

MONTANA-DAKOTA UTILITIES CO.
A Division of MDU Resources Group, Inc.

Before the South Dakota Public Utilities Commission

Docket No. EL15-____

Direct Testimony
of
Darcy J. Neigum

1 **Q. Please state your name and business address.**

2 A. My name is Darcy J. Neigum and my business address is 400
3 North Fourth Street, Bismarck, North Dakota 58501.

4 **Q. By whom are you employed and in what capacity?**

5 A. I am the Director of System Operations and Planning for Montana-
6 Dakota Utilities Co. (Montana-Dakota), a Division of MDU Resources
7 Group, Inc.

8 **Q. Please describe your duties and responsibilities with Montana-**
9 **Dakota.**

10 A. I have managerial responsibility for overseeing the day-to-day
11 operations of the Company's electric control center and System
12 Operations & Planning Department. The System Operations & Planning
13 Department is responsible for preparing electric resource plans and
14 expansion studies for the Company.

15 **Q. Please outline your educational and professional background.**

16 A. I hold a Bachelor's Degree in Electrical and Electronics
17 Engineering from North Dakota State University as well as a Masters of

1 Business Administration from the University of Mary. My work experience
2 includes four years as a nuclear plant engineer, three years of experience
3 as a coal-fired power plant engineer, and eleven years of generation
4 development and operational responsibilities for coal-fired, gas-fired, and
5 renewable generation sources. I have been responsible for the
6 development of the Company's integrated resource planning activities
7 since 2008.

8 **Q. What is the purpose of your testimony in this proceeding?**

9 A. I will provide support and justification for the Company's investment
10 in incremental generation as described by Ms. Kivisto and Mr. Skabo.
11 This includes addition of the Heskett III gas turbine, the two Reciprocating
12 Internal Combustion Engines (RICE) the Company is installing at the
13 Lewis & Clark Station and the Thunder Spirit Wind Project (Thunder Spirit)
14 through the Company's integrated resource planning process. I will
15 describe the modeling used to support the required environmental
16 upgrade projects at Big Stone Station and Lewis & Clark Station; the
17 Diamond Willow I and II, Cedar Hills, and Glen Ullin heat recovery
18 generation resources the Company added to its integrated electric system
19 in recent years and finally I will discuss the changes in transmission
20 service arrangements occurring in the third quarter of 2015.

21 **Q. How has Montana-Dakota customer peak load and energy**
22 **requirements grown since 1985?**

1 A. As shown on Exhibit No. ____ (DJN-1), Montana-Dakota's peak
2 load requirements on the integrated system have grown from 350 MW on
3 the summer peak in 1985 to 533 MW on the summer peak in 2014.
4 Likewise, the winter peak has increased from 331 MW to 557 MW over the
5 same time period. Annual energy requirements have increased by
6 approximately 77 percent since 1985. A graphical representation is
7 provided on page 2 of Exhibit No. ____ (DJN-1) where the blue line
8 represents the Company's annual energy requirements in MWh, the red
9 line represents the Company's annual summer peak demands in MW and
10 the green line represents the Company's annual winter peak demands
11 from 1985 to 2014.

12 **Q. Is Montana-Dakota a summer peaking or winter peaking utility?**

13 A. As shown on Exhibit No. ____ (DJN-1), Montana-Dakota has
14 historically been a summer peaking utility. However, the summers of 2013
15 and 2014 have been unseasonably cool as compared to seasonal
16 averages and Montana-Dakota has seen higher winter peaks as
17 compared to summer peaks in 2013 and 2014. This is largely due to the
18 increased customer load since 2012 and the absence of hot summer
19 temperatures. Montana-Dakota still believes that it is a summer peaking
20 utility and its peak demand requirements in the Midcontinent ISO (MISO)
21 are based upon summer load forecasts and conditions.

1 **Q. If Montana-Dakota would have experienced summer temperatures in**
2 **2014 as experienced in 2012 what might it have seen for a peak**
3 **summer load?**

4 A. As shown on Exhibit No.____ (DJN-1), Montana-Dakota's peak
5 summer load indicated by the red line typically tracks with customer
6 energy requirements indicated by the blue line. Based on 2012 peak data
7 and weather and if similar weather conditions would have been
8 experienced in 2014 it is likely that Montana-Dakota would have seen a
9 peak summer load of approximately 650 MW.

10 **Q. What would Montana-Dakota's summer peak load in 2014 have been**
11 **if the summer peak load would have occurred on an adjusted 50/50**
12 **peak summer load condition?**

13 Montana-Dakota's last peak demand versus temperature study
14 indicated that for every one additional degree Fahrenheit of temperature
15 increase on peak during the summer, customer load would increase by 6
16 MWs.¹ Montana-Dakota's weighted average system temperature during
17 the summer peak of 2014 was 88 degrees Fahrenheit compared to a
18 weighted average 50/50 system peak temperature of 96.5 degrees
19 Fahrenheit.² The adjusted 50/50 peak summer load for 2014 would equate
20 to 584 MW (533 MW + 51 MW) as compared to an actual peak winter load
21 in 2014 of 557 MW.

¹ 2015-2034 Montana-Dakota Long-Term Load Forecast. Page 31.

² 2015-2034 Montana-Dakota Long-Term Load Forecast. Page 32.

1 **Q. What capacity and energy resources has Montana-Dakota added to**
2 **meet its customer requirements since 1985?**

3 A. Montana-Dakota has added the following capacity and energy
4 generation resources since 1985:

| | | |
|----|------|---|
| 5 | 1986 | 66 MW AVS II Capacity and Energy Purchase Agreement |
| 6 | 2003 | 43 MW Glendive Unit II Natural Gas Combustion Turbine |
| 7 | 2006 | Expiration of 66 MW AVS II Capacity and Energy Purchase Agreement |
| 8 | 2007 | 19.5 MW Diamond Willow I Wind Project |
| 9 | 2009 | 5.3 MW Glen Ullin Heat Recovery Project |
| 10 | 2010 | 19.5 MW Cedar Hills Wind Project |
| 11 | | 10.5 MW Diamond Willow II Wind Project |
| 12 | 2012 | 110 MW We Energies Annual Capacity Purchase Agreement |
| 13 | 2013 | 115 MW We Energies Annual Capacity Purchase Agreement |
| 14 | 2014 | 120 MW We Energies Annual Capacity Purchase Agreement |
| 15 | 2014 | 88 MW Heskett III Natural Gas Combustion Turbine |
| 16 | 2015 | 107.5 MW Thunder Spirit Wind Project (12/31/15) |
| 17 | | 19 MW Reciprocating Engine Project (12/31/15) |

18 **Q. Would you describe the generating resource additions Montana-**
19 **Dakota has installed since the expiration of the AVS II Agreement in**
20 **2006?**

21 Montana-Dakota has made several generating resource additions
22 since 2006 including: a 19.5 MW Wind Project named Diamond Willow I
23 which commenced commercial operation in February of 2008, a 5.3 MW
24 heat recovery generating station named Glen Ullin Station #6 which
25 commenced commercial operation in July of 2009, a 19.5 MW Wind
26 Project named Cedar Hills which commenced commercial operation on

1 June 6, 2010, and a 10.5 MW expansion to the Diamond Willow II Wind
2 Project which commenced commercial operation on June 28, 2010.

3 **Q. Please describe the Diamond Willow I and II Wind Projects.**

4 A. Construction began on the 19.5 MW Diamond Willow I Wind
5 Project, located southeast of Baker, Montana, in 2007. The project
6 consists of 13 General Electric (GE) wind turbines each rated at 1.5 MW.
7 The Diamond Willow I Wind Project began commercial operation in
8 February of 2008 and has been serving the interconnected system
9 customers since that time.

10 The Diamond Willow Wind Projects connect to Montana-Dakota's
11 57 kV transmission system which runs through the project site. Diamond
12 Willow achieved an annual capacity factor of 39.6 percent in 2009 and has
13 had an annual capacity factor of 36.1 percent since 2011.

14 Montana-Dakota employs two wind technicians who perform all the
15 operation and maintenance for the Diamond Willow I and II projects.

16 The Diamond Willow I Project was built for \$39.4 million which
17 included the cost of the turbines, associated substation, and transmission
18 interconnection facilities. The 10.5 MW Diamond Willow II expansion
19 project began construction in 2009 and consists of 7 GE wind turbines
20 each rated at 1.5 MW. The Diamond Willow II project commenced
21 commercial operation on June 28, 2010. The cost of the Diamond Willow
22 II project was \$25.4 million which included turbine equipment, substation
23 facilities, and transmission interconnection costs.

