| 1  | THE PUBLIC UTILITIES COMMISSION  |
|----|--|
| 2  | OF THE STATE OF SOUTH DAKOTA   |
| 3  | =======================================  |
| 4  | IN THE MATTER OF THE APPLICATION TC11-087  |
| 5  | OF NATIVE AMERICAN TELECOM, LLC FOR A CERTIFICATE OF AUTHORITY TO PROVIDE INTEREXCHANGE TELECOMMUNICATIONS |
| 6  | SERVICES AND LOCAL EXCHANGE SERVICES IN SOUTH DAKOTA   |
| 7  | =======================================  |
| 8  | Transcript of Proceedings  |
| 9  | May 21, 2013   |
| 10 |  |
| 11 | BEFORE THE PUBLIC UTILITIES COMMISSION,  |
| 12 | GARY HANSON, CHAIRMAN<br>CHRIS NELSON, VICE CHAIRMAN   |
| 13 | KRISTIE FIEGEN, COMMISSIONER   |
| 14 | COMMISSION STAFF<br>Rolayne Ailts Wiest  |
| 15 | John Smith<br>Karen Cremer   |
| 16 | Kristen Edwards<br>Greg Rislov   |
| 17 | Brittany Mehlhaff  |
|    | Robin Meyerink<br>Patrick Steffensen   |
| 18 | APPEARANCES  |
| 19 | Scott Swier  |
| 20 | Phil Schenkenberg<br>Bill Van Camp   |
| 21 | Meredith Moore<br>Rich Coit  |
| 22 | Tom Welk   |
| 23 |  |
| 24 | Departed Dy Chari McComgoy Wittley DDD CDD   |
| 25 | Reported By Cheri McComsey Wittler, RPR, CRR   |

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TRANSCRIPT OF PROCEEDINGS, held in the
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 2
     above-entitled matter, at the South Dakota State
 3
     Capitol Building, 500 East Capitol Avenue, Pierre,
     South Dakota, on the 21st day of May, 2013, commencing
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 5
     at 1 o'clock p.m.
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CHAIRMAN HANSON: TC11-087, In the matter of the application of Native American Telecom, LLC for a Certificate of Authority to provide interexchange telecommunications services and local exchange services in South Dakota.

2.3

The question before the Commission is today shall the Commission grant the motions to suspend the May 8, 2013 due date for intervene or testimony?

And a second question is shall the Commission grant Sprint's second Motion to Compel and enforce prior Commission Order against NAT?

In regards to -- yes. I thought someone might be entering to speak already.

Sprint, Mr. Schenkenberg.

MR. SCHENKENBERG: Thank you, Mr. Chairman.

This is Phil Schenkenberg on behalf of Sprint. Would you like me to address both motions? The suspension Motion or the Motion to Compel?

CHAIRMAN HANSON: Since there's a number of items that can be discussed on each of them, let's stick to the first question, and then we'll move to the second one.

MR. SCHENKENBERG: The first question is the Motion with respect to the procedural schedule, I believe.

CHAIRMAN HANSON: Correct. Suspending the May 8, 2013, due date.

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MR. SCHENKENBERG: Thank you, Mr. Chairman, members of the Commission. This is a very, we thought, straightforward request. We did have a procedural schedule this Commission entered in January. There were a number of dates. We had discovery. We had dates for NAT to supplement its testimony given that there's been a passage of time with the appeal that took place last year.

There wasn't any testimony filed by NAT. And so we got to the date on which Sprint and other Interveners would have an obligation to file supplemental rebuttal testimony, and there really wasn't anything to rebut.

And NAT had advised the parties that it intended to file a new application or a revised application.

So rather than go through the discovery that we had received from NAT and file supplemental rebuttal testimony given that NAT appeared to be changing course and hadn't supplemented its own testimony, we just wanted to make sure we were not going to be disadvantaged by letting NAT do whatever it contends to do in this Docket and then respond.

I don't believe Mr. Swier has responded to this Motion so I don't know whether he has an objection to

this. We haven't -- we don't concede that NAT should be allowed to revise its application. We would reserve the right to move to dismiss for lack of prosecution if we decide that's appropriate, but we just don't want to be disadvantaged by not having met this deadline under the circumstances and we believe we have the support of other Interveners.

Thank you.

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CHAIRMAN HANSON: Thank you.

