1 THE PUBLIC UTILITIES COMMISSION 2 OF THE STATE OF SOUTH DAKOTA 3 \_ \_ \_ 4 IN THE MATTER OF THE PETITION HP14-001 OF TRANSCANADA KEYSTONE PIPELINE, 5 LP FOR ORDER ACCEPTING CERTIFICATION OF PERMIT ISSUED IN DOCKET HP09-001 6 TO CONSTRUCT THE KEYSTONE XL PIPELINE 7 8 Transcript of Proceedings 9 July 17, 2015 10 \_ \_ \_ \_ \_ \_ \_ \_ \_ \_ \_ \_ 11 BEFORE THE PUBLIC UTILITIES COMMISSION 12 CHRIS NELSON, CHAIRMAN KRISTIE FIEGEN, VICE CHAIRMAN (telephonically) 13 GARY HANSON, COMMISSIONER (telephonically) 14 COMMISSION STAFF 15 John Smith Kristen Edwards 16 Greg Rislov Brian Rounds 17 Darren Kearney Adam de Hueck 18 Katlyn Gustafson 19 20 21 22 23 24 Reported By Cheri McComsey Wittler, RPR, CRR 25

1	TRANSCRIPT OF PROCEEDINGS, held in the
2	above-entitled matter, at the South Dakota State Capitol
3	Building, Room 412, 500 East Capitol Avenue, Pierre,
4	South Dakota, on the 17th day of July, 2015.
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1 CHAIRMAN NELSON: I will call the ad hoc meeting 2 of the Public Utilities Commission to order. It's about 3 1 o'clock on July 17, Room 414 of the Capitol Building. 4 This is Chairman Chris Nelson. We have on the phone with 5 us Commissioners Fiegen and Hanson. 6 This is in the matter of Docket HP14-001, In the 7 Matter of the Petition of TransCanada Keystone Pipeline 8 for Order Accepting Certification of Permit Issued in 9 Docket HP09-001 to Construct the Keystone XL Pipeline. 10 I would also make mention we have court reporter 11 Cheri with us, which means I need to talk slower. 12 We have a singular question to resolve today, that being shall the Commission grant Keystone's 13 14 Protective Motion in Limine regarding Dakota Rural 15 Action's exhibit list dating July 7, 2015? 16 And, with that, just stress to everybody, if 17 you're not speaking, please put your phones on mute. We 18 are getting some background noise that just went away. That's wonderful. 19 20 Mr. Taylor, I will turn it to you. 21 MR. TAYLOR: Thank you, Mr. Commissioner. 22 Please tell me who is present in the room. Ιs 23 Commissioner Hanson? Is Commissioner Fiegen there, or 24 are they on the phone? 25 Commissioner Fiegen and Hanson CHAIRMAN NELSON:

1 are both on the telephone. There is absolutely nobody in the hearing room except PUC Staff and the court reporter 2 3 and myself. 4 MR. TAYLOR: Thank you. Thank you. 5 The genesis of this Motion in Limine is the 6 Procedural Order that the Commission entered as amended 7 several times in the course of these proceedings. 8 The Procedural Order required that Motions in 9 Limine be filed a week ago today, on the 10th of July. Α 10 Motion in Limine, by design, is a construct -- is 11 constructed to resolve evidentiary questions in advance 12 of the hearing. In jury cases, to avoid prejudice to the 13 jury; in court trials, to streamline the evidentiary 14 production and process. 15 Per your order, a week ago, Tuesday, July 7, the 16 parties were obligated to file with the Commission their 17 exhibit and witness lists. On the 7th Dakota Rural 18 Action filed a witness list and an exhibit list, and in 19 the exhibit list, they listed 1,073 items. The witness 20 list is captioned by saying that Dakota Rural Action may, 21 emphasis on may, may introduce into evidence during the 22 hearing the following documents. 23 Only seven of the documents on the witness list 24 had been previously identified or produced by Dakota 25 Rural Action in response to discovery requests. Per the

