

SOUTH DAKOTA PUBLIC UTILITIES COMMISSION

CASE NO. EL05-022

IN THE MATTER OF THE APPLICATION BY OTTER TAIL POWER COMPANY

ON BEHALF OF THE BIG STONE II CO-OWNERS

FOR AN ENERGY CONVERSION FACILITY SITING PERMIT FOR THE

CONSTRUCTION OF THE BIG STONE II PROJECT

DIRECT TESTIMONY

OF

BRYAN MORLOCK

MANAGER OF RESOURCE PLANNING

OTTER TAIL POWER COMPANY

MARCH 15, 2006



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TESTIMONY OF BRYAN MORLOCK

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1 **BEFORE THE SOUTH DAKOTA PUBLIC UTILITIES COMMISSION**

2 **DIRECT TESTIMONY OF BRYAN MORLOCK**

3 **I. INTRODUCTION**

4 **Q: State your name and business address.**

5 A: Bryan Morlock, 215 South Cascade Street, Fergus Falls, Minnesota 56538-0496.

6 **Q: By whom are you employed and in what capacity?**

7 A: I am Manager of Resource Planning for Otter Tail Power Company ("Otter Tail"),
8 and am responsible for all resource planning activities at Otter Tail, including the
9 Integrated Resource Plans (IRP) filed periodically with the Minnesota Public Utilities
10 Commission (MPUC).

11 **Q: What is your educational background?**

12 A: I received Bachelor of Science degrees in Electrical Engineering and Business
13 Administration from the University of North Dakota in 1978. I am a registered
14 professional engineer in the State of Minnesota.

15 **Q: What is your employment history?**

16 A: My entire professional career has been with Otter Tail. I started with the
17 company in 1978 as a staff engineer. A description of my job duties as staff engineer and
18 my subsequent positions at Otter Tail is contained in the resume attached as Applicants'
19 Exhibit 10-A to this testimony.

20 My work experience includes the transmission and distribution area, system
21 operations, and resource planning. I have had responsibility in the resource planning
22 function since 1986. My experience also includes almost 20 years of work and

1 representation on a variety of committees and working groups at the power pool level at
2 the Mid-Continent Area Power Pool (MAPP). These groups have included the Reserve
3 Requirements Working Group, Accreditation Working Group, Engineering Committee,
4 Engineering Steering Committee, Power and Energy Market Committee, Generation
5 Reserve Subcommittee, and Management Committee. Much of this work has involved
6 the issues associated with reserve requirements and accreditation of generation and
7 capacity transactions.

8 **II. PURPOSE AND SUMMARY OF TESTIMONY**

9 **Q: What is the purpose of your testimony?**

10 A: The purpose of my testimony is to describe the resource planning process Otter
11 Tail undertakes to develop its load forecast and meet the requirements of its customers,
12 and how Otter Tail plans on meeting those requirements through Big Stone Unit II,
13 among other generation resources.

14 **Q: Please summarize your testimony.**

15 A: In developing its long-range load forecast, Otter Tail uses econometric forecast
16 models to develop low-growth, base-growth, and high-growth energy and demand
17 projections, based on historical data and assumptions regarding, among other things,
18 weather, demographic trends and macroeconomics.

19 Otter Tail's energy requirements are forecast to increase steadily from
20 approximately 4,000,000 MWhr in 2005 to approximately 4,600,000 MWhr in 2014, as
21 illustrated in Exhibit 3-13 of the Application. Otter Tail's capacity needs show summer
22 season capacity deficits beginning in 2006 (5 MW) and increasing to 173 MW by 2014,

1 as illustrated in Exhibit 3-12 of the Application. The capacity deficit increases due to
 2 system load growth and the expiration of certain purchased power contracts.

3 A series of planning scenarios are developed from the load forecast information.
 4 Otter Tail uses a long-range probabilistic integrated resource planning model (IRP-
 5 Manager) to evaluate supply-side and demand-side resources, in conjunction with the
 6 existing resources, to develop an optimized resource plan for each of the planning
 7 scenarios. The results form the basis for the Company's resource plan.

8 **Q: What regulations relating to the Big Stone Unit II project are covered in**
 9 **your testimony?**

10 A: My testimony provides the information for Otter Tail required by ARSD
 11 20:10:22:10. I helped prepare Section 3.1.4.5 and Exhibits 3-12 and 3-13 of the
 12 Application, which address Otter Tail's forecasted capacity needs and annual energy
 13 requirements, and which are incorporated herein by reference.