1 The interconnection substation for Diamond Willow I was expanded
2 with a third 10 MVA transformer to accommodate the Diamond Willow II
3 project.

4 **Q. Please describe the Glen Ullin Station #6 heat recovery project.**

5 A. The Glen Ullin heat recovery project, named Glen Ullin Station #6,
6 is a 5.3 MW heat recovery generating facility located near Glen Ullin,
7 North Dakota. The Glen Ullin generating station is interconnected with the
8 exhaust stack of the Northern Border Compressor Station #6.

9 The Glen Ullin generating station takes the exhaust off the Northern
10 Border Compressor Station and passes it through a heat exchanger
11 located in the exhaust path of the turbine for the compressor station. This
12 heat exchanger heats a closed loop oil system which in turn vaporizes and
13 superheats a volatile pentane liquid which in turn drives a turbine and
14 generator. The exhaust of the turbine is sent to an air-cooled condenser
15 where the pentane gas is cooled and condensed back into a liquid.

16 The Glen Ullin generating station is capable of generating on
17 average 5.3 MW without the combustion of any additional fuel. The only
18 fuel combusted on-site is used to drive the Northern Border gas
19 compressor which does not require any additional fuel to support the
20 Montana-Dakota generating equipment. The Glen Ullin Station #6 is
21 considered an intermittent resource because it is only capable of
22 generating if the Northern Border compressor station is operating.

1 Montana-Dakota has a waste heat purchase and lease agreement
2 with Northern Border. The term of the Northern Border agreement is for a
3 20 year period, with additional five year extension options available.

4 Ormat Technologies (Ormat) supplied the equipment and
5 constructed the generating facilities for the Glen Ullin project under an
6 Engineering, Procurement, and Construction Agreement. Ormat is
7 contracted to be the operator for the Glen Ullin generating station for a five
8 year period. Montana-Dakota is in contract negotiations with Ormat to
9 remain the operator for the Glen Ullin Station #6 unit as the initial five year
10 maintenance agreement has expired.

11 The total cost of Glen Ullin Station #6 was \$16.7 million which
12 included the cost of the generating equipment, associated substation, and
13 transmission interconnection facilities. Glen Ullin Station has had an
14 annual capacity factor of 81.6% percent since 2010.

15 Glen Ullin Station #6 connects to Montana-Dakota's 41.6kV
16 transmission system at the Glen Ullin Rodeo Substation.

17 **Q. Would you please describe the Cedar Hills Wind Project?**

18 A. Cedar Hills Wind is a 19.5 MW wind project, located west of
19 Rhame, North Dakota that Montana-Dakota developed by Montana-
20 Dakota based on experience the Company received during the
21 development and construction of the Diamond Willow I project.

22 Montana-Dakota looked to develop additional wind generation in
23 the vicinity of Diamond Willow I for several reasons.

1 The Diamond Willow project demonstrated that an excellent wind
2 resource exists around the Baker, Montana, area. As noted earlier,
3 Diamond Willow's 2009 annual capacity factor was 39.6 percent, and its
4 ten month 2008 capacity factor was 38.0 percent. Also impressive is a
5 wind profile at the Diamond Willow I project that matches Montana-
6 Dakota's customer load pattern, which is unlike most Midwest ISO wind
7 projects generating the majority of their wind output during off-peak hours
8 when customer demand is low.

9 Siting another wind project near Diamond Willow I allowed for
10 synergies between the two projects including the sharing of personnel,
11 facilities, tools, and parts.

12 The Diamond Willow I project is located on a Montana-Dakota 57kV
13 transmission circuit which has a lower cost of interconnection compared to
14 higher voltage facilities. Cedar Hills provides diversity from Diamond
15 Willow by being located on a separate 57kV transmission facility than
16 Diamond Willow.

17 The Federal Production Tax Credit (PTC) for wind was set to expire
18 in 2009 when Montana-Dakota started looking to develop a new wind
19 project. The PTC provides a tax credit of \$23 per MWh of production for a
20 ten year period for qualifying wind generating facilities. Cedar Hills and the
21 Diamond Willow II both qualified for the PTC. The PTC's provide a
22 significant savings to Montana-Dakota's customers.

1 Under the Midwest ISO transmission siting and planning practices,
2 available transmission capacity to support new interconnects is allocated
3 on a first come first serve basis. Utilizing the existing capabilities of the
4 transmission system in the Baker and Rhame area, Montana-Dakota was
5 able to efficiently and economically interconnect renewable generation
6 sources onto the existing transmission system. Conversely, at the time of
7 the construction of Diamond Willow I and Cedar Hills, the Midwest ISO
8 queue had 2,700 MW of wind projects requesting interconnect onto the
9 remainder of Montana-Dakota's transmission system, therefore likely
10 taking up most of the available transmission interconnection capability at
11 other locations.

12 The Cedar Hills Project, consisting of 13 GE wind turbines each
13 rated at 1.5 MW, began construction in 2009 and commenced commercial
14 operation on June 6, 2010. The cost of Cedar Hills was \$47.4 million
15 which includes turbine equipment, substation facilities, and transmission
16 interconnection costs. Cedar Hills has had an average annual capacity
17 factor of 34.6% since 2011.

18 **Q. Would you explain how the generation resources you just described**
19 **will be used to meet the various renewable objectives and**
20 **requirements applicable in Montana-Dakota service territories?**

21 Yes. The Cedar Hills Wind Project, Diamond Willow I and Diamond
22 Willow II, along with the Glen Ullin project, are utilized to help the
23 Company meet the North Dakota and South Dakota Renewable

1 Objectives and Montana RPS requirements. The North Dakota and South
2 Dakota Renewable Objectives both target that ten percent of customer's
3 energy requirements should come from renewable sources of generation
4 by 2015. The Montana RPS requires ten percent of the electricity to serve
5 Montana customers to come from renewable sources beginning in 2010
6 and 15 percent in 2015.

7 Montana's share of renewable energy credits (RECs) generated
8 from Cedar Hills and Diamond Willow I and II are retired to meet Montana-
9 Dakota's obligations under the Montana RPS. The North Dakota and
10 South Dakota share of RECs from Cedar Hills and Diamond Willow I and
11 II are either sold to Montana customers to meet the Montana RPS or sold
12 to third party buyers of RECs. The Glen Ullin project RECs are all sold to
13 third party buyers. Proceeds from the sale of North Dakota and South
14 Dakota RECs are credited back to North Dakota and South Dakota
15 customers through fuel and purchase costs.

16 **Q. How much capacity credit does Montana-Dakota receive from MISO**
17 **for its renewable wind resources to meet its customer's peak demand**
18 **obligations and what will the total accredited capacity be as of year-**
19 **end 2015?**

20 **A.** On average, Montana-Dakota receives approximately 20 percent of
21 nameplate capacity credit for its renewable wind resources from MISO to
22 meet its customer's peak demand obligations. Montana-Dakota's total

1 accredited generating capacity will be approximately 550 zonal resource
2 credits (ZRCs) at year end 2015.

3 **Q. Can you please describe Montana-Dakota's Integrated Resources**
4 **Planning Process?**

5 A. Montana-Dakota is required to file a bi-annual Integrated Resource
6 Plan (IRP) every odd year in Montana and North Dakota and Montana-
7 Dakota has provided a copy of the IRP filed in North Dakota each time to
8 the South Dakota Commission. The IRP planning process looks at future
9 load forecasts, supply-side resources and demand response/energy
10 efficiency programs to develop a least cost planning process. This
11 planning process has worked well over the years to address system
12 changes and requirements and inform state regulators about Montana-
13 Dakota's generation expansion plans.

14 **Q. How have the recent IRP planning processes helped to evaluate the**
15 **construction of recent generation additions for the Company?**

16 A. As part of the 2011 IRP process, the Company evaluated the Big
17 Stone Air Quality Control System Project (AQCS) as described by Mr.
18 Skabo and Mr. Welte, to determine if the addition of the pollution control
19 equipment required to continue to operate the Big Stone Station after
20 2017 was economically justified. The need for incremental capacity was
21 also identified in the 2011 IRP wherein the Heskett III generator was
22 determined to be the best cost option for meeting the identified capacity

1 need addition. Both the Big Stone Station AQCS and Heskett III generator
2 were included in the 2011 IRP Two Year Action Plan.

