THE PUBLIC UTILITIES COMMISSION

OF THE STATE OF SOUTH DAKOTA

IN THE MATTER OF THE COMPLAINT FILED BY WWC LICENSE, LLC, AGAINST GOLDEN WEST TELECOMMUNICATIONS COOPERATIVE, INC., VIVIAN TELEPHONE COMPANY, SIOUX VALLEY TELEPHONE COMPANY, ARMOUR INDEPENDENT TELEPHONE COMPANY, BRIDGEWATER CANISTOTA INDEPENDENT TELEPHONE COMPANY, AND KADOKA TELEPHONE COMPANY REGARDING INTERCARRIER BILLINGS



Transcript of Proceedings August 19, 2005

BEFORE THE PUBLIC UTILITIES COMMISSION,
GARY HANSON, CHAIRMAN
BOB SAHR, VICE CHAIRMAN
DUSTY JOHNSON, COMMISSIONER

COMMISSION STAFF

Rolayne Ailts Wiest
John Smith
Karen Cremer
Sara Greff
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APPEARANCES

Talbot Wieczorek (by telephone), WWC License, LLC Darla Pollman Rogers (by telephone), Golden West Robert Riter, Golden West

Reported By Cheri McComsey Wittler, RPR, CRR

PRECISION REPORTING L I M I T E D

Case Co	mpress		
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1	today?	1	The statute talks about a court being able to
2	MS. ROGERS: Yes, Mr. Smith. I	2	award these damages on appeal. After reviewing the
3	believe you have.	3	statute and the Motion, I agree that it talks about
4	MR. WIECZOREK: This is Talbot. I	4	court and suit, but it would appear that I can
5	think your reference to the Complaint should be	5	potentially preserve this question for appeal, but
6	Paragraph 14 on their Motion to Strike, just as a	6	it does appear upon my review that it's not
7	clarification.	7	really - the Commission is not deemed a court, as
8	MR. SMITH: Is that what it is? Is	8	l can interpret it.
9	it is that what it is, Darla? Is it	9	So we'd be willing with that clarification
10	Paragraph 14?	10	that if the Commission would adopt the the
11	MS. ROGERS: I need to look at it.	11	Commission could grant the Order, reserving that
12	VICE CHAIRMAN SAHR: I'm trying to	12	should this matter go on appeal that the Appellate
13	pull it up here.	13	Court may have some jurisdiction to review whether
14	MR. SMITH: I mean, we know what	14	additional damages are available.
15	it's about. The Motion says 13, but we might as	15	MR. SMITH: Does Golden West have a
16	well know what we're really talking about.	16	response to Mr. Wieczorek's offer?
17	COMMISSIONER JOHNSON: This is	17	MR. RITER: Darla, do you want me to
18	Commissioner Johnson. Paragraph 13 addresses	18	respond?
19	affiliated companies are liable to Western Wireless	19	MS. ROGERS: Yes, you can, if you
20	for twice the amount of damages. Paragraph 14 does	20	want.
21	make an allusion does note statutory authority	21	MR. RITER: I don't agree with that.
22	within	22	I mean, either the Commission has the authority or
23	(Discussion off the record)	23	doesn't have the authority, or there's nothing
24	COMMISSIONER JOHNSON: Entitling WW	24	necessarily that says because Mr. Wieczorek's
25	to double its damages as provided for under	25	client would like that to be preserved for the
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	SDCL 49-13-14.1.	1	court if this is on appeal to somehow consider that
2	MR. SMITH: So either Ms. Rogers or	2	is not with the Motion, as the Motion is just to
3	Mr. Riter, ought your Motion reference both of	3	dismiss those claims. I think it ought to be
4	those paragraphs?	4	granted. I don't think there's the authority under
5	MS. ROGERS: Yes. We would amend	5	statute.
6	our Motion.	6	MR. SMITH: Does counsel for staff
7	MR. SMITH: Does somebody have a dog	7	want to weigh in on this?
8	in the room?	8	MS. AILTS WIEST: Staff's position
9	MR. WIECZOREK: That was me	9	is that the Motion shouldn't be granted. I don't
10	objecting.	10	think we do have any authority under that statute.
11	MR. SMITH: I think that wasn't	11	And I'm not sure we need to take any action if it
12	scurrilous material.	12	goes on appeal if it goes on appeal, I think
13	MS. ROGERS: We would amend our	13	Mr. Wieczorek can make that argument there.
14	Motion to include Paragraph 13 and 14, the intent	14	MR. SMITH: I think what you're
15	of the Motion to Strike any claim for double	15	wanting to say, Tal, is you don't really want to
16	damages and attorneys fees so we would amend it to	16	argue about it today, but you're not conceding the
17	include Paragraph 14.	17	point. Is that a fair
18	MR. SMITH: Is there an objection to	18	MR. WIECZOREK: Yeah. I think I can
19	the Motion to Amend?	19	raise it on appeal based on some of the language in
20	MR. WIECZOREK: This is Talbot. I	20	the statute, but I'm not going to argue about it
21	don't have an objection. And, in fact, given how	21	today.
22	everybody's got on the line for this I'll tell you	22	VICE CHAIRMAN SAHR. This is

everybody's got on the line for this, I'll tell you I've looked at this, and on behalf of -- I have

looked back at the statute. I've done some

additional outside research on it.