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1 Commission's Order, in December of 2014 Applicant 2 Keystone submitted Interrogatories and Requests for Production of Documents to all of the Intervenors in the 3 4 case. 5 Request for Production of Documents No. 1 asks 6 that the Intervenors identify and produce all exhibits 7 that they intended to offer into evidence at the hearing 8 in this matter. 9 On February 6 Dakota Rural Action responded, and 10 in their response they said, we don't know yet what 11 documents we will offer in the hearing and produced no 12 documents. 13 On March 10 Dakota Rural Action supplemented its 14 response to Document Request No. 1 and produced 10 15 documents comprising about 500 pages. Of the 10 16 documents, two were witness resumes. The rest were items 17 that are either in the public domain or had previously 18 been produced by Keystone, and one was a transcript of 19 the prior hearing. 20 We have heard nothing from Dakota Rural Action 21 by way of discovery responses since that March 10 22 production. I haven't counted up, but I think there have 23 been at least six or seven hearings that have been 24 conducted in the interim, including one extensive hearing 25 relating to discovery.

1 The Rules of Civil Procedure in South Dakota deal very directly with discovery responses. And as we 2 3 have long since satisfied ourselves, the Rules of Civil 4 Procedure in South Dakota also apply to this proceeding. 5 SDCL 15-6-26, Subpart E, Sub Subparts 1 and 2 6 deal directly with supplementing answers and responses to 7 Requests for Production. The statute requires that a 8 party litigant seasonably, and from time to time, 9 supplement its discovery responses as it learns that 10 there are new items or previously undisclosed items that 11 it anticipates that it believes are responsive to a 12 discovery request. 13 There is another statute that applies, 14 SDCL 15-6-37, and that statute expresses the consequences 15 for failure to comply with discovery requests. That 16 statute requires -- excuse me. I just dropped my copy of 17 the code. That statute requires, first of all, that the 18 burden of proof rests with the party who failed to 19 respond seasonably to the discovery requests. 20 The statute requires not only that the burden of 21 proof is on the person who failed to respond, but that 22 the party must demonstrate substantial justification for 23 its failure to timely and seasonably disclose information 24 required by 15-6-26. 25 So, first of all, 15-6-26(e) (1) and (2)

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1 requires that a party respond and seasonally update its responses, and 15-6-37 provides that the party who fails 2 3 to comply must show substantial justification explaining 4 why they failed to make that disclosure. 5 15-6-37 also provides the penalty for failure to 6 show a substantial justification. The statute says that 7 the evidence shall not be permitted to be used at trial 8 or at any hearing. That is the evidence or information 9 that is not disclosed. 10 So the statutes are quite concise and quite 11 clear. 12 As Staff pointed out in its Memorandum, there are a number of cases that deal with the evaluation of 13 14 belatedly or unseasonably produced evidence to determine 15 whether or not it should be introduced into evidence. 16 But we don't have to go that far in this case. 17 This circumstance starts and stops with 15-6-26 and 15 - 6 - 37. 18 19 What happened is this: The exhibit list was 20 filed on the 7th. We looked at it on the morning of the 21 8th and saw some 1,000-plus documents, many of which are identified in the exhibit list only by a few words, some 22 2.3 of which we could easily identify, others that we couldn't identify at all. 24 25

While we were in the process of considering how

to phrase the Motion for Limine -- in fact, we had begun drafting a Motion in Limine in response to that filing, on the evening of June 9 -- or July 9 at about 7:00 in the evening, Mr. Martinez sent us an e-mail inviting us to inspect the documents on a website that had been put up for that purpose.

Now, mind you, 7 o'clock in the evening on
July 9, and Motions in Limine are due close of business
the next day, Friday, July 10.

10 The documents, there are 1,073 files mentioned. Within those files, in a number of instances, there are 11 12 multiple documents, some of which are loosely described 13 in the July 7 exhibit list. For example, communications 14 between TransCanada and PHMSA. Well, there are a number 15 of communications included in that single item in the 16 list. I candidly do not know how many documents, 17 individual documents, there are in the 1,073 notations 18 because we have not made an effort to count them up one 19 at a time, thinking it more important that we address our 20 efforts to preparing for the trial that's upcoming.

