## MONTANA-DAKOTA UTILITIES CO. A Division of MDU Resources Group, Inc.

## Before the South Dakota Public Utilities Commission

Docket No. NG15-\_\_\_\_

Direct Testimony of Tamie A. Aberle

1	Q.	Would you please state your name and business address?
2	Α.	Yes. My name is Tamie A. Aberle, and my business address is 400
3		North Fourth Street, Bismarck, North Dakota 58501.
4	Q.	What is your position with Montana-Dakota Utilities Co.?
5	Α.	I am the Director of Regulatory Affairs for Montana-Dakota Utilities
6		Co. (Montana-Dakota), a Division of MDU Resources Group, Inc.
7	Q.	What are your responsibilities as the Director of Regulatory Affairs?
8	Α.	I am responsible for the development and implementation of
9		Company objectives and policies with respect to rate structure, pricing
10		policies, cost of service studies, fuel cost adjustments, purchased gas cost
11		adjustments and gas tracking adjustments in each of the jurisdictions in
12		which Montana-Dakota operates.
13	Q.	Would you please outline your educational and professional
14		background?
15	A.	I graduated from Moorhead State University, Moorhead, Minnesota
16		in 1982 with a Bachelor of Science degree in Accounting. I began my
17		career with Montana-Dakota in 1983 in the Regulatory Affairs Department,

- holding several positions within the Department before attaining my
   current position in 2014.
- 3 Q. Have you testified in other proceedings before regulatory bodies? 4 Α. Yes. I have previously presented testimony before this 5 Commission, the Public Service Commissions of Montana, North Dakota 6 and Wyoming, and the Public Utilities Commission of Minnesota. 7 Q. What is the purpose of your testimony in this proceeding? 8 Α. The purpose of my testimony is to present the effect of the 9 proposed revenue requirement, as identified by Mr. Jacobson in his direct 10 testimony, on each of the Company's natural gas rates, including how the 11 distribution of the revenue requirement was made among the various 12 classes of customers served. In addition, my testimony will discuss the 13 extent to which Montana-Dakota is proposing changes in rate design 14 and/or tariff conditions including the introduction of a Targeted 15 Infrastructure Rider.
- 16 Q. What statements and exhibits are you sponsoring in this
- 17 proceeding?
- 18 A. I am sponsoring Statement O and Exhibit Nos. (TAA-1)
- through Exhibit No. (TAA-3). I also sponsor the proposed rate
   schedules appended to the Application in this proceeding.
- 21 Q. What is the total revenue effect of the proposed gas rate changes?
- 22 A. The final proposed rates will produce additional revenues of
- 23 \$1,532,319 or 3.1 percent annually based on pro forma throughput.

Exhibit No. (TAA-1) represents summaries by rate classification of the proposed revenue increase. The exhibit shows the rate classes and the revenues calculated under the present and proposed rates. The amount and percentage increase is also shown for the proposed revenue increase.

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## Q. Would you please explain Exhibit No. (TAA-2)?

7 Α. Yes. Exhibit No. (TAA-2) depicts bill comparisons based on 8 typical monthly consumption levels for an annual period for Residential 9 and Firm General Service customers. As shown on Exhibit No. (TAA-10 2), pages 1-6, the proposed rate structure will result in an average 11 increase, based on the proposed rates, of approximately \$2.21 per month 12 or 4.64 percent for the typical Residential customer using 72 dk on an 13 annual basis. A Small Firm General Service customer (Rate 70 with a 14 meter rated less than 500 cubic feet per hour) would see an increase of 15 approximately \$0.66 per month or 0.86 percent and a Large General 16 Service customer (Rate 70 with a meter rated 500 cubic feet per hour or 17 more) would see an increase of approximately \$5.40 per month or 0.81 18 percent.

19 Distribution of the Revenue Increase

### 20 Q. What methodology did you use to apportion the proposed rate

- 21 increase among the customer classes?
- A. In designing the proposed rates to reflect the additional revenue
   requirements, I primarily used the embedded cost study as a guide. The

1 revenue increase necessary to bring each of the rate classes to the overall 2 rate of return ranges from an increase of approximately 6.9 percent for the 3 Residential class to a decrease of 22.5 percent for the Small Interruptible 4 class. As shown on Schedule O-1, page 2, in allocating the revenue 5 increase to each class I used an iterative process to mitigate the impact 6 associated with the increase required to reach the overall return by rate 7 class. I started by applying a one and a half times the system average 8 percentage increase to the Residential class, then I applied the 9 percentage increase to the Large Interruptible class that will bring that 10 class to full cost of service. Lastly, I applied the remaining increase on an 11 equal percentage basis to the Firm General Service class and the Small 12 Interruptible class. This methodology reflects the fact that the Residential 13 class is below the overall rate of return, the Large Interruptible class is 14 close to the overall rate of return and the Large Firm General and Small 15 Interruptible classes are producing above the overall rate of return.

