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Draft Resolution

TransCanada-Keystone Pipeline

9/6/07

Whereas, on April 19, 2006 TransCanada Pipeline Limited of Calgary, Alberta, Canada filed an application on behalf of TransCanada-Keystone Pipeline LLC with the U.S. State Department for a Presidential permit to cross the border and build a 1,078 mile 30-inch buried steel pipeline for the purpose of moving crude oil from the oil sands area of Hardisty, Canada through North Dakota and South Dakota to refineries in Illinois, Oklahoma and eventually Texas, and

Whereas, on April 27, 2007 TransCanada Pipelines Limited of Calgary, Alberta, Canada filed an application with the South Dakota Public Utilities Commission (SDPUC) for a permit to construct and operate the TransCanada-Keystone Pipeline LLC, 220 miles 30-inch buried steel pipeline for the purpose of moving crude oil from the oil sands area of Hardisty, Canada through North Dakota and South Dakota to refineries in Illinois, Oklahoma and eventually Texas, and

Whereas, as currently planned, the TransCanada-Keystone Pipeline route will cross the service areas of seven (7) rural water systems in South Dakota, including: Brown-Day-Marshall RWS, WEB RWS, Clark RWS, KingBrook RWS, Mid-Dakota RWS, Hanson RWS, and B-Y RWS and could impact water systems which draw water supply from the Missouri River downstream of Yankton, SD; all of which provide quality drinking water to towns, farms, homes, businesses, dairies, schools, and ethanol plants in eastern South Dakota, and if the oil line is extended to the oil refinery being proposed at Elk Point, SD a branch pipeline could cross the Clay RWS, and

Whereas, based on information filed with the South Dakota PUC and the U.S. State Department, as currently designed, the TransCanada-Keystone Pipeline will operate at pressures ranging from 1,400 psi to 1,700 psi and will transport 435,000 to 591,000 barrels of oil per day, which at 42 gallons per barrel equals 18,270,000 to 24,822,000 gallons of crude oil per day, and that the crude oil will be heated up to 80 degrees so that the thick crude can be pumped and moved through the pipeline, and will contain Benzene, Hydrogen Sulfide, Toluene and other chemicals and elements which are consider toxic and pollutants by the US Environmental Protection Agency if released into

33 the environment, which are elements rural water systems test for as part of the Safe Drinking
34 Water Act requirements, and
35
36 Whereas, on August 23, 2007 TransCanada Pipeline informed the SDPUC and interveners that
37 April 30, 2007 TransCanada had secured a "Special Permit" from the U.S. Department of
38 Transportation, Pipeline and Hazardous Materials Safety Administration (PHMSA) to operate the
39 Keystone Pipeline at pressures 11% higher than other oil pipelines in the U.S.A. The special
40 permit allows TransCanada to operate the Keystone Pipeline at 80% of the pipes design factor
41 while other oil pipelines in the U.S.A. that have operated at 72% or less of pipe design factor and
42 which even at lower operating pressures than TransCanada is proposing, have had some history of
43 leaks and pipeline failures, including the TransAlaska Pipeline which had a leak or leaks every year
44 for the 25 years of operation, and (80 – 72 = 8 : 72 = 11%)
45
46 Whereas, during public information meetings held in 2007, TransCanada-Keystone engineers
47 stated that in order to secure the more than 1,078 miles of steel pipe needed to construct the
48 TransCanada-Keystone Pipeline in 2008 so that it will operational in 2009, that some of the steel
49 pipe will be purchased from manufacturing companies located in China and that TransCanada will
50 attempt to have their own inspectors inspect the pipe during the manufacturing and shipping
51 process, and that the pipe wall thickness proposed by TransCanada-Keystone will be 0.375 inch
52 thick, and a thicker walled pipe would provide greater safety and protection for South Dakota , and
53
54 Whereas, when asked in public meetings about liability and cleanup of oil spills TransCanada-
55 Keystone officials have said that if for any reason TransCanada doesn't cleanup an oil spill the
56 U.S. federal government would take charge and cleanup the site as part of the "super fund"
57 program, and
58
59 Whereas, in the event of a petroleum spill or oil leak on this high pressure crude oil pipeline, it is
60 very likely that the crude oil will come in contact with the PVC plastic pipelines that are used by all
61 rural water systems, and that such contact will do damage to PVC water lines and oil products
62 could enter the pipelines and pollute and contaminate drinking water supplies, as confirmed by an

63 engineering study completed by Iowa State University, commissioned by the AWWA
64 (American Water Works Association); and

65
66 Whereas, pages 1 and 19 of a report dated May 1, 2006, prepared by DNV Consultants, a risk
67 consultant for TransCanada, filed with the SDPUC shows that oil leaks of less than 1.5% pipe
68 volume may not be noticed or detected by the SCADA computer control systems TransCanada will
69 be using and may not be found for as long as 90 days, which could result in oil leaks of 369,847
70 gallons per day (8,806 barrels per day) which figures out to 11 million gallons of crude oil per
71 month or 33 million gallons of crude oil over 3 months, and

