

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

IN RE:)
MIDAMERICAN ENERGY COMPANY) **DOCKET NO. NG14-____**
)

**DIRECT TESTIMONY
OF
CHARLES B. REA**

1 **Q. Please state your name and business address.**

2 A. My name is Charles B. Rea. My business address is MidAmerican Energy
3 Company (“MidAmerican”), 106 East Second Street, Davenport, Iowa 52801.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am employed by MidAmerican as Manager, Regulatory Strategic Analysis.

6 **Q. Please describe your education and business experience.**

7 A. I received a B.A. in Computer Science from the University of Illinois at
8 Springfield in 1986 and a M.A. in Statistics and Operations Research from
9 Southern Illinois University at Edwardsville in 1990. I have been employed by
10 MidAmerican and its predecessor companies since 1990 and have worked in
11 electric system planning, forecasting, load research, marketing, rates, and
12 energy efficiency.

13 **Q. Have you testified before the South Dakota Public Utilities Commission
14 (“Commission”) or other regulatory bodies previously?**

15 A. Yes, I have testified before the Commission in Docket No. GE12-005
16 pertaining to MidAmerican’s natural gas and electric energy efficiency plans. I
17 have also testified before the Iowa Utilities Board and the Illinois Commerce
18 Commission on matters related to energy efficiency, electric cost of service and
19 rate design, and weather normalization issues.

20 **Q. What is the purpose of your direct testimony?**

21 A. The purpose of my testimony is to sponsor MidAmerican’s natural gas cost of
22 service analysis and the calculation of MidAmerican’s proposed natural gas

23 rates. In addition, I am sponsoring MidAmerican's weather normalization pro
24 forma adjustment.

25 **Q. Are you sponsoring any exhibits in the filing?**

26 A. Yes. I am sponsoring Exhibit CBR 1.1, which includes the following schedules:

- 27 • Schedule A: Gas Cost of Service Functional Allocators
- 28 • Schedule B: Gas Cost of Service Results
- 29 • Schedule C: Derivation of Gas Rates
- 30 • Schedule D: Proposed Gas Rates
- 31 • Schedule E: Gas Weather Normalization Pro Forma Results
- 32 • Schedule F: Gas Weather Normalization Methodologies

33 **Q. How is your direct testimony organized?**

34 A. My direct testimony is organized in three sections:

- 35 1. Natural Gas Cost of Service Model
- 36 2. Rate Design Consideration and Methods
- 37 3. Gas Weather Normalization

Natural Gas Cost of Service Model

38 **Q. What is a cost of service analysis?**

39 A. A natural gas cost of service analysis is a study that determines the cost of
40 providing gas distribution service to the utility's various customer groups for
41 the purpose of setting prices that are based on the utility's cost to provide gas
42 distribution service. The provision of gas service requires many common and
43 joint costs be incurred to supply service to multiple customers which requires
44 the development of allocation methodologies to assign these common costs to

45 customer groups. Historically, similar types of customers have been combined
46 into customer groups for the process of cost determination and ratemaking. The
47 resulting cost determination process based on the allocation of costs to defined
48 customer groups is called a cost of service study.

49 **Q. Please describe MidAmerican's approach to gas cost of service.**

50 A. MidAmerican's gas cost of service analysis is a two-stage analysis. The first
51 component of the cost of service analysis assigns MidAmerican's revenue
52 requirement to business function where the sum across all business functions
53 totals to MidAmerican's total revenue requirement for gas.

54 The second component of the cost of service analysis assigns the
55 revenue requirement for each function to customer class using a single and
56 separate allocation methodology. The result of the second phase of cost of
57 service is a revenue requirement for each customer class, the sum of which also
58 totals to MidAmerican's total revenue requirement.

