure out what order we're going to take here?

MR. MOORE: Mr. Smith, we have a very short procedural motion.

Katlyn, do you have -- can you put on the screen the one page? We just have a summary of what's left in the proceeding. Essentially we have been through eight witnesses in six days. We have 23 witnesses left and four and a half days. And we have five Intervenor witnesses. We have nine Staff witnesses. We have five witnesses for rebuttal from Keystone. We have three Intervenor witnesses for rebuttal, and we have one piece of surrebuttal.

And based on the way the hearing has proceeded

so far, it does not appear possible that we will complete that within four and a half days.

2.3

It's Keystone's position that given the narrow scope of this proceeding, not only should it be completed in less than 10 and a half days, but it's prejudicial to us if there were any further continuance and it's not completed within that time, especially given the fact that the original hearing in HPO9 was completed in three days and the entire docket was resolved within one year.

So based on that concern, we would, first of all, renew our motion that there would be no friendly cross-examination of witnesses. And, secondly, we would ask that cross-examination of any adverse witness be limited to two hours for all of the parties who are cross-examining that witness.

We think that's a reasonable request. It's apparent from the conduct of the proceedings so far that the Intervenors are closely aligned in this case. They have collaborated. They have shared notes. They have asked each other's questions.

Mr. Vokes is here testifying that he's here on behalf of all of them. You can see that he has served as a technical advisor to them during the course of various witness examinations. Given the alignment of the parties, it's not unreasonable that their collective

cross-examination would be limited.

2.3

And, frankly, Meera Kothari was on the stand for 11 hours. Corey Goulet was on the stand for nine hours. Heidi Tillquist was on the stand for nine and a half hours. That is extraordinarily lengthy testimony.

So we think that both of those things would help expedite the proceedings and ensure that we can have a timely completion of the hearing.

The other thing that I would request, Mr. Smith, is we have two witnesses who have previous commitments after Tuesday, which was the originally scheduled completion date for the hearing, and we would ask that they be granted a time certain to present their rebuttal testimony out of order tomorrow. And those are Meera Kothari and John Schmidt.

And that's all I have. Thank you.

MR. MARTINEZ: Mr. Smith, Robin Martinez on behalf of Dakota Rural Action.

I certainly do sympathize with the need to be as expeditious as we can. I would, however, point out that placing limitations of that nature while it would seem to be expedient, also may wind up creating some difficult problems down the road, particularly in the realm of due process.

And I have no doubt that whichever way this

hearing comes out, should you rule, for instance, to certify the Permit, there will no doubt be an appeal of that to the court. And I have no doubt either that should you decide to deny the Permit, there will also be appeal to the court.

2.3

So I'm not sure how we reconcile that with the overall just core legal principle that we have that relates to due process in administrative hearings. And I think we have a real almost irreconcilable difference between those two.

And I'm honestly not saying that to be flip or difficult in any way. It just is a real challenge, and I'm not sure that we can necessarily resolve it in a way that does not wind up creating due process challenges down the road.

And, you know, I think that's all I have to say on that point.

MR. ELLISON: If I could just please add,
Mr. Smith, last year, year and a half ago, in front of
the DENR where normal minor permit proceedings take a
week or less, due to the realities of the magnitude of
the issues that were involved, the DENR decided, both the
Mining Board and the Water Management Board, that it
could take as long as three to four weeks. I mean, we've
been saying from the beginning that it was going to take

a lot more time.

2.3

I share TransCanada's counsel's concern for the time. But to me the solution is not to cut off cross-examination because that would be a due process issue. The solution is if we need to come back.

Because the one thing that has never been put on the record by TransCanada is why even if we came back six months from now -- how they would in any way be prejudiced. Not one word other than some kind of a claim that this has to get done quickly.

And I wanted to put that on the record because our agencies -- as a South Dakotan I believe our agencies and this agency in particular has a very important responsibility to the citizens of the State of South Dakota. And we should not be -- we should not have to lessen our ability to raise issues that we feel are important simply for expediency, simply to save this multibillion dollar company some money.

And an easy solution is we should set a date certain to end, get as far as we can. If we can't finish by then, to schedule a matter months down the road when everybody can make it. And I know that has been difficult because there's so many parties. But that, I would suggest, is the only reasonable solution from a due process standpoint, especially where TransCanada cannot

point to one thing that they would be prejudiced by.

COMMISSIONER HANSON: Mr. Smith.

2.3

2.4

MR. SMITH: Commissioner Hanson.

COMMISSIONER HANSON: There's validity in both arguments that I'm listening to. And I certainly appreciate the challenge that TransCanada has been faced with here.

I think there have been I guess I'll say abuses of the process at this juncture. For instance, the testimony by Mr. Vokes up to this juncture. All of that could have been prefiled. And over Sunday I was debating whether or not we should just simply state that the rest of that information, the hour that Mr. Martinez said that we should be -- he's going to go over some additional information for us, that that should be typed up and presented to us just as it should have been. Because that's hours of time that there's 50 people here. That's 50 hours of time.

There's been numerous redundancy in questions of witnesses by -- I see a lot of validity in TransCanada's request. At the same time I'm concerned about placing an entire hearing process at jeopardy from the standpoint of going to Circuit Court on appeal.

So I'm struggling with the motion. I see that -- and I guess we have all been struggling with

1 that. And whether or not we add another week and just state this is when it's going to be, and if you're going 2 to participate, you're going to show up. 3 4 Because it's -- I think we have to get through 5 the material, but from now on I'm not going to tolerate 6 additional items that should not have been -- that should 7 have been prefiled. 8 MR. SMITH: Okay. And I think, I mean, one 9 thing I do think that we can do and without violating due 10 process rights really is to hold tight to our Order, 11 which did limit repetitive questioning. 12 I don't think there's been a huge amount of 13 that, but there has been some. And, again, to some 14 extent I think some of this deals with having 15 non-attorney represented people involved. And I think 16 that's part of that. 17 But I don't know. Thoughts, Commissioner or 18 Chairman Nelson? 19 CHAIRMAN NELSON: I guess I'd like to consult 20 with you out in the hallway before I say anything. 21 We're going to take just about 2 minutes of 22 recess. 2.3 (A short recess is taken)

CHAIRMAN NELSON: I want to thank Commissioner

Hanson for his comments. It's interesting. Obviously

24

25

while he and I did not see or talk to each other yesterday, in our supposed day off yesterday we were both mentally reviewing last week. And I don't think either one of us are real pleased with how last week went.

2.3

We should be much farther along than we are. I want to make two observations in that regard.

First of all, in regard to the matter of the prefiled testimony and what we are seeing now with additional oral direct testimony with Mr. Vokes. I will grant that our Order regarding prefiled testimony did not limit this type of oral direct. But it was talked about, and I think it was everybody's assumption -- because I know it was talked about that when you file prefiled testimony that's supposed to be your testimony.

But, unfortunately, we didn't put that what we thought was an understanding in writing. Guarantee that ain't going to happen again with this Commission. We will not make that mistake again.

And so based on the fact that we didn't put it in writing, I'm not sure that we can at this point limit the discourse that's going on.

The second thing that I would mention, and I just reiterate, last week we saw repetitive questions -- I heard the same question asked and answered a dozen times -- that may be a little exaggeration -- but

multiple times. And so if we do not approve this motion, I don't know where we're going with this, but I am going to say very strenuously if I hear the same question asked twice, I'm going to object.

2.3

2.4

It's wasting everybody's time and preventing us from getting to a final resolution. We as a Commission have a job to do. We have a decision to make, and we need to get to the end of the testimony in order to do our job. And this repetitive asking the same question multiple times is preventing us from doing the job that we're here to do.

So those are my two statements. We do need to move this along.

In regard to the motion, I want to say to

TransCanada thank you for the motion. I don't think

we're probably going to be able to support it. I dearly

want to. But I think from a due process perspective, I'm

not sure that we're going to be able to. Unless

Commissioner Hanson has a different thought, but I think

we're probably not going to be able to.

COMMISSIONER HANSON: Well, it's a multiple motion, in essence. And I can support portions of it but not in its entirety.

We'd have to overrule the motion as it is.

MR. SMITH: So the motion is overruled, is

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denied.
1
2
              Okay. With that, let's get to --
 3
              MR. MOORE: Mr. Smith, could we just address
 4
     the subject of a time certain for rebuttal testimony of
     John Schmidt and Meera Kothari?
5
 6
              MR. SMITH: Yes. Are you going to -- are you
7
     going to request -- I mean, are you going to state
8
     anything about it?
              MR. MOORE:
                          Just what I stated earlier.
                                                      Both of
10
     them have commitments after Tuesday, and we request that
     they be allowed to present their rebuttal testimony
11
12
     tomorrow.
13
              MR. SMITH: Okay. Granted. That motion is
14
    granted.
15
              MR. MOORE:
                          Thank you.
16
                          Okay. What about today in terms
              MR. SMITH:
17
     of -- Ms. Myers, did you want to proceed right now?
18
              MS. MYERS:
                          That would be fine. I'm ready.
19
              MR. SMITH:
                          Are you going to testify from where
20
    you're at or --
21
              MS. MYERS:
                          No.
                               I have a PowerPoint to show.
22
              MR. SMITH: Come on up there.
2.3
              MR. MARTINEZ: Mr. Smith, Robin Martinez for
24
    Dakota Rural Action. Could we get just a sense for the
25
     order of witnesses that we're going to have today?
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1
    way we can maybe just get a roadmap for that?
2
              MR. SMITH:
                          Sure. I mean, Ms. Myers had a time
 3
    certain, I think, so we agreed to that. What are
 4
     thoughts, I quess? Give me your thoughts while she's
    getting things ready.
 6
              MR. MARTINEZ: Well, we had also I think a time
7
     certain today for Dr. Arden Davis who is here in Pierre.
8
              MR. SMITH: Okav.
9
              MR. MARTINEZ: Over the weekend I actually did
10
     give a lot of thought to the same issues that you raised,
11
    particularly with respect to Mr. Vokes's testimony, and
12
    we can shorten that. I know I told you an hour on
13
     Saturday. I worked hard to try to hone it down
14
     yesterday. And, honestly, I think I can probably do that
15
     in 15 to 20 minutes at most.
16
              MR. SMITH: Okay. So if I understand right,
17
    we'll take Ms. Myers first, followed by Dr. Davis; is
18
    that correct? Oh, Vokes next?
19
              CHAIRMAN NELSON: We'll finish him.
20
              MR. SMITH: And then Arden Davis? Is that the
21
    thought?
22
              Mr. Capossela.
2.3
              MR. CAPOSSELA: Thank you.
24
              We have a witness with an approved time certain
25
     also today, Dr. Kevin Cahill. Rebuttal testimony.
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1
     just for the purpose of identifying what needs to get
     done today, that's one of the pieces.
2
 3
              MR. ELLISON:
                            There is a little bit of
 4
     flexibility with Dr. Davis. He can indeed stay over
5
     until tomorrow, if that would better suit whatever the
 6
     scheduling would be.
7
              I know that one of Standing Rock's witnesses has
8
     a heart issue, and whenever she gets here we would
     certainly have no objection of accommodating her.
10
              CHAIRMAN NELSON: If I could ask TransCanada a
11
     question, the document that you had on the overhead,
12
     would you be amenable to me getting a copy of that?
13
              MR. MOORE: Certainly.
14
              CHAIRMAN NELSON:
                                Katlyn, could you get a copy
15
     for probably several of us up here of that document.
16
              MS. CRAVEN: I would like a copy too, please.
17
              MR. MOORE: I can file it.
18
              CHAIRMAN NELSON: That would be great. We'll do
19
     that. Thank you.
20
              MR. ELLISON: If I might make a -- Bruce Ellison
21
     on behalf of Dakota Rural Action.
22
              In going through the testimony of Staff, I mean,
2.3
     they have more witnesses than anybody. It seems like
24
     some of them are so close to each other. I'm just
25
     wondering if Staff would take a look at their witnesses
```

and see if it's really necessary to call all of them.

2.3

2.4

I mean, I notice, for example, there's two people coming from the EN Engineering firm. They're both corrosion experts, although they slightly talk about different things. As an example of that.

I mean, I'm not trying to suggest they not put on anybody they think is appropriate, but I'm just asking if they'd consider that.

COMMISSIONER HANSON: Mr. Chairman, I'd make that suggestion to all of the parties.

MR. ELLISON: Thank you.

MR. CAPOSSELA: Thank you. Briefly for the record, Standing Rock has reached out with respect to trying to find an agreement for the introduction of prefiled testimony and exhibits without making oral -- without appearing to no avail. And so we are trying to move this along.

And there is a little bit of shall we say irony to the motion that was denied to the extent that some of the obstruction isn't perhaps -- or delays might be attributed to the motion maker. Be that as it may --

CHAIRMAN NELSON: Mr. Capossela, let's go back to the Capossela rule.

MR. CAPOSSELA: You bet. And we are trying to move things along, and that was a suggestion that I had

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1
     was to introduce testimony which don't go to the ultimate
2
     issue to help move things along. That may be one option
 3
     moving forward.
              MR. SMITH: Okay. Ms. Myers, have you been
 4
 5
     sworn?
 6
         (The oath is administered by the court reporter.)
7
              MR. SMITH: Please proceed.
8
              MS. MYERS: I'm Cindy Myers. I'm an R.N. from
     Holt County, Nebraska.
10
              As a nurse, I have a strong desire to protect
     people and promote health. And our best medicine is
11
12
     clean drinking water. I strongly believe in prevention,
13
     and keeping water clean is a lot easier than trying to
14
     clean it up after the fact.
15
              South Dakota Law says it's the Applicant, in
16
     this case TransCanada, who's the Applicant for a facility
17
     construction Permit has the burden of proof to establish
18
     that the facility will not substantially impair the
19
     health, safety, or welfare of the inhabitants.
20
              MR. TAYLOR: Mr. Smith, can I ask a question for
21
     the purposes of objection?
22
              MR. SMITH: You may.
2.3
              MR. TAYLOR: Ms. Myers, this PowerPoint
24
     presentation that you're about to put up on the screen,
25
     is this a duplication of your prefiled testimony?
```

```
1
              MS. MYERS:
                          It's not an exact duplication, but
2
     it's based on that.
              MR. TAYLOR: So it's not -- this is a
 3
 4
     restatement of your prefiled testimony?
 5
              MS. MYERS: I have more information, and the
 6
     information that I've added is included in my prefiled
     exhibits.
7
8
              MR. TAYLOR: I'd interpose an objection.
     Ms. Myers has had since April to prefile testimony, which
10
     she did. And she's had since April to amend her prefiled
11
     testimony if she wanted to add to it.
12
              Her prefiled testimony is in the record. I have
13
     some general objections to her prefiled testimony, and we
14
     can dispense with all of that with a general objection,
15
     and then I have point-by-point objections to some of her
16
     proposed exhibits.
17
              So if we can proceed in that fashion, we can be
18
     done with this in 15 minutes.
19
              COMMISSIONER HANSON: Not withstanding the
20
     particular objections you have on different items,
21
     Ms. Myers, is it possible for you to just simply discuss
22
     those items that you have not already prefiled?
2.3
              MS. MYERS: Yeah. I could go through the
2.4
     PowerPoint and hit --
25
              COMMISSIONER HANSON: Only touch on new items?
```

1 MS. MYERS: Yes.

2.3

COMMISSIONER HANSON: Okay. And on that basis I would support that, not withstanding the arguments on which some of those new items might be objected to.

MR. TAYLOR: The rules say that I'm supposed to object question by question as we go through this process. I can make a general objection in five points that cover the bulk of her testimony.

If I make those five point general objection and then ask for a standing objection, procedurally if it's all right with the Commission, then I'll shut up and we can get through this.

MR. SMITH: Okay.

MR. TAYLOR: Now presuming that this PowerPoint mirrors her testimony, to the extent that her testimony is an attempt to impeach or challenge or relitigate the 2010 Permit, we object to those portions of her testimony.

A good share of her testimony is argument. We object to the argument that's contained in her prefiled testimony and any of this PowerPoint presentation.

We object to the hearsay references that's contained in her testimony. The Stansbury report, the hospital administrator, the water plant operator guys. We object to her opinions that lack foundation and that

are based on purported scientific evidence.

2.3

2.4

And we object in particular to her opinions on why the Nebraska route was moved. It assumes facts that are not in evidence, and it assumes there are issues that are not relevant to anything in this proceeding.

And then finally and conclusively, we have discussed many times what the scope of this proceeding is. The bulk of her testimony has nothing to do with the scope of this proceeding, and we object on that basis.

Having said that, if we can have a standing objection to her testimony, those six elaborated points, then we'll be quiet.

(Pause)

MR. TAYLOR: The way I perceived handling this is that if you take my objection under advisement at the conclusion of her testimony, I'll renew my objection and form a motion to strike. And then as we -- at some time after the live hearing is concluded you can rule on that motion to strike or do it during a recess or something so we don't interrupt the flow.

MR. SMITH: Okay. Does that work?

CHAIRMAN NELSON: Yeah. That works. But I want to make a comment.

MR. SMITH: Go ahead.

CHAIRMAN NELSON: That's certainly acceptable to

me, but, Ms. Myers, again, please do not repeat anything that's in the prefiled testimony. We've read it, and so this has got to be new information that doesn't -- I don't think you want to go into the areas that have been objected to.

MS. MYERS: May I proceed?

COMMISSIONER HANSON: Yes.

2.3

MS. MYERS: I believe I may have mentioned there's no health impact statement.

The reason I bring this concern about the health, safety, and welfare of South Dakotans is because of other major spills in our country, specifically the Kalamazoo one in Mayfair, Arkansas. And I just want to point out that the Michigan Department of Health identified 320, which is 58 percent, of 550 individuals with adverse health effects from four community surveys along the impacted waterways.

I want to point out that the Draft TransCanada Keystone Emergency Response Plan in the FSEIS, which is Appendix Q, does not indicate a specific emergency medical response plan.

The pamphlet TransCanada provides instructs to monitor for benzene, and I don't think people even understand what some of those abbreviations mean. And I'm concerned about South Dakota first responders not

having the necessary equipment for benzene testing for air and water.

2.3

2.4

And my concern is for the first responders that they're able to protect themselves and mainly from inhaling the benzene fumes.

Kevin Schlosser is the emergency management coordinator at Avera McKennan. He assists here in Pierre at Avera St. Mary's. And when I talked with him he says, well, what are we dealing with? Give me a -- he refers to it as an SDS, safety data sheet. MSDS and SDS are interchangeable.

And he wants to know the chemicals involved, the time frame of like when it would be expected to reach the water intakes. He'd want to know how to slow it down, contain it, and he'd want to ask industry experts how soon it would reach us. He hasn't seen any of that.

He said if TransCanada would provide him a safety data sheet, it would be kept in the emergency department to have readily available.

He has not seen any or hasn't been given any information specific to tar sands oil product, and he said he'd rely on the county emergency manager, the sheriff's department, and also he'd rely on the safety data sheet for treatments.

He's not aware of any training to instruct

health facilities of how to respond to tar sands emergency disasters. And in the emergency it's particularly important to have that safety data sheet for decontamination, for review, and instructions.

2.3

2.4

He said he's checked with the person that does emergency preparedness at Avera St. Mary's, and apparently they have not seen a safety data sheet to this point.

There is a sample MSDS in the FSEIS, and there's a notation there that says These MSDS do not represent the actual product that would flow through the proposed Keystone Pipeline.

TransCanada informed me that they're not a medical provider and do not provide medical information and that the local medical authority has jurisdiction.

I found no evidence of communication with Indian Health Services or South Dakota Healthcare facilities.

As a nurse, I feel staff education is needed concerning the tar sands oil product, like KXL spill scenario drills and treatment for benzene exposure. Treating benzene toxicity isn't usual for most health professionals.

And I think we understand with testimony from Ms. Tillquist that benzene is the dominant toxin to be concerned about. And that's quoted from the FSEIS.

The International Agency On Cancer Research has

placed benzene in the -- as a group is carcinogen, and it's also been determined carcinogenic by the Department of Health and Human Services and EPA.

2.3

Exposure to benzene can happen by ingestion, drinking food and water. Inhalation of vapors is a specific one for emergency responders. And it is a cloud, and it's not visible with the naked eye. There's special cameras that can take pictures of the clouds of benzene. It can absorb through your skin and splashes in the eye.

The EPA has set 5 parts per billion as the maximum permissible level of benzene in drinking water, but the goal is zero. And the ATSDR specifically says it's set at that because of benzene causing leukemia.

And Brad Vann, an environmental scientist, wrote me a note. He said you can't smell, taste, or see it. So it does require laboratory analysis to detect at that minute concentration. Therefore, it would be possible to drink diluted benzene above the NCL.

I believe we'll be hearing from Dr. Arden Davis. Because of benzene's solubility and its allowable limit of only 5 parts per billion in drinking water, a pipeline leak could contaminate a large volume of surface water and groundwater.

And he goes on to say it's soluble in water,

which we know, but this is the important point, is that it can be transported down gradient toward receptors such as public water supply wells, private wells, and springs or seeps. In certain cases benzene can be transported more than 500 or 1,000 feet down gradient in the aquifers.

2.3

Dr. Arden Davis says a crude oil or diluted bitumen leak could have devastating effects on groundwater in South Dakota.

This is to take note of, and this came directly out of ATSDR, the Agency for Toxic Substances and Disease Registry. Only a brief exposure, 5 to 10 minutes, to very high levels of benzene in the air can result in death. And that's my concern for the first responders. Lower levels also have symptoms.

So, of course, eating foods or drinking liquids containing the high levels of benzene can cause various symptoms, even leading to death also.

Some of the health consequences of benzene:

Leukemia, anemia, lower immunity. It may be harmful to
the reproductive system, and benzene can pass from the
mother's blood to the fetus. Of course, there's not
studies on that, but animal studies have shown that
benzene can cause low birth weight, delayed bone
formation, and bone marrow damage. Benzene works in the

bone marrow where blood cells are produced.

2.3

2.4

Dr. John Stansbury says there should have been a human health risk assessment that would have estimated the increased risk of cancer, but there isn't any such assessment. They simply indicate that there could be a significant undetected release of benzene which could be consumed by human receptors and leave it at that.

I believe we've covered this as far as Condition 40 and the BTEX permeating polyethylene water piping.

Iowa Department of Natural Resources did a plastic water line survey. They asked various states have you had any known problems with petroleum permeation related to plastic water lines? If yes, was the type of plastic water line known to be PVC or PE? And 13 states have known problems with permeation of plastic pipe. And the study actually has pictures.

I should point out of those 13 states, seven states have specifically had permeation incidences involving PVC.

So the Mni Wiconi we know is to cross paths with the KXL at mile marker 471. And at that location the water pipe is PVC. They'll be 6 feet apart. Leaks at this location could saturate the water pipe with benzene indefinitely if undetected pinholes leak oil. So it

would be more than being dipped in it. It would actually be saturating.

2.3

And we know pinhole leaks can be difficult to detect and yet spill large volumes. According to the FSEIS, a pinhole leak can create up to greater than a large spill, which is 42,000 gallons. And 1.5 to 2 percent of the total volume can be undetected.

And in my Interrogatories I learned that TransCanada will only test in the event of a release, that we don't know about the undetected leaks affecting water supplies.

This came out of the FSEIS. In South Dakota there's 105 known wells within 1 mile of the proposed project, including Colome's city wells. And we've learned Condition 35 that the water in southern Tripp County is very vulnerable. And that aquifer in Tripp County serves for several domestic farm wells near the pipeline as well as the public water system at Colome.

I had Dr. Arden Davis review my calculations, and we know benzene is very potent, but I wanted to put it into a way to describe that more graphically.

So Colome's water tower is approximately 50,000 gallons. And it only takes 17 drops of benzene to contaminate that much water. So we've learned that the benzene is -- becomes water soluble and separates out,

and it only takes very little.

2.3

Carol Moyer is the public water contact for Colome. So I visited with her on the phone. She said the first route crossed directly through the 10 acres where Colome's two wells are located. The route was moved approximately 200 yards from the well acreage.

She told me, I do have concerns. And she also told me, I don't think safety was a concern at all. And her belief is the route is moved just far enough to get an easement.

I believe this speaks to John Harter's concern about the cone of depression. This comes out of the FSEIS. A large municipal supply well such as Colome's or intake could potentially draw affected water to the well or intake since it would draw from a larger area of groundwater.

And we've seen this picture too. But the FSEIS clearly states the proposed project route would cross several tributaries to the Missouri River with the potential to affect the Missouri River. So the FSEIS is telling us they're concerned.

This map came from a magazine called Water

Quality On Tap. And it's about the Missouri River Water

Systems. And if you look at this map, all the colored

areas are the areas in South Dakota which depend on the

Missouri River for their water supply. Lewis & Clark was more recently added. And Standing Rock now is also getting their water from the Missouri River.

2.3

2.4

So 62.3 percent of the population of
South Dakota uses Missouri River water. Just the
Sioux Falls area alone 284,000 people use water from the
Missouri River. And these figures were compiled by
Paul Seamans.

I went to the U.S.G.S. website. And there's a real interesting deal there. You can trace the river upstream. And so just to demonstrate all the tributaries on the different river valleys that flow into the Missouri River, this is the Grand River Drainage Basin. All of these river basins are crossed by the KXL route.

Here's the Moreau River Drainage Basin, the
Cheyenne River Drainage Basin. As you can see, there's a
lot of various tributaries. The Bad River Drainage
Basin, which flows right through Ft. Pierre. The White
River Drainage Basin.

And Dr. Arden Davis is concerned about river crossings, and he said at these river crossings and downstream the proposed pipeline poses serious risks and could have devastating effects on surface water and associated environmental resources, potentially affecting water supplies and surface water users.

He specifically is concerned about the Cheyenne River. He says if a release occurred at this crossing and it could not be controlled or went undetected for 12 to 24 hours, petroleum contaminants could reach the Missouri River, potentially affecting water supplies and surface water users. So he says it could be transported 60 miles downstream in 12 hours.

2.3

MR. SMITH: Ms. Myers, these people are here.

They're going to be testifying themselves. And really
it's utterly hearsay. And so why don't we move along and
we're really repetitive too with what we've heard.

CHAIRMAN NELSON: If I could just be very clear, we are here to hear your testimony, not other people's that are going to be here later. Your testimony, please.

MS. MYERS: Okay. Can I point out it will be transported 120 miles downstream.

So the FSEIS does make it clear that -- a concern about crossing the tributary systems.

And the Montana DEQ noted an oil spill that traveled 70 miles downstream.

I am concerned about the water intakes in the Missouri River because of the threat to the public health.

This was the head lines in the Billings Gazette January 20 of this year. "Breach In Pipeline Found.

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Cancer Causing Agent Detected In Water."
1
              MR. TAYLOR:
2
                          Mr. Smith.
 3
              MR. SMITH: Yes, Mr. Taylor.
 4
              MR. TAYLOR: My understanding is that Ms. Myers
5
     and her proposed exhibit list, some 60, 58 items,
 6
     includes a whole host of quotes from newspaper articles
7
     and magazines, which are obviously hearsay and not
     admissible.
              I didn't intend to object to that in the course
10
     of her examination. I thought I'd deal with her exhibits
11
     one by one when we got there.
12
              But for her to -- I don't know if she proposes
13
     to offer this?
14
              MS. MYERS: No. I don't propose to offer all
15
     the news articles from the newspapers.
16
              MR. TAYLOR: Well, then she can't quote the
17
     newspapers in her direct testimony any more than she can
18
     offer the articles in the newspaper as truth of the
     fact --
19
20
              MS. MYERS: This is the only news article that I
21
     quoted and I submitted as my final to the PUC.
22
              MR. SMITH: Sustained.
23
              MR. TAYLOR: My point is it's a hearsay
24
     objection.
25
                          Sustained. You know, it's hearsay.
              MR. SMITH:
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1
              COMMISSIONER HANSON: Just explain hearsay to
2
    her.
 3
              MR. SMITH: Yeah. It's hearsay in the sense
 4
     that it isn't something that you observed. And, in order
5
     for it not to be hearsay, there has to be some underlying
 6
     knowledge of what the underlying factual basis for a
     statement is. And I don't think we've heard one.
7
8
              MS. MYERS: It's all on the basis of my concern
     for the health, safety, and welfare of South Dakotans and
10
    how much benzene entered into the water intake at
11
    Glendive, Montana.
12
              MR. SMITH: Okay. But hearsay when you're
13
     telling us what someone else said or an article that you
14
     read, something of that nature. It has to be what you
15
    have particular knowledge of, other than just simply
16
     reporting what someone else said.
17
              MS. MYERS: Can I say how much benzene entered
18
    into the water intake?
19
              CHAIRMAN NELSON: Before you answer that, did
20
    you do the testing --
21
              MS. MYERS: No.
22
              CHAIRMAN NELSON: -- to determine that?
2.3
    you've received this information from someplace else;
2.4
     correct?
25
              MS. MYERS:
                          Correct.
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1
              CHAIRMAN NELSON: Then my understanding is
2
     that's hearsay, and that's -- it's been objected to, and
 3
    we've sustained the objection.
 4
              We want to hear what you've observed. Your
5
    testimony.
 6
              MS. MYERS: Okay. Can I go into my visits with
7
     the public water utility's operators?
8
              MR. SMITH:
                          Just a minute. Yes.
9
              MS. CRAVEN: Thank you. Kimberly Craven for
10
     Indigenous Environmental Network.
11
              Ms. Myers is a nurse. She is a health official.
12
     So she can testify to the health impacts of benzene
13
    without having been in a benzene vapor.
14
              MR. SMITH: And we allowed her to do that.
                                                           But
15
     in terms of what the intake amount was at the City of
16
     Glendive -- and she stated her source was a newspaper
17
    article. Well, again, it's -- it's a news story. Okay.
18
    But in terms of hard evidence here, it isn't, you know.
19
              Anyway, proceed.
20
              MS. MYERS: May I speak to my phone visit with
21
     the water plant operators here in South Dakota?
22
              MR. SMITH: Again, you know, I think that's
2.3
    hearsay too, technically.
2.4
              Do you care if she goes into that, Mr. Taylor?
25
              MR. TAYLOR: Well, I mentioned in my opening
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comments that I objected to her compilation of the hospital administrators and the water guys and all of those people who she called and talked to and then composes all of her notes and submits them.

2.3

And I object to those on the grounds of hearsay and lack of foundation and maintain that objection.

MR. SMITH: I think it is hearsay. Sorry,

Ms. Myers, but I believe that's hearsay. Again, I agree

with -- I agree with Ms. Craven that to the extent that

you -- as a medical person, to the extent you have actual

knowledge medically of that, in terms of the effects, I

think you have enough expertise to be able to offer your

opinions on that, and you've done so. But in terms of

what other people have told you, again, that in general

is hearsay. Okay.

MR. ELLISON: Mr. Smith, I have a question. I mean, this is a witness who is a nurse. She's in some ways a medical expert. All of TransCanada's witnesses testified to -- about documents, information contained in the documents that they did not prepare. So essentially all of TransCanada's testimony was hearsay.

Certainly an expert can rely upon whether it's a lay or a professional expert -- because the Rules of Evidence has been blurred lately.

MR. SMITH: And within her expertise, I agree.

I haven't precluded that in any way.

2.3

It's just once you get in terms of water system expertise, I don't think probably -- she hasn't really disclosed expertise in that.

MR. ELLISON: Although if there's impacts to the water and water is ingested, then it produces a basis for the problem.

But I thank you for being able to make the record.

MR. SMITH: Okay. Please proceed then.

MS. MYERS: From my visits I just would like to give the opinion that, you know, I feel water treatment plants need to be prepared just for the safety of the people that use those water intakes. Because I do feel it is a public health concern.

And this is the basis. Most spills that enter a water body could result in exceedance of the national MCL for benzene. And the FSEIS clearly states the importance of those water intake facilities being prepared.

And I'm concerned that a clean up of the dilbit spill is going to take more time. And we know in Kalamazoo after five years it still hasn't been cleaned up. And if that waterway is a source for drinking water, that could severely impair a drinking water source.

As a health professional I am concerned about

Finding of Fact 107, which used Dr. Madden's testimony to support the law about protecting the health, safety, and welfare of South Dakotans. He's not a medical doctor but an economist.

So, in my opinion as an R.N., I firmly believe the risks to drinking water is clearly stated in the FSEIS and testimony by Dr. Davis.

The ATSDR, the Agency for Toxic Substances and Disease Registry, is one of the highest authorities concerning toxins and clearly indicates benzene is a serious health threat.

This project poses a public health threat particularly to drinking water resources, and the project could substantially impair the health, safety, and welfare of South Dakotans.

And I believe we get lost in details, and we don't always see the big picture. And to me the big picture is water is life. This is the Rosebud Rural Water System water tower, and Mni Wiconi means water is life.

And I do thank you for allowing me to make my voice and be an Intervenor in this process.

MR. SMITH: Thank you.

Keystone.

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2.4

MR. TAYLOR: I'd renew all of my prior

1 objections, supplement those prior objections by 2 including the -- her commentary on the Iowa DENR survey, 3 her Carol Moyer interview if it's not clear already, the 4 water treatment plant managers' interviews. 5 And I'd also make an objection to those exhibits 6 that were included in the PowerPoint that were not 7 previously produced and make a motion to strike based on 8 those objections to those portions of her testimony. And if you'd like, I'll prepare a written 10 statement point by point of the elements of her testimony 11 that I believe are objectionable. Final comment is she's submitted a list of 12 13 exhibits that were initially identified as Cindy 1, 2, 14 et cetera, and I'm not sure those have been converted to 15 6001, 2, in the same order they were submitted. 16 Those, I cleaned up in my prefiled MS. MYERS: 17 submissions, and they're labeled according to how 18 Mr. Smith requested. 19 MR. TAYLOR: Do we have that list someplace? 20 MS. MYERS: Yep. It's on the disk that I 21 provided for the court reporter. 22 When did you do that? MR. TAYLOR: 23 I did it Friday before the deadline MS. MYERS: 24 or whenever that deadline was.

MR. TAYLOR: All right. So I'll get those from

1 the court reporter. And with the leave of the 2 Commission, I'll submit my objections to those exhibits 3 in writing rather than take 20 minutes to go through them 4 right now. 5 Is that all right? 6 MR. SMITH: I think so. 7 Yes, ma'am? 8 MS. MYERS: May I say an objection to what Mr. Taylor said? 10 MR. SMITH: Sure. 11 MS. MYERS: I believe my information is 12 important for the people of South Dakota, and that's what 13 we're here for are the people of South Dakota. And I 14 feel my information is very relevant for them, and I 15 don't believe any of the information should be struck. 16 MR. SMITH: Okay. And now my understanding then 17 on the -- in terms of the objection, are you proposing to 18 submit a written objection that then we would take action 19 on? 20 MR. TAYLOR: I can do that, or I can do it right 21 Whichever way you want it done. 22 MR. SMITH: I kind of like the writing because 2.3 then it's got precision to it. Is that acceptable? 2.4 MR. TAYLOR: Yes. That's fine with me. I'd 25 just say the majority of my objections are -- there's

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1
     like 30 some news articles and so on, and it's all
2
    hearsay. And then there are other odds and ends.
 3
              MS. MYERS: I believe we need to pull up my
 4
     exhibits that I filed so Mr. Taylor can view those.
5
              MR. SMITH: Well, I think what we'll do is allow
 6
    him to do that out of here and not waste time, and he can
7
     do that in writing. And then he's treating it -- he's
8
    made it as a motion to strike. And so that will be done
     after the fact. If the Commission deems it justifiable.
10
     Okay?
11
              MS. MYERS: Can I submit my PowerPoint and all
12
    of my prefiled exhibits as evidence?
13
              MR. SMITH: You can offer them, yes.
14
              MS. MYERS: Yes. I'd like to offer them as
15
     evidence. And also the Iowa Natural Resources Survey on
16
     PVC pipe too.
                    That's the only one that's not included in
17
    my prefiled.
18
              MR. SMITH: Okay. They've been offered.
19
     I'm not going to rule on that yet because Mr. Taylor's
20
     going to make a submission in writing so we don't have to
     take a lot of time here. And then I will take action on
21
22
     that after that's been done and I've had a chance to
2.3
     review it and the Commissioners have.
2.4
              Ms. Craven.
25
              MS. CRAVEN: Thank you very much, Mr. Smith.
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1
     Sorry I'm irritating to you. I can tell that was
2
     irritating by the way you sighed.
 3
              MR. SMITH: Sorry.
 4
              MS. CRAVEN: Mr. Taylor had an opportunity to
5
     file a Motion in Limine prior to this hearing if he did
 6
    not like Ms. Smith's [sic] prefiled testimony. This goes
7
     to Condition 2 regarding the Safe Drinking Water Act,
8
    which is something that needs to be complied with.
              CHAIRMAN NELSON: Okay. Let's move on.
10
              MR. SMITH: Okay. Thank you.
              Do you have -- do you have cross-examination,
11
12
    TransCanada?
              MR. TAYLOR: No cross.
13
14
              MR. SMITH: Okay. Intervenors,
15
    cross-examination? I'll go in order.
16
              Mr. Clark.
17
              MR. CLARK: Cheyenne River Sioux Tribe has no
18
     questions for this witness.
19
              MR. SMITH: Okay. Mr. Rappold is not here.
20
              Mr. Capossela.
21
              MR. CAPOSSELA: Thank you, Mr. Smith.
22
    questions.
2.3
              MR. SMITH: Okay. Ms. Real Bird or Ms. Yankton.
24
              MS. REAL BIRD: The Yankton Sioux Tribe has no
25
     cross.
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1 MR. SMITH: Okay. Mr. Blackburn. He's not 2 here. 3 Okay. Mr. Ellison. Or Mr. Martinez. 4 MR. MARTINEZ: We have no cross-examination, Mr. Smith. 5 6 MR. SMITH: Ms. Craven. 7 MS. CRAVEN: Thank you. Kimberly Craven for the 8 Indigenous Environmental Network. 9 CROSS-EXAMINATION 10 BY MS. CRAVEN: 11 Q. Ms. Myers, as a nurse could you please tell us what 12 happens to the human body when it ingests or comes into 13 contact with benzene? 14 MR. TAYLOR: Objection. Beyond the scope of 15 direct. 16 MS. CRAVEN: Her entire testimony was about 17 benzene. 18 MR. SMITH: I'm overruling that. I mean, in a 19 sense it's almost been asked and answered, I think, but 20 go ahead and answer it. 21 The benzene fumes are the most concerning with an 22 initial spill because of the benzene's high 2.3 concentration. And that actually can result in death.

