

BEFORE THE SOUTH DAKOTA PUBLIC UTILITIES COMMISSION

In the Matter of the Application of) Docket No. EL15-____
MONTANA-DAKOTA UTILITIES CO.,)
a Division of MDU Resources Group,)
Inc., for Authority to Establish)
Increased Rates for Electric Service)

DIRECT TESTIMONY AND EXHIBITS

OF

EARL M. ROBINSON

On The Subject of Depreciation

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1 I. WITNESS INTRODUCTION

2 **Q1. Please state your name, occupation and business address.**

3 **A.** My name is Earl M. Robinson. I am a Principal and Director of AUS
4 Consultants. AUS Consultants is a consulting firm specializing in
5 preparing various financial studies including depreciation, valuation,
6 revenue requirements, cost of service, rate of return, and other analysis
7 and studies for the utility industry and numerous other entities. AUS
8 Consultants provides a wide spectrum of consulting services through its
9 practices that include Depreciation & Valuation, Intellectual Property
10 Management, Knowledge Management, Rate of Return, Revenue
11 Requirements & Cost of Service, and Education & Publications. My office
12 is located at 792 Old Highway 66, Suite 200, Tijeras, NM 87059.

13 **Q2. Have you prepared an appendix which contains your qualifications
14 and experience?**

15 **A.** Yes. Appendix A to my direct testimony contains a summary of my
16 qualifications and experience.

17 II. PURPOSE OF TESTIMONY

18 **Q3. What is the purpose of your testimony?**

19 **A.** The purpose of my testimony is to set forth the results of my depreciation
20 review and analysis of the plant in service of Montana-Dakota Utilities Co.-
21 Electric Division and Common Plant ("Company") which was conducted in
22 the process of preparing depreciation studies of the Company's electric
23 and common plant assets as of December 31, 2014. Reports of my
24 review and analyses are contained in Exhibit No. ____ (EMR-1), titled

1 "Montana-Dakota Utilities Co-Electric Division Depreciation Study as of
2 December 31, 2014" and Exhibit No. _____(EMR-2), the "Montana-
3 Dakota Utilities Co.-Common Plant Depreciation Study as of December
4 31, 2014". In preparing the report, I investigated and analyzed the
5 Company's historical plant data and reviewed the Company's past
6 experience and future expectations to determine the remaining lives of the
7 Company's electric and common plant assets. The studies utilized the
8 resulting remaining lives, the results of a salvage analysis, the Company's
9 vintaged plant in service investment and depreciation reserve to develop
10 recommended average remaining life depreciation rates and depreciation
11 expense related to the Company's plant in service.

12 **III. BACKGROUND**

13 **Q4. How is depreciation defined?**

14 **A.** Depreciation is defined in the 1996 NARUC "Public Utility Depreciation
15 Practices" publication as follows: "Depreciation, as applied to depreciable
16 utility plant, means the loss in service value not restored by current
17 maintenance, incurred in connection with the consumption or prospective
18 retirement of utility plant in the course of service from causes which are
19 known to be in current operation and against which the utility is not
20 protected by insurance. Among the causes to be given consideration are
21 wear and tear, decay, action of the elements, inadequacy, obsolescence,
22 changes in the art, changes in demand, and requirements of public
23 authorities."

1 **Q5. Why is depreciation important to the revenue requirements of a**
2 **utility company?**

3 **A.** Depreciation is important because, as the above definition describes,
4 depreciation expense enables a company to recover in a timely manner
5 the capital costs related to its plant in service benefiting the company's
6 customers. Appropriate depreciation rates will allow recovery of a
7 company's investments in depreciable assets over a life that provides for
8 full recovery of the investments, less net salvage. Without the appropriate
9 recovery of depreciation costs, the Company ultimately will not be able to
10 meet its financial obligations related to the continued provision of service
11 to customers. Furthermore, the inclusion of the appropriate level of
12 depreciation recovery in revenue requirements serves to reduce overall
13 costs (total of depreciation and return) to customers as opposed to a
14 situation where an inadequate level of annual depreciation expense is
15 currently being provided in rates.

16 **IV. DEPRECIATION STUDY OVERVIEW**

17 **Q6. What is your professional opinion with regard to the results of the**
18 **depreciation study that you performed?**

19 **A.** In my opinion, the proposed depreciation rates resulting from the
20 completed comprehensive depreciation study are reasonable and
21 appropriate given that they incorporate the service life and net salvage
22 parameters currently anticipated for each of the Company's property
23 group investments over their average remaining lives.

1 **Q7. What steps were involved in preparing the service life and salvage**
2 **database that you utilized?**

3 **A.** My comprehensive depreciation analyses included a detailed analysis of
4 the Company's fixed capital books and records through December 31,
5 2014. The Company's historical investment cost records for each account
6 have been assembled into a depreciation database upon which detailed
7 service life and salvage analysis were performed using standard
8 depreciation procedures.

9 **Q8. What is the purpose of the historical database?**

10 **A.** The historical service life and net salvage data is a basic depreciation
11 study tool that is assembled to prepare a depreciation study. The
12 historical database is used to make assessments and judgments
13 concerning the service life and salvage factors that have actually been
14 achieved, and (along with information relative to current and prospective
15 factors) to determine the appropriate future lives over which to recover the
16 Company's depreciable fixed capital investments. In accordance with this
17 standard depreciation analysis, the Company's depreciation database
18 compiled through December 31, 2014, which contains detailed vintage
19 level information, was used to develop observed life tables. The
20 development of the observed life tables from the historical information was
21 completed by grouping like aged investments within each property
22 category and identifying the level of retirements that occur through each
23 successive age to develop the applicable observed life tables. The

1 resulting observed lives were then fitted to standard Iowa Curves to
2 estimate each property group's historically achieved average service life.