Mr. Coit.

MR. COIT: Yes. Thank you, Mr. Chairman, Commissioners, and Staff.

SDTA and Midstate also have filed a Motion for Suspension of the May 8 deadline for Intervenor testimony. We could have easily just submitted support for the Sprint Motion but felt we should put in our own Motion since our situation is a bit different in that NAT entered into a Stipulation with both Midstate and SDTA a while back, confining the geographic scope of its application for certification.

So we, as well as Sprint, were concerned about being disadvantaged as a result of the fact that NAT did not submit testimony on April 8 in accord with the procedural schedule.

We do not know at this point whether the

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     existing Stipulation that we have is still going to be
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     respected by NAT, given the fact that we haven't seen any
 3
     testimony from them and also based on the statements made
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     regarding their possible amendment or revision to their
     application.
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              With all of that, we just felt that we needed to
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     protect our interest, and we filed a Motion to Suspend.
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     And for the same reasons as Sprint, we would ask the
     Commission to grant the Motion.
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              CHAIRMAN HANSON:
                                Thank you, Mr. Coit.
11
              Mr. Van Camp.
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              MR. VAN CAMP: Thank you, Mr. Chairman.
     Bill Van Camp appearing on behalf of AT&T.
13
14
              I would echo the comments of Sprint, SDTA, and
15
     Midstate. AT&T also does not want to be -- find itself
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     in a position of being disadvantaged because of the lack
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     of filing in this case according to the procedural
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     schedule.
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              We also for the record would join CenturyLink in
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     its request that either the Commission schedule a hearing
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     in this matter or NAT needs to withdraw its application
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     at this point.
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              Thank you.
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CHAIRMAN HANSON: Thank you, Mr. Van Camp.

Ms. Moore.

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              MS. MOORE: Thank you, Mr. Chairman.
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     Meredith Moore appearing on behalf of Midstate
     Communications.
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              I would concur in the comments that Mr. Coit
     made earlier on behalf of SDTA and Midstate
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 6
     Communications, and we would respectfully request that
7
     the Commission grant our request for an extension.
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              Thank you.
              CHAIRMAN HANSON:
                                Thank you.
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              Mr. Swier.
              MR. SWIER: Mr. Chair, we have no objection.
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     NAT, I have been told, intends to file their amended
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     application after the Memorial Day weekend. So I've been
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     told that that application is going to be filed sometime
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     between May 28 and May 31 of 2013.
16
              I would guess that the revised application will
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     result in an amended procedural schedule, but we
18
     certainly have no objection to suspending the current
19
     schedule as Sprint has requested.
20
              CHAIRMAN HANSON:
                                Thank you, Mr. Swier.
21
              Are there any questions from -- excuse me?
                                                            Did
22
     I miss someone?
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              MR. WELK: Yes. You missed CenturyLink,
2.4
    Mr. Chairman.
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CHAIRMAN HANSON:

I'm going to slap the back of

25

my hand. Please go right ahead.

2.3

MR. WELK: Yes. This is Tom Welk, Mr. Chairman, on behalf of CenturyLink. And I hear an echoing. Is that just me?

CHAIRMAN HANSON: I'm not hearing one.

MR. WELK: I won't reiterate what other counsel have said and especially in view of the comments made by Mr. Swier about the agreement to the Suspension Motion.

But the perspective of CenturyLink is this case has languished long enough, and I think that the Commission needs to assert in a scheduling order that if an application, an amended application, is not filed by a certain date, that it be deemed withdrawn.

We need to move on and schedule a hearing on this and with a revised schedule or either dismiss the Docket. We've all expended -- all the companies involved, including AT&T, have expended a lot of time and money and also the Staff and the Commission, and we simply want some firm direction by the Commission.

Based on the allegations and assertions of Mr. Swier, it seems to me what the Commission needs to do if you don't file it by such and such a day, that the Docket is closed. If it is, we have a new revised schedule, and we would like a hearing date so this matter can be concluded.