Procedurally here's how a Motion in Limine goes: Keystone made the Motion. Keystone must make -- present prima facie evidence to support its Motion. The Rules of Civil Procedure in South Dakota say that absent the permission of the court of tribunal, motions are heard on

1 affidavits. Emphasize that: Motions are heard on 2 affidavits. We made a Motion last Friday. We said in that 3 4 Motion that we would supplement the Motion this week 5 after we had had a chance to examine the documents. We 6 supplemented that Motion yesterday, and we filed an 7 Affidavit in support of that Motion yesterday. The 8 Affidavit relates the salient and relevant facts. 9 The salient and relevant facts are that the 10 documents were produced physically for examination the first time on July 9, that they were identified as 11 potential exhibits for the first time on July 7. That is 12 13 prima facie evidence to comport with SDCL 15-6-26. 14 Once we have made our prima facie case, which we 15 did, the burden of proof shifts to Dakota Rural Action to 16 demonstrate what the statute requires, and that is that 17 there's substantial justification to fail to disclose the information. 18 19 Dakota Rural Action has done nothing by way of 20 justification. Nothing. Dakota Rural Action filed a 21 document called Suggestions in Opposition to 22 TransCanada's Motion. I don't know if it's intended to 23 be a brief or if it's intended to be an Affidavit. Τn 24 any event, it's not an Affidavit because it's not sworn 25 and not signed under oath, and it affords no explanation

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1 for why the December 18 Request for Production of Documents was not seasonably supplemented in the course 2 3 of the long discovery process that's gone on in this 4 case. 5 So, without going any further, the Commission 6 should grant our Motion. We made our prima facie case. 7 Dakota Rural Action's made no response, and that should 8 resolve the case -- resolve the Motion. 9 Now, bearing in mind that the Commission has 10 taken a liberal attitude towards evidence and has taken a 11 liberal attitude towards discovery, there are other 12 elements that should be considered besides the procedural 13 approach. 14 Rhetorically I ask this question: On July 9, 15 18 days in advance of the date set for hearing, is it 16 fair for a party to offer up 1,073 categories of 17 documents which it says it may offer into evidence? 18 Of course, the Commission's order directing that 19 exhibit lists be filed on July 7 doesn't say exhibits 20 that may be offered. It says exhibits that will be 21 offered at trial. 22 So we start out with here's 1,073 things for you 2.3 to look at, study, grasp, and comprehend, parties to this 24 case, in the 18 days between the filing and the 25 commencement of the hearing. And then two days later

1 posts the documents on a website after hours the day 2 before limine motions are due. And on review of the 3 website, discovered it is not 1,073 individual documents; 4 it's many more than that. It's palpably unfair. 5 I would call the Commission's attention to a 6 statement that Dakota Rural Action made in a brief that 7 it submitted after TransCanada's April 17 document 8 production. Asking for a continuance, Dakota Rural 9 Action said, "The requirement that an enormous amount of 10 data be reviewed for completeness and substance in time 11 for trial is unreasonable and impossible." 12 I would note that that statement was made in 13 response to 18 days' time between Keystone's April 17 14 production, and the then May 5 scheduled trial date. 15 I typically do not quote Shakespeare in my legal 16 arguments, but I will, for the benefit of the Commission 17 today, use a quote that we're all familiar with in 18 South Dakota; What's good for the goose is good for the 19 gander. 20 Keystone is prepared for trial. We have been 21 working diligently to timely meet every obligation that 22 the Commission has posed on us. When we prepared and 23 filed our prefiled testimony in April, we submitted 24 copies of our witnesses' exhibits and laid the foundation 25 for the admission of those exhibits in our prefiled

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1 testimony. And we did the same thing with our rebuttal 2 testimony. Dakota Rural Action did none of that in its 3 4 prefiled testimony, either direct or rebuttal. No 5 exhibits are identified. For example, in Evan Vokes' 6 rebuttal testimony, he speaks of things that have 7 happened, but he doesn't say, as exemplified by Exhibits 8 A, B, C, D, E, and F as appended hereto, doesn't lay the 9 foundation for the admission of those exhibits. 10 I don't know if this is a sandbag effort, if 11 this is an effort to distract from trial preparation, or 12 if it's an effort to garner yet another continuance. 13 But, in any event, it's unfair, improper, and a violation 14 of the Rules of Civil Procedure, a violation in the face 15 of the orders that you entered with respect to the 16 administration of this case, and it is totally 17 inappropriate that at this late hour Dakota Rural Action 18 be allowed to offer these exhibits into evidence. 19 Now, Dakota Rural Action will say in its 20 argument, well, many of these documents are Keystone's 21 documents or TransCanada documents that they are familiar 22 with and that they know about, so how can it be unfair? 23 Well, the point is not that we may know about 24 those documents. The point is this: The point is, is 25 that we began our trial preparation when we got the first