3 Likewise, the net salvage database was used as a basis to identify
4 historical experience and trends and to determine each property group's
5 recommended net salvage factors. This was accomplished by preparing
6 various three year rolling band analyses of salvage components as well as
7 a forecast based on the Company's historical salvage experience.

8 **Q9. In the preparation of the depreciation study, have you utilized**
9 **information from additional sources when estimating service life and**
10 **salvage parameters?**

11 **A.** Yes. In addition to the historical data obtained from the Company's books
12 and records, information was obtained from Company personnel relative
13 to current operations and future expectations with respect to depreciation.
14 Discussions were held with Company planning and operations
15 management. In addition, physical inspections were also conducted of
16 various representative sites of the Company's operating property.

17 **Q10. Please briefly describe the information included in the depreciation**
18 **study reports.**

19 **A.** The electric depreciation study report is divided into eight (8) sections,
20 while the Common Plant depreciation study report is divided into seven (7)
21 sections. Section 1 of each of the reports contains a brief narrative
22 summary of the respective report. Two key portions of each of the reports
23 are Sections 2 and 4. Section 2 includes the summary schedules listing
24 the present and proposed depreciation rates for each depreciable property

1 group and other depreciation rate development schedules. Section 4
2 contains a narrative description of the factors considered in selecting
3 service life parameters for the Company's property. The various other
4 sections of the report contain detailed information and/or documentation
5 supporting the schedules contained in Sections 2 and 4. Section 3 of the
6 reports contain a general narrative explaining methods, procedures, and
7 techniques, etc. universally used in the preparation of depreciation
8 studies. In addition, Section 5 is the graphical presentation of the
9 average service life analysis, Section 6 is the detailed Average Remaining
10 Life calculations, and Section 8 for the Electric study, (Section 7 for the
11 Common Plant study) is the detailed Net Salvage analysis schedules.
12 Section 7 of the Electric study is the supporting calculations for the
13 theoretical depreciation reserve calculations used to allocate the booked
14 depreciation reserves relative to selected sub-account levels.

15 **Q11. What was the source of the data utilized as a basis for determining**
16 **the depreciation rates?**

17 **A.** As previously discussed, all of the historical data utilized in the course of
18 performing the detailed service life and salvage study was obtained from
19 the Company's books and records. Historical vintaged data (additions,
20 retirements, adjustments, and balances) were obtained for each
21 depreciable property group.

22 **Q12. Are there standard methods utilized to complete a service life**
23 **analysis of a company's historical property investments?**

1 service lives. These procedures include the Broad Group, the Equal Life
2 Group and other procedures. Due to the existence of very large quantities
3 of property units within utility operating property, utility property is typically
4 grouped into homogeneous categories as opposed to being depreciated
5 on an individual unit basis. While the Equal Life Group procedure is
6 viewed as being the more definitive procedure for identifying the life
7 characteristics of utility property and as a basis for developing service
8 lives and depreciation rates, the Broad Group Procedure is more widely
9 utilized throughout the utility industry by regulatory commissions as a
10 basis for depreciation rates. My comments on the Equal Life Group
11 procedure are discussed later in my testimony.

12 The distinction between the two procedures is in the manner in
13 which recovery of the cost is achieved. Under the Broad Group Procedure,
14 the useful life and resulting depreciation rate is based upon the overall
15 average life of all of the property within the group, while under the Equal
16 Life Group Procedure, the useful life and resulting depreciation rate is
17 based upon separately recovering the investment in each equal life group
18 within the property category over the actual life of the property in that
19 group.

20 A brief example (with a property group that has three units/three
21 equal life groups of like property) will demonstrate the difference between
22 the two procedures. The example incorporates the assumption that unit
23 No. 1 (or equal life group of property) will retire after one year, unit No. 2
24 (or equal life group) will retire after two years, and Unit No. 3 (or equal life

1 group) will retire after three years. Accordingly, the average life of all
2 three (groups) is two (2) years $(1+2+3)\div 3$. Under the Broad Group
3 Procedure, the average useful life and resulting depreciation rate is
4 calculated based upon the two (2) year average life. The resulting annual
5 depreciation rates would be fifty (50) percent in every year. Conversely,
6 under the Equal Life Group Procedure, each year's average life and
7 resulting depreciation rate is calculated by using the period of time during
8 which the portion of the property group remains in service. Since unit No.
9 1 (or that portion of the account) was retired from service after one year,
10 the entire investment for that property is recovered over one (1) year.
11 Likewise, since unit No. 2 (or that portion of the account) will have a
12 service life of two years, the recovery of that portion of the account will
13 occur over two years. Lastly, unit No. 3 (or that portion of the account) is
14 recovered over three years. Hence, the useful average life for the
15 property group in the first year is 1.64 years and the first year's annual
16 depreciation rate is 61.11 percent. In the second year, the useful average
17 life of the surviving group is 2.4 years and the second year's depreciation
18 rate drops to 41.67 percent. This occurs because during the first year,
19 unit No. 1 (or that portion of the account) was fully recovered. Likewise, in
20 year three the useful life of the surviving group is 3 years and the
21 depreciation rate further drops to 33.33 percent. See the following Table
22 EMR-1 (BG and ELG).