And I know down at Mayfair, Arkansas there were a

lot of respiratory problems. Like children with asthma

24

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1
     it exacerbated their symptoms.
2
         And drinking or eating benzene contaminated water or
 3
    benzene contaminated foods has lots of symptoms. And it
 4
     depends on the concentration of the benzene.
5
              MR. SMITH: Thank you.
 6
              Any further?
7
              MS. CRAVEN: That's all. Thank you.
8
              MR. SMITH: Mr. Gough?
              MR. GOUGH: No questions.
10
              MR. SMITH: Mr. Harter.
11
              MR. HARTER: No questions.
12
              MR. SMITH: Ms. Lone Eagle.
13
              MS. LONE EAGLE: No questions.
14
              MR. SMITH: Mr. Seamans.
15
              MR. SEAMANS: No questions.
16
              MR. SMITH: Ms. Smith.
17
              MS. SMITH: I have no questions.
18
              MR. SMITH: I was just going to see if any of
19
    the others were here, but I didn't think so.
20
              Okay. Mr. Tanderup, any questions?
21
              MR. TANDERUP: Thank you. No questions.
22
              MR. SMITH: Oh, pardon me.
2.3
              MR. TANDERUP: Thank you. No questions.
24
              MR. SMITH: Mr. Rappold, I'm sorry. Did you
25
    have any cross-examination? You were gone when --
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1 MR. RAPPOLD: Thank you. No, sir. 2 Thank you. I think that's all MR. SMITH: 3 Intervenors. Unless I missed somebody in the room. 4 Staff, any questions? 5 MR. CREMER: Thank you. Staff has no questions. 6 MR. SMITH: Okay. I think you may step down then, Ms. Myers. 7 8 THE WITNESS: Thank you. 9 COMMISSIONER HANSON: I would have a statement 10 too, if I may. Not a question. But I just want to 11 assure you, you're obviously extremely concerned about 12 water degradation and challenges that could arrive from 13 something of this nature, and I want to ensure you that 14 the Commission is intimately aware of those challenges 15 and we want to be absolutely certain that we protect the 16 water supply. 17 I was responsible for the Sioux Falls Water 18 Supply for seven years, the day-to-day operations of the 19 water treatment plant. And I am the primary founder of 20 the Lewis & Clark Rural Water Supply System. I was its 21 first President and Chairman of the Board, and so I'm 22 very concerned as well as this entire Commission is. So 2.3 I want you to be assured of that. 2.4 MS. MYERS: Thank you. And I appreciate your

25

concern for the water.

- 1 MR. SMITH: You may step down then.
- 2 Mr. Capossela, would you want to call your time 3 certain witness right away? Is it one or two of them?
- 4 MR. CAPOSSELA: It's one, but we're ready to
- 5 move ahead.
- 6 MR. SMITH: Okay. We'll give her a second here.
- 7 MR. CAPOSSELA: Thank you, Mr. Smith,
- 8 Mr. Chairman.
- MR. SMITH: I think you can proceed now.
- MR. CAPOSSELA: Thank you, Mr. Smith. The
- 11 Standing Rock Sioux Tribe calls Dr. Kevin Cahill as a
- 12 rebuttal witness.
- 13 (The oath is administered by the court reporter.)
- 14 DIRECT EXAMINATION
- 15 BY MR. CAPOSSELA:
- 16 Q. Would you state your name and occupation for the
- 17 record.
- 18 A. My name is Kevin Eugene Cahill, and I'm an economist
- 19 with ECONorthwest.
- 20 Q. Would you describe the professional services
- 21 | provided by ECONorthwest.
- 22 A. Sure. So ECONorthwest is an economics consulting
- 23 | firm headquartered in Portland, Oregon. And I think
- 24 there are five areas in which the firm practices. But
- 25 basically they can be divided into two parts.

So one part is public policy, and that part deals with all kinds of public policy issues, labor economics and health economics. And the second part of the firm deals with litigation issues, anything involving a court proceeding or a Public Utilities Commission hearing like today.

- Q. Would you describe your educational and professionalbackground.
 - A. Sure. I have a bachelor's degree in economics and mathematics from Rutgers University. I have a master's degree in economics from Boston College, and I have a Ph.D. in economics from Boston College.

And I'll also mention I've maintained my relationship with Boston College in the 15 years since I have received my Ph.D. So I'm -- currently in addition to serving with ECONorthwest, I'm a research economist with the Center on Aging and Work at Boston College.

- 18 Q. For whom are you testifying today, Dr. Cahill?
- 19 A. For the Standing Rock Sioux Tribe.
- Q. Did you submit prefiled Rebuttal Testimony and an expert report in this proceeding?
- 22 A. Yes, I did.

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- Q. Are you familiar with the document marked
- 24 Exhibit 8029 in this proceeding?
- 25 A. That number doesn't mean anything to me. Presumably

- 1 it's my report.
- 2 Q. Well, let me show you so you can familiarize
- 3 yourself with it.
- 4 A. Okay. Yes. This appears to be my report.
- $5 \mid Q$. This morning can you confirm the contents that
- 6 Exhibit 8029 is your Rebuttal Testimony and report?
- 7 A. Yeah. I just did. I just flipped through the
- 8 | report, and it is a complete representation of the entire
- 9 report.
- 10 MR. CAPOSSELA: The Standing Rock Sioux Tribe
- 11 moves for the introduction of Exhibit 8029.
- MR. SMITH: Keystone?
- MR. WHITE: No objection.
- 14 MR. SMITH: Staff? Or wait a minute. Other
- 15 Intervenors? Staff?
- MS. EDWARDS: No objection.
- MR. SMITH: Okay. It's received.
- 18 Q. Dr. Cahill, are you aware of kind of the South
- 19 Dakota Law under which this proceeding is taking place?
- 20 A. Yes. I'm generally aware, yes.
- 21 Q. Are you familiar with the Amended Conditions to the
- 22 Permit -- to the South Dakota Permit for the Keystone XL
- 23 | Pipeline?
- 24 A. Yes, I am generally familiar with the Permit
- 25 Conditions.

- 1 Q. Are you familiar with the prefiled testimony of
- 2 | Brian Walsh on behalf of the Staff of the Public
- 3 Utilities Commission?
- 4 A. Yes, I am.
- 5 | Q. And which Amended Conditions do you believe are
- 6 | involved with Mr. Walsh's prefiled testimony?
- 7 A. My understanding is that Mr. Walsh's testimony is
- 8 | relevant to the Amended Permit Conditions 1 and 3.
- 9 Q. Did he identify, explicitly identify, Amended
- 10 | Conditions 1 and 3 in his testimony?
- 11 A. Not in the testimony I reviewed. I did not see
- 12 that.
- MR. CREMER: And I would just note for the
- 14 record that this is all prefiled testimony of Mr. Walsh
- 15 that has not actually been presented yet.
- So I just wanted to make sure that's clear to
- 17 everyone, that because the witness is out of order, and I
- 18 get that -- but you may want to couch that carefully,
- 19 that this is prefiled testimony that has not yet been put
- 20 in as an exhibit.
- 21 Thank you.
- MR. CAPOSSELA: Thank you.
- 23 Q. Are you familiar with the Final Supplemental
- 24 Environmental Impact Statement prepared by Department of
- 25 | State on the Keystone XL Pipeline?

- 1 A. Yes, I am.
- 2 Q. Would you -- what methodological model was used in
- 3 the socioeconomic analysis contained in the FSEIS?
- 4 A. So in the FSEIS there's a fairly standard packaged
- 5 | econometric model that's called IMPLAN, and it's stands
- 6 for impact of analysis. And that was the model used in
- 7 the socioeconomic section of the FSEIS.
- 8 Q. Would you just briefly explain the IMPLAN model.
- 9 A. Yeah. So it's an input-output model. It's widely
- 10 used for many different purposes. It's very credible.
- Basically what you do in the IMPLAN model is you
- 12 enter a certain number of jobs that might be used to
- 13 build something, to build a plant or a pipeline. And the
- 14 IMPLAN model then estimates how many direct jobs are
- 15 created, indirect jobs, and induced jobs are created. It
- 16 also calculates estimated tax benefits from a particular
- 17 project.
- 18 So the whole goal of the IMPLAN model is for someone
- 19 to enter this information about what's being built or
- 20 produced and instructed and the IMPLAN model will tell
- 21 | you how many jobs are produced and what the tax benefits
- 22 are. That's generally what IMPLAN models are used for.
- 23 Q. And in your estimation what comments do you have on
- 24 the Application of the IMPLAN model in the FSEIS?
- 25 A. Oh, it's seriously flawed.

So if you were a city, for example, and you wanted to recruit an employer to the city, and you wanted to know what would be the expected benefit of that employer locating in your city, you would use IMPLAN. You know, that's what you would use and it's very credible and it's recognized.

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What IMPLAN is not good for is for an analysis where there's some kind of negative side effect. So if you were looking to recruit an employer, you'd say how many jobs are produced, and the IMPLAN model would give it to you.

If you're looking for a pipeline, for example,

IMPLAN would tell you how many jobs are produced, but it

won't tell you any negative consequences associated with

the project.

It won't tell you how many jobs are lost. It won't tell you what the costs are, if there's a negative repercussion of the project. The IMPLAN model just gives you the benefit of the project, not the net benefit. So my take on that, you know, the socioeconomic section of the FSEIS might seem to give you a cost-benefit outcome, but it gives you a benefit-benefit outcome. It doesn't tell you anything about the negative side effects.

So anything you see in the socioeconomic analysis of

the FSEIS is the benefits associated with the Keystone XL project and nothing to do with the negative consequences.

It is just the benefits.

That's my opinion on the socioeconomic analysis.

- Q. Did it include -- did it calculate the potential negative economic effect of oil spills and property values in South Dakota?
- A. It did not. And I would -- I have this report. I want to quote the -- the FSEIS here just so it's -- just so it's clear.

Well, maybe I won't be able to find it. The FSEIS socioeconomic section is not shy about the fact that they don't calculate costs associated -- the cost associated with the pipeline. They state it rather explicitly, and they basically say the negative consequences of the Keystone XL Pipeline for the socioeconomic analysis is beyond the scope of the project.

And I don't know what that means. Because presumably the State Department has a healthy budget. But they are very clear in saying that the socioeconomic analysis does not take into account the cost of a pipeline spill.

- Q. Is that the way that these reports are routinely prepared and these projects routinely evaluated?
- 25 A. If I did an analysis like that, I don't think I'd be

- working at ECONorthwest right now. It is seriously
 flawed. You cannot put together a cost-benefit analysis
 and simply ignore the cost. Not as a well respected
 economist. You just don't do that.
- Q. Does it properly evaluate potential impacts on the quality of life in South Dakota?

- A. It doesn't address any of the quality of life metrics. I mean, it uses IMPLAN, which is a straightforward input-output model. So sometimes in these kinds of analyses -- if ECONorthwest was doing an analysis, ECONorthwest would look at some costs.
 - One potential cost might be quality of life issues.

 So, for example, maybe you'd go to maybe Kalamazoo,

 Michigan and ask some people what they think about the pipeline spill. And you might want to ask people in South Dakota what they think about a pipeline spill. And you'd include that in your economic analysis. You wouldn't just ignore it.
 - Sorry. I'm rambling. The answer is no. They didn't include quality of life metrics.
- MR. CREMER: And this is Karen Cremer of Staff.

 And I would agree with the witness that he's rambling.

 And I don't find this in the prefiled.
 - And were we not restricted to summarizing our prefiled? I thought that was the direction I heard this

1 morning. 2 MR. SMITH: I think so. MR. CAPOSSELA: And I would refer Ms. Cremer to 3 4 pages 16 and 17 of Dr. Cahill's expert report. 5 MR. CREMER: You know, that could be. I thought 6 we were talking Brian Walsh at one point, and so I wasn't 7 tracking. MR. SMITH: Are you still making your objection? MR. CREMER: Thank you. I am. 10 In that case, I might. Because I MR. WHITE: 11 thought the purpose here was not to add significant 12 additional details to prefiled testimony, and if it's in 13 the prefiled testimony, we don't need to hear it live. 14 The same rulings we just heard for Ms. Myers. 15 MR. SMITH: At least not on and on and on. 16 brief. 17 MR. CAPOSSELA: Thank you, Mr. Smith. I can 18 assure the Commission we're not going to go on and on. 19 We are almost through, in fact, but we're not and I would 20 appreciate the opportunity to proceed. 21 Sometimes we spend more time arguing over the 22 testimony than it would take to do the testimony. 2.3 MR. SMITH: Thank you. Yeah. Proceed. 2.4 Is there an -- when there is an -- say a tar sands 25 crude pipeline running through a property, running

- 1 | through a community, is there an economic factor to the
- 2 | risk posed by that pipeline?
- 3 A. There is a way to measure it from an economic
- 4 standpoint, yes.
- $5 \mid Q$. Has that been conducted for the Keystone XL
- 6 Pipeline?
- 7 A. There has been one report in particular that's
- 8 been -- that I've reviewed. It's by a company called
- 9 Battelle -- it's from June of 2013 -- which presumably
- 10 does that. So it calculates the risks of a spill, and it
- 11 calculates the costs associated with the spill.
- But, oddly enough, in their conclusion statement
- 13 they don't mention anything about what the expected cost
- 14 is or the expected risk. So there is a way to do it.
- 15 There's a way to do it right. But that way the -- the
- 16 | correct way to do it was not done.
- 17 Q. Is there significant socioeconomic benefit to the
- 18 | State of South Dakota upon the construction -- potential
- 19 | construction of the Keystone XL Pipeline project?
- 20 A. Without question there will be some benefits to this
- 21 project.
- 22 Q. Is it significant?
- 23 A. In order to say whether or not it's significant it
- 24 needs to be measured relative to the cost.
- Q. Has it been measured relative to the cost?

- 1 A. Absolutely not.
- 2 Q. Will there be any socioeconomic benefit to the
- 3 | Standing Rock Sioux Tribe upon the potential construction
- 4 of the Keystone XL Pipeline?
- 5 A. Possibly.
- 6 Q. Would that potential benefit be significant?
- 7 A. It needs to be measured relevant to the cost, and
- 8 that has not been done.
- 9 MR. CAPOSSELA: I have no further questions for
- 10 Dr. Cahill.
- MR. SMITH: Okay. Keystone, cross-examination?
- 12 CROSS-EXAMINATION
- 13 BY MR. WHITE:
- 14 Q. Good morning, Dr. Cahill.
- 15 A. Good morning.
- 16 Q. Jim White from TransCanada Keystone. Just a few
- 17 questions.
- 18 Who prepared the socioeconomic analysis in the
- 19 FSEIS?
- 20 A. Presumably it was done by State Department and the
- 21 staff at the State Department.
- 22 Q. And whose obligation under the National
- 23 | Environmental Policy Act is it to prepare the
- 24 | socioeconomic analysis?
- 25 A. Well, my understanding from NEPA is that one needs

- 1 to be prepared. I don't know the legal issues about who
- 2 is responsible for actually preparing it.
- 3 | Q. Okay. And is it your contention that TransCanada
- 4 | Keystone, the Applicant here, is not or cannot comply
- 5 | with any of the Conditions in the Commission's June 10
- 6 | Final Amended Permit Order in this docket -- or sorry.
- 7 In HP09-001?
- 8 A. My testimony is regarding Mr. Walsh's -- I'm
- 9 rebutting Mr. Walsh who comments on Amended Conditions 1
- 10 and 3, and I think he's incorrect in his comments.
- 11 Q. So I'll ask you the question again.
- 12 Is it your contention that Keystone is not in
- compliance or cannot comply with any of the Conditions of
- 14 the June 2010 Order?
- MR. CAPOSSELA: Objection. It's been asked and
- 16 answered.
- MR. WHITE: Actually it was not answered.
- 18 MR. CAPOSSELA: He might not like the answer,
- 19 but it has been asked and answered.
- MR. SMITH: Overruled.
- 21 A. I will say I'm not an attorney. Thank goodness.
- 22 I'm an economist. And I'm commenting on Mr. Walsh's
- 23 testimony. And Mr. Walsh's testimony, it's my expert
- 24 opinion that it's incorrect.
- 25 Q. Is it your opinion that TransCanada Keystone is not

- 1 or cannot comply with Condition 1 or 3 of the June 10 2 Order?
- MR. CAPOSSELA: Objection. 3 I don't know how 4 many times and how many different ways he's going to try to ask the same question.
 - MR. WHITE: It was a pretty direct question about whether Keystone is compliant. It's not about Mr. Walsh.

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- MR. SMITH: Are you able to answer that yes or 10 no? His question?
- 11 So I have in front of me the Amended Permit 12 Conditions 1 and 3. My understanding, not an attorney, 13 as an economist, is that -- one is that the Keystone 14 Pipeline has to comply with all federal laws. That's my
- 16 And my interpretation of No. 3 is that Keystone 17 Pipeline has to follow the guidelines in the FSEIS.

interpretation of it.

- I think based on Mr. Walsh's testimony about risk being minimized -- Mr. Walsh says risks to South Dakota's natural resources will be minimized. That's the quote from Mr. Walsh.
- 22 What I'm saying is I think based on that I think 2.3 that's incorrect. And I think that, therefore, there are issues with Amended Conditions 1 and 3.
- 25 And do those issues relate to TransCanada Keystone's

- 1 | ability to comply with those Conditions?
- 2 A. I'm not sure I can answer that. What I will say is
- 3 | the Keystone Pipeline as proposed doesn't appear to --
- 4 | needs to follow -- according to Amended Condition 1 needs
- 5 | to follow applicable laws and regulations. And 3 says it
- 6 needs to comply with the FSEIS.
- 7 And I think Mr. Walsh's testimony is incorrect with
- 8 respect to both. That's my position.
- MR. WHITE: Thank you. No further questions.
- 10 MR. SMITH: Intervenors? Any cross-examination?
- 11 Ms. Real Bird?
- MS. REAL BIRD: I have a question.
- 13 CROSS-EXAMINATION
- 14 BY MS. REAL BIRD:
- 15 Q. Good morning, Dr. Cahill. My name is Thomasina Real
- 16 Bird. I'm an attorney for the Yankton Sioux Tribe. I
- 17 have one question or comment to follow up about the
- 18 statement you made about the quality of life metrics that
- 19 were reviewed in the analysis.
- 20 You mentioned that some of the metrics were not
- 21 | included or missing. In your opinion, what are the
- 22 | quality of life metrics that should be included in any
- 23 | analysis?
- MR. WHITE: Objection on the basis of the
- 25 | friendly cross rule that was discussed this morning.

These two parties are obviously aligned.

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MS. REAL BIRD: Mr. Smith, I just came up with a question in listening to his testimony.

MR. SMITH: Right. Well, the Commission -- we did not -- we did not impose a friendly cross rule. I think what we did impose was a no repetitive rule.

Okay. So it's overruled. Please proceed.

A. So I'll introduce that by saying what Mr. Walsh said is the risks to South Dakota's natural resources will be minimized. That was his statement.

There's nothing in the FSEIS in the socioeconomic analysis that justifies that. Because it's incorrect because that metric has not been presented. It's absent.

So your question is what quality of life metrics would be included is an excellent question because we know what the benefits are. Those benefits are outlined in the socioeconomic analysis. We don't know what the costs are. And the costs for quality of life measures are -- in many times in economics are the hardest to get. And the reason is because they're hard to quantify.

And some economists would just comment about it.

Others would actually conduct a survey. And so you would ask people certain questions. You might ask them what is your willingness to pay to avoid having a certain thing in front of you, such as a pipeline?

What is your willingness -- or what is the impact on your life, and what do you think it might be on your property values? You know, things that would attempt to quantify what the impact on the quality of life is.

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And then you would also do an analysis of jobs, and you'd say, okay, we know what the jobs gained are. Now what might the jobs lost be, and you'd quantify that.

And you'd add them all up, and that would give you the potential costs of the pipeline.

And, as I said, there's also -- from what I understand in the previous testimony, there's some health issues at play here. That would also be a cost.

So I hope that answers your question. That's how you would address quality of life. It's one of three. You look at jobs, quality of life, health impacts and you'd add them up and that would be the cost and then you'd weigh them against the benefit and see if it's a good idea.

Q. Thank you. And just one more question related to questioning from TransCanada.

In your opinion, has TransCanada proved that it can comply with Condition 1 and 3 from what you've reviewed?

A. There's not enough information available. It doesn't -- it's hard to comment on something that doesn't exist. It doesn't exist. It's incomplete, and,

1 therefore, Mr. Walsh's testimony is incorrect. MS. REAL BIRD: Thank you. 2 No further questions. 3 4 MR. SMITH: Additional Intervenor questions? 5 MR. RAPPOLD: One. 6 MR. SMITH: Mr. Rappold. 7 MR. RAPPOLD: Thank you, Mr. Smith. 8 CROSS-EXAMINATION BY MR. RAPPOLD: 10 Dr. Cahill, Matt Rappold on behalf of Rosebud Sioux 11 Tribe. 12 Mr. Capossela asked you a question regarding 13 socioeconomic benefits that you may have observed for the 14 Standing Rock Sioux Tribe that you may have encountered 15 when you reviewed your materials and prepared. 16 I'd just like to ask, did you notice anything in the 17 materials that you reviewed or prepared that would 18 indicate any consideration was given to the Rosebud Sioux Tribe as it related to socioeconomic considerations? 19 20 The analysis that I reviewed looked at jobs in 21 South Dakota generally. And actually it was a pretty 22 poor estimate of that. 23 But to answer your question, I did not see anything with respect to benefits to that Tribe. 24

MR. RAPPOLD:

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Thank you. No further questions.

MR. SMITH: Any other Intervenor questions?

Mr. Harter.

CROSS-EXAMINATION

BY MR. HARTER:

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- Q. Doctor, with all the reviews you've done on different I'm going to say pipeline projects, do these pipelines have a negative effect on asset value of a person's property?
- A. I'll state for the record I would not consider myself an expert on pipelines or the economics of pipelines. I'm a microeconomist, and I've applied my skills to many things like the F-35A fighter jet, for example.

It seems -- I think you don't need a Ph.D. in economics to understand that having a pipeline near a property might reduce its value. And the socioeconomic section does comment on it. Oddly enough, it says property values might even go up. So I don't see that, why that would happen.

The analysis that I reviewed did mention in passing that property values may increase or decrease as a result of the pipeline. My opinion is it seems like common sense that property values would go down.

MR. HARTER: Just one follow-up question to the answer.

1 MR. SMITH: Go ahead.

- Q. So if the report says the value goes up, would you
- 3 | think that that's probably only because of the value of
- 4 the pipeline?
- 5 A. The report just -- I'll restrict my answer to what
- 6 | the report says. The report says there's a possibility
- 7 for property values to go up or down, and we don't know
- 8 what it is so we're not -- the socioeconomic analysis
- 9 says we don't know what it is so we'll just stay quiet.
- MR. HARTER: Thank you.
- MR. SMITH: Mr. Gough, did you have a question?
- 12 CROSS-EXAMINATION
- 13 BY MR. GOUGH:
- 14 Q. Bob Gough, InterTribal Council on Utility Policy.
- 15 Good morning, sir.
- 16 A. Good morning.
- 17 Q. Quick question.
- 18 Your testimony with regard to the Standing Rock
- 19 Sioux Tribe in terms of benefits, you indicated possibly.
- 20 | Would you elaborate on that, please.
- 21 A. Yeah. The benefits in the socioeconomic analysis is
- 22 almost entirely shifted to jobs. There is income tax or
- 23 | just tax benefits. Presumably if someone from the Tribe
- 24 got one of those estimated four jobs for South Dakota
- 25 from operations, which is the estimate that I get --

- 1 | there's 35 permanent jobs, 15 temporary jobs for the
- 2 | entire country. You look at South Dakota's ratio. Based
- 3 on the ratio in the report, you get four. So maybe
- 4 | someone from the Tribe would get one of those four jobs
- 5 in South Dakota.
- 6 Q. That is the possible benefit.
- Was it your testimony that that should be weighed against possible risk?
- 9 A. As an objective economist, you need to take into
- 10 account the benefits and the costs. And what I'm saying
- 11 is that might be a benefit. And so that was my only
- 12 statement, that there may be a benefit to the Tribe.
- 13 Maybe they'll get one of those four jobs or two of those
- 14 four jobs. You know, you need to look at the total
- 15 | things as an objective economist.
- 16 Q. Did you see any extension of risk to the Standing
- 17 Rock Sioux Tribe that might offset those two job
- 18 benefits?
- 19 A. There's -- the analysis of risk in the socioeconomic
- 20 analysis is absent. So the answer's no. Not from a
- 21 | socioeconomic standpoint.
- 22 Q. Thank you, sir. And with regard to the tax
- 23 benefits, do you see those accruing to the reservation?
- 24 A. I haven't done that analysis so I don't know.
- MR. GOUGH: Thank you, sir.

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              MR. SMITH: Any other Intervenor
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     cross-examination?
              Seeing none, Staff.
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              MR. CREMER: Staff does not have any questions.
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    Thank you.
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              MR. SMITH: Okay. Any -- do you have any
    redirect?
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              MR. CAPOSSELA: No. Thank you, Mr. Smith.
              MR. SMITH: I think you may step down.
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              THE WITNESS: Great. Thank you.
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              MR. SMITH: Should we do Ms. Young now,
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    Mr. Capossela? Because she had a time certain.
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              Are you willing to take her now?
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              MR. CAPOSSELA: We are prepared to move forward,
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    but we do not have a time certain for any other
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    witnesses.
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              MR. SMITH: Oh, you don't?
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              MR. CAPOSSELA: No. Just Dr. Cahill because he
    had to travel from out of state. And he was included in
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     a motion along with a Staff witness for today.
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              MR. SMITH: Okay.
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              MR. CAPOSSELA: No. It's just Dr. Cahill.
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              MR. SMITH: Okay. Just Dr. Cahill.
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              MR. CAPOSSELA: So we're prepared to move kind
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    of in the ordinary order otherwise.
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MR. SMITH: Okay. Do we want to do -- next up 1 2 would be then --3 CHAIRMAN NELSON: Is Ms. Young prepared to go? 4 MR. CAPOSSELA: Mr. Chairman, Ms. Young is 5 prepared to go. Our -- another witness is not prepared 6 to go today but will be prepared to go tomorrow. Ms. Young is prepared right now if that is where we are 7 8 at in the process. CHAIRMAN NELSON: And which other witness are 10 you referring to? 11 MR. CAPOSSELA: Doug Crow Ghost, the water resource director from the Tribe. There has been some 12 discussion of other individuals that there are ceremonial 13 14 functions that have been taking place, and so Crow Ghost 15 will be here tomorrow and is not here today. 16 But Ms. Young is here, and we're prepared to 17 proceed in that respect. 18 CHAIRMAN NELSON: I think that would be great. 19 MR. CAPOSSELA: The Standing Rock Sioux Tribe 20 calls Ms. Phyllis Young as our direct testimonial 21 witness. 22 (The oath is administered by the court reporter.) 2.3 DIRECT EXAMINATION 24 BY MR. CAPOSSELA: 25 Before we begin, Ms. Young, let me thank you for

- being here this morning.
- 2 Would you state your name and address for the
- 3 record.
- 4 A. My name is Phyllis Young.
- 5 Q. What is your occupation?
- 6 A. I'm a Tribal Council at large for the Standing Rock
- 7 Tribal Nation.
- 8 Q. And as a -- would you just summarize your duties as
- 9 | a council person at large? And include committees and
- 10 projects as a council person that you're involved with,
- 11 if you would.
- 12 A. I'm responsible for the Health, Education, and
- 13 Welfare Committee of the Standing Rock Tribe. I'm also
- 14 the water team member for the Tribe, and for the past
- four years I've sat in negotiations with the State of
- 16 South Dakota and the State of North Dakota to move on
- 17 | water participation, development, and it's a very
- 18 | important integral part of our development on water.
- 19 Q. Would you elaborate on the significance of water to
- 20 the Tribe?
- 21 You mentioned it's very important. Would you
- 22 briefly elaborate on that?
- 23 A. Mni Wiconi, water is life. In the traditional
- 24 perspective the Lakotas believe that the power of
- 25 water -- the power of life comes from water.

All living things are born in water. And our traditional says that the power of water comes from the stars and that those stars have a bearing on what happens in our universe.

So water -- without water there is no life. And that is the traditional perspective of Lakota, why -- Mni Wiconi means water is life, and that is the most important and critical element that we discuss in all of these transactions.

- Q. Did you submit prefiled testimony in this proceeding, written prefiled testimony?
- 12 A. Yes, I did.
- Q. Can you confirm your prefiled written testimony for the Utilities Commission this morning?
- 15 A. Yes.

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MR. CAPOSSELA: Standing Rock Sioux Tribe moves for the introduction of the exhibit that's marked 8001.

MR. SMITH: Is there any objection?

MR. TAYLOR: Much as I did with the previous witness that I examined, rather than elaborate the objections line by line to her testimony, I'll make this general objection, and it can be ruled on later if you'd like.

To the extent that her testimony addresses treaty rights, usufructuary issues, aboriginal land

rights, to the extent that it addresses the treaties, the scope of the Great Sioux Reservation, the Black Hills

Decision and so forth, the Commission has already ruled that those issues are not to be taken into account in these proceedings, and so I would move to strike that portion of her testimony.

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To the extent it addresses the U.N. statement of policy with respect to aboriginal people, hearsay, unsworn out-of-court statement of James Anaya, the purported author, move to strike it on that basis.

And eventually I guess we'll get to the offer of the exhibits that are called out in her testimony, and I'll address those then.

MR. SMITH: I will grant the motion or sustain the objection. Either way you want to put it. And my understanding with the exception of those items you mentioned, that the remainder of her exhibit could be admitted.

MR. TAYLOR: The remainder of her testimony.

MR. SMITH: Uh-huh.

MR. CAPOSSELA: Mr. Smith, there was nothing in Ms. Young's testimony regarding aboriginal usufructuary rights so there's nothing to strike. Aboriginal rights are not equated with treaty rights. It's the difference between utilities law and automobile accident law.

They're different things.

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And so the objection is totally superfluous. Aboriginal rights and treaty rights are two different things, and so the objection really results in the striking of no prefiled testimony. And certainly up to this point Ms. Young has not testified with respect to aboriginal rights or usufructuary rights, and we continue to spend more time arguing over testimony than it would take to conduct the testimony.

MR. SMITH: Treaty rights --

MR. CAPOSSELA: The Commission's Order granting the motion to exclude consideration of aboriginal rights and usufructuary rights did not preclude consideration of treaty rights. It's not something we're going to spend a great deal time on, and I would appreciate the opportunity to move forward with Ms. Young's testimony, particularly in light of the fact that her participation in the proceeding this morning was a difficult thing for her. For reasons we don't need to get into.

MR. DORR: The actual Order talked -- it precludes aboriginal title discussion. It doesn't say aboriginal rights. It doesn't say treaty rights. It says aboriginal title and usufructuary rights. Those are very different terms, and the terminology that you -- that was used on the Order does not preclude treaty

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     discussion. That's a totally different term.
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              Thank you.
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              MR. SMITH:
                         Okay. As of this time then, we will
 4
     not sustain the objection. If you wish to produce
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     something in writing that defines more explicitly --
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     because we did take a look at our --
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              MR. DORR: Mr. Smith, I can't hear you back
8
     here.
              MR. SMITH:
                         Pardon me. I must not have had my
10
     mic. in front of my mouth. Whenever I turn my head over
11
     there it goes away.
              We're not going to sustain the objection at this
12
     time because we took a look at the Order, and it talks
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14
     about, again, aboriginal and usufructuary. And the
15
     testimony seems to at least on the surface -- yeah.
16
     of it seems to talk about treaty rights, which is not
17
     really the same thing.
18
              So if you wish to produce something in writing,
19
     do so, and we'll take a look at it.
20
              MR. TAYLOR: Okay. I'll prepare a statement.
21
              MR. SMITH:
                          Okay.
22
              MR. TAYLOR: And submit it.
2.3
              MR. SMITH: Okay.
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              MR. CAPOSSELA: Thank you, Mr. Smith.
25
         Ms. Young, did you grow up on the Standing Rock
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- 1 Reservation?
- 2 A. I did.
- Q. Would you briefly tell us a little bit about your
- 4 | childhood at Standing Rock?
- 5 A. I lived on the shore of the Missouri River.
- 6 Standing Rock encompasses 107 miles of shoreline on the
- 7 Missouri River. I lived in the riverbed. I lived there
- 8 until I was 10 years old.
- 9 I was subject to the removal of our home from the
- 10 building of the Oahe Dam. And so I know homelessness and
- 11 hunger in America, and I survived it. It's a character
- 12 builder.
- And I still have great respect for the processes of
- 14 democracy. But that's my life. I sacrificed my home and
- our garden, our self-sustenance and the creation of a
- 16 | state of welfare and dependency that I could never
- 17 accept. I grew up there subject to all the conditions of
- 18 colonialism. I understand people have to sacrifice for
- 19 projects of development. I lived it.
- 20 So after I was 10 years old I went to boarding
- 21 | school because I had no home. I had to depend on the
- 22 good Christian people in this country for a boarding
- 23 | school. I had to depend on the good Americans that had
- 24 great compassion for me as an individual.
- I am a subject of relocation, dislocation at the

highest levels, rehabilitation, but we survived. We occupied the Missouri River before the development, and we still live there today. And there's nothing that can take that away from us.

2.3

So I've given, as have my grandfathers and my -- I was raised on a VA pension. My grandfather was a code talker in the first World War. All of my uncles, four of them, my father, my brother served in the military. So I'm very familiar with the battles in the first World War, in the Philippines, at Normandy.

I had an uncle who was very famous in the movie and in books about the struggle at Normandy and a hero at Korea and Vietnam. I was raised by men who earned Purple Hearts fighting for America. And I feel like I lived my life sacrificing, giving up my home, my land, my sustenance, my survival in the national interest.

So I understand development. I understand it fully. I lived it. I survived it. And I still live on the shores of that Missouri River. And I have five water rights. One of them is my drinking water. I am not only a Lakota patriot to my own people -- I learned that when I was 40 years old.

Prior to that I was a good American. I was a good

American. I was raised that way. And I am a spoiled

American today because of my childhood. I like clean

drinking water. And I like the American way, anyway you can have it. I was raised that way.

2.3

And so I'm a dual citizen of this country. I have given all that I can, but to give up my water, to have it taken from me is genocide. And believe me, I want to say this to the Commissioners, thank you from the bottom of my heart for this exercise of democracy.

I continue to live in awe of the Democratic process in this country. I'm a spoiled person in terms of the diplomacy that has been afforded Standing Rock by the Congressional people in the State of North Dakota. To be accorded a voice, be the standards what they may be, lower or higher, or not recognizing us or silencing us or having protocol.

I'm an elder of the Standing Rock Tribal Nation.

And I have earned my way. Believe me, I have been escorted by security out of offices in the United Nations.

We have rights that have been guaranteed by
Article VI of the Constitution of the United States. I
grew up respecting this Constitution and understanding
the treaties that are the supreme law of the land that
have set aside the home lands for us and the Winters
Doctrine that provides for clean drinking water and
enough water for Indian people.

I'm one of 26 Tribal Nations on the Missouri River. In the English way and on the documents created by the United States we have prior right. We have -- at Standing Rock we have never waived our right. We have never given it up. And no one has -- can introduce wrongful conduct for unilateral taking. No one.

2.3

And under the treaty, 15 Statue 635 we are not subject to eminent domain. And under the treaty we are also bound to protect the settlers. So we are bound to protect the farmers and ranchers, the Cowboys and Indians Alliance. We are committed to that so that no one has to suffer anymore from the major development that has occurred.

Q. Ms. Young, let me comment -- let me ask about that, about the effects of the development.

You testified that your home was destroyed by the Oahe Dam. Now the Oahe Dam is far away from the Standing Rock Reservation. It's at least 100 miles away.

Is it your testimony today that an energy project 100 or hundreds of miles away from the reservation can actually affect the land and water on the reservation?

MR. TAYLOR: I'd like to interpose an objection, please. Far beyond the scope of any issue before this Commission in these proceedings. It's about as leading a question as could be proposed. And it has no relevancy

1 to any issue that we're here to discuss. 2 With all due respect to Ms. Young. 3 CHAIRMAN NELSON: Sustained. 4 MR. CAPOSSELA: I would ask that the witness be 5 permitted to answer the question. The impacts of the 6 Keystone Pipeline as it relates to the Amended Conditions 7 I think is the ultimate issue in the proceeding. And if 8 there's an impact of a pipeline on a reservation that might not be immediately adjacent to the pipeline, I 10 think that's -- that's relevant evidence. 11 That's good testimony for the Commission to 12 hear. Especially in light of the fact that Mr. Goulet, 13 for example, testified that the pipeline -- and no one 14 objected to his testimony, that the pipeline avoids the 15 Indian reservations; it doesn't go through any federal 16 lands or tribal lands. 17 Well, that's TransCanada's testimony, and that 18 was relevant and fair testimony with respect to the 19 impacts on the Tribes. 20 Now we're establishing the potential impacts 21 even though it may not run across tribal lands, and I 22 think that's fair game and I would --2.3 COMMISSIONER HANSON: It's in her prefiled. 24 She's answered it in her prefiled testimony.

25

MR. SMITH:

And her statement that she's made I

think she's already covered that. The way I understood is her concern is to the water, the waters, which we all know Standing Rock is -- we know where it is.

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MR. CAPOSSELA: Thank you. Then I'll move on.
But I'll ask a related question and see where we can get.
Q. Ms. Young, TransCanada wrote to the Standing Rock
Sioux Tribe under oath, "Given the distance between the
Standing Rock Reservation boundary and the proposed
route, it seems unlikely that subsistence hunting and
fishing by tribal members would be influenced, and it
seems unlikely that subsistence plant gathering by the
tribal members would be influenced."

Do you have any comment on that statement by TransCanada?

MR. TAYLOR: I'd object to that. This is not a factual inquiry. This is a policy statement on the part of counsel that he's soliciting from this witness. It is totally irrelevant to these proceedings.

Maybe, with all due respect to Ms. Young who is a well-known member of the Standing Rock community and highly respected member of the Native American community in South Dakota, these are policy issues for discussing before the Legislature. This is not an issue before this Commission today.

MR. CAPOSSELA: We're attempting to offer

1 evidence on the impacts, the potential impacts, of the 2 Keystone XL Pipeline on the Standing Rock Sioux Tribe 3 that when we talk about the requirement that the project 4 comply with applicable law we're well within the 5 boundaries of what this proceeding is about. We're well 6 within the boundaries. 7 MR. TAYLOR: And I would also point out that 8 Ms. Young filed prefiled testimony in April, and to the extent that these issues are addressed in her prefiled 10 testimony, we're covering -- replowing the ground. 11 MR. SMITH: I guess I'm -- I don't understand 12 the objection really. 13 CHAIRMAN NELSON: Overruled. 14 MR. SMITH: Okay. Overruled, and let's proceed. 15 MR. CAPOSSELA: If I may just so we can move 16 forward, I'm going to reread the quote. And I appreciate 17 the need to keep it moving. 18 MR. SMITH: Sure. 19 MR. CAPOSSELA: To keep the proceeding moving. 20 Ms. Young, what TransCanada wrote is "Given the 21 distance between Standing Rock Reservation boundary and 22 the proposed route, it seems unlikely that subsistence 2.3 hunting and fishing by tribal members would be 24 influenced, and it seems unlikely that subsistence plant

gathering by tribal members would be influenced."

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1 Do you agree with that? Do you have any comment on that?

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I believe that the influences of development will impact us regionally in all areas, not just the Game & The plant life as well. And the waterways that it does -- that it will infringe upon already have a heavy toll as far as the water quality.

So we're trying to sustain our systems, natural systems, riparian and otherwise.

MR. CAPOSSELA: The Standing Rock Sioux Tribe moves that the Commission take judicial notice of the Fort Laramie Treaty of 1851 under Rule 201 of the Rules of Procedure governing official documents and documents that have just a very high level of reliability that they are what they purport to be.

So we ask that the Commission take judicial notice of the Ft. Laramie Treaty of 1851 that's codified in 11 Statutory Law 749 and enter that into the record with judicial notice.

MR. SMITH: Any response from TransCanada? MR. TAYLOR: The Commission can take judicial notice. I obviously can't object to that. But I object to the relevancy of the Treaty of 1851 with respect to these proceedings.

