RECEIVED 1 THE PUBLIC UTILITIES COMMISSION NOV 0 9 2000 2 OF THE STATE OF SOUTH DAKOTA SOUTH DAKOTA PUBLIC 3 UTILITIES COMMISSION 4) CT00-101) CT00-102 IN THE MATTER OF THE 5) CT00-043) TC00-091 PUC AGENDA MEETING 6) TC00-145) CT00-060 7) CT00-072) CT00-104 8 TC00-107 9 HEARD BEFORE THE PUBLIC UTILITIES COMMISSION 10 11 PROCEEDINGS: November 2, 2000 12 1:30 P.M. Room 412, Capitol Building 13 Pierre, South Dakota 14 15 PUC COMMISSION: Jim Burg, Chairman Pam Nelson, Vice-Chair 16 Laska Schoenfelder, Commissioner 17 18 COMMISSION STAFF PRESENT: Rolayne Ailts Wiest 19 Karen Cremer Kelly Frazier 20 Harlan Best Gregory A. Rislov 21 David Jacobson Michele Farris 22 Keith Senger Heather Forney 23 Leni Healy Charlene Lund 24 Mary Giddings Bill Bullard 25 Reported by: Lori J. Grode, RMR

1		APP	EARANCES
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3	b'or	Sprint:	Thomas Harmon
4	For	Sully Buttes:	Darla Rogers Janelle Poindexter
5			
6	For	SDITC:	Richard D. Coit
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10	LOI	o s west:	Thomas J. Welk
11	For	Western Wireless:	Gene Dejordy
12	For	I-Link:	Brian Jones
13	FOI 	I BIIK.	Bilan Jones
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1 PROCEEDINGS

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CHAIRMAN BURG: I will call the meeting to order.

Let the record show that I'm Commissioner Jim Burg, and

Commissioners Schoenfelder and Nelson are also present at
this meeting. Let me take roll call for those on the
phone again. (Roll Call.)

Is there anybody that I did not call? We'll start the meeting. The first item of business is approval of the minutes of the Commission meeting held on October 17th, 2000.

MS. GIDDINGS: There were no corrections or changes.

CHAIRMAN BURG: Okay. I'll move approval of the minutes of the October 17th meeting.

COMMISSIONER SCHOENFELDER: Second.

COMMISSIONER NELSON: Concur.

CHAIRMAN BURG: Consumer issues, status report and consumer utility inquiries and complaints recently received by the Commission. Are you taking -- oh, Leni.

MS. HEALY: Thank you, Chairman Burg. So far this year the Commission has received 1,874 consumer contacts. Seventy-seven of those contacts were made since our last meeting. Of the 77 contacts, 61 involved telecommunications where the chief issues are billing and slamming.

There were ten electric contacts. Most of those were disconnections. There were six natural gas contacts, and most of those were disconnections. So far this year the staff has informally resolved 1,525 complaints.

CHAIRMAN BURG: Any comments or questions for Leni? Okay. Thank you.

The first item, then, is CT00-101, In the Matter of Dismissing the Complaints -- excuse me, In the Matter of Dismissing Complaints of CT00-101 and CT00-102. Karen, is there any comments on these?

MS. CREMER: Both parties have settled the matter and would like their complaints dismissed and the dockets closed.

CHAIRMAN BURG: Okay.

COMMISSIONER NELSON: I would move that we close the docket and dismiss the complaints in CT00-101 and CT00-102.

COMMISSIONER SCHOENFELDER: Second.

CHAIRMAN BURG: I'll concur. Both CT00-101 and CT00-102 have been dismissed and the dockets will be closed.

CT00-043, In the Matter of the Complaint Filed by Marvie Tschetter, Huron, South Dakota, Against FirsTel, Incorporated, Regarding Billing Dispute and the Delayed Release of Service.

Today the question being shall the Commission amend the complaint and shall the Commission join Qwest?

Is Marvie on? Has anybody talked to her? Was she intending to be?

MS. CREMER: Marvie actually lives in Phoenix now, but she has an attorney who made an appearance. I don't see him on the list. I can't think of his name.

MR. WELK: Karen, this is Tom Welk. Dave Hosmer from Yankton.

MS. CREMER: I have no idea.

CHAIRMAN BURG: What is the request in this then?

COMMISSIONER NELSON: To add Qwest to the complaint.

MR. WELK: Mr. Chairman, this is Tom Welk. I've read the papers and I think at this point in time U S West, now known as Qwest, doesn't object to the motion to add as a party. So we can go ahead and have the motion added, or the Qwest added as a party.

My concern is that there's a hearing scheduled December 13th and if we're added, I do anticipate some discovery, so I'm assuming that and contemporaneously with the granting of the motion, the hearing would be deferred until counsel have an opportunity to discuss the matter and talk with the appropriate people at the Commission to schedule a new hearing date.

CHAIRMAN BURG: Okay. Was that -- let's see, I 1 was trying to read this. Is the motion to amend the 2 3 complaint, is that amendment to join Qwest? MS. WIEST: We could take them both together. 5 same party made it. 6 CHAIRMAN BURG: It's the same purpose; right? MS. WIEST: Yeah. CHAIRMAN BURG: I would move we amend the 8 complaint, that we join Qwest and that we do change the 9 10 date to comply with the time necessary. 11 COMMISSIONER SCHOENFELDER: Second. 12 COMMISSIONER NELSON: Concur. 13 CHAIRMAN BURG: CT00-043, the complaint has been 14 amended in joining Qwest. 15 Telecommunications, TC00-091, In the Matter of the 16 U S West Communications, Incorporated, Classification of 17 Certain Services. 18 Today, what is the Commission's decision? That's 19 a decision. I will move that the Commission find that --20 do we need any comments? 21 MS. WIEST: No. CHAIRMAN BURG: I would move that the Commission 22 23 find that the pay per call restriction and billed number screening are optional services and shall be classified as 24

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fully competitive.