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              Thank you.
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              CHAIRMAN HANSON: Thank you.
              I believe we have Staff that's involved with
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     this.
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              MS. CREMER: Thank you. This is Karen Cremer of
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     Staff.
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              Staff would recommend the Commission grant the
8
     Motions to Suspend the due date for Intervenor testimony.
              CHAIRMAN HANSON:
                                Thank you very much.
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              Commission members, do you have any questions?
11
              Is there a Motion on the first item?
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              Hearing none --
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              COMMISSIONER NELSON: This is Commissioner
14
     Nelson.
              I would move that the Commission suspend the
15
     May 8, 2013, due date for Intervenor testimony.
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              CHAIRMAN HANSON:
                                Thank you.
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              Discussion on the Motion?
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              COMMISSIONER NELSON: I would simply say I think
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     it's evident why we need to do this. So far as setting
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     an absolute deadline for NAT to file a revised
21
     application, I'm not prepared to do that at this time.
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     But I will also say if it doesn't happen in the time
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     frame that Mr. Swier has outlined, that we have meetings
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     in early June that those kinds of things can happen
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     quickly.
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              CHAIRMAN HANSON: Thank you. Any further
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     discussion?
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              COMMISSIONER FIEGEN: Mr. Chairman, will the
 4
     advisor's attorney, Rolayne Wiest, be involved in the
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     procedural schedule so we can kind of get help in moving
 6
     this forward?
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              CHAIRMAN HANSON: Ms. Wiest is here, and she'll
8
     answer the question.
              MS. AILTS WIEST: Yes. I could meet with the
10
    parties and try to set up a new procedural schedule.
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              COMMISSIONER FIEGEN: All right.
                                                 Thank you.
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              CHAIRMAN HANSON: Thank you. And I think we're
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     all a bit frustrated with some of the dockets that we're
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     confronted with and especially ones that seem to require
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     a lot of what we might consider redundancy or the amount
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     of time that it takes to get through them. And we're all
17
     very excited to resolve properly the dockets that are
    before us.
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19
              With that, I will ask for a vote on Commissioner
     Nelson's Motion.
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21
              Commissioner Nelson.
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              COMMISSIONER NELSON:
                                    Aye.
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              CHAIRMAN HANSON: Commissioner Fiegen.
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              COMMISSIONER FIEGEN:
                                    Fiegen votes aye.
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              CHAIRMAN HANSON:
                                Hanson votes aye. The Motion
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carries.

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That brings us to the second question in this Docket, which is shall the Commission grant Sprint's Second Motion to Compel and enforce prior order against NAT.

I'm sometimes at a loss when I have this many folks to turn to. I'd like to turn to Staff first.

MS. CREMER: Sprint.

CHAIRMAN HANSON: Sprint. I get to turn to Sprint again first.

Sprint, Mr. Schenkenberg.

MR. SCHENKENBERG: Thank you, Chairman, members of the Commission. Phil Schenkenberg for Sprint again.

Sprint has moved for an order compelling NAT to respond to two discovery requests. These requests were served at the beginning of 2011, and the Commission Ordered NAT to respond to them about a year ago. We were here in April on our first Motion to Compel, and the Commission decided the questions were designed to allow Sprint to test the validity of the application and the accurateness of the statements that NAT had made and designed to allow Sprint to obtain evidence that NAT is a sham entity.

There was a stay following -- or during the appeal. And then in January, as I indicated earlier,

there was a new procedural order that would have NAT responding to all of those requests in January.

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There were a number of issues that we had with what NAT provided in January. Those got narrowed down to two requests, and we had to move to compel in April with this Docket moving forward.

Just before 11 a.m. today I did receive some supplemental responses from Mr. Swier. And I had an initial -- a chance to initially look at those and speak briefly with my client but haven't had a chance to fully digest those and understand whether they are fully responsive.

Let me just start with Interrogatory No. 9, which is the second one we addressed in our brief. We had asked for information regarding the surcharges and assessments that NAT was collecting and remitting relative to the provision of service to both Free Conferencing and to individuals and businesses on the reservation.

That was relevant to help us examine whether NAT was legitimately providing or trying to provide local exchange service as it relates to collection of things like 911 assessments and telephone relay assessments.

I think we have received information in response to No. 9 that does answer the question. And there was an

attachment that was a Universal Service Administrative Company filing, and I just haven't had a chance to go back and confirm everything is what it appears to be.

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And so I guess what I'd ask on No. 9 is that the Commission note that NAT has provided supplementation that Sprint at this point hasn't identified in the short period of time any deficiencies with that but that if we do decide that what was provided at 11 o'clock this morning isn't responsive, that we be given a chance to come back and explain why, if we can't work that out with Mr. Swier.