14 **III. RESOURCE PLANNING**

15 **Q: Does Otter Tail engage in resource planning?**

16 A: Yes. Otter Tail's Resource Planning Department is continually engaged in
 17 assessing the energy and capacity needs of its customers and its existing resource mix.
 18 Otter Tail prepares IRPs on a periodic basis for filing with the MPUC. Its most recent
 19 IRP was filed in July 2005, and its next IRP is currently scheduled to be filed in July
 20 2007. Because Otter Tail plans and operates its system as a single multi-state system, the
 21 Company also provides copies of the IRP to the South Dakota Public Utilities
 22 Commission.

23 **Q: Please explain how Otter Tail's integrated resource planning process works.**

1 A: The process begins with a forecast of customer energy and demand requirements.
2 For the current resource plan (i.e., 2005), Otter Tail hired Christenson & Associates of
3 Madison, Wisconsin to develop the forecast using econometric techniques. Otter Tail
4 then applies the existing load management capability to the demand forecast. Three
5 planning scenarios are then developed – low load growth, baseload growth, and high load
6 growth conditions.

7 Otter Tail then uses the IRP-Manager software tool to develop a series of
8 optimized resource plans. The utility's entire system (i.e., Minnesota, North Dakota, and
9 south Dakota) is modeled within IRP-Manager, including the load forecast, existing
10 generating and capacity transaction resources, all existing assets of the utility, and the
11 financial structure. IRP-Manager contains a detailed financial sub-model that calculates
12 all financial parameters, tracks cash flow, and can issue new financings based on the need
13 for capital to finance operations and construction. Available supply-side and demand-
14 side alternatives are then input to the model and the model is executed to select the
15 optimized resource plan for the given scenario.

16 More specifically, IRP-Manager uses an iterative cost-effective module (ICEM)
17 to evaluate each alternative one at a time. ICEM is a multi-step process in which each
18 supply-side and demand-side alternative is evaluated one alternative at a time to
19 determine if implementing the alternative would result in reduced costs, thereby
20 demonstrating cost-effectiveness. Alternatives that the model determines to be cost-
21 effective are then implemented and the model re-executes to determine if capacity and
22 reserve requirements have been satisfied. If the model determines that additional
23 resources are necessary to meet reserve requirements, each remaining alternative is re-

1 evaluated again, one at a time, to determine the lowest cost alternatives. The lowest cost
 2 alternatives are implemented until sufficient resources have been added to ensure all
 3 requirements have been satisfied. In some instances, the model will do three or four
 4 iterations for each year in the planning period until all requirements have been met.

5 Under Minnesota law, Otter Tail must develop a number of resource plans to
 6 satisfy regulatory requirements. The resource planning process also considers the low
 7 and high environmental externality values applied as required by the MPUC. Otter Tail
 8 also must discuss its efforts to provide 10% of the energy sold in Minnesota retail sales
 9 from renewable resources by 2015. Table 1 identifies the resource plans and the
 10 specified objective function. Otter Tail has committed to meeting this renewable energy
 11 objective across its entire system, including South Dakota, as long as it can be done cost-
 12 effectively.

Table 1 Otter Tail Power Resource Plans and Objective Functions	
Scenario	Objective Function
Low Growth – No externalities	Minimize present-worth of revenue requirements
Base Growth – No externalities	Minimize present-worth of revenue requirements
High Growth – No externalities	Minimize present-worth of revenue requirements
Low Growth – Low externalities	Minimize present-worth of revenue requirements and low externality values
Base Growth – Low externalities	Minimize present-worth of revenue requirements and low externality values
High Growth – Low externalities	Minimize present-worth of revenue

	requirements and low externality values
Low Growth – High externalities	Minimize present-worth of revenue requirements and high externality values
Base Growth – High externalities	Minimize present-worth of revenue requirements and high externality values
High Growth – High externalities	Minimize present-worth of revenue requirements and high externality values
Base Growth – 50% of all new resources from DSM and renewables	Minimize present-worth of revenue requirements
Base Growth – 75% of all new resources from DSM and renewables	Minimize present-worth of revenue requirements

1 **IV. FORECASTING**

2 **Q: Please describe the manner in which Otter Tail forecasts future power and**
 3 **energy demands of its customers?**