<u>BG Average Life Calculation</u>					<u>BG Depreciation Rate Calculation</u>				
<u>Year</u>		<u>Investment</u>	<u>Recovery Period (Yrs)</u>	<u>ASL (Years)</u>	<u>Weight</u>	<u>Investment</u>	<u>Recovery Period (Yrs)</u>	<u>Annual Rate-%</u>	<u>Recovery Amount</u>
1	Group # 1	300	2		150	300	2		150
	Group # 2	300	2		150	300	2		150
	Group # 3	<u>300</u>	2		<u>150</u>	<u>300</u>	2		<u>150</u>
	Total	900		2.00	450	900		50.00%	450
2	Group # 1	0	0		0	0	0		0
	Group # 2	300	2		150	300	2		150
	Group # 3	<u>300</u>	2		<u>150</u>	<u>300</u>	2		<u>150</u>
	Total	600		2.00	300	600		50.00%	300
3	Group # 1	0	0		0	0	0		0
	Group # 2	0	0		0	0	0		0
	Group # 3	<u>300</u>	2		<u>150</u>	<u>300</u>	2		<u>150</u>
	Total	300		2.00	150	300		50.00%	150
Grand Total		1,800		2.00	900	1,800		50.00%	900

<u>ELG Average Life Calculation</u>					<u>ELG Depreciation Rate Calculation</u>				
<u>Year</u>		<u>Investment</u>	<u>Recovery Period (Yrs)</u>	<u>ASL (Years)</u>	<u>Weight</u>	<u>Investment</u>	<u>Recovery Period (Yrs)</u>	<u>Annual Rate-%</u>	<u>Recovery Amount</u>
1	Group # 1	300	1		300	300	1		300
	Group # 2	300	2		150	300	2		150
	Group # 3	<u>300</u>	3		<u>100</u>	<u>300</u>	3		<u>100</u>
	Total	900		1.64	550	900		61.11%	550
2	Group # 1	0	0		0	0	0		0
	Group # 2	300	2		150	300	2		150
	Group # 3	<u>300</u>	3		<u>100</u>	<u>300</u>	3		<u>100</u>
	Total	600		2.40	250	600		41.67%	250
3	Group # 1	0	0		0	0	0		0
	Group # 2	0	0		0	0	0		0
	Group # 3	<u>300</u>	3		<u>100</u>	<u>300</u>	3		<u>100</u>
	Total	300		3.00	100	300		33.33%	100
Grand Total		1,800		2.00	900	1,800		50.00%	900

1 Finally, the depreciable investment needs to be recovered over a
2 defined period of time (through use of a technique), such as the Whole Life
3 or Average Remaining Life of the property group. The distinction between
4 the Whole Life and Average Remaining Life Techniques is that under the
5 Whole Life Technique, the depreciation rate is based on a snapshot and
6 determines the recovery of the investment and average net salvage over
7 the average service life of the property group for that moment in time. The
8 Whole Life technique requires either frequent updates to keep the
9 "snapshot" current or the use of an artificial deferred account that holds
10 "excess" or "deficient" depreciation reserves. In comparison, under the
11 Average Remaining Life Technique, the resulting annual depreciation rate
12 incorporates the recovery of the investment (and future net salvage) less
13 any recovery experienced to date over the average remaining life of the
14 property group. The Average Remaining Life Technique is clearly superior
15 in that it incorporates all of the current and future cost components in
16 setting the proposed annual depreciation rate as opposed to only some of
17 the current and future cost components as is the case with the Whole Life
18 Technique. This means that any changes that occur in between
19 depreciation studies are automatically trued-up in the subsequent study.
20 No artificial deferral account needs to be established to accomplish such a
21 true-up.

22 The depreciation methods, procedures, and techniques can be used
23 interchangeably. For example, one could use the Straight Line Method

1 with the Broad Group Procedure and the Average Remaining Life
2 Technique, or the Straight Line Method with the Equal Life Group
3 Procedure and Average Remaining Life Technique, or combinations
4 thereof.

5 **Q15. Which of these methods, procedures and techniques did you use in**
6 **your depreciation studies?**

7 **A.** The depreciation rates set forth in my depreciation study reports were
8 developed utilizing the Straight Line Method, the Broad Group Procedure,
9 and the Average Remaining Life Technique.

10 **Q16. If you did not use the Equal Life Group Procedure in the development**
11 **of the Company's depreciation rates, why did you spend time**
12 **explaining the process?**

13 **A.** The discussion of the various/significant methods, procedures, and
14 techniques, and specifically the Equal Life Group Procedure, is an ongoing
15 education process. That is, the discussion is presented to insure that there
16 is an understanding of principal available depreciation processes and their
17 benefits, notwithstanding any unwillingness and/or objection to the use of a
18 more defined and correct procedure, i.e. the Equal Life Group Procedure.

19 **Q17. Why did you utilize the method, procedure, and technique**
20 **incorporated within the proposed depreciation rates?**

21 **A.** The Straight Line Method is widely understood, recognized, and utilized
22 almost exclusively for depreciating utility property.

1 The Broad Group Procedure recovers the Company's investments
2 over the average period of time in which the property is providing service to
3 the Company's customers. While I have used the Equal Life Group
4 procedure in other studies, I used the Broad Group Procedure in this study
5 because it is consistent with depreciation methods and procedures
6 generally accepted by regulatory Commissions plus it is the approach
7 underlying the Company's current depreciation rates.

