BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF SOUTH DAKOTA

IN THE MATTER OF TRANSCANADA KEYSTONE PIPELINE, LP FOR ORDER ACCEPTING CERTIFICATION OF PERMIT ISSUED IN DOCKET HP09-001 TO CONSTRUCT THE KEYSTONE XL PIPELINE

REBUTTAL TESTIMONY OF PAULA ANTOINE

HP14-001

Q: What is your name and where do you live?

A: My name is Paula Antoine and I live in Mission, SD.

Q: Are you currently employed? What is your occupation? Are you a member of the Rosebud Sioux Tribe?

A: I am an enrolled member of the Rosebud Sioux Tribe and am employed as the Director for the Sicangu Oyate Land Office.

Q: How long have you been employed there?

A: I have been employed as the Director of the Sicangu Oyate Land Office (SOLO) since November, 2010.

Q: What are your job responsibilities?

A: My current job responsibilities include a variety of responsibilities. As Director of SOLO I am I responsible for the oversight of the day to day operations and functions of the Land Office. I report to Tribal Council and Committees on issues affecting the status of Tribally owned land. I am responsible for providing assistance with carrying out the Tribe's land use plan, assisting with land exchanges, title transfers, enforcement of tribal ordinances and assist with land leases. This is not intended to be an exhaustive list of responsibilities.

Q: Are you aware of any activities that are conducted on tribal land in close proximity to the proposed project route?

A: Yes, I am aware of tribal activities conducted in this area.

Q: Does the Rosebud Sioux Tribe oppose the construction of the Keystone XL pipeline?

A: Yes, The Rosebud Sioux Tribe has passed resolutions to deny the KXL any access to our lands and in opposition of the pipeline. We view the KXL pipeline as the threat of "the black snake coming from the north" that was revealed to us through prophecy by our ancestors many

years ago. This spiritual camp was established in March 2014 to publicly oppose the black snake and all of the negative things it represents.

Q: What is the location of the spirit camp?

A: The spiritual camp is on tribal land located very close to the proposed pipeline route. Rosebud Sioux Tribe Resolution 2014-42 provides the legal status of the land description where the route is located and is attached as RST Exhibit 16.

Q: Please describe the local area and activities associated with the operation of the spiritual camp.

A: The land is owned by the Rosebud Sioux Tribe and is within the boundaries of one of our 21 communities on the reservation. This area is known as the Winner-Ideal Community, and includes the small towns of Winner and Ideal in south-central South Dakota. The camp idea was sparked by Russell Eagle Bear, our Tribal Historic Preservation Officer, and Wayne Frederick, Okreek Community Council Representative who is also a 7th generation family rancher. It was then formed by a group of concerned tribal employees and tribal members. As a part of the founding members, I also serve as the Coordinator of the Sicangu Oyate (Rosebud Sioux Nation) Land Office.

The camp has been in existence for over a year now and it has hosted many visitors from all over the world. The place holds a special meaning to us all, and I feel it's within my charge, along with the others, to protect our land, water and cultural resources. The camp also hosts cultural, educational activities for tribal and non-tribal members. We are taught in our decisions for the Oyate (the People) to remember our ancestors and what sacrifices they have made to ensure our survival: and to remember the next seven generations and how our actions will ensure their survival. Visitors from nearby communities and from across the globe have visited the camp to make prayers for the future of Unci Maka (Mother Earth).

Our elders taught us that it is important as a Lakota person to be a good relative and to show your compassion and generosity through action and deeds. At our camp, a number of individuals work tirelessly to keep things going, and they embody these values of compassion and generosity. We protect Unci Maka (Mother Earth) for creation and all that we share this planet with, it is not just for the protection of our Lakota people, land or water, but rather for all of our relations. Our efforts and what occurs at our camp affect all of our relatives.

This area of land is a place that tribal members share a very close connection with. For me, my mother was born within two miles of the camp and from the camp you can see the old cemetery where our relatives - grandfathers, grandmothers, uncles, aunts and others - are buried. I grew up here, playing ball as a child out in the grass lands, going to church in this community named Ideal. I have raised my children here.

Q: Have you reviewed any testimony by any other witness or other documents in preparation for this hearing?

A: Yes

Q: Specifically what documents have you reviewed?

