

This will be South Dakota's FIRST "Wind Park". Most parks attract people. Will this one? Since this announcement, has the population increased in Bon Homme, Charles Mix, and Hutchinson counties?

Under Wind Docket EL17-055 Crocker and EL18-003 Dakota Range, Mr. Jeff Haverly, Proponent Testimony on behalf of Governor Daugaard's Office of Economic Development (GOED) stated: "Each of those projects represents economic development potential through capital investment in our state as well as good paying jobs in many of our rural areas.

I have researched the 14 SD counties that have operating wind farms. Their populations have decreased. Only Brookings County has grown & that is because the city of Brookings & adjacent Volga grew. At least on the surface, two of the main causes of growth of Brookings & Volga is college Division I & industry. Industrial wind turbines and their associated money have not attracted people to live in the rural community.

Also in Brookings & Deuel Counties, the wind energy personnel with good paying jobs do not live amongst the turbines in the rural areas. They live miles away from the turbines as well as many wind participants. They shop & pay taxes elsewhere. This is reality.

Mr. Haverly went on to state according to the PUC, "...we could provide power for almost the entire United States." Wind energy is intermittent. You will always need a backup continuous energy source such as hydro, coal, gas, & nuclear. We already have a reliable source of power for less money.

Mr. Haverly went on to state: "We see tremendous economic development opportunities from these types of projects."

The Center of American Experiment issue 10 winter 2018 article reads: "The High Cost of Failure." "Minnesota has made meager progress in reducing greenhouse gas emissions since 2005. And it has cost a fortune."

Some residents by Toronto, SD have stated they do not travel on the roads near operating wind turbines in the winter. SD should use scientific calculations rather than political for our setbacks. What is the Wind Turbine Manufacturer's Manual Safety Stay Away Zone?

If a wind participant wants a wind turbine he should be able to have one but all of the negative effects such as noise, infrasound, shadow flicker, ice throw, adverse health effects, and property devaluation should remain on his property.

Is it permissible for a farmer to plow past his fence line into his neighbor's field?

Is it permissible for that farmer to harvest that crop with no authorization or compensation for his neighbor? How close do you want your home from an IWT?

Those forced to live among the turbines are not asked such a question?

Our citizens should be granted protection not unlike this first example.

One should not be discriminated against because of where one lives.

Should our quiet enjoyment of our property be any less important than that of anyone else's quiet enjoyment?

We do have residents who are experiencing adverse health effects because of improper setbacks. You are being asked to permit this to continue.

SD needs to be for Safe Responsible Renewable Energy (SDSRRE).

I ask you to please deny this application and use your authority to accept only safe setbacks: 2 miles with a waiver.

Thank You.

Reference:

Center of the American Experiment Magazine issue 10 winter 2018

"The High Cost of Failure" by Steven F. Hayward, Ph.D. and Peter J. Nelson, J.D.

Ruby L. Holborn

[REDACTED]

Sioux Falls, SD 57110-7617



Ruby Holborn [REDACTED]

Request for your Permission by noon 07/12

2 messages

Ruby Holborn [REDACTED]

Wed, Jul 11, 2018 at 7:14 PM

To: Peter.Zeller@americanexperiment.org

I would like to quote from and reproduce the below material on 07/12/2018 for our South Dakota PUC Docket EL18-026 in the Matter of the Application by Prevailing Wind Park, LLC for a Permit of a Wind Energy Facility in Bon Homme County, Charles Mix County, and Hutchinson County, SD.

I am asking your permission to quote from and reproduce from the Center of the American Experiment Magazine issue 10 Winter 2018 Thinking MN "The High Cost of Failure" by Steven F. Hayward, Ph.D. and Peter J. Nelson, J.D.

I am sorry about this late notice. If you are willing to help me, please expedite your permission.

Thank You!
Ruby Holborn
Sioux Falls, SD

Peter Zeller

<peter.zeller@americanexperiment.org>

Thu, Jul 12, 2018 at 9:10 AM

To: [REDACTED]

Permission granted.

Peter J. Zeller
Director of Operations

Center of the American Experiment * 612-338-3605 * Fax 763-710-7429
8421 Wayzata Blvd., Ste. 110 * Golden Valley, MN 55426

« *Minnesota's Think Tank* »

From: Ruby Holborn [REDACTED]
Sent: Wednesday, July 11, 2018 7:14 PM
To: Peter Zeller <peter.zeller@americanexperiment.org>
Subject: Request for your Permission by noon 07/12

[Quoted text hidden]



Ruby Holborn [REDACTED]

Wind Energy Reference in Minnesota

1 message

Isaac Orr <Isaac.orr@americanexperiment.org>

Thu, Jul 12, 2018 at
9:22 AM

To: [REDACTED]

Hi Ruby,

I saw your email to Peter Zeller asking permission to use materials on our site. Please feel free to reference any materials written by me at Americanexperiment.org and please feel free to directly reach out to me in the future.