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VICE CHAIRMAN SAHR: This is

Commissioner Sahr in Pierre. I would move that we

dismiss that particular -- I want to get the right

terminology. Paragraphs 13 and 14 of the

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1	Complaint.	1	obligations of those parties under that
2	MR. SMITH: And I might also may	2	Interconnection Agreement.
3	we want to include in the Motion the associated	3	An important part of the agreement was the
4	prayer for relief?	4	inter MTA factor. And we've set out in our Motions
5	COMMISSIONER JOHNSON: What was	5	language from the agreement that reflected how the
6	that, John?	6	parties at that time agreed they would handle the
7	· · · · · · · · · · · · · · · · · · ·	7	decision on what the factor should be.
8	MR. SMITH: The accompanying prayer	0	
9	for relief.	8 9	This is a charge owing from Western Wireless
	COMMISSIONER JOHNSON: Oh, yeah.		to Golden West. So it's obviously a very important
10	VICE CHAIRMAN SAHR: I will	10	element for us, for our client as part of our
11	incorporate that into my Motion.	11	Counterclaim. And under that the parties agreed
12	MR. SMITH: Commissioners, there's a	12	that there was a baseline of 3 percent, and then
13	Motion.	13	the parties said that each of the parties to this
14	COMMISSIONER JOHNSON: I'm just	14	agreement is obligated to proceed in good faith
15	quickly reviewing everything in Paragraphs 13 and	15	toward the development of a method of traffic study
16	14 to make sure that	16	that will provide a reasonable measurement of
17	CHAIRMAN HANSON: Would you repeat	17	terminated inter MTA traffic.
18	the Motion? I'm reading it as well.	18	Well, of course, we began this effort shortly
19	VICE CHAIRMAN SAHR: Well, and I'm	19	after that agreement. Larry Thompson, who's with
20	going to try to incorporate my thoughts plus John's	20	Vantage Point on our behalf started making efforts
21	addition, but the Motion was to dismiss Paragraphs	21	to contact Golden West and to negotiate a method of
22	13 and 14 of the Complaint and the associated	22	determining what the measurement should be and how
23	prayers for relief.	23	it should be utilized and what type of traffic
24	CHAIRMAN HANSON: I'd second that.	24	study could be utilized.
25	COMMISSIONER JOHNSON: And I would	25	Mr. Thompson after he contacted Golden West
4	10	4	Companies or survivos use offer he contested
1	concur. Commissioner Johnson concurring.	1	Companies or, excuse me, after he contacted
2	MR. SMITH: With that, either	2	Western Wireless companies they acknowledged at
3	Mr. Riter or Ms. Rogers, would you please proceed	3	that time that when they put the materials together
4	with your other five Motions.	4	that the calls that were routed for termination via
5	MS. ROGERS: Yes. Commissioners, my	5	an interexchange carrier would be excluded. And
6	name is Darla Pollman Rogers and our law firm	6	this was last fall, and there was no question that
7	represents Golden West Companies in this case and	7	the information and what Western Wireless was going
8	for the purposes of the argument this morning and	8	to try to put together was going to exclude these
9	since Mr. Riter is there in person, as you know, I	9	calls that were terminated via an IXC.
10	am going to turn this over to him to present oral	10	After Golden West, or more particularly
11	arguments on the balance of our Motion.	11	Mr. Thompson, received a call detail records from
12	MR. SMITH: Please proceed.	12	Western Wireless which they put together, we
13	MR. RITER: Thank you. And I would	13	contacted we confirmed with Western Wireless
14	ask that we reserve a moment or two when I'm	14	that those interexchange carrier calls had been
15	completed if Ms. Rogers has comments relative to	15	excluded. In other words, they were terminated by
16	issues that I've neglected to raise, I would	16	an IXC, were excluded. And they confirmed that.
17	appreciate that, having that opportunity.	17	And Western Wireless when they confirmed this
18	MR. SMITH: That's fine.	18	information the results that we got from them were
19	MR. RITER: Thank you. Good	19	similar in nature to the results that we tried to
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	morning, Commissioner Sahr and Commissioners Hanson		put together on our own.
21	and Johnson who are on the telephone. The Motions	21	So we had three different situations. We had
22	are very straight forward. What this litigation	22	it last year when Western Wireless put together the
23	involves or what this proceeding involves is an	23	procedure they were going to employ to utilize on
24	Interconnection Agreement between the parties and	24	the traffic study, as indicated in our Motion they
25	the PUC's interpretation of the rights and	25	said calls originating on Western's network and

routed for termination via interexchange carriers will be excluded. Number one, they said it's excluded.

The second time we contact them, Thompson's in contact with representatives from Western Wireless, they say this information is here, it's excluded. And then we get the Interrogatory Answers from Western Wireless, and I think it was June 30. We've had no -- prior to this time we've had no claims or suggestions that these were included. And when they gave us the Interrogatory Answers on June 30 again they stated that this was excluding traffic terminating via an interexchange carrier.