A: I have reviewed prefiled direct testimony of the following witnesses: Corey Goulet, Heidi Tillquist, Meera Kothari, Jon Schmidt, David Diakow, Brian Walsh, Derek Iles, Kim McIntosh, Daniel Flo, Christopher Hughes, Tom Kirschenmann, David Schramm, Darren Kearney, Jenny Hudson and Paige Olson.

I have also reviewed the Petition for Order Accepting Certification under SDCL 49-41B-27, dated September 15, 2014, Appendix A, B, and C as well as the accompanying Certification of Corey Goulet dated September 12, 2014. I have also reviewed the following portions of South Dakota Codified Laws 49-41B-1, 49-41B-11 and 49-41B-22 as well as the Amended Final Decision and Order and Exhibit A "Amended Permit Conditions." I have also reviewed answers to Rosebud Sioux Tribes interrogatories provided by Keystone. I also reviewed Staff Exhibit 2 "Testimony of Michael Madden" from Docket HP09-001. South Dakota Codified Laws 49-41B-1, 49-41B-11 and 49-41B-22 are attached as Exhibit17. The remaining materials referenced are located at the following website: https://puc.sd.gov/Dockets/HydrocarbonPipeline/2014/hp14-001prefiledtestimony.aspx

Q: What is the purpose of your testimony today?

A: The purpose of my testimony today is to rebut certain portions of Keystone and PUC Staff witnesses direct testimony specifically as it relates to Keystone's demonstrated ability to meet their burden of proof under SDCL 49-41B-27.

Q. Are there specific findings of fact that your testimony will rebut?

A: Yes, my rebuttal testimony addresses Findings of Fact 107, 108, 109 and 110.

Q: Please summarize Findings of Fact 107, 108, 109 and 110.

A: Findings of Fact 107, 108 109 and 110 address the Socio-economic Factor requirements of SDCL 49-41B-22. FOF No. 107 specifically finds that the evidence offered by Keystone and Staff overall demonstrated that the welfare of the citizens of South Dakota will not be impaired by the project and that the project, if operated in compliance with the "Special Permit" and the other conditions, the project would not, from a socio-economic standpoint (i) pose a threat of serious injury to the socioeconomic conditions in the project area; (ii) substantially impair the health, safety, or welfare of the inhabitants in the project area; or (iii) unduly interfere with the orderly development of the region. Finding 108 finds that the Project will pay annual property

taxes to local governments. Finding 109 finds that the project will bring jobs to the State and Finding 110 finds that the project will have minimal effect in the areas of agriculture, commercial and industrial sectors, land values, housing, sewer and water, solid waste management, transportation, cultural and historic resources, health services, schools, recreation, public safety, noise and visual impacts.

Q: Does Keystone's Appendix C "Tracking Table of Changes" include reference to Finding of Facts 107, 108, 109 and 110?

A: Appendix C "Tracking Table of Changes" makes one reference to Finding of Fact 107. It does not include any information addressing Findings Numbers 108, 109 or 110.

Q: What does Appendix C "Tracking Table of Changes" state about Finding 107?

A: Regarding Finding 107, Appendix C "Tracking Table of Changes" states that ["Keystone has withdrawn its Special Permit application but will comply with the 59 additional conditions set forth in the DOS Final SEIS, Appendix Z, which provide an enhanced level of safety equivalent to or greater than those that would have applied under the requested Special Permit.] "The increased cost of the Project reflected in updated Finding 23 is likely to result in increased tax revenue to the affected counties."

Q: Can you identify Keystone's witnesses whose direct testimony addresses Findings of Fact 107, 108, 109 and 110?

A: Yes, Corey Goulet and Meera Kothari provide minimal testimony regarding Finding 107. No other Keystone witnesses offer any testimony regarding Findings 107, 108, 109 or 110.

Q: What information does Corey Goulet provide in his direct testimony regarding Finding 107?

A: Corey Goulet in Direct Testimony Question No. 4 states that he is responsible for updated information for Finding of Fact 107 as contained in Appendix C.

Q: What information does Meera Kothari provide in her direct testimony regarding Finding 107?