59 **Q. What are the various business functions that MidAmerican assigns its
60 revenue requirements to in the first stage of the gas cost of service
61 analysis?**

62 A. MidAmerican assigns revenue requirements in the first stage of the gas cost of
63 service analysis to the following business functions:

- 64 • Peaking facilities
- 65 • Mains (Average)
- 66 • Mains (Peaking)
- 67 • Services

- 68 • Meters
- 69 • Regulators
- 70 • Industrial meters
- 71 • Customer accounts
- 72 • Transportation administration

73 **Q. Please describe how individual accounts that make up MidAmerican's**
74 **revenue requirement are assigned to function.**

75 A. The majority of the accounts that make up MidAmerican's revenue requirement
76 are directly assigned to a single function. Examples of this include metering and
77 compressor equipment plant. Accounts not directly assignable to a single
78 function are allocated between functions based on appropriate allocation
79 factors. Examples of this include general and intangible plant, accumulated
80 deferred income taxes, administrative and general (A&G) expenses, and payroll
81 taxes.

82 **Q. Do you have a schedule that shows how each account is allocated to**
83 **function?**

84 A. Yes. Schedule A identifies each account in the functional gas cost of service
85 analysis, whether that account is direct assigned or allocated, and if allocated,
86 the specific method used to allocate that account. In addition, the schedule
87 shows the percentage of each account that is assigned or allocated to each
88 business function.

89 **Q. What are the results of MidAmerican's functional cost of service analysis?**

90 A. The breakdown of revenue requirements across functions in MidAmerican’s
91 gas cost of service analysis is shown below:

- 92 • Peaking Facilities: \$791,086 (2.7%)
- 93 • Mains (Average): \$3,470,284 (11.8%)
- 94 • Mains (Peaking): \$9,060,186 (30.8%)
- 95 • Services: \$7,421,696 (25.3%)
- 96 • Meters: \$4,616,123 (15.7%)
- 97 • Regulators: \$562,025 (1.9%)
- 98 • Industrial Meters: \$38,003 (0.1%)
- 99 • Customer Accounts: \$3,099,707 (10.5%)
- 100 • Transportation Administration: \$79,668 (0.3%)
- 101 • Gas Supply – Non PGA: \$250,091 (0.9%)

102 **Q. What are the customer classes that MidAmerican assigns its functional**
103 **revenue requirements to in the second stage of the gas cost of service**
104 **analysis?**

105 A. MidAmerican assigns revenue requirements from the first stage of the cost of
106 service analysis to the following customer classes:

- 107 • Small Volume (defined as Rates SVF, ST, STM)
- 108 • Medium Volume (defined as MVF, MT, MTM)
- 109 • Large Volume (defined as LVF, LT, LVI, CPS)

110 **Q. What method for allocating peaking facilities costs to customer class is**
111 **MidAmerican using in its cost of service analyses?**

112 A. MidAmerican allocates the cost of peaking facilities to customer class based on
113 estimated design day peak demand for sales service customers in each class.

114 **Q. How does MidAmerican estimate design day peak demand by customer**
115 **class?**

116 A. For each customer class, MidAmerican conducts a simple regression analysis of
117 billing sales to billing month heating degree days similar to the weather
118 normalization procedures that I explain later in this testimony. This analysis
119 produces two values for each class; a constant value which represents the
120 amount of billing sales for each class in a month assuming zero heating degree
121 days (a summer month, for example), and a slope value that represents the
122 incremental usage in a month for that class for every increase of one heating
123 degree day. These two values can be used to describe a formula that can
124 estimate monthly or daily usage for every class for any presumed number of
125 heating degree days. For the purpose of estimating design day load, the
126 calculation divides the constant value by 30.4 to convert from a monthly value
127 to a daily value, and adds to that the product of the slope value multiplied by 85
128 degree days which is the assumed design day value. This calculation results in
129 an estimate of design day load for each customer class.