Isaac

Isaac Orr
Policy Fellow
Center of the American Experiment

ENERGY POLICY

The High Cost of Failure

Minnesota has made meager progress in reducing greenhouse gas emissions since 2005. **And it has cost a fortune.**

By Steven F. Hayward, Ph.D.
and Peter J. Nelson, J.D.

This is an excerpt of a much more comprehensive white paper that can be found at www.AmericanExperiment.org.

Minnesota's primary energy policy goal is to reduce greenhouse gas emissions (GHG) 15 percent below 2005 levels by 2015, 30 percent by 2025, and 80 percent by 2050. To date, Minnesota has not come close to meeting these goals.

Minnesota's Energy Policy Fails by its Own Measure

In the latest biennial report to the legislature on GHG emissions, state agencies found that GHG emissions "decreased slightly, about 4 percent, from 2005 to 2014." That is far short of the 15 percent by 2015 goal.¹ To reach GHG emission reduction goals, Minnesota might pay lip service to a broad-based strategy, but, in reality, the strategy focuses almost entirely on reducing emissions from electricity generation. This strategy is failing and will continue to fail.

Wind and Solar Power are Not Driving Down GHG Emissions

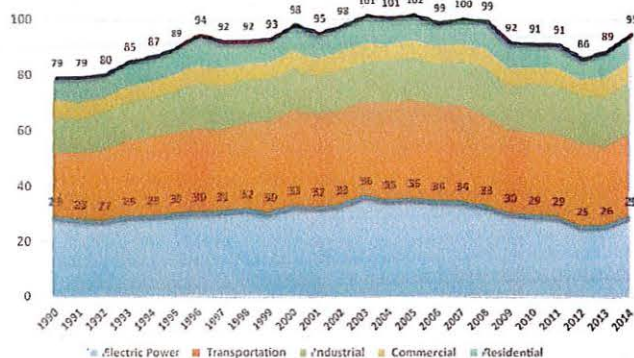
The most glaring failure of Minnesota's energy policy is this: *Increases in renewable energy such as wind and solar power are not driving down carbon dioxide emissions.*

Minnesota's carbon dioxide emissions have fallen only slightly during the same time period it has vastly expanded its renewable energy, and progress in decarbonizing its electricity supply has actually reversed course in the last three years. Figure 1 shows CO2 emissions trends dating back to 1990. After falling 15 percent from the peak in 2005, total CO2 emissions rose 10.4 percent between 2012 and 2014. Overall, CO2 emissions dropped 6.6 percent from 2005 levels. By this measure, there is no way Minnesota will come close to meeting its 15 percent by 2015 GHG emissions reduction goal. State agencies, accounting for all GHG emissions, report even less progress—only a 4 percent reduction in 2014 compared to 2005.

The failure of wind power to reduce CO2 emissions is made especially evident in Figure 2 below, which shows that carbon dioxide emissions from the electricity sector in 2014 were the same as they were in 1990 when there was *no* wind power in the state. While electric power carbon emissions are lower today than in 2005, the state has made little to no progress since 2009, even as electricity generated by wind increased by 92 percent. Note that the dip in emissions in 2012 and 2013 is directly related to a catastrophic failure that took down Minnesota's largest coal-fired power plant for 22 months, beginning in November 2011.

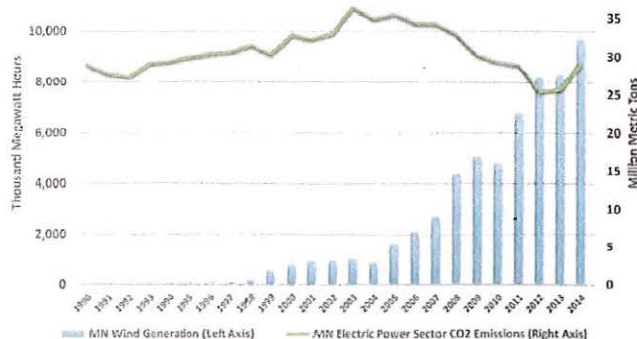
Wind power's failure to meaningfully reduce CO2 emissions in Minnesota is also revealed by comparing Minnesota wind generation and emissions trends to the U.S. as a whole. If wind

FIGURE 1: MINNESOTA CO2 EMISSIONS BY SECTOR



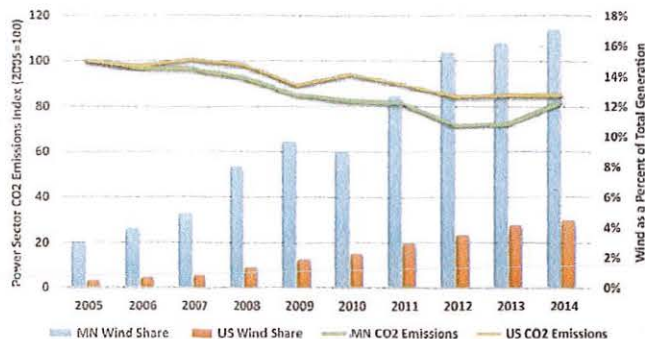
Source: U.S. Energy Information Administration