A: Meera Kothari states in Number 4 that she is individually or jointly responsible for Finding 107. In Question Number 12 of her direct testimony she states that to the extent that finding 107 referenced the application for a special permit, the request for a special permit was withdrawn. Her direct testimony further states that Keystone will comply with 59 Special Permit conditions.

Q: Can you identify the PUC Staff witnesses whose direct testimony addresses Findings of Fact 107, 108, 109 and 110?

A: Of the 10 witness who offered direct testimony on behalf of the PUC staff, only Daniel Flo makes reference to Findings of Fact 107. There are no other Staff witnesses who offer evidence or testimony regarding findings 107, 108, 109 and 110.

Q: What information does Daniel Flo provide in his direct testimony regarding Finding 107?

A: In response to Question No. 15 the answer provides "The updated project information provided by Keystone for Finding 107 is outside the scope of NRG's 2009 review and testimony, and therefore results in no change to NRG's original testimony."

Q: Is it your understanding that in the original permit proceeding Keystone was applying for a special permit from PHMSA, but has since withdrawn that application?

A: Yes, it is my understanding that at the time the original permit for construction, operation and maintenance was issued, Keystone was applying for a special permit from PHMSA.

Q: Is it you understanding that the 59 PHMSA Special Permit Conditions referenced in Appendix C "Tracking Table of Changes" are new conditions that Keystone is required to comply with that were not a requirement of the Amended Permit Conditions?

A: Yes that is my understanding.

Q: Is it your testimony that other than the information that you previously testified to regarding evidence presented regarding FOF 107, 108, 109 and 110, that no other witness offers any evidence or testimony regarding the socio economic factors from FOF 107, 108, 109 or 110?

A: Yes, that is my testimony.

Q: Based on the review of all relevant materials and laws, does it appear to you that Keystone has put in sufficient evidence and testimony regarding FOF 107, 108, 109 and 110 to certify that the conditions of the permit are the same.

Q: Why is the testimony not sufficient?

A: The testimony is not sufficient because it does not support a finding that Keystone has properly certified that the conditions upon which the South Dakota Public Utilities Commission granted the facility permit in Docket HP09-001 for the Keystone XL hydrocarbon pipeline (the "Project") under the Energy Conversion and Transmission Facilities Act continue to be satisfied. The applicant has an affirmative burden to meet the requirements under SDCL 49-41B-27. The applicant must do more that state that they will continue to meet the requirements. They must demonstrate the continuing ability to meet the conditions. The identified testimony does not offer any evidence to support Keystone's petition for certification. The testimony does not offer any evidence of how Keystone will actually demonstrate the ability to comply with the 59 PHMSA Special Conditions as they relate to Finding 107. None of the testimony offered by Keystone or the PUC Staff shows or attempts to even demonstrate that the welfare of the citizens of South Dakota will not be impaired by the project and that the project, if operated in

compliance with the "Special Permit" (which was withdrawn and replaced by 59 new PHMSA conditions) and the other conditions, the project would not, from a socio-economic standpoint (i) pose a threat of serious injury to the socioeconomic conditions in the project area; (ii) substantially impair the health, safety, or welfare of the inhabitants in the project area; or (iii) unduly interfere with the orderly development of the region. There is no testimony that certifies the Finding 109 regarding the project bringing jobs to the State. None of the testimony offers any evidence on Finding 110 regarding whether or not the project will continue to have minimal effects in the areas of agriculture, commercial and industrial sectors, land values, housing, sewer and water, solid waste management, transportation, cultural and historic resources, health services, schools, recreation, public safety, noise and visual impacts.

Q: Have you reviewed Michael Maddens testimony and report "Assessment of Socio-Economic Impacts Expected with the Keystone XL Pipeline Project" from the HP09-001 docket?

A: Yes I have reviewed those materials.

Q: Is there any indication from Maddens testimony or report that indicates that the socio economic concerns or effects upon the Indian population located in and around the pipeline corridor was considered or examined in the Madden report?

A: There is no information in the Madden report that address impacts of the project relating to Tribal members located within the project area.

Q: Is it your understanding that the project route traverses present day Tripp County South Dakota?

A: Yes, that is my understanding.

Q. Are there any tribal communities within Tripp County that are under the jurisdiction of the Rosebud Sioux Tribe?

A: Yes, there are several tribal communities located in Tripp County including Ideal. There is also tribal housing located in Winner, South Dakota.