130 **Q. You mentioned that peaking facilities are allocated to customer class based**
131 **on sales service design day loads. Why are transport loads excluded from**
132 **this calculation?**

133 A. MidAmerican's peaking facilities are used to provide MidAmerican-owned gas
134 to sales service customers at times of high peak demand on the system. Peaking

135 facilities are generally not used to provide service to transport customers.
136 Therefore, peaking facilities are allocated to class on the basis of sales service
137 design day loads.

138 **Q. Please describe how MidAmerican allocates the revenue requirement**
139 **associated with distribution mains to customer class.**

140 A. Distribution mains costs are allocated to customer groups based on a
141 combination of a design day allocator and a total throughput allocator and a
142 split-system approach to distinguish the mains system between peaking
143 functions and total throughput functions.

144 **Q. Why are mains costs allocated between an average function and a peaking**
145 **function?**

146 A. MidAmerican's gas cost of service study recognizes that the primary purpose of
147 the distribution mains system is to deliver gas to customers on a year-round
148 basis, but that the mains system needs to be sized in order to accommodate gas
149 loads on design day conditions. For this reason, the costs of owning, operating,
150 and maintaining the mains system is split into two components; a peaking
151 component and an average load component.

152 **Q. How are the costs for distribution mains split between the peaking**
153 **component and the average load component?**

154 A. The cost associated with distribution mains is split between the peaking
155 component and the average component based on the system annual capacity
156 factor, where the system capacity factor is calculated as total weather-
157 normalized system throughput divided by 365 days divided by estimated design

158 day throughput. MidAmerican's South Dakota capacity factor in this case is
159 estimated to be 25%. Therefore, 75% of the plant value and associated O&M
160 for mains is assigned to the peaking component and 25% is assigned to the
161 average component.

162 **Q. How are the costs for the peaking component of distribution mains**
163 **allocated to customer class?**

164 A. The cost associated with the peaking component of mains is allocated to
165 customer class based on estimated total design day throughput. The method
166 used to estimate design day throughput is identical to the methods described
167 above for peaking facilities, with the difference being that for mains, total
168 throughput is used, including transport loads.

169 **Q. How are the costs for the average component of distribution mains**
170 **allocated to customer class?**

171 A. The cost associated with the average component of mains is allocated to
172 customer class based on total weather-normalized annual throughput, as
173 estimated through the weather normalization process described later in my
174 testimony.

175 **Q. Please describe how MidAmerican allocates the revenue requirement**
176 **associated with services to customer class.**

177 A. Service costs are allocated to customer classes based on a weighted number of
178 customers calculation. Customer weights in each class are calculated based on
179 the ratio of the current average cost of service installations (per customer)

180 required to serve particular customer groups to the current average cost of a
181 service installation for small volume customers.

182 **Q. Please describe how MidAmerican allocates the revenue requirement**
183 **associated with meters to customer class.**

184 A. In accordance with MidAmerican's proposal to establish a separate meter
185 charge based on the specific type of meter installed at each customer location
186 described later in my testimony, MidAmerican is not allocating the costs of
187 meters directly to customer class. Instead, MidAmerican is allocating the cost
188 of meters to four separate meter classes, and these classes will be the basis for
189 the metering charge. These classes are as follows:

- 190 • Class 1: 0 to 675 cubic feet per hour
- 191 • Class 2: 675 to 3,000 cubic feet per hour
- 192 • Class 3: 3,000 to 11,000 cubic feet per hour
- 193 • Class 4: Over 11,000 cubic feet per hour

194 Metering costs are allocated to metering classes based on a weighted number of
195 meters calculation in each class. Meter weights in each class are calculated
196 based on the ratio of the current average cost of a meter installation in each
197 class to the current average cost of a meter installation in Class 1.

198 **Q. Please describe how MidAmerican allocates the revenue requirement**
199 **associated with regulators to customer class.**

200 A. Regulator costs are allocated to customer classes based on a weighted number
201 of customers calculation. Customer weights in each class are calculated based
202 on the ratio of the current average cost of regulator installations (per customer)

203 required to serve particular customer groups to the current average cost of a
204 regulator installation for small volume customers.