4 **A:** In developing its long-range forecast, Otter Tail incorporates key variables along
 5 with historical data and assumptions regarding, among other things, weather,
 6 demographic trends and macroeconomics. Otter Tail's latest forecast was performed in
 7 connection with its application for Resource Plan Approval 2006-2020, submitted on July
 8 1, 2005 to the MPUC, Docket No. EO17/RP-05-968. Otter Tail's long-range forecast
 9 was completed using econometric forecast models in accordance with the MPUC's Order
 10 approving Otter Tail's last Resource Plan, Docket No. E017/RP02-1168. Aggregate
 11 econometric models of energy sales were developed for each customer class, using
 12 historical data on monthly sales, economic activity, and weather conditions. Monthly
 13 sales forecasting models were estimated as a function of these explanatory variables, plus
 14 month-specific variables to capture any seasonal patterns that are not related to the other

1 explanatory variables. To forecast system peak demand, an econometric model was
 2 developed that explains monthly system peak demands as a function of weather,
 3 economic conditions, the number of households in the Otter Tail service territory, and
 4 month-specific variables.

5 **Q: What are the future energy requirements for Otter Tail according to its**
 6 **forecasts?**

7 A: Otter Tail's energy requirements are forecasted to steadily increase from the
 8 present through 2014 and beyond. Over the 10-year period shown from 2005-2014 on
 9 Exhibit 3-13 of the Application, Otter Tail's energy needs are projected to grow at an
 10 average annual rate of 1.6%.

11 **Q: What are the future capacity requirements for Otter Tail according to its**
 12 **forecasts?**

13 A: The utility experiences summer season capacity deficits beginning in 2006 with
 14 the expiration of a 50 MW capacity and energy contract coupled with the expiration of a
 15 seasonal "diversity" agreement under which Otter Tail was providing 75 MW of summer
 16 capacity to another utility. The net effect of these two transactions ending is a deficit of 5
 17 MW in 2006. This deficit increases each year due to system load growth, and then takes
 18 another increase in 2010 to 116 MW with the expiration of a second 50 MW contract.
 19 Continued forecasted load growth results in a projected capacity deficit of 173 MW by
 20 2014. Otter Tail's projection of future capacity requirements is shown on Exhibit 3-12 of
 21 the Application.

22 **V. GENERATION RESOURCES**

23 **Q: What are Otter Tail's existing generation resources?**

1 A: Otter Tail utilizes a variety of generation resources to meet the energy needs of its
2 customers, including its own generating facilities, the radio load management system, the
3 MAPP/MISO, purchases from other utilities, and customer-owned generation, to name
4 just a few. Current Otter Tail capacity resources are about 60% coal-fired in the winter
5 and 65% in the summer. Applicants' Exhibit 10-B attached to this testimony shows the
6 composition of Otter Tail's 2004-05 winter season capacity, and Applicants' Exhibit 10-
7 C shows the composition of Otter Tail's 2004 summer season capacity. Applicants'
8 Exhibit 10-D shows Otter Tail's capacity resource breakdown by fuel type for the 2004-
9 05 winter season, and Applicants' Exhibit 10-E shows Otter Tail's capacity resource
10 breakdown by fuel type for the 2004 summer season. Capacity resources that were resold
11 to other utilities under wholesale transactions are included in this data.

12 Otter Tail owns both baseload and peaking plants. Otter Tail has partial or full
13 ownership of three large baseload plants: (1) the Hoot Lake Plant with two generators
14 totaling 143 MW of summer capacity; (2) the Big Stone Plant with one generator (Unit I)
15 of 244 MW (Otter Tail's share) of summer capacity; and (3) Coyote Station with one
16 generator of 149 MW of summer capacity. Otter Tail owns approximately 4.2 MW of
17 small baseload hydro. Otter Tail also owns peaking units at Jamestown, North Dakota
18 totaling 43 MW of summer capacity, a unit at Lake Preston, South Dakota totaling 19.74
19 MW of summer capacity, a unit at Solway, Minnesota totaling 45 MW of summer
20 capacity, and several smaller diesel units that total approximately 3 MW of summer
21 capacity.