3 As part of the 2013 IRP, the need for up to 73 MW of internal
4 combustion engines was identified in addition to up to 100 MW of wind
5 energy. The 2013 IRP also supported the additions required to continue
6 to operate the Lewis & Clark Station as a coal fired unit and described by
7 Mr. Welte.

8 The 2015 IRP process continues to support the generation retrofits
9 and additions included in this rate case, in addition to a partnership of
10 approximately 200 MW from a large combined cycle natural gas baseload
11 unit in the year 2020.

12 **Q. Please describe Montana-Dakota's Heskett III Project.**

13 A. The Heskett III Project (Heskett III) includes a natural gas-fired, 88
14 MW, simple cycle combustion turbine and the facilities to interconnect with
15 Montana-Dakota's existing electric system. Heskett III is located near
16 Mandan, North Dakota, adjacent to Montana-Dakota's R.M. Heskett
17 Station. Heskett III is integrated into the Heskett Station operations
18 utilizing existing plant personal, land, and water and electric infrastructure.
19 Heskett III became operational the summer of 2014. Heskett Station
20 added two new plant employees to its staffing to support the operations
21 and maintenance of Heskett III.

1 **Q. Describe the process whereby Montana-Dakota determined it was in**
2 **the best interest of its customers to construct the Heskett III**
3 **resource.**

4 A. The justification for the Heskett III resource was part of the
5 Company's 2011 Integrated Resource Plan. The need for the Heskett III
6 resource was driven by customer load growth and the expiration date of a
7 three year capacity purchase agreement with We Energies to purchase
8 between 110 MW to 120 MW of annual purchased capacity which was
9 part of the Company's 2009 Integrated Resource plan. This purchased
10 capacity agreement with We Energies expired on May 31, 2015.

11 On June 1, 2010, Montana-Dakota issued a request for proposal
12 (2010 RFP) for all capacity and energy resources beginning on June 1,
13 2015 totaling between 25 and 225 MW. The analysis of bids received as
14 part of the 2010 RFP and supply side resources available to the Company
15 as part of its 2011 Integrated Resource Plan led to the selection of the 88
16 MW Heskett III combustion turbine as the best cost resource for Montana-
17 Dakota and its customers.

18 **Q. If Heskett III was best cost does that mean that other alternatives**
19 **were least cost?**

20 A. As part of its 2010 RFP process, Montana-Dakota received a lower
21 cost alternative from an existing simple cycle combustion turbine project
22 located in Illinois under a 20 year power purchase agreement. For various
23 reasons including location, capacity portability issues, additional

1 transmission service requests, and differences in energy costs to serve
2 Montana-Dakota's customer load, this project was deemed to not be in the
3 best interest of the Company and its customers as a long-term capacity
4 and energy resource.

5 **Q. How will the new 88 MW Heskett III project be used to serve**
6 **customer needs?**

7 A. The 88 MW Heskett III project will be used to serve customer peak
8 demand requirements and reduce the dependency on third party capacity
9 purchases as well as supplying energy when the energy cost of the unit is
10 less than the next marginal cost unit available to the market.

11 **Q. Please describe the Lewis & Clark RICE Project.**

12 The Lewis & Clark RICE project is an 18.6 MW natural-gas fired
13 reciprocating engine project comprised of two 9.3 MW Wartsilla 20V34SG
14 generating units. The Lewis & Clark RICE project will be located on land
15 owned by the Company and adjacent to the Lewis & Clark coal-fired
16 generating system near Sidney, Montana. The project is scheduled to be
17 completed in the fall of 2015 with an installed cost of approximately \$43
18 million.

19 The Lewis & Clark RICE project will interconnect into the existing
20 Lewis & Clark 115kV substation and receive natural gas from the existing
21 WBI Energy pipeline serving the Lewis & Clark Station. With the continued
22 development of new natural gas sources and pipelines in the Bakken
23 area, Montana-Dakota is able to contract with WBI Energy for firm natural

1 gas transportation at Lewis & Clark Station which was previously
2 unavailable.

3 The layout for the Lewis & Clark RICE project will be designed for
4 the potential expansion of two additional 9.3 MW Wartsilla 20V34SG
5 generating units in the future. Co-locating the RICE project at the existing
6 Lewis & Clark Station provides many synergies and cost savings with the
7 utilization of existing company property and facilities including land,
8 natural gas pipeline, and electric transmission and substations. Locating
9 next to the existing Lewis & Clark Station also allows the operation of the
10 RICE project with minimal employee additions.

11 Montana-Dakota has received all necessary permits and approvals
12 for the construction of the project. Corval Group, Inc. has been selected as
13 the contractor for the project and Sargent & Lundy is providing
14 engineering and construction managements services.

15 Construction of the project began in March of 2015 and the project
16 is expected to be completed in late 2015.

17 **Q. Can you describe the need for the Lewis & Clark RICE Project?**

18 A. The need for the Lewis & Clark RICE project was demonstrated as
19 part of the Company's 2013 IRP³ and the project will be used to meet the
20 Company's growing peak load requirements as well as provide another
21 generating resource in the transmission constrained Williston Load Pocket
22 area of northeastern Montana and northwestern North Dakota. The

³ 2013 Montana-Dakota Utilities Co. Integrated Resource Plan. Attachment C – Supply-Side & Integration Documentation. Page 21.

1 construction of the Lewis & Clark RICE improves system reliability and
2 offsets the need to construct more expensive new electric transmission
3 facilities into the area.

4 Upon the expiration of the 120 MW We Energies capacity purchase
5 agreement on May 31, 2015, and the addition of the 88 MW Heskett III
6 generating resource, Montana-Dakota will have a capacity deficit of 16.6
7 MW for the 2015-2016 MISO Planning Year and will be in need of
8 additional capacity resources for the future.

9 The Lewis & Clark RICE project will be used as a rapid start
10 generating resource to economically respond to customer energy needs
11 and provide another system support resource if transmission outages and
12 curtailments occur in the transmission constrained areas of eastern
13 Montana and western North Dakota. The past three years the Company
14 has contracted with Basin Electric Power Cooperative (Basin Electric) for
15 seasonal generation redispatch of their resources to mitigate potential
16 curtailment and customer load reduction requests from Western Area
17 Power Administration. Basin Electric has offered this redispatch service on
18 an as-available basis with all Basin Electric owned generation resources
19 servicing Basin Electric member customers first and Montana-Dakota
20 customers if additional generation is available. Basin Electric generally
21 has had excess resources available to fulfill this need but only on a
22 seasonal and as-available basis.

1 Basin Electric is in the process of constructing a new 345kV
2 transmission line from Antelope Valley Station near Beulah, ND to
3 Williston, ND and Tioga, ND (AVS-Nesset). The first phase of the project,
4 AVS to Williston, is scheduled to be completed by the fall of 2015.

5 **Q. What will happen if Basin Electric's AVS to Williston 345kV**
6 **transmission line is not completed by this fall?**

7 A. If Basin Electric is unable to complete its AVS to Williston 345kV
8 transmission line, the Bakken load serving area may be transmission
9 limited to serve the entire load in the area under peak load system intact
10 conditions.⁴ The region will also be transmission limited under more
11 restrictive first contingency conditions. Montana-Dakota generation and
12 demand respond programs will be critical to ensure the Company's ability
13 to serve all of the customer loads in the region. Basin Electric has an
14 aggressive construction schedule to complete the AVS to Williston 345kV
15 transmission line by the fall of 2015.

