THE PUBLIC UTILITIES COMMISSION

NOV 0 8 2005

OF THE STATE OF SOUTH DAKOTA

SOUTH DAKOTA PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE FILING BY SUPERIOR RENEWABLE ENERGY LLC ET AL. AGAINST MONTANA-DAKOTA UTILITIES CO. REGARDING THE JAVA WIND PROJECT

EL04-016

Transcript of Proceedings
November 1, 2005



BEFORE THE PUBLIC UTILITIES COMMISSION,
GARY HANSON, CHAIRMAN
BOB SAHR, VICE CHAIRMAN
DUSTY JOHNSON, COMMISSIONER

COMMISSION STAFF

Rolayne Ailts Wiest
John Smith
Karen Cremer
Greg Rislov
Harlan Best
Keith Senger
Dave Jacobson
Bob Knadle
Deb Gregg
Tina Douglas
Heather Forney
Pam Bonrud

## **APPEARANCES**

David Gerdes, Montana-Dakota Utilities Company

Reported By Cheri McComsey Wittler, RPR, CRR



1 2	THE PUBLIC UTILITIES COMMISSION	1	3
	OF THE STATE OF SOUTH DAKOTA	,	CHAIRMAN HANSON: ELO4-016. We've
3		1 2	been here for a little over an hour. Are you all
4	IN THE MATTER OF THE FILING BY SUPERIOR	3	right to continue?
5	RENEWABLE ENERGY LLC ET AL. AGAINST EL04-016 MONTANA-DAKOTA UTILITIES CO. REGARDING	4	In the matter of the filing by Superior
6	THE JAVA WIND PROJECT	5	
	x = c = c = c x = c = c = c = c = c = c		Renewable Energy LLC et al. against Montana-Dakota
7	Transcript of Proceedings	6	Utilities Company regarding the Java Wind Project.
8	November 1, 2005	[	The question before the Commission is shall
9		8	the Commission grant the Motion for
10	BEFORE THE PUBLIC UTILITIES COMMISSION, GARY HANSON, CHAIRMAN	9	Reconsideration, and shall the Commission issue an
11	BOB SAHR, VICE CHAIRMAN	10	Order finding that MDU has an existing obligation
12	DUSTY JOHNSON, COMMISSIONER	11	and/or contract pending approval under PURPA and
13	COMMISSION STAFF Rolayne Ailts Wiest	12	thus is subject to PURPA's mandatory purchase
14	John Smith Karen Cremer	13	obligations, and shall the Commission issue an
15	Greg Rislov Harlan Best	14	Order to Show Cause to MDU?
	Keith Senger	15	Do we have persons representing Superior?
16	Dave Jacobson Bob Knadle		, , , , , , , , , , , , , , , , , , , ,
17	Deb Gregg Tina Douglas	16	believe, Linda Walsh, are you on the phone?
18	Heather Forney Pam Bonrud	17	MS. WALSH: Yes, Mr. Chairman. I'm
19		18	here.
20	APPEARANCES	19	CHAIRMAN HANSON: Is there anyone
21	David Gerdes, Montana-Dakota Utilities Company	20	else with you?
22		21	MS. WALSH: No. Mr. Meierhenry, I
23	Reported By Cheri McComsey Wittler, RPR, CRR	22	believe, was going to call in, but I'm not sure if
24	reported by onese needed in the second	23	he has.
		24	CHAIRMAN HANSON: Thank you. When
25		25	you're pressing your button and speaking we're
   1	APPEARANCES BY TELEPHONE		4
2	Jeff Larson	1 1	matting walra happing you loud and alast
_		1 '	getting we're hearing you loud and clear,
3	Doug Eidahl	2	although there's a little bit of noise associated
3	Doug Eidahl Talbot Wieczorek Meredith Moore	2 3	
4	Doug Eidahl Talbot Wieczorek Meredith Moore John Miller Jeff Decker	ı	although there's a little bit of noise associated with that. You might turn down the volume just a
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which Superior thinks keeps the door open for them to file at any point and, you know, really giving them the ability to pull the rug out from under this proceeding at any point in time.