So we've had at least three confirmations of this. And our expert, Mr. Thompson, is preparing his report, preparing his computations in a similar nature, frankly, that Golden -- or the Western Wireless expert had been preparing his.

Then on August 5 we get an Interrogatory
Answer that says, wait a second, the information we
provided previously is not accurate and you can't
rely upon that. And on I think it's the 9th or the
10th there's additional issues raised by
Mr. Wieczorek in his letter. So, of course, this
is a cause of great consternation to us. Because

Western Wireless's obligation to help develop the study. They ultimately did so after they had earlier confirmed that it would exclude calls terminated by IXCs. When they provided it to Golden West their representative had indicated it excluded those calls. The information was consistent with our analysis. It was something we could use for our other company. The Interrogatory Answer, the first anyway, also excluded it.

Our expert computed the moneys that we were entitled to based upon that. And it seems to us, as I indicated, that in a way we're almost kind of getting whipsawed here. Here it is, you can use it, and after we rely upon it to build our case they say now it contains significant flaws, their own data contains significant flaws.

The discovery deadline is passed. We've -- at least at this point in time for the hearing on the date it's scheduled, if we proceeded to trial on this, they -- it would appear that the data they provided to us -- at least they'd make the argument that we can't use that data, even though they were in good faith required to develop it. Or if we did use it, then they'd fault us for using it.

So we're in a box, and through no fault of our

preparing our Counterclaim we've relied upon this information which they've represented in Interrogatory Answers and in correspondence that was accurate and that we could rely upon it.

And the concept was both of the parties were working in good faith toward putting together this traffic study. And we are relying upon the call detail records of Western Wireless to assist us in this regard. And we -- they agreed to do it, and they agreed to provide this information to us and, of course, knew we were going to rely upon it.

And then this month we suddenly learn from Western Wireless that its study that it did is flawed and that it included calls terminated by the IXC. And from a legal standpoint what they're almost doing is impeaching their own evidence. I mean, suddenly they're saying this is all true and now, well, we've suddenly decided that there's problems with what we've provided to you, you can't rely upon it, and if you rely upon it, then, in fact, what you're doing is you're trying to make -- you're double-dipping and you're trying to make claim for something that you're not entitled to if you rely upon the information that we've provided. So, you know, under the agreement it was

own, through nothing we've done other than relying in good faith upon the information that they've put together.

We'd argue that, you know, what are the alternatives for this Commission and under such circumstances? Well, there is an alternative, and the first alternative is more harsh than other alternatives. And one alternative that's available and at least it's available under South Dakota Statute 15-6-37(b), small b, says if the parties fail to follow a discovery order, that the court in that case may take the facts as otherwise established, in other words, just say to Western Wireless you can't now come in and claim that the information you put together and you developed can't be utilized by the other side against you because you're the ones that put it together. It's almost like an estoppel argument.

The second one is it would refuse to allow Western Wireless to use or support their defense to our Counterclaim with objections claiming that somehow this computation is faulty because it includes rather than excludes these calls terminated with IXCs. That's the first alternative that's before you. That's what we've asked for.

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So the first part of my Motion -- and I don't know, Mr. Smith, how you want to handle it. The first part of the Motion deals with either granting the what I call the Rule 37 kind of sanctions or alternatively granting a continuance.

Catch-22 certainly at a very minimum.

I can proceed with the other Motions if you'd like or if you'd rather just stop. Whatever your preference is.

MR. SMITH: I believe that is -- I

And we've talked to Mr. Thompson who's on the phone today. If we had that raw data, we could at least work toward coming up with information that ultimately we could present to the Commission in support of our Counterclaim. And, of course, part of that issue would be that we may well need additional time, not only if the matter was continued -- if the matter was continued, we would need additional time to get that information from Western Wireless or to -- either by way of raw data or otherwise and then have our opportunity to analyze it and plug it in with what we have available to ourselves.

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And then they've asserted a new claim or attempted to anyway. The statute in SDCL 15-6-15(a) and (b) speaks of the fact that amendments can be granted from time to time, but when amendments are granted that a continuance is reasonable to allow the party responding to this new claim to meet that new evidence. And I would cite just generally 56 A.L.R. 2d 650 and then 15-6-15(b) where the statute specifically talks about a continuance in that section, but that treatise that I cited also talks about it as being a proper response to newly pled issues if that is

mean, I'm assuming that you've dealt now with all of the Motions. The only one I don't think you addressed that I see is the Motion to Strike Late-filed Claim. That's a little different kettle of fish from the others but --

MR. RITER: Well, I can -- why don't liust proceed with the rest of them because my comments are, frankly, brief on that, and then I'd just ask Ms. Rogers if she had any additional comments.

But the other issue involves our request for additional information from Western Wireless. And we would suggest that when there's a duty required under the agreement they have some responsibility to either provide the information they had agreed to provide or else an obligation to provide that raw data to us so we can put the information together.

And if the Commission orders that they provide that information, then we'd ask for there to be some date certain, and we'd ask that it be affirmed that it is accurate and that we can rely upon it or alternatively if Western Wireless says they can't determine what they need to determine from their data, then provide us the raw data.