## 16 Q. What is the percentage of the proposed final increase by class of

17 customer?

18 A. The proposed final increase to each of the classes is shown in the
19 table below:

## <u>Class</u>

Residential	4.62%
Firm General	0.81%
Small Interruptible	0.81%

Large Interruptible	3.27%
Overall	3.08%

#### 1 Q. What were the objectives underlying the allocation of the increase 2 and the rates proposed to recover the revenue requirement? 3 Α. The embedded cost of service study and proposed revenue 4 allocation embody several of the recognized objectives by their 5 effectiveness in yielding the total revenue requirement under the fair-6 return standard, fairness of the specific rates in the apportionment of the 7 total costs of service among the different consumers, and efficiency of the 8 rate classes. The rate forms proposed also recognize a balanced and 9 gradual move toward meeting the objectives noted above in order to be 10 cognizant of the objective of rate stability. In order to capture that 11 balance, the proposed rates reflect a move toward cost based rates but 12 not the full step necessary to price each service to reflect the specific 13 embedded cost components.

# 14 Q. How are you proposing to collect the allocated final increase from 15 each of the rate classes?

A. First, I am proposing increases to the Basic Service Charges for
 each of the rate schedules. The Basic Service Charge under Residential
 Rate 60 is proposed at \$0.48 per day which reflects an average monthly
 charge of \$14.59, an increase of \$6.08 per month from the currently
 effective charge. The Basic Service Charge applicable to Firm General
 Service customers with meters rated less than 500 cubic feet per hour is

1 proposed at \$0.55 per day and \$1.68 per day for customers requiring the 2 larger meters capable of measuring gas flows of 500 cubic feet per hour or 3 greater. The resulting average monthly charges will be \$16.72 and \$51.07 4 respectively representing an increase of \$6.08 per month in the Basic 5 Service Charge applicable to meters rated less than 500 cubic feet per 6 hour and an increase of \$18.54 per month in the Basic Service Charge for 7 customers requiring meters rated at 500 cubic feet per hour or higher. 8 The Basic Service Charges applicable to Small Interruptible Sales Rate 71 9 and Small Interruptible Transportation Service Rate 81 is proposed to 10 increase by \$30.00 per month resulting in a Basic Service Charge of 11 \$180.00. Large Interruptible Sales Rate 85 and Large Interruptible 12 Transportation Service Rate 82 Basic Service Charges are proposed to 13 increase to \$275.00 per month representing an increase of \$45.00 per 14 month.

15 After taking into account the revenue increase associated with the 16 changes in the Basic Service Charge, the remaining increase in revenues 17 is proposed to be collected through the applicable Distribution Delivery 18 Charge components. The Distribution Delivery Charges assessed on a 19 volumetric basis reflect a decrease from current rates, with the exception 20 of Rate 82 and Rate 85, because of the dollars collected through the 21 increased Basic Service Charge rates. For example, the Residential 22 customers will see a decrease of \$.646 per dk as a result of increasing the 23 Basic Service Charge by \$6.08 per month.

1I am proposing to institute separate Distribution Delivery Charge2components for the Firm General Service customers under Rate 70 based3on the meter size determination i.e., meters rated at 500 cubic feet per4hour or less and meters rated at greater than 500 cubic feet per hour to5recognize the difference in cost to serve these groupings identified in the6embedded class cost of service study.

7 The rate design calculations supporting the proposed rate levels
8 are included in Rule 20:10:13:99, Statement O, Schedule O-1 Pages 1-8.

Would you please explain the rationale for the increase in the

9 **Q**.

10

## Residential Basic Service Charge?

11 Α. Yes. Moving more of the fixed cost recovery to the Basic Service 12 Charge and away from the usage charge will first minimize subsidies 13 within the class and secondly minimize the under-recovery of fixed costs 14 when customers take measures to conserve energy and more efficiently 15 utilize natural gas. Today, the Company, other customers and Company 16 shareholders are harmed when conservation results in lower use. This 17 inequity may be addressed through tracking mechanisms or more simply 18 by adjusting the rate components to more closely match costs.