205 **Q. Please describe how MidAmerican allocates the revenue requirement**
206 **associated with industrial meters to customer class.**

207 A. Industrial meter costs are allocated to customer classes based on the total
208 number of industrial customers in each class.

209 **Q. Please describe how MidAmerican allocates the revenue requirement**
210 **associated with the customer accounts function to customer class.**

211 A. Customer accounts costs are allocated to customer classes based on a weighted
212 number of customers calculation. Customer weights in each class are calculated
213 based on the ratio of the current cost of providing customer service and key
214 account management functions (per customer) to particular customer groups to
215 the current cost of providing customer service functions to small volume
216 customers.

217 **Q. Please describe how MidAmerican allocates the revenue requirement**
218 **associated with transportation administration to customer class.**

219 A. Transportation administration costs are allocated to customer classes based on
220 the total number of transport customers in each class.

221 **Q. What are the results of MidAmerican's gas cost of service study?**

222 A. Schedule B shows the results of MidAmerican's cost of service analysis.
223 Schedule B shows the allocation of revenue requirements to function and the
224 allocation of the costs associated with each function to customer class.

225 **Q. Has MidAmerican provided a copy of its gas cost of service study?**

226 A. Yes. A full and complete working copy of MidAmerican's gas cost of service
227 and rate design model has been provided as a workpaper to Statement O in the
228 gas filing requirements.

Rate Design Considerations and Methods

229 **Q. Please describe the relationship between cost of service results and the**
230 **goals of rate design.**

231 A. An important goal of rate design is to develop prices for natural gas service to
232 retail customers that are intended to recover the Company's approved revenue
233 requirement and that reflect the cost of providing service to retail customers.
234 MidAmerican is submitting a full set of rates based upon the cost of service
235 analysis provided in this case. The rate design offered by MidAmerican is based
236 directly on cost of service, is designed to recover MidAmerican's proposed
237 revenue requirement, and reflects the costing and pricing principles that were
238 used to develop the cost of service study. Detailed financial information from
239 the cost of service analysis is used to develop the individual components of the
240 rate design.

241 **Q. What rates is MidAmerican proposing to implement in this case?**

242 A. MidAmerican is proposing to implement rates for the following rate classes:

- 243 • Small Volume (defined as Rates SVF, ST, STM)
- 244 • Medium Volume (defined as MVF, MT, MTM)
- 245 • Large Volume (defined as LVF, LT, LVI, CPS)

246 Rates for current rate classes within the general categories listed above are
247 identical with the exception of LVI, which does not contain the demand charges

248 that are included in rates LVF and LT. The current rate codes SSS, LSS, and
249 SVI are being eliminated as described in the direct testimony of MidAmerican
250 witness Debra Kutsunis. In addition, MidAmerican is proposing to establish a
251 separate meter charge for customers based on the size of the gas meter installed
252 at their location. Metering costs will not be included in the normal monthly
253 customer charge, but will appear separately in the tariff and on the bill as a
254 meter charge specific to each customer's meter type.

255 **Q. Please describe the basic structure of MidAmerican's proposed metering**
256 **charge.**

257 A. MidAmerican's proposed metering charge will be a flat dollars per month
258 charge to each customer based on the approximate size of the meter in place at
259 the customer's location. Four different classifications are proposed based on the
260 size and capacity of the meter. Because larger and higher capacity meters are
261 more expensive than smaller and lower capacity meters, the charges increase
262 for higher metering classes. The proposed classes are as follows:

- 263 • Class 1: 0 to 675 cubic feet per hour
- 264 • Class 2: 675 to 3,000 cubic feet per hour
- 265 • Class 3: 3,000 to 11,000 cubic feet per hour
- 266 • Class 4: Over 11,000 cubic feet per hour

267 **Q. Please explain MidAmerican's rationale for utilizing a separate meter**
268 **charge instead of including the meter charge in the monthly service charge.**

269 A. The meter size required by a customer is dependent upon the connected load the
270 customer may require to serve gas-fired equipment. Establishing a "typical" gas

271 meter size and resulting average cost of metering for a customer class,
272 particularly for the medium and large volume classes, can shift the higher cost
273 of larger meters to smaller volume customers, thus providing a subsidy to larger
274 volume customers.