72
73 Whereas, the TransCanada-Keystone Pipeline is routed through and across aquifers identified by
74 groundwater studies completed by the SD Geological Survey and the US Geological Survey, and
75 through and across shallow aquifers located in Marshall, Day, Clark, Beadle and other counties of
76 South Dakota, and

77
78 Whereas, a leak or oil spill from a high pressure oil pipeline like TransCanada-Keystone Pipeline
79 could pollute and damage underground aquifers that are the only reliable water source and water
80 supply for farms, towns and rural water systems, and

81
82 Whereas, the TransCanada-Keystone Pipeline is proposing to cross the Missouri River
83 immediately south of Yankton, SD which if it were to leak or fail could impact the scenic designated
84 section of the Missouri River and could impact or increase the risk of impact to water quality of that
85 stretch of the river which serves as an indirect water source for the Lewis & Clark Regional Water
86 System which supplies water to Sioux Falls, SD and a number of rural water systems, cities and
87 towns in south eastern South Dakota, northwest Iowa, and southwest Minnesota; and

88
89 Whereas, land acquisition agents have been contacting the 660 landowners along the proposed
90 220 mile pipeline route in South Dakota, asking for a 100 ft easement which includes wording
91 asking for "one or more pipelines", often cutting across or through the middle of quarter sections or
92 half sections of farm land and not going along the fence line or quarter line, and TransCanada is
93 offering a one time payment ranging from \$1,700 to \$2,600 per acre (in Marshall and Day County)

94 depending on land use, which figures out to around \$34 to \$52 per acre over 50 years, and cash
95 rent in the area currently runs around \$100 to \$140 per acre per year and doesn't carry with it the
96 liability or risk of an oil leak that a high pressure oil pipeline like TransCanada-Keystone places on
97 the land, and

98

99 Whereas, even though the SDPUC has scheduled formal hearings on the permit application
100 starting on December 3, 2007 and may not reach a decision until as late as April 27, 2008, and
101 even though the U.S. State Department is conducting an Environmental Impact Statement (EIS)
102 review required by federal law and for which written comments are due September 31, 2007 and a
103 final report is expected to be issued in early 2008; on **August 23, 2007 TransCanada sent letters**
104 to landowners along the proposed Keystone Pipeline route informing them that if they didn't sign
105 TransCanada's easement and accept their easement payment offer by August 31, 2007, that
106 TransCanada **would proceed with eminent domain and condemnation** of privately owned
107 lands, even though no permit has yet been issued by the SD PUC, and TransCanada has no right
108 or authority under South Dakota law to claim the right of "eminent domain" until such time as a
109 permit has been issued and the deadline for appeals in Circuit Court have passed; and

110

111 Whereas, while counties, cities, utilities and rural water systems in South Dakota that serve the
112 community have the right of eminent domain as a last resort, they use it sparingly and landowners
113 can appeal to local boards of directors and commissions for relief or negotiation, which is not an
114 option available to landowners in the case of TransCanada which is a private investor owned
115 foreign oil company located in Calgary, Alberta, Canada, and

116

117 Therefore, Be It Resolved, that the South Dakota Association of Rural Water Systems (SDARWS)
118 does hereby urge the SD Public Utilities Commission, Department of Environment and Natural
119 Resources, South Dakota Legislature, the Governor, the Attorney General of South Dakota, and
120 the South Dakota Congressional Delegation to protect rural water systems, ground water supplies
121 and communities they serve by imposing conditions on any permit issued to Keystone Pipeline that
122 will assure every protection possible under federal and state laws against oil leaks and "spills" and
123 in the event of an oil leak or spill, that TransCanada-Keystone Pipeline LLC, TransCanada Pipeline
124 LP, TransCanada Corporation, Conoco-Phillips and other investors be held financially and legally

125 liable for all costs incurred to South Dakota landowners, communities, counties and rural water
126 systems, and

127

128 Further, that SDARWS would ask for a pipe wall thickness greater than the 0.375 inch being
129 proposed by TransCanada-Keystone, up to as much as 0.75 inch wall thickness when crossing
130 through shallow aquifer areas, rural water systems and near schools, creeks, rivers, homes, road
131 crossing and highway systems, and

132

133 Further, that one of the conditions imposed on the permit by the SD Public Utilities Commission
134 and the State of South Dakota be a fee or tariff on each barrel of oil that passes through South
135 Dakota on the TransCanada-Keystone Pipeline in the amount of \$0.15 per barrel which would
136 amount to \$23,816,250 per year at 435,000 barrels per day and \$32,357,250 per year at 591,000
137 barrels per day. That high quality and accurate metering device be installed at TransCanada's
138 expense where the pipeline enters the state at the North Dakota Line and leaves the state at
139 Yankton, SD, which will be monitored and maintained by the SD Revenue Department which will
140 be charged with collection of the fee or tariff with the funds collected to be placed in an interest
141 bearing reserve fund to be used to cover the cost of oil spill cleanup, damage to private property,
142 impact to groundwater supplies, impacts to rural water systems, and other costs related to the
143 operating on the TransCanada-Keystone Pipeline, and