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So we believe that the Motion is still alive. It's not mooted by MDU's agreement to go forward with the hearing. So we would ask that the Commission rule on the Motion.

Regarding the merits of the Motion itself, regarding the Commission's legal authority to rule on the existing obligation questions, I think you can look at it sort of in a simple way. You know, on the one hand you have MDU arguing that the Northwestern Public Service case supports MDU's argument that the State Legislature has not granted specific authority for the Commission to adjudicate this matter or to rule on this matter in any way.

On the other hand, you have just a whole .. a whole array of support for the contrary position. First of all, there's no express prohibition in the state -- that the State Legislature has expressed for the Commission's authority. The Northwest Public Service case dealt with contract interpretation and did not expressly prohibit the Commission from ruling in this type of a proceeding for hearing, and it has been going through the process rather slowly, but going through on the assumption that there is a PURPA obligation here. Why else would we all be here?

If someone had come in to try to enforce a PURPA obligation and they didn't meet the requirements of PURPA, the case never would have been set for hearing. It would have been summarily dismissed.

Regarding how we proceed, a couple of things. Superior's Motion for Reconsideration has essentially two aspects to it -- or three aspects. I should say. Number one, to reconsider the Order deferring the hearing and to go ahead and setting a hearing date for this proceeding. Number two, ruling on the question of the existing obligations question. And the third thing would be issuing an Order to Show Cause that MDU is in violation of PURPA.

With the -- with the last item, the Order to Show Cause item, the -- MDU and also the Commission staff tend to view that as a question of enforcement of PURPA that goes beyond the state's authority. And, you know, I'd like to, you know, explain how I view this in a different way.

regarding PURPA implementation.

If you take PURPA itself that supports .. or that requires state implementation of the PURPA regulations, the Commission's Order in F-3365 carried that out where the Commission stated it would resolve disputes that arise regarding PURPA implementation, FERC's Order 69 specifically says that FERC has the authority to enforce the state regulatory authorities -- not only the compliance with the implementation of the PURPA rules but also the enforcement of those rules on a case-by-case basis.

And then, of course, we have the <u>FERC v.</u> Mississippi where the State -- the Supreme Court of the United States upheld the PURPA implementation regime and found that it did not violate the Tenth Amendment of the Constitution. So I think if you weigh all of this, you have to conclude that the Commission has the authority to rule on -- on the Motion.

And arguably, the State Commission, you have already ruled in a sense on this Motion regarding existing obligations simply by setting this proceeding for hearing. This matter came before the Commission more than a year ago. It was set

The Commission, of course, has the authority to ensure that matters that come before it proceed in an efficient and timely manner. And I don't think anyone would argue with the Commission's ability to order a participant in a hearing to follow the rules, follow deadlines, that sort of thing. I think if you look at it this way, that the Order to Show Cause is really just a message to MDU that this proceeding needs to go forward and that delays won't -- further delays won't be tolerated.

Regarding the hearing date, I believe there's an open date, December 12 through 16. Superior would like to have those dates set for the hearing if they are so available. Also Superior would like to have the opportunity for both parties, of course, to file supplemental testimony in this case and Superior would request the opportunity to file rebuttal testimony.

I think that we could probably work out some dates with MDU that are mutually agreeable for that. We do not believe that additional discovery is appropriate here because that would cause further delay in the proceeding.

And that's it. Thank you.