8 Finally, the amount of annual depreciation must be based upon the
9 productive life over which the un-depreciated capital investment is
10 recovered (the Average Remaining Life Technique). The utilization of the
11 Average Remaining Life Technique to develop the applicable annual
12 depreciation expense (over the average remaining life) assures that the
13 Company's property investment is fully recovered over the useful life of the
14 property, and that inter-generational inequities are avoided as current and
15 future customers will pay their fair share of depreciation expense. The
16 determination of the productive remaining life for each property group relies
17 on a study of both past experience and future expectations and develops
18 the appropriate total life and applicable depreciation rates for each of the
19 Company's property groups. The Average Remaining Life Technique
20 incorporates all of the Company's fixed capital cost components, thereby
21 better assuring full recovery of the Company's embedded net plant
22 investment and related costs. The Average Remaining Life Technique
23 gives consideration not only to the average service life and survival

1 characteristics plus the net salvage component, but also recognizes the
2 level of depreciation which has been accrued to date in developing the
3 proposed depreciation rate. The Average Remaining Life Technique is
4 used by regulated companies and regulatory agencies because it allows
5 full recovery by the end of the property's useful life -- no more and no less.

6 VI. GROUP DEPRECIATION

7 **Q18. Please explain the utilization of group depreciation.**

8 **A.** Group depreciation is utilized to depreciate property when more than one
9 item of property is being depreciated. Such an approach is appropriate
10 because all of the items within a specific group typically do not have
11 identical service lives, but have lives which are dispersed over a range of
12 time. Utilizing group depreciation allows for a uniform application of
13 depreciation rates to groups of similar property in lieu of performing
14 extensive depreciation calculations on an item-by-item basis. The Broad
15 Group approach is a recognized common group depreciation procedure.

16 The Broad Group Procedure recovers the investment within the
17 asset group over the average service life of the property group. Given that
18 there is dispersion within each property group, there are variations of
19 retirement ages for the many investments within each property group. That
20 is, some properties retire early (before average service life) while others
21 retire at older ages (after average service life). This dispersion of
22 retirement ages defines the survival pattern experienced by the applicable
23 property group.

1 **Q19. What factors influence the determination of the recommended annual**
2 **depreciation rates included in your depreciation reports?**

3 **A.** The depreciation rates reflect four principal factors: (1) the plant in service
4 by vintage, (2) the book depreciation reserve, (3) the future net salvage,
5 and (4) the composite remaining life for the property group. Factors
6 considered in arriving at the service life are the average age, realized life
7 and the survival characteristics of the property. The net salvage estimate
8 is influenced by both past experience and future estimates of the cost of
9 removal and gross salvage amounts.

10 **Q20. Please explain further the assumptions considered when utilizing**
11 **your depreciation approach.**

12 **A.** According to the approach, the Company will recover its un-depreciated
13 fixed capital investment through annual depreciation expense in each year
14 throughout the useful life of the property. The Average Remaining Life
15 Technique incorporates the future life expectancy of the property, the
16 vintaged surviving plant in service, the survival characteristics, together
17 with the book depreciation reserve balance and future net salvage in
18 developing the amounts for each property account. Accordingly, Average
19 Remaining Life depreciation meets the objective of providing a Straight
20 Line recovery of the Company's fixed capital property investments.

21 **Q21. Do you have additional comments related to the group approach that**
22 **you have used?**

1 Net salvage experience is studied for a period of years to determine
2 the trends which have occurred in the past. These trends are considered,
3 together with any changes that are anticipated in the future, to determine
4 the future net salvage factor for remaining life depreciation purposes. The
5 net salvage percentage is determined by comparing the total net positive or
6 negative salvage to the book cost of the property investment retired.

7 The method used to estimate the retirement cost is a standard
8 analysis approach which is used to identify a company's historical
9 experience with regard to what the end of life cost will be relative to the
10 cost of the plant when first placed into service. This information, along with
11 knowledge about the average age of the historical retirements that have
12 occurred to date, allows an estimation of the level of retirement cost that
13 will be experienced by the Company at the end of each property group's
14 useful life. The study methodology utilized has been extensively set forth
15 in depreciation textbooks and has been the accepted practice by
16 depreciation professionals for many decades. Furthermore, the cost of
17 removal analysis is the current standard practice used for mass assets by
18 essentially all depreciation professionals in estimating future net salvage
19 for the purpose of identifying the applicable depreciation rate for a property
20 group. There is a direct relationship between the installation of specific
21 plant and its corresponding removal. The installation is its beginning of life
22 cost while the removal is its end of life cost. Also, it is important to note
23 that Average Remaining Life depreciation rates incorporate future net

1 salvage which is typically more representative of recent versus long-term
2 historical average net salvage.

3 The Company's historical net salvage experience was analyzed to
4 identify the historical net salvage factor for each applicable property group
5 and is included in Section 8 of the Electric Division study and Section 7 of
6 the Common Plant study. This analysis routinely finds that historical
7 retirements have occurred at average ages significantly shorter than the
8 property group's average service life. The occurrence of historical
9 retirements at an age which is significantly younger than the average
10 service life of the property category demonstrates that the historical data
11 does not appropriately recognize the true level of retirement cost at the end
12 of the property group's useful life. An additional level of cost to retire will
13 occur due to the passage of time until all the current plant is retired at end
14 of its life. That is, the level of retirement costs will increase over time until
15 the average service life is attained. The additional inflation in the estimate
16 of retirement cost is related to those additional years' cost increases
17 (primarily the result of higher labor costs over time) that will occur prior to
18 the end of the property group's average life.

19 To provide further explanation of the issue, several general
20 principles surrounding property retirements and related net salvage should
21 be highlighted. As property continues to age, assets that typically generate
22 positive salvage when retired will generate a lower percentage of positive
23 salvage as compared to the original cost of the property. By comparison, if

1 the class of assets is one that typically generates negative net salvage
 2 (cost of removal) with increasing age at retirement, the negative net
 3 salvage percentage as compared to original cost will typically be greater.
 4 This situation is routinely driven by the higher labor costs that occur with
 5 the passage of time.