T	COMMISSIONER NELSON: Seconded.		
2	COMMISSIONER SCHOENFELDER: I will concur.		
3	CHAIRMAN BURG: Okay. The decision has been		
4	agreed upon by all three Commissioners in TC00-091.		
5	TC00-145, In the Matter of the Filing for Approval		
6	of a Type Two Wireless Interconnection Agreement Between		
7	Qwest Corporation and WWC License L.L.C.		
8	Today shall the Commission approve the		
9	interconnection agreement?		
10	Anybody representing either Qwest or who else,		
11	WWC?		
12	MS. CREMER: Western Wireless, Gene DeJordy, but I		
13	don't think he was did he ever come on?		
14	CHAIRMAN BURG: Gene Dejordy, are you on the		
15	phone?		
16	MR. DEJORDY: Yes.		
17	CHAIRMAN BURG: Do you have any comments on this		
18	docket?		
19	MR. DEJORDY: Well, this is kind of an expanded		
20	interconnection agreement that has been entered into		
21	between Western Wireless subsidiaries and Qwest.		
22	Essentially it's the same agreement that has been filed		
23	and approved in 13 other states. So I don't see any		
24	issues with respect to its approval.		
25	Basically what it does is we have an existing		

agreement that essentially mirrors that agreement and this revised agreement just incorporates a couple changes negotiated between the companies.

CHAIRMAN BURG: Any comments from Qwest?

MR. WELK: None, Mr. Chairman. This is Tom Welk.

CHAIRMAN BURG: Staff?

MS. CREMER: I've got that. Staff would recommend that the interconnection agreement not be approved as WWC does not have a certificate of authority, and in the past we have required companies to have a certificate of authority or it is not in the public interest.

Staff believes that WWC does not fall under the jurisdiction of the FCC and therefore they must be certificated by the Commission.

CHAIRMAN BURG: Any response?

MR. DEJORDY: Yes. I'm not sure what staff is basing that decision on, but Western Wireless WWC Holding Co., Inc., which is a subsidiary of Western Wireless, is a cellular licensee. And under both the statute and the FCC rules, it is a CMRS carrier that's exempt from state entry and rate regulation and has been operating in that fashion for over ten years in South Dakota.

It doesn't have a certificate. It is providing cellular service. The interconnection agreements like this between cellular service providers and local

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telephone companies have been submitted routinely before the Commission and have been granted routinely. So I don't see any basis whatsoever for imposing a certificate requirement on Western Wireless.

MS. WIEST: When did staff change their position?

MS. CREMER: On what?

MS. WIEST: On allowing interconnection agreements between wireless companies and Qwest when wireless companies don't have certificates of authority.

MS. CREMER: Well, in this case it's fixed, because it is on a fixed wireless, and I'm basing it on the FCC docket 00-246 where the FCC says because of the evolving nature of fixed wireless services, we will decide regulatory treatment on a case by case.

And, anyway, my reading of it is they do not -they are not saying that with fixed wireless in this case
that it falls under their jurisdiction and they leave it
on a case-by-case basis. And so staff's belief is that
the Commission shouldn't give up jurisdiction here but
should maintain it.

MR. DEJORDY: If I could just respond to that, because there's no basis in this agreement whatsoever to come to the conclusion that this is a fixed wireless service. The agreement is for interconnection between Qwest and Western Wireless as a CMRS carrier.

And as a CMRS carrier it is subject to the statute

30-4-70 U.S.C. 332. It is also subject to the FCC's rules

under chapter 30-4-70, and it's clearly as a CMRS carrier,

it doesn't have to give a certificate. And we provide

cellular service within a state and that's on a mobile

basis.

So I'm not sure on what basis staff is concluding that this is a fixed service. I don't think there's any place in this agreement whatsoever that it says that the service being provided is fixed. It states that the service being provided is a CMRS service and as a CMRS service it is exempt from state entry and rate regulation.

MS. CREMER: That's not how I read the agreement.

MS. WIEST: Are you providing fixed wireless?

MR. DEJORDY: No, we're not, not in South Dakota.

MS. CREMER: I thought when I talked to Nathan Glazer the other day from Western Wireless he told me that's what it was.

MR. DEJORDY: I spoke to Nathan before he left on the trip and if he said that to you, he didn't say that to me. He knows that the agreements that we enter into are for our cellular service offerings and our cellular service offering is under the name of Cellular One in the state. I think, you know, you can take notice of the fact that, you know, this is a mobile service offering.

MS. CREMER: What he told me is that this is fixed to a house and while it is still moveable and mobile, it is still a fixed unit.

MR. DEJORDY: I'm not sure what you're referring to. The interconnection agreement that we're talking about here is for a cellular service offering within the state that's being offered under the Cellular One name. It is a mobile service. Anyone can go into a Cellular One store and get a mobile handset. So it's clearly a mobile service our cellular service offering.

I think what you're maybe confusing our service offering with is that, you know, we have indicated our plans in various states to provide what we call wireless residential service offering that some people have classified as being fixed.

We've maintained all along that it is not a fixed service. And, you know, I guess if you're referring to that wireless residential service offering, you know, maybe your argument that that's a fixed service.

But that's not what's before the Commission at this time. What's before the Commission is this interconnection agreement which is for the provisioning of CMRS service. And right now the way we're provisioning CMRS service is through our cellular mobile service offerings.

MS. WIEST: Well, I understand staff's point. I guess I'm just not clear what they're providing. And the statement is that they're providing cellular mobile, and in the past the Commission has not required a certificate of authority for a CMRS pursuant to, I don't know, Section 332, I believe, of the Federal Act which states that we do not have authority over market entry for CMRS.

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And I realize that it certainly is a different question that the Commission has not yet answered as to whether a company providing fixed wireless or what they call fixed. I think local loop has to have a certificate of authority. That has not been specifically addressed.

I understand staff's point. The only thing I can say is I can either go by what Mr. DeJordy states, who has stated that this is a CMRS and ask the Commission to approve it, or if there is a concern that this is a fixed wireless local loop offering, I guess the Commission could defer it until that's clarified. What date was this? We have the ninety days. What date was it?

MS. CREMER: Yes, I think the ninety days ran last Friday.

MS. WIEST: I don't think so. It's October 24th.

MS. CREMER: No, just the 20 days have run. In their Part D they do offer UNE's, which to me the agreement was different than your usual reciprocal --

yeah, the one that you normally see it in. It seemed to be more like the ones that we do with the local. You know, like I said, it has UNE's, it has things like that. It struck me as being different. When he I talked to them they told me it was fixed to a house yet still moveable and mobile.