Case Compress						
	9		11			
1	CHAIRMAN HANSON: Thank you,	1	the Commission had somehow decided that question,			
2	Ms. Walsh. Are there any questions by	2	you simply can't say that. Because the act was not			
3	Commissioners at this time?	3	passed until August 5.			
4	Mr. Gerdes.	4	And so what we're talking about here is			
5	Excuse me. Mr. Meierhenry, did you have	5	something in context with the passage of the			
6	anything first?	6	Energy Policy Act itself. And the only reason we			
7	MR. MEIERHENRY: No, I did not.	7	are here is as it relates to the question of			
8	CHAIRMAN HANSON: Okay. Thank you.	8	whether or not the mandatory purchase the			
9	Mr. Gerdes.	9	termination of the mandatory purchase obligation is			
10	MR. GERDES: Mr. Chairman, members	10	effective in this matter.			
11	of the Commission, my name is Dave Gerdes. I'm a	11	That is mooted simply because, number one, MDU			
12	lawyer from Pierre, and I represent Montana-Dakota	12	does not have a Petition pending and says it won't			
13	Utilities Company in this matter.	13	file one and we won't and we want to go ahead with			
14	I think the first thing that we have to keep	14	this hearing.			
15	in mind here is that the first question posed on	15	Now I'll say it however you want. We're not			
16	the agenda is shall the Commission grant the Motion	16	laying in wait for Superior to jump out from behind			
17	for Reconsideration or grant the Motion for	17	a tree at them in December. We do intend to go			
18	Reconsideration.	18	ahead with this hearing, and I can tell you we			
19	I would submit that that is that question	19	won't file a Petition as it relates to Superior			
20	and that the Motion for Reconsideration itself	20	until after a hearing is held in this matter.			
21	is moot because the Commission's Order deferred	21	That's not the point. The point is we do not			
22	this matter until after PURPA had acted on the	22	want to set other precedents which might occur in			
23	Alliant Petition. PURPA has acted on the Alliant	23	other cases that may have application to other QFs.			
23	Petition, and they dismissed it.	24	As I told counsel for staff earlier when we were			
25	In addition to that, PURPA has acted on MDU's	25	talking about this, it's a very fundamental			
20		25				
	10		12			
1	Petition for a termination of the mandatory	1	proposition, the practice of law, that you don't			
2	purchase obligation and dismissed that as well. So	2	stipulate yourself out of a case that doesn't yet			
3	procedurally before this Commission, the Motion to	3	exist. And that's the point here.			
4	grant the to reconsider is out of order and is	4	The point is that there's no reason that the			
5	mooted because of the act of FERC. That is, the	5	Commission should decide whether or not there is an			
6	condition stated by this Commission has been met	6	obligation because the question isn't before the			
7	and, therefore, by the very terms of the Order it's	7	Commission.			
8	no longer in effect.	8	Then to take the other point, I respectfully			
9	Secondly, as it relates to this Commission	9	disagree with Ms. Walsh in her reading of <u>FERC vs.</u>			
10	entering an Order to find that MDU has an existing	10	Mississippi, and we quoted that in one of the, I			
11	obligation, we would again submit that this issue	11	think, four filings we made with the Commission on			
12	is moot at the present time. And it's for a very	12	this subject, the ones dated October 12 where, if I			
13	simple reason. Montana-Dakota does not have a	13	may read just briefly, the Supreme Court said,			
14	Petition pending before FERC to terminate the	14	"Titles 1 and 3 of PURPA require only consideration			
15	mandatory purchase obligation.	15	of federal standards, and if a state has no public"			
16	This entire issue only arose after August 5	16	excuse me "if a state has no Public Utilities			
17	when the Energy Policy Act of 2005 was adopted.	17	Commission or simply stops regulating the field"			
18	And so when that happened that's the first time	18	or I might add or if they never regulated it in the			
19	anybody ever thought about whether or not there	19	first place "it need not even entertain federal			
20	was and I'm using the legislative language here.	20	proposals."			
21	Any contract or obligation was in effect or pending	21	Clearly what the Supreme Court has said in			
22	approval at the time this Act was adopted.	22	this decision is that there is no supervisory			
 23	Well, that's when it first came up. So to	23	capacity that FERC has over this Commission. It			
24	argue that by becoming a QF back in April and by	24	can't tell this Commission what to do because of			
25	this Commission setting a hearing in this matter,	25	the Tenth Amendment to the United States			
	tille administration agrand a manifest of the manifest	1				

So we submit that the Commission is without jurisdiction to do so. And we cited, I think, six cases from three different states in this area, two from North Dakota, two from South Dakota, and two from Minnesota, that say if the Commission does not specifically authorize this Commission to act, it has no jurisdiction or statutory authority to act. And we would submit that that is good law, that the -- our friends from Superior have not shown us any concrete authority to the contrary, and that is simply that if -- if the legislature has not authorized this Commission to act in a way -- in a specific way, then it can't do so.