So that's, I guess, the limited request on No. 9.

No. 7 asked for coverage maps to test the statement in NAT's application that they currently had the ability to serve throughout the reservation. There is a requirement in the rules that if you're serving in a rural area, you have to demonstrate that you can serve or that you've got a build-out plan that will get you there. And NAT says they can serve today, and we are very concerned that this is a sham entity using the provision of local service as a cover for the true business operation. And if, in fact, they don't have the ability to serve throughout and don't intend to, that would tend to prove our suspicion.

We haven't yet received a coverage map. We've received an address that we're told is where either one tower is or more than one tower is. I'm not sure. But we haven't received a coverage map. And coverage maps are pretty commonly submitted in these kinds of proceedings to demonstrate ability to serve.

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Finally, what we had received in January was a 2009 vendor document that appeared to be a proposal their vendor had made. And so what this would look like once it was put up and constructed. And that might give us an indication of intent to serve and ability to serve and could be real helpful except that what was provided was a scanned in copy that really wasn't legible and you couldn't read.

And so we just asked for a copy that we could read, and we didn't even get that. So we think we ought to get a coverage map. We think we ought to get a readable version of that prior map that had been provided, and we ought to get that promptly.

Finally, I won't belabor this, but we did make a request for fees. It's authorized by the statute.

You've ordered them to provide this once. We don't think we should have had to be here, and we think we ought to be allowed to make an application for fees and have those paid for by NAT.

Thank you very much.

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CHAIRMAN HANSON: Thank you. I was debating whether to have Interveners next or whether to have NAT. If I have NAT, then I will need to let NAT respond to Interveners.

I'll go to Mr. Swier and then go to Interveners.

MR. SWIER: Thank you. First regarding
Interrogatory No. 9, we did inform Sprint that those
particular items were being updated and we were waiting
for a professional audit of those USAC and various tax
and surcharge items so that we could make sure that the
information we provided was audited accurately.

I finally got that information from NAT's provider last night and forwarded these on to Mr. Schenkenberg and the other counsel earlier this morning. So hopefully we've complied with that. But I did inform Sprint that we were waiting for those audited items, which again I did receive last night.

Regarding Interrogatory No. 7, Sprint has known since the beginning when the application was filed that the address for NAT and its equipment was in Fort Thompson. So we think that they have had that information.

Secondly, we are trying to get a coverage map from the vendor. NAT does not have a coverage map

in-house. So we are actually trying to get ahold our vendor to get that coverage map, and I'm hoping to have that yet today.

Regarding the map that we provided earlier in the supplemental discovery, that would be NAT's response to Interrogatory No. 7, that is the copy that we have. That's the best copy that we have. It's the best copy that we can provide to Sprint and the Interveners.

I guess I don't know what else NAT can possibly do besides provide the exact document that we've been provided. And because of that, I don't think attorneys fees would be proper here.

Again, we've been sharing with Sprint some of the difficulties we've had in trying to get this information. Hopefully now we have the problem taken care of.

Thank you.

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CHAIRMAN HANSON: Thank you, Mr. Swier.

Are there any Interveners who wish to speak at this time? Either in presence or on the telephone.

If not, I will turn to Staff. Ms. Cremer, do you have anything?

MS. CREMER: Thank you. This is Karen Cremer of Staff. As to Interrogatory No. 9, I would agree with Mr. Schenkenberg. He'll have to review it and see if

1 that meets their needs. 2 The coverage map, you know, the other -- last 3 week Staff suggested at a minimum NAT could get a colored 4 pencil and fill it in. You know, there seems as though 5 they could probably get that coverage map. Maybe there 6 will be one coming today. It would be helpful for 7 everyone to have that. 8 Thank you. 9 CHAIRMAN HANSON: Thank you. Are there any 10 questions by the Commission? 11 COMMISSIONER NELSON: Mr. Chairman. 12 CHAIRMAN HANSON: Mr. Nelson. Excuse me. Commissioner Nelson. 13 14 COMMISSIONER NELSON: One question for 15 Mr. Schenkenberg. 16 On Interrogatory No. 7, if they literally do not 17 have a current map, do you still believe they're required 18 to provide it to you? 19 MR. SCHENKENBERG: Thank you, Commissioner. That's the first I've heard of this. I haven't been 20 21 told, to my knowledge, by Mr. Swier in the five months 22 I've been communicating with him on this that that was the only version they have. So if that's all they have 2.3

and that's all that's within their control, then that's

all they can provide to me.