COMMISSIONER SCHOENFELDER: I, for one, do not want to approve this until Western Wireless will clarify to us what it is they're doing in this state. Because it seems to me we've got conflicting facts here if one person stated to staff that it's fixed wireless and now Mr. DeJordy is saying it's not.

I think we need something in writing that says whether it's fixed or not and they're willing to certificate to it before we do anything with that. I prefer to defer this if it's at all possibly legal so we get --

MS. WIEST: We're not violating any time lines by deferring it.

COMMISSIONER SCHOENFELDER: I would really, Mr. Chairman, like to defer this.

CHAIRMAN BURG: I suspected that. Or the other thing that I thought of is that we do an approval with a prohibition on anything except total mobile.

COMMISSIONER SCHOENFELDER: No, I want to know

exactly what they're doing before we decide whether we have jurisdiction or not.

CHAIRMAN BURG: Let's just defer TC00-145 for that clarification.

Is there anything -- I think that's all of them on the regular agenda. On the addendum, CT00-060, In the Matter of the Complaint Filed by Don and Judy Blindauer, Mitchell, South Dakota, Against Sprint Communications Company, LP, Qwest Corporation, and I-Link Communications Regarding Unauthorized Switching of Long Distance Provider.

Today shall the Commission strike the answer of I-Link Communications, Incorporated? And I think somebody, Mr. Jones or Oxborrow, are you representing I-Link and do you want to comment on the request to strike?

MR. JONES: Yes. This is -- Mr. Commissioner, this is Brian Jones representing I-Link. Of course we would request that the Commission deny Sprint's motion for a couple of reasons. I suppose first is back in September I appeared before the Commission as part of -- well, in response to Sprint's earlier motion to include I-Link as a third-party defendant.

And the Commission granted that motion based at least in part on the Commission's proper belief, I

believe, that I-Link had some facts that it could bring to the table to help quickly resolve Ms. Blindauer's slamming complaint against Sprint. And so Sprint did not raise any objections at that point, notwithstanding the fact that I had had conversations with Sprint attorneys and represented myself as an attorney representing I-Link on that call.

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So I question the timing of Sprint's raising this issue. It seems to me if they were concerned about it and felt that it was important, they should have raised it on my first appearance and not waiting for us to burn through the cycles to submit an answer and then object.

So I can't argue South Dakota procedure. I haven't even had time to even look and find out, and I'm certainly not going to argue that I'm licensed to practice in South Dakota. But it just seems to me not right that Sprint waits until now to move to strike our entire answer based on the fact that I'm not licensed to practice in South Dakota.

So basically I-Link's interest in this whole thing is get it resolved, get the facts out there as the Commission requested. You know, we're a small carrier that competes and cooperates with Sprint. And, you know, I don't want to imply any bad faith on their part, but, gosh, I mean it just seems like a lot of money and time

for us to burn through when we're ready, willing, and able to provide whatever facts the Commission needs to quickly resolve this.

CHAIRMAN BURG: Mr. Harmon.

MR. HARMON: Yes, Tom Harmon representing Sprint.

And I believe that on the phone are some other Sprint representatives from regulatory if you wish to speak with them.

CHAIRMAN BURG: Let me check and see if they're on because they weren't before. Mr. Reiber? Or Mr. Reiber, Mr. Brown, are either one of you on for Sprint? They weren't on when I first called roll and so far they must not have joined us.

MR. HARMON: To address what Mr. Jones has to say here, in the prior situation Sprint had made a motion to include I-Link as a party. At that time they were not a party. He resisted the motion. There were no pleadings filed before the Commission. In fact, the first pleading filed before this Commission appears to be the answer.

The rules in South Dakota are quite clear. And while they are not the rules of the Commission, they are, in fact, the rules of the court and having to do with the unauthorized practice of law.

And Mr. Jones makes no representation that he is authorized to practice law in South Dakota. He has

submitted this pleading. The statutes are clear what constitutes a pleading, that it must be signed by an attorney. There is a process for him to be allowed to practice in South Dakota as an out-of-state attorney through joining with a local attorney for that purpose and getting an order from the local court, as I'm sure the Commission recalls we have done this with Sprint a number of times when in-house counsel wishes to appear before the Commission.

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This is not in the ordinary course of a regulatory proceeding, but this is a contested case. There is an attorney general's opinion that I submitted to the Commission that was, in fact, addressed to this Commission, not the same members of this Commission, but this body, some number of years ago holding to the fact that this is the practice of law and that the rules of the court require it.

I would point out to the Commission that due, I think, to a dictation error, I identified the unauthorized practice as a misdemeanor pursuant to 16-18-30 on page two of my motion, and that was a misstatement. It is, in fact, 16-16-1 where the court has taken that rule and made it a rule issued by the Supreme Court of South Dakota.

So the fact that no objection was made before they were allowed entry as a party seems to me to make a

distinction. And I think that the Commission could allow such an appearance for the purpose of resisting being brought into the proceeding because if you're not in the proceeding you don't need an attorney. But once they are in the proceeding and pleadings are being filed, it's the position of Sprint that the rules should be followed.

CHAIRMAN BURG: I'm going to ask counsel,

Commission counsel, what's the effect if we strike those

answers? What effect does it have on the whole issue?

MS. WIEST: Well, I would assume that they could get in-state counsel and then perhaps file a late-filed answer, you know, at the discretion of the Commission.

CHAIRMAN BURG: That's what I was thinking. It doesn't remove them from any possibility of doing it.

MR. JONES: This is Brian Jones speaking again.

And I recognize that and I suppose we're willing to do that. It will be precisely the same answer, you know, unless local counsel has an issue with it. I don't know what it gains the Commission or Sprint for that matter to require, you know, a local counsel to submit that answer.

And really I don't know that is the PUC the proper place to enforce or interpret unauthorized practice of law rules? You know, I don't know. If you are, then you are, but if you're not, then I wonder even why we're here now.

COMMISSIONER NELSON: I don't know if it's the

appropriate place or not, but I think we certainly have every obligation to follow the state law, and I think that Mr. Harmon is absolutely correct that the law requires that you be represented by in-state attorney in some way.

