	1	THE PUBLIC UTILITIES COMMISSION
	2	OF THE STATE OF SOUTH DAKOTA
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	4	IN THE MATTER OF THE COMPLAINT EL1-025
	5	BY NORTHERN STATES POWER D/B/A XCEL ENERGY AGAINST
	6	SOUTHEASTERN ELECTRIC COOPERATIVE, INC. FOR A VIOLATION OF THE
	7	SERVICE TERRITORY LAWS
	8	
	9	Transcript of Proceedings ORIGINAL February 14, 2012
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	11	BEFORE THE PUBLIC UTILITIES COMMISSION,
	12	CHRIS NELSON, CHAIRMAN KRISTIE FIEGEN, COMMISSIONER GARY HANSON, COMMISSIONER
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	1.4	COMMISSION STAFF John Smith
	15	Rolayne Ailts Wiest Karen Cremer Kara Semmler
	16	Ryan Soye
	17	Greg Rislov Ross Pedersen
	18	Brittany Mehlhaff Matthew Tysdal
	19	Chris Daugaard Brian Rounds RECEIVED
	20	Demaris Axthelm Joy Irving MAR 07 2012
	21	APPEARANCES SOUTH DAKOTA PUBLIC UTILITIES COMMISSION
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	23	Brett Koenecke
· :	24	Reported By Cheri McComsey Wittler, RPR, CRR
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1	APPEARANCES BY TELEPHONE
2	Alan Peterson
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5	TRANSCRIPT OF PROCEEDINGS, held in the
6	above-entitled matter, at the South Dakota State Capitol
7	Building, 500 East Capitol Avenue, Pierre, South Dakota,
8	on the 14th day of February, 2012, commencing at
9	2:30 p.m.
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CHAIRMAN NELSON: EL11-025, In the matter of the Complaint by Northern States Power d/b/a Xcel Energy against Southeastern Electric Cooperative for a violation of the service territory laws.

And we will start with Xcel. Mr. Koenecke.

MR. KOENECKE: Thanks, Commissioner. Good afternoon. I don't have anything to say, Commissioner. Were you looking for arguments?

CHAIRMAN NELSON: If there was anything further to add, I would have taken it.

MR. KOENECKE: I really don't have much else to say. It's clear to me there was a mistake made here, and the question is how does it get straightened out. And I think we've laid it out in our brief.

We did not file a reply brief. We think it's been covered. The testimony was clear, and I won't take up anymore of your time this afternoon. If you've got questions --

CHAIRMAN NELSON: And we may well, but we'll hold those until we hear from the other parties. Thank you.

Mr. Peterson.

MR. PETERSON: Good afternoon. I'm in the same position. That is, I have nothing to say in terms of introductory remarks. I'm very happy to address any

questions but believe the issue has been fully briefed 1 and is before the Commission. 2 CHAIRMAN NELSON: Very good. Okay. Staff. MR. SOYE: Staff is in line with the parties. 4 We have nothing further to add. But we stand by for 5 6 questions if needed. 7 CHAIRMAN NELSON: Thank you. COMMISSIONER FIEGEN: Mr. Chairman, I think 8 9 everybody has a Valentine date tonight, and they're all 10 taking their Valentines out for dinner and need to get 11 out early. 12 CHAIRMAN NELSON: That could be. Questions from 1.3 the Commission. COMMISSIONER HANSON: Mr. Chairman. 14 15 CHAIRMAN NELSON: Commissioner Hanson. 16 COMMISSIONER HANSON: Thank you, Mr. Chair. 17 have a curious question, and just a comment that folks might wish to comment on my comment. 18 19 If someone can tell me, I do not remember -- I know that there's a development right adjacent to this 20 property. Is this property on the verge of being 21 22 developed? CHAIRMAN NELSON: Mr. Schardin, would you like 23 24 to answer that?

COMMISSIONER HANSON: I know it's practically

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surrounded by development from at least the north and the west, it seems.

MR. SCHARDIN: Yes, Commissioner Hanson. Thanks for the question.

The development line right now is just to the north of where we're at here. There is one lot that I think is in the questionable area that Xcel's questioning on the territory from the 2009 agreement.

COMMISSIONER HANSON: That was just a curiosity. It doesn't have anything to do with my decision. But I am -- the comment that I would like to make is that it seems like we're on -- we as a Commission are on a -- somewhat of a colliding course with our responsibilities.