> Well, it is a -- we'll take judicial MR. SMITH:

1 notice. Without -- there's no ruling here as to its status, I quess, at this point in time. Subsequent 2 3 things that have happened. Okay. 4 MR. CAPOSSELA: Thank you. We're not asking for 5 a ruling on its status. We move to enter it into the 6 record. It's marked as Exhibit 8002. And we move to 7 enter it into the record accordingly. MR. SMITH: Okay. Any objection? MR. TAYLOR: Did Mr. Capossela say that he moves 10 for its submission? MR. SMITH: Yeah. We've already taken judicial. 11 12 But he wanted to put a physical copy in on that basis. 13 MR. TAYLOR: The Treaty of 1851 has no relevancy 14 to any issue before the Commission today. And I object 15 on that basis. 16 MR. SMITH: Okay. The objection is sustained. 17 And it is what it is. It's in the laws, and we're taking 18 judicial notice. But on relevancy grounds we're not 19 going to admit it. 20 MR. CAPOSSELA: Let me point out, Mr. Smith, 21 that Mr. Goulet testified on his respect for tribal 22 rights, and so the door is open. 2.3 The Standing Rock Sioux Tribe moves for the 24 Commission to take judicial notice of the Treaty of 1868 25 that's Codified 15 Statutory Law 635.

- MR. SMITH: Commissioners -- or TransCanada, any opinion -- or objection?

 MR. TAYLOR: You can take judicial notice. I don't object to that. But I'll say right now that I again object to the relevancy of the Treaty to the issues before the Commission.
 - MR. SMITH: Granted. We'll take judicial notice, again, subject to that implies no legal conclusion by the Commission as to what effect it may have on anything here as of this time.
 - MR. CAPOSSELA: I'm going to approach the witness with the exhibit that's marked Exhibit 8004.
- Would counsel like me to show it to counsel prior to showing it to the witness?
- MR. TAYLOR: No.

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- Q. Ms. Young, I just handed you a document. Would you describe it?
- 18 A. It's the map of the 1868 Treaty and the lands
 19 defined in it.
- Q. Would you just elaborate a little bit about the map?
- 21 There's different portions of it in different shades, and
- 22 | could you just elaborate on that?
- 23 A. There are territory -- Lakota Nation territories in
- 24 a five-state area: Montana, North Dakota, South Dakota,
- 25 Wyoming, and Colorado.

- 1 Q. Was that -- I'm sorry.
- 2 A. There are 11 reservations within that original
- 3 boundary.
- 4 Q. How come -- why are there 11 reservations within the
- 5 boundary of a single treaty map?
- 6 A. There was an act in 1889 that is called the Chicago
- 7 Change where the Commissioners changed the treaty without
- 8 | the knowledge of anyone, either party or officials in
- 9 Washington, D.C.
- 10 And those laws are still in contention, and those
- 11 are at the federal level that we still are contending
- 12 that we are not subject to unilateral decisions, whether
- 13 they are Federal Court or whether they are Congressional
- 14 acts, because we're subject to mutual respect and mutual
- 15 participation. And everything that is done has to be by
- 16 mutual consent. That has not transpired.
- However, we have been relegated to the different
- 18 reservations that are still subject to federal law that
- 19 we have to be consulted as tribal people, tribal nations.
- 20 We have never been consulted in this process, in
- 21 these lands. These are our -- these are reserve
- 22 | territories, based on that original 1868 Treaty.
- 23 MR. TAYLOR: I have a motion if she's done with
- 24 her answer.
- MR. SMITH: Pardon me. Yes.

MR. TAYLOR: With all due respect to Ms. Young, I'd move to strike, number one, to her characterization of the 1889 Act.

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Number two, I'd move that any testimony that she has given with respect to so-called treaty rights outside of the reservation, that is within the Greater Sioux Reservation, the 1868 Treaty lands, the 1851 Treaty lands. It's not relevant to any issue before the Commission with respect to the ability of TransCanada to comply with the 50 Conditions in the Permit.

Second point, government-to-government discussions are between the United States and the Tribes, not between TransCanada and the Tribes. All of this testimony, although interesting, is irrelevant.

MR. SMITH: Any response?

MR. CAPOSSELA: The requirement that the Keystone XL project cannot be built unless all applicable laws are complied with, there are a broad range of laws that give Tribes consultation rights to -- outside of their reservation boundaries on account of the treaty.

And so it may not get to the most ultimate issue, penultimate issue of the proceeding, but to say that it's irrelevant is clearly erroneous because they have to comply with the law, and the law confers consultation rights when treaty rights are affected.

1 That's Executive Order 13175. And the government does it 2 at the federal level and the state level all the time. 3 MR. SMITH: Okay. I quess the issue I kind of 4 have with that, though, is these are legal issues. 5 are not factual issues. 6 MR. DORR: Mr. Smith. 7 MR. SMITH: Yes, sir. 8 MR. DORR: This is Gary Dorr. He's talking about two different things here. There is a 10 government-to-government consultation, but that's under 11 another law. 15 Stat 635 spells out that anybody that 12 crosses the territory under Article 2 of the treaty must 13 gain compliance from the Tribes. 14 And that's a different type of consultation that 15 is required and this witness is speaking to. She's not 16 talking about the Federal Government to government 17 consultation. There are two distinct differences. 18 This is relevant to what she's talking about, 19 and it's relevant to the proceedings. 20 Thank you. 21

MR. TAYLOR: The legal issues, Mr. Smith, with respect to government-to-government relationships, with respect to TransCanada's participation in those government-to-government relationships are properly a matter for posthearing briefing if the issue is going to

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be addressed.

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The point I make is is that her testimony with respect to that is irrelevant to the issues that are now before the Commission. If there is some contention to be made by the Tribes that TransCanada has an obligation to obtain the consent of the Tribes before it constructs its pipeline, number one, that was not raised in the 2009-2010 Permit hearings, and to some extent it is an effort to relitigate that subject.

Number two, it is, as you observed, a matter of law, an issue to be briefed and decided in either motion practice or in posthearing briefing. It is not the subject of testimony. And we really don't need a witness's testimony on their opinion as to what the legal issues raised by the 1858 -- 1851, 1868 treaties mean before this Commission.

MR. SMITH: I'm going to sustain on the grounds that I think those are issues of law.

Now if she offers testimony on -- perhaps on, you know, whether -- factually whether consultation did or did not occur, I will -- that may be -- we'll discuss that when you get to it, but that's at least factual.

Did they happen?

MR. CAPOSSELA: I would suggest that what we're talking about is mixed questions of fact and law, but

- 1 I'll move on.
- 2 | Q. Ms. Young, do you know who Lou Thompson is?
- 3 A. No.
- 4 Q. Do you know who Sarah Metcalf is?
- 5 A. No.
- 6 Q. As a Tribal Council member and as a member of the
- 7 | Health, Education and Welfare Committee of the Tribe, if
- 8 any government agency or any project sponsor were to
- 9 communicate or consult with the Tribe on a significant
- 10 project near the reservation in the ordinary course of
- 11 business, would you be aware and would you be asked to
- 12 participate in those discussions?
- 13 A. Yes.
- 14 Q. Has the Department of State or TransCanada
- 15 communicated with the Standing Rock Sioux Tribe and asked
- 16 for any input from the Tribe about the Keystone XL
- 17 | Pipeline project?
- 18 A. As far as I know, the State Department in
- 19 Washington, D.C. did put out an environmental impact
- 20 assessment, an EIS, Environmental Impact Statement,
- 21 requesting comments in the Federal Register. And
- 22 Standing Rock Sioux Tribe responded to that.
- 23 Q. Did any representatives of the State Department or
- 24 TransCanada visit the reservation and ask to meet with
- 25 | you and ask for your input on the project or its

- 1 potential impacts on the reservation?
- 2 A. In TransCanada, no. But in other proposed pipelines
- 3 | they did.
- 4 Q. So on other projects they've came and consulted with
- 5 | you, but not this one. Is that your testimony?
- 6 A. Yes.
- 7 MR. TAYLOR: I'd move to strike that. I didn't
- 8 get a chance to make my objection before she answered.
- 9 Number one, the question is leading and
- 10 subjective. Number two, it assumes facts not in
- 11 evidence. Number three, it has no bearing on this. It
- 12 calls for an answer that's irrelevant to any proceeding,
- 13 anything that goes on in these proceedings.
- MR. CAPOSSELA: Mr. Smith, a motion was
- 15 sustained on questions of law. And we were directed to
- 16 | move it on to questions of fact and I have earnestly
- 17 | tried to do that and I am earnestly trying to keep this
- 18 thing moving.
- MR. SMITH: Okay. I'm going to overrule the
- 20 objection.
- MR. CAPOSSELA: Thank you.
- Before I proceed, though, I've seen some eye
- 23 contact with the court reporter. And if it is time and
- 24 appropriate for a break, I wanted to bring that up.
- MR. SMITH: Okay. How much longer do you have?

1 MR. CAPOSSELA: Not very much longer in the 2 questioning, but it may -- there may be further 3 discussion amongst counsel. 4 MR. SMITH: Okay. Should we just take a break? What do you think? 15? 10:30 we'll reconvene. 5 6 (A short recess is taken) 7 MR. SMITH: We'll call the hearing back to order 8 in HP14-001. Direct examination of Standing Rock. 10 MR. CAPOSSELA: Thank you, Mr. Smith. 11 Ms. Young, are you ready to proceed? 12 A. Yes. 13 Thank you. You've given very helpful specific 14 testimony with respect to the issue of communication and 15 consultation. 16 And, you know, as far as you're concerned at the 17 very least they never showed up on the reservation and 18 had a meeting or had that communication. 19 To your knowledge, what has TransCanada -- what 20 efforts has TransCanada made, if any, to communicate or 21 interact with any Tribes or tribal communities? To your 22 knowledge, what, if anything, has happened in that 2.3 regard? 24 MR. TAYLOR: Aren't we well within the scope of 25 what's covered in her prefiled testimony?

MR. SMITH: Yes. Generally speaking. But she does discuss communications, consultation.

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MR. TAYLOR: So can we just go with the prefiled testimony and end the direct examination?

MR. SMITH: I think yesterday we -- I think the Commissioner ruled that there's nothing that explicitly precludes -- right. If there's new information. I mean, we've read her testimony.

MR. CAPOSSELA: Thank you, Commissioner.

There's two points I'd like to make. Firstly, I've asked TransCanada to permit Ms. Young to avoid appearing in person. Now I don't want to get into the negotiations that happened outside of this room because it's not permissible. But it gets right to the feedback that's being given right now.

The effort's been made under fairly difficult circumstances for Ms. Young to appear. I would ask that we be permitted to proceed. And I'll state for the record that Ms. Young has things to say. This has been a lengthy hearing. I do -- have no interest whatsoever in wasting the Commission's time. And we're going to move forward as quickly as we can and flesh out the record that we feel needs to get fleshed out and move on. And we're committed to doing that. I need to go home too.

MR. SMITH: Okay. Overruled. Please proceed.

- 1 MR. CAPOSSELA: Thank you, Mr. Smith. 2 They didn't show up at Standing Rock. Do you have Q. any knowledge about any other interactions that 3 4 TransCanada has had with Indian people in South Dakota? And if so, what is it? 6 I believe they had a meeting in Faith, South Dakota. Do you have any knowledge about what happened at the 7 8 Faith meeting? MR. TAYLOR: Can I ask a question for the 10 purposes of objection? 11 MR. SMITH: Yes. 12 MR. TAYLOR: Ms. Young, did you attend the 13 meeting in Faith, South Dakota? 14 THE WITNESS: I did not. 15 MR. TAYLOR: Thank you. 16 I object to her characterization of anything 17 that went on at that meeting. 18 MR. CAPOSSELA: I asked her --19 MR. SMITH: Sustained. 20 Have you read any account about what happened in Ο. 21 Faith? 22 I went to a mobilization meeting, what we had,
 - information meetings asking each other from the different tribal nations what was transpiring, and there was a lot of activity, questions from Cheyenne River.

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I have sons and nephews who went to the meetings as
young people because they are part landowners in Cheyenne
River Reservation.

- Q. Have you read any accounts of what happened in Faith?
- A. I did.

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Q. Would you describe what you've read?

MR. TAYLOR: Objection. That calls for hearsay. Anything that her nephews or anybody else told her about what went on at the meetings and anything she read about at the meetings if she's now going to testify as to what took place from the meetings, she's just admitted she doesn't know anything about it, and it's all based on hearsay.

MR. CAPOSSELA: That's not what she said, but also I will establish a hearsay exception if I'm permitted to proceed. And the exception is a statement against interest by TransCanada, which is an exception to the hearsay rule.

MR. TAYLOR: If we're going to --

MR. SMITH: Do you have a response, Mr. Taylor?

MR. TAYLOR: Yeah. I do. You don't prove an admission against interest by having a witness say I read in the newspaper that a certain -- that the parties said thus and such.

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              You introduce into evidence the person to whom
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     the admission was made, and then that person recounts the
     admission.
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              MR. CAPOSSELA: And we are going -- we are
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     halfway through or three-quarters of the way through
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     establishing a foundation for documentation that's not in
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     the newspaper, and if I'm permitted to proceed, we will
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     establish this. And I am trying to get through this,
     Mr. Smith.
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              MR. CREMER:
                          If I can --
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              MR. SMITH: Yeah. We'll sustain it on the
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     newspaper stuff, but if there's other documents -- and I
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     don't recall even -- I don't honestly personally remember
14
     newspaper but --
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              MR. CAPOSSELA:
                              Thank you.
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              MR. SMITH: Go ahead.
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              MR. CREMER: Mr. Smith, if I might, if I
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     understand your hearsay objection, it's declarations
19
     against interest; is that correct?
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              Is that what you're propounding?
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              MR. CAPOSSELA:
                              Yes.
              MR. CREMER: Okay. My understanding is that has
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     to -- you can do that if the declarant is unavailable to
24
     testify.
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                                Sustained.
              CHAIRMAN NELSON:
                                             Let's move along.
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- 1 MR. SMITH: Sustained.
- 2 Q. What do you know -- what did you read about the
- 3 Faith meeting?
- 4 A. I read a tribal relations community meeting with
- 5 Cheyenne River community dated November 13, 2013.
- 6 Q. Who wrote it? What entity wrote it?
- 7 A. TransCanada. Keystone XL.
- 8 0. What's the date of that?
- 9 A. It is November 13, 2013.
- 10 Q. Maybe would you read the caption of the -- explain
- 11 what the document is.
- 12 A. It's on the letterhead of TransCanada. It says A go
- 13 forward action required, and it's to develop -- prepare
- 14 and deliver communication materials to develop a security
- 15 plan, provide a map of the workforce camps in
- 16 | South Dakota, and integrate planning with the PGI.
- 17 The meeting is a debrief. It's a record of their
- 18 | meeting held in Faith, South Dakota, and it lists sort of
- 19 a schedule of events that had occurred -- excuse me.
- 20 A, instead of exacerbate the issue, it was decided
- 21 to move the meeting to Faith. A prayer was offered by
- 22 tribal elders to set the tone of the meeting. About
- 23 | 40 people attended the meeting to get information on the
- 24 workforce camps.
- 25 A, questions ranged from clarification on

1 workforce camps to issues announced with the project in 2 general. 3 MR. SMITH: Mr. Taylor. 4 Opponents of the project soon began venting their 5 concerns and --6 MR. TAYLOR: Ms. Young, may I interrupt, please. 7 MR. CAPOSSELA: No. He may not interrupt 8 Ms. Young. He may approach you, Mr. Smith, but it's not appropriate at this time for him to question the 10 witness. 11 MR. SMITH: Mr. Taylor, do you have an objection 12 or something? 13 MR. TAYLOR: Well, the question he asked was 14 what's the caption, and now she's reading the document. 15 I think we're talking about proposed Standing Rock 16 Exhibit 8005. 17 MR. CAPOSSELA: And why don't we just move to --18 having established the foundation, having established 19 that it's an exception to the hearsay rule, Standing Rock 20 Sioux Tribe moves to introduce Exhibit 8005 into the 21 record. 22 Is there objection? MR. SMITH: 23 MR. TAYLOR: Yes. I object on the grounds that, 24 number one, it's not relevant. Number two, the 25 foundation is improper. Number three, it's not the best

evidence. If they want to have somebody -- they should have said, okay, we're going to have somebody come and testify about the meeting.

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So there's no proper foundation for the admission of this on the grounds that Mr. Capossela claims that it's submissions against interest. And we'd move that it not be admitted into evidence on that basis.

MR. CAPOSSELA: I simply do not see what more extensive foundation could be laid for a document. She explained how she received it. She explained what it is. The foundation's been laid. It's their document. It's clearly authentic. It's an admission by a party opponent under South Dakota Codified Law 19-19-801D-2.

This is not hearsay. This is an authenticated document and admissible evidence, and we will move forward as expeditiously as possible if permitted.

MR. SMITH: Okay. We'll admit the document. It appears to be a TransCanada record. We don't have to read the entire thing, though.

MR. CAPOSSELA: I understand that.

MR. SMITH: Thank you. All right.

MR. CAPOSSELA: And I'll take responsibility for that. I don't think she understood my question. I probably should have asked the question a little bit better.

1 MR. SMITH: Okay. Thank you. 2 THE WITNESS: You wanted fact. 3 Having looked at the document, being familiar with 4 the document, understanding what consultation is, 5 understanding what happened, as a member of the tribal 6 government and as a longstanding respected member of your 7 community, what is your view about what that document 8 says about TransCanada and its relationship with the Indian Tribes in the state? 10 MR. TAYLOR: Objection. That calls for an 11 opinion on the part of this witness as to an exhibit that 12 they've offered. 13 MR. CAPOSSELA: And we've also established that 14 she's in a position -- not withstanding the fact that 15 she's a lay witness. Lay witnesses can under some 16 circumstances give opinions. And we've laid the 17 foundation for her to do that. 18 She's a member of the tribal government. 19 a community leader. She's involved with consultation 20 with all kinds of agencies and project sponsors. Okay. Overruled. 21 MR. SMITH: 22 MR. CAPOSSELA: Thank you. 2.3 What do you think the -- what does the memo reflect 24 as it relates to TransCanada and the Tribes?

They did not have consultation. We heard it all

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Α.

- 1 | throughout Cheyenne River, Rosebud, Pine Ridge, Santee,
- 2 | Yankton, Lower Brule, Crow Creek, and Standing Rock.
- 3 They did not have consultation.
- 4 When your land is going to be affected, your own
- 5 | individual land ownership, you surely should be
- 6 | consulted. As a Tribe, tribal government, we have not
- 7 been consulted. We have not -- nothing has been put on
- 8 the table on this is what we want as to do.
- 9 There has never been a consultation with individuals
- 10 or Tribes.
- 11 Q. Ms. Young, you mentioned you're aware that the
- 12 Department of State prepared an Environmental Impact
- 13 | Statement and that the Standing Rock Sioux Tribe
- 14 | submitted comments to that Environmental Impact
- 15 | Statement. Is that correct?
- 16 You remember what I'm talking about --
- 17 A. Yes.
- 18 Q. -- what your testimony is?
- MR. CAPOSSELA: I'm going to approach the
- 20 witness with an exhibit that's marked 8007. And it's a
- 21 page PC 175 from the FSEIS.
- 22 Q. When the Standing Rock Sioux Tribe commented to
- 23 Department of State did their comments articulate
- concerns with the 1851 and 1868 Treaties that have been
- 25 discussed already this morning?

- 1 A. Yes.
- 2 Q. The page that I referenced in the FSEIS, are you
- 3 looking at that?
- 4 A. Yes.
- 5 Q. Okay. Is that a -- is that document a portrayal of
- 6 | the Tribe's comment and a response to the Tribe's comment
- 7 by the State Department and the environmental review
- 8 document?
- 9 A. Yes.
- 10 Q. Did they respond -- did the State Department address
- 11 the Tribe's concerns that were expressed about the
- 12 | impacts on your rights?
- 13 A. Specific to --
- 14 O. The 1851 and 1868 Treaties.
- 15 A. Specific to the Ft. Laramie Treaties, yes.
- 16 Q. What did they say?
- 17 A. That the Draft Supplemental EIS is deficient because
- 18 | it is in violation of laws, treaties, conventions, and
- 19 | international agreements such as Treaty 8, the Universal
- 20 Declaration of Human Rights, Kyoto Accord, Pelly
- 21 Amendment, Convention of Wetlands of International
- 22 Importance, Convention of the Rights of Indigenous
- 23 Peoples, the Ft. Laramie Treaties, and due to the lack of
- 24 action by the Canadian government to prevent impacts to
- 25 the Athabasca Delta and its First Nation peoples, the

1 Rome Statute of the International Criminal Court. 2 That's the comment. Would you proceed and as best Q. 3 you can read on, and what was the State Department's 4 response to those concerns? 5 MR. TAYLOR: I'm going to object to this 6 approach. If he's going to offer that into evidence, he 7 can offer it into evidence. If he's not, there's no 8 reason for her to read from it. And if he does offer it into evidence, there's 10 no reason to read from it. It speaks for itself. 11 MR. CAPOSSELA: It could be done by now. 12 MR. SMITH: Is it in evidence already? We've 13 taken judicial notice. 14 MR. TAYLOR: The FSEIS you took judicial notice 15 of. I'm talking --16 MR. CAPOSSELA: The Standing Rock Sioux Tribe 17 will move to introduce exhibit that's marked Exhibit 8007. 18 19 MR. SMITH: Has Mr. Taylor and Staff been able 20 to see that? 21 MR. TAYLOR: I don't need to see it. 22 MR. SMITH: Objection? 23 MR. TAYLOR: To the extent it applies to all the 24 tribal right issues we've discussed before, I renew those 25 objections. If the FSEIS is part of the record, then

```
1
     this is duplicate. Other than that, no objection.
2
              MR. SMITH: Well, we've taken judicial notice of
          So is it in there?
 3
 4
              MR. CAPOSSELA:
                             It's one of -- it is in the
5
           One page that we've taken out of the FSEIS that's
    FSEIS.
 6
     011r --
7
                          So you've identified it.
              MR. SMITH:
8
              MR. CAPOSSELA: Yes.
              MR. SMITH: I think it's already in the record.
10
    Your testimony now is pointed to your concerns relative
11
    to what's in there?
12
              MR. CAPOSSELA: Correct. I'm going to move to a
13
     different part of the FSEIS.
14
         Exhibit 8008, Ms. Young, lists of bunch of other
15
    projects -- the State Department lists a bunch of other
16
     federal projects because it has an obligation to evaluate
17
     the cumulative impacts of many federal projects when
18
     looking at any one federal project.
         Now is there a concern by the Standing Rock Sioux
19
20
     Tribe that there may be a -- not Keystone XL but a
21
     different pipeline that can affect the reservation?
22
     there a concern at Standing Rock right now about that?
2.3
              MR. TAYLOR: I'd object. How can that possibly
24
    be relevant to any issue that's before this Commission?
25
              MR. SMITH:
                          Sustained.
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1
              MR. CAPOSSELA: As I tried to elaborate in my
2
     question, the National Environmental Policy Act
 3
     requires -- and we've got to comply with all applicable
 4
     law here. Requires that a federal agency when taking a
     look at the environmental impacts of a project look at
 6
    other projects that may also affect the environment.
7
              And so that's a requirement of federal law,
8
    applicable law.
              MR. SMITH: I'm going to sustain it, I think,
10
    because the -- yeah. That's Department of State. That's
11
    not us.
              MR. ELLISON: Mr. Smith, point of order and
12
13
    clarification.
14
              Could the Commission please allow for counsel to
15
     respond to any motions by TransCanada --
16
              MR. SMITH: Sure.
17
              MR. ELLISON: -- prior to making any rulings?
18
              MR. SMITH: Yeah.
19
              MR. ELLISON: Thank you.
20
              MR. SMITH: I just didn't see anybody indicate.
21
    Usually I see some action, somebody that wants to say
22
     something, and I didn't see anything here.
2.3
              MR. ELLISON: I understand, sir. I just wanted
24
    to bring that up.
25
              Thank you.
```

```
1
              MR. CAPOSSELA: I'm going to approach the
2
     witness.
              I handed her a document that's been marked as
 3
 4
     Exhibit 8008, the Commission having already said it's
 5
     been taken judicial notice. It's already in the record.
 6
     It includes a chart that begins on page 4.15 in Volume 4
     of the FSEIS.
7
8
         And I want you to take your time, Ms. Young, and
     look through that chart.
10
              MR. TAYLOR: Are we still talking about 8008?
11
              MR. CAPOSSELA:
                              Yes, sir.
12
              MR. TAYLOR: Thank you.
13
                     (Witness examines document)
14
         Now, Ms. Young, these pages of the FSEIS list the
15
     other projects that the State Department has evaluated in
16
     conjunction with Keystone XL to determine the cumulative
17
     environmental impacts of other projects to the extent
18
     that those cumulative impacts may exist.
19
              MR. TAYLOR:
                          I'll renew my prior objection.
20
                          I mean, are we talking a -- are we
              MR. SMITH:
21
     talking whether the Department of State process met --
22
     appropriately met the requirements?
2.3
              MR. CAPOSSELA: On the environmental impacts of
24
     Keystone XL on the Standing Rock Reservation. Yes, sir.
25
                          I think that's a Department of State
              MR. SMITH:
```

1 proceeding. And we're not that. 2 MR. CAPOSSELA: It's in the record. 3 document's in the record. I'm highlighting the concerns 4 of the Tribe that relate to that document with respect to 5 the environmental impacts on the reservation. could be done. 6 7 MR. SMITH: Okay. Why don't we just let her --8 let her offer her opinion, and we'll be done with it. MR. CAPOSSELA: Yeah. And it's not an opinion. 10 Q. Ms. Young, in that extensive list of related 11 projects did the State Department include Dakota Access 12 pipeline in that table on that chart in that 13 Environmental Impact Statement? 14 A. No. 15 MR. TAYLOR: Just give me a standing objection, 16 and I won't say another word. MR. SMITH: I'll give you a standing objection. 17 18 Yes. 19 MR. CAPOSSELA: The Standing Rock Sioux Tribe 20 will move that the Commission take judicial notice of 21 Exhibit 8009, a couple of pages out of a government 22 document published by the executive office of the 2.3 President, Council On Environmental Quality, back in 2.4 1997. 25 It's guidance under the National Environmental

```
1
     Policy Act for environmental justice, and we ask the
2
     Commission to take judicial notice of the existence of
    this document.
 3
 4
              MR. TAYLOR: If you're going to take judicial
5
    notice of a government document, you've got to take
 6
     judicial notice of the whole thing, not just of the
7
    pages. But that's okay.
8
              MR. SMITH: Is it? And you're confident that's
    an official record that --
10
              MR. TAYLOR: I don't know anything about the
     foundation, but I'm not going to argue about it. I do
11
    have a relevancy objection when we get to the point that
12
13
    he offers it.
14
              MR. SMITH: Okay. Thank you.
15
              Proceed.
16
              MR. CAPOSSELA: Has my request been granted in
17
     that regard, Mr. Smith?
18
              MR. SMITH: That's to what?
19
              MR. CAPOSSELA: For judicial notice of the
20
     Council On Environmental Quality guidance on how agencies
21
     are supposed to conduct these types of reviews.
22
              MR. SMITH: Yeah. But, again, are we talking
2.3
    Department of State here?
24
              MR. CAPOSSELA: Well, it's a White House
25
     document.
```

```
1
              MR. SMITH: Pertaining to the Department of
2
     State?
              MR. CAPOSSELA: Pertaining to all government
 3
 4
    agencies, all federal agencies.
 5
              MR. SMITH: Okay. But not to us.
 6
              MR. CAPOSSELA: Not to the Public Utilities
    Commission.
7
8
              MR. SMITH: To the U.S. government.
              MR. CAPOSSELA: To the U.S. government.
10
     Correct. We are in the United States here. Federal law
11
    applies.
12
              MR. SMITH: We are. But that's not our
13
    proceeding.
14
              And I'm going to sustain the objection relative
15
     to that. For that reason, that that's -- that's whether
16
     the Department of State proceeding was handled correctly
17
    and in accordance with whatever that says.
18
    Q. Ms. Young, as we conclude, is there anything else
19
    that you'd like to say this morning to the Public
    Utilities Commission?
20
21
         I just would like -- I understand the processes and
22
    the jurisdictions of the different commissions in
2.3
    North Dakota and South Dakota that do not have the
24
     jurisdiction for federal intervention or federal actions
25
     that have occurred.
```

However, I do take exception to the issue of no consultation has occurred to the landowners, to the ranchers, the farmers, the Cowboys and Indians in South Dakota have not been consulted. I represent all of them.

2.3

I have a long history of partnerships with people in South Dakota, with the 33 ranchers that supported the Black Hills that want their homes to be protected and fight against intrusion by eminent domain. And so I speak for them.

I was a -- I was a party to the -- keeping the uranium -- keeping Union Carbide out of the Black Hills in 1980, and I'm very proud of being a partner with the farmers and the railroads and the companies that dealt with ETC Pipeline. I've been an activist all my life protecting the homeland but appreciating the partnerships with the good people.

I have to say I have associated with the best in South Dakota as far as the Cowboys and Indians Alliance that we formed back in 1985. And it continues today. So I take exception to it the eminent domain that is occurring.

TransCanada does not have that authority to do that in this country. And they have set the stage for international debate and dialogue and otherwise for the

Indian Nations in this country.

2.3

So it's not appropriate for a foreign corporation to use eminent domain to acquire private property for the cowboys, and I speak for them also.

So I want to say that -- once again, thank this
Commission for accommodating us, for hearing our voice.
I have never come here to the government, but I have
great partnerships among the people in South Dakota.

That's the difference between the State of North

Dakota because I have -- had a great mentor, the late

Senator Burdick, who was in the North Dakota Senate. And
he taught me a lot of things.

And one of the things that I conceded was that I would not use the word "genocide" in the Democratic process because he accorded us the dignity of legislation to address additional compensation for what we lost in Oahe.

But, for the record, I want to say when you're 10 years old and you're going on 70 and you haven't received just compensation I have never -- my grandfather never received his home and the compensation for it so that I would like to see before I leave this world. And I would like to see ample water, adequate land source, and clean air to breathe for seven generations of our people.

1 And so please understand our struggle, that we're 2 protecting our homelands and that we want the best for our people, for our children and our grandchildren. And 3 4 I would like to be a partner with the State of South Dakota when it comes to our children. 6 So I want to thank everyone for allowing me to 7 exercise my Democratic process. I'm in awe, and I will 8 continue to state that the rest of my life about the freedoms that we are allowed to express. And, you know, 10 it gave me great character to be homeless and to be 11 hungry and to face adversity, gave me the credentials 12 that I need to protect the generations to come. 13 So -- (speaks Lakota.) 14 And thank you for allowing this process to take 15 Thank you for all the workers, the thinkers, and 16 the doers. And I'm in awe of this court reporter here. 17 So thank you. 18 MR. CAPOSSELA: Thank you very much, Mrs. Young. 19 No additional questions for this witness from the Tribe. 20 MR. SMITH: Ma'am, don't leave yet because there 21 may be questions by other parties. 22 Keystone, any cross? 2.3 MR. TAYLOR: Thank you, Mr. Smith.

2.4

CROSS-EXAMINATION

BY MR. TAYLOR:

1

- 3 | Q. Ms. Young, although we've only met in the hall, my
- 4 | name is William Taylor. I'm a lawyer from Sioux Falls,
- 5 and I represent TransCanada. I just have a handful of
- 6 questions for you.
- 7 Were you on the Standing Rock Tribal Council at the
- 8 | time the Tribal Council adopted a resolution opposing the
- 9 Keystone Pipeline?
- 10 MR. CAPOSSELA: Objection. It assumes facts
- 11 that are not in evidence. He could rephrase it in a way
- 12 that it probably would be a good question, but it just
- assumes something that's not in the record. Namely, that
- 14 there's a resolution.
- MR. SMITH: Sustained. Can you lay a
- 16 foundation?
- 17 Q. Did the Tribal Council of the Standing Rock Tribe
- 18 | adopt a resolution opposing the Keystone Pipeline?
- 19 A. Yes.
- 20 Q. Were you on the Council when it was adopted?
- 21 A. There are two or three resolutions. The first one
- 22 is in 2007. I was not on Tribal Council. In 2009 there
- 23 was another resolution from the Rock Creek community that
- 24 the Tribal Council endorsed. I was not on Tribal Council
- 25 at that time. In 2012 I believe there is a third

- 1 | resolution, and I was on Tribal Council at that time.
- 2 Q. Are you familiar with TransCanada's aboriginal
- 3 peoples policy?
- 4 A. I'm not sure.
- 5 | Q. You don't think you're familiar with it, or you're
- 6 just not sure?
- 7 A. No. No.
- 8 Q. Do you know how many contacts there have been
- 9 between Department of State and the Standing Rock Tribe
- 10 since the commencement of the various applications for
- 11 presidential permits for construction of the KXL
- 12 Pipeline?
- MR. CAPOSSELA: Objection on the grounds that
- 14 it's a vague question. If he -- again, if he rephrased
- 15 it and articulated what a contact is, then I think it
- 16 | would be proper. Did they call? Did they e-mail? Did
- 17 they show up?
- 18 But it's a vague question, and that makes it
- 19 difficult to answer in the form that it's been asked.
- MR. TAYLOR: I'll rephrase.
- MR. SMITH: Okay. Thank you.
- 22 Q. Ms. Young, you heard what Mr. Capossela just said
- 23 | about e-mails and letters and telephones and meetings.
- Do you know anything about the cumulative number of
- 25 letters, telephone calls, e-mails, meetings, and other

- 1 contacts between Department of State and your Tribe with 2 respect to the Keystone KXL Pipeline project?
- I'm familiar with the Federal Register that 4 addressed the environmental impacts that were re-redone a couple of times, and I was responsible for reviewing what
- 7 My question was do you know how many contacts there have been between --

impacts it had on the health and -- of the Tribe.

- MR. CAPOSSELA: I'm going to object because she understood the question, and she answered it as best she could. You know, again, he's asking the same question over and over if he doesn't get the answer that they like.
 - She answered what she's familiar with with respect to State Department contacts.
- 16 MR. TAYLOR: I thought this was cross exam.
- 17 MR. SMITH: It is. Overruled.
- 18 Maybe could you ask her in a couple of questions 19 or something like that?
- 20 Do you know how many meetings were held on the 21 reservation between Department of State representatives 22 and the Tribe with respect to the KXL Pipeline
- 2.3 Presidential Permit Application?
- 2.4 There was no consultation on the reservation at all
- 25 by the State Department.

3

6

10

11

12

13

14

- 1 Q. Do you know how many meetings may have been held off
- 2 | the reservation between representatives of the Standing
- 3 Rock Sioux Tribe and Department of State?
- 4 A. I don't know that.
- 5 MR. TAYLOR: That's all the questions I have for
- 6 this witness.
- 7 Thank you.
- 8 MR. SMITH: Intervenor questions?
 - CROSS-EXAMINATION
- 10 BY MR. CLARK:
- 11 Q. Thank you, Ms. Young. Travis Clark on behalf of
- 12 Cheyenne River Sioux Tribe.
- 13 As a duly elected representative of the Standing
- Rock Sioux Tribe is it your opinion that a community
- meeting where some enrolled members of a Tribe are
- present, does that constitute consultation with a duly
- 17 | elected tribal government?
- 18 A. No.
- 19 Q. Same question. Is a community meeting where perhaps
- 20 there's one or two -- a few elected tribal leaders
- 21 present, does that constitute consultation with the
- 22 government of a tribal nation?
- 23 A. No.
- MR. CLARK: Thank you. No further questions.
- MR. SMITH: Mr. Rappold.

- 1 MR. RAPPOLD: Good morning, Ms. Young. My name
 2 is Matt Rappold. I represent your relatives to the south
 3 from the Sicangu Lakota Oyate.
- Thank you for being here today. I have no questions for you.
- 6 MR. SMITH: Ms. Real Bird or Ms. Baker.
- 7 MS. BAKER: Thank you. Jennifer Baker for the 8 Yankton Sioux Tribe.

CROSS-EXAMINATION

10 BY MS. BAKER:

- 11 Q. Representative Young, just a quick follow up to
- 12 Mr. Clark's questions to you.
- Mr. Taylor asked you about meetings of the Tribe and
- 14 the Department of State. As far as the meetings that
- 15 you are aware of that occurred, do you consider those
- 16 to actually count as government-to-government
- 17 consultation?
- 18 A. No.
- 19 Q. Thank you. Mr. Taylor mentioned that -- he
- 20 | mentioned TransCanada's aboriginal regulations policy.
- 21 | That policy states that it's guided by principles of
- 22 | trust, respect, and responsibility.
- Based on your experience do you feel that
- 24 TransCanada complies with this policy of its own?
- MR. TAYLOR: I'm going to object --

1 Α. No. 2 MR. TAYLOR: -- to that question. She already 3 said she doesn't know anything about TransCanada's 4 policy. 5 MS. BAKER: This is follow up to his 6 cross-examination question. He raised the issue. 7 MR. SMITH: Overruled. 8 MS. BAKER: Thank you. Would you mind, again, based on your experience do 10 you feel that TransCanada complies with its own policy on 11 aboriginal regulations? 12 Α. No. 13 MS. BAKER: Thank you. 14 Nothing further. 15 MR. SMITH: Okay. Mr. Ellison or Mr. Martinez? 16 MR. ELLISON: Dakota Rural Action thanks 17 Ms. Young for her testimony, but we have no questions for 18 her. 19 MR. SMITH: Thank you. 20 Ms. Craven. 21 MS. CRAVEN: Kimberly Craven with the Indigenous 22 Environmental Network. 2.3 We have no questions, but we thank you for 24 appearing here today. We understand you had some health

issues, and you came here at your own personal risk.