MS. WIEST:

Does staff have a position, opinion?

MS. CREMER: Well, staff's opinion would be that in the past we have only enforced that and we have diligently enforced that in the past when we go to a formal proceeding. And that at this level when people are coming by phone, we have never required that, but we do require it when it does go to the actual proceeding itself. And so my opinion would be that they do not need to be admitted at this point.

MS. WIEST: Because they're not practicing law?

MS. CREMER: Well --

MS. WIEST: I don't know how I get around 16-18-1 when it says it's a pleading and anybody who practices law has to be an active member of the Bar.

MS. CREMER: Practicality, but if we're going to do that, then we never have in the past and...

CHAIRMAN BURG: Not been any objections?

MS. CREMER: There's not been objections so maybe we should, but it will now become quite a mess, or it's going to require everybody from now on to get local counsel.

MS. WIEST: I don't know how I get around it, I guess, is my problem.

COMMISSIONER SCHOENFELDER: But this is a contested case, is it not?

MS. WIEST: Yes.

MS. CREMER: Yes. To me we haven't gone to any formal proceeding yet so and that's where we've always done it in the past is that's where we have enforced it in the past when we've actually gone to a formal proceeding. Most these cases they are filing answers by the company. And it's their regulatory people that are filing and that's what has been and we've told them all along those may be thrown out when it comes to hearing. But 99.9 percent of them settle.

MR. HARMON: Can I respond to that?

CHAIRMAN BURG: Mr. Harmon, yes.

MR. HARMON: It seems to me there is a distinction between the very initial definition of a proceeding when a complaint is filed and an informal response is submitted by a company. If that can be resolved by staff and the vast majority of them will at that point, there is no need for an attorney.

When it first comes before this Commission and this Commission determines whether there is what in criminal court would be probable cause to go forward, even

to that point, I don't believe that an attorney is required.

But once this Commission has accepted the thing, has ordered that an answer be filed and that motions have been filed and documents are being filed, then I think it is a formal proceeding. It is simply leading up to the hearing or trial, if you would.

MS. CREMER: But, Tom, we don't have a probable cause or any of that anymore. The minute they file that thing becomes official and that's when an answer is due. So on your theory from now on everybody is going to have to get local counsel and they're going to have to file an answer. And I just don't see it is at that point where we're in a formal proceeding. But under your theory we are and so that's fine. I don't care one way or the other. They can go out and hire local counsel for each and every one of these, but that's what we're going to end up doing.

MR. JONES: And may I, Commissioners? This is Brian Jones again. I-Link would be more than happy to, you know, have Mr. Oxborrow, who's our regulatory person, who I believe is even on record there at South Dakota as being our contact person, to file, refile our answer if it gets the Commission around this issue.

MR. HARMON: We certainly would object to it

being filed by a non-lawyer. It's objectionable when it's filed by a lawyer who isn't admitted to practice in South Dakota. That would not improve the situation.

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law.

COMMISSIONER NELSON: I'm not sure I agree with the statute, but that's not my prerogative to decide which ones I like and not like. I mean I think it's an employment lawyer employment plan for South Dakota, you know. But I think it is the law, and I don't know how you really get around it.

CHAIRMAN BURG: Is there any room for interpretation whether this is into that level of proceeding?

MS. WIEST: It says no person shall engage in the practice of law unless you're duly licensed in and an active member of the Bar.

MS. CREMER: Yeah, but at what point?

CHAIRMAN BURG: When engaging in the practice of

MS. WIEST: My point is if you're signing pleadings before an administrative body, it appears that you're practicing law.

MR. HARMON: I would certainly support that. I believe that's what the attorney general's opinion is talking about contested cases, not the rate setting regulatory things you do. That is not in companies with

or without their lawyers. That's legislative; this is judicial.

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MR. JONES: Well, I mean if that's the case, where did Ms. Blindauer's original complaint fall in that all that?

MR. HARMON: She is pro se as far as I understand and that's certainly acceptable.

MS. CREMER: But corporate can't be pro se.

MR. HARMON: You cannot represent another person.

And in this case I-Link is a person under the corporate entity of person.

CHAIRMAN BURG: It appears to me that we're at the point where, you know, the legal position is that that person needs to be represented. I mean that you need to have somebody approved in South Dakota to represent. I do believe the practical effect is not immediate justification for the complainant. It delays that determination. However, it looks like there's nothing lost with I-Link because they can refile it by the proper person and still not lose position; is that correct?

MS. WIEST: I think they can certainly petition to file a late-filed answer. I assume somebody could object to that but the Commission can rule on it.

MR. JONES: So could the Commission just grant us additional time right now to file that answer?

MS. WIEST: Is there any objection?

MR. HARMON: The hearing is scheduled presently for December 11th. I would think there is plenty of time within there to --

CHAIRMAN BURG: Mr. Jones, do you -- would this cause you any problem with the December 11th hearing date?

MR. JONES: It may. We've never had to go seek counsel in South Dakota, so I'm kind of starting from ground zero.

CHAIRMAN BURG: They'll probably give you a list of names.

MR. WELK: Mr. Chairman, this is Tom Welk. I think people should read 16-18-2, the last paragraph of that statute says that the appearance of a nonresident attorney unlicensed in the state of South Dakota and an administrative hearing under 126 shall be in accordance with the requirements of this section and subject to the approval of the circuit court for the county in which the hearing takes place or in the circuit court for Hughes County. I don't believe you have any discretion.

CHAIRMAN BURG: But now if -- let me understand it right totally as a nonlawyer. They have two choices, either to retain local counsel, get permission through what you just read to have permission to be counsel in South Dakota?

Lori J. Grode/605-223-7737

MR. HARMON: And the way that is done, Your Honor, 1 is that local counsel goes into the court, submits a 2 3 motion to the court in the name of this PUC proceeding. I have done many of them, seeking that, you recall the predecessors from Sprint, Mr. Low and others, that they be 5 allowed to appear before the Commission. The court enters 6 an order which is filed with the Commission. 7 CHAIRMAN BURG: And that would be required for 8 every incident? 9 10 MR. HARMON: Where an out-of-state attorney is 11 representing.

CHAIRMAN BURG: I mean once the out-of-state attorney was in for one incident, he would have to continue?