One, as I look at them, in 49-34A-55, the Commission's approval of such agreements shall be based on the public interest, and those include avoidance of unnecessary duplication of facilities, adequate electric service to all areas and customers affected, and promotion of the efficient and economical use and development of the electric systems.

And in trying to tie this together and look at what seems to make the best sense from that perspective, at least in my mind it starts to collide with the testimony that we've received in that it would seem best

that we -- that this is all within the Northern States
Power landscape.

However, the documents clearly show location as opposed to verbiage. And testimony was irrefutable that -- because it came from NSP, stating that NSP had made the mistake. And generally instruments are -- legal instruments are interpreted to the benefit of the party that did not draw them up.

And, number one, the mapping -- I guess number two. The mapping is, in fact, the superior criteria that is used in making the determination of where the line is. So that goes in favor of Southeastern.

So I struggle with it a little bit from those two perspectives of what I think might be in the very best interests of the citizens as opposed to making the decision that I think I'm constrained to make under South Dakota Law. So I'd be interested in hearing what either of the parties have to make on that.

That's what I'm struggling with. Right now I'm leaning towards doing what I believe the law tells me to do.

CHAIRMAN NELSON: We'll give Mr. Koenecke a shot at that, or do you want me to go to Mr. Peterson?

MR. KOENECKE: If Mr. Peterson's ready, please go forward.

CHAIRMAN NELSON: Mr. Peterson, any response to that?

MR. PETERSON: Certainly. I'd be glad to respond to that.

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I understand the position you're arguing, and I think you understand the equities very well. I think that the public interest here is best served under two of those criteria.

First of all, the one that I would simply summarize as efficiency. Once there is a decision made, entered, and ordered, it seems to me that the public interest in efficiency, efficient electrical service, is best served by allowing the parties to rely on the certainties of the decisions that have been granted.

In this case there was an order clearly in place, and to change that order, the yellow 9-021, at this point leads to inefficiency. Therefore, there is no public interest in that decision.

And the second criteria that's specifically begging here is the one that I summarize as calling the not requiring waste. In this case in relation on the other party as well as the order of the Commission, Southeastern Electric has invested significant monies, and to rule otherwise promotes waste of the installed service.

And that too is not in the public interest in general and, specifically, not in the interest of the service of the members of Southeastern Electric who will jointly pay for this lack of efficiency caused by this waste.

So I believe the public interest is very well served by refusing to grant the Complaint that's been filed.

CHAIRMAN NELSON: Thank you. Mr. Koenecke.

MR. KOENECKE: Thank you, Mr. Chairman, and for the question, Commissioner Hanson.

I guess on the flip side then it's difficult for me to accept such a glaring error by, I think, everybody in the understanding of where the boundary line was leading to the '09 Docket. I don't think it's only Xcel. I think it's also Southeastern, and I think it's also somewhat on the Commission and on the Staff. I'm not sure what the process was inside.

It should be up to the parties to present a request that's laid out correctly and properly. And then that didn't happen. How that wasn't caught until development started to occur is certainly frustrating to me and I suspect everybody involved. We're late in the process in that regard.

I think it would be incumbent upon everybody to

look to perhaps a different remedy, one that doesn't cause waste. And I don't know if the Commission feels constrained only to order that the service in that area be turned over to Xcel and not allow Southeastern continue with its plans there.

I think we've been -- from Xcel's side -- up front from the get-go that we thought tearing out the installation there already was an extreme and drastic remedy and that it made perhaps more sense to give Xcel some territory in exchange that might be developed later on in the future.

And so I want to, you know, reiterate that position. We've been, I think, fairly clear certainly with Southeastern going forward in that regard.

So I guess the final thing I'd say is it's tough for me to see the territory laws -- you know, ignored is way too strong a word. Perhaps given less regard than I think I've been taught in the 10 years I've been doing regulatory law. The territory law is, you know -- I've sat with Warren May and been told of the stories about how the territory laws came to be, and perhaps I hold them in deeper personal regard because of that, having heard the stories of where we were and where then we came to in 1975 and moved forward.

If you've been granted territory, the maps mean

something. Commissioner Hanson has certainly heard me get up here and talk about the maps' meaning. That they're the gospel, and anything else after that is held in lower regard.

So I guess I'll just leave you with that perspective, that to me the maps mean something, and when the maps weren't correct from the get-go, then I'm looking for a way to get back to where the map is again controlling and in charge of where the territories are. So thank you.

CHAIRMAN NELSON: Thank you. Commissioner Hanson, any follow-up questions?