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1	response to our Request for Production of Documents.
2	Experienced litigation lawyers know that you ask
3	questions designed to produce documents and to produce
4	exhibits so you can begin to frame your case around the
5	issues. And we began that process in February and March.
6	And when the prefiled testimony came in, we examined the
7	prefiled testimony for the purposes of figuring out what
8	are the issues that we need to try, what are the issues
9	that we need to be prepared to cross-examine for, and
10	what are the issues that we need to rebut?
11	And in the period between the April 2 filing of
12	direct testimony, and the June 26 filing of rebuttal
13	testimony, we took all of those issues into account that
14	were revealed by the prefiled direct testimony, and we
15	built our case, prepared it, identified our witnesses,
16	figured out what exhibits we needed, figured out how
17	we're going to present our case, how we're going to
18	challenge other people's exhibits, and how the case fits
19	together.
20	And it is palpably unfair and absolutely in the
21	face of your Procedural Order, to come in two days after
22	exhibit list deadline and produce a pile of documents,
23	whether they are TransCanada documents, whether they are
24	documents secured from PHMSA, or whether they are
25	photographs that Ms. Sibson took, that by the way, not

only have we, TransCanada or the Staff, never seen them, Mr. Martinez told me on the telephone on Tuesday or Wednesday, whenever I talked to him, that there was one, a videotape, that he hasn't even seen yet. The Evan Vokes body of documents, some 60 or 70 numbers in the list, we don't know what those are.

Mr. Martinez dismissively says in his suggestions filed with the Commission that they are primarily TransCanada documents or another set are photographs that Mr. Vokes either took or gathered. We've never seen those before. We don't know what the foundation of those photographs is.

13 And I should explain what I mean by foundation. 14 When you try a lawsuit, before you can offer an exhibit 15 into evidence, you must lay the foundation for that 16 exhibit. For example, a photograph. You must say the 17 date on which it was taken. You must say where it was 18 taken. If it isn't clear and evident from the photograph 19 itself, a witness must testify as to what the photograph 20 visualizes or represents. And then the witness must say 21 that this is a fair and accurate appraisal of the view 22 that's rendered in the photograph. Fundamental, basic 23 foundation.

24 There is no foundation in the prefiled testimony 25 for the vast majority of these exhibits.

1	Okay. So what that means, it means we have to
2	decide what your prefiled testimony rule stands for. We,
3	Keystone, interprets your prefiled testimony rule to
4	stand for that we must submit question and answers
5	soliloquies, and the question and answer soliloquies must
6	include the foundation for exhibits, and that when our
7	witnesses take the stand, they adopt their prefiled
8	testimony, and then they are submitted for
9	cross-examination.
10	It doesn't mean that at some point in time some
11	witness, perhaps identified, perhaps not identified as
12	yet by Dakota Rural Action, will get up on the stand and
13	lay the foundation for each one of these 1,073 files, the
14	foundation that is fundamental to its admission.
15	This is a blatant abuse of the rules. And
16	Dakota Rural Action's attitude towards it is dismissive.
17	Not dismissive of Keystone; dismissive of this
18	Commission's authority, dismissive of the order that this
19	Commission has entered and amended on several times to
20	govern the procedure and management of this case.
21	And to allow the admission of these documents,
22	to even allow the consideration of the admission of these
23	documents prejudices not only Keystone, but the other
24	parties to the case; the Staff, the Intervenors.
25	I've said before that I've practiced law for 43