25

Wе

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1
     really appreciate you appearing.
2
              Thank you.
 3
              MR. SMITH: Mr. Gough.
 4
              MR. GOUGH: The InterTribal Council On Utility
5
     Policy has no questions other than to say thank you again
 6
     for coming. We understand the health issues as well and
7
     hope for -- hope for all the best for your good health.
8
              Thank you.
              THE WITNESS: Thank you.
10
              MR. SMITH: Mr. Dorr.
11
                         CROSS-EXAMINATION
12
     BY MR. DORR:
13
         Thank you. I have a couple of questions. Someone
14
     asked you if there was government-to-government
15
     consultation, and you answered that there was not.
16
         Was there any consultation on behalf of TransCanada
17
     and the Tribe?
18
     Α.
         No.
19
              MR. DORR: Thank you.
20
              No further questions.
21
              MR. SMITH: Mr. Harter.
22
              MR. HARTER: I have no questions. Thank you,
2.3
    Ms. Young.
2.4
                          Is Ms. Lone Eagle here?
              MR. SMITH:
25
              MS. LONE EAGLE: My name is Elizabeth Lone
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```
1
    Eagle. I'm an enrolled member of the Rosebud Sioux
2
     Tribe, and I'm married into the Cheyenne River Sioux
 3
           We live in Bridger, South Dakota.
     Tribe.
 4
              In order to greet you in that way, I say --
5
     (speaks Lakota) -- for being here this morning and I have
 6
    no questions.
7
              Thank you.
8
              MS. MYERS: No questions.
              MR. SMITH: No questions? Okay. Thank you.
10
              Mr. Seamans?
11
              MR. SEAMANS: No questions.
12
              MR. SMITH: Ms. Smith.
13
              MS. SMITH: No questions.
14
              MR. SMITH: Mr. Tanderup.
15
              MR. TANDERUP: No questions.
16
              MR. SMITH: Thank you.
17
              Staff.
18
              MS. EDWARDS: Thank you. Commission Staff has
19
    no questions.
20
              MR. SMITH: Okay. Is there any redirect?
21
              MR. CAPOSSELA: No, thank you, Mr. Smith.
22
              MR. SMITH: Oh, the Commissioner -- Chairman
2.3
    Nelson has a statement or a question.
              CHAIRMAN NELSON: Actually no questions. I just
24
    want to say you've had to endure a lot of legal wrangling
25
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1
     and you understand that's part of the process, but I want
     to echo thank you for being here and during the process.
2
 3
              THE WITNESS:
                            Thank you.
 4
              MR. SMITH: Okay. Now you're done.
 5
              CHAIRMAN NELSON: Mr. Capossela, if I could just
 6
    clarify again, Mr. Crow Ghost is not here today? He's on
7
     tomorrow.
8
              MR. CAPOSSELA: With your indulgence,
    Mr. Chairman.
                    Thank you.
10
              CHAIRMAN NELSON:
                               Okay. Perfect.
11
              MR. SMITH: I think we're back to Dakota Rural
12
    Action then. Mr. Martinez, you were in progress.
13
              MR. MARTINEZ: Yeah. I was going to say given
14
     the timing, it probably makes sense to go ahead and try
15
     to finish up now with Mr. Vokes. We can certainly get
16
     finished before noon. I think that's, of course, going
17
     to depend on the length of any cross-examination, but
18
    we'll see how that goes.
19
              MR. SMITH: We can take a break again, but we'll
20
     forge ahead.
21
              MR. MARTINEZ:
                            Thank you, Mr. Smith. I'd like
22
    to go ahead and recall Mr. Vokes to the stand.
23
              MR. SMITH: Mr. Vokes, do you want to make your
24
    way up here, please.
25
              Mr. Vokes, I'll just let you know you remain
```

- 1 sworn.
- 2 MR. MARTINEZ: I told you that we've really
- 3 focused on trying to narrow down the scope of Mr. Vokes's
- 4 | testimony. And just to give you kind of a little bit of
- 5 | roadmap, we're going really focus on one incident that
- 6 occurred for the project plan for the KXL Pipeline itself
- 7 | as opposed to going into a lot of other matters.

DIRECT EXAMINATION (Continued)

- 9 Q. (BY MR. MARTINEZ) Mr. Vokes, did you work on the
- 10 KXL project?

- 11 A. Yes, I did.
- 12 Q. Which segments?
- 13 A. I worked on one section in Canada and some support
- 14 actions in the United States.
- 15 | O. Which sections in the United States?
- 16 A. It was for the KXL Gulf Coast, I believe. I'm not
- 17 | sure if it was for Phrase 3 or not.
- 18 Q. Okay. Are you familiar with a particular contractor
- 19 called Weldsonix?
- 20 A. I am very familiar with a contractor called
- 21 Weldsonix.
- 22 Q. Who was Weldsonix?
- 23 A. Weldsonix is a nondestructive examination company.
- 24 They're a contract -- they're an inspection contractor.
- Q. Were you familiar -- was Weldsonix hired to do work

- 1 | for the KXL Pipeline project?
- 2 A. We went and saw that KXL was used on the Gulf Coast
- 3 Extension.
- 4 Q. Okay. Now were you familiar with Weldsonix prior to
- 5 any work that they did on KXL?
- 6 A. Yes, I was. Previously Nova Gas Transmission, a
- 7 | portion of TransCanada Corporation, previously dismissed
- 8 Weldsonix and asked them to be removed from the
- 9 recommended suppliers, qualified suppliers.
- 10 Q. Why was that?
- 11 A. Because they had problems with performance, serious
- 12 performance issues that affected pipeline construction.
- 13 Q. And when you said that they were engaging in the
- 14 | nondestructive examination of the pipeline, I'm presuming
- 15 that that was -- they were in charge of inspecting or
- 16 using that particular inspection technique to inspect
- 17 | welds on the pipeline; is that correct?
- 18 A. That's correct. To inspect and accept welds on the
- 19 pipeline.
- Q. Okay. Now given what you've described, that they
- 21 | were either dismissed or not supposed to be part of the
- 22 overall supply chain or approved list of contractors, how
- 23 did they become then a contractor on the KXL project?
- 24 A. We were in the process of updating our supply chain
- 25 | management list. And the Keystone project went and put

- 1 | forward the use of Weldsonix as a contractor. And a
- 2 | member of the Keystone quality management team objected
- 3 to their inclusion in the list.
- 4 Q. Well, let me take a step back. Were you told by any
- 5 | particular individuals at TransCanada that you should go
- 6 | ahead and use Weldsonix on this project?
- 7 A. I was ordered by David Taylor and Meera Kothari that
- 8 | Weldsonix would be qualified.
- 9 Q. What you do you mean by "qualified"?
- 10 A. The qualification is a technical process where we
- 11 bring them to our facility and they have a series of
- 12 tasks to perform within a week. They were given a set of
- 13 | specific instructions that they had to carry out to
- 14 enable them to carry out those tasks.
- 15 Q. But apparently you obviously had issues with
- 16 Weldsonix and their performance; is that correct?
- 17 A. I did.
- 18 Q. Okay. Did you raise those issues with Mr. Taylor?
- 19 A. Yes.
- 20 Q. Did you also raise those issues with Mrs. Kothari?
- 21 A. No. There was no communication with Ms. Kothari.
- 22 During the qualification there was no communication with
- 23 Ms. Kothari about the performance of the contractor.
- Q. Did you raise those issues with her prior to the
- 25 qualification?

- 1 A. Yes. We absolutely raised those issues. Other
- 2 people raised those issues as well, including the --
- 3 | Q. I was going to say you've preempted my next question
- 4 which was going to be did other individuals within
- 5 TransCanada raise issues with Weldsonix using them as a
- 6 contractor to either Mr. Taylor or Mr. Kothari?
- 7 A. Yes. The supply chain management had raised
- 8 objections. Keystone quality management team also raised
- 9 objection. And the -- the grandfather of automated
- 10 ultrasonic testing, Dave Hodgkinson, had also raised
- 11 objection to the qualification of Weldsonix.
- 12 Q. Now these objections, did those occur during the
- course of discussions during project team meetings?
- 14 A. These appeared -- occurred over a period of months.
- 15 Q. And were you involved in those discussions?
- 16 A. Yes.
- 17 Q. Okay. Were there other concerns raised in those
- 18 discussions that you had about Weldsonix?
- 19 A. During the qualification there was definitely some
- 20 concerns raised with performance and safety.
- 21 Q. Did you discuss, for instance, during those
- 22 discussions any issues that Weldsonix had with other
- 23 | pipelines, for example, let's say any of the Kinder
- 24 Morgan Pipelines that they worked on?
- 25 A. That was made well-known that Weldsonix was key

- 1 | to Kinder Morgan's fine when they built the Rocky
- 2 | Mountains Express, and problems with the welding
- 3 inspector resulted in a series of hydro test failures.
- 4 Q. Now did you have any information from other sources
- 5 | such as maybe PHMSA about this particular contractor and
- 6 issues that had arisen with their performance?
- 7 A. Yes. There was actually publicly available
- 8 documents that people could find online and also I knew
- 9 one of the operators from that pipeline and he actually
- 10 | went -- he told a complete story of what happened.
- 11 Q. Now hold on. The publicly available documents that
- 12 you referred to, were those from PHMSA?
- 13 A. Yes.
- 14 Q. And did you obtain those and then raise those as
- 15 issues during the course of the discussions you had with
- 16 the KXL project team?
- 17 A. There were so many pieces of evidence introduced
- 18 | into the qualification of Weldsonix.
- 19 Q. Okay. Were there concerns that you had concerning
- 20 Weldsonix's ability or even its failure to comply with
- 21 | the regulatory requirements that PHMSA had?
- 22 A. That's correct.
- 23 | Q. Okay. Now when you raised all of these response --
- 24 or questions, when you and others within TransCanada
- 25 raised these questions concerning this particular

- 1 | contractor, what was Mr. Taylor's response, for instance?
- 2 A. I was supposed to go ahead and make sure it
- 3 | happened. And when there was a safety violation he went
- 4 and turned it back to be my fault that the contractor did
- 5 something wrong.
- 6 Q. Ultimately did you proceed with qualifying Weldsonix
- 7 as a contractor even over the objections that you and
- 8 others raised?
- 9 A. I never completed the qualification of Weldsonix as
- 10 a contractor. They had completed the technical portion
- of the visit, and there was information gathering and
- 12 | analysis left to do.
- 13 Q. Okay. What can you tell us that could potentially
- 14 happen to a pipeline in the event a contractor such as
- 15 Weldsonix didn't follow the rules with regard to the
- 16 inspection of pipeline welds?
- 17 A. I think the Kinder Morgan Rocky Mountain Express is
- 18 the classic example where you have multiple hydro test
- 19 | failures, and I believe they also had an in-service
- 20 failure.
- 21 Q. And by a failure do you mean a pipeline leak or
- 22 breach?
- 23 A. That's correct.
- Q. Do you know if Weldsonix was ultimately hired by
- 25 TransCanada to perform services with respect to the KXL

1 Pipeline? 2 Yes. I saw them in Texas. 3 Okay. 4 MR. ELLISON: Excuse me. I notice Chairman 5 Hanson is -- do we need a break, Chairman Hanson? 6 COMMISSIONER HANSON: No. If I lay down, then 7 you'll need a break. Thank you. 8 MR. MARTINEZ: And that was actually my last question for Mr. Vokes. So I'm finished with Mr. Vokes 10 at this time. 11 MR. SMITH: Keystone, are you ready to go? MR. WHITE: Mr. Smith, I don't know whether 12 13 Mr. Martinez intends to offer Mr. Vokes's prefiled 14 testimony. There was a pending objection to that on 15 Saturday. It might be appropriate to take that up before 16 we understand what the scope of our cross needs to be. 17 MR. MARTINEZ: We will need to offer that as an 18 exhibit and offer that into evidence. I believe we had 19 designated it as DRA Exhibit 3-A. 20 MR. WHITE: We do have objections to portions of 21 DRA Exhibit 3-A on hearsay grounds as preliminarily 22 discussed on Saturday, but we've taken the opportunity to 2.3 go through and identify the paragraphs by number. 2.4 They're not numbered. The lines aren't 25 numbered, but if we could maybe take it on a

1 paragraph-by-paragraph basis, that might be useful. 2 MR. SMITH: Okay. Just a minute. I want to try to find it here. 3 4 I found it. 5 MR. WHITE: Okay. So with respect to the first 6 two paragraphs, we have no objection. With respect to 7 what I'll call paragraph 3 which deals with allegations 8 around things that occurred in the year 2015, all of those allegations which are apparently related to 10 conversations with "another ex-TransCanada Pipeline's 11 employee" could not have been within personal knowledge 12 of Mr. Vokes. They occurred well after he ceased being 13 an active employee in 2011. 14 So whatever he testifies to here must 15 necessarily have been learned from others and cannot be 16 of his own personal knowledge and, therefore, constitutes 17 hearsay. So object to the admission of paragraph 3. 18 MR. MARTINEZ: Can we perhaps take and sort of 19 deal with the objections as we address each particular 20 paragraph as opposed to having to go through the whole --21 MR. WHITE: Up to the Commission, but I'm happy 22 to do it that way. 2.3 MR. SMITH: I think that would be -- better 24 personally. 25 I think it would make more sense MR. MARTINEZ:

1 in terms of the flow and trying to get it resolved. 2 Obviously, we disagree with that particular 3 objection because I think it's very well-known that 4 Mr. Vokes in particular as a whistle blower has been involved in making a number of complaints and has 6 actually been called, for instance, to testify in front 7 of the National Energy Board, the Canadian Senate about a 8 lot of these matters. And, you know, by virtue of his participation in 10 those National Energy Board proceedings and the Canadian 11 Senate proceedings, these items are certainly within the 12 scope of his personal knowledge, regardless of whether or 13 not they occurred before or after his employment with 14 TransCanada. 15 MR. WHITE: Whether or not he participated in 16 hearings well after the fact does not go back and make 17 this -- make these allegations matters that could have 18 been within his personal knowledge at a time when he wasn't there. 19 20 MR. SMITH: Staff, do you have a position on 21 this? 22 MR. CREMER: Staff does not take a position. 2.3 Thank you.

Okay. We'll sustain that.

Next objection is with respect to

2.4

25

MR. SMITH:

MR. WHITE:

paragraph 4, the next paragraph.

2.3

2.4

So this paragraph pertains to allegations regarding an incident that occurred in October of 2013.

Again, Mr. Vokes was not an employee of TransCanada in 2013 so anything that he says or thinks -- or purports to know about an event and the cause of an event that occurred in 2013 could not possibly be within his personal knowledge. He was gone for two years.

Hearsay objection.

MR. MARTINEZ: I would seriously disagree with that. While the pipeline did indeed rupture postemployment with respect to Mr. Vokes, he's clearly testifying that in his opinion that occurred as a result of cost and scheduling decisions that were made by his peers and project managers back during the time when he actually was employed and would have had knowledge of the particular circumstances that he believes resulted in ultimately that pipeline breach.

MR. WHITE: And since he wasn't there at the time that the incident occurred, he cannot know what the exact cause was so he can't relate the cause back to his speculation around what the cause might have been. He was not there at the time the cause was determined.

MR. MARTINEZ: Well, he's expressed his opinion as to what those causes are. The Commission may or may

not take that, you know, as it desires. But he's certainly demonstrated his knowledge of these particular issues and the fact that he certainly believes that that may be the case. And I would suggest that that is admissible.

2.3

And also I would suggest that TransCanada could certainly present rebuttal testimony. In fact, they've already designated a rebuttal witness if they don't believe that --

MR. WHITE: Whether or not we have a rebuttal witness prepared has nothing to do with the admissibility of this portion of his exhibit.

MR. SMITH: Okay. The Commissioners feel it should be overruled. So we're overruling at this point.

MR. WHITE: The final paragraphs we'll address are paragraphs 10 through 13. These paragraphs have to do with the Gulf Coast project. The Gulf Coast project, as we've heard earlier in this proceeding, was constructed between August of 2012 and December of 2013.

Mr. Vokes was not an employee during that period. In fact, has testified that his -- he was not -- he was not showing up for work starting October 26, 2011, well before the commencement of construction of the Gulf Coast project.

Therefore, anything that he purports to know

about the Gulf Coast project well postdates his employment and cannot be within his personal knowledge and, therefore, hearsay objection.

2.3

MR. SMITH: Can you point to us, where are these paragraphs?

MR. WHITE: Okay. So I started numbering, and going through the document what I call paragraph 10 is the last paragraph on the bottom of page 3. And that carries on to 11, 12, and 13 around the middle of page --well, it's unnumbered, but it must be page 4.

MR. MARTINEZ: My suggestion with that would be that what Mr. Vokes testified to this morning was specifically related to the selection of the welding inspections. And, you know, that occurred -- or for the Gulf Coast segment while he was actually employed at TransCanada.

And, you know, based on his testimony it certainly would, you know, appear that whatever issues that resulted from welding certainly could have then been tied to the selection of the welding inspection contractor at that point in time.

To the extent that Mr. Vokes is testifying about those particular issues that related to the selection of the inspection team and the processes that occurred and, as he has testified, the fact that TransCanada went ahead

and proceeded to use a critical inspection contractor that Mr. Vokes and others within TransCanada clearly had issues with, I think is very relevant. And that certainly -- that portion of his testimony would not be hearsay.

2.3

MR. WHITE: If you look at paragraph 10, it specifically refers to information that he received from a former worker that was forwarded to him after his dismissal. So obviously he's using information gathered after his termination of employment.

The material or the information contained in these paragraphs relates to the period of time that the Gulf Coast was under construction. If you look at paragraph 13, "During Gulf Coast construction I had." So these paragraphs pertain to activities that occurred posttermination of employment.

MR. MARTINEZ: Well, and I would suggest that we've already entered as exhibits DRA Exhibits No. 69 and 70, which specifically do relate to the Gulf Coast. And, furthermore, I think it's clearly within bounds for Mr. Vokes to testify about any communications he may have had with TransCanada employees either prior to or subsequent to the termination of his employment with the company.

And the other thing that we also have is we

```
1
     clearly have an exception to statements of hearsay,
2
    particularly as they relate to admissions by party
     opponents. That's clearly a portion of the South Dakota
 3
 4
    hearsay rules.
 5
              CHAIRMAN NELSON:
                                If I could just ask,
 6
    paragraph 13 was the last one that was in question at
7
     this point; is that correct?
8
              MR. WHITE: Yes. Yes, it is.
              MR. MARTINEZ: 13 is the one that starts with, I
10
    believe, During the Keystone Gulf Coast construction.
11
              Is that what you're referring to, Mr. White?
              MR. WHITE: Yes, it is.
12
13
              MR. MARTINEZ: Okay. Thank you, sir.
14
              MR. SMITH: I'm going to sustain with respect to
15
     10, 11, and 12 and deny with respect to 13.
16
              MR. MARTINEZ: Do you have any other objections
17
    with respect to the prefiled testimony?
18
              MR. WHITE: We have no other objections to the
19
     Prefiled Direct Testimony at this time.
              MR. MARTINEZ: I've concluded with the witness.
20
21
              MR. SMITH: Yes. And you offered this; correct?
22
              MR. MARTINEZ: Yes.
2.3
              MR. SMITH: And the exhibit number is what?
2.4
              MR. MARTINEZ: We're designated as 3-A.
25
              MR. SMITH:
                          What thousands are you?
```

1 MR. MARTINEZ: That would be 1003, I believe is 2 what it would start with. MR. SMITH: So 1003-A? 3 4 MR. MARTINEZ: Correct. 5 MR. SMITH: Is admitted. Those portions which 6 were not subject to granting of exclusion motions by 7 Keystone. 8 MR. WHITE: And sorry. MR. SMITH: Are you done with your direct exam? 10 Okay. Mr. White. 11 MR. WHITE: Just a few questions for 12 cross-examination of the witness. 13 CROSS-EXAMINATION 14 BY MR. WHITE: 15 Mr. Vokes, I think you testified on Saturday evening 16 that your current employment is with your own company; is 17 that correct? 18 That's correct. 19 And what's the name of that company? 20 Kantana Metallurgican Process Services. Α. 21 Q. And how many employees does that company have? 22 Α. One. 2.3 And who would that be? 0. 24 Α. Me.

And what services does your company provide?

- A. I have provided consulting services on a variety of metallurgical subjects.
- Q. And I think we discussed briefly on Saturday your videotaping of the proceedings. Is that --
- 5 MR. MARTINEZ: I would object to this question.
- 6 MR. WHITE: I haven't asked the question.
- 7 MR. MARTINEZ: Okay. Go ahead.
- Q. Are those videotapes being made for the purposes of your company's use?
- MR. MARTINEZ: I would object to that question.
- I don't believe it has any relevancy to these proceedings
- 12 | or to Mr. Vokes's testimony here.
- MR. WHITE: Goes to bias.
- MR. SMITH: How does it go to bias? I guess I
- 15 | need to have that explained.
- MR. WHITE: If it's for the purposes of
- 17 utilization by Mr. Vokes to continue his efforts to
- 18 discredit TransCanada, that it would appear that that
- 19 would be a bias.
- 20 MR. MARTINEZ: Well, I'm not necessarily sure
- 21 how that relates to --
- MR. SMITH: Okay. Sustained.
- 23 MR. WHITE: We have no further questions of
- 24 Mr. Vokes.
- MR. SMITH: Intervenor examination of Mr. Vokes.

1 MR. CLARK: Thank you, Mr. Smith. I just have 2 two questions. 3 CROSS-EXAMINATION 4 BY MR. CLARK: 5 Mr. Vokes, you've detailed in the testimony that 6 you've given orally and in your prefiled a number of 7 management and technical issues that you believe call 8 into question TransCanada's ability to construct and operate KXL safely. 10 Would it be your opinion that the management issues 11 and technical issues that you've described have a 12 potential impact on the ability of TransCanada to safely 13 cross the Bridger Creek area? 14 There have been HDD sections before that haven't 15 been pulled completely through, and they've had to go 16 after the coating is damaged. I believe that was on 17 NorthStar, NCC NorthStar. So some of these are very technically challenged, 18 19 and we certainly wouldn't want schedule and cost to get 20 in the way of technical quality. 21 MR. CLARK: Thank you. 22 No further questions. 2.3 MR. SMITH: Okay. Mr. Rappold. 2.4 MR. RAPPOLD: Rosebud has no questions, sir.

Okay. Thank you.

MR. SMITH:

```
1
              Mr. Capossela.
2
              MR. CAPOSSELA: Thank you, Mr. Smith.
 3
              Briefly.
4
                         CROSS-EXAMINATION
5
     BY MR. CAPOSSELA:
6
         Mr. Vokes, are you against oil and gas development?
7
         No. I am absolutely not against oil and gas
8
     development.
              MR. CAPOSSELA: Thank you. I have no further
10
     questions.
11
              MR. SMITH: Thank you. Ms. Real Bird or Baker.
12
              MS. REAL BIRD: Yankton has no questions for
13
    Mr. Vokes.
14
              MR. SMITH: Okay. Mr. Blackburn's not here.
15
              Ms. Craven.
16
              MS. CRAVEN: The Indigenous Environmental
17
    Network has no questions for Mr. Vokes.
18
              MR. SMITH: Mr. Gough.
19
              MR. GOUGH: No questions from the InterTribal
20
     COUP.
21
              Thank you.
22
              MR. DORR: Mr. Dorr. Mr. Dorr has no
23
     questions.
24
              MR. SMITH: Thank you.
25
              Mr. Harter.
```

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1
              MR. HARTER: I have just one.
2
              MR. SMITH: Okay. Fire away.
 3
                         CROSS-EXAMINATION
4
    BY MR. HARTER:
5
    Q. Mr. Vokes, on the base Keystone project were you
    aware of the portion of the pipe, I believe it was in
6
7
    Marshall County, that floated back out of the ground
    because of wet conditions?
    A. No --
10
              MR. WHITE: Objection. Assumes facts not in
11
    evidence.
12
              MR. SMITH: Sustained. And he doesn't know.
13
    Okay.
14
              MR. HARTER: Okay. Thank you.
15
              MR. SMITH: Ms. Lone Eagle.
16
              MS. LONE EAGLE: This is Elizabeth Lone Eagle.
17
     I have no questions.
18
              MR. SMITH: Ms. Myers.
19
              MS. MYERS: Cindy Myers has no questions.
20
              MR. SEAMANS: No questions.
21
              Ms. Smith.
22
              MS. SMITH: No questions.
2.3
              MR. SMITH: Mr. Tanderup.
24
              MR. TANDERUP: No questions.
25
              MR. SMITH: Staff.
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1
              MS. EDWARDS: Thank you. No questions.
2
              MR. SMITH: Okay. Do you have any redirect?
 3
              MR. MARTINEZ:
                            Not at this time. I think we're
 4
     concluded.
              Sorry. Commissioner questions?
 6
              Perhaps Commissioner Hanson may spur some
7
     questions that may result in redirect.
8
              MR. SMITH: Mr. Hanson, any questions?
              COMMISSIONER HANSON: Mr. Vokes, thank you for
10
    your testimony.
11
              As I understand your testimony -- please correct
    me if I'm wrong -- you did not witness any of the welding
12
13
    or construction of Keystone in South Dakota?
14
              Is that correct?
15
              THE WITNESS: No. I was not responsible for
16
     South Dakota.
17
              COMMISSIONER HANSON: Okay. Have you observed
18
     any of the ultrasonic tests that took place in
     South Dakota?
19
              THE WITNESS: No. I have not observed the
20
21
    ultrasonic tests that have taken place in South Dakota.
22
              COMMISSIONER HANSON: Are you familiar with the
2.3
    process that was used in South Dakota?
2.4
              THE WITNESS: I am very familiar with the
25
    process that was used in South Dakota.
```

COMMISSIONER HANSON: So would you describe for us the process of welding that took place in South Dakota.

2.3

THE WITNESS: The process of welding that took place in South Dakota, the contract, both contractors Michels and Price Gregory used a combination of mechanized gas metal arc welding, and they used a process of manual shield and metal arc welding.

And the pipe joining techniques they went and used was -- to go from light wall to heavy wall transitions was the back bevel transition where the pipes are the same diameter to the outside. So the inside of the pipe is manually ground. And this is the cause of the Otterburne explosion actually.

And the important thing about the back bevel transitions is on the automated ultrasonic -- or, I mean, on the automated mechanized welding we have to use automated ultrasonic testing. They have to be used together. It's not an option whether or not you can use them.

And, whereas, manual welding we can use both radiography, and we can use automated ultrasonic testing. When we come to back bevel transitions we can only use what we call -- well, the vernacular is a bit different in Canada and the United States.

So the -- we have to use in Canada -- we call it double wall exposure, single wall review, and where we shoot through both walls of the pipe and project it on to a single type of film. And this sort of technique results in film that's hard to read.

2.3

2.4

And there was actually a couple of cracks that were missed and there was a couple of hydro test failures and there was arguments about whether or not the contractor had actually seen the crack previous to putting it in service.

But the point being is part of the welding and inspection does result in long-term defects that are hard to detect with in-line inspection that can result in a future leak. Sometimes it can be an immediate leak such as it was with the construction of hydro test failures, and sometimes it can wait 30, 40 years such as it did at Otterburne, Manitoba.

COMMISSIONER HANSON: Thank you for the elaboration. You went beyond the question, but thank you for the extra information.

Are you aware then that -- or not aware of the percentage of welds that were ultrasonically tested on the Keystone Pipeline in South Dakota?

THE WITNESS: No. I can't say that I'm -- I'm aware of that. All I can tell you is that if it was

```
1
     welded with a mechanized gas metal arc process, it was
 2
     inspected with a contractor, hired automated ultrasonic
 3
     inspection contractor.
 4
              COMMISSIONER HANSON: That contractor was an
 5
     independent contractor?
 6
              THE WITNESS: If they work for a welding
7
     contractor, I would not consider them an independent
8
     contractor.
              COMMISSIONER HANSON: They were -- it was not
10
     the same company, and it was not a subsidiary, is that
11
     correct, of welder?
12
              THE WITNESS: That is correct. It is a very
13
     specialized business.
14
              COMMISSIONER HANSON: Thank you. And how many
15
     welds on each joint are accomplished?
16
              THE WITNESS: So basically you summarize it as
17
     there's one girth weld per joint as delivered.
18
              COMMISSIONER HANSON: Don't they go through a
19
     stage where they move the housing units from three in a
20
     row as they go from one to the next, and then they put on
21
     the circular apparatus that does the weld and they do
22
     that three times?
2.3
              THE WITNESS: Well, okay. So that's a different
24
     question.
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So how many welding passes? How many welding

```
1
     passes depends on how thick the pipe is. Generally you
2
     have to have a root pass. You have to have a hot pass.
 3
     And then some types of thin pipes you can actually get
 4
     away with going right to the surface. Other types of
 5
     thick wall you can actually spend quite a while welding.
 6
              COMMISSIONER HANSON: So do you know how many
7
     passes were done in Keystone Pipeline in South Dakota.
8
              THE WITNESS: Robert Lazor issued the welding
9
     procedures. He can tell you.
10
              COMMISSIONER HANSON: Where was the peaked pipe
11
     used?
12
              THE WITNESS: I believe -- just trying to
13
     remember exactly where they were. I think they were --
14
     I'm trying to remember.
15
                                    Let me rephrase that.
              COMMISSIONER HANSON:
16
              Are you aware of any peaked pipe being used in
17
     South Dakota?
18
                            The pipe -- I believe all the pipe
              THE WITNESS:
19
     that was used in South Dakota would have been -- or the
20
     vast majority of it should have been Welspun pipe, which
21
     came from a spiral mill in India.
22
              COMMISSIONER HANSON:
                                    So your answer is?
2.3
              THE WITNESS:
                            No.
2.4
              COMMISSIONER HANSON:
                                    Thank you.
25
              Are you aware of any peaked pipe being used in
```

1 the United States on the Keystone Pipeline? 2 THE WITNESS: No. 3 COMMISSIONER HANSON: Thank you. 4 To the best of your knowledge, is there a 5 complete archive of all of the ultrasonic testing that's 6 done on each weld? Is that archived? 7 THE WITNESS: Yes, it is. It's -- there's 8 arguments on the archiving of it because the nature of the archiving is digital. So we keep both a paper and a 10 digital copy. We're supposed to keep it for the lifetime 11 of the pipe. 12 COMMISSIONER HANSON: Thank you. No further 13 questions. 14 MR. SMITH: Chairman Nelson. 15 CHAIRMAN NELSON: Just a couple. 16 Commissioner Hanson asked you questions 17 specifically about the welding process in South Dakota on 18 the base Keystone Pipeline. And in your answer you were 19 talking about hydro test failures. Were those failures in South Dakota? 20 21 THE WITNESS: I couldn't tell -- I couldn't tell 22 you that question. TransCanada operates as silos so they 2.3 don't let you know everything about all the projects 24 unless somebody from the project actually comes and talks 25 to you.

CHAIRMAN NELSON: On Saturday you -- and Commissioner Hanson just asked a follow-up question about this issue of peaked pipe. And you talked at length about the risk of using this peaked pipe in Keystone I.

2.3

Can you quantify the risk that you were talking about?

THE WITNESS: Most of the risks that are in the code are hard to quantify. We see a lot of things wrong. And some may never have a bearing, but they're forbidden for a reason because somebody somewhere sometime had a problem with them, and those are -- those are why they become forbidden practices. And the code and the regulations were written in mandatory language.

And if you do risk analysis, it's quite another story than compliance. And we know what we can get away with and what we can't get away with. But sometimes depending on the circumstances the risks are extended.

And I've been -- I was involved in several of those incidences where the argument was that it posed little risk even though the compliance was obvious. Or the lack of compliance was obvious.

And sometimes they never make a difference, and sometimes they make an absolute disaster. It's -- there's a tree, a risk analysis tree, that many industries use, and it talks about the number of small

```
1
     incidences leading to the next incremental level of
2
     incident, which leads to the next incremental level of
 3
     incident, which leads to the next incremental level.
 4
              The problem with pipe lining, oftentimes you go
5
     from the small incidences to the major incidences
 6
     immediately. There's no warning in between.
7
              CHAIRMAN NELSON: No more questions.
8
              MR. SMITH: Do you have any follow-ons?
              MR. MARTINEZ: Nothing further on redirect.
10
              MR. SMITH: Okay. Thanks.
              Do any Intervenors feel -- or TransCanada?
11
12
              MR. WHITE: No follow up.
13
              MR. SMITH: Okay. Any Intervenors have any
14
     follow up to Commissioner questions?
15
              I'm just going to ask the whole group and see if
16
     I -- okay.
17
              Seeing none, Staff, any follow on?
18
              Okay. I think you may be excused then,
19
     Mr. Vokes. Thank you.
20
              What do you think? We're at 10 to.
21
              Commissioner Nelson would like to have a
22
     discussion about, you know, order this afternoon so we
2.3
     kind of can get organized here over the noon hour.
2.4
              CHAIRMAN NELSON: If I've understood things
25
     correctly, you're ready with Dr. Davis; is that correct?
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```
1
              MR. ELLISON: I'm sorry?
2
              CHAIRMAN NELSON:
                                Are you ready with Dr. Davis
     immediately after lunch?
 3
 4
              MR. ELLISON: Yes. We could go, sir.
5
              CHAIRMAN NELSON: I think that would probably be
6
    good. I see Ms. Spotted Eagle is here, and so she would
7
    be able to go today; is that correct?
8
              MS. REAL BIRD: Sure. And then I think Staff
    had a time certain witness too that we could accommodate
10
    before --
11
              CHAIRMAN NELSON: They flexed until today or
12
    tomorrow, either one. Correct?
13
              Which would you prefer?
14
              MS. EDWARDS: He actually -- his flight was
15
    cancelled, and I told him to not get on a plane until he
16
    hears from me depending on how long this goes. So not
17
     today.
18
              CHAIRMAN NELSON: Not today?
19
              MS. EDWARDS: Yes.
20
              CHAIRMAN NELSON: What about Ms. Sibson? Is she
21
    prepared to go today?
22
              MR. ELLISON: It's my understanding that the
2.3
    Sibsons will be here tomorrow.
24
             MS. REAL BIRD: Chairman Nelson, we had an
25
     update from the witness with a preference for tomorrow if
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1 that can be accommodated. 2 CHAIRMAN NELSON: Well, maybe yes, maybe no 3 because we need to keep working through, folks. 4 Now having said that, we've also got a couple of 5 Keystone rebuttal witnesses, and so we may end up getting 6 to them today. So we're going to go through Davis, 7 Spotted Eagle, and then probably into the rebuttal 8 witnesses, as I see it. MR. ELLISON: There's certainly -- to my 10 knowledge, I believe that there would be Staff witnesses 11 also that may be available to go. 12 CHAIRMAN NELSON: And I guess, you know, 13 that's -- you probably need to work that out whether or 14 not you want your folks to go first or whether you want 15 to cede to their rebuttal witnesses. Doesn't matter to 16 me. 17 MR. DORR: Chairman Hanson, this is Gary Dorr. 18 I have a witness also, but he won't be here today. CHAIRMAN NELSON: And who is that? 19 20 MR. DORR: Wayne Frederick. The Honorable Wayne 21 Frederick. 22 MS. CRAVEN: Chairman Nelson. I thought it was 2.3 understood that all the direct testimony would be 24 presented before the rebuttal as much as possible. And 25 the Commission Staff does have a lot of direct testimony.

1 CHAIRMAN NELSON: Absolutely. And if we want to 2 command Ms. Sibson to be here this afternoon, I quess we 3 can probably do that. It depends on how flexible we want 4 to be. 5 MR. ELLISON: I think that what was being 6 proposed was that there may be other witnesses that are 7 actually here for Staff that might be able to go. 8 MR. CREMER: Correct. But I believe the rebuttal witnesses need to be done tomorrow. And based 10 on the length of time it has taken previously, it is 11 probably best to get them done and out of the way. 12 MR. ELLISON: I'm not suggesting anything 13 different than what's being proposed. I was just simply 14 stating that the Sibsons are not here, and there may be 15 other witnesses who can give --16 CHAIRMAN NELSON: I understand that. 17 Ms. Craven's point is that we're going to go in the 18 absolute order that we've laid out, then she's next on the list. 19 20 And I'm suggesting we need to have a little 21 flexibility here. That's where I'm coming from. 22 MR. ELLISON: I'm not arguing against --2.3 CHAIRMAN NELSON: I think we've got a lineup for 24 this afternoon. Let's break for lunch and come back at 25 10 after 1:00.

1 (A lunch recess is taken) 2 MR. SMITH: Okay. We're going to reconvene 3 after the recess. We had a couple of issues with -- with 4 some records here so we've got that resolved. 5 COMMISSIONER HANSON: Mr. Smith, before we begin 6 I'd like to have a -- or if we have begun -- you've 7 called it to order, I assume? 8 During the break I was privileged to see a -- is Mr. Dorr here? 10 MS. BAKER: He's coming back, but he's not here 11 yet. 12 COMMISSIONER HANSON: All right. I'll wait for 13 my comments until he returns. 14 MR. SMITH: Mr. Ellison, please proceed. 15 MR. ELLISON: Thank you. Dakota Rural Action 16 calls professor and Dr. Arden Davis. 17 (The oath of affirmation is administered 18 by the court reporter.) 19 DIRECT EXAMINATION 20 BY MR. ELLISON: 21 Dr. Davis, would you please give us a brief summary 22 of your education and training. 2.3 I've taught geological engineering and groundwater 24 courses for about 30 years or more at South Dakota School 25 of Mines. I have a bachelor's degree in geology from the

- 1 University of Minnesota and my master's and Ph.D. in 2 geological engineering from South Dakota School of Mines.
- 3 I'm a registered professional engineer in
 4 South Dakota, and I've done consulting work since the
- 5 1980s roughly or slightly earlier.
- Q. Are you at this point a professor emeritus at the School of Mines?
- 8 A. Yes. I retired in June, and now I'm a professor
- 9 emeritus. So I no longer teach but I do a little
- 10 research, yeah.
- 11 Q. Were you involved in any pipeline spill issues or
- 12 tank spill issues of crude oil in the State of South
- 13 Dakota?
- 14 A. The Williams Pipeline at Hayward Elementary School
- was a project I was involved in back in the 1980s. And
- 16 I've also done consulting work for people for various
- 17 environmental contamination problems.
- 18 Q. When you were working on that pipeline spill were
- 19 you working with the State of South Dakota?
- 20 A. That was actually a tank that leaked, but it was for
- 21 Williams Pipeline Company. But, yes, I worked with the
- 22 State of South Dakota.
- 23 Q. Now you have submitted written testimony in this
- 24 matter, have you not?
- 25 A. Yes.

Q. And I'm not going to go through it because it's there, but I do want to ask if you would please help us with -- I'm going to be referring to attachments to your

5 Doctor, do you recognize this map?

written testimony.

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- A. Yes. That's from the State Department, a map of the water body crossings.
- Q. And within your professional training and experience is this a general overview of the water systems, at least the surface water systems within our state?
 - A. The northwestern corner of South Dakota here in Harding County is where the proposed route would cross the Little Missouri River, which flows into the Missouri. And then to the southeast would be the Moreau River and the Grand River and Cherry Creek, and then down toward the Cheyenne River here.

White River. Now those are the surface water bodies, the major ones, but there are many smaller creeks in between.

And then there are numerous small aquifers. For example,

And then the Bad River would be crossed and the

- 21 there's wind blown --
- Q. If I may, you actually -- as part of your written
 testimony you actually have some more detailed maps, do
 you not, that you attached to your testimony?
- 25 A. Yes.

- 1 | Q. And that would perhaps make it easier for the
- 2 | Commission to get a better visualization of what it is
- 3 that you're talking about?
- 4 A. That's right.
- 5 Q. Is this one of those maps, sir?
- 6 A. Yes. This is the South Dakota State Geologic Map.
- 7 And I superimposed on there the general proposed route of
- 8 the pipeline from northwest to southeast.
- 9 Q. Okay. You began by telling us about the -- first
- 10 | the hydrology in northwestern South Dakota. We've heard
- 11 a lot of testimony hearing about the hydrology in Tripp
- 12 County.
- But if you could please tell us about the hydrology
- 14 in northwestern South Dakota where the pipeline enters
- 15 the state.
- 16 A. The area here of the green color where my pointer is
- 17 | is the Hell Creek Formation, which is shale, but it
- 18 contains bentonite.
- 19 Q. And is that a formation that has any connection to
- 20 water resources?
- 21 A. The Hell Creek generally is not widely used as an
- 22 aquifer but somewhat by ranchers in the area for small
- 23 | stock watering and for domestic use.
- Q. And as you were to advance just a little bit to --
- 25 | well, is there anything about the geology of that area

- 1 \mid that you feel is important for the Commission to note?
- 2 A. The Hell Creek, as I mentioned, contains bentonite.
- 3 | So in steep areas it could be subject to slope failure.
- 4 Q. And why does that occur? Why is it susceptible to
- 5 | slope failure?
- 6 A. Well, bentonite is a clay mineral. It's a platy
- 7 | mineral that can absorb water in between the sheetlike
- 8 layers. And bentonite in particular can absorb up to
- 9 around 190 percent of its own weight in water. So the
- 10 | weight of water divided by the weight of solids can be
- 11 almost two to one.
- 12 And when it absorbs water then it's prone to
- 13 failure. It also shrinks drastically during dry periods
- 14 so it's the swell-shrink material that leads to slope
- 15 instability.
- 16 Q. If there were to be 3 or 4 inches of rain falling on
- 17 | that particular area, would that be particularly
- 18 | problematic in terms of the stability of the area?
- 19 A. It could be, but it would depend also on the
- 20 | intensity of the rainfall. If it all came really fast
- 21 and all ran off, it might not soak in. If it were a
- 22 three- or four-day soaker, then it would really absorb a
- 23 lot of water into the bentonite.
- Q. Thank you. I'm wondering if you can work your way
- 25 down on this particular map and tell us what you can

- about the hydrology and geology of the area, especially as they interrelate with each other.
- A. In the area here southeast of the town of Buffalo is
 wind blown material that is somewhat similar to sand
 hills type material. And where it's saturated then it
 can form a minor aquifer in the area.