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MS. CREMER: Every docket there's a fee and then they also have to have in-state counsel if it goes to hearing. Actually they have to have in-state counsel present at the hearing.

MS. WIEST: That is the law.

COMMISSIONER SCHOENFELDER: And I agree. I'm going to move that we grant Sprint's motion to strike I-Link.

CHAIRMAN BURG: I'm going to reluctantly second.

COMMISSIONER NELSON: And I concur.

CHAIRMAN BURG: Looks like an extremely waste of

money.

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MR. WELK: Mr. Chairman, this is Tom Welk. Just to guide I-Link through this process, could the motion be amended to be stricken but with leave granted with a certain reasonable period of time to obtain counsel to comply with the statute so that they can go find somebody and if they can get somebody in say two weeks they don't have to come back?

I think it accomplishes the statute's purposes, allows I-Link time and so they'll have to have someone sign off, but I think that would be a way we wouldn't have to go back and address this again.

CHAIRMAN BURG: Tom, are you saying this would be in lieu of getting approval for late-filed testimony?

MR. WELK: Well, yeah, I just -- and I think that the proper way you have to strike the answer but with leave that if they file with local counsel within ten days the answer, or 20 days, whatever they want, to be reinstated so they don't have to refile it, they just have to get a signature and show they've got an in-state licensed attorney so they don't have to keep coming back and we don't have to raise this issue again.

CHAIRMAN BURG: Is there any objection to that?

MR. HARMON: You can recognize Mr. Welk as amicus in this proceeding here.

MS. WIEST: He's a party. 1 CHAIRMAN BURG: He's never meek either. 2 3 MR. HARMON: That's a fact. No, if the process is followed and the Commission wishes to give a delayed 4 effective date of the motion to strike, that no objection 5 will be made. 6 7 CHAIRMAN BURG: Okay. Counsel? MS. WIEST: I think you just give them two weeks 8 9 to file a late-filed answer and you've already given them permission to file late-filed answer. 10 11 COMMISSIONER SCHOENFELDER: I'm going to make a 12 new motion to give them two weeks to file a late-filed 13 answer. 14 COMMISSIONER NELSON: And I would second. 15 CHAIRMAN BURG: And I will concur. 16 MR. HARMON: Properly filed. 17 COMMISSIONER SCHOENFELDER: Yes, sir, properly filed. 18 19 MR. JONES: Two weeks from today then. Thank you, 20 Commissioners. 21 MS. WIEST: Yes. 22 I'll get the phone book out. MR. JONES: 23 MS. WIEST: Thank you. CT00-072, In the Matter of 24 the Complaint Filed by Judy M. Nelson, Piedmont, South 25 Dakota, Against U S West Communications, Incorporated,

1 Regarding Wrongful Billing and Billing Practices for Long Distance Telephone Service as a Result of Slamming by 2 Various Telephone Companies. 3 Today, if the matter is resolved, shall the Commission dismiss the complaint and close the docket? 5 Sharlene or Karen, are you taking this? This is a 6 dismissal. 7 MS. CREMER: Oh, the parties have resolved this 8 9 matter and Miss Nelson has asked to dismiss the complaint 10 and close the docket. 11 CHAIRMAN BURG: I'll move that we dismiss the complaint and close the docket in CCT00-072. 12 13 COMMISSIONER SCHOENFELDER: Seconded. 14 COMMISSIONER NELSON: Concur. 15 CHAIRMAN BURG: CT00-104, In the Matter of the 16 Complaint Filed by Joan Clark, Yankton, South Dakota, 17 Against AT&T Communications of Midwest, Incorporated, 18 Regarding Unauthorized Switching of Long Distance Carrier. 19 Today shall the Commission join Qwest 20 Communications as a party and shall the Commission dismiss 21 AT&T as a party? We have Miss Clark on the phone. Thank 22 you for your patience. 23 MS. WIEST: AT&T should go first; correct?

CHAIRMAN BURG: Okay. AT&T, is that Steve?

their motion.

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MR. WEIGLER: I'm here. Just to clarify
procedural matter, I am not licensed in South Dakota. And
we traditionally have John Lovald of Olinger, Lovald,
Robbennolt, McCahren and Reimers as our attorney and he
has signed onto all our pleadings.

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Based on protocol, which is usually Mr. Duarte,
Ms. Sevold and I have been arguing these procedural
matters, although we all have counsel, I believe Qwest has
Mr. Welk and we have Mr. Lovald, however, Mr. Lovald isn't
on the line today. Would the Commission okay -- I mean
I've gotten kind of blind-sided by this because this is
all the procedure that we used to follow and it's been
accepted by the Commission up to this date.

Does the Commission want Mr. Lovald on the line on this? Or I mean what do I have to do?

CHAIRMAN BURG: The Commission doesn't, but I think the Bar does.

MR. WEIGLER: That was my understanding and, granted, I'm very new at this, but it's my understanding that -- I'd be glad to have Mr. Lovald, but that even Miss Sevold has argued, you know, motions of this type, and I don't believe she's even an attorney. So we've done that at this into the process.

But if the Commission -- and I'd just like a chance to take a look at the law on this. And if it

indeed is a law, and it sounds from what Mr. Welk says it is the law, that I'm able to comply and get Mr. Lovald on the line. The problem with this and why we did this so quickly is because the hearing is such we subpoenaed records from Qwest and the hearing was set, I believe, for the 29th of this month and we got the records back, I believe, last week and we immediately filed a motion to get it on the Commission's docket before so we could hear this before the actual hearing date. If I need to get Mr. Lovald, I would need everything to kind of be recessed so we could get our guarantee of due process.

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MS. WIEST: Well, what is the other party's position? Mr. Welk, is it your position that Miss Sevold can no longer appear on behalf of the Commission or on behalf of Qwest any time that we're arguing any type of motions?

MR. WELK: I think that what Mr. Harmon said earlier is probably correct. And that is that when the matter becomes a contested case, and that's what the statute says, then you need to have a licensed attorney or to be admitted through 16-18-1 and 2.

As he properly pointed out, a lot of times companies in the past when your procedure was should we be brought in, you really weren't in the proceeding, but once you become in the proceeding, I think you need to be

represented by counsel.