6 A simple example will aid in understanding the above net salvage
 7 analysis and the required adjustment to the historical results. Assume the
 8 following scenario: A company has two cars, Car #1 and Car #2, each
 9 purchased for \$20,000. Car #1 is retired after 2 years and Car #2, is
 10 retired after 10 years. Accordingly, the average life of the two cars is six (6)
 11 years. Car #1 generates 75% salvage or \$15,000 when retired and Car #2
 12 generates 5% salvage or \$1,000 when retired.

13

	<u>Unit Cost</u>	<u>Ret. Age (Yrs.)</u>	<u>% Salv.</u>	<u>Salvage Amount</u>
Car #1	\$20,000	2	75%	\$15,000
<u>Car #2</u>	<u>\$20,000</u>	10	5%	<u>\$ 1,000</u>
Total	\$40,000	6	40%	\$16,000

14

15 Assume an analysis of the experienced net salvage at year three (3).
 16 Based upon the Car #1 retirement, which was retired at a young age (2 yrs.)
 17 as compared to the average six (6) year life of the property group, the
 18 analysis indicates that the property group would generate 75% salvage.
 19 This indication is incorrect, however, because it is the result of basing the

1 estimate on incomplete data. That is, the estimate is based upon the
2 salvage generated from a retirement that occurred at an age which is far
3 less than the average service life of the property group. The actual total
4 net salvage that occurred over the average life of the assets (which
5 experienced a six (6) year average life for the property group) is 40%, as
6 opposed to the initial incorrect estimate of 75%.

7 This is exactly the situation that occurs with the majority of the
8 Company's historical net salvage data, except that most of the Company's
9 property groups routinely experience negative net salvage (cost of removal)
10 as opposed to positive salvage.

11 VIII. DEPRECIATION STUDY ANALYSIS

12 **Q23. Please explain what factors affect the length of the average service**
13 **life that the Company's property may achieve.**

14 **A.** Several factors contribute to the length of the average service life which the
15 property achieves. The three major factors are: (1) physical; (2) functional;
16 and (3) contingent casualties.

17 The physical factor includes such things as deterioration, wear and
18 tear and the action of the natural elements. The functional factor includes
19 inadequacy, obsolescence and requirements of governmental authorities.
20 Obsolescence occurs when it is no longer economically feasible to use the
21 property to provide service to customers or when technological advances
22 have provided a substitute with superior performance. The remaining factor,
23 contingent casualties, includes retirements caused by accidental damage
24 or construction activity of one type or another.

1 In performing the life analysis for any property being studied, both
2 past experience and future expectations must be considered in order to
3 fully evaluate the circumstances that may have a bearing on the remaining
4 life of the property. This ensures the selection of an average service life
5 which best represents the expected life of each property investment.

6 **Q24. What study procedures were utilized to determine service lives for the**
7 **Company's property?**

8 **A.** Several study procedures were used to determine the prospective service
9 lives recommended for the Company's plant in service. These include the
10 review and analysis of historical, as well as anticipated, retirements, current
11 and future construction technology, historical experience and future
12 expectations of salvage and the cost of removal.

13 Service lives are affected by many different factors, some of which
14 can be determined from studying past experience, others of which must
15 rely heavily on future expectations. When physical characteristics are the
16 controlling factor in determining the service life of property, historical
17 experience is a useful tool in selecting service lives. In cases where there
18 are changes in technology, regulatory requirements, Company policy or the
19 development of a less costly alternative, historical experience is of lesser or
20 little value. However, even when considering physical factors, the future
21 lives of various properties may vary from those experienced in the recent
22 past.

1 While a number of methods are available to study historical data, as
2 I mentioned previously, the two methods most commonly utilized to
3 determine average service lives for a company's property are the
4 Retirement Rate Method and the Simulated Plant Record Method. Aged
5 plant records for the Company's property is available for a period of years,
6 therefore, the Retirement Rate Method of life analysis was utilized in the
7 depreciation studies of the Company's property.

8 **Q25. Please explain the use of the retirement rate method.**

9 **A.** With this method of analysis, the Company's actuarial service life data,
10 which is sorted by age, is used to develop a survivor curve (observed life
11 table). This survivor curve is the basis upon which smooth curves
12 (standard Iowa Curves) are matched or fitted to then determine the
13 average service life being experienced by the property account under
14 study. Computer processing provides the capability to review various
15 experience bands throughout the life of the account to observe trends and
16 changes. For each experience band analysis, an "observed life table" is
17 constructed using the exposure and retirement experience within the
18 selected band of years. In some cases, the total life cycle of the property
19 has not been achieved and the experienced life table, when plotted, results
20 in a "stub curve." It is the "stub curve," or the total life curve, if the total life
21 curve is achieved, which is matched or fitted to the standard Iowa Curves.
22 The matching process is performed both by computer analysis, using a
23 least squares technique, and by overlaying the observed life tables on the

1 selected smooth curves for visual reference. The fitted smooth curve is a
2 benchmark which provides a basis to determine the estimated average
3 service life for the property group under study.

4 **Q26. Do the depreciation study reports contain charts which compare the**
5 **analysis of the Company's actual historical data to the service life**
6 **parameters you are proposing as a basis for your recommended**
7 **annual depreciation rates?**

8 **A.** Yes. Graphical representations of the Company's plant balances versus
9 simulated plant balances based upon the estimated lives and Iowa Curves
10 are contained in Section 5 of the reports.