22 Otter Tail has a number of other units under contract. Baseload resources include
23 2 MW of a coal-fired facility in western North Dakota, 50 MW of Canadian hydro

1 facilities, and approximately 5.8 MW of a wood waste-fired biomass facility. Otter Tail
 2 has a number of customer-owned diesel units under contract for peaking duty totaling
 3 approximately 8.4 MW of summer capacity. Finally, Otter Tail has approximately 25
 4 MW (nameplate capacity) of wind generation under contract.

5 **Q: Is Otter Tail's cost of generating resources accurately represented as part of**
 6 **Exhibit 3-3 in the Application?**

7 A: Yes.

8 **Q: Are Otter Tail's existing generating resources sufficient to meets its**
 9 **forecasted energy and demand requirements?**

10 A: No. As indicated earlier in my testimony, Otter Tail forecasts a deficit of 5 MW
 11 this year, which increases to 173 MW by 2014. Until Big Stone Unit II begins operation
 12 in 2011, Otter Tail will need to purchase capacity and energy from the market to cover its
 13 requirements. Otter Tail's proposed 116 MW share of Big Stone Unit II will replace the
 14 expiring purchases and help satisfy some of the forecasted load growth. Otter Tail's
 15 capacity needs beyond those satisfied by the Big Stone Unit II will be met by peaking
 16 capacity resources (either purchases, if economic and available, or construction of a new
 17 unit) and demand-side management activities.

18 **VI. DSM AND CONSERVATION PLANNING**

19 **Q: Does Otter Tail consider the effects of demand-side management and**
 20 **conservation measures as part of its resource planning?**

21 A: Yes. As I alluded to earlier, Otter Tail uses the IRP-Manager optimization model
 22 to develop its IRPs. A variety of resource alternative inputs to the model are used,

1 including DSM. The model performs a side-by-side consideration of demand-side and
2 supply-side resources to identify the most economic plan.

3 **Q: Please explain Otter Tail's ongoing DSM efforts.**

4 A: Conservation has been identified as part of Otter Tail's preferred resource plan
5 filed with the MPUC in July 2005 (Otter Tail Power Company Application for Resource
6 Plan Approval 2006 – 2020, submitted July 1, 2005, Docket No. E017/RP-05-968).
7 Approximately 13% or more of the capacity needs in that resource plan are identified as
8 coming from conservation and DSM measures.

9 While Otter Tail is a winter peaking utility, its baseload capacity needs are being
10 driven by forecasted summer season capacity deficits that exceed its forecasted winter
11 season capacity deficits. Knowing this, Otter Tail began pursuing projects and rates a
12 number of years ago to increase its ability to manage its summer peak demand. This
13 included typical programs such as cycling of central air conditioners in return for a
14 customer incentive per month. In addition, rate modifications have been recently
15 approved and plans are underway to include cycling cooling load in the summer that
16 historically has not been controlled. Additional programs that historically have not been
17 cost-effective due to summer demand and energy savings are now yielding cost-effective
18 potential and are being either studied or launched. Primarily these programs target
19 summer cooling loads that continue to grow. The company believes this prudent yet
20 resourceful plan points to its historical diligence in aggressively pursuing demand-side
21 management and conservation opportunities.

22 The projected incremental annual DSM energy savings in Otter Tail's preferred
23 plan over the 2006-2019 planning period are typically in the 8,000,000 kWh to 9,000,000

1 kWh range. As a comparison, Otter Tail expects to receive about 900,000,000 kWh
 2 annually from its 116 MW share of Big Stone Unit II. Achieving the level of energy and
 3 demand savings necessary to replace the annual energy and capacity the company expects
 4 to receive from Big Stone Unit II simply is not practical or economically viable.

5 **VII. SELECTION OF BIG STONE UNIT II**

6 **Q: What are the results of Otter Tail's resource planning activities?**

7 A: Big Stone Unit II was selected as part of a least-cost resource plan for Otter Tail's
 8 customers.

9 **Q: Is Big Stone Unit II projected to meet all the demand that is anticipated by**
 10 **2020?**

11 A: No.

12 **Q: What alternative resources will be available to meet Otter Tail's future**
 13 **power and energy requirements if Big Stone Unit II is not constructed?**

14 A: In the development of Otter Tail's most recent IRP, the second most cost-
 15 effective baseload resource appeared to be a purchase from the Manitoba Hydro Electric
 16 Board (MHEB) in Canada. Otter Tail received three power supply proposals from
 17 MHEB as part of its development of the IRP. Those proposals have long since expired.
 18 If Big Stone Unit II is not constructed, Otter Tail could resume negotiations with MHEB
 19 and/or contact other baseload generation evaluations taking place in the region to see if
 20 there is an economic potential for the company to participate in those projects. The risk
 21 with these alternate resource options is that Otter Tail will have lost its negotiating
 22 position by not having the Big Stone Unit II alternative available. Otter Tail may also
 23 rely on purchases for the market to cover some of its requirements.