Higher Basic Service Charges also address the issue of
seasonality. Residential customers use significantly more gas in the
winter than in the summer. And, if a customer only uses natural gas for
space heating, the system is still there for the customer's use in the
summertime but is unused. Having a higher fixed charge, reflects the fact

1		that even if a customer is not using any natural gas, the system is still
2		there and available for the customer. Moving more of the fixed costs to
3		the Basic Service Charge will also provide a decrease in the winter bills
4		because of the corresponding decrease in the volumetric charge.
5	Q.	What are the benefits to Montana-Dakota and to its customers of
6		moving more of the identified fixed cost recovery to the Basic
7		Service Charge component?
8	А.	There are several significant benefits including:
9		1. Customers' bills will be more stable as approximately 29 percent
10		of the total bill will be fixed each month and not dependent on
11		changes in weather.
12		2. Customers will continue to have incentive to conserve as the
13		Cost of Gas and Distribution Delivery Charge, representing
14		approximately 71 percent of a typical customer's bill, will
15		continue to be billed on a volumetric basis.
16		3. Provides a better match of revenues to the investment made to
17		serve each residential customer with a typical service line,
18		meter and regulator at the same average cost. Under a
19		volumetric distribution rate structure, customers using less than
20		average use are being subsidized by customers using more
21		than average use. If fixed costs are not recovered from fixed
22		charges, high use customers subsidize low use customers

- regardless of the reason a customer uses less natural gas than
   average.
- The proposal will also mitigate the inequities caused by
   customers using natural gas as a backup energy source during
   peak periods.
- 6 Q. Would you please describe the Targeted Infrastructure Rider 7 designated as Rate 89 and also provided as Exhibit No. (TAA-3)? 8 Α. Yes. As discussed by Ms. Kivisto, the Company is proposing to 9 implement a Targeted Infrastructure Rider (Infrastructure Rider) applicable 10 to its South Dakota natural gas operations. The purpose of the 11 Infrastructure Rider is to provide a means to recover the costs associated 12 with specified operational and safety-related infrastructure replacement 13 and upgrade projects to the distribution system that are deemed prudent 14 to be recovered through the Infrastructure Rider by the Commission and 15 not already included in rates. Under the proposed Infrastructure Rider, 16 Montana-Dakota would provide an annual budget of investments and 17 operating expenses to be recovered for identified projects meeting the 18 qualifications of the Infrastructure Rider. Based on the required revenue 19 requirement for the approved projects, using the Commission authorized 20 return in the last rate case, a recovery rate will be determined based on 21 forecasted sales. A true-up filing will be submitted on an annual basis to 22 reflect any over or under recovery of revenues based on actual 23 expenditures from the preceding twelve month recovery period plus

1		carrying charges or credits accrued at a rate equal to the three-month		
2		Treasury Bill rate. At the time of the true-up filing, the Company may		
3		propose the inclusion of additional projects to be recovered under the		
4		Infrastructure Rider. This mechanism would provide the opportunity to		
5		proactively address pipeline integrity, potentially avoid costly rate cases		
6		and reduce cost impacts to customers due to the more gradual increases		
7		over time.		
8	Q.	Would you please briefly describe other changes made to the		
9		Company's gas tariff?		
10	Α.	Yes, following is a description of changes the Company is		
11		proposing to make to Rate 100:		
12		<ul> <li>The Company proposes to add a description of gas pressures to</li> </ul>		
13		Section III, Customer Obligations, to ensure that customers are		
14		mindful of the standard operating pressures when adding or		
15		changing equipment.		
16		<ul> <li>The Company proposes to elaborate on the customer</li> </ul>		
17		responsibility for equipment in the Liability Section IV to remind		
18		customers of their responsibilities to maintain their gas		
19		equipment.		
20		<ul> <li>The Company is also adding to its definition of business hours</li> </ul>		
21		in the General Terms and Conditions, Section 5 to better advise		
22		customers as to when they may be charged overtime rates for		
23		reconnection of service.		

1	6	The Company is also proposing to increase its reconnection
2		charge for customers needing a reconnection after being
3		disconnected for non-payment. The Company proposes to
4		make this charge the same as that for customers that reconnect
5		for other reasons. This would move the charge from \$25.00 to
6		\$30.00.

- The Company is also proposing to add a new Section 6 entitled
   Miscellaneous Charges which lists the charges for services
   discussed elsewhere in the rate in the same section in order
   that the charges can be more easily located.
- Customer forms provided in Section 6 have been updated to
   reflect the current versions of forms primarily related to the
   conversion to the customer care and billing system implemented
   in 2013.
- There are other minor wording changes listed throughout the
  rate to improve the readability of the rate without modifying any
  conditions. These changes are clearly denoted on the tariff
  sheets reflecting the legislative format.
- 19 Q. Does this conclude your direct testimony?
- 20 A. Yes, it does.