COMMISSIONER HANSON: No. Thank you, Mr. Chair. CHAIRMAN NELSON: Commissioner Fiegen.

COMMISSIONER FIEGEN: I believe if both parties were negotiating in good-faith, there was a mistake.

But, Xcel, I would like to bring you up and ask you a few more questions because now there is a build out. And as Commissioner Hanson has already stated, now there's a duplication of service.

And you just said -- and I didn't know that or I wasn't listening the last time, but I'm going to ask you again. So they have spent money in this process. How do we remedy that?

And is your only remedy a swap, or do you have

other remedies in mind so the Commission can make sure there's not a duplication of service and that Southeastern is held harmless in their expenses that they've already put in to the infrastructure?

MR. KOENECKE: Thank you for the question, Commissioner.

I think that duplication of services is a laudable goal and one that the Commission should try to achieve whenever possible. I think that there's a -- that the way to put Xcel back in the closest position to what it would have been -- you know, we can never back the clock up, and we have to come up with a remedy that works.

I think the tradeoff between delayed development of a parcel of land in that area is worth to the Commission and to the public interest, let's say, that which would be lost by having Southeastern tear out what's already been done.

We think that's a drastic and extreme remedy, having them tear out and back up from their plans. And so instead having a grant of some territory in that area which is commensurate and delayed for development is a trade that's in the public interest, that the Xcel customers' expectation of having a growing system there and spreading out rates over a larger pool would be

balanced by not having Southeastern tear out what they have done.

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I can't speak for how the Commission might feel constrained to make that happen. And that's a decision I'll have to leave, you know, in your hands. That might be difficult, but that strikes Xcel as a remedy that makes sense and has from, you know, before the time the Petition was filed.

So we thought the way to bring the issue up was to -- for a violation of the service territory laws. And I regret that I'm not as polished on what remedies the Commission has found for that in the past. I don't recall having a service territory issue of where something had been built already, and that means you're plowing new ground here. Difficult to do.

I hope that's helpful. I'm willing to try and answer further if you'd like more.

COMMISSIONER FIEGEN: Thank you.

CHAIRMAN NELSON: Further questions?

If not, I've got a few questions. And I'd like to start with Mr. Peterson. I admit to being confused as to your client's position on whether that entire line was changed and -- I mean, boundary line was changed in 2009.

And I'm looking -- I'm going back to the

testimony from the hearing that we held, and I'm looking at the transcript of Tim Chance's testimony. I'm on page 70 of that transcript.

And I specifically asked him, and I said, "So it's your testimony that you were in 2009 changing the whole line across there?" And his response was "Yes. Because it's two parts. 105 and 104 I believe it is. So when you change that description the whole description of the whole line was changed."

And so he's telling us, yep, 2009 changed that whole line.

In your Reply Brief, however, you indicate that -- and I'm going to quote off page 2. You said "Xcel and Southeastern Electric representatives had a clear understanding of where the boundary lines were. The swap did not include territory in Section 7, and the parties simply reiterated where the boundary was in that section using the most precise measurements and descriptions available to them."

So what is the position of your client? Was there a change in Section 7 or was there not in the 2009 agreement?

MR. PETERSON: In hindsight, I'm not going to attempt to tell you for sure what Witness Chance meant by that testimony. Because as I reread it here, I can't

tell you for sure what he had in mind. And I'm sorry we don't have him here to ask more questions about that.

But my understanding of his position and my client's position as was shown on the maps submitted by Xcel, that there was an existing boundary line and there was an understanding of what the existing boundary line was and that it continued into Section 7 to a termination point that they have marked on what I believe is Exhibit 8 and that the swap of land to the west was basically a tit for tat area that was swapped in terms of the parcels that were swapped but it returned to the same point that they understood continued into Section 7. And there actually was no alteration of that continued line into Section 7.

CHAIRMAN NELSON: So if your position is that there was no change in the line in Section 7, then is it correct that your position is that that line in both Sections 12 and Section 7 was a half-mile north as opposed to the center of that section?

Is that correct?

MR. PETERSON: I believe that's correct. Hang on for just a minute.

CHAIRMAN NELSON: Certainly.

MR. PETERSON: I guess I really don't get -- I mean, yes, the answer to that question is yes, that is my

understanding.

CHAIRMAN NELSON: Okay. If that was your understanding, then I want to go back to the 2009 agreement. If the line was, in fact -- just give me a moment here.

I don't think I have any further questions on that. No further questions at all.