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And so it's exposed right at the surface, and that's the recharge area there. That's the light yellow, which is eolian material. I think it's shown as QE on the map, although it's not possible to read at this scale.

- Q. If I put on a little bit larger version of that
 map -- this is more of a localized version of the map,
 sir?
 - A. Yes. It's right in this area here. That lightest yellow is that wind blown material that, were saturated, can make an aquifer.
- Q. Sorry. I didn't mean to interrupt you. I was just trying to get the most visually descriptive map or diagram in front of you.

20 And as you proceed out of Harding County.

looks like -- I'm having a little trouble reading it.

That's the North Fork of the Moreau River. And this was the Grand River up there. There's alluvium along there as well. But this yellow is alluvium, which is permeable

In this area there's alluvium along this creek.

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- 1 sand and gravel.
- 2 | Q. Okay. And if there was to be a spill up in the
- 3 | northwestern part of the state along the pipeline route,
- 4 and focusing just on that part of the state, what would
- 5 | be the potential travel areas and areas of concern in
- 6 terms of contamination?
- 7 A. It could travel underground. If there were a
- 8 rupture along the alluvium, it could travel to the
- 9 groundwater there. Or it could travel as overland flow
- 10 in the perennial streams here.
- 11 Q. I imagine it would make a difference whether the
- 12 ground is frozen versus whether it is midsummer?
- 13 A. Certainly.
- 14 Q. How so?
- 15 A. Well, if the ground is not frozen, in the summertime
- 16 then infiltration could occur much more rapidly from the
- 17 land surface.
- 18 Now if there were an underground leak of the
- 19 pipeline below about the frost line, 3 or 4 feet deep
- 20 | below that point it could be traveling even in the
- 21 wintertime.
- 22 Q. So if TransCanada buried its pipe approximately
- 23 | 6 feet under the ground, it would be right at pretty much
- 24 | what we regard as our frost level?
- 25 A. I'm sorry?

- 1 | Q. Okay. If TransCanada buries its pipe approximately
- 2 | 6 feet under the surface, would that be around the frost
- 3 level that you're talking about?
- 4 A. That would be slightly below it, I believe.
- 5 | Q. Showing you the -- what I hope is the next map along
- 6 the route -- does that seem to be the next map along the
- 7 route, sir?
- 8 A. Yes. In the upper northwestern corner there the
- 9 proposed pipeline route is shown in black. And there
- 10 across is the Fox Hills Aquifer.
- 11 Q. And what's important about the Fox Hills Aquifer?
- 12 A. It's probably northwestern South Dakota's most
- 13 important aquifer in terms of the towns that use it. And
- 14 it's exposed over a wide area so that's the recharge area
- of the aquifer. It's sand, sandstone.
- 16 Q. And is there a difference between if there was to be
- 17 | a spill at a recharge area versus further away from the
- 18 recharge area in terms of both infiltration into the
- 19 water system?
- 20 A. If the aquifer were confined below the surface with
- 21 | a confining layer at the surface, then there would be
- 22 | much less chance for contamination from a surface spill
- 23 to get down to the confining layer to the aquifer.
- But where the recharge area is exposed, it's right
- 25 at the surface, and infiltration of the contaminant could

- 1 occur.
- 2 Q. Would it then just flow down the aquifer in its
- 3 | normal flow direction gradient?
- 4 A. Typically it would flow by gravity until it reaches
- 5 | the water table and then start flowing with the
- 6 groundwater gradient.
- 7 Q. Is there much of a confining layer above the Fox
- 8 | Hills Aquifer that would actually act as a confined
- 9 | layer, or what is the geology?
- 10 A. Where the Fox Hills is exposed there, that KFH,
- 11 there is no confining layer there, that's the aquifer at
- 12 the surface.
- 13 Q. What was that term that you used?
- 14 A. KFH is the symbol for the Fox Hills.
- 15 Q. Okay. Thank you. Continuing on then with this map,
- 16 | what can you -- you know, as you proceed from -- I guess
- 17 | you're going what, northwest to southeast along the
- 18 | general pipeline route?
- 19 A. Yes.
- 20 Q. Is there something, other formations both in terms
- 21 of water resource areas and related geological
- 22 formations, that you could use this map to help us
- 23 | understand along the pipeline route?
- 24 A. Well, to continue with the route, it goes off of
- 25 this map, off of the northwestern corner. But if we go

- to another map, we could possibly.
- Q. Is this the map?
- 3 A. Yes. There's the Fox Hills Formation, the aquifer
- 4 | that I mentioned. And then here it gets to where it
- 5 crosses the Pierre Shale, which is a cretaceous aged
- 6 | black shale but also contains a lot of bentonite and
- 7 | could cause engineering and construction problems because
- 8 of the bentonite.
- 9 Q. How so? What are the characteristics of bentonite
- 10 | that would create potential issues?
- 11 A. Well, as I mentioned before, the Pierre Shale with
- 12 | bentonite is subject to slope failure because of
- 13 instability because of the nature of the bentonite. It
- 14 is a clay mineral. It has very little resistance to
- 15 | sliding, a low angle of internal friction.
- And so that, with a combination of the swelling
- 17 | potential, taking on water, can lead to instability and
- 18 | could potentially cause problems with the pipeline,
- 19 especially on steep slopes. For example, where it would
- 20 come down the slope toward the Cheyenne River and then
- 21 back up out of it.
- 22 Q. Could you show us on that map the extent of the
- 23 Pierre Shale along that route?
- 24 A. It would be a little bit up here, I believe. And
- 25 then starting roughly in here. And except for the

- 1 | alluvium layer and this quaternium terrace, which is an
- 2 | aquifer, and this eolian material it would continue on
- 3 through Pierre Shale through almost the entire section of
- 4 state geological map.
- 5 igl| Q. Do you have any idea on this particular map what
- 6 | kind of length of travel through area in terms of
- 7 | miles -- can you give us an approximation on this map?
- 8 A. I'm not sure about this map itself without a scale
- 9 there, but I did a quick calculation for the entire state
- 10 | with the proposed route, and I think it's slightly more
- 11 than 150 miles of Pierre Shale.
- 12 Q. This sliding or hazardous slide area, is that a very
- 13 rough lay explanation or statement of what it is?
- 14 A. I'm sorry. Could you repeat the question?
- 15 Q. Sure. I think I constantly get the term wrong.
- 16 What would you describe it in terms of it's a slip or a
- 17 slide?
- 18 What's the correct term for this geology?
- 19 A. There are various terms, but typically slope failure
- 20 is used as a general term there. But landslide
- 21 | accurately describes it as well.
- 22 Q. Okay. How steep does a -- well, let me back up a
- 23 moment. What is the topography as you go through that --
- 24 | along the general route? Is it flat?
- 25 A. In much of western South Dakota it's fairly rugged

- 1 | topography on the Pierre Shale. Tend to go up a ridge
- 2 and down into a gully and up a ridge. And so it's not
- 3 been smoothed out the way much of eastern South Dakota
- 4 | has by the glaciers. It's a rougher, more rugged
- 5 terrain.
- 6 Q. If it's a steep slope, then that's more problematic
- 7 | than a less steep slope. Would that be fair to say in
- 8 | terms of the slide?
- 9 A. That's correct.
- 10 Q. If it was a less steep slope would, that eliminate
- 11 | the problem?
- 12 A. Not necessarily.
- 13 Q. You gave us a figure of 100 and how many miles?
- 14 A. I think it's a little over 150 miles of Pierre
- 15 Shale.
- 16 Q. Would you say that only 1.6 miles along that entire
- 17 | route are potentially problematic for sliding?
- 18 A. I would be very surprised to hear that.
- 19 Q. You mentioned, sir, that Cheyenne River is --
- 20 Cheyenne River, could you show us where that is, please,
- 21 on this map.
- 22 A. The Cheyenne River flows along here. It drains
- 23 almost the entire Black Hills (indicating).
- 24 Q. And where does it drain into?
- 25 A. It drains into the Oahe Reservoir. And this is the

- 1 upstream end of the Oahe Reservoir on the Cheyenne arm
- 2 here where that larger area of blue water is. So that's
- 3 | the Oahe Reservoir right there. So this would be
- 4 downstream from the crossing toward the Oahe.
- 5 | Q. Did you do any effort to calculate the speed at
- 6 which if there was a spill right at the Cheyenne River
- 7 crossing about how long it would take for waterborne
- 8 components of the dilbit to reach the Oahe?
- 9 A. Along this stretch I did a calculation. Assuming
- 10 | water velocity of around 5, 5 and a half miles per hour
- 11 from a U.S. Geological Survey report, which is, in my
- 12 experience, typical of the Cheyenne River during
- 13 flooding. So about 5 miles per hour conservatively.
- And this is a distance of about 40 miles as the crow
- 15 | files. So with the sinuosity of the river it might be 80
- 16 to 100, 120 miles. So at 5 miles an hour in potentially
- 17 | 12 to 24 hours contaminants could reach the Oahe
- 18 Reservoir from that crossing area here.
- 19 Q. Are you familiar with the contents of crude oil, of
- 20 dilbit, bitumen?
- 21 A. To some degree, yes. I believe that it contains
- 22 benzene, for example, and toluylene and xylene.
- 23 Q. Are any of those highly soluble?
- 24 A. Benzene is quite soluble, and toluene and xylene as
- 25 | well. Benzene probably the most -- contaminant of

- 1 | concern because of its maximum contaminant level of five
- 2 parts per billion.
- 3 | Q. Five parts per billion. Do you understand that to
- 4 be -- that's the danger level?
- 5 A. That's what the U.S. Environmental Protection Agency
- 6 has said as the maximum contaminant level that is
- 7 | allowable in drinking water.
- 8 Q. Thank you. Was there anything else on this
- 9 | particular map, sir, that you could help us to -- that
- 10 | would be helpful to the Commission in terms of
- 11 understanding the geology and hydrology of the area as
- 12 | you work your way southeast?
- 13 A. There is a bigger area of alluvium along a major
- 14 stream like the Cheyenne. So all the yellow areas here
- 15 | are alluvium. And that forms an aquifer. It might not
- 16 be widely used. But some ranchers probably have wells in
- 17 | the area or shallow dugouts where water can collect for
- 18 their stock.
- 19 And this terrace material where it's saturated,
- 20 that's on the flat upland area here. And this eolian
- 21 material here again, the QE, where those are saturated
- 22 | they form aquifer material, and that could be exploited
- 23 | now or in the future and also supplies water to certain
- 24 springs and seeps and to vegetation in the area.
- Q. For those people who may be less familiar with

- hydrological terms or connections, an alluvial area, how
 does that relate to a river body?
- 3 A. The river transports gravel and sand and silt and so
- 4 forth, and so the alluvium is deposited by the river over
- 5 | years and decades and centuries. So the alluvium tends
- 6 to be found on the very bottom of the valley there.
- 7 And the river level is basically about the water 8 table level.
- 9 Q. Is there any connection hydrologically between the two?
- 11 A. Yes. Unless the river bottom is very muddy or
- 12 silty, it will tend to have a hydraulic connection
- 13 between the alluvium and the river itself.
- 14 Q. Thank you. Anything more on this particular map,
- 15 | sir, that would be -- that you could tell us?
- 16 A. Well, here's the Bad River. And there's a lot of
- 17 | alluvium along that as well. Going from Philip over to
- 18 | Midland, here's the proposed crossing of the Bad River.
- 19 Q. And what potential problems would there be there if
- 20 there was a spill?
- 21 A. Similar to what I mentioned with the Cheyenne River.
- 22 The Bad River, of course, flows into the Missouri near
- 23 Pierre, in this area here. Ft. Pierre, I should say.
- Q. I'm going to show you the -- what I hope is the next
- 25 map. Is that the next map?

- 1 A. Yes. There is Midland, and there's the Bad River,
- 2 | and there is Ft. Pierre and the Missouri River where it
- 3 joins.
- 4 Q. Tell us about, if you could, the geology, hydrology
- 5 of the area around the river area.
- 6 A. Well, here as before there's a lot of Pierre Shale.
- 7 | Much of western South Dakota has the Pierre Shale exposed
- 8 so the slope stability problems here would be a major
- 9 concern, I think especially in a deep valley like the
- 10 Bad River. And slope failures can occur there.
- 11 There's also some eolian material right here --
- 12 Q. What's that?
- 13 A. This is the windblown sand.
- 14 Q. Sorry. And is there a -- well, could you tell us
- 15 | about the permeability of that sand?
- 16 A. Because it's transported by wind it has a grain size
- 17 | probably of a little less than a millimeter. So it's a
- 18 medium sand that is permeable.
- 19 Q. Does that create any particular issues in terms of
- 20 absorption, water absorption?
- 21 A. Rainfall could infiltrate very easily into that.
- 22 And so, of course, a spill of contaminant could as well.
- 23 Q. Of water soluble components?
- 24 A. Benzene and so forth.
- 25 Q. Is this the next map in order?

- 1 A. Yes. There is the proposed route, and here the
- 2 | light orange material, Qt is a terrace. A terrace is
- 3 | actually a former alluvial floodplain that's now left at
- 4 a higher elevation, but it's similar material. It will
- 5 | tend to be gravel and sand and some silt so it's
- 6 permeable.
- 7 So there's a large area there of that permeable
- 8 material where saturated -- that is an aquifer. Now here
- 9 is the White River and again we can see a lot of yellow
- 10 alluvial material shown on the map there. And so the
- 11 White River, of course, is fairly steep banks and, again,
- 12 | the possibility of the bentonite in the Pierre Shale
- 13 which is that olive green color again and has the symbol
- 14 Kp, that would be a concern there with the slopes of the
- 15 | breaks of the White River.
- 16 Q. It looks like there's a lot of green there along
- 17 | that route.
- 18 A. That's all Pierre Shale there.
- 19 Q. And the potential slippage capacity of the soil is
- 20 | prevalent?
- 21 A. Yes. Because it's bentonite containing.
- 22 Q. Would this be, again, the next map, to your
- 23 knowledge along the route?
- 24 A. Yes. I believe this is the last one. It could be
- 25 | slid a little bit farther to the right probably. And

- there in Tripp County the proposed route would go on to sand hills and Ogallala type material.
- 4 material? Maybe first if you could describe for us -- I
- maceriar. Maybe rired in jou ocura aeseribe rer as

What particular concern would there be of that

mean, it's called the sand hills, but describe for us the

- 6 | geology and then the -- any interrelationship with the
- 7 | hydrology in the area.
- 8 A. The Sand Hills Formation is wind deposited. So it
- 9 was dune type sand that was blown by the wind. And so
- 10 | these are sand grains that are of a certain size. It's
- 11 | not silty. It is a permeable sand.
- 12 And that overlies the Ogallala Aquifer. Especially
- 13 in the state of Nebraska. The Sand Hills is a major
- 14 recharge area for the underlying Ogallala Aquifer.
- 15 Q. Does that recharge area also carry north to within
- 16 our state?

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- 17 A. Yes. This is part of the recharge area, and it
- 18 | continues on here. For example, there near Colome and
- 19 here in this To, that orange is the Ogallala Aquifer.
- 20 Q. And is that whole area recharge area?
- 21 A. Yes.
- 22 Q. Uh-huh. I mean, it looks fairly massive
- 23 geographically.
- 24 A. Well, that's how aquifers get recharged. The rate
- 25 | might be only a tenth of precipitation so you need a

- 1 large area to provide recharge for an aquifer in cases
- 2 like this, the big widely used aquifer like the Ogallala.
- 3 | Q. We have had testimony, Doctor, about that with the
- 4 exception of the rivers within our state and Bridger
- 5 | Creek, which TransCanada plans to use -- well, let me
- 6 back up a little bit.
- 7 Do you know what horizontal drilling is?
- 8 A. Yes.
- 9 Q. Do you know what open trench -- what would be the
- 10 right word?
- 11 A. For a water body crossing?
- 12 Q. Yes.
- 13 A. Yes.
- 14 Q. Do you have any concerns about the fact that
- 15 TransCanada, with the exception of the major river
- 16 crossings and Bridger Creek, plans to use open trench
- 17 crossing?
- MR. MOORE: I'll just object that this is beyond
- 19 the scope of the prefiled testimony, and there's
- 20 insufficient foundation.
- Q. Do you want to give us an explanation, sir, of open
- 22 trench and what your concerns might be?
- 23 MR. MOORE: Excuse me. I would just request a
- 24 ruling on my objection, please.
- MR. ELLISON: Excuse me.

1 MR. SMITH: Can you repeat the question? 2 you repeat the question again, please. 3 (Reporter reads back the requested question.) 4 MR. ELLISON: And if I might briefly state, it 5 is not in the written testimony. However, it became a 6 subject during the course of this hearing, and, thus, I 7 am requesting leave to take advantage of Dr. Davis's 8 expertise in this area to further give us information that hopefully will be helpful to the Commission in its 10 decision-making. 11 MR. SMITH: I'm going to overrule subject to the 12 Commission's oversight. 13 CHAIRMAN NELSON: Foundation question. I quess 14 I'd like to know what his expertise is in construction 15 techniques before we go to that question. If we can 16 establish that, then I'm fine with the question. 17 Doctor, can you tell us? 18 My expertise primarily is geological engineering and 19 so this relation to the materials that would be affected 20 by any construction and to some degree the amount of 21 erosion and so forth that could occur. 22 MR. ELLISON: Would that be sufficient? 2.3 MR. SMITH: Overruled. 24 So what would be your concerns, sir, about what we 25 understand are some 300 either perennial, intermediate,

- 1 or ephemeral streams? But if you could focus on the
- 2 perennial because we know that means there's water all
- 3 the time?
- 4 A. Yeah. Perennial means it flows continually.
- 5 | Q. Okay. Please tell us what the affects would be and
- 6 what your concerns would be about such a process.
- 7 A. Directional drilling underneath a stream would cause
- 8 | much less surface and environmental disruption for the
- 9 stream itself. And open cut would tend to disturb the
- 10 | land. And if it were during a rainy period, that would
- 11 be made much worse.
- 12 Q. Thank you. Just a couple more questions, if I
- 13 might.
- 14 Would you be concerned about the fact that -- about
- 15 TransCanada is still undergoing evaluation of high
- 16 | consequence areas in the areas that we've been talking
- 17 about as opposed to having submitted a final assessment
- 18 | for this Commission to review?
- 19 A. Yes.
- 20 MR. MOORE: I'll object that, again, it's beyond
- 21 | the scope of his prefiled. I'll object that it's
- 22 | argumentative. And I'll object to foundation.
- 23 | Q. Can you give an opinion as to incomplete assessments
- 24 of such areas for the Commission to decide whether
- 25 TransCanada can, in fact, comply with Conditions to

- 1 | protect those areas?
- 2 A. Yes. My opinion is that that could potentially be a
- 3 problem, and I am concerned.
- 4 Q. If the --
- 5 MR. ELLISON: I'm sorry. Did I jump ahead? I
- 6 apologize.
- 7 MR. SMITH: Overruled.
- 8 MR. ELLISON: Thank you.
- 9 Q. If this pipeline was not constructed in a manner
- 10 that would protect our water resources from the impact of
- 11 | a spill, how would you -- would you be -- do you have an
- 12 opinion as to what this could potentially mean to any
- 13 affected water resource area?
- MR. MOORE: I'll object to foundation,
- 15 speculation. The question is argumentative.
- MR. SMITH: Overruled.
- 17 A. If a leak or spill were to occur, it could cause
- 18 | consequences that could take decades to finally clean up.
- 19 My concern is mainly for protection of groundwater, other
- 20 environmental resources, and drinking water.
- 21 Q. Would you have the confidence that such a cleanup
- 22 | could actually be 100 percent effective?
- 23 A. I have never seen a case where it was 100 percent
- 24 effective.
- Q. Now I've saved this for last because in anticipation

it might draw an objection, but hopefully not. Do you
have a slide that would be able to show -- for
illustrative purposes, not an exhibit, but for

illustrative purposes what a slide would look like?

- 5 A. I have several slides on a travel drive that I
- 6 brought along in a PowerPoint presentation.
- Q. And would they help you to illustrate the testimony that you have given us?
- A. Yes.

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- MR. MOORE: And for the record I'll object that this is not previously disclosed. We've been disclosing prefiled testimony and exhibits. If Dr. Davis wanted to present a PowerPoint in with his testimony, it could have been disclosed to us before today. It's prejudicial, and I object.
- MR. ELLISON: Again, this is cross-examination. And we are not attempting to introduce -- it's just a couple of slides. But it would be for illustrative purposes so that the Commission could actually see what such a slide looks like.
- MR. SMITH: I'm going to sustain the objection.
- MR. ELLISON: All right. Thank you.
- 23 With that, that's all the testimony I have --24 all the questions I have.

CROSS-EXAMINATION

2 BY MR. MOORE:

- 3 Q. Good afternoon, Dr. Davis. My name is James Moore.
- 4 | I'm one of the lawyers representing TransCanada.
- 5 You're a geologist and a professional engineer;
- 6 correct?
- 7 A. I'm a geologic engineer and professional engineer.
- 8 Q. You are an expert in South Dakota geology?
- 9 A. Yes.
- 10 Q. You're also an expert in the fate and transport of
- 11 | oil pipeline spills?
- 12 A. As far as the contaminants such as benzene, yes.
- 13 Q. You are not an expert in pipeline integrity, are
- 14 you?
- 15 A. No.
- 16 Q. You're not an expert in emergency response planning
- 17 | for an oil pipeline spill, are you?
- 18 A. No.
- 19 Q. You are not an expert in routing a pipeline, are
- 20 you?
- 21 A. When it comes to routing a pipeline, I have a fair
- 22 amount of experience as far as what is important, where
- 23 | the route should go or shouldn't go. So I would have to
- 24 disagree with that.
- 25 Q. Have you done a site-specific soils analysis related

- 1 | to the Keystone XL Pipeline route throughout
- 2 South Dakota?
- 3 A. No.
- 4 Q. Dr. Davis, with respect to the fate and transport of
- 5 | a potential oil spill on the Keystone XL Pipeline, other
- 6 | than the example that's contained in your prefiled
- 7 | testimony related to the Cheyenne River, have you done
- 8 any independent analysis of such a spill related to the
- 9 Keystone XL Pipeline?
- 10 A. Not in detail, no.
- 11 Q. And with respect to the Cheyenne River example
- 12 that's contained in your testimony, you assumed a
- 13 velocity of the Cheyenne River of 5 to 5 and a half miles
- 14 per hour which is based on your experience and research
- 15 in the field; correct?
- 16 A. And publication of the U.S. Geological Survey, yes.
- 17 From their own data.
- 18 Q. And, Dr. Davis, you have not conducted an
- 19 independent risk assessment with respect to the Keystone
- 20 | XL Pipeline; is that correct?
- 21 A. That's correct.
- 22 Q. You did not testify before the Public Utilities
- 23 | Commission when the Permit for the Keystone XL Pipeline
- 24 was granted in 2010, did you?
- 25 A. No.

- 1 Q. You did testify in the Permit proceeding for the
- 2 | Keystone Pipeline in eastern South Dakota in 2007; is
- 3 that correct?
- 4 A. Yes.
- 5 Q. And in that hearing you testified about risks to
- 6 groundwater resources posed by the proposed Keystone
- 7 | Pipeline?
- 8 A. Yes.
- 9 O. Is that correct?
- 10 A. Yes.
- 11 Q. And you testified about risks to aquifers from the
- 12 Keystone Pipeline?
- 13 A. Yes.
- 14 Q. And you testified about risks to recharge areas for
- 15 | shallow aquifers in eastern South Dakota?
- 16 A. I believe so.
- 17 Q. And you testified about risks due to the proposed
- 18 | route crossing areas with alluvium?
- 19 A. Yes.
- 20 Q. And you testified about risks due to the pipeline
- 21 | route crossing areas with sandy soils?
- 22 A. Yes.
- 23 Q. And you've also testified through your prefiled
- 24 testimony in this case to all of those risks associated
- 25 | with the Keystone XL Pipeline in western South Dakota; is

- 1 | that correct?
- 2 A. Yes.
- 3 Q. Dr. Davis, have you reviewed the Construction
- 4 | Mitigation Reclamation Plan for the Keystone XL Pipeline?
- 5 A. No.
- 6 Q. So you're not aware of particular mitigation
- 7 | measures that can be used during construction, for
- 8 instance, related to crossing areas of steep slopes?
- 9 A. Not in detail, no.
- 10 Q. And are you aware of any of the details of
- 11 Keystone's integrity management program to monitor areas
- 12 of steep slopes?
- 13 A. I believe I read a little bit about that, but I
- 14 can't recall it at the moment.
- 15 Q. Mr. Ellison asked you a question about testimony
- 16 during the hearing related to 1.6 miles of areas of
- 17 | specifically high landslide risk related to the Keystone
- 18 XL Pipeline.
- 19 Do you recall that question?
- 20 A. I don't recall the exact question, but I remember
- 21 | the general sense of it.
- 22 Q. Do you know anything about the testimony on which
- 23 | that 1.6 mile figure was based?
- 24 A. I don't know.
- Q. You were not here to hear personally; correct?

- 1 A. No.
- 2 Q. And you were not listening to it on the web?
- 3 A. No.
- 4 | Q. Dr. Davis, have you reviewed the Permit Conditions
- 5 attached to the Amended Final Decision and Order for the
- 6 Keystone XL Pipeline?
- 7 A. Excuse me?
- 8 Q. Have you reviewed the Permit Conditions that are
- 9 part of the Public Utilities Commission's Amended Final
- 10 Decision and Order granting a Permit for the Keystone XL
- 11 Pipeline?
- 12 A. Yes.
- 13 Q. All right.
- MR. MOORE: That's all I have for you. Thank
- 15 you very much.
- MR. ELLISON: Excuse me. I realized I forgot a
- 17 | housekeeping matter. I don't believe I formally offered
- 18 the written testimony of Dr. Davis. That was an
- 19 oversight on my part.
- 20 It is DRA Exhibit 3. And since I understand
- 21 that Mr. Vokes's written testimony was marked as Exhibit
- 22 3-A, I would propose that it be marked DRA Exhibit 3-B.
- MR. MOORE: And we have no objection to the
- 24 admission of the prefiled testimony.
- MR. SMITH: Any other objection?

- 1 Seeing none, it's admitted.
- 2 MR. ELLISON: Thank you.
- MR. SMITH: Intervenor questions, Mr. Clark.

CROSS-EXAMINATION

5 BY MR. CLARK:

- Q. Thank you, Dr. Davis. Travis Clark on behalf of the Cheyenne River Sioux Tribe.
- You stated in your direct testimony that there is considerable risk of pipeline failure in the northwestern
- 10 portion of the state due to slope failure; correct?
- 11 A. Yes.
- 12 Q. That would necessarily include that proposed portion
- of the pipeline that is immediately adjacent to the
- 14 Cheyenne River Sioux Tribe, would it not?
- 15 A. I believe it would.
- 16 Q. Are you generally familiar with mitigation
- 17 techniques such as riprap, geotech style material, and
- 18 resloping?
- 19 A. Yes.
- 20 Q. Would any of these measures eliminate the risk of
- 21 | pipeline failure due to slope failure?
- 22 A. No. They wouldn't eliminate the risk, no.
- 23 Q. So you would agree that even with these mitigation
- 24 efforts there's still the potential of pipeline failure
- 25 | due to slope failure?

- A. Yes.
- 2 Q. You also stated in your direct testimony that crude
- 3 oil or diluted bitumen leak would have devastating
- 4 effects on water supplies because such contaminants can
- 5 be transported long distances quickly.
- 6 My question is related to that portion of your
- 7 | testimony. Are you aware of the proposed Bridger Creek
- 8 Crossing?
- 9 A. Yes.
- 10 Q. Are you aware that the Mni Waste Water Company's
- 11 water intake is approximately 76 miles downstream of that
- 12 crossing?
- 13 A. I didn't know that particular detail, no.
- 14 Q. In your direct testimony you outlined a spill
- 15 | scenario which asserts that crude oil spill in a major
- 16 | water source could potentially be transported 60 to 120
- 17 | miles downstream within 12 to 24 hours; is that correct?
- 18 A. Yes.
- 19 Q. Generally speaking, because I understand that the --
- 20 you know, it depends on the speed of the water movement,
- 21 | but, generally speaking, would that estimate be more or
- 22 less accurate with regard to a spill in the Bridger Creek
- 23 area?
- 24 A. Roughly of that order of magnitude.
- 25 Q. So would you agree that the statement it is

1814 1 impossible for contaminants spilled in the Bridger Creek 2 area to be transported -- I'm sorry. Let me rephrase. 3 confused myself. 4 Would you agree with the statement that it is 5 impossible for contaminants spilled in the Bridger Creek 6 area to be transported 76 miles? 7 A. Could you restate the question? I lost my train of thought. No worries. Ο. 10 Is it impossible for contaminants to travel 76 miles 11 down Bridger Creek? 12 I don't think it's impossible, no. 13 MR. CLARK: Thank you. No further questions. 14 MR. SMITH: Mr. Rappold? 15 MR. RAPPOLD: Rosebud has no questions for the

witness.

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18 MR. SMITH: Mr. Capossela.

Thank you.

MR. CAPOSSELA: Thank you, Mr. Smith. Briefly.

CROSS-EXAMINATION

21 BY MR. CAPOSSELA:

22 Dr. Davis, my name is Peter Capossela. I'm a lawyer 2.3 for the Standing Rock Sioux Tribe.

A project engineer for the Keystone XL Pipeline testified that horizontal directional drilling method for

- 1 stream crossings is being utilized for all perennial 2 streams in western South Dakota. Are you familiar with the Grand River? 3 4 MR. MOORE: Excuse me. I'll just object to the 5 question as a misstatement of the record. 6 MR. SMITH: I'm going to sustain that. 7 Are you familiar with the Grand River? Somewhat, yes. Α. Is it a perennial or intermittent stream? 10 A. It's perennial. 11 MR. CAPOSSELA: Thank you, Dr. Davis. I have no 12 further questions. 13 MS. REAL BIRD: Yankton has no questions for the 14 Doctor. 15 MR. SMITH: Ms. Craven. 16 MS. CRAVEN: The Indigenous Environmental 17 Network has no questions for Dr. Davis, but thank you 18 very much for coming and traveling all the way to be here with us. 19 20 MR. SMITH: Mr. Gough. 21 MR. GOUGH: Thank you. Yes. 22 CROSS-EXAMINATION
- BY MR. GOUGH:
- Q. Bob Gough, InterTribal Council On Utility Policy.
- 25 | Thank you, sir. I appreciate your testimony.

- 1 And in that testimony you indicated that the Pierre
- 2 | Shale and bentonite combination is subject to sliding and
- 3 | causing slope failure and land slides; is that correct?
- 4 A. Yes.
- 5 | Q. And you indicated that this occurs most likely when
- 6 | it takes on water?
- 7 A. Typically that's when we start to notice more slope
- 8 failures. But it doesn't necessarily need to be during
- 9 the wet period. We've been surprised sometimes by slope
- 10 failures that have occurred almost out of the blue.
- 11 Q. Uh-huh. Thank you.
- 12 Basically a good deal of this West River terrain has
- 13 been shaped by water; is that correct?
- 14 A. By runoff.
- 15 Q. By runoff?
- 16 A. Yes.
- 17 Q. And is it more or less likely for these kinds of
- 18 | failures to occur during heavy precipitation incidents
- 19 | rather than lighter drizzles?
- 20 A. That increases the odds of it. Other factors can
- 21 come into it too such as a river meander that might be
- 22 | cutting away at the toe of slope and so forth. So there
- 23 | are other factors as well.
- Q. Was much of this real estate rearranged during the
- 25 | 500-year flood in 2011? Do you know?

- 1 A. Not to a greatly significant degree over large
- 2 expansions, but in the river valleys some of the channels
- 3 might have been modified a little.
- 4 | Q. Okay. And it's your testimony that that's basically
- 5 how over many, many, many years this terrain has been
- 6 | actually shaped?
- 7 A. That's true, yeah.
- 8 Q. Would it be your opinion that with more frequent and
- 9 intense precipitation events we are likely to see more of
- 10 | this slope failure and landslide?
- MR. MOORE: I'll just object. Irrelevance and
- 12 speculation.
- MR. SMITH: Overruled.
- MR. GOUGH: Thank you.
- 15 O. You can answer.
- 16 A. Yes. I think it's possible that we could see more
- 17 | slope failures. And, in fact, maybe over the last
- 18 | 20 years I think I've noticed more recently.
- 19 Q. You're testifying here as a geologic engineer?
- 20 A. Yes.
- 21 Q. And you're telling me that your personal eyewitness
- 22 of geology and geological events has occurred over the
- 23 last 20 years?
- 24 A. Well, I've noticed I think more land slides. Maybe
- 25 | it's because I've been looking for them more, but I think

- 1 \mid I've seen more in the last 20 years.
- 2 Q. How long have you been a geological engineer?
- 3 A. For about 36 years.
- 4 Q. 36 years. So basically the second half of your
- 5 | career you've seen -- you've noticed more of these?
- 6 A. Yes.
- 7 Q. To what would you attribute that, if anything?
- 8 A. I am not sure about that. I think one thing might
- 9 be urbanization. Another might be sometimes more intense
- 10 precipitation or weather periods than I remember when I
- 11 was younger.
- 12 Q. Do you have any knowledge as to whether during the
- operational phase of this proposed pipeline we are likely
- 14 to see precipitation events greater than we've seen in
- 15 the past?
- MR. MOORE: Object to relevance.
- MR. SMITH: I'm going to sustain that.
- 18 MR. GOUGH: It goes to whether we may see more
- 19 land slides and slope failure.
- 20 MR. MOORE: I'll also object to foundation for
- 21 this witness.
- 22 MR. SMITH: Right. I mean, his testimony thus
- 23 | far is he's a geological expert. I don't know that he's
- 24 a weather prediction -- there's no foundation for his
- 25 | expertise in that area.

- 1 Q. Sir, do you see weather as independent of geology?
- 2 A. I'm not a meteorologist, but they are interrelated.
- 3 \mid Q. And with regard to this interrelation, would you --
- 4 | what is your opinion with regard to the likelihood of
- 5 | increased land slides or slope failures during the
- 6 | forthcoming lifetime of this proposed project?
- 7 MR. MOORE: I'll object to foundation and
- 8 speculation.
- 9 MR. SMITH: Sustained.
- 10 Q. You see these likelihoods of incidents along the
- 11 Pierre Shale and bentonite features over 150 miles of the
- 12 | 300 plus miles of the route in South Dakota?
- 13 A. Potentially.
- 14 Q. Potentially.
- MR. GOUGH: No further questions.
- 16 Thank you very much.
- MR. SMITH: Mr. Dorr.
- MR. DORR: I have no questions.
- 19 MR. SMITH: Mr. Harter. Oh, wait a minute.
- 20 Mr. Harter.
- 21 MR. HARTER: I have one question. Did my map,
- 22 my big paper map, get left up here? Because I don't have
- 23 | it in back of my stuff.
- Does the Commission want the one pulled up on
- 25 | the overhead so you can see it? It's basically the same

thing as what we used yesterday and the day before where
he can just look at that. It just depends on if you
and/or TransCanada want to see it at the same time.

MR. SMITH: Is that on the system, Tina?

5 (Pause)

CROSS-EXAMINATION

BY MR. HARTER:

the blue line.

- Q. Mr. Davis, John Harter. The map in question at the -- what would be the bottom side of the trees you see
- where the blue line's coming across the red line?
- 11 A. Yes.

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- Q. Okay. And at the bottom side of that the line will come out from the end of those trees over and intersect
 - But my question has to do with where the blue pipeline route borders what has been through testimony said to be the protection area for the City of Colome's water source. And it has been stated that it's 175 foot outside of this water source protection area.

20 My question is do you see this being a potential concern being this close?

- MR. MOORE: Objection. Foundation.
- 23 MR. SMITH: Sustained. Ask him some preliminary 24 questions, could you.
- MR. HARTER: I guess I thought I was laying the

- 1 foundation for it.
- 2 MR. SMITH: Which particular foundation elements
- 3 do you think are missing, Mr. Moore?
- 4 MR. MOORE: I don't know what Dr. Davis knows
- 5 | about this particular piece of property. I don't know
- 6 what he knows about the soils. I don't know what he
- 7 knows about the topography. I don't know whether he
- 8 knows whether it's up gradient or down gradient from the
- 9 service water protection area. I don't have any idea.
- MR. SMITH: Okay. You heard some of those
- 11 foundational things then.
- 12 Q. Dr. Davis, are you familiar with the City of
- Colome's water well area and my property?
- 14 A. A little bit. But I'm having trouble getting myself
- 15 oriented on this map. So I don't know how it relates to
- 16 the other maps that I've been looking at.
- 17 Q. Okay. Dr. Davis, do you see where the City of
- 18 Colome's marked?
- 19 A. Yes.
- 20 Q. Okay. The area on the previous map that was up is
- 21 | approximately 4 miles west of Colome.
- Does this map here help you relate the water surface
- 23 charge area to where the City of Colome's water source
- 24 is?
- 25 A. Yes.