Q: Will the proposed pipeline cross the White River near Rosebud Sioux Tribal land?

A: Yes, the pipeline crossing route on the White River is in close proximity to tribal land owned by the Rosebud Sioux Tribe.

Q: Do you know how close the Ideal Community is to the project route?

A: Yes, the Ideal community is located 2 and one half miles from the pipeline project route.

Q: Does any portion of the Madden report or any of the testimony reference Rosebud Sioux Tribal members or the Ideal community?

A: No, there is no portion of the Madden report or any testimony that makes reference to tribal members living within the project area, the Ideal community or Indian housing located in Winner. Additionally, there is no portion of the testimony or FOF 107, 108, 109 and 110 that references the Ideal Community or Tribal members living in Winner and the surrounding areas of Tripp County. There is nothing in the testimony or the record to indicate that the socio-economic concerns of the Rosebud Sioux Tribe and the impact of the pipeline was considered in Maddens report. There is no testimony or evidence offered to address law enforcement issues, emergency response plans or general public safety concerns. There is no evidence to demonstrate contact with the Rosebud Sioux Tribe Law Enforcement Services, which is necessary to show to determine appropriate socioeconomic concerns. The underlying socio-economic factors that were considered in the Madden report forms the basis for the initial finding of compliance regarding the socioeconomic factors. It does not take into account the unique jurisdictional landscape that exists in the areas nearby the Rosebud Sioux Indian Reservation.

Q: How does this impact Keystone's ability to certify the conditions of the permit?

A: Without any showing that the conditions are the same regarding the Socio-Economic factors as required by FOF 107, 108, 109 and 110 and how those findings relate to continued compliance with Amended Permit Conditions 1 and 3 and in the absence of the proper consideration of the Rosebud Sioux Tribe as part of the socioeconomic consideration, Keystone cannot certify that the facility continues to meet the conditions upon which the permit was issued.

Q: Does this conclude your testimony?

A: Yes.

Dated this 26th day of June, 2015.

- WHEREAS, the Rosebud Sioux Tribe is a federally recognized Indian Tribe organized pursuant to the Indian Reorganization Act of 1934 and pertinent amendments thereof: and
- WHEREAS, the Rosebud Sioux Tribe is governed by a Tribal Council made up of elected representatives who act in accordance with the powers granted to it by its Constitution and By-laws; and
- WHEREAS, the Rosebud Sioux Tribal Council is authorized to promulgate and enforce ordinances for the maintenance of law and order, and to safeguard the peace and morals, and general welfare of the Tribe, pursuant to the Rosebud Sioux Tribe Constitution and By-Laws Article IV Sections 1 (k), and (m), and
- WHEREAS, the Constitution and By-laws of the Rosebud Sioux Tribe Article IV Section 1 (a) authorizes the Tribal Council to negotiate with the Federal, State and local governments on behalf of the Tribe; and
- WHEREAS, the Rosebud Sioux Tribe objects to the approval of the construction of the TransCanada XL Pipeline, and;
- WHEREAS, the Rosebud Sioux Tribe approves lease agreements for the use of tribal lands for agricultural purposes with the concurrence of the US Department of Interior Bureau of Indian Affairs; and
- WHEREAS, the Rosebud Sioux Tribe Tribal Historic Preservation has recommended the BIA remove a forty acre parcel of land from an agricultural lease for acreage described as W1/2W1/2NE1/4 of Section 34, T.101N., R. 77W, 5["] P.M., Tripp County, subject to all rights-of-way, ingress, and egress; and
- WHEREAS, forty acre parcel shall be established for use as a tribal cultural/spiritual camp for activities associated with tribal opposition to the construction of the TransCanada Keystone XL Pipeline; and

THEREFORE BE IT RESOLVED, the Rosebud Sioux Tribal Council adopts and approves the recommendation of the Rosebud Sioux Tribe Historic Preservation to remove a forty acre parcel of land from an agricultural lease for acreage described as W1/2W1/NE1/4 of Section 34, T.101N., R. 77W, ^{5th} P.M., Tripp County, subject to all rights-of-way, ingress, and egress; and

BE IT FURTHER RESOLVED, forty acre parcel shall be established for use as a tribal cultural/spiritual camp for activities associated with tribal opposition to the construction of the TransCanada Keystone XL Pipeline.