Other Commissioner questions?
Seeing none -- yes, Mr. Smith.

MR. SMITH: This is probably for both parties, but have the two parties had any discussions at all,
Mr. Koenecke and Mr. Peterson or Brad or whomever, about where we might look for that as yet undeveloped chunk if we were to try to reach an equitable settlement here?

Because I think that's the right thing to do. I mean, to me it seems like it is if we could find something that would work. Do we know where that is and how to achieve that? Honestly, I guess I'm asking is that something we should have a process or something for trying to figure out a way to accomplish it that way?

And, again, I don't know what Southeastern's position is on Mr. Koenecke's idea of what might be a fair outcome here, but I'd be interested to know that too. What do you think about that as a fair outcome?

MR. PETERSON: Alan Peterson here. I would

decline answering myself and let Brad address those questions directly. I have not been involved in any such discussions personally.

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MR. KOENECKE: And, Mr. Smith, I have not either. I know that Mr. Wilcox and Mr. Schardin have had those discussions on probably two occasions, and I was not directly involved either and was not a witness to them. So I'll let Mr. Schardin answer that for you.

MR. SCHARDIN: Brad Schardin again here. Thank you for the question.

Mr. Wilcox and I have visited on where we're at on that, and my offer was to drop a half a block south into that territory, and his offer was still another block further south of that territory.

So I thought we made some -- we had a good compromise I felt from my position. He felt he had a good compromise from his position, which kind of split the pickle in the middle from what Southeastern had proposed to Xcel Energy through Mr. Wilcox actually back before the hearing process ever started when we met on September I think it was 9th.

So move our service territory from where we thought the agreed -- where we thought the agreed line was based on '09, half a block to the south further yet to kind of split the area.

Maybe you have more questions before I get down.

CHAIRMAN NELSON: No. Go ahead.

MR. SMITH: Well, I guess if we're looking for equity -- and, again, I'm viewing that, and I'm just going to -- I'm going to postulate this just my own personal view is that to me this happened as a result of an error. And you've acted in reliance of that and spent money now. Southeastern has.

Again, there would be more than one way to skin that cat probably. I mean, one of them would be to have some kind of restitutional way of looking at it, you know, and just restore the line to where it originally was.

I guess what I'm getting at then, do you think, Brad, that the giveback ought to restore an equivalent amount of territory to Xcel, that it through sheer mutual error -- and by mutual I mean on everyone's part, including the Commission's, allowed to have happen and put them back, in other words, into the status quo ante.

MR. SCHARDIN: On my way out here today I was thinking about where we're at and where we've been and discussions that Mr. Wilcox and I have had already to date on this. Looking back to what the changes we made in 2009, whether we agree they were mutual mistakes or they weren't mutual mistakes but what we thought is the

area in the Oxford Addition, which I believe is

Section 12 -- don't get me wrong. Because Tim Chance and
the Xcel Energy people were the ones that used that. I
just worked out the details and signed the paperwork,
similar to what Mr. Wilcox did. We did that back in
2009, which has been two, come this year, three years ago
already on that side.

I think the area on Section 7 where Mr. Wilcox and I visited about where I attempted to move the line south but it wasn't far enough south for Mr. Wilcox because he was believing that, well, we should try to compensate for the other side on Section 12 yet. And I didn't believe that should be the case since it's already been three years ago since we put those services in place and installed those services.

So my view and my vision on that, Mr. Smith, was what are we doing in Section 7, and can we compromise and utilize our facility there? If we can move it to a half a block south, which means we would serve the south half of that block, they would serve the north half and it's divided right actually down the block line then as opposed to splitting any blocks in the middle because that always gets difficult for us no matter what we could do. When we could go right down the city street. We would take the south side of the street. They would take

the north side. I thought that was fair.

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But then again, but I believe Mr. Wilcox's discussion was, well, that doesn't compensate us enough for what was on the other side in Section 12. And my comment was, well, that's been three years ago already now that we've had those services in place come in spring. So I didn't know how we could make that change in relation to some of those. That's where the difficulty lies.

MR. SMITH: Thank you. One of the questions I did have is -- because we didn't really have any testimony to speak of at hearing time regarding Section 12 and what the status is there. So you're saying you've built up into that area in Section 12?

MR. SCHARDIN: Yes. Yes, Mr. Smith. We have -actually we're built over to I think it's, I believe,
Southeastern Avenue, which was the dividing line on that
first 2009 Docket where it then dropped down a short
distance and then went across to the east into the half
of that section. We are built totally on the west side
of Southeastern Avenue that is Oxford Estates. We have
those services all in place existing today.