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If it's a simple matter of asking the vendor to provide the original of that proposal, I think that's within their control.

2.3

COMMISSIONER NELSON: Okay. I believe in their filing on May 15 they made the contention that they did not have a current coverage map in their possession.

MR. SCHENKENBERG: And I understood that to be different from -- and maybe I misunderstood your question. If they have -- I do think it would be appropriate to order them to provide a current coverage map, even if they don't have one. That's commonly done.

It certainly has been done, I think, in all of the wireless applications that were done for eligible telecommunications carrier status where that's a key question and you serve the area in which you seek to be designated.

COMMISSIONER NELSON: And I don't disagree that that's the question we're going to have to wrestle with. But if NAT literally doesn't have the map, then that is part of the answer to that question.

And so based on your response, let me go to Mr. Swier. Understanding that you literally do not have a current map, do you believe that you're required to provide one?

MR. SWIER: I don't, under the rules. However,

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     what I'm going to do is I'm going to get ahold of some
     type of map to provide. I'm just going to do it.
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 3
     don't think I'm required under the rules, but I want to
 4
     do it because I don't want this to be an issue that's in
 5
     controversy.
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              COMMISSIONER NELSON: And by when can you
7
    provide it?
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              MR. SWIER: I'm hoping to be able to provide it
    by tomorrow by noon.
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              COMMISSIONER NELSON: Thank you. No further
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     questions.
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              CHAIRMAN HANSON: Thank you, Commissioner
13
     Nelson.
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              Any further questions by the Commissioners?
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              COMMISSIONER FIEGEN: Mr. Chairman, just a quick
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     question of Mr. Swier.
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              CHAIRMAN HANSON: Please, Commissioner Fiegen.
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              COMMISSIONER FIEGEN: The Commission, of course,
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     was not informed about the 11 a.m. supplemental
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     information on No. 9, but if we did have that, could you
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     not submit work papers that you gave your auditors so
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     that you would have had some information to give the
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     Interveners and et cetera?
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              MR. SWIER: If I may, Commissioner Fiegen, I
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     believe my client's position on that was they want to
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provide the correct and accurate information and that's
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     why they wanted to wait until they got an actual audited
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     copy of that material. So I think that was their
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     position that they took, that they want to provide
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     everybody with accurate information, and we were waiting
 6
     for the vendor to do that for us.
7
              COMMISSIONER FIEGEN: Okay. Thank you. I
8
     just -- I thought it said in the testimony that I read
     that he just didn't have any information, and so I was
10
     just assuming he would have work papers and so I might
11
     have read that wrong.
12
              Thank you.
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              CHAIRMAN HANSON: Mr. Swier, who conducted the
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     audit?
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              MR. SWIER: It was Technologies Management,
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     Inc., out of Maitland, Florida.
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              CHAIRMAN HANSON:
                                Thank you.
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              Ms. Wiest, do you have a question?
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              MS. AILTS WIEST: Yes. I had a question for
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     Mr. Schenkenberg.
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              With respect to Interrogatory No. 9 then, are
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     you requesting that the Commission take any action on
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     that? I believe you mentioned that you just wanted the
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     opportunity to come back and see if anything further
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     needed to be done after you had more of a chance to
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review the supplemental responses that were filed this morning.

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MR. SCHENKENBERG: Ms. Wiest, whatever makes the most sense. I don't think I'm asking for any affirmative action on that. Again, I just wanted to make sure that if we look at this and we don't have what we thought we should have been provided, that we have the opportunity to work that out and then come back.

MS. AILTS WIEST: And then going on to Interrogatory No. 7, to the extent that NAT provides the coverage map, are you still looking for affirmative action from the Commission on Interrogatory No. 7?

MR. SCHENKENBERG: There were two questions open on 7. One is the current coverage map, and one is the better version of the vendor map from -- from 2009. And I think I confused the two when I was responding to Commissioner Nelson.

If he does provide a current coverage map, that obviously is the most important. If there is -- if he does have available to him through a vendor the 2009 map that he had previously provided in discovery, we do think we ought to get that in legible form. If that's not available and isn't in his control, then I don't think you can order him to provide it.