You know, it seems that lacking this -- and I guess it probably goes more to their Motion for bifurcation. I mean, it seems more reasonable to put the issues together that need to be together rather than having one issue resolved at one hearing or all of the Commission and the staff has to be present then another issue resolved at a second hearing when the same thing is true and then the third hearing on this newly-raised issue from Western Wireless would require a third hearing.

So it seems to us the judicial economies for this Commission even more so than for the parties and the expense would indicate that there ought to be a continuance, and that continuance ought to be involving issues before the Commission.

Thank you.

MR. SMITH: Do the Commissioners wish to go through the -- all of the attorneys' arguments relative to the Motions first before asking questions, or do you want to do that as we go along?

VICE CHAIRMAN SAHR: My inclination would be to hear from the attorneys on the arguments and then come back to some of the

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what Western Wireless wants to do.

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information don't exist. So what they agreed to with a short time period to collect data going to Golden West Companies -- well, actually just to Golden West and four other companies that aren't part of this suit. And Western Wireless's position was from those companies you would have a sampling to negotiate everybody else. So but what that took on Western Wireless's part was coordination across a number of

have your answer. The fields .. the necessary

couldn't get it all.

Now I don't see it as such a big surprise. We're not saying given the position and given what you have to go through, nobody's going to have perfect information in this thing. So from that standpoint, I think we should be allowed to testify to it. I think there should be questions as to how big of a factor or how big of an impact they believe that to be and give you some range of idea.

The other concern I've got on how this is

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we're going to provide testimony about -- to the extent we think that that information couldn't be purged or cleaned up. I mean, I was just doing ... that letter was written, so the Commission understands, to try to clarify some issues for this hearing, and it was something discussed by counsel, including Commission counsel, that I'd write a letter trying to clarify some of these issues so we all could get these issues clarified and know exactly what we're trying in 10 days.

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I think the alternative is you hold the hearing and you take the testimony then.

As to the statute cited by Mr. Riter, I believe those statutes deal with if I'm violating a discovery order where you've told me to produce something I haven't. Well, that's not the situation, and if we would have wanted to have dealt with this CDR -- protection at least of raw data and CDR information, we could have dealt with that last month because they knew on June 30 our position on going through and doing these massive data dumps and putting Western Wireless personnel through hours .. hundreds of hours of trying to clean the data up.

I want to talk about the raw dumps for a

calls delivered that would be subject to inter MTA.

asks for a 16-month period. They know we don't keep that information in that long. And now I'm facing a Motion to Compel where I don't even know exactly what they're asking for. So I don't see how their Motion to Compel can be even granted.

And, you know, I get a little frustrated with this argument that it's a last second deal, it's Western Wireless's fault, when I told them I was going to give them that information on June 30. Why didn't they come to us then? And now here we are 10 days from the hearing and it's an emergency.

You know, I think you do have alternatives on that CDR information, and the alternatives is to have .. I'm going to have Ron Williams and Mike Wilson there to ask them how it was done and how much of the IXC traffic they thought they missed.

The hype made over my August 9 letter was a question where it's our position that if there's some IXC traffic taken from the numbers at face value, it could be a double-dipping aspect and so while. Mike Wilson's Affidavit that I supplied is fairly clear saying, look, you know, we don't collect the kind of data that you can make an inter MTA calculation with. That's why you had to come up with the methodology. You know, I don't know and because of the short time I don't know how long it will take to do a raw dump. I don't know if they want it for 16 months or whether they want -and I don't believe we have it for 16 months, or whether they want it for a two-week sample period.

But it's going to cost something, and it's going -- it could be fairly expensive depending on how much and what they want. And should this Commission continue the hearing and order raw data dump, then I think that has to be with the contingency that we're entitled to collect our costs to go through and get that information for them because it's something not done in the regular course of business. It's going to take -- even if it's a two-week period, it's going to take substantial amounts of time of some personnel of Western Wireless.

The transiting claim appears to be this new -is the new claim that seems to be bouncing around out there. And if you read their Motion, it

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So I in a letter to Ms. Rogers on July 15 and to staff raise the issue and say, you know, because we're talking about the bills, this is -- this issue is out there. It's interesting in my letter which I attached as an exhibit to my response that I state in the last paragraph, "If you have an objection to dealing with this transiting issue during this proceeding, please let me know immediately so I can make a determination of whether I should move to amend the Complaint or file a separate Complaint."

And now all the sudden three and a half weeks later this is a terrible issue. Well, I'm frustrated from the standpoint is the week after that why didn't they call me and say, look, we

Motions, it rests as much with Golden West as anybody because they've known about these issues and all the sudden now it's an emergency. And those are the reasons that I don't think the continuance is necessary.

Now one of the things on it -- and I think the Commission realizes, I generally readily don't object to continuances as long as they're a reasonable request. However, this has been very frustrating on behalf of my client. In the Golden West Companies' Responses to the First Set of Interrogatories on June 30 Golden West admits they're holding over \$220,000 of money even under the Golden West calculations of Western Wireless's money. And they're just holding it.

I mean, the longer we continue this, they're just using our money. And I think that sets a bad precedent that if somebody's gotten overpayments, they can just delay something until they can just claim, oh, we've credited it against. I think they should be made to pay it back on a more expedited basis.

I apologize, I'm bouncing around a little bit looking at my notes.