16 **Q. Why doesn't Montana-Dakota build its own transmission instead of**
17 **depending on WAPA and Basin Electric in the Williston area?**

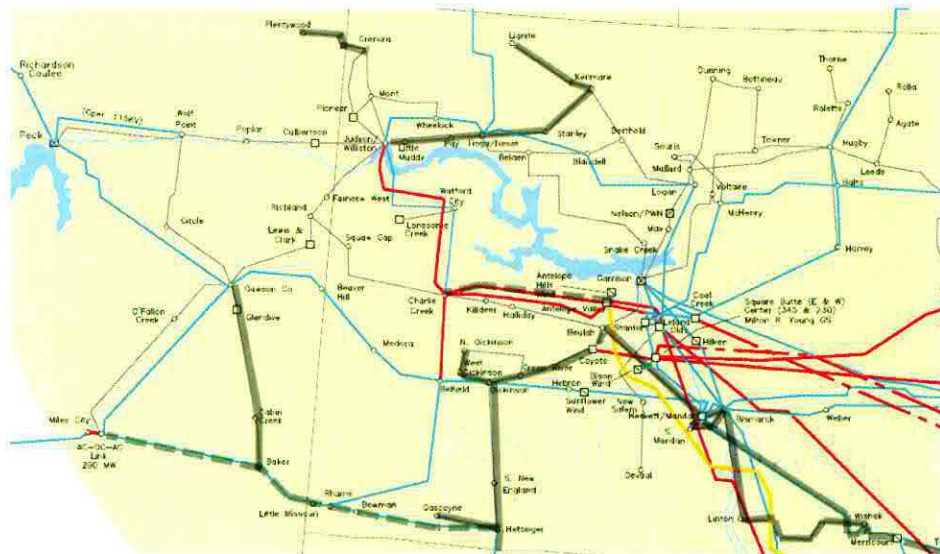
18 Montana-Dakota has received less than ten percent of all the new
19 load growth associated with the Bakken Oil Field development with Basin
20 Electric and its members serving the majority of the new load additions.

21 Montana-Dakota is transmission dependent on WAPA and Basin
22 Electric in the Bakken Region for bulk power delivery facilities. Montana-

⁴ Bakken Update. July 2014. Page 13.
http://www.oasis.oati.com/WAPA/WAPAdocs/Bakken_Update_July_2014.pdf

1 Dakota currently serves about 150 MW of peak load in the Bakken region
2 while Basin and WAPA serve 700 MW of peak load.

3 The following map highlights in grey the high-voltage transmission
4 lines (>100kV) that Montana-Dakota owns in Montana and North Dakota.
5 Dashed grey lines indicate the high-voltage transmission lines that the
6 Company co-owns with WAPA and Basin Electric.



7
8 For Montana-Dakota to build its own Midcontinent Independent
9 System Operator (MISO) transmission facilities into the region it would
10 have to construct transmission facilities from Beulah, ND, or Dickinson,
11 ND, into the Williston, ND, area which is cost prohibitive as compared to
12 continuing to take transmission service from WAPA and Basin. New high
13 voltage transmission generally costs between \$1 million to \$2 million per
14 mile to construct and a new transmission line from either Beulah or
15 Dickinson to Williston would cost over \$100 million and take over three
16 years to complete.

17 **Q. Please describe the Thunder Spirit Wind Project.**

1 A. Thunder Spirit Wind (Thunder Spirit) is a 107.5 megawatt (MW)
2 wind project under construction in Adams County, North Dakota, northeast
3 of the City of Hettinger. Thunder Spirit will be comprised of 43 Nordex
4 N100/2500 (2.5 MW) wind turbines erected on 80 meter towers. Thunder
5 Spirit is expected to be online by the end of 2015. With a capacity factor of
6 45.2 percent, the average annual output of Thunder Spirit is projected at
7 426,000 megawatt-hours per year.

8 Adams County is in southwestern North Dakota in one of the best
9 wind areas in the region based upon actual site wind data and wind
10 assessment studies conducted for Thunder Spirit. Thunder Spirit has
11 received all of its major permits and agreements including a generation
12 interconnection agreement with MISO and a turbine supply agreement
13 with Nordex USA, Inc.

14 Thunder Spirit will interconnect at the adjacent Montana-Dakota
15 Hettinger 230 kilovolt (kV) Junction Substation. Thunder Spirit has all of
16 the necessary land agreements and interconnection rights to expand the
17 site to accommodate a project with a total size of 150 MW.

18 **Q. How did Montana-Dakota originally select and contract for Thunder**
19 **Spirit?**

20 A. A comparable sized wind project was selected as a least cost
21 resource in the Company's 2013 Integrated Resources Plan. Following a
22 review of responses to a request for proposal (RFP) for all capacity and
23 energy resources issued on March 25, 2013, Montana-Dakota selected

1 Thunder Spirit over several other potential wind projects offered to the
2 Company. Thunder Spirit was selected as the best opportunity for an
3 energy resource based upon its price, contract terms, and location.

4 In October 2013, Montana-Dakota entered into a 25 year PPA with
5 Thunder Spirit Wind, LLC (TSW) to purchase the output of 107.5 MW
6 Thunder Spirit at an attractive price. In addition to the attractive price,
7 Montana-Dakota viewed the site as favorable as it could easily be
8 interconnected to the Company's Hettinger 230 kV Junction Substation
9 with few transmission upgrades. On-site measured data and long-term
10 wind assessment studies demonstrated the area has an excellent wind
11 regime. No other wind projects are currently located in the Hettinger area
12 making the likelihood for project output curtailments to be small compared
13 to other project opportunities that Montana-Dakota reviewed in other parts
14 of the state which have higher curtailment risks. Most Power Purchase
15 Agreements (PPA's) require the buyer to take on curtailment risks and
16 include make-whole payments - PPA price plus tax adjusted Federal
17 Production Tax Credits (PTCs) - to the seller. Because of the minimal
18 likelihood of curtailment events, TSW was willing to take on all curtailment
19 risks except for economic and buyer requested curtailments.

20 **Q. Why is the Company now planning to own Thunder Spirit as opposed**
21 **to buying the output through a PPA?**

22 A. The Thunder Spirit project was scheduled to be completed by
23 December 31, 2015, in order to qualify for PTCs. Montana-Dakota's

1 obligations under the PPA were conditioned on TSW obtaining project
2 financing by February 28, 2014. Despite extensions to the financing
3 deadline granted by Montana-Dakota and interest in Thunder Spirit shown
4 by several investors, it became apparent TSW could not obtain financing
5 without price increases and other amendments to the PPA. With the
6 uncertainty of TSW's ability to timely obtain financing, even with increased
7 PPA prices and other concessions requested by TSW, Montana-Dakota
8 determined it was advantageous and in the best interest of its customers
9 to consider owning and operating Thunder Spirit as an alternative to the
10 PPA arrangement.

11 Ownership provides Montana-Dakota with control of the project site
12 and equipment along with the ability to capture additional value from
13 Thunder Spirit after the expiration of a PPA. All of the wind energy
14 purchased under the PPA is at the contract price and if Thunder Spirit
15 generates more energy than the P50 wind forecast (50/50 historic wind
16 potential) the Company still pays the contract price for all of the energy
17 above the P50 output level. Under an ownership scenario, customers
18 receive the benefits of this additional generation at no additional cost.
19 Ownership also provides Montana-Dakota with the ability to expand the
20 site in the future, if needed, to meet its customers' energy requirements
21 while capturing the economies of scale offered by a larger project site.

22 Ownership also provides the ability to manage the uncertainty of
23 inflation and future maintenance costs in the later years of the project. The

1 uncertainty of maintenance and inflation costs in the later years of a wind
2 PPA tends to increase its contracted price to ensure the asset owner will
3 recover sufficient revenue at the end of the contract to cover its costs plus
4 a profit. Ownership allows recovery of actual costs from customers and
5 eliminates the need for uncertainty and additional profit adders.

6 Thunder Spirit is a low cost generation resource opportunity for
7 Montana-Dakota that provides numerous benefits including price
8 protection against future MISO energy prices, price protection against
9 increases in future natural gas prices, greater fuel source diversity in the
10 Company's generation mix, and the ability to capture significant value from
11 federal and state tax incentives.

12 **Q. Would you please describe the current development arrangement for**
13 **the Thunder Spirit Wind Project?**

14 A. In September 2014, Montana-Dakota contacted Allete Clean
15 Energy (ACE), a subsidiary of Allete, Inc., which has developed other wind
16 projects in North Dakota, to determine if ACE would consider acquiring the
17 Thunder Spirit Wind Project, completing its development, and selling the
18 completed Project to Montana-Dakota. ACE reviewed the Thunder Spirit
19 Wind Project and determined that it was willing to develop the Thunder
20 Spirit Wind Project and either sell the output or the completed project to
21 Montana-Dakota. ACE acquired TSW from the developers and
22 contemporaneously TSW and Montana-Dakota entered into both an
23 amended PPA and a conditional asset purchase agreement for Thunder

1 Spirit. Pursuant to the agreements, Montana-Dakota agreed to purchase
2 Thunder Spirit after completion and prior to its commercial operations date
3 conditioned upon approval by the North Dakota Public Service
4 Commission of a Certificate of Public Convenience and Necessity and an
5 Advance Determination of Prudence for the purchase in North Dakota.
6 Alternatively, Montana-Dakota agreed to purchase the Thunder Spirit
7 output under the terms of the amended PPA if Montana-Dakota's
8 applications for a Certificate of Public Convenience and Necessity and
9 Advance Determination of Prudence with the North Dakota Public Service
10 Commission were not approved. Both the asset purchase agreement and
11 the amended PPA were signed on November 20, 2014. This arrangement
12 allows Montana-Dakota to eventually own the project without having to
13 add additional staff to manage the design and construction of the project.