11 **Q27. You have referred to the use of the Iowa or smoothed survivor curves.**
12 **Can you generally describe these curves and their purpose?**

13 **A.** The preparation of a depreciation study typically incorporates smoothed
14 curves to represent the experienced or estimated survival characteristics of
15 the property. The "smoothed" or standard survivor curves are the "Iowa"
16 family of curves developed at Iowa State University and which are widely
17 used and accepted throughout the utility industry. The shape of the curves
18 within the Iowa family is dependent upon whether the maximum rate of
19 retirement occurs before, during or after the average service life. If the
20 maximum retirement rate occurs earlier in life, it is a left (L) mode curve; if it
21 occurs at average life, it is a symmetrical (S) mode curve; if it occurs after
22 average life, it is a right (R) mode curve. In addition, there is the origin (O)
23 mode curve for plant which has heavy retirements at the beginning of life.

1 At any particular point in time, actual Company plant may not have
2 completed its life cycle. Therefore, the survivor table generated from the
3 Company data is not complete. This situation requires that an estimate be
4 made with regard to the incomplete segment of the property group's life
5 experience. Further, actual company experience often varies from age
6 interval to age interval, making its utilization for average service estimation
7 difficult. Accordingly, the Iowa Curves are used to both extend Company
8 experience to zero percent surviving as well as to smooth actual Company
9 data.

10 **Q28. What is the principal reason for completing the detailed historical life
11 and salvage analysis?**

12 **A.** The detailed historical analysis is prepared as a tool from which to make
13 informed assessments as to the appropriate service life and salvage
14 parameters over which to recover the Company's plant investment.
15 However, in addition to the available historic data, consideration must be
16 given to current events, the Company's ongoing operations, Company
17 management's future plans, and general industry events which are
18 anticipated to impact the lives that will be achieved by plant in service.

19 **IX. COMPREHENSIVE DEPRECIATION STUDY RESULTS**
20 **AS OF 12-31-14**

21 **Q29. What is the basis for the Company's currently approved Electric
22 depreciation rates?**

23 **A.** As shown in Exhibit No. ____ (EMR-1), Table 1, pages 2-1 to 2-2, the prior
24 depreciation rates for the plant were based upon depreciation parameters

1 set forth in a study completed using the Company's Electric plant
2 investment data through December 31, 2008. The current account level
3 depreciation rates composite to an annual depreciation rate of 2.88 percent
4 when applied to each of the December 31, 2014 plant in service account
5 balances.

6 **Q30. What are the most notable changes in annual depreciation rates and**
7 **expense between the present and proposed depreciation rates as set**
8 **forth in Section 2 of the Montana-Dakota Electric depreciation report?**

9 **A.** With regard to plant in service, several of the proposed rates reflect
10 changes (as outlined in Section 4 of the study) from the current
11 depreciation rates.

12 The most notable depreciation/amortization occurred relative to
13 Account 312 – Boiler Plant Equipment, Account 344.10 – Generators,
14 Account 344.20 – Generators-Wind Farm, Account 353 – Station
15 Equipment, Account 355 – Poles and Fixtures, and Account 370 – Meters.

16 The depreciation rate for Account 312 – Boiler Plant Equipment
17 increased from 2.46 percent to 2.71 percent. The proposed depreciation
18 rate for the Company's investment in this property category is being
19 developed via the Life Span Method. An interim retirement rate was
20 identified for each property group based upon an analysis of the
21 Company's historical experience to date. Using the location and vintage
22 level surviving investments for each generating facility's location property,
23 the estimated interim retirement rate and Company management's

1 provided probable retirement/rehabilitation dates, an implicit average
2 service life and average remaining life was produced via the life span
3 approach. The developed depreciation rates do not include any proposed
4 component for the recovery of either interim or terminal (decommission
5 cost) net salvage. The end of life terminal negative net salvage
6 (decommissioning cost), is addressed separately in this rate case.
7 Company management requested that interim negative net salvage not be
8 included in the development of the proposed depreciation rates related to
9 its generating facilities at this time.

10 Ongoing additional new investments added to existing life span
11 property class investments (absent changes in underlying parameters)
12 automatically reduces the implicit average life and increases the required
13 depreciation rate due to the fact that in each successive year there is a
14 shorter period of time over which to recover the added investments.

15 The depreciation rate for Account 344.10 – Generators increased
16 from 2.60 percent to 3.00 percent. The Company has multiple Other
17 Production units including Glendive, Glendive II, Miles City, Heskett III,
18 Ormat Generation, and Portable Generators at various locations. Not all of
19 the various locations have investments in each of the Other Production
20 property accounts.

21 The depreciation rate for the Company's investment in this property
22 category is being developed via the Life Span Method. An interim
23 retirement rate was identified for each property group based upon an

1 analysis of the Company's total account historical experience to date.
2 Using the location and vintage level surviving investments for each
3 generating facility's location property, the estimated interim retirement rate
4 and Company management's provided probable retirement/rehabilitation
5 dates, an implicit average service life and average remaining life was
6 produced via the life span approach. The developed depreciation rates do
7 not include any proposed component for the recovery of either interim or
8 terminal (decommission cost) net salvage. The end of life terminal
9 negative net salvage (decommissioning cost), is addressed separately in
10 this rate case. Company management requested that interim negative net
11 salvage not be included in the development of the proposed depreciation
12 rates related to its generating facilities at this time.

13 Similarly like the forgoing accounts, the ongoing additional new
14 investments added to existing life span property class investments (absent
15 changes in underlying parameters) automatically reduces the implicit
16 average life and increases the required depreciation rate due to the fact
17 that in each successive year there is a shorter period of time over which to
18 recover the added investments.

