ミママノ MOSS & BARNETT

A Professional Association

4800 Wells Fargo Center 90 South Seventh Street Minneapolis, MN 55402-4129 Telephone 612.347.0300 Facsimile 612.339.6686 www.moss-barnett.com

AUG 0 5 2005

SOUTH DAKOTA PUBLIC LITILITIES COMMISSION

RICHARD J. JOHNSON 612.347.0275 JohnsonR@moss-barnett.com

August 4, 2005

VIA FEDERAL EXPRESS

Pam Bonrud South Dakota Public Utilities Commission State Capitol Building 500 East Capitol Pierre, South Dakota 57501

In the Matter of the Request of Valley Telephone Company for Certification Regarding Re: Their Use of Federal Universal Service Support Docket No.:

Dear Ms. Bonrud:

Enclosed for filing please find the original and 10 copies of the Request for Certification by Valley Telephone Company in the above-referenced docket. Also enclosed is a Certificate of Service.

Very truly yours,

Richard J. Johnson

ARTHUR J. GLASSMAN

RJJ/jjh Enclosures cc: Rolayne Ailts Wiest Dave Bickett 793414v1

WILLIAM A. HAUG CHARLES A. PARSONS, IR. RICHARD J. JOHNSON ROBERT J. LUKES IAMES A. RUBENSTEIN THOMAS R. SHERAN EDWARD J. BLOMME JEFFREY L. WATSON THOMAS J. SHROYER DAVID P. JENDRZEJEK CURTIS D. SMITH DAVE F. SENGER MITCHELL H. COX MICHAEL J. BRADLEY PETER A. KOLLER RICHARD J. KELBER KEVIN M. BUSCH SUSAN C. RHODE THOMAS A. JUDD DEANNE M. GRECO CASS 5. WEIL GLEN E. SCHUMANN JANNA R. SEVERANCE M. CECILIA RAY NANCY M. KI5KIS BARRY LAZARUS PAUL B. ZISLA BRIAN T. GROGAN J. MICHAEL COLLOTON ERIC J. OLSEN IOSEPH G. MATERNOWSKI JAYMES D. LITTLEJOHN MICHAEL R. NIXT JAMES F. BALDWIN DAVID 5. JOHNSON PHILIP J. YOUNG ARTHUR W. DICKINSON BEN M. HENSCHEL DAN LIPSCHULTZ JOHN K. ROSSMAN MARK B. PETERSON MATHEW M. MEYER TIMOTHY L. GUSTIN YURI B. BERNDT DAVID L. BIEK MARSHA STOLT JON J. SOLBERG MARCY R. FROST ELIZABETH H. KIERNAT JAMES J. VEDDER MICHAEL S. PONCIN JANA AUNE DEACH JENNIFER A. REUSSÉ CINDY J. ACKERMAN ANTHONY A. DORLAND CHRISTOPHER D. STALL LORIE A. KLEIN TERESE A. WEST JEFFREY L. BODENSTEINER JULIA M. DAYTON J. VINCENT STEVENS OF COUNSEL THOMAS E. HARMS

THOMAS A. KELLER III IAMES E. O'BRIEN

EDWARD L. WINER

TC05-140

RECEIVED

BEFORE THE SOUTH DAKOTA PUBLIC UTILITIES COMMISSION

AUG 0.5 2005

SOUTH DAKOTA PUBLIC DOCKETNO: COMMISSION

IN THE MATTER OF THE REQUEST OF VALLEY TELEPHONE COMPANY FOR CERTIFICATION REGARDING ITS USE OF FEDERAL UNIVERSAL SERVICE SUPPORT

REQUEST FOR CERTIFICATION

Valley Telephone Company by and through its attorney hereby submits a Request for Certification to the South Dakota Public Utilities Commission ("Commission") seeking certification from the Commission pursuant to 47 C.F.R. § 54.314. In support of this Request, Valley Telephone Company offers the following:

1. On May 23, 2001, the Federal Communications Commission ("FCC") released an Order relative to the federal universal service support mechanism for rural carriers.¹ The Fourteenth Report Order, in part, codifies at 47 C.F.R. § 54.314, a requirement for States to provide a certification regarding federal universal service support that is received by rural incumbent local exchange carriers and/or other eligible telecommunications carriers providing service in rural service areas. Pursuant to said rule, States that desire rural carriers within their jurisdiction to receive future federal universal service support must file an annual certification with the FCC and the Universal Service Administrative Company ("USAC") stating that federal high cost support provided to such carriers within that State will be used only for the provision, maintenance, and upgrading of facilities and services for which the support is intended. This certification requirement applies to various categories of federal universal service support, including support provided pursuant to 47 C.F.R. §§ 54.301, 54.305, and/or 54.307, and/or 47 C.F.R. Part 36, Subpart F (high-cost loop support, local switching support, safety net additive