1 years and six months in South Dakota. I've tried 2 hundreds of administrative law proceedings. I don't know 3 how many court cases I've tried. I have no idea. In my 4 career this is one of the most blatant, in-your-face 5 violations of the discovery standards followed by a 6 document called suggestions in opposition that is 7 dismissive and is, frankly, rude, under the 8 circumstances. It's entirely inappropriate that we have 9 to go any further in the discussion of these documents. 10 The limine Motion should be granted, an order 11 should be entered, and DRA should be told too little, too 12 late. Follow the Rules of Civil Procedure, follow the 13 Commission's order next time. 14 Thank you. 15 Thank you, Mr. Taylor. CHAIRMAN NELSON: Mr. Martinez, your turn. 16 17 I'm not hearing Mr. Martinez. Who is going to 18 handle this for DRA? Martinez or Ellison? MR. ELLISON: This is Bruce Ellison. 19 20 Mr. Martinez is -- there must have been a phone 21 interruption. I'm sure he will be right back on. 22 MR. MARTINEZ: Hello? 23 CHAIRMAN NELSON: Mr. Martinez? 24 MR. MARTINEZ: Can you hear me? CHAIRMAN NELSON: Yes, I can hear you now. 25

1 You're on.

MR. MARTINEZ: Oh, thanks. 2 The wires must have 3 gotten crossed. 4 You know, that was a very interesting soliloguy 5 that we just heard from Mr. Taylor that, frankly, was 6 very high on the rhetoric and really not that solid on 7 the law, and really not grounded in reality. 8 You know, it's great that Mr. Taylor's been 9 practicing law for, you know, 40-some years. You know, 10 Mr. Ellison's been practicing quite a while too, so have 11 I haven't been practicing for 40-some years, but 25's I. 12 been long enough. 13 You know, it is -- what I'm finding about 14 TransCanada's Motion to try to keep all of our exhibits 15 out is that it's a continuation of the game plan that 16 TransCanada has had since we had that hearing back in 17 December where they went out of their way, and with you 18 as the Commissioners kind of going along with that, to 19 try to limit in every possible way the matters that could 20 be discussed in these proceedings and anything that would 21 come in front of the Commission for consideration. 22 So, honestly, I'm not really surprised that 23 TransCanada's filed its Motion in Limine, but I think 24 it's wrong on a number of counts. 25 First, even though Mr. Taylor and the Commission

1 Staff is following his lead and filed a brief in support 2 of TransCanada's Motion, they have not really pointed 3 out, and there is not really any law that has been cited, 4 that directly supports the positions that they are 5 advocating. 6 When you look at what the rules say, it simply 7 says that we've got to seasonably produce them. Well, 8 what does seasonably mean? 9 The reality is virtually any litigation that you 10 encounter is that parties are up until, and sometimes, in 11 fact, even the day before trial, making decisions about what exhibits will come in, what exhibits they will want 12 13 to present. 14 Now, in an ideal world, we would have plenty of 15 In a typical case of this size, heck, we'd have a time. 16 year, two years to go through and just complete the 17 discovery process. 18 If you'll recall back in December when we had 19 the initial discussions about a Scheduling Order, I 20 expressed a lot of concerns about the timing of this and 21 the fact that it was on such an incredibly compressed 22 schedule, not the lengthy schedule that Mr. Taylor seems 23 to -- is referred to. 24 Well, that's what happens when you shorten the

discovery process in the way that we have now.

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1 reality is, when, in response to our discovery, DRA's 2 discovery requests, we had to file a Motion to Compel 3 production of documents because TransCanada refused to 4 provide information that we were seeking.

5 Now, I have to thank each of you as 6 Commissioners for going ahead and granting the Motion to 7 Compel Discovery, which then in mid to late April 8 respond -- you know, resulted in TransCanada literally 9 producing something like 68 gigabytes worth of data, and 10 thousands and thousands of files for us to review. The 11 result of that is is it takes time to track through all 12 of that.

And quite literally, we as DRA did not make a decision or had not even decided until the time we had filed our exhibit list which exhibits out of those thousands and thousands of documents, and others that we were able to obtain from other sources, that we were wanting to go ahead and use as exhibits.

19 Is that unusual? That's not unusual.
20 Mr. Taylor seems to think that it is a tremendous breach
21 of the Rules of Civil Procedure, but it's not. And, you
22 know, I honestly don't think he's got anything to
23 complain about here.

Now, when you look at what we have on our
exhibit list, the vast majority of these documents were

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ones that TransCanada produced to us as a result of our discovery requests. I think, frankly, Mr. Taylor's missing the point here. The point is it is mind boggling for a party, any party, including TransCanada, to not even have it cross their minds the documents that we request from them are potentially going to be used as exhibits?