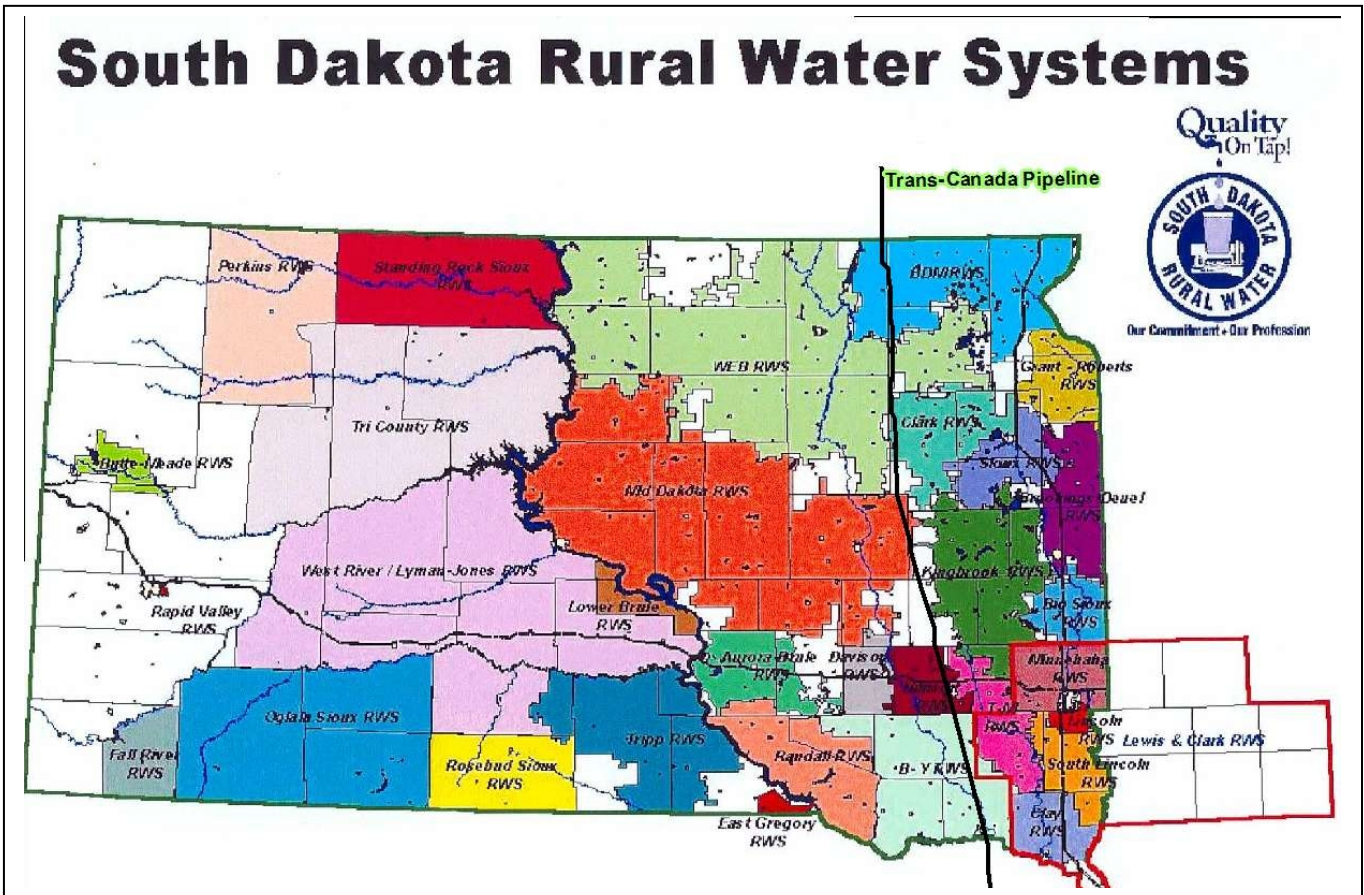
144

145 Further, that the PUC, the Governor, Attorney General and the SD Congressional Delegation are
146 hereby asked to send letters to TransCanada Pipeline LP and TransCanada-Keystone Pipeline
147 LLC admonishing that they stop threatening condemnation when they don't yet have the authority
148 or right under the law to do so, and stop all land acquisition until after the PUC hearing process and
149 the EIS process have been completed and a permit decision has been made and the process has
150 been allowed to run its course, including any appeals, and that they be asked to negotiate in good
151 faith with South Dakota landowners, farmers and taxpayers, and

152

153 Further, that in the interest of the public's right to know, that the SDARWS ask the SD PUC to
154 release all information filed on April 27, 2007 and filed since that date as part of the TransCanada-
155 Keystone Pipeline permit application and that the PUC hearings process be delayed at least 90

156 days because of the delay TransCanada caused in release of this information, to give the people of
157 South Dakota time to review the information filed and that the information be placed on file with the
158 County Auditor of each county crossed by the proposed project and that the SDPUC hold hearings
159 out along the pipeline route at Yankton, Alexandria, Clark and Britton to make it easier and less
160 costly for landowners, farmers and the public to participate in the formal hearing process, and
161
162 Now therefore, be it resolved that SDARWS has serious reservations and concerns with the
163 TransCanada-Keystone Pipeline and asks that state approvals be withheld and decision reserved
164 until such time as the issues raised herein have been resolved to the satisfaction of the rural water
165 systems and communities that would be crossed by the TransCanada-Keystone Pipeline.