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Calvin Waln, Jr. Antelope Council Representative

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Russell Eagle Bear Black Pipe Council Representative

Todd J. Bear Shield Bull Creek Council Representative

Opal Larvie Maxey Butte Creek Council Representative

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Brian Hart, Sr. Corn Creek Council Representative

Mari Lydra Whirlwind Soldier

Grass Mountain Council Representative

March

Mary F. Waln-He Dog Council Representative

Webster A. Two Hawk. Sr. Horse Creek Council Representative

Gabriel A. Medicine Eagle

Ideal Council Representative

William Bear Shield Milks Camp Council Representative

Steve DeNoyer. Jr. Okreek Council Représentative

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Robert Shot With Two Arrows Parmelee Council Representative

Asp Two FAMEL Stenstrom

Rose Two Strike Stenstrom Ring Thunder Council Representative

Richard Lunderman Rosebud Council Representative

The Pris

Dennis "Charlie" Spotted Tail Soldier Creek Council Representative

Pamela Kills In Water Spring Creek Council Representative

Michael Boltz. Sr. St. Francis Council Representative

Alvin Bettelyoun, Sh. Swift Bear Council Representative

Tony Metcalf Two Strike Council Representative

Kathleen A. High Pipe Upper Cut Meat Council Representative

Date

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3-17-14 Date

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CERTIFICATION

This is to certify that the above petition Resolution 2014-42 was duly circulated and signed by members of the Rosebud Sioux Tribal Council. Said petition was duly passed, as signed by a majority of the Rosebud Sioux Tribal Council.

ATTEST. MOSPOLL

Julia M. Peneaux. Secretary Rosebud Sioux Tribe

Cyril Scott, President Rosebud Sioux Tribe

49-41B-1. Legislative findings--Necessity to require permit for facility. The Legislature finds that energy development in South Dakota and the Northern Great Plains significantly affects the welfare of the population, the environmental quality, the location and growth of industry, and the use of the natural resources of the state. The Legislature also finds that by assuming permit authority, that the state must also ensure that these facilities are constructed in an orderly and timely manner so that the energy requirements of the people of the state are fulfilled. Therefore, it is necessary to ensure that the location, construction, and operation of facilities will produce minimal adverse effects on the environment and upon the citizens of this state by providing that a facility may not be constructed or operated in this state without first obtaining a permit from the commission.

49-41B-11. Applications for permit--Filing deadline--Form--Contents. All applications for a permit shall be filed with the Public Utilities Commission not less than six months prior to the planned date of commencement of construction of a facility in such form as prescribed by rules, and shall contain, but not be limited to, the following information:

- (1) The name and address of the applicant;
- (2) Description of the nature and location of the facility;
- (3) Estimated date of commencement of construction and duration of construction;

(4) Estimated number of employees employed at the site of the facility during the construction phase and during the operating life of the facility. Estimates shall include the number of employees who are to be utilized but who do not currently reside within the area to be affected by the facility;

(5) Future additions and modifications to the facility which the applicant may wish to be approved in the permit;

- (6) A statement of the reasons for the selection of the proposed location;
- (7) Person owning the proposed facility and person managing the proposed facility;
- (8) The purpose of the facility;

(9) Estimated consumer demand and estimated future energy needs of those consumers to be directly served by the facility;

(10) The potential short and long range demands on any estimated tax revenues generated by the facility for the extension or expansion of public services within the affected areas;

- (11) Environmental studies prepared relative to the facility;
- (12) Estimated construction cost of the facility.

49-41B-22. Applicant's burden of proof. The applicant has the burden of proof to establish that:

(1) The proposed facility will comply with all applicable laws and rules;

(2) The facility will not pose a threat of serious injury to the environment nor to the social and economic condition of inhabitants or expected inhabitants in the siting area;

(3) The facility will not substantially impair the health, safety or welfare of the inhabitants; and

(4) The facility will not unduly interfere with the orderly development of the region with due consideration having been given the views of governing bodies of affected local units of government.