Well, I tell you, I'll just -- if there's any

don't think we can deal with it on this or if we're going to have to try to deal with it in this hearing, we need additional time. I could have dealt with it then. Now I'm stuck as being painted as the Darth Vader of the world for bringing this issue up at the last minute.

You know, I wasn't trying to play hide the ball. As soon as the issue came up, as soon as I heard from Western Wireless, hey, we discovered this issue, it's on billing, we don't necessarily think it's related to inter MTA but do we need to bring it up to this hearing, frankly, I don't think it's a necessary component of this hearing because it only deals with Golden West because it deals with an issue -- whether transiting to do or not has nothing to do with the calculations on inter MTA or refund with the exception of refunding transiting. And we can hear it in the Complaint. I offered it up at that time to try to streamline things, and now I'm getting it shoved down my throat.

It's a -- if these are issues, they come up.
I think the -- Golden West throws the term around bad faith pretty readily, but if there's bad faith on dealing with some of these issues on these

questions, I'll answer those. If there's any questions on the information I submitted yesterday, I would be more than happy to answer those.

MR. SMITH: One thing I would appreciate, Mr. Wieczorek, is if you would -- I don't think you addressed the Motion to Bifurcate. Would you like to?

MR. WIECZOREK: Do you want to do it at this time? That primarily arises out of if there's going to be a continuance -- I will tell you this. The inter MTA issues and how we can try to gauge that inter MTA is going to be by far and away the highest time-consuming part of this proceeding.

Now our original Complaint was, look, we want to be paid back what we -- what's overpaid and, in fact, at that time when we filed it the Golden West Companies admitted they were holding over a half million dollars of our money.

That part of the Complaint I think should be -- I think the Complaint can be bifurcated from the inter MTA issues. I see the Complaint as being maybe a half day -- the Complaint issues as maybe being a half day while the inter MTA being a day for sure just to explain the history, especially

with the allegations of alleged bad faith and go through all the facts and how it was negotiated and everything we attempted to do to try to figure out inter MTA in good faith.

So I thought that given that they're holding money of Western Wireless's that could be held, as I have said and made clear in my Motion to Bifurcate, I am not endorsing any continuance, but if the Commission should decide, I think we can bifurcate it. Now the only -- on that bifurcation, I want to be clear is that our calculations and our refund in -- as happens in any -- almost any case, especially where there's a contract case where you assert, okay, I believe you owe me money, when you're going back to the bills your calculations may change.

One of the things that we discovered in going back to the bills is that it appears there's .. there is a difference between that refund in that Golden West Companies are charging this intrastate charges to up their charges to us and using those as a setoff and intrastate versus interstate would be an issue in our Complaint aspect. So I wanted to be clear on that, that is not solely an inter MTA issue as to whether they can charge intra

this late date and continue to complain and whine about the requirements of that agreement in negotiating a traffic study methodology is not appropriate.

Western Wireless agreed to do that under the agreements. We are now three years down the road -- or two years, two and a half years down the road. The inter MTA default factor when we entered into the agreement was 3 percent. At this point in time when we're nearing the end of the agreement the inter MTA factor is still 3 percent. The proof is in the pudding. That clearly demonstrates that there has been no movement and no effort on the part of Western Wireless to negotiate an appropriate inter MTA factor.

Second of all, I would point out that in the Affidavit submitted by Mike Wilson, he states that he told Larry Thompson that the data was suspect. Well, first of all, we don't agree with that. There's no evidence that they presented to support that. And they did not now raise this until two to three weeks before the hearing.

Mr. Wieczorek said that they should be allowed to testify about range, but it seems to me that by raising that issue at this late date Western

versus interstate on our calls.

I believe that covers it, unless you have additional questions.

MR. SMITH: Mr. Riter, do you have any response now, and then I'm going to -- I think next we're going to turn to determine if staff has any questions of either of the attorneys. And, Darla, I know you're out there. I don't know. You may want to chime in here too. I haven't heard from you. I know Bob Riter here invited you to talk, and I'm not sure that we gave you that opportunity.

Do you have anything to add, Darla, at this point?

MS. ROGERS: I would like to add just a few points, if I might, and thank you for the opportunity.

First of all, I would like to point out to the Commission, and this is maybe partially in response to Mr. Wieczorek's comments, but I think we need to remember here that all of the obligations contained in the agreement were negotiated between the parties and agreed to by Western Wireless in separate agreements with each company.

So now to come back before the Commission at

Wireless has also gone another step and basically raised a new issue in their defense.

If you look at their response or specifically in Paragraph 12, they want to raise the issue of double-dipping. That issue only comes into place because they've now called into question their own data, which they repeatedly represented was accurate and excluded IXC traffic. But they even go beyond that in their response and they say that Golden West is asking this Commission for the authority to collect both inter MTA and access charges.

So they're saying that we are asking the Commission to double-dip. And I submit that that is not correct. We have never ever requested that and are not requesting that now from the Commission. And that issue clearly goes beyond the Complaint that Western Wireless filed against us and rises to the level of a new claim.

Finally, I would also point out that the raw dumps that Mr. Wieczorek talked about -- and, again, I would point out that we have had over two years to collect this data and to try to get something worked out. And it hasn't happened.