186

187

188 The Athabasca Oil Sands in Alberta, Canada.

189 The **Athabasca Oil Sands** are a large deposit of oil-rich [bitumen](#) located in northern [Alberta, Canada](#). These [oil sands](#)
 190 consist of a mixture of crude bitumen (a semi-solid form of crude oil), silica sand, clay minerals, and water. The
 191 Athabasca deposit is the largest of three oil sands deposits in Alberta, along with the [Peace River](#) and [Cold Lake](#)
 192 deposits. Together, these oil sand deposits cover about 141 000 km² of sparsely populated [boreal forest](#) and [muskeg](#)
 193 (peat [bogs](#)). The Athabasca oil sands are named after the [Athabasca River](#) which cuts through the heart of the deposit,
 194 and traces of the heavy oil are readily observed on the river banks. [Historically](#), the bitumen was used by the
 195 indigenous [Cree](#) and [Dene Aboriginal peoples](#) to waterproof their canoes. The oil deposits are located within the
 196 boundaries of [Treaty 8](#), and several [First Nations](#) of the area are involved with the sands. The oil sands were first seen
 197 by Europeans in 1788.

198 The key characteristic of the Athabasca deposit is that it is the only one shallow enough to be suitable for [surface](#)
 199 [mining](#). About 10% of the Athabasca oil sands are covered by less than 75 metres (250 feet) of [overburden](#). The
 200 mineable area as defined by the Alberta government covers 37 contiguous townships (about 3400 square kilometres or
 201 1300 square miles) north of the city of [Fort McMurray](#). The overburden consists of 1 to 3 metres of water-logged
 202 [muskeg](#) on top of 0 to 75 metres of clay and barren sand, while the underlying oil sands are typically 40 to 60 metres
 203 thick and sit on top of relatively flat limestone rock. As a result of the easy accessibility, the world's first oil sands mine
 204 was started by Great Canadian Oil Sands (now [Suncor](#)) back in 1967. The [Syncrude](#) mine (the biggest mine in the
 205 world) followed in 1978, and the Albian Sands mine (operated by [Shell Canada](#)) in 2003. All three of these mines are
 206 associated with bitumen [upgraders](#) that convert the unusable bitumen into [synthetic crude](#) oil for shipment to [refineries](#)
 207 in Canada and the United States.

208 The Athabasca oil sands are primarily located in and around the city of [Fort McMurray](#) which was still, in the late
 209 1950s, primarily a wilderness outpost of a few hundred people whose main economic activities included fur trapping
 210 and salt mining. Since the [energy crisis](#) of the 1970s, Fort McMurray has been transformed into a [boomtown](#) of 80,000

211 people struggling to provide services and housing for migrant workers, many of them from Eastern Canada, especially
212 [Newfoundland](#).

Contents

[\[hide\]](#)

[1_Estimated oil reserves](#)

[2_Economics](#)

[3_Oil Sands Production](#)

[4_Extraction of oil](#)

[5_Geopolitical importance](#)

[6_Indigenous peoples of the](#)

area

[7_Environmental impacts](#)

[8_Oil sand companies](#)

[9_See also](#)

[10_References](#)

[11_External links](#)

213 [\[edit\]](#) Estimated oil reserves

214 Alberta Government calculates that about 28 billion cubic metres (174 billion barrels) of crude bitumen are
215 economically recoverable from the three Alberta oil sands areas at current prices using current technology. This is
216 equivalent to about 10% of the estimated 1,700 and 2,500 billion barrels of bitumen in place.^[1] Alberta estimates that
217 the Athabasca deposits alone contain 5.6 billion cubic metres (35 billion barrels) of surface mineable bitumen and 15.6
218 billion cubic metres (98 billion barrels) of bitumen recoverable by [in-situ](#) methods. These estimates of Canada's [oil](#)
219 [reserves](#) caused some astonishment when they were first published but are now largely accepted by the international
220 community. **This volume places Canadian proven oil reserves second in the world behind those of [Saudi Arabia](#).**

221 The method of calculating economically recoverable reserves that produced these estimates was adopted because
222 conventional methods of accounting for reserves gave increasingly meaningless numbers. They made it appear that
223 Alberta was running out of oil at a time when rapid increases in oil sands production were more than offsetting declines
224 in conventional oil, and in fact most of Alberta's oil production is now [non-conventional oil](#). Conventional estimates of [oil](#)
225 [reserves](#) are really calculations of the geological risk of drilling for oil, but in the oil sands there is very little geological
226 risk because they outcrop on the surface and are extremely easy to find. **One risk is economic risk of low oil prices and**
227 **with the [oil price increases of 2004-2006](#), this economic risk evaporated.**

228 The Alberta estimates in some ways are extremely conservative, since they assume a recovery rate of around 20% of
229 bitumen in place, whereas oil companies using the new [steam assisted gravity drainage](#) method of extracting bitumen
230 report that they can recover over 60% with little effort. These much higher recovery rates probably mean that the
231 ultimate production could be several times as high as the already very large government estimates.