275 **Q. How are the various cost components of the class cost of service study used**
276 **in the design of MidAmerican's proposed rates?**

277 A. Schedule C shows the derivation of rates for each of MidAmerican's proposed
278 rates. It maps out for each rate how the different components of cost of service
279 are used to build the rate.

280 **Q. Do you have a schedule that shows MidAmerican's proposed rates?**

281 Schedule D provides a complete set of proposed rates for MidAmerican in this
282 filing.

Gas Weather Normalization

283 **Q. What is the purpose of the gas weather normalization pro forma and why**
284 **is it an important issue in this case?**

285 A. MidAmerican estimates that about 65% of total natural gas throughput on
286 MidAmerican's South Dakota systems is used for heating and is therefore
287 weather dependent. As a result, the level of annual revenue that is collected
288 from volumetric charges associated with this natural gas usage is dependent on
289 how cold the heating season is. Just as in the electric business, cold winters will
290 result in MidAmerican collecting a higher level of revenue than it normally
291 otherwise would, and mild winters will result in MidAmerican collecting a
292 lower level of revenue. Just as in the electric business, the purpose of the

293 weather normalization pro forma adjustment is to determine a level of retail
294 sales and revenues under existing rates that could be reasonably expected given
295 normal weather conditions, thus eliminating the effect on test year retail sales
296 and revenues of having unusually mild or extreme weather during the test year.

297 **Q. What classes is MidAmerican proposing to include in the weather**
298 **normalization pro forma adjustment for natural gas sales?**

299 A. MidAmerican is proposing weather normalization pro forma adjustments for
300 the following rate classes:

- 301 • Rate SVF (residential and commercial)
- 302 • Rate MVF (residential and commercial)
- 303 • Rate ST
- 304 • Rate MT
- 305 • Rate LT
- 306 • Rate STM
- 307 • Rate LTM

308 **Q. What is the value of the proposed weather normalization pro forma**
309 **adjustment?**

310 A. The weather normalization pro forma adjustment reduces total test year natural
311 gas distribution revenue by \$1,386,223. The weather normalization pro forma
312 adjustment for both revenue and therm sales by class is provided in Schedule E.

313 **Q. What weather data is MidAmerican using as the basis for the natural gas**
314 **pro forma adjustment?**

315 A. For natural gas, MidAmerican is basing its weather normalization adjustment
316 on monthly weather data from the NOAA Sioux Falls weather station. Monthly
317 heating degree days with a 55 degree base are used to model the heating
318 component of weather-sensitive natural gas sales. Normal weather is defined to
319 be the official 30-year NOAA daily normal (1981-2010) for Sioux Falls.

320 **Q. Please describe the methodology MidAmerican is using to determine the**
321 **sales component of the weather normalization pro forma.**

322 A. MidAmerican's weather normalization methodology for normalizing annual
323 therm sales by customer class is provided in Schedule F.

324 **Q. Is the methodology MidAmerican is using to determine the sales**
325 **component of the weather normalization pro forma a departure from**
326 **previously used methodologies by MidAmerican in South Dakota?**

327 A. Yes. MidAmerican's proposed methodology for determining the sales
328 component of the weather normalization pro forma adjustment is a departure
329 from previous methodologies in four significant ways:

- 330 • MidAmerican is using a simple regression analysis to estimate the heating
331 sensitivity of natural gas sales for each customer class. This differs from the
332 arithmetic methodology used in the past.
- 333 • MidAmerican is using weather data from a single weather station in South
334 Dakota; that being the NOAA weather station at Sioux Falls (Foss Field).
335 This is a departure from past practice that utilized weather data from seven
336 different weather stations in MidAmerican's South Dakota service territory.