Now, that doesn't mean -- I mean it's a very simple process. And Mr. Lovald has been historically their local counsel, and I know that AT&T's counsel is new to the proceedings and certainly he can go ahead and have that process done and get to the merits of the case, but I think he has to comply with the statute.

MS. WIEST: So everybody want to defer this?

CHAIRMAN BURG: Do we have a choice, Karen?

MS. CREMER: If we defer it then the hearing won't be held on November 29th.

CHAIRMAN BURG: I move we defer it.

MS. WIEST: Won't be the first time.

MR. WEIGLER: If I could just request the Commissioners then, I just want to take a look at the law and have Mr. Lovald, who is a South Dakota attorney, look at the law because there may be some other interpretation that we could present to the Commission, but I don't know at this time.

MS. WIEST: Sure.

CHAIRMAN BURG: Thank you. We'll defer 00-104. Thank you for joining us, Miss Clark. Did you have any comment you wanted to make?

MS. CLARK: I just wanted to say that I do feel that U S West, Qwest, may be a party here at fault because

they are the ones that told me, that asked if I would like to switch to AT&T as my long distance carrier when we recently moved, and I had told them that I did not. So I guess I don't know who's at fault, but it is Qwest or AT&T.

CHAIRMAN BURG: I do apologize for the delay, but you have not lost the opportunity to do that or to bring them in. We've just postponed everything right now.

MS. CLARK: All right if I hang up though?

CHAIRMAN BURG: Yes, it is, and you can join us next time as well when we -- we will notify you when we put it back on.

MS. CLARK: Thank you.

CHAIRMAN BURG: Last item, TC00-117, In the Matter of the Joint Petition Filed by Sully Buttes Telephone Cooperative, Incorporated, and Qwest Corporation for Designation as an Eligible Telecommunications Carrier For Sully Buttes Telephone Cooperative, Incorporated, in the Sisseton Exchange and for Relinquishment of Qwest Corporation's Designation as an Eligible Telecommunications Carrier in the Sisseton Exchange.

Today shall the Commission approve the simultaneous positions?

Who do we need to go first?

MS. WIEST: Doesn't matter.

CHAIRMAN BURG: Excuse me, go ahead.

MS. ROGERS: I think perhaps the title to this docket is the hardest part about it, it has gotten pretty long. What it is is a joint petition for ETC designation relinquishment at the same time.

As you are aware, Sully Buttes Telephone

Cooperative is purchasing the Sisseton Exchange. The

closing is scheduled for November 30th, so as of December

1st, then, Sisseton will take over -- Sully Buttes will

take over the operations of the Sisseton Exchange.

And so it's as of that date that we would like to be designated as the ETC carrier in that exchange and then at the same time you would relinquish U S West's designation.

CHAIRMAN BURG: Let me ask you this question: If you did not do them simultaneously, what would be the effect?

MS. ROGERS: Well, I don't think you can have two in the same. What we were going to originally do is simultaneous petitions, i.e. they were going to file theirs and then I was going to file ours to be designated and they were going to file there's as a separate relinquishment petition.

And that's the way I drafted it actually originally. And then when I talked to Mr. Welk about it,

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he said why don't we just do this as one joint petition and it can be done simultaneous.

CHAIRMAN BURG: I have one concern, but I want to get staff's input before because it may be cleared up.
Who's taking that? Keith, are you?

MR. SENGER: Yes, I am. Do we want to let Qwest go first on this, or do you want mine right now?

CHAIRMAN BURG: Probably Qwest. Do you have any other comments Qwest?

MR. WELK: No, I have nothing further on than what Darla already said.

CHAIRMAN BURG: I made the assumption you were doing it simultaneous. My mistake. Go ahead, Keith.

MR. SENGER: I will answer your question. I mean I first want to talk a little bit what the filing includes. Essentially, the filing includes an affidavit -- description and affidavit from Randy Hodeck, and staff has reviewed this filing and the affidavit.

And in it it states that Sully Buttes can and will provide all the requirements of an eligible telecommunications carrier in the Sisseton Exchange once they do purchase it. As Ms. Rogers, stated the closing date is scheduled for November 30th, 2000, and they will take control December 1st, essentially, my understanding is 12:01 a.m. on December 1st.

Therefore, my recommendation would be that we go ahead and grant both the relinquishment and the -- to U S West and the ETC status to Sully Buttes. However, my concern is that I don't want to specifically state what day it does because if something would happen between now and November 30th, the closing date.

So my recommendation is that we just put an effective date on it as of the closing date. There may be other methods that the Commission may want to choose to do that, but that's my recommendation.

CHAIRMAN BURG: Maybe, Karen, did you have something?

MS. CREMER: I would just say basically staff's recommendation is that you not take any action on it today; that you wait until the closing is November 30. If you have a Commission meeting on that day, we will know for certain on that day that they have closed. And then I think, you know, you can take all the facts today and staff's recommendation but not take any action today.

CHAIRMAN BURG: Probably answers my question because my concern is that we grant ETC status before they're actually offering the service, and in connection with the prior case that we've had and that was going to be my question. Do you have a response, Darla?

MS. ROGERS: My response was going to be that --

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and I think we have discussed this concern. That you could either grant the order, that it would be effective upon closing, and I think that that would satisfy the concern. Because as soon as the closing has occurred, we will offer those services. And that's why we've provided the affidavit stating we offer these services now already in our existing exchanges.

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These are the exact same services that we will offer in this new exchange. And if you make your order effective or to take effect at closing, which whether it's a date or at closing of December 1, 2000, I think that that would satisfy your concern as of that time we will be offering those services.

CHAIRMAN BURG: Let me ask what problem you have if we have a meeting that day and could do it at the day of closing?

MS. ROGERS: I don't know that we would have a problem with that other than, I mean, we can't be here on that date. I don't know that we would necessarily need to be. I don't know that you would know any more then as far as whether the closing actually occurred because we would be doing it, you know, so it might not be done as of the time you were meeting.

COMMISSIONER NELSON: Why is it that big a deal we do it so soon? So if we put it on the December meeting,

what real effect does it have?

CHAIRMAN BURG: She's saying they won't be here to represent --

COMMISSIONER NELSON: I'm saying so they won't be here November 30. Is it a matter it affects finances or why can't you do it in our December meeting or whatever?