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF SOUTH DAKOTA

IN THE MATTER OF TRANSCANADA KEYSTONE PIPELINE, LP FOR ORDER ACCEPTING CERTIFICATION OF PERMIT ISSUED IN DOCKET HP09-001 TO CONSTRUCT THE KEYSTONE XL PIPELINE

REBUTTAL TESTIMONY OF CHIEF LEONARD CROW DOG

HP14-001

- Q: Please introduce yourself to the Public Utilities Commission.
- A: I am Chief Leonard Crow Dog. I am a spiritual leader from the Rosebud Reservation and a member of the Rosebud Sioux Tribe. My first language is Lakota and I speak English as well. From time to time during my testimony I will speak in both languages and I will provide a translator to facilitate your understanding. My ancestors roamed and lived on the aboriginal land all along the pipeline route from time immemorial. I am familiar with the case of the Keystone Pipeline before the Commission. I am familiar with the Rosebud Sioux Tribe's opposition to the pipeline and have been called by the Rosebud Sioux Tribe to testify on these matters. I have come to testify today to refute the assertions put forth by TransCanada which ask the Commission to certify their permit. I will rebut the testimony of Corey Goulet as it pertains to Keystone's petition for certification. Your permit would unlawfully allow this pipeline to pass through our aboriginal land without due regard and consideration afforded to the views of all the tribes here today and the impact that the pipeline will have upon our people and on our other relatives. This will be done in violation of international human rights laws and traditional Lakota laws. Due to the oral nature of my culture and the manner in which I will testify, it is not possible to put forth my testimony in written form in the Lakota language prior to my personal testimony before the Commission. Thank you.

CERTIFICATE OF SERVICE

I certify that on this 26th day of June, 2015, the original of behalf of the Rosebud Sioux Tribe Rebuttal Testimony of Chief Leonard Crow Dog was filed on the Public Utilities Commission of the State of South Dakota e-filing website and also that on this day and a true and correct copy was sent via email and/or U.S. Mail first class postage prepaid to the following persons, as designated:

Ms. Patricia Van Gerpen Executive Director South Dakota Public Utilities Commission 500 E. Capitol Ave. Pierre, SD 57501 <u>patty.vangerpen@state.sd.us</u> (605) 773-3201 - voice

Ms. Kristen Edwards Staff Attorney South Dakota Public Utilities Commission 500 E. Capitol Ave. Pierre, SD 57501 <u>Kristen.edwards@state.sd.us</u> (605) 773-3201 - voice

Mr. Brian Rounds Staff Analyst South Dakota Public Utilities Commission 500 E. Capitol Ave. Pierre, SD 57501 <u>brian.rounds@state.sd.us</u> (605) 773-3201- voice

Mr. Darren Kearney Staff Analyst South Dakota Public Utilities Commission 500 E. Capitol Ave. Pierre, SD 57501 <u>darren.kearney@state.sd.us</u> (605) 773-3201 - voice

Mr. James E. Moore - Representing: TransCanada Keystone Pipeline, LP Attorney Woods, Fuller, Shultz and Smith P.C. PO Box 5027 Sioux Falls, SD 57117 james.moore@woodsfuller.com (605) 336-3890 - voice (605) 339-3357 - fax

Mr. Bill G. Taylor - Representing: TransCanada Keystone Pipeline, LP Attorney Woods, Fuller, Shultz and Smith P.C. PO Box 5027 Sioux Falls, SD 57117 <u>bill.taylor@woodsfuller.com</u> (605) 336-3890 - voice (605) 339-3357 - fax

Mr. Paul F. Seamans 27893 249th St. Draper, SD 57531 jacknife@goldenwest.net (605) 669-2777 - voice

Mr. John H. Harter 28125 307th Ave. Winner, SD 57580 johnharter11@yahoo.com (605) 842-0934 - voice

Ms. Elizabeth Lone Eagle PO Box 160 Howes, SD 57748 <u>bethcbest@gmail.com</u> (605) 538-4224 - voice Serve both by email and regular mail

Mr. Tony Rogers Rosebud Sioux Tribe - Tribal Utility Commission 153 S. Main St. Mission, SD 57555 <u>tuc@rosebudsiouxtribe-nsn.gov</u> (605) 856-2727 - voice