FIGURE 2: ELECTRIC POWER SECTOR CO2 EMISSIONS AND WIND POWER CAPACITY



Source: U.S. Energy Information Administration

FIGURE 3: POWER SECTOR CO2 EMISSIONS AND THE SHARE OF WIND GENERATION FOR MN AND THE U.S.



Source: U.S. Energy Information Administration

About the authors: Steven F. Hayward is the senior resident scholar at Institute of Governmental Studies, University of California at Berkeley and author of the 2011 Almanac of Environmental Trends. Peter J. Nelson was vice president and senior policy fellow at Center of the American Experiment at the time of publication. He is now senior advisor at Centers for Medicare and Medicaid Services.

works well to reduce carbon emissions, then Minnesota's electric power sector should be experiencing far greater emissions reductions than the U.S. However, Figure 3 reveals that CO₂ emissions in Minnesota's electric power sector dropped by about the same level as the U.S. between the 2005 baseline and 2014. Despite wind generating 17 percent of Minnesota's electricity—substantially higher than the 4.4 percent wind generation across the U.S.—electric power sector emissions dropped by 18 percent in Minnesota and 15 percent in the U.S. Again, the apparent drop in 2012 and 2013 in Minnesota is entirely due to the catastrophic failure of Minnesota's largest coal-fired power plant.

The U.S. does better than Minnesota when comparing total greenhouse gas emissions. Between 2005 and 2014, GHG emissions dropped by 9.3 percent across the U.S. compared to a 6.6 percent drop in Minnesota.

Why Renewables Fail and Will Continue to Fail

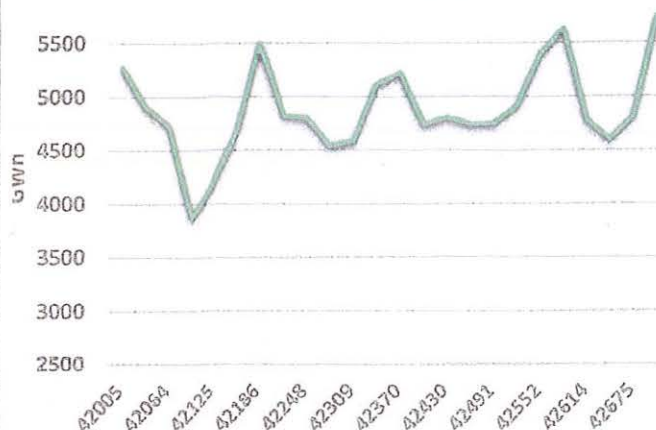
Intermittency

Understanding why renewables fail begins with the inherent *intermittency* of wind and solar power, which requires backup generation from conventional sources of electricity to assure grid stability during periods of peak demand. The U.S. Department of Energy classifies wind and solar power as *non-dispatchable* technology—that is, wind and solar are not “on demand” sources of electricity because they depend on optimal wind conditions and sunshine. Solar power obviously produces no power at night (or in the winter when panels may be covered with snow or ice), and wind power falls if the wind stops blowing or blows too hard.

Dispatchable electricity sources include coal, natural gas, and nuclear. The Department of Energy estimates what it calls the *capacity factor* of different sources of electricity—that is, how much of the time the source can be relied upon to produce power. Coal, natural gas and nuclear power can all produce power 85 to 90 percent of the time, any time of day or night, under any weather conditions. Importantly, down time for these power sources is generally predictable and easily planned around. By contrast, despite improvements in wind and solar technology, the Department of Energy estimates that onshore wind power has a capacity factor of only 41 percent (up from 35 percent in 2014), while solar power has a capacity factor of just 25 percent. Southwestern Minnesota has a higher capacity factor than the national average (approximately 50 percent) because of more favorable prevailing wind conditions, but the bulk of Minnesota's electricity usage is in the eastern half of the state, requiring extra expense for transmission lines from most wind power facilities. Conventional electricity generation facilities can be sited close to existing grid resources and end-users.