1 Q: Does this conclude your testimony?

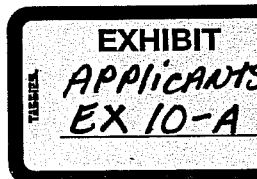
2 A: Yes.

Bryan D. Morlock, P.E.
1121 Mitchell Place
Fergus Falls, MN 56537
218-739-4124

- Experience Electrical engineer with 18 years of electric utility experience with Otter Tail Power Company, Fergus Falls, MN.
- 1996-Current Director of Resource Planning, Otter Tail Power Company. Department supervisor of the resource planning, load forecasting, and wholesale marketing functions (1997). Special tasks include developing business plans for a new wholesale marketing activity and an independent generating company (GENCO). Company representative to the Mid-continent Area Power Pool (MAPP) Power & Energy Market (1997), and elected by MAPP membership to the Power & Energy Market Committee (1997). Currently Company alternate representative to the MAPP Executive Committee and Regional Reliability Committee, and Chair of the MAPP Accreditation Subcommittee(since 1994).
- 1990-1996 Manager of Resource Planning, Otter Tail Power Company. Department supervisor of four staff personnel involved in developing integrated resource plans, maintaining and operating probabilistic planning models and financial models, obtaining regulatory approval of resource plans, recommending courses of action regarding new resources to upper management, meeting all federal, state, and power pool data reporting related to resources, negotiation of long-term capacity transactions, conducting supply-side research including wind and solar monitoring, analysis of supply-side efficiency improvements, development of testimony for regulatory proceedings, and company representation at the Mid-continent Area Power Pool as the Engineering Committee Representative 1994-1996 (alternate from 1987-1993), Engineering Steering Committee 1994-1996, Accreditation Subcommittee 1992-1996 (Chair 1994-1996), and the Reserve Requirements Task Force (1991-1992). Have also had involvement in fuel and freight contract analysis, financial planning and analysis, and hydro licensing.
- 1986-1990 Supervisor of Resource Planning, Otter Tail Power Company. Supervised a staff of two in the analysis of supply-side resources, financial analysis, long-term probabilistic production cost modeling, long-term capacity transactions, fuel and freight contracts, and cost-effectiveness of demand-side management programs.
- 1982-1986 Supervisor of Energy Administration, Otter Tail Power Company. Supervised a staff of three in the System Operations Department involved in short-term capacity and energy transactions, generation commitment and scheduling, deterministic production cost modeling, daily load forecasting, fuel budgeting, control area energy accounting, and operation of the load management system.
- 1979-1982 Division Engineer, Otter Tail Power Company. Supervised five 2 and 3 man area line crews, with total responsibility for the planning, design, budgeting, construction, and operation of company sub-transmission and distribution facilities 69 kV and below in an area covering approximately 7500 square miles.