I mean I have a real concern.

MS. WIEST: And make it effective December 1st, the day you took over.

MS. ROGERS: You mean do it after the fact and make it retroactive?

COMMISSIONER NELSON: Yes. I just don't see why it's critical this get done before we actually have a closing and we actually know that you're providing the services, because I do want to be very consistent in the position that you be providing services before we recognize ETC or that we grant it. I mean why is it so big? Show me why it's necessary.

MS. ROGERS: It affects, of course, our eligibility for any universal service funds and so we would want to have it effective as the day -- as of the day that we take over. And I would assume that U S West or Qwest would also -- I mean they're not offering the services. They are on that date any more so they should not be the eligible telecommunications carrier.

affecting the universal service dollars that would be available between the time that they relinquish their providing -- I mean a few days' worth? I mean does it really make a big difference? I mean it's not like we wouldn't grant ETC status and fairly quickly. Couldn't we do it -- even have a special meeting to do it?

MS. WIEST: Yes, certainly.

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CHAIRMAN BURG: I would think the other thing from our standpoint that we would be concerned about is that the right party is held responsible for those services.

MS. WIEST: Right, exactly.

CHAIRMAN BURG: Because if you change parties, you don't want to wait two days and have one that's already gone be responsible for something that might not work.

COMMISSIONER NELSON: Couldn't we just have a special meeting?

COMMISSIONER SCHOENFELDER: When it comes to the ETC, the universal service funds, U S West doesn't get any there, or Qwest doesn't get any there anyway, so you have to set up a new flow for that and a new application for that. So if you had everything ready to go for the FCC for that application, and I know it's contingent upon our approval, but I think if you close on the 30th, we could have an ad hoc on the 1st.

And I don't know if those days are on -- what days they fall on. I think we could have an ad hoc. I don't want to preapprove something in case something slips. And I just have a problem with that. But I don't want to hold them to your process either because of this. I mean I'm perfectly willing to cooperate as far as dates are concerned and that kind of thing.

MS. ROGERS: And I guess the alternative would be we will obviously know like, for example, on the 28th or the 29th if we're going to close on the 30th.

COMMISSIONER SCHOENFELDER: Yeah. But the signatures aren't on the line yet, and I'm kind of a stickler for that.

MS. ROGERS: I understand that. But we don't have a time yet, and I don't know when your meeting is going to be. It may be we will close before your meeting, in which case we could notify you and let you know of that I. Wouldn't think you would need to call a special meeting, but it's up to you.

MS. CREMER: It's 2 o'clock.

COMMISSIONER SCHOENFELDER: Do they have to file anything other than what's filed now?

MS. CREMER: No. If you had any questions for them today might be a good date. The meeting shows on here November 30 at 2 o'clock. Maybe they could just move

1 the whole meeting to December 1. I mean I don't know if 2 you're going to be for that ad hoc -- you can be around 3 for the regular meeting so we could just --COMMISSIONER SCHOENFELDER: I want to cooperate. I just don't want to do something that could become 5 6 embarrassing if something didn't happen the way we think it's going to. 7 CHAIRMAN BURG: Tell me the down side from making 8 9 passing but making it effective upon the signatures. 10 MS. WIEST: Our position is that we don't grant ETC status until the company is actually providing service 11 12 in that area. 13 CHAIRMAN BURG: I mean we wouldn't be if we didn't 14 do -- if we made the order effective that date. 15 MS. WIEST: Then it's a conditional order. 16 prefer not to. 17 CHAIRMAN BURG: I just had a question. 18 I understand your point. I did have MS. WIEST: 19 some questions actually to the merits. It's my 20 understanding that Sisseton Exchange contains a former 21 Lake Traverse Reservation; is that correct? 22 MS. ROGERS: I believe that's correct. 23 MS. WIEST: And so I know in your affidavits you stated you will do everything to provide Lifeline and Link 24

Up services. Do you know how you're going to provide the

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tribal Lifeline and Link Up in the Sisseton area since it's a former exchange and contains Indian allotments and tribal trust lands?

MS. ROGERS: I have with me today Janelle

Poindexter, who is the office manager of Sully Buttes, and
she has some information with her on that. If I could ask
her to come forward.

MS. POINDEXTER: As to your question on the tribal areas in the Sisseton Exchange, we do have some tribal areas in the southern portions of our Highmore and Harold Exchange, so we have been offering the enhanced Lifeline, Link Up services there, and we would offer those same services in the Sisseton Exchange for to allow crediting for back one dollar credited service basically and the Link Up portion that is half of up to 60 dollars Link Up, which, truthfully, that's all ours ever goes to. It never exceeds that. So the enhanced portion doesn't apply and our charges will be the same up there.

MS. WIEST: Actually the enhanced will apply because now tribal you can give it for extension, line extensions, so that would apply. But my point is that when you look at the map of the former, it's very tiny little areas with Indian allotments and trust lands. Are you verifying at all that people live on those, or someone just marked it off, you'll accept that, that they're

living on that?

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MS. POINDEXTER: The way we're handling it now, we actually look at the maps to see where people are located as we hook them up so we will be able to know where they are prior to hookup and send them the appropriate form, the enhanced form, if they qualify for the enhanced or the standard Lifeline form if they qualify for that.

MS. WIEST: You're basing that on the BIA maps?

MS. POINDEXTER: I believe so, yes.

MS. WIEST: Are you including not only Indian allotments, but trust lands, because I think there is some confusion or uncertainty as to whether the FCC intended trust lands to be included?

MS. POINDEXTER: I know there's some uncertainty, and I guess we're kind of waiting to see. At this point we're planning to include those until we're told otherwise.

COMMISSIONER SCHOENFELDER: Can I ask just a practical question because this is an issue that really concerns me about how companies are going to deal with this. Do you superimpose those BIA maps on your own territory maps? I mean this has to be really difficult for your service people to figure out and everybody else.

MS. POINDEXTER: I think it probably will be. We have a mapping system in house that shows --

COMMISSIONER SCHOENFELDER: I wonder how you do it because I am really concerned about how companies are going to deal with this.