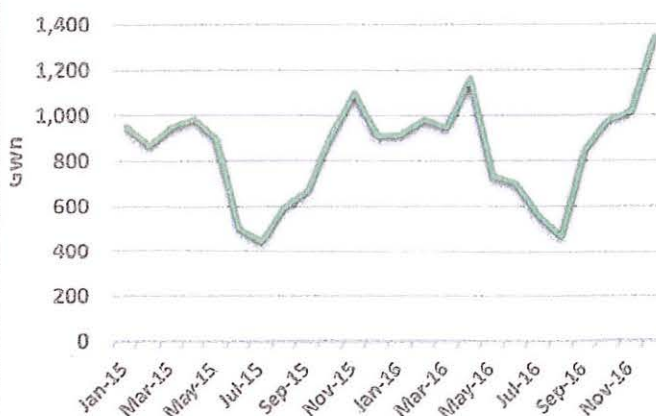
The most important factor in thinking about the resource mix of electricity generation is that electricity has to be available at constant and predictable amounts 24/7. Here is how the Department of Energy describes it: “Since load must be balanced on a continuous basis, units whose output can be varied to follow

FIGURE 4: TOTAL MINNESOTA ELECTRICITY DEMAND/OUTPUT BY MONTH, 2015-2016



Source: U.S. Energy Information Administration

FIGURE 5: MINNESOTA WIND POWER OUTPUT BY MONTH, 2015-2016



Source: U.S. Energy Information Administration

demand (dispatchable technologies) generally have more value to a system than less flexible units (non-dispatchable technologies), or those whose operation is tied to the availability of an intermittent resource.”²

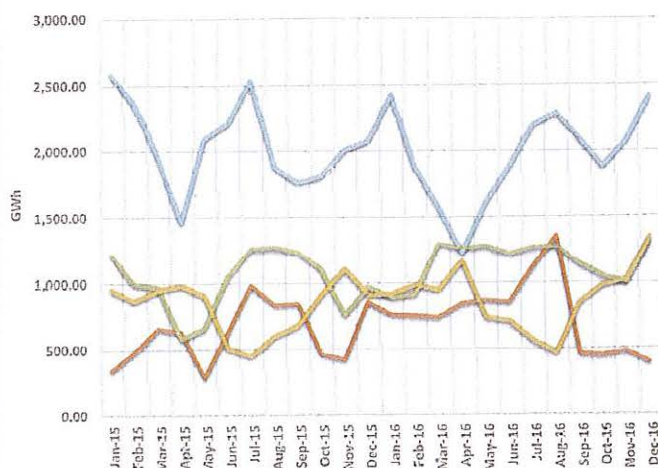
Electricity demand in Minnesota varies by time of day and by as much as 40 percent by season, from its lowest points in the spring and fall (when the weather is mildest) to its highest points in the middle of the summer and around the holidays. The data show that wind power produces the least amount of power in the hot summer months when annual power demand peaks. Wind power performs okay in the winter months, but falls precipitously—as much as 50 percent—in the summer months when demand is highest. (See Figures 4 through 7.) When wind power in 2016 slumped by 60 percent in August, the gap was mostly filled by coal-fired and gas-fired power. Coal power increased output 82 percent between April and August in 2016. (See Figure 6.)

This point bears restating in stronger terms. A closer look at the actual power output data reveals facts contrary to the

narrative of the claimed benefits of greater renewable capacity. Coal accounts for more than 90 percent of total CO₂ emissions from the electric power sector, and the fact that total coal-fired electricity production has fallen by much less than the amount of new wind capacity accounts for the lack of progress in reducing CO₂ emissions. This is because coal—much more than natural gas—is the swing producer, i.e., *coal is the primary backstop when wind production falls*.

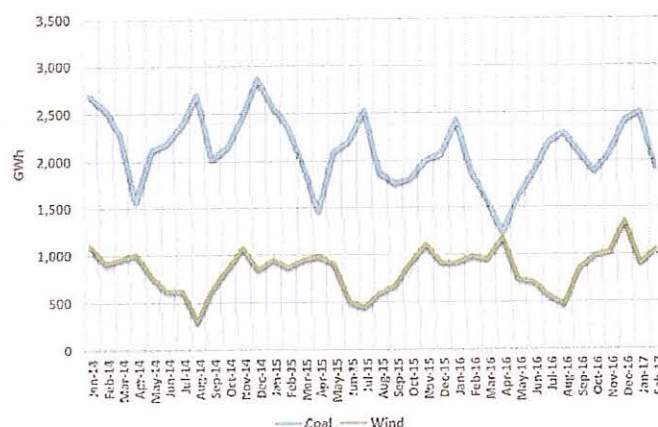
The inverse relationship between coal and wind output can be seen vividly in Figure 7 below, which displays the relationship between coal and wind output from 2014 through February of 2017. Notice especially that coal power increases sharply in the summer months when wind power declines because of slack prevailing winds. Wind power performs best in the winter months, when power demand experiences its second peak period of the year, but here again Figure 7 shows that coal-fired power is the swing producer in meeting the higher demand.