337 • MidAmerican is using a 55 degree day base for defining the value of
338 heating degree days, which is different than the 65 degree day base
339 traditionally used in the past.

340 • MidAmerican is defining billing month heating degree days using a 60/40
341 weighting instead of a traditional 50/50 weighting. This means that billing
342 month degree days for a given month are to be defined to be 40% of the
343 calendar month degree days for that month and 60% of the calendar month
344 heating degree days for the month immediately preceding that month. This
345 differs from the traditional 50/50 weighting used in the past.

346 **Q. Why is MidAmerican moving away from the arithmetic model that has**
347 **been used in the past for weather normalizing gas sales and moving**
348 **towards a more statistical approach?**

349 A. There are two reasons MidAmerican is moving from the previously used
350 arithmetic method to a more statistical method. The first is that the statistical
351 method is actually easier to calculate than the arithmetic method used in the
352 past. The second, and far more important, reason is that use of statistical
353 methods allow MidAmerican and other stakeholders to evaluate the accuracy of
354 the assumptions used in weather normalization in a way that the old arithmetic
355 model did not allow for. The arithmetic model produced results, but did not
356 give any indication of whether the results were accurate or if the assumptions
357 behind the results reflected the reality of how customers use natural gas. The
358 only judgment that could be made as to the quality of the results was if the
359 assumptions “seemed” reasonable. Use of statistical methods takes away the

360 need for guesswork concerning the judgment of assumptions and allows
361 MidAmerican and other stakeholders to objectively compare the accuracy of
362 one model versus another, and by extension one set of assumptions versus
363 another, with the goal of achieving the most accurate results possible.

364 **Q. Why is MidAmerican using a definition of heating degree days based on a**
365 **55 degree base instead of 65 degrees, and using a 60/40 weighting instead of**
366 **the 50/50 weighting that has been used in the past?**

367 A. MidAmerican has found that defining heating degree days using a 55 degree
368 base and a 60/40 weighting between previous month and current month degree
369 days more accurately reflects the realities of how MidAmerican’s customers use
370 natural gas than the previous 65 degree base and 50/50 weighting. This
371 improved accuracy improves the quality and accuracy of the weather
372 normalization calculation.

373 The table below shows a comparison by rate of the accuracy achieved in
374 modeling natural gas sales to weather for MidAmerican’s proposed definition
375 of weather and the status quo definition.

Rate	Standard Error Proposed Model (therms)	Standard Error Status Quo (therms)	Percentage Increase in Accuracy
SVF Residential	2.21	9.07	76%
SVF Commercial	19.54	40.16	51%
MVF Commercial	125.16	206.39	39%
STM	31.69	32.29	2%
MTM	158.80	349.77	55%
ST	145.85	183.59	19%
MT	612.26	449.30	-36%
LT	7406.12	6022.78	-23%

376 The data shows that for most classes, the standard error of the model (a
377 common method of determining how well the model fits the data) is lower, and
378 in some cases significantly lower, for MidAmerican's 55 degree 60/40
379 definition of weather than the standard 65 degree 50/50 definition. Given that
380 data for degree days with a 55 degree base is just as easily obtainable as for the
381 standard definition of degree days and the improvement in accuracy is
382 considerable, especially in the rate classes where the impact of weather is
383 highest (SVF and MVF), MidAmerican's use of the 55 degree base with a
384 60/40 weighting is appropriate and desirable.

385 **Q. Please describe the methodology MidAmerican is using to determine the**
386 **revenue component of the weather normalization pro forma.**

387 A. MidAmerican's methodology for determining the revenue component of the
388 weather normalization pro forma adjustment is provided in Schedule F.

389 **Q. Does this conclude your prepared direct testimony?**

390 A. Yes, it does.