8 They know what they produced to us. They 9 produced a lot of documents. We narrowed that down. We 10 decided which of those documents they produced that we 11 were going to use as exhibits. For them to suddenly 12 claim foul, oh, my gosh, you can't use documents that we 13 gave to you, is just -- it boggles the mind. I've never 14 heard of that in any case that I've ever been involved 15 in.

Parties expect that when you produce documents in response to discovery, that guess what? Those are going to be used as exhibits.

Mr. Taylor's other main point was that, you know, hey, we've not presented any kind of foundation for any of these exhibits. Once again, he's putting the cart before the horse. That's what you do at trial. When you put a witness on the stand at trial and you present an exhibit, you lay your foundation as part of that process. That's why you have a trial.

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1	Now, what Mr. Taylor is suggesting is that, oh,
2	you have to lay the foundation in all of the prefiled
3	testimony. If that is indeed true, then why on earth
4	even bother to have a hearing? Why even bother to have a
5	trial? Because if everything is going to be presented
6	or is required to be presented in terms of laying your
7	foundation on paper weeks or even months before you
8	actually get to a hearing, there's no point of even
9	having a hearing.
10	And so, you know, looking at it in that context,
11	I think Mr. Taylor's and TransCanada's arguments are way,
12	way off base.
13	Now let's look at the reality here in terms of
14	the documents that we've put out. And in the filing we
15	made our suggestions in opposition to TransCanada's
16	Motion. We laid out the very categories of documents
17	that are here. Publicly available information, including
18	supplemental Environmental Impact Statement and prefiled
19	testimony in these proceedings and in the Commission's
20	prior Docket from the '09 case.
21	All of that is out there. A lot of that is
22	produced with input from TransCanada. For them to claim
23	that they're prejudiced by that just it's frankly mind
24	boggling.
25	Other exhibits, 4 through 26, those were

documents that TransCanada gave us in response to our initial discovery requests. For them to claim that they are prejudiced because they thought that -- you know, they didn't know whether or not we might use those as an exhibit, it's flat out disingenuous.

6 Then we take a look at the rest of it. We've 7 got the Commission Staff responses to our discovery 8 requests. Publicly available documents. For instance, 9 one of the exhibits we have is TransCanada's presentation 10 to investors that they made at their most recent annual 11 corporate meeting. How are they prejudiced by a document 12 that they themselves produced?

Other publicly available documents were there. We asked for -- and this is an interesting side line, but one of the things that we asked for in our discovery requests were communications between TransCanada and regulators such as PHMSA. Well, you know what? They didn't produce it.

You, as the Commission, ordered them to produce that, and instead of producing it, what did they do? They simply said, no, we're not going to do it, and they filed a number of affidavits from Mr. White and other TransCanada Staff saying, you know what, we think it's too burdensome because it's going to take a lot of time to go through our e-mail servers.

Well, we obtained that information, and those communications between TransCanada Staff and federal regulators on our own, those are documents, communications that TransCanada has in its possession. For them to suddenly claim now that, oh, my gosh, you shouldn't be able to use that in a hearing is just -- I mean, it's beyond absurd.

8 The same thing with the documents that we 9 obtained via an open records request via the South Dakota 10 Department of Environment and Natural Resources. You 11 take a look at those documents, they're all either 12 documents that TransCanada produced themselves or 13 communications between DENR Staff and TransCanada. All 14 information that is in TransCanada's possession.

I haven't a clue how they can claim that they were prejudiced by us essentially offering up their own documents.

18 The same thing goes for the documents that were 19 produced to us -- or we obtained through Evan Vokes, the 20 whistleblower, who was talking about TransCanada -- the 21 problems that he encountered there when he was working as 22 an engineer. Once again, that is stuff that we asked for 23 in discovery, communications regarding compliance with 24 federal laws and with the pipeline safety issues. They 25 didn't produce it. We obtained it a different way.