¹ CC Docket No. 96-45, CC Docket No. 00-256, <u>Fourteenth Report and Order, Twenty Second Order on</u> <u>Reconsideration, and Further Notice of Proposed Rulemaking in CC Docket No. 96-45, and Report and Order in CC</u> <u>Docket No. 00-256</u>, FCC 01-157, released May 23, 2001 ("Fourteenth Report and Order").

support, and safety valve support). Support provided under these FCC rule provisions will only in the future be made available if the State Commission files the requisite certification pursuant to § 54.314.

2. The certification required for rural carriers to receive federal universal service support for all four quarters during calendar year 2006 is currently due to be filed with the FCC and USAC on or before October 1, 2005. The certification may be presented to these entities in the form of a letter from the State Commission. The letter must identify which carriers in the State are eligible to receive federal support during the 12-month period and must certify that the carriers listed will only use the support for the provision, maintenance, and upgrading of facilities and services for which the support is intended.

3. Valley Telephone Company is a rural telephone company that has previously been designated by this Commission as an eligible telecommunications carrier. The Company provides local exchange telephone services, including all of the essential services that are included in the federal definition of universal service, to approximately 200 access lines within its established rural service area in South Dakota.

4. This Commission has limited regulatory oversight over Valley Telephone Company and its provisioning of local exchange services. Under SDCL § 49-31-5.1, the local exchange service rates charged by telecommunications cooperatives, municipal telephone systems, and independent telephone companies serving less than fifty thousand local exchange subscribers are not subject to the Commission's ratemaking authority. In cases where State Commissions have limited regulatory authority over rural carriers, the FCC has indicated that these carriers should themselves initiate the certification process by presenting a plan to ensure compliance with the requirement in 47 U.S.C. § 254(e) that universal service support will only be used for the provision, maintenance, and upgrading of facilities and services for which the

2

support is intended. Based on this filed plan, it is anticipated that the State Commission may make the appropriate certification to the FCC.²

5. The purpose of this filing is to provide information constituting Valley Telephone Company's plan for the use of its federal universal service support and to otherwise verify that Valley Telephone Company will use all federal universal service support received in a manner that is consistent with the federal universal service provisions of 47 U.S.C. § 254, as set forth in the Affidavit of David Bickett attached as Exhibit A.

6. In the process of determining whether federal universal service support is used in a manner consistent with the Federal Communications Act, the "universal service principles" established in Section 254(b) are instructive. That Section states that the FCC shall base "policies for the preservation and advancement of universal service" on certain, specifically identified principles:

- (1) Quality services should be available at just, reasonable, and affordable rates.
- (2) Access to advanced telecommunications and information services should be provided in all regions of the Nation.
- (3) Consumers in all regions of the Nation, including low-income consumers and those in rural, insular, and high-cost area, should have access to telecommunications and information services, including interexchange services and advanced telecommunications and information services, that are reasonably comparable to those services provided in urban areas and that are available at rates that are reasonably comparable to rates charged for similar services in urban areas
- * * *
- (6) Elementary and secondary schools and classrooms, health care providers, and libraries should have access to [certain] advanced telecommunications services
- 7. The FCC has declined to dictate specifically how the states should ensure that

carriers are using federal universal service support consistent with the federal law, but has

² Fourteenth Report and Order at ¶ 188.

offered examples of how the support can be used to appropriately further universal service goals. The FCC has stated:

[A] state could [use the federal support to] adjust intrastate rates, or otherwise direct carriers to use the federal support to replace implicit intrastate universal service support to high cost rural areas . . . A state could also require carriers to use the federal support to upgrade facilities in rural areas to ensure that services provided in those areas are reasonably comparable to services provided in urban areas of the state.³

8. The FCC provided the above examples as illustrative and not exhaustive examples of how support can be used consistent with Section 254(e). Other uses are appropriate provided the State Commission believes they are consistent with the federal universal service principles contained in Section 254.

9. Valley Telephone Company as a designated eligible telecommunications carrier has received federal universal service support in the past and expects to receive support during calendar year 2006. As of this time, specific support amounts the Company should receive in 2006 have not yet been identified by USAC. Included in Exhibit B attached hereto, however, are estimated universal service support amounts for such period.

10. Valley Telephone Company also provides in Exhibit B, attached hereto, estimates of the expenditures that will be incurred in year 2006 for the provision, maintenance, and upgrading of facilities and service supported by federal universal service.

