

**BEFORE THE SOUTH DAKOTA PUBLIC UTILITIES COMMISSION**

**DOCKET NO. HP07-001**

**IN THE MATTER OF THE APPLICATION OF TRANSCANADA KEYSTONE  
PIPELINE, LP FOR A PERMIT UNDER THE SOUTH DAKOTA ENERGY  
CONVERSION AND TRANSMISSION FACILITY ACT TO CONSTRUCT THE  
KEYSTONE PIPELINE PROJECT**

**Surrebuttal Testimony of Brenda Winkler on behalf of the  
Staff of the South Dakota Public Utilities Commission**

**November 28, 2007**

1                   **BEFORE THE SOUTH DAKOTA PUBLIC UTILITIES COMMISSION**  
2                   **SURREBUTTAL TESTIMONY OF BRENDA WINKLER**

3  
4   **Q:     Please state your name and occupation.**

5   A:     Brenda L. Winkler, PG, Project Manger, Bay West Inc., Whitefish, MT 59937

6  
7   **Q:     Did you provide direct testimony in this proceeding?**

8   A:     Yes.

9  
10  **Q:     To whose testimony are you responding?**

11  A:     I am responding to the direct testimony of David Wade and Curt Hohn, and the rebuttal  
12  testimony of Heidi Tillquist.

13  
14  **Q:     Mr. David Wade, General Manger, BDM Rural Water System, Inc expressed**  
15  **concerns about the Middle James aquifer. “This is our only source of drinking**  
16  **water and could easily become contaminated in the event of a crude oil or fuel**  
17  **spill. The Middle James aquifer is very close to the surface in the proposed**  
18  **crossing area. Most recharge to the James aquifer is by percolation of**  
19  **precipitation in ranges 58 and 59 W of T 128 N. This puts the proposed pipeline**  
20  **directly through the most important part of our drinking water source.” Can you**  
21  **comment?**

22  A:     Although the Middle James Aquifer was not identified as a High Consequence Area  
23  (HCA) in the Draft Environmental Impact Statement (DEIS), the Middle James Aquifer  
24  could be considered a potential hydrogeologic sensitive area in northern Brown County  
25  where there is approximately 6 to 7 miles of Aeolian Sand deposits present at the  
26  ground surface. The Aeolian Sands have an average thickness of 45 feet and could be  
27  hydraulically connected to the water bearing zone of the Middle James Aquifer.

28  
29  The Middle James Aquifer is a drinking water resource within the proposed pipeline  
30  corridor that is mainly located within Lacustrine silt and clay deposits. The water bearing  
31  zone of the Middle James Aquifer occurs in the lenticular sand and gravel deposits  
32  located within the Lacustrian silts and clays. The Middle James Aquifer is described as  
33  an artesian aquifer that is fed by the lower bedrock aquifers and, in Brown County, by  
34  the Elm aquifer to the west. In addition to the hydrologic connection from the Elm and

1 bedrock aquifer the Middle James also receives recharge from percolation of  
2 precipitation through the Lacustrine Silts and Clays.

3  
4 Review of the *Geology and Water Resources of Marshall County, South Dakota*, South  
5 Dakota Geological Survey (SDGS), 1975, which is adjacent to Brown County, indicates  
6 that the Middle James Aquifer is not under artesian conditions and that the water bearing  
7 sands and gravels are in contact with the Aeolian Sand deposits. Therefore, it is  
8 possible that the Aeolian Sand deposits in Brown County are also in contact with the  
9 water bearing sands and gravels. If this geologic condition exists, the Middle James  
10 Aquifer could be potentially sensitive to a crude oil release. Review of the lithological  
11 cross section completed by the SDGS, Figure 13 (G-G') *Geology and Water Resources*  
12 *of Brown County, South Dakota*, indicates clay and silt deposits (< 1 meter) separate the  
13 sand units. In addition, this cross section along with a review of the bedrock maps of  
14 Brown County indicate that there is approximately 60 to 70 feet of separation between  
15 the land surface and the first occurrence of the Middle James Aquifer. Based on this  
16 degree of separation the risk to the aquifer is reduced.