We have the best example in the world. I don't remember exactly what year it was now. It's in one of these briefs that I wrote. But I think it was in like '98 or '99. This Commission went to

Finally, as far as the point on the -- the hearing itself, Montana-Dakota will cooperate with the Commission, with Superior. I should tell you that the people from Montana-Dakota and the people from Superior are negotiating even as we sit here trying to get this thing settled so that we don't have to go to a hearing. But I don't disagree that we have to set a hearing date. If it's going to be the 12th to the 16th, I seem to remember having seen some e-mails from some of the parties to this proceeding that said we probably need to update figures and that we probably need some discovery and we certainly need to update the testimony.

Now I will leave it to this Commission to decide whether or not the 12th to the 16th is a proper time to do it. I can't make that decision today. It seems to me that what the Commission ought to do is have Mr. Smith consult with the parties and come up with what is appropriate. And if the 12th through the 16th of December fits, that's fine. But I think we ought to take some time to make sure that the case can be properly prepared for the Commission so that the Commission can act and hopefully we'll get the thing settled beforehand.

the Legislature and specifically asked the Legislature to give it the authority to implement the 1996 Telecommunications Act. And if you go to the Telecommunications Statutes that define the jurisdiction of this Commission, they very specifically talk about how this Commission is empowered to implement the Act.

And I would submit to you, members of the Commission, that that's the point we're talking about, that -- now it can very easily be remedied. All you have to do is go to the Legislature in about two months and say, hey, we need a statute that says we can implement PURPA. But right now you don't have that jurisdiction, I would submit, based upon very clear authority from the South Dakota Supreme Court.

So really there are at least three reasons why this Motion that the Commission issue an order finding that MDU has an existing obligation is not well taken. Number one, it's mooted, but even secondly, if it were not mooted, we would submit that the Commission does not have the jurisdiction to entertain the question. We think these are substantial rights that the Commission should not ignore.

Thank you very much.

CHAIRMAN HANSON: Thank you. John, did you have a question?

MR. SMITH: I do have some questions.

First with respect to the <u>FERC vs. Mississippi</u> language, I just want to get your take on this. Both of those -- or the language you quoted by my reckoning is found in the overall Subdivision IV of the decision entitled the Tenth Amendment.

The first section of that particular subdivision of the opinion deals with Section 210, which is the avoided cost rights proceedings, the purchase obligation rights proceedings before State Commissions that were mandated by PURPA.

The second of that deals with the mandatory consideration of standards which dealt with things like declining rates and so on and so on.

If I read this case right, the provisions that you quoted related to that second category of thing which dealt with mandating substantive standards to states, and the Supreme Court seemed much more concerned and hesitant in that area than they did with respect to adjudications under Section 210. Whereas, I read this decision, the Supreme Court