Ms. Viola Waln PO Box 937 Rosebud, SD 57570 <u>walnranch@goldenwest.net</u> (605) 747-2440 - voice

Ms. Jane Kleeb Bold Nebraska 1010 N. Denver Ave. Hastings, NE 68901 jane@boldnebraska.org (402) 705-3622 - voice

Mr. Benjamin D. Gotschall Bold Nebraska 6505 W. Davey Rd. Raymond, NE 68428 <u>ben@boldnebraska.org</u> (402) 783-0377 - voice

Mr. Byron T. Steskal & Ms. Diana L. Steskal 707 E. 2nd St. Stuart NE 68780 <u>prairierose@nntc.net</u> (402) 924-3186 - voice

Ms. Cindy Myers, R.N. PO Box 104 Stuart, NE 68780 <u>csmyers77@hotmail.com</u> (402) 709-2920 - voice

Mr. Arthur R. Tanderup 52343 857th Rd. Neligh, NE 68756 <u>atanderu@gmail.com</u> (402) 278-0942 - voice

Mr. Lewis GrassRope PO Box 61 Lower Brule, SD 57548 <u>wisestar8@msn.com</u> (605) 208-0606 - voice

Ms. Carolyn P. Smith 305 N. 3rd St. Plainview, NE 68769 peachie_1234@yahoo.com (402) 582-4708 - voice

Mr. Robert G. Allpress 46165 Badger Rd. Naper, NE 68755 bobandnan2008@hotmail.com (402) 832-5298 - voice

Mr. Louis T. Genung 902 E. 7th St. Hastings, NE 68901 <u>tg64152@windstream.net</u> (402) 984-7548 - voice

Mr. Peter Capossela, P.C. - Representing: Standing Rock Sioux Tribe Attorney at Law PO Box 10643 Eugene, OR 97440 pcapossela@nu-world.com (541) 505-4883 - voice

Ms. Nancy Hilding 6300 W. Elm Black Hawk, SD 57718 <u>nhilshat@rapidnet.com</u> (605) 787-6779 - voice

Mr. Gary F. Dorr 27853 292nd Winner, SD 57580 <u>gfdorr@gmail.com</u> (605) 828-8391 - voice

Mr. Bruce & Ms. RoxAnn Boettcher Boettcher Organics 86061 Edgewater Ave. Bassett, NE 68714 <u>boettcherann@abbnebraska.com</u> (402) 244-5348 - voice

Ms. Wrexie Lainson Bardaglio 9748 Arden Rd. Trumansburg, NY 14886 wrexie.bardaglio@gmail.com (607) 229-8819 - voice

Mr. Cyril Scott President Rosebud Sioux Tribe PO Box 430 Rosebud, SD 57570 <u>cscott@gwtc.net</u> <u>ejantoine@hotmail.com</u> (605) 747-2381 - voice

Mr. Eric Antoine Attorney Rosebud Sioux Tribe PO Box 430 Rosebud, SD 57570 <u>ejantoine@hotmail.com</u> (605)747-2381 - voice

Ms. Paula Antoine Sicangu Oyate Land Office Coordinator Rosebud Sioux Tribe PO Box 658 Rosebud, SD 57570 wopila@gwtc.net paula.antoine@rosebudsiouxtribe-nsn.gov (605) 747-4225 - voice

Mr. Harold C. Frazier Chairman Cheyenne River Sioux Tribe PO Box 590 Eagle Butte, SD 57625 <u>haroldcfrazier@yahoo.com</u> (605) 964-4155 - voice

Mr. Cody Jones 21648 US HWY 14/63 Midland, SD 57552 (605) 843-2827 - voice

Ms. Amy Schaffer PO Box 114 Louisville, NE 68037 <u>amyannschaffer@gmail.com</u> (402) 234-2590

Mr. Jerry Jones 22584 US HWY 14 Midland SD 57552 (605) 843-2264 Ms. Debbie J. Trapp 24952 US HWY 14 Midland, SD 57552 mtdt@goldenwest.net

Ms. Gena M. Parkhurst 2825 Minnewasta Place Rapid City, SD 57702 <u>gmp66@hotmail.com</u> (605) 716-5147 - voice

Ms. Joye Braun PO Box 484 Eagle Butte, SD 57625 jmbraun57625@gmail.com (605) 964-3813