232 At rate of production projected for [2015](#), about 3 million barrels per day, the Athabasca oil sands reserves would last
233 over 400 years. ^[2] However, production cannot increase to those levels without a huge influx of workers into northern
234 Alberta, which by [2006](#) was already occurring. This need created a severe labor shortage in Alberta, which by [2007](#)

235 drove unemployment rates in Alberta and adjacent British Columbia to the lowest levels in history. Even as far away as
236 the Atlantic Provinces, where workers were leaving to work in Alberta, unemployment rates fell to levels not seen for
237 over 100 years.^[3] These manpower limitations imply that, while Alberta is capable of being a major player on the world
238 oil market for the rest of this century, it does not have enough population to replace the [Middle East](#) as the main source
239 of American, European and Asian supply.^[citation needed]

240 The [Venezuelan Orinoco tar sands](#) site may contain more oil sands than Athabasca (see [tar sands](#) article). However,
241 while the Orinoco deposits are less viscous and more easily produced using conventional techniques (the Venezuelan
242 government prefers to call them "extra-heavy oil"), they are too deep to access by surface mining.



243

244 

245 Minesite at Syncrude's Mildred Lake plant

246 [\[edit\]](#) Economics

247 Despite the large reserves, the cost of extracting the oil from the sand has historically made production of the oil sands
248 unprofitable - the cost of selling the extracted crude would not cover the direct costs of recovery; labour to mine the
249 sands and fuel to extract the crude.

250 In mid-2006, the National Energy Board of Canada estimated the operating cost of a new mining operation in the
251 Athabasca oil sands to be \$9 to \$12 per barrel, while the cost of an in-situ SAGD operation (using dual horizontal
252 wells) would be \$10 to \$14 per barrel. This compares to operating costs for conventional oil wells which can range from
253 less than \$1 per barrel in Iraq and Saudi Arabia to \$6 and up in the United States and Canada.

254 In addition, the capital cost of the equipment, such as the huge machines required to mine the sands and the dump
255 trucks used to haul it to processing make capital costs a major consideration in starting production. **The NEB estimates
256 that capital costs raise the total cost of production to \$18 to \$20 per barrel for a new mining operation and \$18 to \$22
257 per barrel for a SAGD operation. This does not include the cost of upgrading the crude bitumen to synthetic crude oil,
258 which makes the final costs \$36 to \$40 per barrel for a new mining operation.**

259 Therefore, although high crude prices make the cost of production very attractive, sudden drops in price leaves
260 producers unable to recover their enormous capital costs - although the companies are well financed and can tolerate
261 long periods of low prices since the capital has already been spent and they can almost always cover incremental
262 operating costs.

263 However, the development of commercial production is made easier by the fact that exploration costs are virtually nil.
264 Such costs are a major factor when assessing the economics of drilling in a traditional oil field. The location of the oil
265 deposits in the tar sands are well known and an estimate of recovery costs can usually be made easily. Most
266 important, the oil sands are in a politically stable area - there is not another region in the world with energy deposits of

267 this magnitude where it would be less likely that these expensive installations would be [confiscated](#) by a hostile
268 national government, or be endangered by a [war](#) or [revolution](#).

269 As a result of the [Oil price increases of 2004-2006](#), the economics of oil sands have improved dramatically. At a world
270 price of \$50 per barrel, the NEB estimates an integrated mining operation would make a rate return of 16 to 23 percent,
271 while a SAGD operation would return 16 to 27 percent. Prices in 2006 have been considerably higher than that. As a
272 result, capital expenditures in the oil sands announced for the period 2006 to 2015 exceed \$100 billion, which is twice
273 the amount projected as recently as 2004. However, due to an acute labour shortage which has developed in Alberta,
274 it is not likely that all these projects can be completed.