- 1 MR. HARTER: Do I just close this to -- okay.
- Q. Okay. So going back to this map, looking at the
- 3 | blue area in the segmented lines on this area, the
- 4 outside borders of this area have been stated as being
- 5 | the outside edge of the source protection area for the
- 6 City of Colome's water wells.
- 7 The Keystone XL is proposed to be installed where it
- 8 shows it's closest to it, 175 foot from this. Would you
- 9 give me your opinion on what, if any, concerns you would
- 10 see from this?
- MR. MOORE: Object to foundation again.
- MR. SMITH: Again you've got things like is he
- 13 familiar? Does he know what the geology of this
- 14 particular area is and what the permeability is in that
- 15 area. And gradient.
- MR. HARTER: Thank you, Mr. Smith.
- 17 Q. Do you have knowledge of the soils and how they
- 18 | slope to this area of the Colome city wells?
- 19 A. I believe that this is the permeable windblown
- 20 material that I mentioned in my report, of Sand Hills
- 21 | type material. And I believe that the hydraulic gradient
- 22 there, according to work that my students have done, is
- 23 somewhat north or northeastward, in that area.
- Q. With the lower portion of the rolling Sand Hills of
- 25 this area there's -- there is also wetlands area. Are

- 1 you aware of this?
- 2 A. It looks like it from the air photo there that I'm
- 3 looking at.
- 4 Q. Okay. Would you say that there's a high potential
- 5 | for -- if a spill occurred, for getting into the aquifer
- 6 | source in this area?
- 7 MR. MOORE: Object. Foundation.
- 8 MR. SMITH: What do you think is still lacking?
- MR. MOORE: I guess, Mr. Smith, I'm not
- 10 | interested in helping to lay foundation for the
- 11 testimony.
- 12 My objection is it's insufficient.
- MR. SMITH: Does he know what the
- 14 characteristics are of the groundwater formation in that
- 15 particular area.
- MR. HARTER: Thank you.
- 17 Q. Do you know what the characteristics for the
- 18 groundwater in this area are, Mr. Davis?
- 19 A. It's permeable, Sand Hills type material, and the
- 20 | hydraulic gradient is generally in this northeastward
- 21 direction that I mentioned. There's hydraulic connection
- 22 between the wetlands here and the subsurface groundwater.
- 23 And so I would have concerns about protection of the
- 24 water supply.
- Q. Where the bottom of the trench is going to be it's

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7 foot into the ground, and the bottom of the pipe is
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     going to be laying in that.
         Would you say that at times during the year that the
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     pipe could be submerged in water sand?
         I don't know enough to say.
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         Thank you. With the pipe at the closest portion to
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     the segmented blue lines in this photo -- and this would
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     be in the area, an upgraded area or the hillier area of
     the property, and the pipeline will lay only 175 foot
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     from this blue segmented area.
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         Is there a possibility of their source protection
12
     water area being contaminated?
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              MR. MOORE: Object to foundation.
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              MR. SMITH: Overruled.
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         It appears to me that, yes, it could be.
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         Thank you. During the work that you done on the
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     Keystone I with your testimony and the years of
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     experience that -- that you testified to to give
19
     information for the project, do you feel that TransCanada
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     took any of your concerns into their confidence and tried
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     to keep the area more protected for water sources?
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              MR. MOORE:
                          Object to relevance. Argument.
                          I'm going to sustain that.
2.3
              MR. SMITH:
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              MR. HARTER: Can I try and rephrase it?
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MR. SMITH: You may. You may.

1 MR. HARTER: Thank you. On Keystone I you gave testimony to possible effects 2 Q. 3 of the pipeline to water resources; correct? 4 Yes. 5 And within your testimony did you bring up concerns Q. 6 about water resources? 7 Yes. Α. 8 And do you feel that these concerns were listened Q. to? 10 MR. MOORE: Same objection. I mean, ultimately 11 it was the Commission's decision whether or not to issue 12 a Permit. 13 MR. SMITH: Yeah. I'm just -- I'm really 14 struggling with that. 15 MR. ELLISON: But isn't that a different 16 question because it's additional information provided to 17 the company, and I believe, as I interpreted the 18 question, it was whether the company took the expert 19 testimony provided by Dr. Davis into consideration in 20 making any changes or other modifications --21 MR. SMITH: Well, I think step one is on 22 foundation. Does he have any knowledge of that? 2.3 MR. HARTER: I guess I thought that's what I was 24 asking, if he thought what he gave them --

MR. SMITH: Well, you were asking for an opinion

1 about whether they did it. I think first we need do you have any knowledge of that at all. 2 3 MR. HARTER: Okay. Thank you. 4 Dr. Davis, do you have any knowledge that 5 TransCanada took into consideration testimony that you 6 gave to protect water resources? 7 I'll again object to relevance. MR. MOORE: 8 MR. HARTER: I guess in my --9 I'm sorry. I didn't hear it because MR. SMITH: 10 Commissioner Nelson was asking me something. 11 Can you repeat it, Cheri, and what the objection 12 was. 13 (Reporter reads back the last question and objection.) 14 MR. SMITH: I'm going to overrule. 15 I don't know if they considered it or not. 16 didn't act on any of our recommendations, that I recall. 17 MR. HARTER: Thank you. That's all. 18 MR. SMITH: Ms. Lone Eagle. 19 MS. LONE EAGLE: I have no questions. 20 MR. SMITH: Ms. Myers. 21 CROSS-EXAMINATION 22 BY MS. MYERS: 2.3 Good afternoon, Dr. Davis. I'm Cindy Myers. I'm an 2.4 individual Intervenor.

The migration of benzene into drinking water sources

such as aquifers and waterways, do you feel this project
would substantially impair the health, safety, and
welfare of the inhabitants in the siting area?

2.3

MR. MOORE: I'll object to relevance. That goes to the burden in the underlying permitting proceeding.

- Q. You've talked about benzene migrating down into drinking water sources. Can you give me an example of that?
- A. Where a leak or a spill of hydrocarbons containing benzene occurs, the benzene is soluble, and you can see it in samples of water taken if the people are aware of the spill or leak.

And in my experience it can move 500 to up to 1,000 feet or more down gradient. Not in all cases, but in some cases I have seen that in permeable material.

Benzene right around a typical gasoline leak or spill, for example, might be up to 30 or 40 parts per million. And that's more than 1,000 times the maximum contaminant level which is 5 parts per billion.

Now down gradient those contaminant concentrations will decrease somewhat because of dilution and even because of microbial action by aerobic bacteria in the subsurface. And that's why the leak doesn't go on forever. It might go for 500 feet or more, 1,000 feet.

Q. Thank you. How difficult is it to test for benzene?

- 1 A. Not particularly difficult to take a sample and to
- 2 | send it in to a lab such as Midcontinent Testing Labs.
- 3 | That's one that we've relied on over the years.
- 4 Q. I don't know if this would be in your area, but do
- 5 | most water treatment plants, are they able to remove the
- 6 benzene from the water?
- 7 A. It's expensive. It can be removed in certain ways.
- 8 For example, treated water can be fed into an air
- 9 stripper tower and essentially the benzene, most of it,
- 10 can be evaporated off.
- Now if I recall correctly, I think for the City of
- 12 | Sioux Falls, it might have been water that -- from the
- 13 | Williams Pipeline Hayward Elementary School leak that was
- 14 treated to a level that was acceptable where it could be
- 15 taken into the waste water treatment plant.
- Too high a level of the benzene wouldn't have been
- 17 acceptable.
- 18 Q. Is it possible for benzene to enter into a public
- 19 water intake?
- 20 A. It's possible, yes.
- 21 Q. And is it possible for it to enter into the system
- 22 | without being noticed?
- 23 A. I suppose it could.
- Q. Benzene at 5 parts per billion is very minute. Are
- 25 | you able to know that benzene is contaminated -- or the

- 1 | water is contaminated with benzene without testing?
- 2 A. Most people probably would not notice it because of
- 3 | taste or smell. Possibly a few very sensitive persons
- 4 | might be able to detect it, but most people would not be
- 5 able to.
- 6 Q. So the only way we would know if benzene was in the
- 7 water is by testing?
- 8 A. That's the best way.
- 9 Q. Do you have concerns as far as with humans and
- 10 drinking water that's contaminated with benzene?
- 11 A. Benzene is known to be cancer causing, and so
- 12 certainly I would have concerns about drinking water that
- 13 were contaminated by benzene.
- 14 MS. MYERS: That concludes my questions. Thank
- 15 you.
- MR. SMITH: Okay. Mr. Seamans.
- MR. SEAMANS: Yes. I have just one question,
- 18 one or two.

19 CROSS-EXAMINATION

- 20 BY MR. SEAMANS:
- 21 Q. Along the Cheyenne River breaks when a landslide
- 22 occurs is it a slow gradual process of a matter of days
- 23 or weeks, or does it occur more rapidly?
- 24 A. It could be either. Sometimes it shows up
- 25 overnight. It could be fairly sudden, or it could be a

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     slower movement.
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     Q. Okay.
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              MR. SEAMANS: I guess that's all I have.
 4
     you.
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              MR. SMITH: Ms. Smith.
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              MS. SMITH: I have no questions.
7
              MR. SMITH: Okay. Mr. Tanderup.
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              MR. TANDERUP: I have no questions. Thank you.
              MR. SMITH: Commissioner questions? Pardon me.
10
              Oh, Staff.
11
              MS. EDWARDS: Thank you. No questions.
              MR. SMITH: Commissioner Nelson, do you have
12
13
     one?
14
              CHAIRMAN NELSON: Doctor, one question just
15
    related to this map again.
16
              You indicated that the water gradient is to the
17
    northeast. We've had repeated testimony that the
18
     pipeline is proposed to be about 175 feet away from the
19
     edge of the groundwater protection area.
20
              You've also testified that you have concern
21
     about this area so far as contamination of that
22
     particular area.
2.3
              How does that concern occur when it is up
24
     gradient from where the pipeline is?
25
              THE WITNESS: The hydraulic gradient in the
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Sand Hills and Ogallala is not very clearly defined from the maps that I've seen by my students and so it's a fairly general gradient and we're not always certain when we see the potentiometric contours on a map.

And very rarely will you see any kind of arrows, for example, on a U.S. Geological Survey map that shows what they think the direction of groundwater flow is because they're just not certain.

CHAIRMAN NELSON: Thank you.

2.3

MR. SMITH: Commissioner Hanson.

COMMISSIONER HANSON: Thank you.

Doctor, thank you very much for your testimony on water. I certainly appreciate it. It's very interesting.

I'm going to state a couple of things, and I'm only going to paraphrase what you said so please correct me when incorrectly paraphrase what you said.

I believe you testified that you were not here and capable of testifying on pipeline integrity.

Although you also stated in regards to a question that was queried of you pertaining to riprap and other types of preventative methods that might be used to stop erosion or reduce erosion.

And you said -- and this is where I'm not positive. You said something pertaining to the fact that

those methods would not did you say prevent or reduce the potential for pipeline mishap?

2.3

2.4

THE WITNESS: I think the sense of what I was trying to convey is that it would not guarantee that a slope failure wouldn't occur.

And my big concern is a slope failure could be big enough that a pipeline would not be able to stand up to it. There was a large slope failure near Red Shirt on the tributary of the Cheyenne River that caused about 2 million cubic yards of material to move. And I don't believe the pipeline could withstand that. I don't believe that measures such as riprap would have prevented that slope failure from occurring.

COMMISSIONER HANSON: Have you examined the pipeline route itself? I believe you said no from the standpoint of potential areas where it might be a challenge.

THE WITNESS: I'm sorry. I didn't hear the first part of your question clearly.

COMMISSIONER HANSON: All right. Without any editorializing I'll state did you examine the pipeline route to be certain -- well, to ascertain whether or not there were potential challenges to such a failure?

THE WITNESS: Not on the ground. But from looking at geologic maps and topographic maps of the

1 steepness of slope I made that determination. 2 COMMISSIONER HANSON: All right. Thank you. This is your testimony, but it's mainly for integrity of 3 4 the City of Sioux Falls utilities. You testified 5 pertaining to the fact that you were involved in 6 mitigation efforts with the tank farm in Sioux Falls with 7 Williams Pipeline? 8 THE WITNESS: I was more involved with the investigation of it and fixing of the blame or 10 responsibility for the leak on Williams Pipeline Company. 11 And after that I had some involvement with the 12 mitigation, but I was not employed. 13 COMMISSIONER HANSON: Thank you for your efforts 14 there. 15 Do you recall, if I remind you, that the -- I'm 16 sure you recall the product. I believe you -- but I 17 don't want to tell you what it was, but do you recall 18 what the product was? 19 THE WITNESS: That was unleaded gasoline from Tank 1341. 20 21 COMMISSIONER HANSON: Thank you. And you also 22 remember that there's a super funds site that was 2.3 adjacent to that. 2.4 THE WITNESS: I think it was on the Williams 25 Pipeline property over on the eastern side, the old burn

pit, I believe.

2.3

COMMISSIONER HANSON: And do you recall the measures from the City of Sioux Falls of placing monitoring wells to the south and to the east of those areas?

THE WITNESS: I don't remember a lot about that because I wasn't as involved with the burn pit area, but I do recall that a student who worked on some of the logs there said there was free product or free hydrocarbons floating on the water table in that area.

COMMISSIONER HANSON: I appreciate everyone's allowing me to pursue this a little bit further than what is necessary here.

However, I believe you testified that the City of Sioux Falls treated those waters and probably diluted them to an effect where the benzene would be appropriate. And if you'll recall, there were monitoring wells to assure it did not cross the Skunk Creek or the Sioux River and get into either the Green Sand Treatment Center on the west side of Sioux Falls or the line treatment center main facility.

THE WITNESS: Well, I hope I didn't misstate anything, but it was my understanding that the produced water from the recovery wells near Hayward Elementary School had water that needed to be disposed of.

1 So what I was trying to describe is the air 2 stripper towers that they ran it through so that then I 3 was told by Mike Meyer from the Department of Environment 4 and Resources then it would be acceptable to go into the Sioux Falls city sewer. 6 So I apologize if I misstated something. 7 COMMISSIONER HANSON: Okay. It went to the 8 water reclamation, not the water purification. All right. 10 I think just one last question, and that is were 11 you involved in another spill that took place, a leak of a pipeline that took place north of the City of Sioux 12 13 Falls in which the product was oil? 14 THE WITNESS: No. I was not directly involved 15 in that, but I was aware of it because of Mike Meyer who 16 worked for the DENR at that time. 17 COMMISSIONER HANSON: I misstated that. The 18 product was a petroleum product. 19 Thank you. Appreciate that, Mr. Smith. 20 MR. SMITH: Yep. Thank you. 21 Are there any follow-up questions to 22 Commissioner questions? 2.3 Mr. Dorr. 2.4

1 CROSS-EXAMINATION 2 BY MR. DORR: 3 I have a question -- I'm not sure where it goes 4 right now -- of the witness. 5 On that topographical -- or on that map that's up 6 there, the point where it comes closest to being within 7 the Colome city water well, if the pipeline where it sits 8 is 80 to 100 feet higher than the Colome city water supply right there, at that range would that be 10 considered up gradient, the pipeline? 11 MR. MOORE: I'm going to object to foundation. The question is based on facts not in evidence. And I'm 12 13 going to also object that the exhibit that we're looking 14 at does not accurately show the current proposed pipeline 15 route. 16 MR. SMITH: Okay. This one here does not? 17 Okay. And I think the evidence --18 MR. ELLISON: Actually I'm not sure there was 19 foundation for the objection. 20 MR. SMITH: Pardon me? 21 MR. ELLISON: I'm not sure there was foundation 22 for the objection as to whether the pipeline route --2.3 MR. SMITH: Based on the evidence we've heard

here today and actually the evidence we've heard -- and

I've heard nothing to contradict that -- is the pipeline

24

1 is -- the current location is down gradient, not up 2 gradient from the well intake. 3 That's my question is trying to get MR. DORR: 4 to that fact. I was out there with TransCanada's team 5 when they went through that property, and the point where 6 they're crossing is approximately 80 to 100 feet higher 7 than the Colome city water well. And I want to ask this 8 expert if the pipeline is above the city water supply by 100 feet, if that's up gradient. 10 MR. MOORE: I have the same objections I 11 previously stated. 12 MR. SMITH: Well, I just -- yeah. I think --13 overruled. Okay. 14 It would have the potential for contamination to get 15 into the water supply. What wouldn't be certain, if it 16 was directly up gradient or at some angle. And without 17 more wells it would be difficult, frankly, to say. 18 MR. DORR: Thank you. 19 MR. SMITH: Any additional questions following 20 on Commissioner questions? 21 MR. HARTER: Mr. Smith, John Harter. I would 22 just like to make a note for the record the only reason 2.3 there is not an updated picture of this is because I have 2.4 never received one.

25

Thank you.

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              MR. SMITH: Okay. So noted.
              Any other follow-on questions?
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 3
              Seeing none --
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              MR. ELLISON: I quess I would state there would
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     be no redirect.
 6
              MR. SMITH: What's that?
7
              MR. ELLISON: There will be no redirect of
8
     Dr. Davis.
              MR. SMITH: There will not?
10
              MR. ELLISON:
                            No, sir.
11
              MR. SMITH: Thank you. You may step down.
12
              Gary, did you have something you wanted to say?
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              COMMISSIONER HANSON: As I have said on occasion
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     in meetings that sometimes when you feel compelled to
15
     make a statement, you probably should not, but I feel
16
     compelled.
17
              I don't think that there's any secret that I'm
18
     in a considerable amount of pain up here. Mr. Ellison
19
     asked me if we needed to take a break earlier. I assume
20
     that's because I was seated forward, and I was feeling
21
     quite nauseous from the pills that I was taking.
22
              I do have a really, really bad hip. I
2.3
     understand that my personal problems are no different
24
     from all of the challenges that you folks have. I know
25
     there's a lot of ailments we all have, especially as we
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get older.

2.3

I have some spinal problems, some hip problems, and I'm in a lot of pain so I take pills. And I understand that someone decided that they'd -- I saw a number of people taking pictures during the process here, and I was interested to learn that someone decided to post on Facebook saying that because of the position I was seated in my chair that I was sleeping during the hearings. Which I was not.

I could not have participated in the questions and in the discussion, nor could I have participated in the procedures from -- well, overruling and sustaining objections.

But, you know, we talk about fairness. We talk about the fact that we want to have good hearings here, and I appreciate that. I am not going to make false statements about anyone who's here. I'm not going to make false statements ever about anyone if I can certainly help it.

But to put some statements repeated on to Facebook saying -- making statements that are false, absolutely false, really perturbs me greatly. I have committed myself to doing an excellent job for the citizens of South Dakota, and I truly resent personal attacks.

Thank you.

2.3

MR. ELLISON: Commissioner, my reason for asking if you wanted to take a break is I am well-aware of pain pills and how they affect one, and my concern was that it was making it difficult for you and that perhaps you needed a little bit of time to do that.

COMMISSIONER HANSON: Thank you, Mr. Ellison.

My remarks were not pointed at you.

MR. ELLISON: No. I understand that.

COMMISSIONER HANSON: There was another party that made several false statements.

MR. ELLISON: I just wanted to say that I do understand. And my question, my only concern, is is that I know how they can affect one's ability to concentrate and pay attention. And if you had needed a break, I know DRA would certainly not have objected to that.

COMMISSIONER HANSON: I appreciate that.

My injured hip, I'm going to have a hip replacement, but it only hurts when I'm sitting down. That's why I get up periodically. And I've found two positions where I can -- where I'm not in pain, and one of those is when I'm leaning to my left. And, otherwise, I try to stand up, but I have some other problems with my spine that create challenges when I stand up too long. So that's the reason for it.

I appreciate your --

2.3

MR. ELLISON: Yeah. I just had not seen that before, sir, and that caused my concern.

COMMISSIONER HANSON: When I sat up, took my glasses off, I was extremely nauseous at that point trying to figure out if I could ride it out or if I should find a wastebasket. So I appreciate your asking.

MR. ELLISON: Thank you, sir, for explaining it to us.

MR. SMITH: Ms. Craven.

MS. CRAVEN: I just wanted to add I appreciate, Commissioner Hanson, you sharing that because to us in the audience it looked like to us you were asleep, and we were quite -- you know, couldn't understand why this testimony of Evan Vokes was putting you to sleep. So I think we do appreciate the explanation.

And I would offer a motion that we continue this hearing until you're feeling better and that we have a full, you know, robust hearing at that time when you're better, when Commissioner Fiegen's better, and we are all actively listening to the hearing together.

COMMISSIONER HANSON: Thank you for the suggestion, but I'm not going to have the operation until October so -- or early November. So that's just not going to happen.

1 MR. HARTER: I would just like to add something. 2 As a person who had -- has a back injury, it was quite 3 easily for me to recognize and Mr. Hanson and I had a 4 conversation about this so I actually knew that there was 5 some discomfort going on up there. And as an Intervenor 6 I would apologize for what's gone on. 7 Thank you. 8 MR. SMITH: I don't know if the Commissioners need to act on that, but if it's me, I'm going to deny 10 the motion to continue. 11 At this point now we're at a quarter to 3:00. 12 Again, I think the next witness that I am indicating was 13 going to be called today due to presence and so on was 14 Yankton Sioux Tribe's witness Ms. Spotted Eagle. 15 I don't know what the extent of this is. Do you 16 want to go now, or do you want to take a break first and 17 get orientated? 18 MS. REAL BIRD: Take a short break. 19 MR. SMITH: Break. 20 MS. BAKER: We'd like to take a brief break. 21 Thank you. 22 MR. SMITH: We'll take 15 minutes and maybe a 2.3 couple minutes after 3 o'clock. 2.4 (A short recess is taken) 25 Chairman Nelson, did you have MR. SMITH:

1 something? 2 CHAIRMAN NELSON: Yeah. In the ever kind of 3 shifting sands of who's going in what order, assuming we 4 have some time left after Ms. Spotted Eagle, Staff has 5 indicated that they can put on some of their direct 6 witnesses today. 7 And so maybe we'll try to get some of those out 8 of the way and that will leave Kothari and Schmidt for first thing tomorrow morning if that's acceptable. 10 MR. MARTINEZ: Commissioner Nelson, it might be 11 helpful for us to know which of the Staff witnesses will 12 be up next. 13 CHAIRMAN NELSON: Just hang on. I need to get 14 their response to my statement first. 15 MR. TAYLOR: We'd like to get -- well, your 16 suggestion is we move to Staff rather than do Kothari and 17 Schmidt? 18 CHAIRMAN NELSON: Only because they are rebuttal 19 witnesses and Staff direct witnesses, and you had 20 indicated they would both be here tomorrow. And if 21 that's problematic --22 MR. TAYLOR: They're not rebuttal to Staff 2.3 witnesses, however. 2.4 CHAIRMAN NELSON: Oh. 25 Ms. Cremer.

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1
              MR. CREMER: Just hold that thought a moment.
2
                               (Pause)
                           So Staff has -- Mr. Hughes's
 3
              MR. CREMER:
 4
     testimony is -- we can either file a one-page
 5
     supplemental testimony that I believe Keystone will then
 6
     want to look at and address, or if nobody wants us to do
7
     that, we can merely ask him on the stand do you have some
8
     concerns, and he can lay out his concerns.
              But it is a mathematical formula. So that's the
10
     only reason we were looking at written, doing written
11
     testimony. But we can do it either way.
12
              MR. TAYLOR: I'd also say at this moment we
13
     don't intend to offer Ms. Kothari as rebuttal testimony.
14
     We're going to withdraw it. So we're down to John
15
     Schmidt, as to those witnesses that leave.
16
              CHAIRMAN NELSON: Well, I quess if it -- if it
17
     doesn't impact any of Staff's witnesses, if you want to
18
     get them out the way, that's fine with us.
19
              MR. TAYLOR: It would certainly make their lives
20
     easier.
21
              MR. ELLISON: I thought we were going to go to
22
     Ms. Spotted Eagle.
2.3
              MR. SMITH: Ms. Spotted Eagle.
                                              Thank for
24
     reminding me. We are. That's who's next.
25
              MS. CRAVEN: Kimberly Craven for the Indigenous
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Environmental Network.

2.3

I'd like to go back to what Commissioner Hanson said about he doesn't have a Facebook page but someone told him that Gary Dorr has posted this on his Facebook page.

Are we being monitored by the Commission Staff or something? How does it happen that something that Gary posted becomes --

MR. SMITH: I know nothing about this whatsoever.

COMMISSIONER HANSON: No one's monitoring anyone. I have three Facebook pages myself and people -- I never used Gary Dorr's name. You've used it for the first time here. And I did receive a copy of what he said. That's -- now that you've stated it.

MS. CRAVEN: You made the point of making sure he was in the room when you made the statement so you used it first.

COMMISSIONER HANSON: Gary did not arrive for about 20 minutes after it started. And I simply looked to see if he was here. He was not. And I stated that I will wait until he's here, and then I spoke to it.

When I spoke to it I did not point out that it was on his Facebook page. But now that you've broached that, yes, it was. And he can speak to it if he wants.

He's certainly capable of speaking for himself.

2.3

And the Facebook page speaks for itself too. It was -- it was inflammatory and it was false and, you know, there are times when -- it's obvious I was not sleeping during the testimony that you referred to because I asked several questions of that witness, and I could not have been able to engage him in that discussion if I had been.

The fact is that if I took a picture of anyone in this audience at one time or another and there were three people taking pictures, you're going to take a picture of someone when they blink and then you can play the game of saying that the person was sleeping when, in fact, they were not.

There's a lot of games like that that are played. I'm supposed to have a thicker skin than that. Like I say, sometimes when you're compelled to speak you probably shouldn't speak, think about it afterwards, write the letter to the editor and then the next day decide whether you're going to send it or not.

But, nevertheless, I want us to play by the rules that we have spoken of several times that we're going to try and be fair to each other. We're not going to misrepresent what somebody else says. We're not going to misrepresent or throw rocks. We're going to conduct

ourselves as professionals here.

2.3

I guess I refer to it first as the Capossela rule because he brought it up at one juncture. And I think that should abide for all of us for both directions. We should play fair and not misrepresent to the citizens what's taking place here. No one's monitoring anyone.

MR. DORR: Mr. Smith, I will address my actions. They take place outside of this room. They're not within the bounds of this hearing. And so I kind of take offense to it because it's on about 30 Facebook pages and about 40 Twitter pages so, I mean, I didn't even take the picture. And now I'm being addressed. And I --

You know, I sympathize with you for having the pain and the pain meds, but for all intents and purposes that was not a blink. I've seen several pictures and, like I said, I didn't take any of those pictures.

So I feel bad that we have to address this here in this room during this hearing. It's not even part of the hearing. If Mr. Hanson wants to have an interview with me, I am available outside of this room for interviews.

Thank you very much.

COMMISSIONER HANSON: Thank you. We've had an interview, and we'll move on at this juncture. But you

- 1 understand when you post something it goes to 40 pages.
- 2 | Those 40 pages have the ability to send it on to other
- 3 pages. Those go on and on and on. That's how it got to
- $4 \quad \text{me.}$
- 5 Thank you, Mr. Chairman.
- 6 MR. SMITH: Yankton, Ms. Real Bird or Ms. Baker,
- 7 please proceed.
- 8 MS. BAKER: Thank you, Mr. Smith. Jennifer
- 9 Baker for the Yankton Sioux Tribe. The Yankton Sioux
- 10 Tribe would like to call Faith Spotted Eagle.
- 11 (The oath is administered by the court reporter.)
- 12 DIRECT EXAMINATION
- 13 BY MS. BAKER:
- 14 Q. Thank you, Ms. Spotted Eagle. Could you please
- 15 | state your name and your address.
- 16 A. Thomasina, Jennifer -- (speaks Dakota). Faith
- 17 | Spotted Eagle.
- 18 (Speaks Dakota.)
- 19 Q. Thank you. Ms. Spotted Eagle, are you a member of
- 20 | the Yankton Sioux Tribe?
- 21 A. Yes.
- 22 Q. And what's your occupation, or what kind of work do
- 23 you do?
- 24 A. In the English Western world I have a master's in
- 25 | quidance and counseling, and in the Dakota World --

- 1 igl| Q. I asked you to explain your work.
- 2 A. In the Western World I have a master's in guidance
- 3 and counseling and various other added things that I have
- 4 taken over the years. And I am a PTSD therapist with the
- 5 VA currently with the Tucson VA and in the Dakota world I
- 6 am a person with two societies, the White Buffalo Calf
- 7 | Society and the Brave Heart Society. In our language we
- 8 call them (speaks Dakota).
- 9 So I work with families and children on a grassroots
- 10 cultural base in our community. And in the Oceti
- 11 Sakowin, which is the Seven Council Fires.
- 12 Q. Could you just elaborate a little bit what is the
- 13 Seven Council Fires or the Oceti Sakowin?
- 14 A. The Oceti Sakowin is composed of the three
- 15 linguistic groups: The Dakota, the Nakota, and Lakota.
- 16 And I am a member of all three linguistic groups. But I
- 17 | currently reside on a Dakota Nakota homeland in
- 18 Lake Andes, South Dakota.
- 19 Q. Thank you.
- 20 Ms. Spotted Eagle, did you previously submit
- 21 | testimony, written testimony, to the Commission?
- 22 A. Yes, I did.
- 23 Q. And in that testimony I believe you stated that the
- 24 Brave Heart Society and the treaty committee organized
- 25 and hosted a conference in anticipation of man camps from

the proposed pipeline.

2.3

Could you explain to us why you felt it was important to organize that gathering?

A. Yes. We did that August of I believe it was 2013.

And we have -- I have a lifelong concern. I was one of the founding members -- I was the president at the time that the White Buffalo Calf Women's Society was formed in 1977 on the Rosebud Sicangu Oyate.

And we saw lots and lots of sexual and physical violence. And so it was reminiscent of what has been happening in our cultural history.

And I'm also a member of Brave Heart Society, which intervenes on behalf of women and family who have been impacted by historical trauma.

So when we heard about the man camps coming it raised a lot of, I guess, flags for me and historical trauma. Because the man camps are similar to what happened when Fort Randall was formed with the coming of the soldiers, and those were man camps in the 1800s.

Fort Randall was formed with many, many men, probably 1,200 or more men that were stationed there to pose captivity on us, make sure that we didn't practice our religion, essentially colonized for that purpose.

So when the man camp issue came up it evoked a very similar feeling of economics because it was done for

economics reasons in the 1800s as it is now. Very similar.

field. Having been one of the first founders of the first Native American women's shelter in the United States we asked other people who were involved in the domestic physical sexual assault movement to come to Fort Randall. We also invited U.S. Attorney Brendan Johnson at the time -- I understand he's not there anymore but we invited him to come and several of his Staff members came and we had a two-day conference to evoke our alarm and have discussions about what we needed to do to prevent this from happening.

And at that point we summoned other partners in the

- Q. Thank you. You stated that Brendan Johnson was invited. Did he actually attend the conference?
- A. He did. He was actually on the agenda. I've worked with Brendan over the years as a tribal official. I'm also a chair of the Ihanktonwan Treaty Council. And I asked him to come speak and he appeared and he actually made a presentation.
- Q. Okay. And was his presentation related to the man camps?
- A. Yes. He stated that he knew that that was the situation. And I think the statement that stands out in my mind that Brendan said when he did his presentation,

he said that they had to wait until the crime happened, which created even more alarm on our part because we don't want to wait around and wait for crimes to happen.

And since then he's issued statements that say -I've seen them printed over and over again that he says
that it is a problem when you have a large congregation
of men coming into an area where there is poverty
present.

Q. Thank you.

2.3

Ms. Spotted Eagle, you stated in your prefiled testimony the Commission should expect a surge in crime and violent crime in areas of the man camps if the pipeline were approved. In your personal and professional experience what impacts do these types of crimes have on the health and welfare of individual victims?

A. I think that in my -- I don't want to say line of work because it's more of a life path. I see some risk factors that are pretty well established. And we've known them ourselves in our communities that we live in because we see them every day.

But there are some events in our history that have deconstructed our value systems. For example, the outline of our religion. And that was not restored until recently as 1978. And that was -- there are many, many

factors that deconstructed our value system which brought
on one of the highest risk factors, which is poverty.

Poverty doesn't occur by itself unless something is
deconstructed.

2.3

Another risk factor is alcohol and drug abuse. In some communities the meth rates are at 30 percent.

Domestic and sexual violence, which comes from the breakdown of the family, again the deconstruction brought on by colonialism. The rape and physical assaults,

Department of Justice came out and did some hearings, which I was a presenter at, and they have stated that the rates are 3 out of 5 native women will face physical or sexual assault in their lifetime.

And as a survivor, I have experienced both. I've been physically assaulted, and I have also been sexually assaulted. So I'm a survivor so I know that one in -- if you look at a room like this, it would be 1, 2, 3, 1, 2, 3, every third person would be a risk factor.

Foster care is another risk factor because you have children. The Indian Law Project is doing a -- some hearings currently, and they've estimated that on a yearly basis you have 700 native children that go into foster care because of the deconstruction of the values.

And so we have a high number of youth that are going into foster care separated from their families. And once

they age out of foster homes -- because oftentimes they are not placed -- then they are at high risk.

2.3

2.4

We saw this happening in the Sioux Falls area. They had three cases within the last three years involving the sex trafficking, which is also another high risk factor where 40 percent of the victims in three cases were Native American.

The other risk factor is that we have youth who are fetal alcohol effect, FAS, fetal alcohol syndrome. They don't have full judgment, and they also are subject to the presence of man camps.

Another one -- there's two that are very, very concerning to me as a grandmother and as a member of women's societies, cultural societies is that this is very much a gendered issue because it is a violent act against a gender, meaning the females in our Tribes. And that when you have environmental effects in a nation it's going to affect the reproductive rights of our women which we have seen before, with the uranium and the high content in the Cheyenne River of uranium that has appeared in the hair follicles of our people near Bridger. Those are just some of the issues in addition to sex trafficking.

Q. So you explained that those are some risk factors.

25 And do you feel that those risk factors are particularly

- 1 prevalent on the reservation?
- 2 A. I think that minus the sex trafficking, that is one
- 3 | that we have not had to contend with at a large presence,
- 4 but after we've seen what has happened in the Bakken
- 5 | range it is really a primary concern because we are not
- 6 equipped to deal with the influx of that large of a male
- 7 population.
- 8 Q. Thank you.
- 9 Let's switch gears just for a minute. Do any
- 10 Yankton tribal communities get their drinking water from
- 11 | South Dakota's rivers?
- 12 A. Yes. Lake Andes specifically, and I know
- 13 Chamberlain does. We get our water directly from the
- 14 Missouri River.
- 15 Q. Okay. Do you have any concerns about the proposed
- 16 pipeline with respect to that drinking water
- 17 | specifically?
- 18 A. I think that's the primary concern from the Treaty
- 19 | Council that I'm a part of. Because we have senior
- 20 | rights to the water based on our treaty that was talked
- 21 about this morning and some subsequent court cases.
- But we have a large concern beyond our own life
- 23 | times. We have a belief system that we always look out
- 24 for seven generations forward. So being a grandmother, I
- 25 | want my water to be safe for all people.

And the other issue in treaty rights, it does say in the treaty that we also are concerned about the people that we have made the treaty with. So this is not an Indian thing or a native thing when it comes to water. It affects all people.

2.3

Q. You mentioned in your prefiled testimony that all of your ceremonies rely on the presence of water and that your community sun dances and ceremonies take place adjacent to the Missouri River.

Does the proposed pipeline concern you with respect to these ceremonies?

A. Most definitely. We currently have a -- we come from a culture that has seven sacred rights that guide our paths in life. One of the ones we've worked very hard -- for the 18th year we just had our Asnati Awicalowanpi, which is a coming of age ceremony for our young girls. And it's the ceremony we have when they reach their first menses.

And we teach them in a ceremony with water because water is the first medicine. We all were born with the first medicine in the womb when we were inside our mothers, and that's considered the medicine that's brought to life.

So we have water ceremonies for healing. And for that reason we have our ceremony right adjacent to the

Missouri River. And we've had 121 girls go through that ceremony.

2.3

- Q. Is there any connection between your concern about the water and your concern about the man camps? Is there any way to tie those two together?
- A. I think that the culture is so intertwined with our belief systems, with our ceremony, and the fact that we -- you heard that in many of the tribal people that have come before this panel that we talk about -- when you talk about another person we'll say my relatives.

And so we are concerned that all of our relatives are safe and that our populations, which are at high risk, are not impinged because we need to make our grandchildren safe through the water which are essential to the ceremonies.

And in regard to the ceremonial aspect with our young girls, because of the deconstruction with the culture there are many girls that don't have access to the ceremony. And we consider that a very, very frightening thing. Because they don't always know how to be safe.

They've grown up in an environment that has no safety when it has that many risk factors, and so they need the best protection that we could provide for them by the systems that are not in place even. Like law

enforcement.

2.3

2.4

Q. Thank you, Ms. Spotted Eagle. Do you have anything further that you'd like to add?

Anything else that you think might assist the Commission in their decision?

A. I think one of the things that I would like to mention is that there's a lot of this -- the whole concept of man camps is a gendered conflict. Because the very idea of calling a facility a man camp is a very threatening statement in terms of our history.

Because we have in anthropology and research that we do, in repatriation work we see that even in historical times many of our women were taken by the soldiers through rape.

There's a story in the Fort Randall area where there actually was a member of the fort who had admiration for one of the women in the camp and that woman of course did not want to be noticed by him. And so she avoided him. And even at the risk of arresting her, she still continued to avoid him.

And there became a point in time when she died and she was put on a scaffold and he had the soldiers take her skull and the skull was taken to the Smithsonian for examination to determine why she was so pretty.

He was essentially enamored by her. But I think

- that goes beyond the boundaries of humanity. And so having a history like that, when you have 1,200 men coming into an environment where we have that kind of
- 4 experience and we have a skill set that we know those
- 5 things are repetitive, it's history repeating itself.
- 6 Q. Thank you, Ms. Spotted Eagle.
 - Do you have any changes that you would like to make to your prefiled testimony at this time?
- 9 A. I think that one thing that needs to be noted is
 10 that in the discussions on the treaty there has never
 11 been any women that have signed those treaties. And at
- 12 the same time we -- history has proven that we are at the
- 13 greatest risk in that type of involvement.
- And I think that one of our leaders, Sitting Bull,
- 15 noticed that, and one of his concerns when he was
- 16 imprisoned at Fort Randall, he said that I fear for our
- 17 women. So he knew exactly what was going on from the
- 18 violence that was coming from the man camp from the
- 19 1800s.

7

- 20 Q. Thank you.
- 21 Ms. Spotted Eagle, if I were to ask you the
- 22 | questions contained in your prefiled testimony, would
- 23 your answers today be the same?
- 24 A. Yes.
- 25 Q. Thank you.

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1
              MS. BAKER: Commissioners and Mr. Smith, I would
2
     like to offer Exhibit 9011 into evidence.
 3
              MR. SMITH:
                          Keystone. Or TransCanada.
 4
              MS. BAKER:
                          And actually I'm sorry. If I may
5
     correct myself, with the exception of the excluded
 6
     questions 24 through 33, I would like to offer 9011.
7
              MR. SMITH: Mr. Taylor.
8
              MR. TAYLOR: I was going to renew our objection
    based on 24 or 33 or whatever those numbers are.
10
    with that correction I would say that we have no
11
    objection.
12
              MR. SMITH: Okay. Intervenors?
13
              MR. ELLISON: No objections.
14
              MR. SMITH: I don't think we need to go -- just
15
     indicate, and we'll move.
16
              MR. GOUGH: Is this on whether there's an
17
     objection?
18
              MR. SMITH:
                          Yes.
19
              MR. GOUGH: No objection.
20
              MR. SMITH:
                          I don't see any.
21
              Staff.
22
              MS. EDWARDS: No objection.
2.3
              MR. SMITH: The exhibit is admitted.
24
              MS. BAKER: Thank you. I have no further
25
     questions for Ms. Spotted Eagle.
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1
              MR. SMITH: Okay. TransCanada.
2
              MR. TAYLOR: No cross. Thank you.
 3
              MR. SMITH: Okay. Is there any cross by any
4
     Intervenors?
5
              Mr. Capossela.
 6
              MR. CAPOSSELA: Thank you, Mr. Smith.
7
                         CROSS-EXAMINATION
8
     BY MR. CAPOSSELA:
        You testified that you're a PTSD counselor for the
10
    VA?
11
        Yes.
    Α.
12
     Q. Would you comment on the service by South Dakota
13
    Native Americans in our armed forces and the extent of it
14
    both historically and today?
15
              MR. TAYLOR: Just a minute. Just a minute.
16
     With all due respect to the soldiers in the Native
17
     American society and the soldiers in the American
18
     society, this is absolutely totally irrelevant to any
     issue before the Commission.
19
20
              MR. SMITH: I'm going to sustain that.
21
              MR. CAPOSSELA: I have no further questions,
22
    Mr. Smith.
23
              MR. RAPPOLD: Rosebud would like to ask a few
24
     questions.
25
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CROSS-EXAMINATION

2 BY MR. RAPPOLD:

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Q. Good afternoon, Ms. Spotted Eagle. Matt Rappold. I represent the Rosebud Sioux Tribe.