Mr. Robert Flying Hawk Chairman Yankton Sioux Tribe PO Box 1153 Wagner, SD 57380 <u>Robertflyinghawk@gmail.com</u> (605) 384-3804 - voice

Ms. Thomasina Real Bird - Representing - Yankton Sioux Tribe Attorney Fredericks Peebles & Morgan LLP 1900 Plaza Dr. Louisville, CO 80027 <u>trealbird@ndnlaw.com</u> (303) 673-9600 - voice (303) 673-9155 - fax

Ms. Chastity Jewett 1321 Woodridge Dr. Rapid City, SD 57701 <u>chasjewett@gmail.com</u> (605) 431-3594 - voice

Mr. Duncan Meisel 350.org 20 Jay St. #1010 Brooklyn, NY 11201 <u>duncan@350.org</u> (518) 635-0350 - voice Ms. Sabrina King Dakota Rural Action 518 Sixth Street, #6 Rapid City, SD 57701 <u>sabrina@dakotarural.org</u> (605) 716-2200 - voice

Mr. Frank James Dakota Rural Action PO Box 549 Brookings, SD 57006 <u>fejames@dakotarural.org</u> (605) 697-5204 - voice (605) 697-6230 - fax

Mr. Bruce Ellison Attorney Dakota Rural Action 518 Sixth St. #6 Rapid City, SD 57701 <u>belli4law@aol.com</u> (605) 716-2200 - voice (605) 348-1117 - voice

Mr. Tom BK Goldtooth Indigenous Environmental Network (IEN) PO Box 485 Bemidji, MN 56619 <u>ien@igc.org</u> (218) 760-0442 - voice

Mr. Dallas Goldtooth 38371 Res. HWY 1 Morton, MN 56270 goldtoothdallas@gmail.com (507) 412-7609

Mr. Ronald Fees 17401 Fox Ridge Rd. Opal, SD 57758 (605) 748-2422 - voice

Ms. Bonny Kilmurry 47798 888 Rd. Atkinson, NE 68713

bjkilmurry@gmail.com (402) 925-5538 - voice

Mr. Robert P. Gough Secretary Intertribal Council on Utility Policy PO Box 25 Rosebud, SD 57570 bobgough@intertribalCOUP.org (605) 441-8316 - voice

Mr. Terry & Cheryl Frisch 47591 875th Rd. Atkinson, NE 68713 tcfrisch@q.com (402) 925-2656 - voice

Ms. Tracey Zephier - Representing: Cheyenne River Sioux Tribe Fredericks Peebles & Morgan LLP Ste. 104 910 5th St. Rapid City, SD 57701 <u>tzephier@ndnlaw.com</u> (605) 791-1515 - voice

Mr. Robin S. Martinez - Representing: Dakota Rural Action Martinez Madrigal & Machicao, LLC 616 W. 26th St. Kansas City, MO 64108 robin.martinez@martinezlaw.net

Ms. Mary Turgeon Wynne, Esq. Rosebud Sioux Tribe - Tribal Utility Commission 153 S. Main St Mission, SD 57555 <u>tuc@rosebudsiouxtribe-nsn.gov</u> (605) 856-2727 - voice

Mr. Matthew L. Rappold - Representing: Rosebud Sioux Tribe Rappold Law Office 816 Sixth St. PO Box 873 Rapid City, SD 57709 <u>Matt.rappold01@gmail.com</u> (605) 828-1680 - voice Ms. April D. McCart - Representing: Dakota Rural Action Certified Paralegal Martinez Madrigal & Machicao, LLC 616 W. 26th St. Kansas City, MO 64108 <u>april.mccart@martinezlaw.net</u> (816) 415-9503 - voice

Mr. Paul C. Blackburn - Representing: Bold Nebraska Attorney 4145 20th Ave. South Minneapolis, MN 55407 paul@paulblackburn.net (612) 599-5568 - voice

Ms. Kimberly E. Craven - Representing: Indigenous Environmental Network (IEN) Attorney 3560 Catalpa Way Boulder, CO 80304 <u>kimecraven@gmail.com</u> (303) 494-1974 - voice

> <u>/s/ Matthew L. Rappold</u> Matthew L. Rappold