275 At present the area around [Fort McMurray, Alberta](#), has seen the most effect from the increased activity in the oil
276 sands. However, although jobs are plentiful, housing is in short supply and expensive. People seeking work often
277 arrive in the area without arranging accommodation, driving up the price of temporary accommodation. The area is
278 isolated, with only a two-lane road connecting it to the rest of the province, and there is pressure on the government of
279 [Alberta](#) to improve road links as well as hospitals and other infrastructure.^[4]

280 Despite the best efforts of companies to move as much of the construction work as possible out of the Fort McMurray
281 area, and even out of Alberta, the shortage of skilled workers is spreading to the rest of the province.^[5] Even without
282 the oil sands, the Alberta economy would be very strong, but development of the oil sands has resulted in the strongest
283 period of economic growth ever recorded by a Canadian province and driven Alberta's unemployment rates to the
284 lowest levels in history.^[6]

285 [\[edit\]](#) Oil Sands Production

286 The Athabasca oil sands first came to the attention of European [fur traders](#) in 1719 when Wa-pa-su, a [Cree](#) trader,
287 brought a sample of the oil sands to the [Hudson's Bay Company](#) post at [Fort Churchill](#). In 1778, fur trader [Peter Pond](#)
288 became the first white man to see the outcroppings along the Athabasca River and he noted that the native people
289 used it to waterproof their [canoes](#). In 1883, C. Hoffman of the [Geological Survey of Canada](#) tried separating the
290 bitumen from oil sand with the use of water, and reported that it separated readily. However, it was nearly a century
291 before extracting it became commercially viable. [Dr. Karl Clark](#) of the University of Alberta, perfected a steam
292 separation process for the tar sands in 1926.

293 Commercial production of oil from the Athabasca oil sands began in 1967, when [Great Canadian Oil Sands](#) (now
294 Suncor) opened its first mine, producing 30,000 barrels per day of synthetic crude oil. Development was inhibited by
295 declining world oil prices, and the second mine, operated by the [Syncrude](#) consortium, did not begin operating until
296 1978, after the [1973 oil crisis](#) sparked investor interest. However, the [price of oil](#) subsided afterwards, and although the
297 [1979 energy crisis](#) caused oil prices to peak again, introduction of the [National Energy Program](#) by [Pierre Trudeau](#)
298 caused the oil companies and the Alberta government under Premier [Peter Lougheed](#) to pull the plug on new
299 developments. Once more, prices declined to very low levels, causing considerable retrenchment in the oil industry,
300 and the third mine, operated by [Shell Canada](#), did not begin operating until 2003. However, with [Oil price increases of](#)
301 [2004-2006](#), the existing mines have been greatly expanded and new ones are being planned.

302 According to the Alberta Energy and Utilities Board, production of crude bitumen in the Athabasca oil sands was as
303 follows:

2005 Production	m ³ /day	bbl/day
Suncor Mine	31,000	195,000
Syncrude Mine	41,700	262,000
Shell Canada Mine	26,800	169,000
In Situ Projects	21,300	134,000

TOTAL	120,800	760,000
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304 This was despite a major fire at the Suncor operation, a major turnaround at Syncrude, and operational problems at the
305 Shell operation. Combined oil production in all three Alberta oil sands areas was 169,100 m³/day or 1,065,000 barrels
306 per day

307 With planned projects coming on stream, by 2010 oil sands production is projected to reach 2 million barrels per day or
308 about two thirds of Canadian production. By 2015 Canadian oil production may reach 4 million barrels per day, of
309 which only 15% will be conventional crude oil. The [Canadian Association of Petroleum Producers](#) predicts that by 2020
310 Canadian oil production will reach 4.8 million barrels per day, of which only about 10% will be conventional light or
311 medium crude oil, and most of the rest will be crude bitumen and synthetic crude oil from the Athabasca oil sands.

312 [\[edit\]](#) Extraction of oil

313 See main article on [Oil sands extraction](#)

314 The original process of extraction used at the oil sands was developed by Dr. Karl Clark, working with the Research
315 Council of Alberta in the 1920s.^[z] Historically (since the 1960s), the oil sands have been mined in huge open pit mines
316 and extracted from the sand by variations of the Clark water-based extraction process, which separates aerated
317 bitumen from the other oil sand components in gravity settling vessels. More recently, new in-situ methods have been
318 developed to extract bitumen from deep deposits by injecting steam to heat the sands and reduce the bitumen
319 viscosity so that it can be pumped out like conventional crude oil.

320 The standard extraction process also requires huge amounts of natural gas. Currently, the oil sands industry uses
321 about 4% of the Western Canada Sedimentary Basin natural gas production. By 2015, this may increase by a factor of
322 2.5 times.^[u]

323 According to the National Energy Board, it requires about 0.4 million cubic feet of natural gas to produce one barrel of
324 synthetic crude oil, which is the energy equivalent of 6 million cubic feet of gas, so the process produces a substantial
325 net gain in energy. That being the case, it is likely that in the short term exports of natural gas to the United States will
326 be reduced to provide fuel to the oil sands plants. In the long term, however, oil upgraders will likely turn to bitumen
327 [gasification](#) to generate their own fuel. In much the same way the bitumen can be converted into synthetic crude oil, it
328 can also be converted to synthetic natural gas.

329 In-situ extraction on a commercial scale is just beginning. A project nearing completion, the Long Lake Project,^[v] is
330 designed to provide its own fuel, by on-site cracking of the bitumen mined.^[w] It is supposed to start extracting bitumen
331 in 2006, and "upgrading" of bitumen to liquid oil in 2007, producing 60,000 bbl/day of usable oil. If it works, the natural
332 gas problem becomes less of an issue and the problem of disposing of tailings disappears.