Based on your understanding and knowledge of Indian law from what you've said today, do you know if the Yankton Sioux Tribe would have the ability to prosecute any people from the man camps if a crime was committed on the Yankton Reservation?

- 10 A. No.
- Q. Are you aware of any communications or efforts that have taken place to actually create a coordinated law
- enforcement response between the Yankton Sioux Tribe
- 14 Police Department, the State of South Dakota, and the
- 15 Department of Justice?
- 16 A. The Violence Against Women Act is attempting to
- 17 break new ground by doing that. But those take resources
- and many, many tribal meetings and consultations like
- 19 you've been talking about here to get to that point to be
- 20 effective.
- 21 And then once it's installed then it's a learning
- 22 curve, and it's certainly not something that deals with
- 23 1,200 men.
- Q. And in the context of the VAWA legislation that you
- 25 referenced, that's the special criminal domestic violence

- 1 jurisdiction?
- 2 A. Yes.
- 3 Q. Would it also be your understanding of that law that
- 4 | there would need to be a -- an actual relationship
- 5 between the non-Indian and the tribal member?
- 6 A. Yes. Because that is for domestic violence, and
- 7 | many of the participants, the 1,200 people would not be
- 8 | tied in with domestic violence foreseeable.
- 9 Q. So that wouldn't --
- 10 A. It wouldn't have any relevance.
- 11 Q. Okay. Is it your testimony then that there really
- 12 hasn't been any coordination of efforts?
- 13 A. No.
- 14 Q. For general crimes on the reservation?
- 15 A. No coordination.
- MR. RAPPOLD: Thank you. No further questions.
- 17 MR. SMITH: Any other Intervenor examination?
- Mr. Gough.
- 19 CROSS-EXAMINATION
- 20 BY MR. GOUGH:
- Q. Good afternoon. Did you get a chance to review the
- 22 '09 Application and '10 Permit documents?
- 23 A. Yes. To the extent that I could.
- Q. Yes. Did you participate in the '09 or '10
- 25 | proceedings?

- 1 A. Yes.
- 2 Q. Do you feel that the decision made with regard to
- 3 | the issues you've raised here were adequately addressed
- 4 in that Permit?
- 5 A. Not --
- 6 MR. TAYLOR: Objection. First of all, there's
- 7 | no foundation, improper foundation. And, second, it
- 8 doesn't matter. Any attempt to impeach the 2009-2010
- 9 proceedings through testimony in this proceeding is
- 10 inappropriate.
- MR. GOUGH: I thought our questions were
- restricted to the '09-10 Permit proceedings.
- MR. SMITH: Well, what it deals with is whether
- 14 | the Conditions -- the issue here is whether the --
- 15 whether Keystone continues to comply with the Conditions
- 16 in the Order. Those 50 Conditions.
- 17 Q. Are you aware the 50 Conditions under the current
- 18 | recertification process?
- 19 A. Yes. I'm not infinitely aware of them, but I have
- 20 read them.
- 21 Q. Have you read through them with an eye towards
- 22 | concerns that you have raised here today?
- 23 A. Yes.
- Q. Do you feel that Keystone has adequately complied
- 25 | with the -- in those Conditions with the concerns that

you've raised? 2 Α. No. 3 And could you articulate a particular example? 4 I think that when --5 MR. TAYLOR: Excuse me, Ms. Spotted Eagle. 6 We have intentionally avoided the debate on the 7 question of lay opinions as to the ultimate question. 8 And this is the first time that anyone has posed a direct question asking the opinion of a lay witness on the 10 ultimate question before the board. 11 I'm constrained to interpose an objection. Ιf 12 you want to argue the issue of whether or not a lay 13 witness can offer an opinion on the ultimate outcome of 14 this decision, we can argue that right now, or you can 15 note my objection and then do whatever you want to do 16 with respect to her testimony. We can argue it later. 17 Whatever suits you. 18 MR. SMITH: And maybe I'm misunderstanding but 19 what I understood the question to be wasn't asking for 20 her legal opinion but was asking what specific factual --21 that's the way I'm interpreting it. 22 Yes, sir. I understand. MR. GOUGH:

you know. And maybe that would be the foundational -- do

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24

25

MR. SMITH:

you know of anything?

Okay. And if she knows of anything,

1 MR. GOUGH: I understand the concern raised. 2 had understood her to be basically recognized as an 3 officer within the Oyate Lakota, Dakota, Nakota Oyate as 4 an office holder with the rights to have opinions on these matters. 6 But I'll withdraw the question. 7 Thank you. 8 MR. SMITH: Any other Intervenor questions? THE WITNESS: Could I make a comment? 10 MR. SMITH: Not really, no. Not -- because your 11 testimony is completed, your direct, so --12 Any questions --13 MS. CRAVEN: I have a question. 14 CROSS-EXAMINATION 15 BY MS. CRAVEN: 16 Kimberly Craven for the Indigenous Environmental 17 Network. Thank you, Ms. Spotted Eagle, for being here 18 today. 19 Is there anything else you would like to add, your 20 comments? 21 MR. TAYLOR: Just a minute. You know, that's 22 not proper cross-examination. Anything else you want to 2.3 add. She can talk about anything from the Time Magazine. 2.4 THE WITNESS: It has relevance, though. I would 25 like to add that --

- 1 MR. TAYLOR: Can I have a ruling?
- 2 MR. SMITH: I'm going to sustain that.
- MS. LONE EAGLE: Mr. Smith, I don't want to jump
- 4 | out of line. I was waiting for you to get to the
- 5 Individual Intervenors, but I have a couple of questions.
- 6 MR. SMITH: Oh, pardon me. I'm sorry.

CROSS-EXAMINATION

BY MS. LONE EAGLE:

- 9 Q. Elizabeth Lone Eagle from Bridger. I'm an
- 10 Individual Intervenor. Are you aware of the location of
- 11 any other man camps?
- 12 A. Yes. I'm aware of the one that will be close to
- 13 Bridger.

7

- 14 Q. And do you happen to know what specifically that
- 15 location is?
- 16 A. My understanding is that it's in Harding County.
- 17 | Near Harding County. And I'm not sure of the exact
- 18 | mileage from Bridger. But I have the same concerns.
- 19 Because whether it was -- in our situation the man camp
- 20 | will take an hour to get to -- not quite an hour to get
- 21 to Fort Randall, which is about 48 to 50 minutes.
- 22 And so within even two hours it's still a risk
- 23 | because we live in an isolated area, and it provides a
- 24 place for recreation.
- 25 And so the concerns are when you live in an isolated

- 1 | area and people are looking for recreation, even driving
- 2 to Rapid City. But Bridger is close, very, very close.
- $3 \mid Q$. Okay. That was close to what my next question was.
- 4 Do you know what the emergency response time is to your
- 5 area?
- 6 A. To my rather area from -- please expound.
- 7 O. Well --
- 8 A. If something happens?
- 9 Q. Yeah. If something happens, what's the emergency
- 10 response time?
- 11 A. I think that in this situation they wouldn't be able
- 12 | to be respond. It would be compounded because we don't
- 13 have jurisdiction. So it would be even longer than the
- 14 original response time, which could be two to three
- 15 hours.
- 16 Q. Okay. That's pretty significant.
- 17 Have you ever been to the Bridger area?
- 18 A. Yes.
- 19 Q. Do you have any particular concerns with that area?
- 20 A. I do. Because I have personal -- as I stated
- 21 | earlier in my testimony, I have expertise in the fact
- 22 that I am a sexual abuse survivor, and I am a survivor of
- 23 | a physical assault.
- 24 And just speaking personally, it's the kind of
- 25 situation where there needs an immediate response. And

- someone three or four hours away when you're in danger is a violation in my mind of a human right.
- 3 MS. LONE EAGLE: Okay. Thank you. I have no 4 further questions.
- 5 MR. SMITH: I think I couldn't see you because 6 there's that post there is the issue so I had no idea you 7 were signaling.
- Are there any other Individual Intervenor questions?
- MR. SEAMANS: Paul Seamans. I've got a couple of questions.

12 CROSS-EXAMINATION

- 13 BY MR. SEAMANS:
- 14 Q. Ms. Spotted Eagle, you spoke of the importance of
- 15 | water. What are the Yankton Sioux Tribe's claims on
- 16 | water rights of the Missouri River water?
- 17 A. We consider ourselves senior water holders. Based
- on already proven -- and our attorneys can speak to that
- 19 with the Winters Doctrine.
- 20 Q. Has Yankton Sioux Tribe forfeited any of your
- 21 rights?
- 22 A. No.
- MR. SEAMANS: Thank you.
- MR. SMITH: Mr. Dorr.

1	<u>CROSS-EXAMINATION</u>
2	BY MR. DORR:
3	Q. Thank you. Gary Dorr, Individual Intervenor.
4	Ms. Spotted Eagle, you just answered the question,
5	and you just said the response time would be compounded
6	because you didn't have jurisdiction.
7	Was that criminal jurisdiction you were talking
8	about?
9	A. Yes. If there's a rape, it's a federal crime. And
10	so we would have to contact the U.S. Attorney. And,
11	again, being a sexual abuse survivor, it's a situation
12	where you're extremely unsafe, and there is virtually
13	nothing that you can do during that period of time until
14	the proper authorities are contacted.
15	Q. So the Tribe still does the Tribe still maintain
16	civil jurisdiction over certain areas?
17	A. Yes.
18	MR. DORR: All right. Thank you. No more
19	questions.
20	MR. SMITH: Okay. Any other Intervenor
21	examination?
22	I'm not seeing any indication.
23	MS. SMITH: Excuse me. I need to speak faster.
24	

1 CROSS-EXAMINATION 2 BY MS. SMITH: Ms. Spotted Eagle, in your expertise as a 3 4 grandmother and mother and I wanted to seek advice from 5 you, if I wanted to move myself and my granddaughters to 6 that area what would you advise me? I would -- to where I'm at or where --7 Near a man camp. What would you advise? Q. I would say that it would not be safe. And I would 10 also say it for all populations, but primarily when you 11 work with a traumatized population the biggest single factor that will assist a population in healing and 12 13 recovery is a sense of safety. And there is absolutely 14 no sense of safety. 15 Thank you. I won't be moving there. MS. SMITH: 16 Thank you. 17 MR. SMITH: Staff. 18 MS. EDWARDS: Thank you, Mr. Smith. Staff has no questions for this witness. 19 20 MR. SMITH: Commissioners. Chairman Nelson. 21 22 CHAIRMAN NELSON: Just a couple of questions. We had a letter that was submitted to the 2.3 24 Commission from a Lynn Peterson from the City of Yankton. 25 And he talked about the very positive experience that the

City of Yankton had with all of the workers that were housed there when the first Keystone was built.

2.3

Obviously that's very close to Yankton Sioux Reservation. So tell us about the problems that you encountered when that first Keystone was built.

THE WITNESS: I think that in our history, in border town relations, they always are tenuous. In fact, the physical assault that I told you I was involved in, I had my leg broken in Vermillion, South Dakota in a physical assault which is 30 miles from Vermillion. So we always consider border towns tenuous places anyway. But the presence of people who do not even understand our culture probably even intensifies it.

CHAIRMAN NELSON: Again, so if I could ask, when all of these men were housed in Yankton for the first Keystone what kind of problems did they create on your reservation?

THE WITNESS: I think that we felt like the intrusion intensified race relations because I went to some of the hearings, and it was not friendly.

CHAIRMAN NELSON: And I guess the last question I've got, we've had a lot of discussion over the last week about the fact that the Cheyenne River Sioux Tribe has banned anyone associated with Keystone from entering their reservation.

1 Would you make that same recommendation to your 2 governing council? 3 THE WITNESS: Yes. 4 CHAIRMAN NELSON: Thank you. No further 5 questions. 6 THE WITNESS: Thank you. 7 MR. SMITH: Commissioner Hanson? 8 COMMISSIONER HANSON: No. MR. SMITH: Any follow up, again, limited to 10 Commissioner questions? Or redirect? 11 RECROSS-EXAMINATION 12 BY MR. TAYLOR: 13 In fact, Ms. Spotted Eagle, the Yankton Sioux Tribe 14 has adopted a number of resolutions --15 Yes. 16 -- in opposition to the Keystone XL project, have 17 they not? 18 Yes. Α. Q. And those are of record? 19 20 Α. Yes. 21 MR. TAYLOR: Thank you. 22 MR. SMITH: Any questions following on 2.3 Commissioner questions? MS. BAKER: Jennifer Baker for the Yankton Sioux 24 25 Tribe.

REDIRECT EXAMINATION

BY MS. BAKER:

2.3

Q. I'd just like to clarify for the record, I don't know that it's been established that there were man camps for the construction for the first Keystone, the Keystone base pipeline.

Do we know that was a fact?

CHAIRMAN NELSON: If I can address that, the letter that we received, and it's in the docket from Lynn Peterson, the answer is no. My understanding was that Yankton was not a man camp, but that's where all of the men were staying. And he mentioned several different campgrounds that were developed to house the men as they were working in that area.

MS. BAKER: Okay. So just to be clear, there weren't man camps from that first Keystone; it was a different situation?

CHAIRMAN NELSON: No. And I don't believe I used the word man camps.

MS. BAKER: Okay. Thank you.

THE WITNESS: Mr. Nelson, my answer would be different if I was aware of that. Because I'm even much more alarmed with the concentration of men together that are separated from their families. It's a different situation.

1 MR. SMITH: Ms. Baker, do you have redirect? 2 No redirect. Thank you. MS. BAKER: No. 3 I think you may step down. MR. SMITH: 4 you. 5 THE WITNESS: Did you have one? 6 MR. CLARK: I did. 7 Is that a follow on to Commissioner MR. SMITH: 8 questions? MR. CLARK: It's a follow on to Commissioner 10 Nelson's. 11 RECROSS-EXAMINATION 12 BY MR. CLARK: 13 Q. Ms. Spotted Eagle, in your opinion would the 14 presence of a tribal resolution be sufficient protection 15 against the crimes that you're worried about and that you 16 detail in your testimony? 17 No. Because they're just words. 18 MR. CLARK: Thank you. No further questions. 19 MR. RAPPOLD: I'd have one more question, 20 Mr. Smith. 21 RECROSS-EXAMINATION 22 BY MR. RAPPOLD: 2.3 Ms. Spotted Eagle, are you aware of any other Tribes 24 in South Dakota that have passed similar resolutions?

I'm aware of Cheyenne River of forbidding any kind

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1
     of trespass. But I think again in our situation there
2
     are jurisdiction questions, but that's our next move in
 3
     conversations.
 4
              MR. RAPPOLD: Thank you.
 5
              MR. SMITH: Any other follow on to Commissioner
 6
    questions?
7
              Okay. Ms. Baker, redirect?
8
              MS. BAKER: No, thank you.
              MR. SMITH: Okay. You may now step down.
                                                          Thank
10
    you.
11
              Okay. Now we had one suggestion about maybe
12
    having Mr. Schmidt -- have him up here. Or Staff.
13
              Can I hear from Staff as to your thoughts about
14
     that versus proceeding with your witnesses?
15
              MS. EDWARDS:
                            I guess I would defer to
16
    TransCanada since their witnesses apparently have to go.
17
    Ours are in the room and ready to go if need be.
18
              MR. TAYLOR: We could put Mr. Schmidt on now.
    We can listen to the Staff witnesses.
19
20
              My colleagues want to note that there is the
21
    possibility that even though I said we were withdrawing
22
    Meera Kothari's rebuttal testimony, there is a
2.3
    possibility that she may have to speak to one of the
2.4
    Staff witness's testimony. Don't know that for sure yet.
25
                          Thoughts? And who would that be?
              MR. SMITH:
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- 1 MR. TAYLOR: Witness Hughes.
- 2 MR. SMITH: And so are you suggesting that
- 3 perhaps he be called now so that that would be feasible?
- 4 MR. TAYLOR: Let's go ahead and do Schmidt and
- 5 | then move into the Staff testimony, and we'll see what
- 6 happens.
- 7 MR. SMITH: Okay. All right. Okay.
- Please proceed when you're ready. You're under
- 9 oath.
- MR. MOORE: Thank you, Mr. Smith.
- 11 DIRECT EXAMINATION
- 12 BY MR. MOORE:
- 13 Q. Dr. Schmidt, can you introduce yourself again,
- 14 please.
- 15 A. John Schmidt with exp Energy Services.
- 16 Q. Have you previously testified in this proceeding?
- 17 A. Yes.
- 18 Q. And have you prepared prefiled rebuttal testimony
- 19 marked as Exhibit 2009?
- 20 A. Yes.
- 21 | Q. And to whose direct testimony are you responding in
- 22 | the rebuttal testimony?
- 23 | A. Two individuals. Just specific questions from their
- 24 direct testimony. Mr. Crow Ghost and Mr. Ducheneaux.
- Q. And do you have any corrections or changes to make

to your prefiled rebuttal testimony? 2 Just clarification on No. 4. Α. We actually had started a temporary water use permit 3 4 process and withdrew it. But, otherwise, no. 5 With that change, if I asked you the same questions Q. 6 as posed in the prefiled direct today, would you state 7 the same answers? Α. Yes. And do you adopt the Prefiled Direct Testimony today 10 with that change? 11 The rebuttal, yes. 12 Q. Sorry. Thank you. 13 MR. MOORE: Mr. Smith, I would offer Exhibit 14 2009. 15 MR. SMITH: Okay. Is there objection from any 16 parties? I'm seeing none. So Exhibit 2009 is admitted. 17 18 MR. MOORE: Thank you. I'd tender the witness for cross-examination. 19 20 MR. SMITH: Okay. 21 MR. ELLISON: Wait. I guess I just had one 22 question, if I may. I'm sorry. Strike that. No

MR. SMITH: Okay. Mr. Clark.

2.3

25

objection.

1 CROSS-EXAMINATION 2 BY MR. CLARK: 3 Thank you, Dr. Schmidt. You stated in your rebuttal 4 testimony to Mr. Ducheneaux's testimony that you do not 5 expect significant disturbance of existing pollutants 6 during the HDD crossing in the Bridger Creek area; is 7 that correct? Yeah. Based on what we've seen from the DENR database as far as existing contamination. 10 Would you agree that significant disturbance is not 11 the same as no possibility of disturbance whatsoever? 12 Yeah. I would agree to that. Α. 13 MR. CLARK: No further questions. 14 MR. SMITH: Mr. Rappold. 15 MR. RAPPOLD: No, sir. 16 MR. SMITH: No questions. 17 Mr. Capossela. 18 MR. CAPOSSELA: Thank you, Mr. Smith. 19 CROSS-EXAMINATION 20 BY MR. CAPOSSELA: 21 Mr. Schmidt, Peter Capossela with the Standing Rock 22 Sioux Tribe. 2.3 Can you list the Indian Tribes in the state? Do you 24 know who they are? Can you just list them? 25 MR. MOORE: Mr. Smith, I'll just object that

- 1 | this is beyond the scope of the rebuttal, and I also
- 2 believe that he previously did this when he testified on
- 3 direct.
- 4 MR. SMITH: I'm going to sustain that.
- 5 Q. Do you know what river systems in South Dakota are
- 6 in the status of over appropriation presently?
- 7 A. Just generally our discussions with DENR indicate
- 8 there are a lot of existing water rights, but I don't
- 9 have the exact numbers of which ones, you know, what
- 10 | their cap is, as far as water level.
- 11 Q. Do you know which Tribes have ongoing negotiations
- 12 | with South Dakota with respect to the quantification of
- 13 Indian water rights?
- 14 A. I believe DENR's website says they've been working
- on that for several years with all the Tribes in
- 16 South Dakota.
- 17 Q. Are you familiar with the permitting process in
- 18 South Dakota?
- 19 A. Yes.
- 20 Q. Under the prior appropriation process? Would you
- 21 | walk through that?
- 22 A. So an Applicant has to -- they have forms on their
- 23 website. You can submit them electronically. You can
- 24 submit a paper copy, but you have to describe the
- 25 project; the water use, the sources, the volumes, the

- times of year. And then you submit that, and then DENR
 takes the Application, and they notice users of that
 water source.
- And, you know, first in line basically. So if
 there's 20 people ahead of us, we would be number 21 as
 far as how much water we could get from that source.
- Q. Okay. Do Indian Tribes -- do you know if Indian
 Tribes in exercising water rights must acquire permits
 from DENR in order to exercise those rights?
- Do you know the answer to that question? And if so, please answer.
- 12 A. I don't know that, no.
- Q. Do you know if DENR considers federally reserved

 Indian water rights when determining whether water is

 available in a stream system for future permits? Do you
- 16 know, do they consider that? Is that on a website? Is
- 17 | that --
- 18 A. It must be because they list that they're in
- discussions with all the Tribes on their rights to the
- 20 waters. So I would assume so, but I don't know if
- 21 there's any specific language on their website that
- 22 indicates that.
- 23 Q. So do you know if the state engineer considers
- 24 Indian water rights when determining whether to issue a
- 25 | temporary water permit?

- 1 A. I believe so, yes.
- 2 Q. Do you know what quantification means of Indian
- 3 | water rights? Do you know what that terminology means?
- 4 A. I would assume it means to determine how much.
- 5 Q. And do you know what Tribes in South Dakota, if any,
- 6 | have final quantifications of their water rights?
- 7 A. I do not know.
- 8 MR. CAPOSSELA: I have no further questions,
- 9 Mr. Smith, of Mr. Schmidt.
- 10 Thank you, Mr. Schmidt.
- 11 MR. SMITH: Ms. Real Bird.
- MS. REAL BIRD: Yankton has no questions at this
- 13 time.
- MR. SMITH: Mr. is it Martinez, or who's going?
- MR. MARTINEZ: That will be me.

16 CROSS-EXAMINATION

17 BY MR. MARTINEZ:

- 18 Q. Just one question as a follow up to what was
- 19 recently posed to you by Mr. Clark. And you referred to
- 20 sort of a significant disturbance in sedimentation or in
- 21 | the bed of a water crossing.
- 22 What do you define as significant?
- 23 A. If you look at the FSEIS, they kind of give
- 24 | categories, long-term impact, short-term impact, high,
- 25 low, medium.

What you do a crossing of a stream you're looking at a trench that maybe is 40 feet wide over the whole length of that stream. And you compare it to the water impacts of, say, spring melt that goes through that entire drainage.

So compared to that, it's not a significant impact.

And that's how the NEPA documents are written.

- 8 Q. So that's primarily a function of definitions within
 9 NEPA? Is that your --
- 10 A. That's usually what you go with, yes.
- 11 Q. Okay. Is there a specific definition of something
- 12 that may be deemed not as significant or insignificant?
- 13 A. I can't think offhand. But there could be, yeah. I
- 14 mean, I don't have all -- you know, the Corps of
- 15 Engineers has deemed these types of crossings as not
- 16 significant because they issued a general permit. So
- 17 they can't do a general permit unless -- for utilities as
- 18 | nationwide Permit No. 12.

1

2

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4

6

- So in their mind reviewing thousands of these they
- 20 don't deem this a significant impact so they issue
- 21 general permits to those.
- 22 Q. Okay. The word "significant" seems to be sort of
- 23 | fairly, at least in my mind, subjective standard. Do you
- 24 know if there are sort of objective criteria that are set
- 25 out to determine whether or not something is significant

```
and what those are?
1
2
         Most NEPA studies are subjective. It's the nature
 3
     of how they do their work. Probably back in the '70s
4
     they started with quantification, but it was -- you know,
5
     that quantification was in the eye of whoever did that
 6
     quantification.
7
              MR. MARTINEZ: Okay. Thank you. No further
8
     questions.
              MR. SMITH: Thank you. Ms. Craven.
10
              MS. CRAVEN: The Indigenous Environmental
11
     Network has no questions.
12
              Thank you.
13
              MR. SMITH: Thank you.
14
              Mr. Gough.
15
              MR. GOUGH: InterTribal COUP has no questions.
16
     Thank you.
17
              MR. SMITH: Mr. Dorr.
18
              MR. DORR: I have no questions.
19
              MR. SMITH: Mr. Harter.
20
              MR. HARTER: I probably do, but I was outside
21
     too long.
22
              MR. SMITH: Is that right?
2.3
              Okay. Ms. Lone Eagle.
              MS. LONE EAGLE: No questions at this time.
24
25
              MR. SMITH: Ms. Myers.
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1 MS. MYERS: No questions. 2 Mr. Seamans. MR. SMITH: 3 MR. SEAMANS: Yes. I have maybe a question or 4 two. 5 CROSS-EXAMINATION 6 BY MR. SEAMANS: 7 Mr. Schmidt, on the Cheyenne River when you start 8 your horizontal drilling, does it start at the valley floor, or does it start up above at the breaks or where 10 actually do you start boring? 11 I think Meera showed a drawing of an HDD yesterday 12 or a couple of days ago. I can't remember. You start at 13 what's called the entry hole, and on that drawing it was 14 on the east side of the creek, Bridger Creek. 15 So I'm not sure which direction they're drilling on 16 the Cheyenne, but you start on the bluff and you exit on 17 the other bluff so there's nothing in the valley floor. 18 Do you have any idea about how long that bore would 19 be approximately? 20 I don't know offhand. But if Bridger was 3,600, I 21 think the Cheyenne's probably that or longer. MR. SEAMANS: Okay. Thank you. No more 22

MR. SMITH: Ms. Smith.

I have no questions.

MS. SMITH:

2.3

2.4

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questions.

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1
              MR. SMITH: Okay. Mr. Tanderup. I'm sorry.
2
                            No questions. Thank you.
              MR. TANDERUP:
 3
              MR. SMITH: We'll go to Staff.
 4
              MS. EDWARDS: Thank you. Staff has no cross.
5
              MR. SMITH: Okay. Commissioners.
 6
              COMMISSIONER HANSON: Thank you, Doctor.
                                                        No.
7
              MR. SMITH: Any questions, Commissioner
8
    questions?
              Okay. Any follow on redirect?
10
              MR. MOORE: No redirect. Thank you.
11
              MR. SMITH: I think you may step down. Thank
12
    you, Mr. Schmidt.
13
              Okay. Staff, are we going to go to you now
14
    then?
15
              MS. EDWARDS: Could I take 30 seconds to consult
16
    with my witness?
             MR. SMITH: Should we take a five-minute break
17
18
    here?
19
              MS. EDWARDS: Staff calls Chris Hughes.
20
         (The oath is administered by the court reporter.)
21
                        DIRECT EXAMINATION
22
    BY MS. EDWARDS:
2.3
    Q. Mr. Hughes, state your name and business address for
24
    the record, please.
25
         Christopher Hughes, 28100 Torch Parkway,
```

- 1 Warrenville, Illinois.
- 2 Q. And what is your professional title?
- 3 A. Senior project manager.
- 4 | Q. As senior project manager what are your job
- 5 responsibilities?
- 6 A. I manage engineers, and I manage projects that they
- 7 | work on. Usually related to liquids integrity and
- 8 control room management.
- 9 Q. I think I may have forgotten to ask you, for whom do
- 10 you work?
- 11 A. EN Engineering.
- 12 Q. Thank you. Can you briefly summarize your
- 13 | educational background?
- 14 A. I have a master's degree in welding engineering and
- 15 | a bachelor's degree in mathematics.
- 16 Q. And can you briefly summarize your job experience
- 17 | since college?
- 18 A. I've worked as a gas controller for Columbia Gas.
- 19 I've worked as a pipeline integrity engineer for
- 20 | Enterprise Products. I've also worked as an engineering
- 21 | consultant for CC Technologies, DMV, and Pipeline
- 22 Integrity, and my current position at EN Engineering.
- 23 Q. Drawing your attention to what has been marked for
- 24 identification purposes as Exhibit 3008, is that your
- 25 prefiled testimony?

- 1 A. Yes, it is.
- 2 Q. Do you have any additions, deletions, or edits to
- 3 | make to that testimony?
- 4 A. Just a deletion of my addition.
- 5 Q. Which is part of that prefiled testimony; correct?
- 6 A. Correct.
- 7 Q. If I asked you the same questions today, would your
- 8 answers be the same?
- 9 A. Yes.
- MS. EDWARDS: At this time would I move for the
- 11 admission of Exhibit 3008.
- MR. SMITH: TransCanada.
- MR. WHITE: No objection.
- MR. SMITH: Intervenors.
- MR. RAPPOLD: I just have a question.
- Does this include the supplemental prefiled
- 17 | testimony that was just filed? Is that part of what's
- 18 being moved to be admitted?
- MS. EDWARDS: No.
- MR. RAPPOLD: Okay. Thank you.
- 21 MR. SMITH: Is there objection from Intervenors?
- I'm not seeing any. I think Exhibit 3008 is
- 23 received.
- Q. And, Mr. Hughes, just for clarification purposes,
- 25 can you explain the situation with your supplemental

1 testimony? 2 I calculated off of habit -- used 70,000 for Yes. 3 X70M pipe, forgetting that they made the change to a hard calculation of 70,300. 4 5 So if I add in the 70,300, I come up with 1,307 as 6 opposed to 1,302 I did at 70,000. I apologize for making 7 that mistake. So it's your testimony that we don't need your supplemental testimony? 10 A. Yes, it is. 11 Thank you. I have no further MS. EDWARDS: 12 questions, and I would tender him for cross. 13 MR. SMITH: Keystone. 14 MR. WHITE: We have no questions for Mr. Hughes. 15 MR. SMITH: Okay. Mr. Clark. 16 MR. CLARK: Cheyenne River Sioux Tribe has no 17 questions for this witness. 18 MR. SMITH: Mr. Rappold. MR. RAPPOLD: I'm confused. And it's not meant 19 20 towards the witness. I'm confused as to what happened 21 with -- what's going on with the supplemental testimony. 22 THE WITNESS: I can explain if --23 MR. SMITH: Can you ask him a question about it 24 since you're up? 25 I'd prefer that his attorney MR. RAPPOLD:

1 explained it. 2 MR. SMITH: Okay. Ms. Edwards, would you 3 please --4 MS. EDWARDS: I can attempt to. We did file 5 supplemental testimony today based on some calculations 6 that he had been doing after listening to Meera Kothari's 7 testimony. He ran those calculations last night and was 8 coming up with a different answer. However, after we submitted the supplemental 10 testimony he found out that the error was his, not hers. 11 So we are not putting that into evidence. 12 Thank you. 13 MR. SMITH: Does that answer it? 14 MR. RAPPOLD: I think so. 15 MR. SMITH: Okay. Please proceed if you've got 16 additional. 17 MR. RAPPOLD: A few. 18 CROSS-EXAMINATION 19 BY MR. RAPPOLD: 20 You work for EN Engineering? Ο. 21 Α. Correct. 22 And that's the same company that also has 2.3 TransCanada listed as a client on their website? 2.4 A. Our website lists all past clients. I do not know 25 if they're a current client or not. They are not from my

- 1 group. They had been at one time or another. I do not
- 2 know if they are a current client.
- 3 Q. In your testimony, Direct Testimony, you go over
- 4 some of the requirements for the SCADA systems; is that
- 5 correct?
- 6 A. Yes, sir. I did cover the SCADA.
- 7 Q. And do you feel that the -- your testimony regarding
- 8 the SCADA requirements is as reflective of the
- 9 requirements under the CFR that addresses those
- 10 requirements? It would be 49 CFR 195.446.
- 11 A. Yes, sir.
- 12 Q. Your testimony is comprehensive?
- 13 A. It's not comprehensive.
- 14 Q. It's not comprehensive?
- 15 A. No, sir. But --
- 16 Q. How come it's not comprehensive?
- 17 A. Because 49 195.466 is auditable and enforceable by
- 18 PHMSA, and they perform regular audits.
- 19 Q. So you didn't think it was necessary to provide a
- 20 comprehensive information about those requirements to the
- 21 Commission today?
- 22 A. I could have repeated what is stated in 195.466,
- 23 sir.
- 24 Q. But you didn't?
- 25 A. I didn't believe I needed to since we were referring

- 1 | to 49 CFR 195 and it was readily available to reference.
- 2 Q. Have you actually looked at their plan?
- 3 A. I have not looked at their CRM plan, no.
- 4 Q. Is there a reason why you didn't look at their plan?
- 5 A. Because it's enforceable by PHMSA, and it has
- 6 certain requirements that they are required to meet
- 7 | regardless if I have looked at it or not.
- 8 Q. Regardless of whether it's enforceable by PHMSA,
- 9 | it's still relevant before this Commission, isn't it?
- 10 MR. WHITE: Objection. Argumentative.
- 11 Q. Is, to your knowledge, the requirements --
- MR. SMITH: Sustained.
- Go ahead.
- 14 Q. -- relevant to the Commission today?
- 15 A. Per -- my testimony was to be an objective look at
- 16 | the Findings of Fact and the changes on the table -- I
- 17 | forget exactly what it's called but the Table of Changes
- 18 on if there's anything that has changed that would be a
- 19 violation of 49 CFR 195, and I did not see that.
- 20 So any relevant portions I addressed in my
- 21 | testimony. I did not see anything other than that.
- 22 Q. Your testimony then is that you've provided an
- 23 objective look without actually reviewing documents;
- 24 correct?
- MS. EDWARDS: Objection. Argumentative.

- 1 MR. SMITH: Overruled.
- 2 A. No. I did not review TransCanada's CRM documents.
- MR. RAPPOLD: Thank you. I have no further
- 4 questions.
- 5 MR. SMITH: Okay. Mr. Capossela.
- 6 MR. CAPOSSELA: I have no questions for this
- 7 | witness, Mr. Smith. Thank you.
- MR. SMITH: Ms. Baker, Ms. Real Bird.

9 CROSS-EXAMINATION

- 10 BY MS. REAL BIRD:
- 11 Q. Good afternoon, Mr. Hughes. My name is Thomasina
- 12 Real Bird. I'm an attorney for the Yankton Sioux Tribe.
- 13 Are you represented here today by an attorney?
- 14 A. No, I'm not.
- 15 Q. Did you consult with your own attorney in the
- 16 | presentation of your testimony?
- 17 A. No, ma'am.
- 18 Q. I have a question about your prefiled testimony on
- 19 page 2 and your answer beginning on line 10.
- 20 A. Okay.
- 21 Q. What did you mean by proposed changes to the
- 22 Findings of Fact as that phrase is used in your
- 23 testimony?
- 24 A. The proposed changes in the Finding -- in table --
- 25 | in the Tracking Table of Changes, those are the proposed

- 1 | changes that TransCanada -- the changes that TransCanada
- 2 proposed. Those were what I was referring to.
- 3 | Q. And why did you choose to use the phrase "proposed
- 4 changes to the Findings of Fact"?
- 5 A. Because those are changes to the Findings of Fact
- 6 that TransCanada proposed.
- 7 | Q. Did you anyone direct you to include that phrase as
- 8 a part of one of the purposes of your testimony?
- 9 A. No, ma'am.
- 10 Q. Did you prepare your own testimony?
- 11 A. Yes, ma'am.
- 12 Q. Did PUC Staff review your testimony and suggest
- 13 changes?
- 14 A. I believe they reviewed it. They did not suggest
- 15 changes.
- 16 Q. Did Mr. Schramm review your testimony and suggest
- 17 changes?
- 18 A. No, ma'am.
- 19 Q. Did anybody review your testimony and suggest
- 20 changes?
- 21 A. No one suggested changes. Jenny Hudson may have
- 22 reviewed my testimony.
- 23 Q. Are you aware that your testimony regarding the
- 24 purposes is identical to the testimony of your colleague,
- 25 Mr. Schramm?

- 1 A. I did not realize.
- 2 Q. Word for word identical?
- 3 A. I was going off of what we were asked to review by
- 4 the PUC.
- 5 Q. So you were not aware that your testimony regarding
- 6 the purposes are identical?
- 7 A. I probably used the same source that he did from our
- 8 send out from PUC of what we were asked to review.
- 9 Q. Is Mr. Schramm your supervisor?
- 10 A. No.
- 11 Q. Would you explain your positions relative to each
- 12 other and your company's organizational chart?
- 13 A. We do not really have a relative position. He works
- 14 in the corrosion services field services group. I do
- 15 | not. We both work in integrity services, but we are not
- 16 | in direct line with each other.
- 17 Q. Did PUC Staff send you the questions that you answer
- 18 in your testimony?
- 19 A. No.
- 20 Q. Would you describe the information that you
- 21 | indicated earlier that you received from PUC Staff?
- 22 A. I did not see the PUC Staff. I received the
- 23 | information from Jenny Hudson who's my supervisor.
- Q. Okay. And would you describe the information you
- 25 received from Ms. Hudson?

- 1 A. Which would be the questions asked here.
- Q. Okay. Oh, okay. So that clarifies. The questions
- 3 came from Ms. Hudson.
- 4 MS. REAL BIRD: No further questions.
- 5 MR. SMITH: Mr. Ellison or Mr. Martinez.
- 6 MR. MARTINEZ: Mr. Martinez on behalf of Dakota
- 7 Rural Action. I have a number of questions.

CROSS-EXAMINATION

9 BY MR. MARTINEZ:

- 10 Q. Mr. Hughes, I guess before I go into your direct
- 11 filed testimony, I just have something in addition to
- 12 | what Mr. Rappold asked about your supplemental testimony
- 13 | that I'd like to get cleared up.
- 14 A. Sure.

- 15 Q. Did you author that document?
- 16 A. Yes. I did.
- 17 Q. Do you know a gentleman by the name of Chad Olson?
- 18 A. No. Never heard of him.
- 19 Q. What I'm wondering is why when we searched the meta
- 20 data that was on the supplemental testimony that was
- 21 submitted the user I.D. on the meta data -- we did a web
- 22 search on that, and it turns out to be the same as the
- 23 user I.D. by the individual by the name of Chad Olson.
- 24 So I'm just wondering what your explanation is for
- 25 that?