14 **Q. How will Montana-Dakota utilize Thunder Spirit to meet customer**
15 **needs?**

16 A. Thunder Spirit will help keep energy prices to Montana-Dakota's
17 customers as low as possible. Since the expiration of the 66 MW
18 Antelope Valley Station Unit II PPA with Basin Electric in 2006, Montana-
19 Dakota has been a net purchaser of energy from others to meet its
20 customers' energy requirements. The Company's most recent long-term
21 forecast indicates customer energy requirements will be increasing by 4.6
22 percent per year for the next five years.⁵ The amount of energy that
23 Montana-Dakota purchases from the MISO energy market has grown from

⁵ 2015-2034 Montana-Dakota Long-Term Load Forecast. Page 27.

1 10 percent, or 308,000 MWhs, in 2007 to over 20 percent, or 906,516
2 MWhs, in 2014 despite the addition of generation resources during the
3 same time period. Without the addition of a new energy supply resource
4 like Thunder Spirit, this number is forecasted to increase to almost 40
5 percent by 2016 based upon Plexos generation and market dispatch
6 simulation runs. Even with Thunder Spirit, Montana-Dakota's energy
7 purchases from MISO are still expected to be almost 20 percent of its
8 customers' annual energy requirements in 2016.

9 **Q. How will Thunder Spirit qualify for the Federal Production Tax**
10 **Credits (PTC)?**

11 A. When Montana-Dakota negotiated the Purchase and Sale
12 agreement for Thunder Spirit, qualification for PTCs required that
13 construction of the project have commenced prior to December 31, 2013
14 and that "continuous efforts" be made toward its completion. Under
15 Internal Revenue Service guidelines, the first part of this test could be met
16 by the project incurring five percent of the project costs prior to December
17 31, 2013. Thunder Spirit met this part of the test by the acquisition of
18 certain turbine parts and other preliminary project work during 2013. IRS
19 guidelines provided the second part of the test is deemed to have been
20 met if the project is completed by a 'safe harbor' date of December 31,
21 2015. If the project is completed after December 31, 2015, the taxpayer
22 must be prepared to show by "facts and circumstances" that continuous
23 efforts were made in 2014 and 2015 to complete the project.

1 To provide for delivery of the wind turbine equipment in the summer
2 and fall of 2015 to meet a December 31, 2015, completion date, TSW
3 issued a notice to proceed and made a sizeable down payment to the
4 turbine supplier on November 20, 2014. The delivery schedule for the
5 turbine equipment allows for erection and commissioning of the turbines to
6 meet the December 31, 2015, safe harbor completion date.

7 On December 19, 2014, the deadlines by which construction of a
8 facility must begin to qualify for PTC's, were extended by one year under
9 the Tax Increase Prevention Act of 2014, Pub. L. No. 113-295, 128 Stat.
10 4010. On March 11, 2015, the IRS released an advanced version of
11 Notice 2015-25 updating prior guidance to incorporate the enactment of
12 the "tax extender" legislation. In particular, the Notice extends by one year
13 the date by which a facility must be placed in service to satisfy the
14 Continuous Efforts Test. Accordingly, if the facility is placed into service
15 before January 1, 2017, the facility will be considered to satisfy the safe
16 harbor of the Continuous Efforts Test. The Notice also states the IRS will
17 not issue private letter rulings regarding application of the Notice. With the
18 enactment of the Tax Increase Prevention Act of 2014 and the guidance
19 provided by IRS Notice 2015-25, Montana-Dakota does not believe there
20 is any meaningful risk that Thunder Spirit will not qualify for PTCs.

21 **Q. What is the status of the major Thunder Spirit contracts and**
22 **agreements?**

1 A. TSW, in its efforts as developer, completed the necessary project
2 studies and agreements to develop a wind project capable of achieving
3 commercial operation by December 31, 2015. The turbine supply
4 agreement with Nordex includes a five year turbine operation and
5 maintenance agreement with a five year extension option available at the
6 buyer's request.

7 TSW signed a large generator interconnection agreement with
8 MISO and Montana-Dakota for a 150 MW interconnection into Montana-
9 Dakota's Hettinger 230 kV Junction Substation located near Hettinger,
10 North Dakota. The network upgrades under this interconnection
11 agreement are expected to be less than \$1.5 million and include the
12 addition of a 230 kV breaker bay, isolation switches, and necessary
13 protective relaying, which will be paid by TSW and are included in the
14 asset purchase price to Montana-Dakota. As part of a MISO transmission
15 service request for firm point-to-point transmission service under the PPA,
16 Montana-Dakota also needs to reductor the five miles of Montana-
17 Dakota's 115kV line between the Coyote and Beulah Junction Substations
18 to increase its facility rating to accommodate the transmission service
19 request. The cost of this reductoring, as well as the cost of some other
20 minor transmission upgrades that Montana-Dakota will incur, are
21 estimated to be less than \$1 million.

22 TSW has obtained all of the necessary local and state siting
23 permits for the 150 MW project site. It has the necessary FAA

1 determinations along with the necessary fish and wildlife and cultural
2 resource study results. TSW has secured wind energy leases and
3 easements to support a 150 MW project through lease and easement
4 agreements with over 40 landowners.

5 TSW contracted with Wanzek Construction (Wanzek) to perform
6 the engineering, procurement, and construction activities. Wanzek
7 completed the necessary engineering for the project during the winter of
8 2014-2015 along with procurement of long lead-time equipment for timely
9 delivery in the summer of 2015. Wanzek will also be responsible for the
10 construction of the substation and 230kV interconnection line, less than
11 one mile in length, between the Thunder Spirit substation and Montana-
12 Dakota's Hettinger 230kV Junction Substation. Wanzek began mobilizing
13 its construction crews to the site at the end of April 2015 with the start of
14 roads and civil construction. Finally, Wanzek will be responsible for the
15 turbine erection. Nordex will provide for the turbine commissioning.

16 **Q. What is the Thunder Spirit construction schedule for 2015?**

17 A. Nordex began delivery of equipment to the site with foundation
18 inserts in May and padmount transformers in June. Turbine equipment is
19 scheduled to begin arriving on-site in July and installation is to be
20 completed the end of September. Work on the electrical interconnection
21 will start in June and be complete by the end of September. Turbine
22 commissioning will begin in September and continue through the end of

1 November, assuming no delays or issues with the construction schedule
2 or equipment deliveries occur.

3 **Q. Who has ownership of the RECs generated by Thunder Spirit?**

4 A. Montana-Dakota will have ownership of RECs and capacity credits
5 whether it owns Thunder Spirit or purchases the output under a PPA
6 arrangement. Currently seven percent of Montana-Dakota's customer
7 energy requirements come from renewable generation including Diamond
8 Willow I and II, Cedar Hills, and the Glen Ullin heat recovery generator.
9 With the addition of Thunder Spirit, 20 percent of Montana-Dakota's 2016
10 customer energy requirements will come from cost effective renewable
11 generation.

12 **Q. Please describe the asset purchase arrangement Montana-Dakota**
13 **has with ACE Wind LLC.**

14 A. Under the Asset Purchase Agreement with ACE Wind LLC, Allete
15 Clean Energy will construct Thunder Spirit and sell to Montana-Dakota,
16 prior to commercial operation, a complete project capable of fulfilling the
17 requirements of the Amended and Restated Power Purchase Agreement
18 between the Parties.

19 The total investment for the Thunder Spirit Wind Project is \$220
20 million which includes the project purchase from ACE Wind LLC along
21 with project financing and Montana-Dakota's owner costs.

22 In the event an Advance Determination of Prudence and Certificate
23 of Public Convenience and Necessity are not approved for the purchase of

1 the Project in North Dakota, Allele will remain the owner and sell the
2 output to Montana-Dakota under a 20 or 25 year PPA.