FIGURE 6: TOTAL OUTPUT FROM MAJOR SOURCES



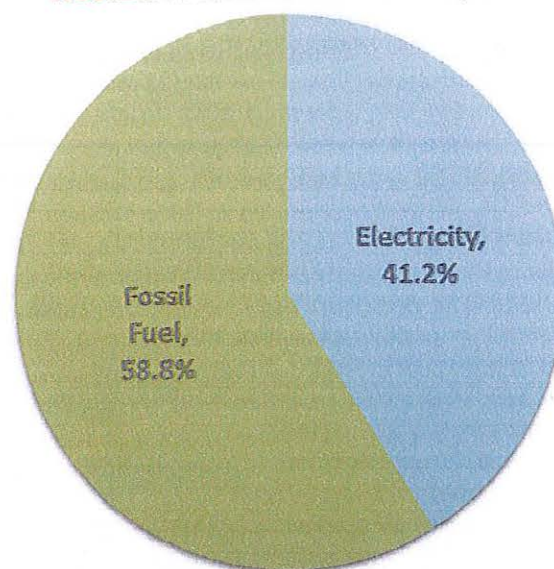
Source: U.S. Energy Information Administration

FIGURE 7: ELECTRICITY OUTPUT FROM COAL AND WIND, JANUARY 2014 TO FEBRUARY 2017



Source: U.S. Energy Information Administration

FIGURE 8: MINNESOTA ENERGY USE, 2015



Source: U.S. Energy Information Administration

Natural gas

If the primary object of Minnesota's energy policy is decarbonization, it should allow undistorted market forces to determine the mix of sources to displace coal. This may mean wind in some cases, but will probably mean more natural gas. Numerous studies show the most effective emission reduction strategies rely primarily on natural gas, not wind.³ Natural gas emits far lower emissions than coal without any of the severe intermittency problems posed by renewables.

Minnesota's experience compared to the U.S. strongly suggests the state is making a serious mistake by focusing too much on wind and solar. While Minnesota has been ramping up wind, most of the rest of the country has been shifting to natural gas. Minnesota is also relying more on natural gas, but not nearly as much as other states. Between 2005 and 2015, natural gas generation grew from a 5.1 percent share to a 13.0 percent share of Minnesota's electricity generation. By contrast, natural gas grew from an 18.8 percent share to a 32.7 percent share across the U.S. These data suggest the rest of the country, by relying on natural gas, achieved the same, but still limited level of emissions reduction as Minnesota, but at a lower price. Recall that it was during this same time-period that Minnesota lost its historic electricity pricing advantage.

Emphasis on electricity generation addresses only a fraction of energy use

Even if Minnesota were to devise a better strategy to reduce emissions from the electric power sector, the impact on total GHG emissions would still be very limited. Electricity, as shown in Figure 8, only accounts for about 40 percent of final energy use in the state. More important, 70 percent of fossil fuel consumption in Minnesota is used for purposes other than

generating electricity, such as transportation and home heating, which is predominantly supplied by natural gas. This means that the principal emphasis of Minnesota's energy policy is aimed at a fraction of overall energy use. Generating 25 percent of Minnesota's *electricity* from renewable sources would mean that it would only be generating about 15 to 20 percent of *total* energy from renewable sources at best.

Biofuels Production may be Reaching its Limit

Efforts to address emissions in the largest fraction of energy use—liquid fuels—emphasize biofuels, especially ethanol blended with gasoline. This is another policy that piggybacks on national mandates and subsidies, though it is far from clear that ethanol is environmentally preferable to conventional gasoline.⁴

In any case, the U.S. Environmental Protection Agency has recently *reduced* the mandated level of ethanol blending in the nation's gasoline supply, and hints at further reductions in the years ahead, far short of the original ambitious target contemplated by the Bush Administration in 2005. In other words, the U.S. appears to be close to the limit for the production and use of corn-based ethanol.

Minnesota also appears to be reaching its biofuel production limits. As the "Minnesota's 2025 Energy Action Plan" notes, Minnesota is far off track from reaching its biodiesel content mandate of 20 percent biodiesel by 2018. Presently, Minnesota can only deliver 55 percent of the biodiesel capacity to meet this mandate.

The historic reliability and robustness of American energy systems has led Americans to take energy for granted. With a few extraordinary exceptions, transportation fuel is always in abundance, and the lights come on whenever we flip the switch. In fact, our energy systems are highly complex. Simplistic mandates will stress complex energy systems—especially the electricity grid—as they scale up.

The Cost and Collateral Damage of Minnesota's Energy Policy

The little progress Minnesota has made in reducing emissions since 2005 has come at a great cost. There is of course the cost of building out wind and solar generation capacity. On top of this financial cost, the build-out of renewables also puts the stability of the electric grid at risk and removes substantial acreage of land from productive use.

The Difficulty of Estimating the Cost of Minnesota Renewable Energy Mandate

It is difficult to estimate with any precision the cost of Minnesota's rapid expansion into renewable electricity generation.