MS. AILTS WIEST: And so based on that, is there

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     anything for the Commission to do with respect to
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     Interrogatory No. 9?
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              MR. SCHENKENBERG: As I understand the way this
 4
     is --
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              MS. AILTS WIEST:
                                I mean, 7.
              MR. SCHENKENBERG: 7. Correct. This has gone,
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7
     I don't think you ought to be -- NAT ought to be ordered
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     to provide the original, readable 19 -- I'm sorry, 2009
    map, if it's in NAT's possession and control. And maybe
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     it's not. And should be ordered to provide a coverage
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    map, which it intends to do tomorrow.
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              MS. AILTS WIEST:
                                Okay. Thank you.
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              CHAIRMAN HANSON:
                                Thank you.
14
              Any further questions from Commissioners at this
15
    time?
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              If not, is there a Motion?
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              COMMISSIONER NELSON: Mr. Chairman.
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              CHAIRMAN HANSON: Commissioner Nelson.
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              COMMISSIONER NELSON: I would move that the
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     Commission grant Sprint's Second Motion to Compel as it
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     relates to Interrogatory No. 7 and understanding we have
     two issues here regarding the 2009 information. If, in
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2.3
     fact, NAT has in its possession or can obtain a clear
    version of that and provide it, I believe we should
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25
     compel that to happen.
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              And, secondly, a current coverage map, if they
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     have that in their possession, we should compel that to
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     be provided also.
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              CHAIRMAN HANSON:
                                Thank you.
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              Any discussion on the Motion?
 6
              Commissioner Nelson.
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              COMMISSIONER NELSON: Aye.
              CHAIRMAN HANSON: Commissioner Fiegen.
              COMMISSIONER FIEGEN:
                                     Fiegen votes aye.
10
              CHAIRMAN HANSON: Hanson votes aye. The Motion
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     carries.
12
              Are there any other questions before the
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     Commission on this item?
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              MS. AILTS WIEST: I believe the Commission --
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     and I would recommend that the Commission deny the
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     request for attorneys fees.
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              CHAIRMAN HANSON: Any questions by the
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     Commission on that item?
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              COMMISSIONER NELSON: I would make that a Motion
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     that we deny attorneys fees at this point.
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              CHAIRMAN HANSON: Discussion on the Motion?
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              Commissioner Nelson.
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              COMMISSIONER NELSON: Aye.
2.4
              CHAIRMAN HANSON: Commissioner Fiegen.
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              COMMISSIONER FIEGEN: Fiegen votes aye.
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CHAIRMAN HANSON: Hanson votes aye. Motion carries. I believe that concludes all of the items on that Docket at this time. 

| 1  | STATE OF SOUTH DAKOTA)  |
|----|---|
| 2  | :SS CERTIFICATE   |
| 3  | COUNTY OF SULLY )   |
| 4  |   |
| 5  | I, CHERI MCCOMSEY WITTLER, a Registered                         |
| 6  | Professional Reporter, Certified Realtime Reporter and          |
| 7  | Notary Public in and for the State of South Dakota:             |
| 8  | DO HEREBY CERTIFY that as the duly-appointed                    |
| 9  | shorthand reporter, I took in shorthand the proceedings         |
| 10 | had in the above-entitled matter on the 21st day of May,        |
| 11 | 2013, and that the attached is a true and correct               |
| 12 | transcription of the proceedings so taken.                      |
| 13 | Dated at Onida, South Dakota this 29th day of                   |
| 14 | May, 2013.  |
| 15 |   |
| 16 |   |
| 17 |   |
| 18 | Cheri McComsey Wittler, Notary Public and                       |
| 19 | Registered Professional Reporter<br>Certified Realtime Reporter |
| 20 | dererried Redreime Reporter                                     |
| 21 |   |
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| _                                |                                   |                                   | _  |   |
|----------------------------------|-----------------------------------|-----------------------------------|--|---|
| 1                                | above-entitled [2] -              | appointed [1] - 25:8              | С  | collecting [1] - 12:16 1                |
|                                  | 2:2, 25:10<br>absolute [1] - 9:20 | appropriate [2] - 5:4,<br>18:10   |  | collection [1] - 12:22                  |
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