Case Compress 17 19 1 1 did not hesitate at all to say that the Mississippi have to have a time frame? Does it have to talk 2 2 Commission was instructed and by law directed by about delivery terms? Does it have to talk about 3 3 Congress to do these -- perform these adjudications who's going to transmit power or not? 4 4 and that the absence of a particular enabling Because none of those things are decided, and 5 5 statute in Mississippi was not a bar to that and if you view the term "obligation" in its 6 6 not an excuse for the Commission to decline to traditional legal context, it seems to me there's 7 7 hear. no obligation because none of the details of the 8 8 And could you please maybe give me your take obligation has been established yet, and so that's 9 9 on the way I read this? And I looked up those a question of fact as well as a question of law. 10 10 Mississippi statutes, by the way. None of those MR. SMITH: If -- if -- assuming, 11 statutes reference adjudications under PURPA. Only 11 without deciding -- obviously I don't decide 12 12 two of them even reference electric. They're both anything here. But just assuming for the purpose 13 13 certificate of convenience of necessity statutes. of argument that the term "obligation" in that 14 The other two statutes involve telecommunications. 14 statute could be construed to mean an obligation to 15 15 MR. GERDES: But to answer your purchase under PURPA pending before a State 16 16 question, Mr. Smith, I'm familiar with what you're Commission, assuming that, if that is the issue l17 talking about, and it seemed to me that in reading 17 here, then is there an issue of fact? 18 18 this that they were setting out a broad standard MR. GERDES: Well, yes. Because my 19 19 against which these things are judged. And we're understanding of PURPA is that the obligation of 20 talking here about a third thing, and that is the 20 purchase is depending upon the ability of the 21 21 Energy Policy Act of 2005. And that's not the same parties to get together on the terms and conditions 22 22 context that the Supreme Court was talking about in of the purchase. That's what the whole avoided 23 the FERC vs. Mississippi case, I don't believe. 23 cost proceeding is about. And if they can't get 24 24 Because here we have yet a third context for this, together, either -- if one of them's totally 25 25 and that is who adjudicates, who decides what is a unreasonable, if they can't get together, then they 18 20 1 1 contract or obligation in effect or pending won't have a contract. 2 approval. 2 MR. SMITH: But isn't it true --3 3 And it seems to me that that falls more isn't the entire purpose of a PURPA adjudication 4 4 closely under the conceptual. It falls more under Section 210 and the only reason why it would 5 5 closely under the language that I've been talking ever be pending before a State Commission to 6 6 about and not under the secondary standards resolve those issues when they cannot be resolved 7 7 discussion in the case that you're talking about. voluntarily, as was specifically envisioned by the 8 8 And so I -- we can maybe disagree but that's my Commission's Order back in 1981? 9 take on it and that's simply we're talking about an 9 MR. GERDES: Well, the Commission's 10 10 entirely different thing here than the standards 1981 Order said that we're not going to order 11 11

thing that was talked about in the second section of the FERC vs. Mississippi.

MR. SMITH: In your view is there a question of fact currently at issue regarding the issue of whether there's a current obligation, or is that a pure issue of law?

MR. GERDES: I think it's both, both a question of fact and a question of law.

MR. SMITH: And could you identify for the Commission what the issue of fact would be? MR. GERDES: Well, the issue of fact would be if, in fact -- depending on what we mean by obligation, do we mean obligation in the

traditional sense of a contract? Does it have to

have terms? Does it have to have a price? Does it

anyone to do anything. We're going to act as a mediator.

MR. SMITH: Okay.

MR. GERDES: Solve disputes between the parties. That's the way I read it. I think I quoted some of the language. Excuse me.

MR. SMITH: Exclusive of the Energy Policy Act of 2005, does this Commission have the ability to determine whether there's an obligation existing under PURPA as it pertains to the current proceeding we're looking at here? In other words, I'm going to Ms. Brown's -- or Ms. Walsh's point about if there is no obligation under PURPA, what are we doing here and shouldn't we be looking at a Motion to Dismiss and stop

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wanted to file updated testimony but not discovery.

They thought that was -- that would probably extend

it too long. So we were just kind of waiting to

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you. I don't know if I asked for redirect or not,

have anything to add at this time?

but is there anyone from -- Linda or Mark, did you

session.

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COMMISSIONER JOHNSON: I move that

VICE CHAIRMAN SAHR: Second.

CHAIRMAN HANSON: I will concur.

the Commission go into a 5-minute executive

Case C	ompress
1	STATE OF SOUTH DAKOTA )
2	:SS CERTIFICATE
3	COUNTY OF HUGHES )
4	
5	I, CHERI MCCOMSEY WITTLER, a Registered
6	Professional Reporter and Notary Public in and for the
7	State of South Dakota:
8	DO HEREBY CERTIFY that as the duly-appointed
9	shorthand reporter, I took in shorthand the proceedings
10	had in the above-entitled matter on the 1st day of
11	November 2005, and that the attached is a true and
12	correct transcription of the proceedings so taken.
13	Dated at Pierre, South Dakota this 7th day
14	of November 2005.
15	
16	** <u>.</u>
17	CheiM Congretite
18	Cheri McComsey Wittler, O
19	Registered Professional Reporter
20	
21	
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24	
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