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1 There is no way that TransCanada is prejudiced now by the fact that we are offering up documents that 2 3 they produced, they generated from their own folks. 4 I won't go into all of the confidential 5 documents. Those were all in a category that TransCanada 6 produced to us back on April 17 in that mass document 7 dump that we got once again sort of the very last minute. 8 But we went through all of those. Took time to do that, 9 and we've identified of those which ones we plan to use. 10 That should not be a surprise to TransCanada. 11 The only documents that TransCanada has any 12 potential argument to say, hey, we weren't aware of or 13 didn't know of ahead of time were the photographs that we 14 have produced by -- that Mr. Vokes gave to us, and then 15 also photographs taken by Sue Sibson. Once again, we as DRA, we didn't know which of 16 17 those we wanted to use. We didn't know what photographs 18 we wanted to use until we assembled our exhibit list. Once we assembled the exhibit list, we made 19 20 those documents available. Those photographs are 21 available. There are not a whole lot. There are maybe 22 10 or so in each category. 23 And then the final document which Mr. Taylor 24 alluded to was a video that the Sibsons have produced. 25 And the reason we haven't produced that yet is we just

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got it yesterday. And it is a video that the Sibsons obtained -- or had made for them with a drone pilot, and a drone took a camera up and flew over the easement and the right-of-way where TransCanada had constructed the pipeline.

And, frankly, it's video that ought to be put on South Dakota public television so everybody can see what TransCanada's doing to landowners' property. It's -- you know, it was pretty grim. But we're going to circulate the video links to that, and that's going to be part of our supplemental discovery which we're going to be providing here before the end of the day.

13 That may be the only thing that they have to 14 complain about, but, honestly, I don't see how they're 15 going to be prejudiced by that.

They've known from day one when we responded to and provided them, you know, with prewritten testimony from Sue Sibson that that information was going to be out there, that she had complaints about how TransCanada handled the reclamation of her property after they dug up her ground to put a pipeline in.

They've known this was coming all along. It's not a huge volume of material to go through. It's maybe a two-minute video they can watch. It's not going to take them very long to take a look at the photographs.

Those are the only things, frankly, that they may claim they're surprised by. But, honestly, is that burdensome to look at a few photographs, to watch a two-minute video?

5 I see no way on earth that TransCanada is 6 prejudiced in any way by our document production. They 7 have had all of these documents that they produced to us. 8 I'm sure they had their associates go through every 9 single one of them, not only Mr. Taylor's firm, but 10 probably TransCanada's in-house counsel as well.

11 My guess is is they probably have all of this 12 stuff indexed, all of this stuff reviewed. They know 13 what's there. And that's why I think I am so shocked by 14 the fact that TransCanada is now seeking to exclude all 15 of this information that you as a Commission ought to see 16 during the course of the hearing. They've had it all. 17 There is absolutely no way they are prejudiced.

Now in terms of trial prep -- and, of course, Mr. Taylor basically said, well, one of the reasons that we're prejudiced is, you know, we have to prepare for trial, and so we need to know what we're going to do to prepare for trial.

23 Well, they have had a clear indication of the 24 direction that not just DRA, but every single party in 25 this case is going, from the moment that we filed 26

1	discovery requests. They know what we were asking about.
2	So, frankly, they should know that that's what
3	they had to prepare for. If they didn't prepare for
4	that, not my fault. Not DRA's fault. It's their own
5	negligence if they didn't do that. They sure as heck
6	know what we were going to ask about and what categories
7	of subject matter that we were going to inquire to
8	inquiring to. All of that has been on the table for
9	months.
10	So if they didn't prepare for that, that is
11	TransCanada's problem, not Dakota Rural Action's.
12	They've had a clue they've had a clue from the start.
13	So, you know, when I look at this decision here
14	that you've got to make, it's pretty simple. You as a
15	Commission and the role of any tribunal is one of
16	fact-finding. You need to take a look at what facts
17	parties are willing to put on the table in order to make
18	a full and informed and a fair decision about the subject
19	matter at hand. What TransCanada's obviously trying to
20	do here is to try to play procedural games to keep as
21	much information out of the public record as possible.
22	Now, Mr. Taylor spent a lot of time talking
23	about what's fair and what's not. Frankly, I think that
24	would be grossly unfair and grossly prejudicial to not
25	just DRA, but to the other intervening parties as well,