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- 1978-1979 Staff Engineer, Otter Tail Power Company. Worked in support of division engineers in the planning, design, and construction of sub-transmission and distribution facilities 69 kV and below. Conducted motor start, voltage drop, and voltage conversion studies to determine economic solutions to service problems.
- Education Graduated cum laude in 1978 from the University of North Dakota with a Bachelor of Science in Electrical Engineering (BSEE) and a Bachelor of Science in Business Administration (BSBA). GPA of 3.46 on a 4.0 scale. Honored with membership in Eta Kappa Nu, an electrical engineering honor society, and Tau Beta Pi, an engineering honor society.
- Military U.S. Air Force, 1971-1975. Held a secret security clearance and worked as a nuclear weapons specialist with responsibilities for the inspection, maintenance, and repair of nuclear warheads. The last 2 1/2 years worked as crew chief of a crew of four. Honorable discharge as staff sergeant (E5).
- Certification Registered professional engineer in Minnesota since 1982.
Registered lobbyist in Minnesota for representation before the Public Utilities Commission and the state legislature.
- Professional Activities University of North Dakota Electrical Engineering Advisory Council since 1988.
University of North Dakota Alumni Leadership Council since 1990.
National Society of Professional Engineers, including service as a state level director.
Institute of Electrical and Electronics Engineers, including serving as section chair for two years.
- Training Seminars Engineering Economy, Iowa State University, January 1980.
System Operators Course, Iowa State University, February 1983.
EPRI Unit Commitment Software Seminar, November 1983.
Economic Power System Operation Course, Arizona State Univ., March 1984.
EPRI Production Costing and Unit Commitment Seminar, September 1984.
Interchange Transactions Seminar, December 1984.
PTI Power System Scheduling and Operations Course, October 1985.
SAGE Production Costing Seminar, February 1986.
FIN Financial Model Training, May 1986.
Load Management Strategy Testing Model, October 1986.
Coal Transportation Seminar, November 1986.
Load Management Strategy Testing Model, March 1987.
APPA Engineering & Operations Workshop, March 1987 (speaker).
Load Management Strategy Testing Model, March 1988.
Demand-side Management Conference, May 1989.
Load Management Strategy Testing Model, May 1989 (speaker).
Load Management Strategy Testing Model, September 1989.
Coal Market Strategies Conference, October 1989.
Synergy Resources Integrated Resource Planning Course, November 1989.
FIN Financial Software Training Course, March 1990.
End-Use Load Information Seminar, July 1990.
NARUC Least Cost Planning Seminar, April 1991.
MAPP Reliability Seminar, August 1991.
Geothermal Resources Council Seminar, October 1991.

ND PSC Clean Air Act Amendments Workshop, July 1992.
Combustion Turbine Seminar, September 1992.
Load Management Strategy Testing Model (IRP-Manager), Oct. 1992 (speaker).
MN Department of Public Service Energy Forum, October 1992 (speaker).
Utility Resource Planning Conference, March 1993 (speaker).
ND PSC Workshop on 1992 Energy Policy Act, May 1993 (speaker).
EPRI Coal Gasification Seminar, September 1993.
IRP-Manager, October 1993 (speaker).
EPRI Wind Users Support Group Seminar, January 1994 (speaker).
Joint Regulatory Assistance Workshop, May 1994.
EEI Environmental Externalities Conference, June 1994.
ND PSC Workshop on Integrated Resource Planning, June 1994.
Environmental Externalities Conference, November 1994.
Risk Management, Futures, Options, & Hedging Seminar, March 1995.
North Dakota State University Wind Symposium, April 1995 (speaker).
SD PUC Workshop on Competition and IRP, May 1995.
EEI Leader/Manager Training, October 15-27, 1995.
Divesting Generating Assets Seminar, October 1996.
Risk Management Institute Seminar, November 1996.
EEI Transmission SAC Meeting, September 1997.
EEI Transmission SAC Meeting, March 1998.