3 **Q. Who will provide the turbine and balance of plant operations and**
4 **maintenance for Thunder Spirit?**

5 A. As previously stated, Nordex will provide, under a maintenance
6 service arrangement (MSA), for the initial operation and maintenance
7 (O&M) of the project wind turbines excluding major components like
8 turbine blades, generators, gearboxes, bedplates, and tower sections at
9 an initial cost of \$1.8 million per year. The turbine supply agreement
10 provides for two years of equipment warranty coverage after which
11 Montana-Dakota will need to supply spare parts. Nordex will continue to
12 supply consumables, excluding gearbox oil changes, under the MSA.
13 Following the initial five years of the MSA, Montana-Dakota has the option
14 to contract with Nordex for an additional five years of O&M under similar
15 terms and conditions as the initial five year term including future
16 negotiated price adjustments.

17 Montana-Dakota will be responsible for the O&M of Thunder Spirit's
18 balance of plant equipment which includes all equipment from the turbine
19 padmount transformers through the collector system and back to the point
20 of interconnection at Montana-Dakota's Hettinger 230kV Junction
21 Substation. Montana-Dakota will be responsible for all requirements under
22 the wind lease and easement agreements with local landowners at an
23 annual cost of \$500,000 per year. Montana-Dakota will be responsible for

1 all agreements and permits including the interconnection agreement with
2 MISO. Montana-Dakota anticipates hiring two new employees for the
3 balance of plant O&M activities.

4 Q. **Can you describe the economic modeling that went into the decision**
5 **to purchase Thunder Spirit?**

6 Montana-Dakota conducted additional modeling runs using the
7 2013 IRP EGEAS model as part of its evaluation process. The additional
8 model runs included a 107.5 MW PPA at the purchase price contained in
9 the amended and restated power purchase agreement with ACE along
10 with a twenty percent capacity credit that could be used to meet Montana-
11 Dakota's MISO resource adequacy requirements. The purchase option
12 used a financial model to develop the revenue requirement cost to
13 Montana-Dakota based upon: (a) the terms of the asset purchase
14 agreement, (b) the Nordex maintenance supply agreement, and (c) the
15 applicability of the current Federal PTC for new wind generation as PTCs
16 will reduce Thunder Spirit's total cost by approximately 40 percent over its
17 life. The revenue requirement for the purchase option was then entered
18 into the 2013 IRP EGEAS model as a future resource alternative.

19 Both the amended and restated PPA and the purchase option were
20 selected as least cost alternatives for Montana-Dakota's customers with
21 the purchase option resulting in a lower net present value revenue
22 requirement of approximately \$30 million over the PPA option over the 20
23 year expected life of the wind project. Exhibit No.____(DJN-2), provides a

1 summary of the Net Present Value of the revenue requirement for all
2 resources under the Optimal Resource Case originally submitted in the
3 2013 IRP and the Net Present Value of the Revenue Requirement under:
4 1) Optimal Resource Plans assuming the energy produced by the Project
5 is purchased under a PPA and 2) Montana-Dakota owns and operates
6 Thunder Spirit. As shown, the ownership option provides the least cost
7 plan and does not affect the other future resources identified in the 2013
8 IRP. An additional scenario 3) is also included whereby the wind PPA and
9 purchase option were removed from the 2013 IRP Optimal Resource
10 Case which resulted in an increase in the NPV revenue requirement of
11 over \$100 million as compared to the purchase option.

12 The levelized cost of the overall Project over a twenty year period is
13 \$31.96 per MWh under the purchase arrangement.

14 **Q. Did the Company review the acquisition price of the Thunder Spirit**
15 **Wind Project as part of the development of its 2015 Integrated**
16 **Resource Plan?**

17 A. Yes, as part of the 2015 Integrated Resource Plan (2015 IRP),
18 Montana-Dakota considered the Thunder Spirit project as a new supply
19 side resource available for selection under the least cost plan. The final
20 2015 IRP report selects the Thunder Spirit Wind project as a least cost
21 resource under all scenarios.

22 Montana-Dakota also utilized a preliminary 2015 IRP model to see
23 if the Thunder Spirit Wind project would be considered a least cost

1 resource over other alternatives, including the Amended and Restated
 2 PPA and no wind addition scenarios. The following table summarizes the
 3 results of these addition studies.

2015 Preliminary Base Case (PBC) includes owning Thunder Spirit

| | |
|-------------|--|
| 2015 | 10 MW Purchase Power Big Stone AQCS Project |
| 2016 | 107.5 MW Thunder Spirit Owned Lewis & Clark MATS Project Lewis & Clark Reciprocating Engines |
| 2017 | 37.3 MW of combustion turbine |
| 2018 | |
| 2019 | 10 MW Purchase Power 20MW self-built wind |
| <u>2020</u> | <u>200 MW of Combined Cycle</u> |
| | NPV \$4,589 million |

*Resources in **bold** are committed in the model. The NPV from the 2015 PBC differs from the 2015 IRP Base Case due to updates in forecasted natural gas forecast prices between the models.

1) 2015 PBC with 107.5 MW Amended and Restated TSW PPA Pricing

| | |
|-------------|--|
| 2015 | 10 MW Purchase Power Big Stone AQCS Project |
| 2016 | 107.5 MW Thunder Spirit PPA Lewis & Clark MATS Project Lewis & Clark Reciprocating Engines |
| 2017 | 37.3 MW of combustion turbine |
| 2018 | |
| 2019 | 10 MW Purchase Power 20MW self-built wind |
| <u>2020</u> | <u>200 MW of Combined Cycle</u> |
| | NPV \$4,610 million |

2) 2015 PBC with no new
wind

| | |
|-------------|---|
| 2015 | 10 MW Purchase Power Big Stone AQCS Project |
| 2016 | 20 MW Purchase Power Lewis & Clark MATS Project Lewis & Clark Reciprocating Engines |
| 2017 | 37.3 MW of combustion turbine |
| 2018 | 28 MW of reciprocating engines |
| 2019 | 10 MW Purchase Power |
| <u>2020</u> | <u>200 MW of Combined Cycle</u> |
| | NPV \$4,712 million |

- 1 The following table outlines the difference in the annual revenue
2 requirements from the preliminary 2015 IRP model between the 1) Own
3 Thunder Spirit Wind option versus the 2) No Wind option.

| Annual Revenue Requirement (In Millions of Dollars) | | | |
|--|------------|------------|-------------------|
| | 1) Own TSW | 2) No wind | Option 1) less 2) |
| 2016 | \$165.34 | \$159.46 | \$5.88 |
| 2017 | 164.49 | 167.38 | (2.89) |
| 2018 | 167.36 | 174.53 | (7.17) |
| 2019 | 176.80 | 182.69 | (5.90) |
| 2020 | 201.84 | 210.15 | (8.32) |
| 2021 | 205.37 | 215.70 | (10.33) |
| 2022 | 211.63 | 223.54 | (11.91) |
| 2023 | 218.38 | 231.81 | (13.43) |
| 2024 | 225.32 | 240.04 | (14.72) |
| 2025 | 234.72 | 251.46 | (16.74) |

- 4 Q. What approvals and conditions are required under the Asset
5 Purchase Agreement with TSW and ACE Wind LLC?

1 A. The only approvals needed by Montana-Dakota under the Asset
2 Purchase Agreement with TSW and ACE Wind LLC are the North Dakota
3 Public Service Commission Advance Determination of Prudence,
4 Certificate of Public Convenience and Necessity and FERC approval of
5 the ownership transfer under Section 203 of the Federal Power Act.

6 **Q. Why doesn't Montana-Dakota rely entirely on the market to supply**
7 **future capacity and energy resources?**

8 A. Market prices fluctuate up and down but over time the general trend
9 is that market prices increase with inflation and changes in supply and
10 demand. In 2015, without the addition of Heskett III, Montana-Dakota
11 would be purchasing 25 percent of its capacity resources from others to
12 serve peak customer demand requirements.

13 The value of direct purchased capacity is tied to an actual
14 resources cost, which includes its net book value and fixed operations and
15 maintenance costs. For markets, the value of capacity is tied to
16 competition in supply resources and the cost of new entry (CONE)
17 resources. MISO annually calculates the value of CONE, which is the
18 revenue requirement of a new simple cycle combustion turbine, and
19 establishes a penalty to those entities that are short capacity resource
20 requirements based on the current value of CONE. As the amount of
21 excess capacity in the current market decreases, either through load
22 growth or unit retirements, the market value of capacity will approach the
23 value of CONE. The cost of new entry resources or CONE increases over

1 time with inflation and new equipment costs. Long-term price stability is
2 maintained either through ownership of new resources or entry into long-
3 term capacity purchase agreements.