19 The depreciation rate for Account 344.2-Generators-Wind Farm
20 increased from 5.06 percent to 5.52 percent. The Company has 2 wind
21 farm sites, namely, Diamond Willow and Cedar Hills. Diamond Willow
22 currently has 20 turbine units while the Cedar Hills is comprise of 13
23 turbine units. The capacity of each of the Diamond Hills turbines is 1.5

1 MW and the Cedar Hills turbines are 1.5 MW each.

2 The depreciation rate for the Company's investment in this property
3 category is being developed via the Life Span Method. An interim
4 retirement rate was identified for each property group based upon an
5 analysis of the Company's total account historical experience to date.
6 Using the location and vintage level surviving investments for each
7 generating facility's location property, the estimated interim retirement rate
8 and Company management's provided probable retirement/rehabilitation
9 dates, an implicit average service life and average remaining life was
10 produced via the life span approach. The developed depreciation rates do
11 not include any proposed component for the recovery of either interim or
12 terminal (decommission cost) net salvage. The end of life terminal negative
13 net salvage (decommissioning cost), is addressed separately in this rate
14 case. Company management requested that interim negative net salvage
15 not be included in the development of the proposed depreciation rates
16 related to its generating facilities at this time.

17 Similarly, like the forgoing accounts, the ongoing additional new
18 investments added to existing life span property class investments (absent
19 changes in underlying parameters) automatically reduces the implicit
20 average life and increases the required depreciation rate due to the fact
21 that in each successive year there is a shorter period of time over which to
22 recover the added investments.

23 The proposed depreciation rate for Account 353– Station Equipment,

1 declined from 1.88 percent to 1.58 percent. The proposed depreciation
2 rate is the result of combined changes of the average service life
3 parameters as well as the changes to plant in service and the applicable
4 book depreciation reserve. The proposed average service life was
5 changed in accordance with the life indication developed through an
6 analysis of the Company's historical data and consideration of future
7 expectations. The resulting proposed average service life is sixty (60)
8 years, while the average service life underlying the present depreciation
9 rate is forty-five (45) years. Both the future net salvage underlying the
10 proposed depreciation rates and the net salvage underlying the present
11 depreciation rates is negative 10 percent.

12 The costs included in this account investment are related to
13 numerous transmission substation equipment (including items such as
14 transformers, voltage regulators, circuit breakers, etc.) used to transform
15 power to different voltages. Currently, there are nearly 100 stations
16 operating at voltages between 69Kv through 138 & 345Kv facilities. During
17 the last several years the Company has been in an increasing growth
18 mode having increased its plant investment by approximately a third. To
19 date the activity has been more on the growth side as opposed to
20 replacement of existing facilities. In future years it is anticipated that
21 replacement of existing facilities will likely occur at higher levels, thus the
22 average service life should be monitored closely. At the current estimated
23 average service life, the recovery period is longer than the maximum

1 average service life for the property group identified in an industry survey.

2 The proposed depreciation rate for Account 355 – Poles and
3 Fixtures, increased from 2.40 percent to 2.99 percent. The proposed
4 depreciation rate is the result of combined changes of both the average
5 service life and net salvage parameters. The proposed average service life
6 changed in accordance with the life indication developed through an
7 analysis of the Company's historical data and consideration of future
8 expectations. The resulting proposed average service life is fifty (50) years,
9 which is an increase from the forty-five (45) year average service life
10 underlying the present depreciation rate. The future net salvage underlying
11 the proposed depreciation rates is negative fifty (50) percent while the
12 future net salvage underlying the present depreciation rates is negative
13 thirty-five (35) percent and is reflective of the increased level of negative
14 net salvage being experienced by the company.

15 During the last several years the Company has been in an
16 increasing growth mode having increased its plant investment by
17 approximately a third. Historically, the activity has been more on the
18 growth side as opposed to replacement of existing facilities, however,
19 during the most recent study year replacements/retirements have
20 accelerated rather dramatically. In fact while the overall and more recent 5
21 year experience band analysis produced life indication of an estimated 57
22 years' average service life, the current 2014 band produced an average
23 service life indication of 45 years. In future years it is anticipated that

1 replacement of existing facilities will likely occur at higher levels.

2 Over the immediate coming 5 years management anticipates
3 building approximately 100 miles of pole transmission line of which one half
4 is expected to meet continued growth/expansion while the remaining one
5 half is expected to be replacement of existing property with further activity
6 in more distant years. This significant increase in plant activity can be
7 anticipated to continue the shorter life presently being experienced. Based
8 upon the available recent study result a reduction to the longer than normal
9 average service life for the Company's property is proposed. At the
10 present time, an average service life of 50 years is estimated for the
11 property group. As additional activity occurs in future years a further
12 reduction will likely be warranted. Even at the estimated average service
13 life of a 50-R3 life and curve, the recovery period is at the higher end of the
14 industry range of service lives.

15 The proposed depreciation rate for Account 370– Meters, increased
16 from 3.44 percent to 7.19 percent. The proposed depreciation rate is the
17 result of combined changes of both the average service life and net
18 salvage parameters. The resulting proposed composite average service life
19 twenty (20) years, while the average service life underlying the present
20 depreciation rate is thirty-five (35) years. The future net salvage underlying
21 the proposed depreciation rates is negative 5 percent while the future net
22 salvage underlying the present depreciation rates is 0 percent.