With regard to the transiting issue, that also

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exception rather than the rule, and the burden

is a new issue. And as Mr. Wieczorek just pointed out in his comments with regard to the bifurcation, the intrastate versus interstate issue was not raised in the Complaint filed by Mr. Wieczorek and by Western Wireless.

In response to the comments concerning bad faith and holding -- Golden West holding WWC's money, that is no less true from Golden West's perspective. By refusing to even come to the table and negotiate on the inter MTA factor, WWC is holding Golden West's money. It's no less true one way than the other. And Golden West is in the meantime crediting back or paying that money back. WWC is doing nothing, and we still have exactly the same default factor on the inter MTA that we did

We disagree with the Motion to Bifurcate, and Mr. Riter may have more to say on that. The fact that one claim is more time-consuming perhaps than the other is not a sufficient legal reason for bifurcation. We believe that that would not serve the purpose of the economies of justice. If you bifurcate, in this case we're not talking about one hearing or even two hearings but potentially three, potentially more depending upon how many more

obviously is on the party that's seeking bifurcation to show the bases for it. I'm familiar with other occasions, and I know Mr. Wieczorek is too, where bifurcation occurs. But most generally it's in a situation where maybe they'll bifurcate the liability part of the lawsuit from the damages part so that if liability is not found, they don't have to spend two or three days going into damages.

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Or they might bifurcate a contract claim in a lawsuit from a tort claim or -- more particularly a equitable claim from a legal claim because one of them is handled by a jury and one is handled by the court.

Those are situations where you see most generally bifurcation is approved. And bifurcation isn't -- when you're looking at that it's within the discretion of the body obviously, but you look to the economy, to the trial entity, and most commonly they talk about the trial court. Will the resolution of one claim resolve others?

In this case clearly it won't. This is going forward regardless of whether it's bifurcation or not.

Then you look for judicial economy. Usually

issues come to the table.

when we started.

We have agonized over this as well in bringing these Motions and trying to determine what's the right course in this case. Quite frankly, we felt as if Western Wireless has changed the rules of the game the bottom half of the 9th, I think. And we either need a chance to have additional innings to respond to the change in the rules, or else they need to be precluded from changing the rules. And to come in and attack the credibility of our own data contrary to representations all along has placed us in a position that is extremely untenable.

They have created these additional controversies by their own actions, and we would ask that you would look at all of these facts in considering our Motion.

Thank you.

MR. SMITH: Mr. Riter, do you have additional argument?

MR. RITER: Yes. And I'll limit myself rather than rebutting Mr. Wieczorek. I think Ms. Rogers did that effectively. I'll just limit myself to the Motion to Bifurcate. We resist that obviously. Bifurcation is the judicial economy tends to urge the combination of claims so you don't have three separate trials. Judicial economy usually says let's get these things together, let's have one time, one occasion, if it takes two days, fine, where we sit down, we hear everything that's relevant and we make a decision based upon everything that we hear.

If we hadn't filed this Counterclaim, likely Western Wireless could have argued, well, it was a compulsory Counterclaim, you didn't file it, and it's part and partial of the agreement, and, therefore, you waived it by not filing it. So, of course, we want it resolved in this particular proceeding.

They look at different witnesses or different evidence. The evidence in this case all evolves from this agreement. And the question presented to the Commission is what are the obligations and the rights of the parties under the agreement? That's the one issue that you resolve. And that issue has to resolve not only the issue that Western Wireless has brought forward and the additional one they now seek to bring forward, but it also has to resolve the issue that we have brought forward. And so,

therefore, it's only proper that they be heard in

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one particular proceeding.

And the question -- Ms. Rogers mentioned it to some extent, but they look at does bifurcation eliminate a prejudice to a party? Well, in this particular case Western Wireless is saying we ought to interpret the agreement so that certain moneys are owing from Golden West to Western Wireless and now bifurcate it so we can get that now. It's not unlike the request they made on their Motion for Summary Judgment, which you denied, where they wanted to come in and have summary judgment upon their Complaint.

I'm surmising some of the reasons that you made that decision, but I'm assuming in part that the reason you made that decision was because you thought it best to have these all resolved together.

And so, you know -- and remember when you talk about prejudice the basis and the need for the continuance had nothing, absolutely nothing, to do with actions of Golden West. Mr. Wieczorek talked about the Interrogatories that they responded to on June 30 where they say that the traffic terminated via an interexchange carrier was excluded. I mean, we relied upon that. I don't know when they found

staff and open it up for staff questions first and then questions from us?

MR. WIECZOREK: The only additional comments I would have, first, in response to Ms. Rogers, you know, I'm not here saving we're trying to get out of negotiating inter MTA rate in good faith. What I'm saying is we've attempted to do that up until -- even after this action was filed I let representatives of my client meet with Mr. Thompson and Ms. Rogers to try to continue to negotiate it.

So, you know, going back to that history of how the analysis was done was to enlighten the Commission as to the background on these issues. It was not to imply that we somehow don't believe we have to negotiate interconnection -- inter MTA in good faith. I think I was illustrating the fact we've attempted to do it, and we continue to attempt to do it.