11. Consistent with the universal service principles set forth in the federal law and also the recent FCC orders referenced herein, Valley Telephone Company will use federal universal service amounts received in 2006 to offset a portion of the 2006 expenditures incurred within the accounts referenced in Exhibit B. This use of federal universal service support will enable Valley Telephone Company to: (1) maintain rates for its local exchange services that are

³ <u>Ninth Report and Order and Eighteenth Order on Reconsideration</u> in CC Docket No. 96-45 (In the Matter of the Federal-State Joint Board on Universal Service), FCC 99-306, ¶ 96, released November 2, 1999.

affordable and reasonably comparable to rates being charged for the same services in urban areas; and (2) to upgrade its telecommunications facilities and equipment as necessary to meet evolving service requirements and maintain high quality service. The use of federal universal service support for these purposes is clearly consistent with the federal universal service provisions.

12. Based on all of the foregoing information, the attached Exhibit B, and the Affidavit of David Bickett attached as Exhibit A, Valley Telephone Company requests that this Commission issue an appropriate certification to the FCC and USAC indicating that Valley Telephone Company is in compliance with 47 U.S.C. § 254(e) and should receive all federal universal service support determined for distribution to the Company in 2006. In order to ensure that this certification is issued to the FCC prior to October 1, 2005, Valley Telephone Company would further ask the Commission to expedite the process that is initiated based on this filing. Dated this 4th day of August, 2005

Respectfully submitted,

Jøhnsón

MOSS & BARNETT A Professional Association 4800 Wells Fargo Center 90 S Seventh Street Minneapolis, MN 55402 Telephone: 612-347-0275

Attorneys on Behalf of Valley Telephone Company

5

AFFIDAVIT

As an authorized corporate officer of Valley Telephone Company, I, David Bickett, hereby affirm familiarity with and an understanding of the requirements of the Federal Communications Act of 1934, as amended by the Telecommunications Act of 1996, with respect to the receipt of any federal universal service funds received as high-cost loop support, local switching support, safety net additive support, and/or safety valve support and hereby affirm that any such support amounts received by Valley Telephone Company will be used only for the provision, maintenance, and upgrading of facilities and services for which the support is intended consistent with 47 U.S.C. § 254(e).

Van Juke

David Bickett

Subscribed and Sworn to before me this 3 day of July, 2005.

NOTARY PUBLIC

Katheyn L. Storhaug. Commission expires: Jan 313, 20



Exhibit B Valley Telephone Company

Estimated Year 2006 Federal Universal Service Receipts

TOTAL	\$ 49,000	
Safety Valve Loop Cost Adjustment	\$ 	
Safety Net Additive support	\$ -	
Local switching support	\$ 33,000	
High cost loop support	\$ 16,000	

Estimated Year 2006 Expenditures For Provision, Maintenance, and Upgrading Of Facitilies and Services Supported By Federal Universal Service Funding

Estimated Plant Specific Operations Expenses

Network support (Accts. 6110-16)	\$ 1,996
General support (Accts. 6120-24)	\$ 1,571
Central office (Accts. 6210-6232)	\$ 11,380
Cable and wire facilities (Accts. 6410-6441)	\$ 16,304
Network operations (Accts. 6530-35)	\$ 12,365
Depreciation and amortization (Accts. 6560-65)	\$ 12,021
Customer operations expenses	
Customer services (Accts. 6620-23)	\$ 28,350
Corporate operations expenses	
Executive and planning (Accts. 6710-6712)	\$ 18,281
General and administrative (Accts. 6720-28)	\$ 53,598
Estimated Total Recurring Year 2006	
Supported Expenses, from above,	
Before Return on Investment	\$ 155,866
Estimated Additions	
Switching (Acct. 2210)	\$ -
Cable and wire (Acct. 2410)	\$ 7,500
TOTAL	\$ 7,500
Estimated Total Year 2006 Supported	
Expenditures, Before Return On Investment	\$ 163,366

Certificate of Service

I hereby certify that an original and ten copies of the above and foregoing Request of Valley Telephone Company for Certification Regarding Their Use of Federal Universal Service Support were sent via overnight service on the 4th day of August, 2005, to the following:

Pam Bonrud Executive Director South Dakota Public Utilities Commission Capitol Building, First Floor 500 East Capitol Avenue Pierre, South Dakota 57501

and a true and correct copy was sent by overnight service to the following:

Rolayne Ailts Wiest South Dakota Public Utilities Commission Capitol Building 500 East Capitol Avenue Pierre, South Dakota 57501

and a true and correct copy by overnight service or United States Mail, postage prepaid, to the persons on the attached list.

Jean J. Hunsinger