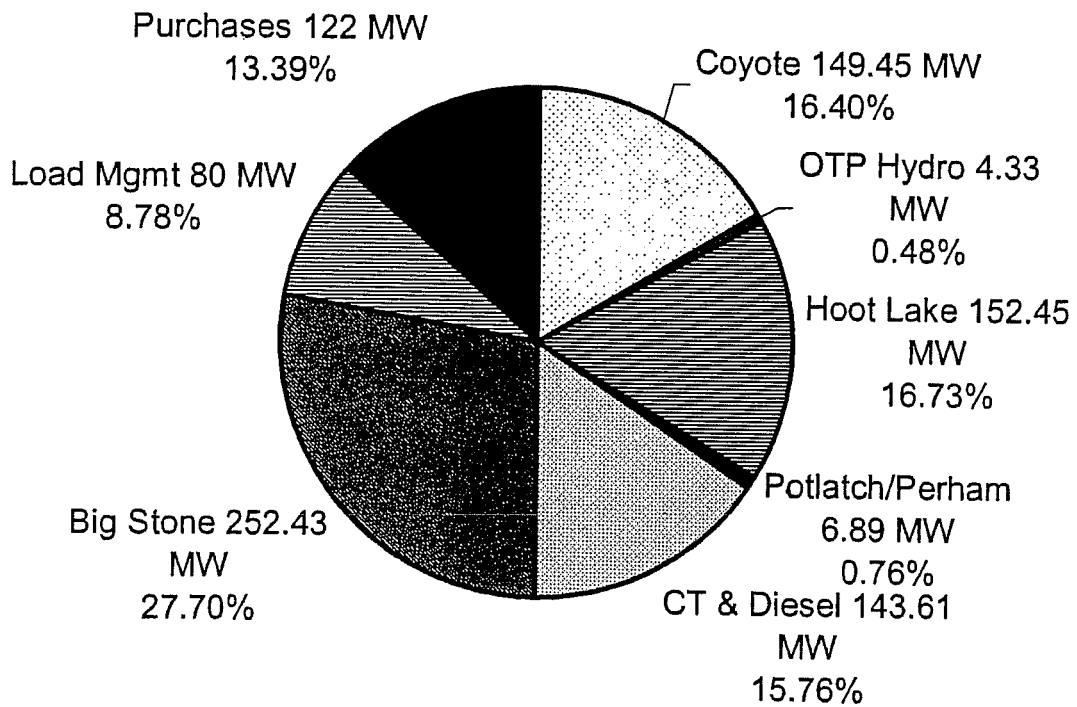
Community
Activities

Lake Country Barbershop Chorus, Member and past officer.
Past congregation president of Zion Lutheran Church.
Calvary Free Lutheran Church Sunday School teacher.
Calvary Free Lutheran Church Building Committee.
Calvary Free Lutheran Church Council (1998-2000)
Chair (10 years) of the Junior Engineering Technical Society's High School
Competition.
Past chair of Luther Crest Bible Camp Fund Raising

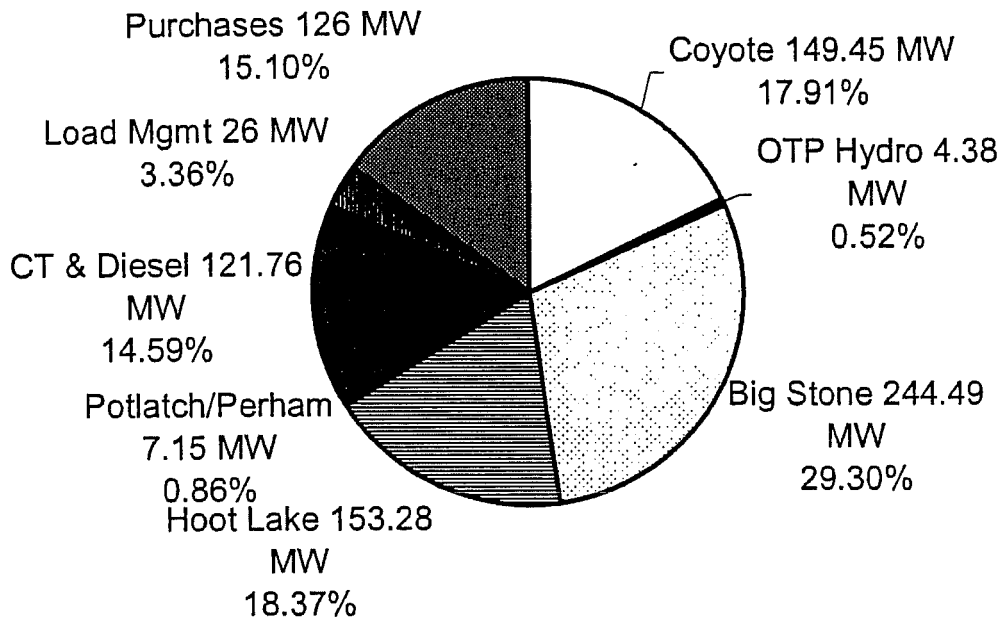
References

Mr. Richard Breuer, 2406 Mahood Drive, Columbus, NE 68601, 402-563-2089.
Mr. Richard Steidl, 521 West Vernon Ave., Fergus Falls, MN 56537, 218-736-3546.
Additional references available upon request.