4 **Q. Why doesn't Montana-Dakota consider the MISO capacity market as**
5 **a long-term option for meeting its resource adequacy requirements?**

6 Market purchases may be appealing in the short-term but over time
7 they will correct themselves with changes in supply and demand or market
8 rules. Prior to Heskett III, Montana-Dakota had not added a large capacity
9 resource to its generation portfolio since the Glendive Unit II combustion
10 turbine was built in 2003. A power purchase agreement with Basin Electric
11 Power Cooperative for 66 MW of baseload capacity from the Antelope
12 Valley Station Unit II expired in November 2006, which left Montana-
13 Dakota dependent on capacity purchase agreements and market energy
14 prices. Montana-Dakota was unable to acquire additional baseload
15 resources when the Big Stone II project was abandoned.

16 Montana-Dakota has used the MISO capacity auction for short-term
17 capacity needs where it makes economic sense to do so as evidenced by
18 the recent purchase of 16.6 MW of capacity from the MISO capacity
19 market for the 2015-2016 MISO planning year.

20 Continued reliance on market purchases subjects customers to
21 unknown future prices of capacity and energy. At the expiration of
22 purchased power agreements, there are no remaining assets for

1 continued customer benefit and customers are subjected to the cost
2 impacts of replacement agreements with future market resources.

3 **Q. Can you describe the development of the organized MISO Energy**
4 **Market including Montana-Dakota participation?**

5 A. The Midcontinent Independent System Operator (MISO) originally
6 formed as a regional transmission organization in 2002 for the operation,
7 planning, and sharing of transmission facilities under a common open
8 access tariff. Montana-Dakota was one of the original transmission owning
9 members of MISO.

10 The MISO energy market began operation in 2005 and the ancillary
11 service portion of the MISO energy market started in 2009.

12 As a MISO market participant, Montana-Dakota forecasts its day
13 ahead load and submits its load forecast into the day ahead market each
14 morning. Montana-Dakota also submits its day ahead generation pricing
15 offers and available output levels to the market each morning. MISO, on a
16 day ahead basis, balances and awards all load requirements and
17 generation outputs on a most economic and reliable basis through an
18 economic constrained dispatch. Actual differences in day ahead loads and
19 generation awards to real-time loads and generation output is settled in
20 the real-time market and at real-time pricing.

21 The development of the MISO energy market has provided many
22 benefits to Montana-Dakota and its customers. The MISO energy market
23 has greatly reduced the market price fluctuations that Montana-Dakota

1 historically experienced during peak load conditions and during generation
2 outages.

3 **Q. Can you describe Montana-Dakota's future demand-side and supply-**
4 **side energy resource plans?**

5 A. The following is the summary of the Company's two year action
6 plan for demand and supply side resources from its 2015 Integrated
7 Resource Plan⁶:

8 Demand-Side Resources

- 9 • Montana-Dakota expects to continue to expand the number of
10 interruptible rate customers to achieve a total of 16 MW by 2017.
- 11 • Montana-Dakota expects to achieve 15 MW of commercial demand
12 response by the summer of 2017.
- 13 • Montana-Dakota expects to implement a residential air conditioning
14 (AC) Cycling program by 2017 to achieve a total of 10 MW in the
15 program by 2021.

16 Supply-Side Activities

- 17 • Montana-Dakota will continue with the installation of the Big Stone
18 AQCS project to be online by the end of 2015.
- 19 • Montana-Dakota will continue with its purchase of the 107.5 MW
20 Thunder Spirit Wind project to be online by the end of 2015.
- 21 • Montana-Dakota will continue with the installation of the Lewis &
22 Clark MATS project to be online by the end of 2015.

⁶ Montana-Dakota Utilities Co. 2015 Integrated Resource Planning dated July 1, 2015. Main Report. Chapter 7 - Two Year Action Plan.

- 1 • Montana-Dakota will continue with the installation of the 18.6 MW
2 Lewis & Clark II simple-cycle reciprocating internal combustion
3 engine project to be online the fall of 2015.
- 4 • Montana-Dakota will continue to study the need to install local
5 generation projects throughout its service area to support load
6 growth and mitigate transmission constraints.
- 7 • Montana-Dakota will explore the opportunity of partnering with
8 others on the design and construction of a large combined cycle
9 combustion turbine facility with an in-service date in or after 2020
10 with a 200 MW commitment from Montana-Dakota.
- 11 • Montana-Dakota will continue to monitor the availability and price of
12 energy and short-term capacity in the MISO market or through bi-
13 lateral arrangements and will purchase additional capacity as
14 needed to meet customer demand when economic to do so.
- 15 • Montana-Dakota will continue to monitor the development of final
16 rules and implementation strategies for EPA Clean Power Plan
17 greenhouse control rules for existing sources, and influence the
18 outcomes where possible.

19 **Q. What is the status of the Western Area Power Administration**
20 **Transmission Service Agreement?**

21 A. Montana-Dakota's electric service customers in the Interconnected
22 System will see increased transmission service charges with the
23 termination of the Company's reciprocal usage Transmission Services

1 Agreement (TSA) with Western Area Power Administration (WAPA) on
2 December 31, 2015, along with the announcement that WAPA and Basin
3 Electric will be joining Southwest Power Pool (SPP) as a transmission
4 owning member on October 1, 2015.

5 **Q. Can you describe the history of the WAPA TSA?**

6 A. Montana-Dakota and WAPA have a long history of sharing
7 transmission facilities and providing service across each other's systems
8 using a reciprocal wheeling arrangement. This agreement has provided
9 cost savings for Montana-Dakota's customers. The current WAPA TSA
10 will expire on December 31, 2015. Montana-Dakota has attempted to
11 enter into negotiations with WAPA to extend the TSA, but WAPA has
12 indicated that it is unable to extend the TSA.

13 WAPA and Basin Electric have announced their intention to join
14 SPP as a transmission owning member on October 1, 2015, and as such,
15 transmission service across their facilities will be covered under the SPP
16 Tariff. With the expiration of the WAPA TSA, Montana-Dakota will be
17 required to take Network Integrated Transmission Service (NITS) under
18 the SPP Tariff for service that it currently receives under the WAPA TSA.

19 **Q. Where will Montana-Dakota be required to take transmission service**
20 **from SPP following the expiration of the WAPA TSA?**

21 A. It is anticipated that with the termination of the WAPA TSA, all
22 Montana-Dakota transmission service received under the WAPA TSA will
23 now be subject to the SPP Tariff if Montana-Dakota is unable to provide

1 adequate transmission without support from the SPP transmission system.
2 The area where Montana-Dakota is needing to take transmission service
3 from SPP is basically all customer loads west of Beulah, ND, and
4 Glenham, SD, as Montana-Dakota only has a single 115kV transmission
5 path west of Beulah to provide a transmission path to the rest of Montana-
6 Dakota's interconnected service territory and the broader MISO
7 transmission system.

8 Montana-Dakota will keep all of its customer load and generation in
9 the MISO energy market and take transmission service from SPP where it
10 does not have sufficient transmission facilities to serve its customer loads.

11 **Q. Why doesn't Montana-Dakota exit MISO and join SPP?**

12 A. Montana-Dakota continues to see greater value in remaining a
13 MISO transmission owning member as compared to exiting MISO and
14 joining SPP. The greater MISO value is largely related to a difference in
15 resource adequacy requirements between MISO and SPP. SPP requires
16 each load serving entity to carry capacity resources for their full forecasted
17 customer load plus a planning reserve margin while MISO includes a
18 diversity factor as not all MISO customer load peaks at the same time and
19 MISO load serving entities are only required to demonstrate their peak
20 load requirements coincident to MISO's annual summer system peak.
21 Montana-Dakota receives a significant benefit from being the western
22 most transmission owning member in MISO, as Montana-Dakota only
23 needs to currently supply 80.3% of their full capacity requirements plus

1 planning reserve margin. If Montana-Dakota were to join SPP, Montana-
2 Dakota would have to add 130 MW of additional capacity resources to its
3 generation supply mix to meet the resource adequacy requirements under
4 the SPP Tariff which equates to incremental required investments of at
5 least \$114 million for another Heskett III like resource based upon 2015
6 IRP pricing.