As to -- I will have to say as to Mr. Riter's claim that we said that there was no IXC traffic in our first round of discovery, I'm not exactly sure what Interrogatory he's relying upon. I know we said that that methodology is supposed to eliminate that, but, as I said previously, Mike Wilson had

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out in their opinion that it wasn't going to be excluded, it was going to be included, but we didn't get anything until they filed their next set of Answers to Interrogatories on the 5th of August.

So bifurcation should avoid prejudice. It shouldn't create it. It should be to the benefit of principally the tribunal, not to one party. This is a single agreement. It's the responsibility of each party under it is what the PUC needs to interpret.

Lastly, well, it seems like the better procedure is to determine the rights and the obligations of the parties in its entirety or in their entirety rather than in bits and pieces a little bit at one hearing and a little bit at another hearing. If we've got all of these issues before you, we want them resolved, Western Wireless wants them resolved, let's put them all together at a proper occasion and present them to you and have you resolve them as you believe appropriate.

The Motion -- we suggest the Motion for Bifurcation should be denied, and they have not sustained their burden. Thank you.

MR. SMITH: Mr. Wieczorek, do you have any additional argument before we turn to told Larry Thompson that there was some of that still in there, and so to that extent I don't think that was a bad faith or inappropriate -- or that we were trying to play hide the ball on that either.

Finally, the -- Ms. Rogers said a couple of times about I didn't put something in my Complaint. It has to be remembered that some of the things she's complaining about that I didn't put in my Complaint are things that have arisen in response to the Counterclaim. I did not anticipate having to go through inter MTA litigation in collecting an overpayment. So I don't see how I could have put it in my Complaint.

So with those few comments, I would let you move on to staff.

MR. SMITH: Ms. Wiest.

MS. AILTS WIEST: Well, maybe I just had a couple of questions. I was just wondering, Mr. Wieczorek, when did Western Wireless actually discover the study didn't adequately remove IXC traffic? Is there a date?

MR. WIECZOREK: I would have to ask Mike Wilson. He went back through his e-mails when this issue came up and said he knew that he told -he said to Larry that they didn't get it all. Now

facing.

And one of the issues that courts do from time

to time is that they forbid a party from contesting

issues or from presenting evidence inconsistent

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would take the data for, you know, two-week,

three-week period out of the 60 days that they

have. But they believe that they're -- we don't

agree with the position that there are not

heard together.

right now. Thank you.

and that's what gives rise to this. And that's

another reason that I think it ought to just be

Commissioner Sahr and Mr. Smith, that's all I have

COMMISSIONER JOHNSON: All right.

MR. SMITH: Thank you. Commissioner

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one of -- there's only one expert on the line as I

MR. WIECZOREK: No, he isn't.

MR. SMITH: I don't know, Tal.

Larry Thompson's on the phone. Would you object,

Tal, to having him offer an opinion here, or would

see it. Is Ron Williams on the line, Tal?

It's -- this is oral argument. I know

They are definitely interrelated. What you do is you take the total minutes terminated and you take the percentage of inter MTA off of that, and the balance then of the minutes is what you calculate your recip. comp on. But if the inter MTA

percentage grows, the amount that you apply your

recip, comp on shrinks. These are definitely

that it makes sense to have the group-in.

To the extent as I interpret the statutes and the law as I see recip, comp is what they would call a potentially permissive joinder issue in that we could certainly hear it at this time or I could certainly bring it as another action. And that's why my letter of July 15 addresses those alternatives.

interrelated.

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necessarily explored that issue completely, you

know, I don't know the source of their claim, but I

assume it is under that section of the agreement

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MR. WIECZOREK: No. I believe those

charges, as I understand it, it's that Golden

West -- there had been a transiting agreement at

you said, Darla?

for your people maybe to respond to it, might you.

that Mr. Thompson might be able to get by with a

couple of weeks worth of data instead of 13 months

or whatever the original request was. Is that what

As I understood what you said, Darla, you said

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better.

MR. SMITH: For some reason you're

MS. ROGERS: Is this any better?

MR. SMITH: Oh, it's tremendously

MS. ROGERS: Okay. When we first

really feeding back out there, Darla.

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round of discovery responses.

MR. SMITH: Thank you. MR. WIECZOREK: Mr. Smith, can I just interject for a moment?

MR. SMITH: Please.

MR. WIECZOREK: Just to clarify, they're seeking data dumps for all companies now, and that was the question they did in June was that's too time-consuming, et cetera, the only CDR they've ever had were from Golden West, at least the Respondents involved in this case. So I just want to make that clear, that this is -- it sounds like what they're asking for, they asked for in their request, is for all companies. It sounds like that's what they want now.

But my June 30 answer was -- or Western Wireless was clear, look, we thought that was overly broad and unduly burdensome, and we weren't going to do it. And the final thing I have to keep coming back to is I don't know what Interrogatory they were pointing to where they were assured these numbers were perfect. The only Interrogatory they even attached was the one saying what methodology

data or guarantees, but it would seem that we could reasonably rely upon the specific representations made to our expert by their expert.

MR. WIECZOREK: Mr. Smith, I don't want to beat this horse, but all I'm trying to point out is she keeps pointing to what we said we were going to try to do on the study and saying that that was the same thing, saying these numbers that we were able to accomplish it all. And we attempted to do that in good faith.