We have one service, I believe, that's in the disputed area right now on the east side of Southeastern Avenue which is in what we could call the disputed area

1 here today.

MR. SMITH: Okay.

MR. SCHARDIN: Plus the line going across that whole area that we brought in as the main service line for everything to the south.

MR. SMITH: Okay. Thank you.

MR. SCHARDIN: Yep.

CHAIRMAN NELSON: Okay. Any further questions?

If not, Commissioner Hanson.

COMMISSIONER HANSON: Mr. Chairman, this is -- I don't know that this is -- there is a perfect solution, but what appears to me to be the best solution at this time. I'll make a motion and then give us the opportunity to discuss it.

I move that the Commission rule on behalf of Southeastern on the compromise that they -- that Mr. Schardin discussed with us in which the dividing line would be right down the street.

CHAIRMAN NELSON: Discussion on that.

COMMISSIONER FIEGEN: At least for me, and I don't know if the rest of the Commission -- I think today that we have something before us that is important, and I would prefer that we defer this Docket until I can spend some time with General Counsel to figure out if that swap is just and reasonable.

Because as a Commission I think that is our job to make sure that what we do is not unjust and not unreasonable but it is just and reasonable, if that makes sense.

So I would recommend today that we defer the docket and try to figure out a swap. And I don't know if that's the Staff that facilitates that or General Counsel, but that would be my recommendation today.

CHAIRMAN NELSON: I would certainly concur with that. And, Commissioner Hanson, I appreciate your making the Motion to try to move this thing along. But the last thing that I want to do is make any hasty decisions here without seeing maps.

And, frankly, what I would love to do is see a map of, Mr. Schardin, what you're proposing. I'd love to see a map of what Mr. Wilcox was proposing. So that we could eagle eye that and make some determinations on that.

Commissioner Fiegen, is that along the lines of what you were thinking?

COMMISSIONER FIEGEN: Yes. So I'd move to -- a substitute motion to defer.

CHAIRMAN NELSON: Discussion on the substitute motion?

COMMISSIONER HANSON: Yes, Mr. Chair, if I may.

CHAIRMAN NELSON: Yes.

COMMISSIONER HANSON: That is one of the reasons why I asked the question up front as to whether or not there was development that was on the verge of taking place here in the next 10 minutes on that location.

Because I needed to know whether we needed to act quickly on this or not.

It's obviously been some time that we've had this before us. And I just wanted to make certain that we weren't creating some challenges if we did come to the point of deferring it. The reason I made the motion -- and I can certainly discuss that at a later time but since we have a motion to defer at this time I'll only make the statement that I think that represents the best opportunity for us to draw to a fair conclusion.

I will support the motion to defer because I think that's a proper one at this time.

CHAIRMAN NELSON: Thank you. Further discussion?

And I'm just looking for maybe some nods of the heads from Mr. Schardin, Mr. Koenecke. Are you okay with our request?

MR. KOENECKE: Absolutely.

MR. SCHARDIN: Yes.

CHAIRMAN NELSON: Very good. I'm seeing yeses

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from both sides there. We appreciate that. And I appreciate Commissioner Hanson's concern about moving this thing along. So the quicker we can get maps and proposals the quicker we can get it put back on an agenda and get this resolved once and for good. With that, on the substitute motion to defer, Commissioner Hanson. COMMISSIONER HANSON: CHAIRMAN NELSON: Commissioner Fiegen. COMMISSIONER FIEGEN: Fiegen votes aye. CHAIRMAN NELSON: Commissioner Nelson votes aye. Motion carries.

1	STATE OF SOUTH DAKOTA)
2	:SS CERTIFICATE
3	COUNTY OF SULLY)
4	
5	I, CHERI MCCOMSEY WITTLER, a Registered
6	Professional Reporter, Certified Realtime Reporter and
7	Notary Public in and for the State of South Dakota:
8	DO HEREBY CERTIFY that as the duly-appointed
9	shorthand reporter, I took in shorthand the proceedings
10	had in the above-entitled matter on the 14th day of
11	February, 2012, and that the attached is a true and
12	correct transcription of the proceedings so taken.
13	Dated at Onida, South Dakota this 6th day of
14	March, 2012.
15	
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18	Cheri McComsey Wittler, Notary Public and
19	Registered Professional Reporter Certified Realtime Reporter
20	Certified Realtime Reporter
21	
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