However, make no mistake, government mandates come at a cost. There are a number of costs involved with mandating renewable energy.

- *Stranded costs:* Adding new renewable generation when new generation is not needed results in stranded costs related to the loss of value in retiring the existing generation before it has reached the end of its useful life.
- *Transmission costs:* The geographic dispersion of renewables requires substantially higher investments in transmission to connect to the people who will use it.
- *Backup costs:* Renewables' intermittency—the fact that they produce zero electricity when the wind does not blow or the sun does not shine—requires extra generation to always be online as a backup.
 - *Baseload cycling costs:* Ramping this extra backup baseload generation up and down to accommodate intermittency also comes at a cost to both efficiency and wear and tear.
 - *Curtailment costs:* When the renewables produce too much electricity at low demand times, power producers must, at times, shut them down. Under certain contracts, a utility must still pay for the power not produced.
 - *Profile costs:* Maybe the largest cost—the profile cost—results from the fact that wind provides electricity at low demand times (the spring, the fall, and the middle of the night) when prices are very low.

The U.S. appears to be close to the limit for the production and use of corn-based ethanol.



Accounting for all of these factors is incredibly challenging. Adding to the challenge, Minnesota's major investor-owned utility (IOU), Xcel Energy, has little to no incentive to accurately account for the cost. As an IOU, Xcel receives a guaranteed rate of return on all approved capital expenditures. Thus, so long as spending on renewables is approved, it is guaranteed a higher return. The only thing moderating Xcel's move to renewables is the possibility of losing price sensitive industrial customers. However, many of these customers, especially in the mining industry, are outside of their service territory.

Building Wind Farms to Meet Minnesota's Mandate Has Cost an Estimated \$10.6 Billion to Date

While it may be difficult to precisely estimate the full cost of Minnesota's renewable energy mandate, the cost to build out the wind farms currently serving the state's mandate amounts to around \$10.6 billion. Every year utilities report on the renewable energy credits (RECs) they use to satisfy the state's renewable energy standard (RES). These RECs are linked to the specific renewable electricity generating facilities respon-

sible for the credit, including both utility-owned and independently-owned facilities. Based on these reports, Minnesota utilities depend on wind farms with about 5,000 MW of nameplate capacity to meet the state mandate. The cost of building out these windfarms can be estimated by matching the year a windfarm is built with the capacity-weighted average cost of installing wind for that year, as reported by Berkeley Lab. Add it all up and the wind mills currently meeting Minnesota's RES cost around \$10.6 billion to build.⁵

These investments are largely in addition to the regular capital investments necessary to maintain the existing system. Though Xcel Energy might issue press releases claiming renewables are "cost-effective" and at times even claim they are the lowest-cost choice, even Xcel must be forthright in legal filings before the Minnesota Public Utilities Commission (MPUC).⁶ In Xcel's latest request for a rate increase they were asked to explain recent capital investments. Here is their response:

For at least the last five-years, we have focused on investing in carbon free generation—specifically our nuclear generating units and new wind generation resources—and the transmission system needed to deliver this generation to load. These investments were *in addition* to the capital investments we always need to make in our distribution, transmission, and generation assets to help ensure we can safely and reliably serve our customers.⁷ [Emphasis added]

Why did they make these *additional* investments in carbon-free generation? As they explain, state and federal policies required them.

The State of Minnesota and the federal government have set forth environmental and policy goals that we are obligated to meet. We are also obligated to meet North American Electricity Reliability Corporation (NERC) system reliability standards, and we take seriously our obligations to provide quality customer service and a safe working and operating environment. These needs exist at all times.⁸

Looking through other filings for rate increases reveals that most utilities at least in part blame Minnesota's RES for the need for higher rates.⁹

Transmission Costs

As Xcel acknowledges in its rate increase request, a portion of its capital investment in recent years went to fund transmission upgrades needed to deliver the new load from new wind facilities. This represents a substantial and often overlooked component of the cost of mandating renewable energy. According to Xcel's most recent Renewable Energy Rate Impact Report, transmission project costs attributable to Minnesota's RES equal \$1.8 billion.¹⁰ This is no doubt a conservative estimate. Assuming a similar cost to the rest of Minnesota's utilities, installing new transmission to meet the RES costs roughly \$4 billion statewide.

Profile Costs

Wind is a very low "value" energy source.

That's because the wind blows the strongest and, therefore, produces the most electricity when demand for electricity is the lowest. This is true on both a seasonal and a daily basis. Wind blows strongest in the spring and the fall and at night when electricity usage is the lowest. As a result, wind on average sells at a lower price than other sources of electricity. The lower sale price imposes a cost, which is referred to as a "profile cost." At many times during the year, the demand for power when the wind is blowing is so low that the price of wind goes negative, meaning utilities must literally pay someone to take their wind power.