- 1 A. I have no idea. I'm not sure what you're referring
- 2 to.
- 3 Q. Do you know what meta data is in an electronic file?
- 4 A. Vaquely. Vaquely.
- 5 Q. Your prefiled testimony --
- 6 A. I wrote that testimony this morning so --
- 7 Q. Oh, okay.
- 8 | A. So it wasn't -- I don't know why the meta data would
- 9 be anything other than myself.
- 10 Q. Okay. I just wanted to clear that up because, you
- 11 know, when we looked at it, it just seemed kind of rather
- 12 curious to us. And I appreciate your explanation.
- 13 From my understanding is, based on your prefiled
- 14 testimony, that you were to look at any of the new
- 15 requirements of the Federal Pipeline Safety Regulations
- 16 | since the Amended Final Decision and Order was issued; is
- 17 that correct?
- 18 A. Correct.
- 19 Q. Okay. Did you do any independent review of
- 20 TransCanada's compliance documents? I think you've
- 21 already indicated that you didn't review the Control Room
- 22 Management Plan.
- 23 A. I did not review any of their compliance documents.
- Q. Okay. Are you aware of issues that TransCanada may
- 25 have had that I think have previously been referenced in

- 1 | testimony concerning welding inspections on the Gulf
- 2 | Coast Pipeline?
- 3 A. I heard what was mentioned in testimony or most of
- 4 what was mentioned in testimony.
- 5 | Q. But other than what you've heard in testimony, have
- 6 you engaged in any independent review of what may have
- 7 occurred there?
- 8 A. No, I have not.
- 9 Q. Okay. Going further through your prefiled
- 10 testimony, if you'll look to the last question at the
- 11 bottom of page 4 where it talks about updated project
- 12 | specifications related to Finding No. 18, your statement
- 13 says that Part 195, it references certain manufacturing
- 14 requirements for pipe.
- 15 You also state that assuming the pipe is
- 16 manufactured per the requirements that you referenced,
- 17 | the change doesn't violate Part 195.
- 18 A. Correct.
- 19 Q. Did you conduct any independent review to determine
- 20 whether or not TransCanada's pipes were actually
- 21 | manufactured per the requirements?
- 22 A. No, I did not. That would come from the pipe mill.
- 23 Q. Take a look at page 5 of your prefiled testimony.
- 24 The very first question was, once again, based on an
- 25 assumption the pipe was manufactured per the

- 1 requirements.
- 2 The same holds true; no independent review?
- 3 A. No independent review.
- 4 Q. Okay. Tell me a little bit about your experience
- 5 and familiarity with SCADA systems.
- 6 A. I've got a -- a good general knowledge of how SCADA
- 7 system works. I do not know all the intricacies.
- 8 Q. Did you review the exhibit that DRA has entered into
- 9 | evidence? It was Confidential Exhibit No. 395, which
- 10 were TransCanada's SCADA specifications.
- 11 A. No, I did not.
- 12 Q. Okay. What can you tell me about TransCanada's
- 13 proposed SCADA system architecture for the proposed KXL
- 14 Pipeline?
- 15 A. I couldn't tell you anything, even if I had reviewed
- 16 | that document, I still wouldn't be able to tell you
- 17 | anything because I do not work on the architecture side
- 18 of anything dealing with SCADA.
- 19 Q. Okay. Do you know how SCADA systems communicate
- 20 data?
- 21 A. In general.
- 22 Q. Can you please describe that for us.
- 23 A. You'll have an RTU, remote terminal unit, at the
- 24 location of a valve or where you're monitoring your
- 25 pipeline system. And there will be different sensors and

- 1 gauges that measure pressure, temperature, various
- 2 things, even as far as the AC -- the electrical power at
- 3 | that location, and it sends it back to the SCADA system,
- 4 which is then monitored by the controllers.
- 6 | control unit you referenced that's on the pipeline?
- 7 A. I do not know specifically.
- 8 Q. Do you know if they're connected with fiberoptic
- 9 cable or just plain copper wires?
- 10 A. I couldn't tell you specifically, no.
- 11 Q. Okay. Now when the SCADA system communicates from
- 12 that controller unit back to the control room do you know
- 13 how those communications occur?
- 14 A. It could be anything from a wireless to a satellite
- 15 to hard landlines.
- 16 Q. Do you know if those communications are encrypted?
- 17 A. I do not know.
- 18 Q. Would you agree with the statement that essentially
- 19 | SCADA systems are very sort of software driven?
- 20 A. In part, yes.
- 21 Q. Okay. Do the SCADA systems in addition to getting
- 22 the sensor data that you've referenced, do they also do
- 23 things like are they capable of controlling, for
- 24 | instance, the valves on a pipeline?
- 25 A. If the valve is a remote control valve, yes.

- 1 | Q. Do you know if any valves on the KXL Pipeline are to
- 2 be remote controlled?
- 3 A. They stated they were going to have 20 remote
- 4 controlled valves.
- 5 Q. Okay. So the answer is yes?
- 6 A. Yes.
- 7 Q. Okay. Do you have any experience with intrusion
- 8 detection and cyber security as it relates to the
- 9 software and systems that control the SCADA systems?
- 10 A. No. Other than attending a session by the FBI,
- 11 cyber security, speaking on the need to protect SCADA
- 12 systems.
- 13 Q. Are you familiar with something known as the Stuxnet
- 14 worm or virus?
- 15 A. No, I am not, sir.
- 16 Q. Beyond what you've described today in terms of your
- 17 background, do you have any background in software
- 18 | engineering?
- 19 A. No. I've done some work with configuring routers
- 20 and switches for working on a network and some network
- 21 monitoring. But outside of that, no. Like I wouldn't be
- 22 able to work at a help desk or do any extreme software
- 23 help.
- Q. Nor would you be able to, for instance, design
- 25 intrusion detection?

- L A. No.
- 2 Q. Regimes or anything like that for a -- for a
- 3 | software system?
- 4 A. Not at all.
- 5 | Q. Okay. How complex do you know is the -- is the
- 6 software and the systems that drive the SCADA -- or that
- 7 | compromise the SCADA systems?
- 8 A. Complex is kind of relative. I can't give a very
- 9 good answer for that without knowing the architecture
- 10 that well. I know there's a lot of hard code written
- 11 into the equipment. And then the SCADA software that
- 12 runs all the equipment. I would assume it's at some
- 13 level complex.
- 14 Q. Okay. Now I understand that -- or the sense I'm
- 15 | getting from your testimony is that you -- largely it's
- 16 based on a review of the PHMSA regulations. Is that
- 17 true?
- 18 A. Yes, sir. And the submitted Final Amendment and
- 19 | Changes, Table of Changes.
- 20 Q. Are you aware of a lawsuit that is being filed by
- 21 | the National Wildlife Federation against PHMSA for
- 22 apparently PHMSA's -- what they allege is PHMSA's
- 23 requirement to adequately put regulations in place
- 24 concerning pipelines and pipeline spills over the last
- 25 decade?

1 MR. WHITE: Objection. Assumes facts not in 2 evidence. MS. EDWARDS: I'm going to object on relevance 3 4 and foundation. 5 MR. MARTINEZ: I just asked if he's aware of it. 6 I didn't ask if he had any details. 7 MR. WHITE: There hasn't been any indication 8 that any such lawsuit exists. MR. MARTINEZ: I'm just asking if he's aware of 10 it. Either he is or he isn't. 11 MR. SMITH: I'll overrule and let him answer 12 that. 13 Are you aware? 14 A. I saw a Google headline mentioning something, but I 15 did not read the article. 16 MR. MARTINEZ: Okay. Thank you. I have no 17 further questions. 18 MR. SMITH: Ms. Craven. 19 MS. CRAVEN: I have no questions for this 20 witness. 21 MR. SMITH: Mr. Gough. 22 CROSS-EXAMINATION 23 BY MR. GOUGH: 24 Q. Good afternoon, Bob Gough InterTribal Council On 25 Utility Policy.

- 1 A. Good afternoon.
- 2 Q. You're here testifying on behalf of the Staff.
- 3 A. Correct.
- 4 Q. And you heard Staff counsel's explanation of why you
- 5 | were required to supplement or that you supplemented your
- 6 testimony?
- 7 A. Why I withdrew my supplement?
- 8 Q. Correct.
- 9 A. Yes.
- 10 Q. And what was that in your own words? What was your
- 11 understanding of her explanation?
- 12 A. That I made a mistake.
- Q. And was this because you were initially confused by
- 14 | the testimony that was given in court?
- 15 A. No. It's because I was using the wrong number. I
- 16 was using the number that traditionally had been used
- 17 X70 pipe or 70,000.
- But in the 44th Edition they have a hard calculation
- 19 to use 70,300 for your yield strength. And when I put
- 20 that number in then it corrected my error.
- 21 Q. You saw a changed calculation?
- 22 A. Yes. I went -- it came out to 1,307 and change.
- 23 MR. GOUGH: All right. Thank you. No further
- 24 questions.
- MR. SMITH: Mr. Dorr.

1 Mr. Dorr, do you have questions? 2 No questions. MR. DORR: 3 MR. SMITH: Thank you. 4 Mr. Harter. MR. DORR: Mr. Smith, I would just ask you to 5 6 speak up. I have a hearing loss from 11 years in the 7 army. I can't distinguish some of your words. 8 MR. SMITH: Pardon me. And it's keeping the mic. in front of me too. I apologize. I'll just keep an 10 eye too and make sure I've gotten your attention. 11 you. 12 Mr. Harter. 13 MR. HARTER: No questions. 14 MR. SMITH: Ms. Lone Eagle. 15 MS. LONE EAGLE: I just right now have one 16 question. 17 CROSS-EXAMINATION 18 BY MS. LONE EAGLE: 19 How was the error brought to your attention? 20 I figured it out. I double-checked with a colleague 21 of mine who's an expert in metallurgy and asked him if 22 there was a change in the 44th Edition that had a higher 2.3 yield strength listed than 70,000 because I couldn't 24 figure out why it wouldn't have been correct in the first 25 place, and he looked it up for me.

```
1
              MS. LONE EAGLE: Okay. Thank you.
2
                          Is that all you have?
              MR. SMITH:
 3
              MS. LONE EAGLE: Yeah.
 4
              MR. SMITH:
                          Okay. Ms. Myers.
5
              MS. MYERS: No questions.
 6
              MR. SMITH: Mr. Seamans.
7
              MR. SEAMANS: No questions.
8
              MR. SMITH: Ms. Smith.
              MS. SMITH: Yes.
10
                        CROSS-EXAMINATION
11
    BY MS. SMITH:
12
         Can you tell me, sir, where the pipe is made?
13
         I do not know for sure. From testimony it sounded
14
     like it was made in India, but I could not verify that.
15
       Okay. So that answers my second question. Thank
16
    you.
17
    Α.
       Uh-huh.
18
              MR. SMITH: Okay. Mr. Tanderup.
19
              MR. TANDERUP: No questions.
20
              MR. SMITH: Staff, do you have redirect?
21
              MS. EDWARDS: We do not.
22
              MR. MARTINEZ: Mr. Smith, if you would indulge
23
    me there was one more question that I, unfortunately,
24
    neglected to ask. Would that be okay?
25
                          That would be fine. I didn't see
              MR. SMITH:
```

- 1 | any indication when I was looking over there. So go
- 2 ahead.

3 RECROSS-EXAMINATION

- 4 BY MR. MARTINEZ:
- 5 Q. Mr. Hughes, do you know who TransCanada's SCADA
- 6 system vendor is?
- 7 A. I do not.
- 8 Q. Are you familiar with a company called Teledyne
- 9 VariSystems?
- 10 A. I've heard of them.
- 11 Q. Okay. Do you have any information as to whether or
- 12 not any systems that were put in place by that company
- were actually hacked?
- 14 A. That I do not. I have no knowledge.
- MR. MARTINEZ: Okay. Thank you. That's all I
- 16 have.
- MR. SMITH: I forgot to ask. Are there any
- 18 | Commissioner questions of this witness?
- I think that gets us back to your -- do you have
- 20 redirect?
- 21 MS. EDWARDS: Staff has no redirect. Thank you.
- MR. SMITH: Okay. You may step down.
- 23 With that, Mr. Taylor, was this the witness to
- 24 whom Ms. Kothari's testimony would be directed, that you
- 25 wanted to have out of the way?

```
1
              MR. TAYLOR: Yeah. We're taken care of.
                                                        Thank
2
     you.
 3
              MR. SMITH:
                         Oh, you are.
                                        Thank you.
 4
              MR. ELLISON:
                            I'm sorry. I couldn't hear that
5
    response, Mr. White.
 6
              MR. TAYLOR:
                          The issue that we discussed with
7
     respect to Ms. Kothari was taken care of by Mr. Hughes in
8
    his testimony so we don't need him.
              MR. SMITH: Oh, okay.
10
              MR. ELLISON: Thank you, Mr. Taylor.
11
              MR. SMITH: So Staff, please proceed.
12
              MR. CREMER: Why wouldn't it be DRA? I thought
13
     Staff was going last and we were just doing that witness
14
     so the rebuttal --
15
              MR. SMITH:
                          So we could get to Meera?
16
              MR. CREMER: Right.
17
              MR. SMITH: Okay. Are you ready?
18
              DRA can't go because Ms. Sibson is not present.
19
              MR. CREMER: I thought she was here.
20
              MR. SMITH: I don't think so. I don't see her.
21
    Of course, that's been many years ago but --
22
              MR. CREMER: You need new glasses.
23
              MS. SIBSON: We just came in a couple of minutes
24
     ago.
25
                          You're behind the pole. I can't see
              MR. SMITH:
```

1 anything back there. 2 MR. MARTINEZ: We would actually like just a 3 couple of minutes. Because Ms. Sibson just got here, we 4 would like a couple of minutes to talk to her. 5 MR. SMITH: Do you want to take a break? Cheri would like a break. 6 7 MR. MARTINEZ: That would be extremely helpful. 8 MR. SMITH: Break until 15 to? That would be 9 12, 13 minutes. 10 MR. MARTINEZ: Thank you, Mr. Smith. 11 (A short recess is taken) 12 MR. SMITH: Ms. Edwards, regarding the 13 continuation here, I chatted with Ms. Sibson on the way 14 in. And, as I understand it, she was not really quite 15 prepared to appear today. 16 Am I correct that we're going to hold her off 17 until tomorrow? 18 MR. ELLISON: That would certainly be our 19 preference, with the okay of the Commission. 20 MR. SMITH: It is for me. I mean, I spoke with 21 her for a while, and I understand her concerns. If Staff is able and ready to go forward, I don't see why we 22 2.3 couldn't go that direction instead. 2.4 MR. ELLISON: I just have one other very brief 25 matter. I applaud the building crew in taking care of

- the temperature. I'm now wondering whether I should have
 brought a winter jacket.
- MR. SMITH: Is it a little too chilly, do you think? I'm okay, but if somebody's uncomfortable, the
- 6 MR. ELLISON: It's just a dramatic change. We 7 appreciate it.
- 8 MR. SMITH: Yeah. You get a room full of bodies, it makes a difference.

only way we can know is if you let us know.

- Is Staff prepared to move on and ready to accommodate?
- MS. EDWARDS: I suppose as a courtesy to the other parties, we will move forward and call Ms. Hudson.
- 14 (The oath is administered by the court reporter.)

15 DIRECT EXAMINATION

16 BY MS. EDWARDS:

- Q. Ms. Hudson, please state your name and business
- 18 address for the record.
- 19 A. My name is Jenny Hudson. My business address is
- 20 28100 Torch Parkway, Warrenville, Illinois.
- 21 Q. And by whom are you employed?
- 22 A. EN Engineering.
- 23 | Q. What is your professional title?
- 24 A. Vice president/senior project manager.
- Q. And in that role what are your job responsibilities?

- 1 A. I oversee our integrity management group.
- 2 Q. Can you briefly summarize your educational
- 3 background?
- 4 A. I have a bachelor's of science in geological
- 5 | engineering, and I have my professional engineering
- 6 license in the State of Illinois.
- 7 Q. And can you briefly describe your work experience
- 8 since college?
- 9 A. Yes. After college I worked for several years at
- 10 Nicor Gas. And then I joined EN Engineering where at
- 11 EN Engineering my role included corrosion control and
- 12 | integrity management services.
- 13 Q. Drawing your attention to what has been marked for
- 14 identification purposes as Exhibit 3006, is this your
- 15 prefiled testimony?
- 16 A. Is there a copy of it up here?
- 17 Yes, it is.
- 18 Q. Do you have any additions, deletions, or corrections
- 19 to make?
- 20 A. I actually have two minor editorial changes that I
- 21 do need to make. On page 3, line 12 I need to add the
- 22 code reference 195.54 to the list of changes.
- 23 And then on page 4, line 16, the first complete
- 24 | sentence should read this amendment added a new section
- 25 | in 195.207. I had omitted the word "in."

1 Q. Thank you. If I asked you those same questions 2 today, would your answers be the same? 3 Α. Yes. 4 MS. EDWARDS: At this time I would move for the 5 admission of Exhibit 3006. 6 MR. SMITH: Is there any objection to the 7 admission of the prefiled testimony? Keystone? 8 MR. MOORE: No objection, Mr. Smith. Thank you. 9 MR. SMITH: I'm not seeing anything from 10 Intervenors. 11 Okay. Exhibit 2006? 12 MS. EDWARDS: 3006, sir. 13 MR. SMITH: Okay. Exhibit 3006 is admitted. 14 MS. EDWARDS: And with that, I have no further 15 questions on direct. 16 MR. SMITH: Keystone. 17 MR. MOORE: No questions. Thank you. Okay. Mr. Clark. 18 MR. SMITH: 19 MR. CLARK: No questions for this witness. 20 MR. SMITH: Mr. Rappold. 21 MR. RAPPOLD: Just a few. Thank you, Mr. Smith. 22 CROSS-EXAMINATION 2.3 BY MR. RAPPOLD: 24 Q. Ms. Hudson, Matt Rappold. I represent the Rosebud 25 Sioux Tribe. I'd turn you to your testimony on page 7,

- 1 line 6. I believe this is an answer to a question. And
- 2 | the question actually starts on page 6. So page 7, line
- 3 6 you state that "control room management requirements
- 4 were not specifically addressed in the prior
- 5 proceedings."
- 6 That's accurate; correct?
- 7 A. Correct. Yes.
- 8 Q. Okay. And then based on that, would it be your
- 9 understanding that the Commission has reviewed or seen no
- 10 evidence regarding Keystone's ability to comply with this
- 11 requirement?
- 12 A. Well, as of this time the Control Room Management
- 13 Plan would be something that is put into place once the
- 14 pipeline goes into operation. And so at this point in
- 15 the process it would not necessarily be expected that
- 16 there would be a Control Room Management Plan in place
- 17 | for this pipeline.
- 18 Q. So then it's accurate to say that they have seen no
- 19 | evidence on the subject?
- 20 A. I don't know what they have seen. I have not seen.
- 21 Q. You haven't seen any of that either?
- 22 A. No.
- 23 Q. Okay. Thank you.
- MR. RAPPOLD: I have no further questions.
- MR. SMITH: Mr. Capossela.

- 1 MR. CAPOSSELA: Thank you, Mr. Smith. No
- 2 questions for this witness.
- MR. SMITH: Ms. Real Bird or Baker.

CROSS-EXAMINATION

5 BY MS. REAL BIRD:

- 6 Q. Good afternoon. My name is Thomasina Real Bird.
- 7 I'm an attorney for the Yankton Sioux Tribe.
- 8 Are you represented here today by an attorney?
- 9 A. No.

- 10 Q. And, Ms. Hudson, did you consult with your own
- 11 attorney in the preparation of your testimony?
- 12 A. No.
- 13 Q. I have a question about your prefiled testimony on
- 14 page 2 and your answer beginning on line 1.
- 15 A. Okay.
- 16 Q. What did you mean by "proposed changes to the
- 17 Findings of Fact" as that phrase is used in your
- 18 testimony?
- 19 A. It was just referring to the changes indicated by
- 20 Keystone on the Tracking Table of Changes.
- 21 Q. Did anyone direct you to include that phrase as a
- 22 part of one of the purposes of your testimony?
- 23 A. No.
- Q. Did you prepare your own testimony?
- 25 A. I did.

- 1 | Q. Did PUC Staff review your testimony and suggest
- 2 changes?
- 3 A. They did look at it, but they did not suggest
- 4 changes.
- 5 | Q. Did anybody review your testimony and suggest
- 6 changes?
- 7 A. No.
- 8 Q. Ms. Hudson, we heard from an earlier witness that
- 9 you were the EN Engineering personnel who received
- 10 information from PUC Staff regarding your testimonies; is
- 11 that correct?
- 12 A. Correct.
- 13 Q. And would you describe the information that you
- 14 | received from PUC Staff.
- 15 A. We were -- well, as far as can you be more specific?
- 16 Q. What documents did you receive?
- 17 A. The documents that we received were through the PUC
- 18 website. So the documents that were filed within the
- 19 docket.
- 20 Q. So the publicly available documents?
- 21 A. Correct.
- 22 Q. And did you receive anything else from PUC Staff by
- 23 way of phone calls or facsimile or other methods other
- 24 than the website?
- 25 A. No.

- 1 | Q. Well, how did you know the scope of your work?
- 2 A. So the -- well, okay. I mean, there obviously were
- 3 | some contractual discussions that were held.
- 4 Q. Did anybody provide questions to you in whole or in
- 5 part?
- 6 A. No.
- 7 Q. Did anybody provide answers to you in whole or in
- 8 part?
- 9 A. No.
- 10 Q. And are you aware that your testimony regarding the
- 11 | purposes is identical to your colleagues, Mr. Hughes and
- 12 Mr. Schramm?
- 13 A. Yes.
- 14 Q. And could you explain why that is?
- 15 A. So as part of the preparation for the project I
- 16 prepared -- I guess the response which is contained on
- 17 the first half of page 2, to -- in an effort to make sure
- 18 that we were being consistent and meeting the
- 19 expectations of PUC Staff, I prepared that answer and
- 20 then provided it to my colleagues and -- as reference.
- 21 Q. So you did prepare those sentences in the first half
- of page 2 that your colleagues used as their testimony?
- 23 A. They chose to adopt the same language, yes.
- Q. Any other suggestions that you provided to your
- 25 colleagues?

1 A. No.

5

- MS. REAL BIRD: No further questions.
- 3 MR. SMITH: Mr. Ellison or Mr. Martinez.
- 4 MR. ELLISON: Just a few questions.

CROSS-EXAMINATION

6 BY MR. ELLISON:

- 7 Q. Good afternoon, ma'am. My name is Bruce Ellison. I
- 8 | represent Dakota Rural Action, one of the attorneys
- 9 involved in that representation.
- 10 Looking on page 2 of your written testimony,
- 11 Exhibit 3006, you state, ma'am, do you not, that one of
- 12 the objectives of Staff was to ensure that the Applicant
- 13 has met any new requirements imposed by the Federal
- 14 Pipeline Safety Regulations 49 CFR 195 since the Amended
- 15 Final Decision and Order back in 2010 of this Commission;
- 16 is that correct?
- 17 A. Correct.
- 18 Q. Okay. You discuss a number of regulatory changes in
- 19 your written testimony, do you not?
- 20 A. Correct.
- 21 | O. When was the most recent amendment?
- 22 A. If I remember correctly, the most recent amendment
- 23 was -- I guess subject to check -- in March of this year.
- 24 Q. And would it be fair to say that the changes that
- 25 you cite in here or other parts of 49 CFR 195 that you

- 1 cite in here have happened earlier than that and since
- 2 2010; is that correct?
- 3 A. Correct.
- 4 | Q. Okay. What documents of TransCanada's design plans
- 5 | have you reviewed to ensure that the Applicant has met
- 6 | any new requirements imposed by these regulatory changes?
- 7 A. So as part of this proceeding I reviewed the
- 8 Tracking Table of Changes and the Amended Permit
- 9 Conditions. And as stated in my testimony, the majority
- 10 of the changes to code were insignificant in nature.
- 11 They were either editorial changes or changes that
- 12 did not apply to TransCanada. With the exception of the
- 13 | control room management regulation, which as I stated
- 14 previously, was not something that I would necessarily
- expect at this stage in the process for TransCanada to
- 16 have in place for this pipeline.
- 17 Q. Not something that you would necessarily expect.
- 18 lot of qualifiers in there; is that right, ma'am?
- 19 A. I suppose.
- 20 MS. EDWARDS: Objection. Argumentative.
- 21 MR. ELLISON: No. It's simply I'm asking her to
- 22 characterize her words, which she answered.
- 23 A. I just do not want my words to be taken out of
- 24 context.
- 25 Q. Absolutely. I'm sorry. I'm waiting for a ruling.

- 1 MR. SMITH: Okay. I was going to suggest that 2 maybe you ask a question just more straightforward.
- MR. ELLISON: Yes, sir. I will. I'd be happy to do that.
- Q. To my earlier question of whether you had reviewed
- 6 any TransCanada documents which you could then tell this
- 7 Commission based upon the review of TransCanada's
- 8 documents that, in fact, you can ensure that the
- 9 Applicant has met any new requirements imposed, your
- 10 | answer would be no, wouldn't it?
- 11 A. As part of this proceeding, the TransCanada
- 12 documents that I reviewed was the Tracking Table of
- 13 Changes.
- 14 Q. Okay. And the Tracking Table of Changes, is that
- 15 | supposed to be any kind of design documents in any way?
- 16 | That's just proposed findings; correct?
- 17 A. That's changes to the design. But, again, the
- 18 changes that have been made to regulations have been
- 19 editorial in nature, and some of them have not been
- 20 | applicable to TransCanada.
- 21 Q. So are you saying that basically your testimony
- 22 is -- because there have been really no real changes,
- 23 your testimony is irrelevant?
- 24 A. I don't think it's irrelevant at all. Because part
- of the scope was to review changes that have occurred in

- 1 Part 195 since the Amended Permit Conditions were issued
- 2 in June of 2010.
- 3 Q. Well, if you don't have -- if TransCanada doesn't
- 4 | have to develop at this point any control management
- 5 | plan, then really there's nothing that you looked at in
- 6 | terms of design plans. I'm not talking about Findings of
- 7 Fact that they would like changed.
- 8 You haven't looked at any control room management
- 9 design plans that would take into consideration any
- 10 changes in 49 CFR Part 195?
- 11 A. In my opinion, the changes that have occurred in
- 12 Part 195 did not warrant a review of design.
- 13 Q. Okay. People of South Dakota are paying your firm
- 14 by the hour for each one of you, the three of you that
- 15 are here?
- 16 A. That's correct.
- 17 Q. And you've been here the entire hearing?
- 18 A. No. That's not correct.
- 19 MS. EDWARDS: Objection. That assumes facts not
- 20 in evidence and is a mischaracterization of who is
- 21 actually paying her contract.
- 22 Q. Who is paying your contract?
- MR. SMITH: Sustained.
- MS. EDWARDS: Objection. Same reason.
- MR. ELLISON: Goes to bias. Interest.

- 1 Q. Who's paying your contract?
- 2 MR. SMITH: Okay. I'm going to overrule. If
- 3 | she knows. And I don't know that she knows.
- 4 Q. Do you know, ma'am?
- 5 A. The contract, I believe, is with the South Dakota
- 6 PUC.
- 7 Q. Okay. And essentially the three of you have come in
- 8 here to say that there are changes in the regs and if the
- 9 regs are followed, everything will be okay; correct?
- 10 A. I don't believe that's what we've said.
- 11 Q. Well, you're the third witness, and other than
- 12 looking at Findings of Fact since you have been here
- 13 listening to the testimony of others, you would agree
- 14 | that you have not looked at -- neither you nor your
- 15 | colleagues, because they testified, have not looked at
- 16 any design plans, development plans, of TransCanada's to
- 17 | provide this Commission with any evidence, as you state
- 18 as your purpose in the second part of your purpose to
- 19 ensure that Applicant has met any new requirements
- 20 | imposed by the changes; isn't that correct?
- 21 A. As I stated previously, the changes to code did not
- 22 | warrant a detailed review.
- 23 Q. So your answer is, is you can't assure this
- 24 | Commission that the Applicant has met any new
- 25 requirements, however important or unimportant at the

1 moment you feel they are? 2 MS. EDWARDS: Objection. Asked and answered. 3 MR. SMITH: Sustained. 4 MR. ELLISON: No further questions. 5 MR. SMITH: Ms. Craven. 6 MS. CRAVEN: I have no questions for this 7 witness. 8 MR. SMITH: Thank you. Mr. Gough. 10 MR. GOUGH: Yes. I have a couple of questions. 11 Thank you. 12 CROSS-EXAMINATION 13 BY MR. GOUGH: 14 Good afternoon, Ms. Hudson. 15 You heard the testimony of your colleagues at 16 EN Engineering? 17 Α. Correct. 18 Did you conduct any independent review of documents 19 separate from that of your colleagues, or are you relying 20 on their report and reviewed their reports of what they 21 did? 22 No. Each of us performed our own -- our own review. 2.3 Okay. And in that review was it only the tracking 24 tables that you looked at? Is that what I understood 25 from previous testimony?

- 1 MS. EDWARDS: Objection. Asked and answered.
- 2 We've been through this.
- MR. GOUGH: I'm just trying to get it clear in
- 4 my mind.
- 5 MR. SMITH: Sustained.
- 6 Q. Did you look at the original Permit Application?
- 7 A. Yes.
- 8 Q. In your review of that Permit Application did you
- 9 focus particularly on engineering documents and the like?
- 10 A. Yes.
- 11 Q. Did you notice during the review of the engineering
- documents in the original Application how many of them
- 13 were actually signed off on?
- 14 A. I -- no.
- 15 Q. Did you notice that any of them were signed off on?
- 16 A. That was not something I looked at specifically.
- 17 | Q. You're a licensed engineer?
- 18 A. Correct.
- 19 Q. And in your professional responsibility preparing
- 20 documents for submission to permits and the like, do you
- 21 | normally submit them without signature?
- 22 A. If they are final documents, then I would say they
- 23 | would -- yeah. They would typically have some sort of
- 24 | signature on them.
- 25 Q. Is it your understanding that this Commission should

be making determinations on final documents? 2 MS. EDWARDS: Objection. This is outside the scope of her direct. 3 4 MR. SMITH: Sustained. 5 MR. GOUGH: This is follow up to her previous 6 sentence, that she reviewed them. 7 So you can't tell me how many documents that you saw were final or not in the Application? I quess I would like to make sure that I understand 10 your question correctly. When you are -- are you 11 referring back to the original like 2009 Docket? 12 Ο. Yes. 13 I would not recall that, no. 14 On what basis then can you assure the Commission 15 that compliance can be made to nonfinal documents, 16 engineering documents? 17 Can you repeat the question, please. 18 MR. GOUGH: I'd ask the reporter. 19 (Reporter reads back the last question.) 20 I guess that -- for the scope of what I was 21 specifically looking at, which my area is related to 22 pipeline integrity so that is 195.452, I think any 2.3 documents related to that area of code would not necessarily be signed. 24 So and maybe I'm misunderstanding your line of 25

1 questioning. But I was not necessarily looking at design 2 drawings. I am not a design engineer. 3 MR. GOUGH: All right. Thank you. 4 MR. CAPOSSELA: Mr. Smith, excuse me. I know I 5 may be out of order, but can I ask a question quickly 6 because I maybe able to put some form into some of the 7 concerns underlying the recent questioning. 8 MR. GOUGH: No objection. MR. SMITH: Proceed. 10 CROSS-EXAMINATION 11 BY MR. CAPOSSELA: 12 Peter Capossela of Standing Rock Sioux Tribe. 13 How do you know that the Tracking Table of Changes 14 is a complete accounting of the changes in the plan and 15 design of the Keystone XL Pipeline? 16 Do you just take TransCanada's word for it? 17 I guess I do not know with 100 percent certainty 18 that those are all the changes. 19 MR. CAPOSSELA: Thank you. 20 No further questions, Mr. Smith. Thank you for 21 indulging me. 22 MR. SMITH: Mr. Gough. 2.3 MR. GOUGH: Thank you. 24 And since it's your testimony that you really 25 didn't look beyond those tracking tables, I'll leave it

- 1 at that. 2 Thank you. 3 Was that a question, or was that a MR. SMITH: 4 statement? 5 MR. GOUGH: That was a statement. I'm not going 6 to ask her to repeat the testimony. We'll hear 7 objections to that. And I thought I would save the time 8 I just ate up. Thank you. 10 MR. SMITH: All right. We'll move on then to 11 Mr. Dorr. 12 CROSS-EXAMINATION 13 BY MR. DORR: 14 Mr. Dorr, Individual Intervenor. Gary Dorr. 15 When did you receive word that you would be 16 testifying to the proposed changes of fact? 17 I don't recall the exact date. March or April, 18 subject to check. 19 Q. Of this year? 20 Uh-huh. Yes. Α.
- 21 Q. Who notified you of the proposed changes to the
- 22 Finding of Fact were being considered?
- 23 A. I'm sorry. Can you repeat the question, please.
- Q. Who notified you that the proposed changes to the
- 25 Findings of Fact were being considered for your

1 testimony? 2 MS. EDWARDS: Objection. Relevance. 3 MR. DORR: It's part of her testimony. 4 MR. SMITH: I'll overrule. At least within 5 reason. 6 Ms. Edwards. 7 Okay. Your testimony deals with 49 CFR Part 195, the Federal Pipeline Safety Regulations. Is this a federal law? 10 Yes. Α. 11 If TransCanada did not comply with this federal law, 12 would the Keystone XL Pipeline Permit for certification 13 be denied? 14 MR. MOORE: Excuse me, Mr. Smith. I'll just 15 object to that, that it's ultimately argumentative. 16 That's the issue for the Commission. 17 MR. DORR: I'll reword. 18 MR. SMITH: Okay. Sustained. 19 Q. As an expert, what would be your recommendation if 20 the Keystone XL Pipeline did not comply with this federal 21 law? 22 Well, if -- I mean, the Keystone Pipeline, it's 2.3 federal law. It needs to comply with Part 195. 24 So, in your opinion, if they did not comply, as an

expert would you advise that the Permit be denied?

25

1 MS. EDWARDS: Object. Assuming facts not in 2 evidence. MR. SMITH: Overruled. 3 4 If there was evidence that there was noncompliance 5 with Part 195, I guess it would be my opinion that there 6 would need to be an understanding of what those 7 noncompliances were, first of all, and then potentially 8 depending upon the severity or nature of those noncompliances, then, yes, the Permit potentially should 10 be denied. 11 MR. DORR: I have no further questions. 12 MR. SMITH: Thank you. 13 Mr. Harter. 14 MR. HARTER: I have a couple. 15 CROSS-EXAMINATION 16 BY MR. HARTER: 17 In your testimony you have knowledge of the SCADA 18 systems; correct? 19 I have minimal knowledge of SCADA systems. 20 So you probably won't be able to answer my Okav. 21 questions. 22 Does EN Engineering have I'm going to say a section 2.3 of people or people within its organization that actually 24 authenticate the documents that you look at and make sure 25 they're signed off on?

- 1 A. I guess I'm not sure I understand the question.
- 2 Which -- I mean, which documents?
- 3 Q. Engineering documents.
- 4 A. Okay.
- 5 Q. So is there someone within your organization that
- 6 you work for that makes sure that you're getting signed
- 7 off documents that you have to work with to make
- 8 competent decisions on?
- 9 A. So are you referring to -- just to general documents
- 10 | that we would prepare internally for a client?
- 11 Q. Well, the documents that you have to review to make
- 12 | your decisions like you did in this case.
- Do you make sure that they're signed off on yourself
- 14 to use them within your decision-making, or does someone
- 15 do that for you?
- 16 A. I guess I don't guite understand the guestion.
- 17 mean, if -- as a company, if we were to release final
- 18 drawings to a client, they would be signed off on.
- But I'm not sure if that's answering your
- 20 question.
- 21 Q. Not quite. If somebody -- like you received
- 22 documents from, let's say, TransCanada or whatever
- 23 | company it is to review, do you look at those documents
- 24 to make sure that they're signed off on from other
- 25 | engineers before you review them?

- 1 A. I guess it would -- it would depend on the specific
- 2 | scope of work and the purpose for our review as to
- 3 whether or not this would be something that we would look
- 4 at.
- 5 I mean, there are times for clients that we may be
- 6 asked to look over draft documents, and in that case I
- 7 | would not expect draft documents to be signed.
- 8 MR. HARTER: Thank you.
 - MR. SMITH: Is that all, Mr. Harter?
- 10 Ms. Lone Eagle.
- MS. LONE EAGLE: Thank you.

12 CROSS-EXAMINATION

- 13 BY MS. LONE EAGLE:
- 14 Q. The questions I have are things that I started
- 15 | wondering about as you were testifying and answering
- 16 other questions.
- So you said your contract is with the PUC; is that
- 18 correct?
- 19 A. Correct.
- 20 Q. Okay. Did you ever seek any information outside of
- 21 what was provided by the PUC Staff on your own?
- 22 A. I mean, we looked at code documents and industry
- 23 documents.
- Q. Okay. And that was outside of what the PUC asked
- 25 you to look at?

- 1 A. Well, it was within our scope to look at Part 195.
- 2 Q. Okay. Okay. And you stated earlier that Kristen
- 3 | Edwards was the Staff member who told you that the PUC
- 4 | was considering these changes to the Finding of Fact?
- 5 A. She -- Ms. Edwards was the one that indicated that
- 6 | the Findings of Fact needed to be included within our
- 7 scope of work.
- 8 Q. Okay. So Ms. Edwards is the person from the PUC
- 9 Staff that you received your direction from in terms of
- 10 | the scope of your work?
- 11 A. Correct.
- 12 Q. Okay. Were you ever told that the PUC Staff is a
- 13 | neutral party in this matter?
- 14 A. It has been indicated to us that the PUC is an
- 15 unbiased party in this matter.
- 16 Q. Did you ever share that with your other colleagues
- 17 | that provided testimony?
- 18 A. Yes. It was clear to them.
- MS. LONE EAGLE: Okay. Thank you.
- 20 MR. SMITH: Is that all, Ms. Lone Eagle?
- Ms. Myers.
- MS. MYERS: No questions.
- MR. SMITH: Mr. Seamans.
- MR. SEAMANS: No questions.
- MR. SMITH: Ms. Smith.

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1
              MS. SMITH: No questions.
2
              MR. SMITH:
                          Mr. Tanderup.
 3
              MR. TANDERUP: No questions.
 4
              MR. SMITH: Commissioner questions.
 5
              No questions.
 6
              Does Staff have any redirect?
7
              MS. EDWARDS: We have no redirect. I'd simply
8
     thank Ms. Hudson for getting on the stand last minute.
              MR. SMITH: I think we're going to go into
10
    recess.
11
              CHAIRMAN NELSON: Before we do, I want to just
12
    get clear what's going to happen tomorrow.
13
              This is my understanding: Sue Sibson is going
14
    to lead off. Doug Crow Ghost up next. Mr. Dorr, Wayne
15
     Frederick up tomorrow? And then after that we go into
16
     Staff; correct?
17
              MS. EDWARDS: Yes.
18
              CHAIRMAN NELSON: Wow. I like agreement all the
    way across. That's a great way to end.
19
20
              The only other comment that I'd like to make,
21
     folks, it's been evident today that you really, really
22
     tried to keep the duplicative questions to a minimum.
2.3
              Thank you.
24
              MR. CAPOSSELA: Before we go off the record, may
25
     I make briefly -- I would like counsel to visit briefly
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with Mr. Smith and we can do it off the record but I'd
 1
 2
     like to do it right now.
 3
              MS. REAL BIRD: Could we get the order of
     Staff's witnesses?
 4
 5
              MR. SMITH: Staff, do you have that?
 6
              MS. EDWARDS: I believe we'll start with
 7
     Daniel Flo. And after that, Karen, alphabetical? Yeah.
 8
              MR. ELLISON: Could you say that again, please.
 9
     I couldn't hear you.
10
              MS. EDWARDS: Yeah. We'll start with Mr. Flo
11
     and then work in alphabetical order.
12
              MR. ELLISON: Okay. Thank you.
13
              (The hearing is adjourned at 5:30 p.m.)
14
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25
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1	STATE OF SOUTH DAKOTA)
2	:SS CERTIFICATE
3	COUNTY OF SULLY)
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5	I, CHERI MCCOMSEY WITTLER, a Registered
6	Professional Reporter, Certified Realtime Reporter and
7	Notary Public in and for the State of South Dakota:
8	DO HEREBY CERTIFY that as the duly-appointed
9	shorthand reporter, I took in shorthand the proceedings
10	had in the above-entitled matter on the 3rd day of
11	August, 2015, and that the attached is a true and correct
12	transcription of the proceedings so taken.
13	Dated at Onida, South Dakota this 30th day of
14	August, 2015.
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18	Cheri McComsey Wittler, Notary Public and
19	Registered Professional Reporter Certified Realtime Reporter
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