MS. POINDEXTER: That's really how we plan on doing it is use our internal mapping system to be able to highlight those so then as the service reps go to install a new service somewhere, or we actually can do it in the office at times, they can look and see. And we'll probably have them a different color, so if they're within a certain color, then they get the enhanced.

COMMISSIONER SCHOENFELDER: So does that -- do you have to reprogram your billing system and everything to fit this mapping, plus the different charges?

MS. POINDEXTER: No. The billing system would remain as it is giving the different categories of Lifeline Link Up service. But there would have to be a second step in there to check that map.

COMMISSIONER SCHOENFELDER: I just -- I've just wondered how companies were going to physically and mechanically deal with this because it seems to me it's a more difficult question than what I believe the FCC thought they were going to deal with when they started.

MS. POINDEXTER: I agree, I agree.

CHAIRMAN BURG: I presume when you enter them into your billing system, that's all identified for that

individual.

MS. POINDEXTER: Yeah, we have locations for each phone number basically so we know where everybody is at as well as what number they have.

MS. WIEST: I'm not sure if this actually is applicable to the ETC application, but you stated in the joint petition that you'll be the only rural telephone company providing local exchange services in the Sisseton Exchange. And as you're probably aware, a lot of CLEC's have been given authority to operate in there.

Is it your position that those CLEC's then can compete in your service territory?

MS. ROGERS: I think I believe what we stated was we're the only facilities-based local exchange carrier that was at least in one part of the petition. Now, what was your question? I'm sorry.

MS. WIEST: Well, you know, when we give certificates of authorities to competitive local exchange providers, generally we put the rural safeguard language in there. For example, in order to provide service in the rural areas, then they'll have to come back and there are a bunch of different things we have to look at.

It's just now when we're talking about a nonrural exchange that's being sold to a rural company, the question then becomes we have authorized CLEC's to provide

local exchange service when it was the Qwest exchange. Is it Sully Buttes' position that those CLEC's then still may compete in Sully Buttes Exchange even though it is now being served by a rural telephone company?

MS. ROGERS: No, that's not our position. We

MS. ROGERS: No, that's not our position. We would prefer that they would -- our first position would be that we would be able to maintain our rural safeguards and that there would have to be another procedure that they would come back, or we'll have to, I guess, phase that.

MS. WIEST: Yeah. Well, that may be a question for the future because the point is they've already been authorized to provide service there.

MS. ROGERS: I understand. I think that's an issue, I concur.

CHAIRMAN BURG: Let me ask this follow-up on it.

Are we aware that any of them are offering service in this territory and would that have an effect if they were currently offered as compared to the authority to offer?

MS. WIEST: I'm not sure because they do have -they did have the authority today to offer those services,
all those CLEC's do, any CLEC.

CHAIRMAN BURG: Is that authority tied to an area or to a company?

MS. WIEST: It's tied to rural versus nonrural,

and it's tied to Qwest versus everyone else.

CHAIRMAN BURG: Right, because Qwest is considered a nonrural.

MS. WIEST: Exactly.

CHAIRMAN BURG: And if they did not offer the service, would that transfer for a territory even though it was no longer Qwest?

MS. WIEST: We might have to answer that.

COMMISSIONER SCHOENFELDER: Well, but I think it's a question and there might not be anyone providing service there now, but I think if there are more sales of exchanges, this is a question we're going to have to face and we're going to have to get some kind of definitive ruling because sooner or later we're going to -- someone is going to find someone that is going to be servicing there in a competitive basis, if not, in fact, overbuilding, and so you may have -- I mean it's something that I don't think we thought of, and I'm not sure that the FCC contemplated, nor the Federal Act contemplates.

MS. ROGERS: Right, because what actually has happened here is you're sort of changing the characteristics of the exchange to a certain extent by going from Qwest to a --

MS. WIEST: Has the Sisseton Exchange become part of your study area? Have you petitioned the FCC to do

1 that. 2 MS. ROGERS: Yes. 3 MS. WIEST: It will be part of your study area? 4 MS. ROGERS: Yes. 5 MS. WIEST: It's not required to be a separate 6 one? 7 MS. ROGERS: No, I don't believe so. It's going to be --8 9 MS. WIEST: One study area? MS. ROGERS: One study area, which may make a 10 difference. 11 12 COMMISSIONER SCHOENFELDER: But then I believe 13 that that exchange then becomes transferred from nonrural 14 to rural and that may solve the problem because the FCC 15 would do that, as opposed to tier one versus smaller 16 companies. So it may be automatic, but I don't know that 17 there's a procedure for it. And I still think the 18 question isn't answered. 19 MS. WIEST: Uh-huh. 20 CHAIRMAN BURG: And sooner or later we're probably 21 going to find where somebody is servicing and it might make a whole different answer. Okay. We still have to 22 23 have the decision. 24 MS. WIEST: I recommend we defer it.

COMMISSIONER SCHOENFELDER: I want to defer it, if

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1	you don't mind, please.
2	CHAIRMAN BURG: Is that a motion?
3	COMMISSIONER SCHOENFELDER: Yes, it is, sir. I
4	would move we defer until closing.
5	CHAIRMAN BURG: Yeah, okay. Thank you, everybody.
6	I think that covers everything we had, doesn't it?
7	(The hearing concluded at 2:50 p.m.)
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1	STATE OF SOUTH DAKOTA) IN CIRCUIT COURT
2	:SS COUNTY OF STANLEY) SIXTH JUDICIAL CIRCUIT
3	
4	I, Lori J. Grode, Registered Merit Reporter and Registered Professional Reporter and Notary Public in and for the State of South Dakota:
5	DO HEREBY CERTIFY that the above hearing pages 1
6	through 47, inclusive, was recorded stenographically by me and reduced to typewriting.
7	I FURTHER CERTIFY that the foregoing transcript of
9	the said hearing is a true and correct transcript of the stenographic notes at the time and place specified hereinbefore.
10	I FURTHER CERTIFY that I am not a relative or
11	employee or attorney or counsel of any of the parties, nor a relative or employee of such attorney or counsel, or
12	financially interested directly or indirectly in this action.
13	IN WITNESS WHEREOF, I have hereunto set my hand and seal of office at Ft. Pierre, South Dakota, this 8th
14	day of November, 2000.
15	Lori J. Grode, RMR/RPR
16	Notary Public
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