23 In more recent years, the Company replaced the overwhelming

1 majority of its electric meters in conjunction with an AMR conversion
2 project. Accordingly, the historical analysis of recent data, in which there
3 was a wholesale change out of property, produced a shorter life indication
4 for the property group than might be experienced for the current property.
5 That is, the conversion project resulted in the Company now having a
6 completely different automated metering reading (AMR) technology of
7 Meters than which previously existed. This current new technologically
8 driven property is routinely influenced by greater levels of upgrades,
9 obsolescence, etc. than the prior mechanical meters.

10 For example, while the AMR technology provides improved
11 efficiencies and enhanced technology capabilities, it only captures a limited
12 part of the ultimate transformation to the current state of the art meter
13 reading and plant utilization capabilities. Advanced Meter Infrastructure
14 (AMI) and related Smart Grid will further expand the control capabilities of
15 the electric network. Accordingly, it is only a matter of time until it will be
16 necessary to complete further upgrades to its present Meter facilities. Thus,
17 an average service life of 20 years is initially estimated for the present
18 property group investment. The life of this property group needs to be
19 monitored on an ongoing basis in conjunction with changing technology
20 and the Company's needs to address such rapid changes.

21 **Q31. What is the basis for the Company's currently approved Common**
22 **Plant depreciation rates?**

1 **A.** As shown in Exhibit No. ____ (EMR-2), Table 1, pages 2-1 to 2-2 of the
2 Common Plant Depreciation Study, the prior depreciation rates for the plant
3 were based upon depreciation parameters set forth in a study completed
4 using the Company's plant investment data through December 31, 2008.
5 The current account level depreciation rates composite to an annual
6 depreciation rate of 3.89 percent when applied to each of the December
7 31, 2014 plant in service account balances.

8 **Q32. What are the most notable changes in annual depreciation rates and**
9 **expense between the present and proposed depreciation rates as set**
10 **forth in Section 2 of the Montana-Dakota Common Plant depreciation**
11 **report?**

12 **A.** With regard to plant in service, several of the proposed rates reflect
13 changes (as outlined in Section 4 of the study) from the current
14 depreciation rates.

15 The most notable depreciation/amortization change occurred
16 relative to Account 392.20 - Transportation Equipment - Cars & Trucks.

17 The depreciation rate relative to Account 392.20 - Transportation
18 Equipment - Cars & Trucks increased from 4.11 percent to 6.65 percent.
19 Contributing to the depreciation expense increase is the change in the
20 estimated average service life from seven to nine years while the future net
21 salvage estimate remained at 20%. However, the more significant driver of
22 the depreciation rate increase is the fact that the current book depreciation
23 reserve is currently lower than required in comparison to the current age of

1 the property group's investment.

2 **X. NET CHANGE FROM 12-31-08 BOOK DEPRECIATION RATES TO**
3 **PROPOSED DEPRECIATION**

4 **Q33. What is the net change to the composite electric depreciation rate**
5 **under the proposed depreciation rates as applied to the December 31,**
6 **2014 plant in service in comparison to the application of the present**
7 **depreciation rates?**

8 **A.** Application of the proposed account level depreciation rates to the
9 Company's plant in service as of December 31, 2014 produces a
10 composite depreciation rate of 3.04 percent. By comparison, the
11 application of the December 31, 2014 plant in service to the present
12 account level depreciation rates to the Company's plant in service as of
13 December 31, 2014 produces a composite depreciation rate of 2.88
14 percent.

15 **Q34. What is the net change in electric annual depreciation expense under**
16 **the proposed depreciation rates in comparison to the present**
17 **depreciation rates?**

18 **A.** Exhibit No.__(EMR-1), Section 2, Table 1, pages 2-1 to 2-2 produces a
19 net increase in annualized depreciation expense of \$1,993,230 when
20 applying the proposed depreciation rates to the Company's plant in service
21 investment as of December 31, 2014 in comparison to the depreciation
22 expense produced by applying the current depreciation rates.

23 **Q35. Have you prepared an exhibit which compares the composite**
24 **depreciation rates produced when applying the proposed account**

1 level depreciation rates to the Company's December 31, 2014
2 Common plant in service balances as compared to applying to the
3 present depreciation rates?

4 A. Yes, that information is contained on Exhibit No.____(EMR-2), Pages 2-1
5 to 2-2 of the Common Plant Depreciation Study which shows the
6 application of the proposed depreciation study account level depreciation
7 rates to the Company's December 31, 2014 Common Plant in Service
8 produces a composite depreciation rate of 4.30%, as compared to the
9 application of the present account level depreciation rates that produces a
10 composite depreciation rate of 3.89%.

11 **Q36. What is the net change to the Company's Common Plant depreciation**
12 **expense when applying the proposed depreciation rates to the**
13 **December 31, 2014 plant in service in comparison to the annual**
14 **depreciation expense when applying the present depreciation rates?**

15 A. Exhibit No. ____ (EMR-2) shows the application of the proposed December
16 31, 2014 depreciation study account level depreciation rates to the
17 Company's Common plant in service as of December 31, 2014, which, as
18 shown on page 2-1 of the exhibit, produces a net increase of annual
19 depreciation expense of \$275,554 as compared to that produced by
20 applying the present depreciation rates.

21 **XI. RECOMMENDATION**

22 **Q37. What is your recommendation in this proceeding?**

1 **A.** I recommend that the proposed depreciation rates set forth in the
2 comprehensive depreciation study reports be uniformly and prospectively
3 adopted by the Commission for regulatory purposes as well as by the
4 Company for accounting purposes.

5 **Q38. Does this conclude your direct testimony?**

6 **A.** Yes, it does.