333 [\[edit\]](#) Geopolitical importance

334 The Athabasca Oil Sands are now featured prominently in international trade talks, with energy rivals [China](#), [India](#) and
335 the [United States](#) negotiating with Canada for a bigger share of the oil sands' rapidly increasing output. Output at the
336 oil sands is expected to quadruple between 2005 and 2015, reaching 4 million bbl/day, increasing their political and
337 economic importance. Although most of the oil sands production is currently exported to the United States, that could
338 change.

339 An agreement has been signed between [PetroChina](#) and [Enbridge](#) to build a 400,000 barrel-per-day pipeline from
340 [Edmonton, Alberta](#) to the west-coast port of [Kitimat, British Columbia](#) to export synthetic crude oil from the oil sands to
341 China and elsewhere in the Pacific, plus a 150,000-barrel-per-day pipeline running the other way to import condensate
342 to dilute the bitumen so it will flow. [Sinopec](#), China's largest refining and chemical company, and [China National](#)
343 [Petroleum Corporation](#) have bought or are planning to buy shares in major oil sands development.

344 India has announced plans to invest \$1 billion in the Athabasca Oil Sands in 2006. As many as four different Indian [oil](#)
345 [companies](#), such as [Oil and Natural Gas Corporation](#) and [Indian Oil Corporation](#), are involved.^[11]

346 [\[edit\]](#) Indigenous peoples of the area

347 [Indigenous peoples](#) of the area include the [Fort McKay First Nation](#) and the [Fort McMurray First Nation](#). The oil sands
348 themselves are located within the boundaries of [Treaty 8](#), signed in [1899](#). The Fort McKay [First Nation](#) has formed
349 several companies to service the oil sands industry, and will be developing a mine on their territory.^[12] However,
350 support within the First Nation for such development is not unanimous.

351 [\[edit\]](#) Environmental impacts

352 Some critics contend that government and industry measures taken to minimize environmental and health risks posed
353 by large-scale mining operations are inadequate, potentially causing damage to the natural environment.

354 The open-pit mining of the Athabasca oils sands destroys the [boreal forest](#) and [muskeg](#), as well as changing the
355 natural landscape. The Alberta government does not require companies to restore the land to "original condition" but
356 only to "equivalent land capability". This means that the ability of the land to support various land uses after
357 reclamation is similar to what existed, but that the individual land uses will not necessarily be identical.^[13] Since the
358 government considers agricultural land to be equivalent to forest land, oil sands companies have reclaimed mined land
359 to use as pasture for buffalo, rather than restoring it to the original boreal forest and muskeg.

360 For every barrel of synthetic oil produced in Alberta, more than 80 kg of [greenhouse gases](#) are released into the
361 atmosphere and between 2 and 4 barrels of waste water are dumped into [tailing ponds](#) that have replaced about 50
362 km² of forest. The forecast growth in synthetic oil production in Alberta also threatens Canada's international
363 commitments. In ratifying the [Kyoto Protocol](#), Canada agreed to reduce, by 2012, its greenhouse gas emissions by 6%
364 with respect to [1990]. In 2002, Canada's total greenhouse gas emissions had increased by 24% since 1990.

365 "A cubic metre of oil, mined from the tar sands, needs two to 4.5 cubic metres of water. Approved oil sands mining
366 operations -- not the in situ kind that extract oil from tar sands far below the surface -- will take twice the annual water
367 needs of the City of Calgary. The water will come from the [Athabasca River](#), from which 359-million cubic metres will
368 be diverted."^[14] However, the Athabasca River is much bigger than the small rivers that flow through Calgary, and
369 current oil sands water license allocations are only for about 1% of the flow of the river.^[15] The Alberta government sets
370 strict limits on how much water oil sands companies can remove from the Athabasca River, and during low-flow
371 conditions orders them to reduce their withdrawals.^[16]

372 Ranked as the world's eighth largest emitter of greenhouse gases^[17], Canada is a relatively large emitter given its
373 population. The United States, which has not signed the Kyoto Protocol, is the world's largest emitter at a fluctuating
374 25% of the total. China is the second largest emitter at 20%, but as a developing country is exempt from controls. Its
375 economy has been growing rapidly, and as a result the International Energy Agency expects it to exceed the U.S. as
376 the world's largest emitter of carbon dioxide by about 2008. Other developing countries in Asia and Africa have also
377 been increasing their emissions rapidly. However, it is developed nations that are responsible for the vast majority of
378 historic emissions which are now causing climate change. Most European countries have missed their reduction
379 targets, as is Canada. Against this background, Canada's developments in the oil sands are regrettable given the
380 urgent need to reduce global emissions and meet Canada's Kyoto commitments.

381 [\[edit\]](#) Oil sand companies

382 There are currently three large oil sands mining operations in the area run by [Synchrude](#) Canada Limited, [Suncor](#)
383 [Energy](#) and [Albian Sands](#) owned by Shell Canada, Chevron, and Western Oil Sands Ltd.