This profile cost is hard to quantify because wind production data is usually considered proprietary and nonpublic. However, one wind farm in Minnesota—the Wapsipinicon wind farm—has published this data. A review of this data confirms that the contract for this wind farm has cost the Southern Minnesota Municipal Power Agency (SMMMPA) millions of dollars.¹¹ SMMMPA contracted to buy wind at 6.2 cents per kWh in 2012 and 6.3 cents per kWh in 2013. Yet the wind on average only sold for 1.8 cents per kWh in 2012 and 2.4 cents per kWh in 2013. That resulted in a loss of \$14.6 million in 2012 and \$12.7 million in 2013, compared to what SMMMPA could have paid buying electricity on the wholesale market.

Less Grid Stability

On top of these quantifiable costs, a basic threshold question about wind is rarely asked or answered: Can wind power guarantee re-

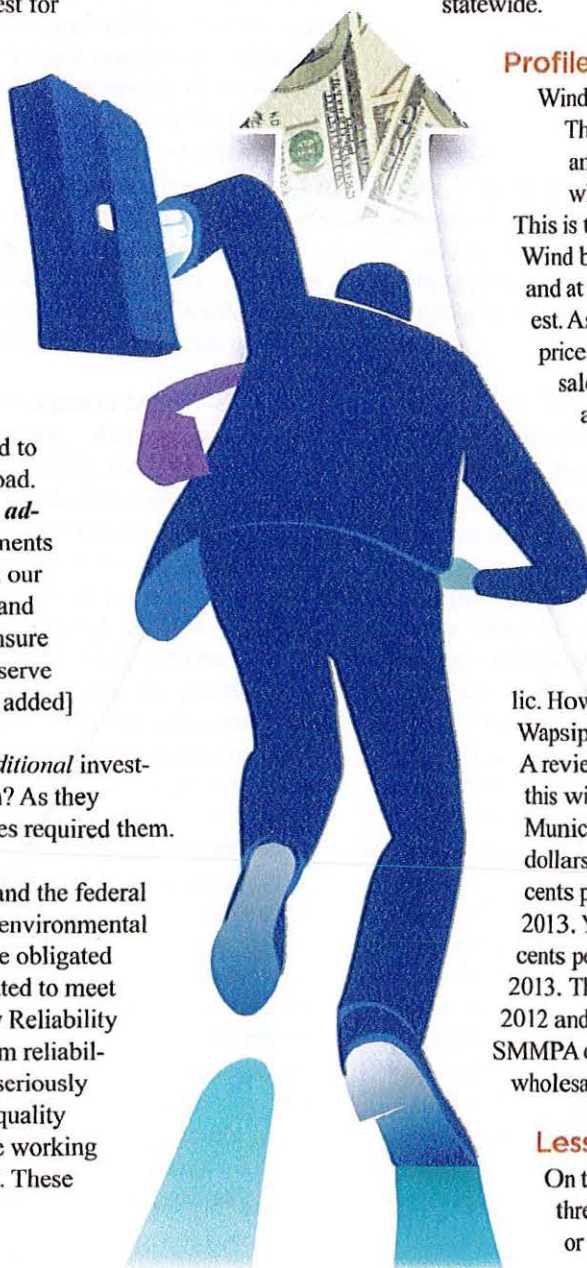
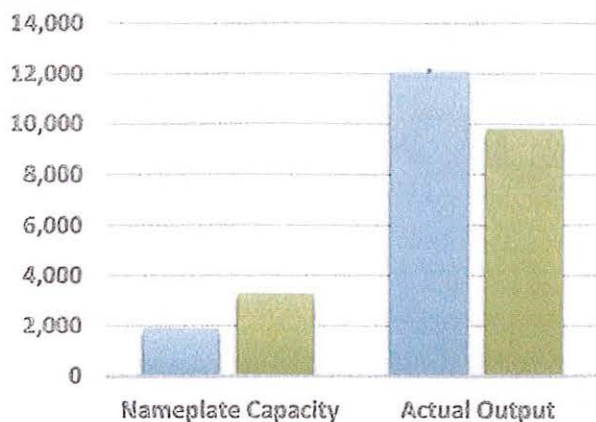


FIGURE 10: ELECTRICITY OUTPUT FROM COAL AND WIND, JANUARY 2014 TO FEBRUARY 2017



Source: U.S. Energy Information Administration

Conclusion

Legislation passed in 2017 reveals the Minnesota legislature understands the problem rising electricity prices pose to the state. Until this year, state energy goals largely ignored the cost involved in achieving them. But the Minnesota legislature recently enshrined one more energy goal into state

statute that directs utilities to aim for electricity rates to “be at least five percent below the national average.”¹⁶ What this means is that the MPUC must now balance the cost of achieving the state’s various green energy goals with the cost.¹⁷

This report shows how Minnesota fails to come close to meeting near-term greenhouse gas emission reduction goals and how hopelessly unattainable it is to reach the longer-term goals. Considering these future goals are unattainable without great cost and hardship, the new goal to keep Minnesota electricity prices lower than the national average might appear to be in direct conflict.