Mike Wilson's Affidavit makes it clear we couldn't get rid of all the IXC stuff and that he told Larry that. So, I mean, the fact that we wanted to do that, I agree that's what we wanted to try to do. The fact is, though, it could not be done.

MR. SMITH: Thank you. And back exactly on the Motion to Compel then just so that I know what you're asking us to do, is that self-explanatory with respect to the Exhibit H? Is that it, or am I hearing some differences here? I'm still -- I'm kind of confused, and maybe I'm just losing my concentration here.

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MR. SMITH: Do the Commissioners have additional questions?

VICE CHAIRMAN SAHR: I do, but I want to just briefly consult with you before I ask the question. I'm going to just ask John a question. Thanks.

(Vice Chairman Sahr confers with Mr. Smith)

VICE CHAIRMAN SAHR: The question I have relates more to the effect of some of the issues that we talked about today than maybe the issues themselves, and I think we've done a pretty good job of fleshing out information that at least I would need to roll in the Motions. But part of the ongoing discussions here are highlighting that we may have some inaccurate information, and I don't want to get into fault or who said this, who said that.

But we've got an upcoming hearing in just a matter of days, and I'm a little bit concerned that if we proceed with it -- and I don't want to grant unnecessary, you know, extensions or postponements, but I'm a little bit concerned if we go forward

MS. ROGERS: We would like the Commission to compel Western Wireless to provide us with CDRs for the other Golden West Companies in this action, and if the Interrogatory, the production request number 2 as it relates back to Interrogatory 27 is too broad, we are certainly willing to pare that down to whatever time frame our expert deems appropriate.

In addition, since we are now -- and this goes more to our Motion to allow additional discovery. since we have now since the discovery deadline learned that perhaps the information that was provided to us for Golden West is not accurate, we would like this Commission to compel both Western Wireless to give us accurate data on Golden West and, in fact, on all the companies, and that's why in our request we -- in our Motion to Compel we've asked that the Commission require Western Wireless to certify as to the accuracy of their data.

And, you know, I'm not saying 100 percent. I mean, whatever is reasonable in industry standards. But we need to know that what we're given is accurate.

MR. SMITH: Do you have a response, Tal, to that?

MR. WIECZOREK: Well, yeah. This is getting to be kind of a chipping sands on me a little bit because, you know, first of all, it's my understanding there is no industry standard for collecting inter MTA. Second, if the CDR - and I'll go back to the information we collected last fall for Golden West and four other companies not part of this action, that was - took months of

work, literally months of work.

And you had to contact outside vendors. You had to prearrange with people how you collected that data because the data .. you had to collect data not usually collected. Now that's a big difference from what I understand to be the discussion here just a couple of minutes ago as to whether to give raw data. Those are extreme ... those are extreme differences, and if .. what we're going to have to do is go through a whole nother analysis for these companies. It is not going to be something where you can dump any kind of data. It takes a lot of going through numbers line by line to eliminate some of the calls.

So in that situation I know Western's going to take the position that to do it for every company is overly broad and unduly burdensome, and if the with the hearing, that we may not be giving people adequate time to get the information they need, to analyze it, and to really go in there and resolve these issues and to do so effectively.

And especially in light of hearings that are coming up in I think about 10 days or less. And I wanted to get the perspective -- and maybe this is also a Larry Thompson type of question but just the perspective of maybe the attorneys and maybe the people who are crunching the numbers. I mean, are we going to be able to go to hearing as scheduled with the question marks we have hanging over this?

Because, as I mentioned, I don't really want to grant an extension for extension's sake. At the same time if we wait a few more weeks, give you the opportunity to deal with the numbers and then come back and have a hearing that everyone's better prepared for, I think we're probably served well in the long-term by going that route, you know.

Plus in earlier proceedings in this case, you know, I made it clear that whoever it is if someone's found, you know, holding onto somebody else's money, certainly there are interest provisions and other things that can kick in to deal with that issue. So I certainly don't want to

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the Data, again, the Commission should deny this Motion. As Mr. Wieczorek states, this is a fact-intensive issue. I also agree with Mr. Wieczorek that 15-6-37(b) does not appear to be especially applicable. I don't think there's a question about them not failing to follow a discovery order here.

And going to the issue of the transiting traffic, I would note that the Motion to Allow Additional Discovery I believe was within that Motion, they also moved that the Commission require Western Wireless to file an Amended Complaint. I think if the Commission allows the Motion to Allow

agreement. I just don't see where bifurcation could get us very far in this case.

I would also note with the Motion to Postpone that Golden West requested sanctions in the event the hearing is delayed. I certainly recommend that this request be denied. Again, I don't believe that the Commission has sufficient facts before it to determine whether any sanctions are warranted. And I think I covered all the Motions.

MR. SMITH: Thank you. Do the Commissioners have any questions? VICE CHAIRMAN SAHR: I don't. COMMISSIONER JOHNSON: Nor do I.

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Commissioner Hanson. I'll second that.

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THE COURT REPORTER: I also have

on Friday, my feeling is go Monday at 12:30 and

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