384 Major producing or planned developments in the Athabasca Oil Sands include the following projects:^[18]

- 385 ■ [Suncor Energy](#)'s Steepbank and millennium mines currently produce 263,000 barrels per day and its Firebag
386 in-situ project produces 35,000 bpd. It intends to spend \$3.2 billion to expand its mining operations to 400,000 bpd
387 and its in-situ production to 140,000 bpd by 2008.
- 388 ■ [Synocrude](#)'s Mildred Lake and Aurora mines currently can produce 360,000 bpd.
- 389 ■ [Shell Canada](#) currently operated its Muskeg River mine producing 155,000 bpd and the Scotford Upgrader at
390 [Fort Saskatchewan, Alberta](#). Shell intends to open its new Jackpine mine and expand total production to 500,000
391 bpd over the next few years.
- 392 ■ [Nexen](#)'s in-situ Long Lake SAGD project is on schedule to produce 70,000 bpd by late 2007, with plans to
393 expand it to 240,000 bpd over the next 10 years.
- 394 ■ [CNRL](#)'s \$8 billion Horizon in-situ project is planned to produce 110,000 bpd on startup in 2008 and grow to
395 300,000 bpd by 2010.
- 396 ■ [Total S.A.](#)'s subsidiary Deer Creek Energy is operating a SAGD project on its Joslyn lease, producing 10,000
397 bpd. It intends on constructing its mine by 2010 to expand its production by 100,000 bpd.
- 398 ■ [Imperial Oil](#)'s \$5 to \$8 billion [Kearl Oil Sands Project](#) is projected to start construction in 2008 and produce
399 100,000 bpd by 2010. Imperial also operates a 160,000 bpd in-situ operation in the [Cold Lake](#) oil sands region.
- 400 ■ Synenco Energy and SinoCanada Petroleum Corp., a subsidiary of [Sinopec](#), China's largest oil refiner, have
401 agreed to create the \$3.5 billion Northern Lights mine, projected to produce 100,000 bpd by 2009.
- 402
- 403 etc.

Country/Region	Lowest estimate	Highest estimate
North America	50.7	222.9
Canada	16.5	178.8
United States	21.3	29.3
Mexico	12.9	14.8
Central & South America	76	401.1

Venezuela	52.4	361.2
Brazil	10.6	11.2
Western Europe	16.2	17.3
United Kingdom	4.1	4.5
Norway	7.7	8.0
Eastern Europe & Former USSR	79.2	121.9
Russia	60	72.4
Kazakhstan	9	39.6
Middle East	708.3	733.9
Iran	125.8	132.7
Iraq	115	115
Kuwait	99	101.5
Qatar	15.2	15.2
Saudi Arabia¹	261.9	264.3
UAE	69.9	97.8
Africa	100.8	113.8

Algeria	11.4	11.8
Libya	33.6	39.1
Nigeria	35.3	35.9
Asia and Oceania	36.2	39.8
China	15.4	16.0
Australia	1.5	4
India	4.9	5.6
Indonesia	4.3	4.3
World total	1082	1650.7

404 ¹This reserve number cannot be verified.

405

406 [\[edit\]](#) See also

- 407 ■ [Canadian Centre for Energy Information](#)
- 408 ■ [History of the petroleum industry in Canada, part two](#)
- 409 ■ [Mackenzie Valley Pipeline](#)

410 [\[edit\]](#) References

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- 430 15. [^ Canadian Association of Petroleum Producers](#) - Environmental Aspects of Oil Sands Development
- 431 16. [^ Alberta Environment](#) - Athabasca River Water Management Framework
- 432 17. [^ Reuters](#) Top 50 countries by greenhouse gas emissions
- 433 18. [^ projects Oilsands Discovery](#) - Oil Sands Projects

434 [\[edit\]](#) External links

- 435 ■ [Hugh McCullum, Fuelling Fortress America: A Report on the Athabasca Tar Sands and U.S. Demands for](#)
436 [Canada's Energy \(The Parkland Institute\)--Executive SummaryDownload report](#)
- 437 ■ [Oil Sands History](#) - Syncrude Canada
- 438 ■ [Oil Sands Discovery Centre](#) - Fort McMurray Tourism
- 439 ■ [The Trillion-Barrel Tar Pit](#) - Article from December 2004 Wired.
- 440 ■ [Oil Sands Review](#) - Sister publication to Oilweek Magazine
- 441 ■ [Alberta's Oil Sands](#) - Alberta Department of Energy
- 442 ■ [Alberta's Reserves 2005 and Supply/Demand Outlook 2006-2015](#) - Alberta Energy and Utilities Board
- 443 ■ [Canada's Oil Sands - Opportunities and Challenges to 2015: An Update - June 2006](#) - National Energy Board
444 of Canada
- 445 ■ [Oilsands overview](#)- Canadian Centre for Energy Information
- 446 ■ [Alberta Plan Fails to Protect Athabasca River](#)

447 [Coordinates: 57.02° N 111.65° W](#)