7 Q. **What is the cost impact to Montana-Dakota's customers of taking**
8 **transmission tariff service from both SPP and MISO for the same**
9 **load?**

10 A. Based on Montana-Dakota's average customer load in 2014,
11 Montana-Dakota would have been required to secure approximately 325
12 MW of NITS service from the IS Tariff at \$2.96 per kW-month or
13 approximately \$11,544,000 per year. The UMZ (WAPA/ Basin Electric
14 load zone) rate under SPP Tariff is still unknown and Montana-Dakota is
15 estimating the rate to be close to \$4.00 per kW-month (\$15,600,000 per
16 year) with the inclusion of SPP's regional highway / byway cost allocation
17 included.

18 Montana-Dakota is working with SPP, WAPA, and Basin Electric to
19 minimize the SPP transmission bill to its customers via the receipt of
20 Section 30.9 Facility Credits under the SPP Tariff. Facility credits are
21 available under the SPP and MISO tariffs for non-transmission owners
22 whose facilities are integrated into the operation of the respective tariff
23 service area and provide benefits similar to a transmission owner under

1 the tariff. Montana-Dakota would have sought facility credits under the
2 WAPA-IS Tariff if WAPA and Basin Electric would not have elected to join
3 SPP. Montana-Dakota is currently in FERC settlement negotiations with
4 SPP, WAPA, and Basin Electric on the requirements for receipt of SPP
5 Section 30.9 Facility Credits which Montana-Dakota hopes will offset a
6 significant portion of its SPP transmission bill.

7 Even with the facility credit offsets, Montana-Dakota is still
8 estimating an increased transmission service charge of \$4.0 million at the
9 expiration of the WAPA TSA over the current WAPA and Basin Electric
10 transmission charges that Montana-Dakota is assessed today. In the 2013
11 Montana IRP, Montana-Dakota estimated the cost impact of the expiration
12 of the WAPA TSA on Montana-Dakota customers to be as high as \$6.7
13 million per year without offsets.⁷

14 **Q. How will Montana-Dakota provide energy service to its customers if**
15 **it is taking transmission service from both MISO and SPP?**

16 A. All of Montana-Dakota's load and generation will remain in the
17 MISO energy market. That way, all Montana-Dakota load continues to
18 receive the benefits of MISO's resource adequacy requirements versus
19 SPP's resource adequacy requirements. Although Montana-Dakota will be
20 subject to a pancake of transmission services charges under the MISO
21 and SPP Tariffs related to taking transmission service from both RTOs for
22 the same load, the benefit of having all load remain in the MISO energy

⁷ 2013 Montana-Dakota Utilities Co. Integrated Resource Plan. Volume IV. Attachment J – Future Transmission Service Charge Impacts. Page 1.

1 market outweighs the pancaked transmission service charges that will be
2 mitigated by the receipt of SPP Section 30.9 Facility Credits.

3 **Q. What happens if SPP changes its resource adequacy requirements in**
4 **the future to be similar to MISO's resource adequacy requirements?**

5 A. SPP has started the process to review diversification benefits
6 across its footprint as not all customer loads peak at the same time, but
7 SPP has not announced or approved any changes yet to its resource
8 adequacy requirements. Any changes to SPP's resource adequacy
9 requirements is probably at least two years away.

10 If SPP would change its resource adequacy requirements and
11 Montana-Dakota sees similar benefits as MISO, Montana-Dakota would
12 reevaluate its position of remaining a MISO transmission owning member
13 and compare it against the cost of withdrawing from MISO and joining
14 SPP.

15 **Q. What other MISO transmission charges are Montana-Dakota's**
16 **customers subject to regarding cost sharing from others?**

17 A. The MISO RECB I (Regional Expansion Criteria and Benefits) cost
18 allocations allow for the cost sharing of approved network transmission
19 facilities with the benefiting transmission owners or with the entire MISO
20 footprint.

21 Contained in MISO's Federal Energy Regulatory Commission
22 (FERC) Order 1000 compliance filing was the removal to cost share future
23 MISO RECB I projects, also referred to as baseline reliability projects,

1 from the MISO Tariff beginning with the MISO Transmission Expansion
2 Plan (MTEP) 2014. Previously approved MISO RECB I projects will
3 continue to be cost shared as before.

4 As previously approved MISO RECB I and II projects are
5 completed, Montana-Dakota's customers will see an increase in MISO
6 Schedule 26 charges. Schedule 26 allocations are directly assigned
7 revenue requirements for approved MTEP projects to an individual
8 Transmission Owner or all MISO load through a system-wide postage-
9 stamp rate. The CapX2020 Alexandria to Fargo 345 kV transmission line
10 was approved in 2008 as a baseline reliability project eligible for cost
11 sharing under the MISO Tariff. The Alexandria to Fargo 345kV
12 transmission line was placed into service in April 2, 2015. As defined in
13 RECB I, eighty percent (80%) of the revenue requirements for this project
14 are allocated under a line outage distribution factor (LODF) calculation to
15 determine beneficiaries, and the remaining twenty percent (20%) are
16 allocated to all MISO load through a post-stamp rate. Montana-Dakota's
17 allocated investment share of the Alexandria to Fargo 345 kV line is
18 expected to be around \$6.6 million.

19 Annual revenue requirements for all RECB I projects allocated to
20 Montana-Dakota's transmission pricing zone in MISO are forecasted to
21 equal \$3,101,419 dollars in 2016 which includes the cost of the Mandan
22 230 kV Junction Substation.⁸

⁸ MISO Indicative Annual charges for approved Baseline Reliability Projects (Schedule 26).
<https://www.misoenergy.org/Planning/TransmissionExpansionPlanning/Pages/MTEPStudies.aspx>

1 **Q. How are MISO Multi-Value Projects cost allocated?**

2 A. On December 17, 2010, the FERC approved a joint application
3 filing by the MISO and various MISO Transmission Owners to create a
4 new cost allocation methodology for qualifying multi-value high-voltage
5 transmission facilities called Multi-Value Projects (MVPs). MVPs are one
6 or more network transmission upgrades that, when considered as part of a
7 portfolio, provide widespread regional benefits, respond to documented
8 public policy requirements, and/or provide multiple benefits such as
9 reliability and economic value. Network transmission projects classified as
10 MVPs will be cost-shared on a one hundred percent (100%) basis to all
11 MISO load.

12 MTEP 2011 approved \$5.6 billion for 17 Multi-Value Projects that
13 were selected as part of a regional portfolio to improve reliability of the
14 transmission system, meet public policy targets, and distribute economic
15 benefits across the entire MISO footprint.⁹ The MTEP 2011 Report
16 identified potential benefits of at least 1.6 to 2.8 times their cost for all
17 MISO Local Resource Zones. The MTEP 2014 MVP Triennial Review
18 Report calculates potential benefits from the 2011 MVP Portfolio of at
19 least 2.3 to 2.8 times their cost for all MISO Local Resource Zones.¹⁰

⁹ MISO Transmission Expansion Plan 2011.

<https://www.midwestiso.org/Library/Repository/Study/MTEP/MTEP11/MTEP11%20Report.pdf>

¹⁰ MISO 2014 MVP Triennial Review Report.

<https://www.misoenergy.org/Library/Repository/Study/Candidate%20MVP%20Analysis/MTEP14%20MVP%20Triennial%20Review%20Report.pdf>. Page 8. Figure E-3.

1 The 2019 forecasted MISO Schedule 26-A (MVP Cost Adder)
2 charge is \$1.60 per MWh.¹¹ Assuming a 2019 Total Energy Requirements
3 of 4,366,313 MWh, this would result in a total charge of \$6,986,100 to
4 Montana-Dakota's customers.

5 Montana-Dakota's cost allocation share of all MVP investments is
6 approximately one percent.

7 **Q. What happens to Montana-Dakota's responsibility to pay for RECB**
8 **and MVP costs allocations if Montana-Dakota decided to ultimately**
9 **withdraw from MISO?**

10 A. If Montana-Dakota were to withdraw from MISO it would continue to
11 be obligated to pay for all MTEP Appendix A cost shared projects
12 approved for construction prior to its withdraw. This would include all of
13 the Schedule 26 and 26A cost allocated projects discussed already in my
14 testimony or approximately \$7 million per year.

15 **Q. Does this conclude your direct testimony?**

16 A. Yes, it does.

¹¹ MISO Indicative Annual charges for approved Multi-Value Projects (Schedule 26-A).
<https://www.misoenergy.org/Planning/TransmissionExpansionPlanning/Pages/MTEPStudies.aspx>