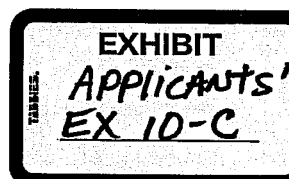
2004-2005 Winter Season Capacity Resources - 911.2 MW



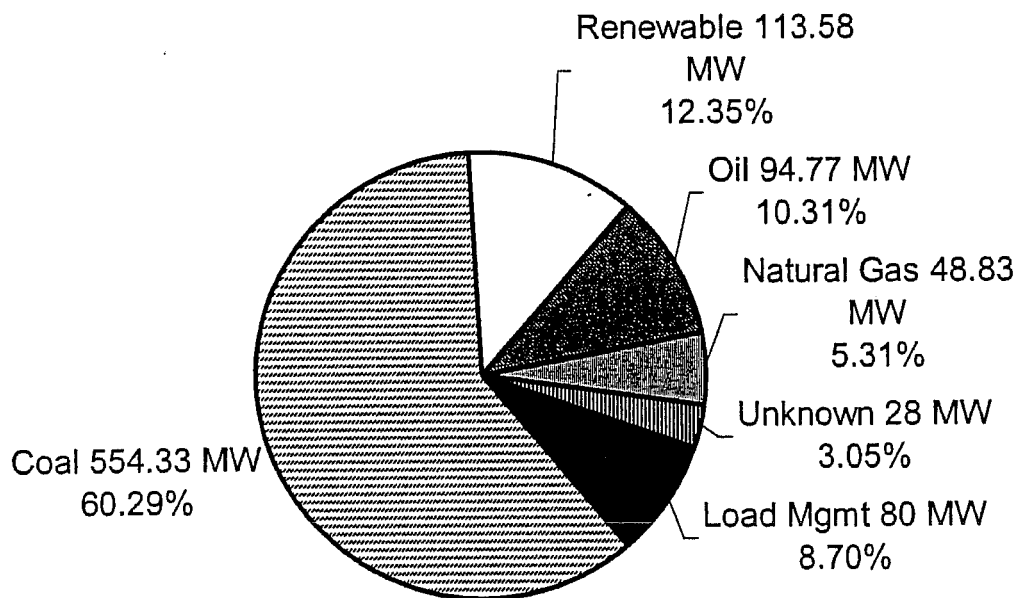
2004 Summer Season Capacity Resources - 834.2 MW



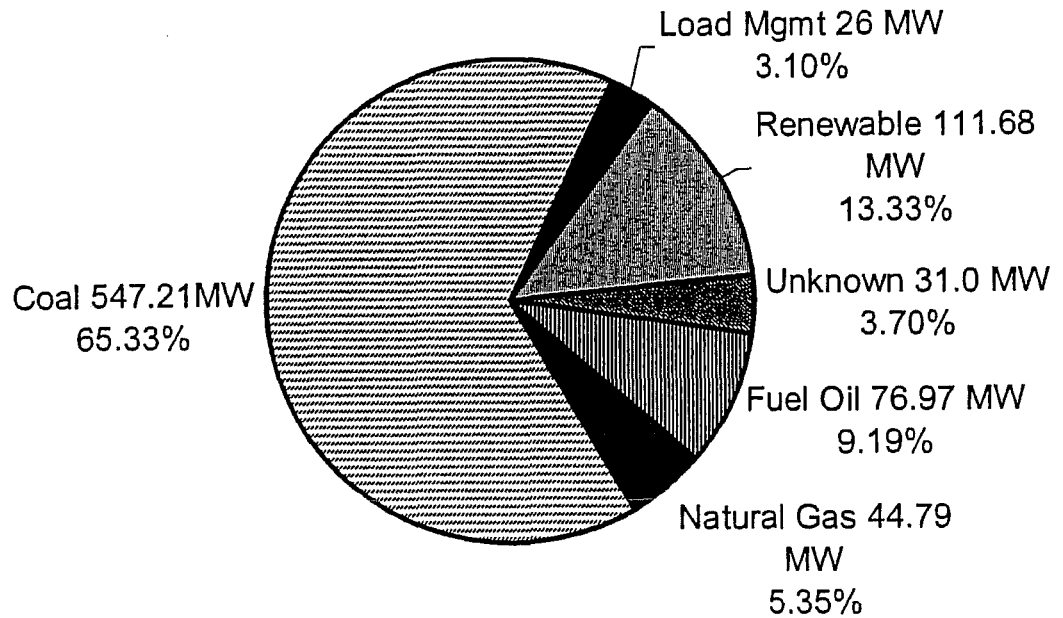
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2004-05 Winter Season Capacity Resource by Fuel Type



2004 Summer Season Capacity Resource by Fuel Type



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EXHIBIT
APPLICANT
EX 10-E