Though a conflict may now exist among the goals, this rivalry will hopefully lead to a more measured and effective approach to reducing greenhouse gas emissions. Instead of rubberstamping a renewable energy project just because it might advance Minnesota’s green energy goals, moving forward the MPUC should now take greater care in evaluating alternatives and whether the project undermines competitive electricity rates.

The change is welcome, but will it be enough? Minnesota electricity rates are now higher than the nation’s, but substantial investments in new wind and solar have already been approved by the MPUC, despite no increase in demand. Getting back to a proper balance will almost certainly require further updates to state law. ★

Endnotes

1. Minnesota Pollution Control Agency and Minnesota Department of Commerce, “Greenhouse Gas Emissions: 1990-2014,” (January 2017).

2. U.S. Energy Information Administration, “Levelized Cost and Levelized Avoided Cost of New Generation Resources in the Annual Energy Outlook 2017,” April 2017, p. 2; https://www.eia.gov/outlooks/aeo/pdf/electricity_generation.pdf.

3. See, e.g., Charles R. Frank, Jr., “The Net Benefits of Low and No-Carbon Electricity Technologies,” Brookings Institute Global Economy & Development Working Paper, p. 73, (May 2014). (“Assuming that reductions in carbon dioxide emissions are valued at \$50 per metric ton and the price of natural gas is not much greater than \$16 per million Btu, the net benefits of new nuclear, hydro, and natural gas combined cycle plants far outweigh the net benefits of new wind or solar plants. Wind and solar power are very costly from a social perspective because of their very high capacity cost, their very low capacity factors, and their lack of reliability.”)

4. See, e.g., “Water Implications of Biofuels Production in the United States,” National Research Council, National Academies Press, 2008, <https://www.nap.edu/catalog/12039/water-implications-of-biofuels-production-in-the-united-states>. Among other findings: “If projected future increases in the use of corn for ethanol production do occur, the increase in harm to water quality could be considerable.”

5. This calculation is based on the wind farms identified in Minnesota electric utility Renewable Energy Certificate Retirement Reports issued for the 2012 to 2016 reporting periods; M-RETS data on wind farm commencement dates; and annual estimates of construction costs from Berkeley Lab for the U.S. Department of Energy.

6. Xcel Energy, Press Release, “Xcel Energy Announces the Nation’s Largest Multi-State Investment in Wind Energy,” March 3, 2017, and Xcel Energy, Press Release, “Xcel Energy achieves wind energy milestone,” March 19, 2013.

7. Aakash H. Chandarana, “In the Matter of the Application of Northern States Power Company for Authority to Increase Rates for Electric Service in Minnesota,” Direct Testimony and Schedules, November 2, 2015, <https://www.edockets.state.mn.us/EFiling/edockets/searchDocuments.do?method=showPoup&documentId={69F2C489-88E7-46A5-B458-0358311E4CF0}&documentTitle=201511-115332-01>.

8. Ibid.

9. See “Energy Policy in Minnesota: The High Cost of Failure” at <https://www.AmericanExperiment.org>.

10. Xcel Energy, “Renewable Energy Standard (RES) Rate Impact Report,” January 2015, <https://www.xcelenergy.com/staticfiles/xcel/PDF/Regulatory/09-App-F-NSP-RES-Rate-Impact-Report-January-2015.pdf>.

11. Tyler McNeal, “Profile Costs as a Component of Integration Costs in Wind Energy,” *Comparative Advantage* (Spring 2016), available at <https://economics.stanford.edu/sites/default/files/comparative-advantage-2016.pdf>.

12. U.S. Department of Energy, Staff Report on Electricity Markets and Reliability [SREMR], (August 2017), pp. 61, 63, 82, 118, available at <https://energy.gov/downloads/download-staff-report-secretary-electricity-markets-and-reliability>.

13. Ibid., p. 14.

14. U.S. Energy Information Administration, Table 2B, <https://www.eia.gov/electricity/state/minnesota/index.php>.

15. Prairie Island Environmental Impact Statement, Nuclear Regulatory Commission, p. 2-24, <https://www.nrc.gov/reading-rm/doc-collections/nuregs/staff/sr1437/supplement39/sr1437s39.pdf>.

16. Minn. Stat. § 216C.05.

17. Long before the state established its present green energy goals, state law directed the MPUC “to provide the retail consumers of natural gas and electric service in this state with adequate and reliable services at reasonable rates.” Minn. Stat. § 216B.01. That language promoting reasonable rates still exists in state statute, but has been largely ignored and replaced by the more specific green energy goals added over the years.