17  
18 With the exception of the 6 to 7 miles of Aeolian Sand deposits present in northern  
19 Brown County, a majority of the proposed pipeline route crosses Lacustrian and Glacial  
20 Till deposits primarily consisting of silts and clays. Groundwater is generally present in  
21 water bearing sand and gravel lenses and buried stream channels that are present  
22 within these Lacustrian and Glacial Till deposits. The silts and clays will typically inhibit  
23 the downward migration of groundwater and/or contaminants to any underlying  
24 groundwater adding a layer of protection for the water table aquifer in the event a  
25 release occurs.

26  
27 **Q: Mr. Curt Hohn, at page 2 of his testimony stated that "One of the few sources of**  
28 **quality water in the area is the glacial drift area that makes up the James Aquifer**  
29 **and the Deep James Aquifer located along the west edge of Marshall, Day and**  
30 **Clark Counties." Is the answer the same as it was for Mr. David Wade?**

31 **A: Yes.**

1 **Q: Mr. Curt Hohn, at page 12 of his testimony stated that “..the aquifer ranges from 8**  
2 **to 50 feet from the soil surface and offers a reliable water supply...” Can you**  
3 **comment on this?**

4 **A:** Although the water table is measured in some areas near the surface it is generally  
5 measured within the Lacustrine and Glacial Till silts and clays. Potable groundwater is  
6 obtained from the water bearing sand and gravel lenses and buried stream channels that  
7 are present within these Lacustrine and Glacial Till deposits. The silts and clays will  
8 typically inhibit the downward migration of groundwater and/or contaminants to any  
9 underlying water bearing sands and gravel zones, thereby adding a layer of protection in  
10 the event a release occurs.

11  
12 **Q: Ms. Heidi Tillquist, at page 6 of her rebuttal testimony responded to Mr. David**  
13 **Wades concerns regarding the Middle James Aquifer and concludes that any**  
14 **contamination would move away from, not toward the BDM water supply area and**  
15 **that the James Aquifer is generally confined under 50 to 100 feet of clay or till**  
16 **along the ROW through Marshall County and that groundwater contamination of**  
17 **the James Aquifer is unlikely due to the depth of the aquifer and due to the**  
18 **presence of confining layers. Can you comment?**

19  
20 **A:** Although the pipeline may be downgradient of (water moves away from) the BDM water  
21 supply area, it may be upgradient of (water moves towards) other users. In addition, the  
22 Middle James Aquifer could be considered a hydrogeologic sensitive area in northern  
23 Brown County where there is approximately 6 to 7 miles of Aeolian Sand deposits  
24 present at the ground surface that could be hydraulically connected to the Middle James  
25 Aquifer. Although the Middle James aquifer may not be considered a HCA, Keystone  
26 should consider voluntarily identifying this sensitive area in their integrity management  
27 plan and appropriately planning to further protect this resource.

28  
29 Other areas of the proposed pipeline route have Glacial Till deposits primarily consisting  
30 of silts and clays that will add a layer of protection for resource groundwater aquifers in  
31 the event a release occurs.

32

1 **Q: Ms. Heidi Tillquist, at page 8 of her rebuttal testimony responded to your concerns**  
2 **regarding geologically sensitive areas, the Niobrara formation in particular. Can**  
3 **you comment?**

4 A: Subsequent discussions with Derik Isles, South Dakota Geologic Survey (SDGS)  
5 confirm there are no karst features and/or karst areas within the proposed pipeline route.  
6 The map that was included in the DEIS was an older regional United States Geological  
7 Survey map which identified geologic units that contained rock types seen in karst areas.  
8 However, karst areas do not exist in South Dakota in association with the Niobrara  
9 Formation.

10

11 **Q: Does this conclude your testimony?**

12 A: Yes it does.