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1 and, frankly, to the public to not allow these documents 2 to be presented as evidence. And, you know, at this point that's all I've got 3 4 to say about it. I think you ought to deny Keystone's Motion. 5 6 CHAIRMAN NELSON: Thank you, Mr. Martinez. 7 Staff has submitted a brief. I'm going to let 8 that stand on its own. I view this as an issue between 9 Keystone and DRA. I don't see a need for any of the 10 other attorneys to weigh in unless Commissioners have 11 questions of them. Mr. Taylor, I will give you a brief moment for 12 rebuttal. 13 14 MR. TAYLOR: Thank you. 15 We have rules, and rules are the Rules of Civil 16 Procedure, and we're bound to follow those rules in 17 litigation, and the reason why we have the Rules of Civil 18 Procedure that we must follow is because they are the 19 foundation for fairness in any trial. 20 In this particular proceeding, not only do the 21 Rules of Civil Procedure apply, but your procedural 22 orders apply. Your procedural orders say we must file 23 prefiled testimony. So we all file prefiled testimony. 24 We don't take depositions in these cases because there's 25 prefiled testimony that is supposed to reveal the

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1 elements of the case that each parties' going to make. And in conjunction with the prefiled testimony are the 2 3 exhibits. 4 You said that prefiled testimony should be in 5 with the exhibits that support it April 4 -- April 2. Α 6 long time ago. April 2. And the rebuttal by 6-26. You didn't say that a party gets to sit back and 7 8 produce a pile of documents well after all deadlines have 9 passed and then say, well, those documents are no 10 surprise because they're documents -- many of them are 11 documents that were produced by TransCanada that are TransCanada -- TransCanada knows about them. That's not 12 13 the point. 14 The point is -- and it's not a procedural game. 15 The point is that you follow the Rules of It's the law. 16 Civil Procedure. You follow the orders that the Court 17 enters. You don't get to say, oh, I didn't make up my 18 mind until the day before my exhibit list had to be 19 filed, so, therefore, I couldn't answer an Interrogatory 20 that was propounded in December that said tell us what 21 you intend to offer as exhibits. 22 The world of fairness and law and justice does 2.3 not work that way. You answer Interrogatories when the 24 answers need to be made. You produce documents when the

25 documents need to be produced.

1 The statutes say that you must seasonably 2 supplement that production when you become aware of 3 documents. Doesn't say seasonably produce it when you 4 make up your mind you're going to introduce it. 5 And we, the Applicant, are entitled to rely on 6 the rules of procedure and rely on your orders and to 7 prepare our case accordingly. And to allow this last 8 minute pile on of documents is just absolutely in the 9 face of everything this case is about. 10 The plain facts are, in Public Utilities 11 Commission proceedings, by order of the Commission, 12 prefiled testimony is used, and the reason why is to 13 shorten discovery, to define the issues, and to prepare 14 for an orderly hearing. 15 And if you ignore the requirements of prefiled 16 testimony and ignore the requirements of the Rules of 17 Civil Procedure and the procedure orders, that defeats 18 the purpose of all of this. Trial by ambush. That's 19 what this is all about. Let's wait until after the 20 deadlines and then unload all of these documents and 21 ambush them with this stuff. It's unfair. Unfair. It does not comport to 22

I'd urge you to enter an order -- oh, first I've got to talk about -- I've got to talk about one other

the rules. And you can't allow them to do this.

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1 thing.

T	thing.
2	Mr. Martinez made a great deal of discussion
3	about the April 17 hearing. And, you know, he wrote the
4	discovery requests, the discovery request that said, "All
5	documents on a given subject." You have to be careful
6	what you ask for.
7	So we produced all documents in a monumental
8	effort. And for him to then say, well, it took us some
9	time to sort through them, read them and understand them
10	so we could then decide what exhibits we were going to
11	offer, well, you've got to be careful what you ask for.
12	We gave him what he asked for. Now we are
13	entitled to have your orders enforced. And it's just
14	plain unfair to do it any other way, and we'd request
15	that you enter the Order with the relief we've asked for.
16	Thank you.
17	CHAIRMAN NELSON: Thank you, Mr. Taylor.
18	Questions from the Commission? I'm going to go to
19	Commissioner Fiegen. Any questions?
20	COMMISSIONER FIEGEN: Just briefly for Dakota
21	Rural Action.
22	Do you have the exhibit numbers of the March 10
23	discovery that you gave to Keystone on those 10
24	documents? There are 10 documents. Do you have those
25	exhibit numbers quickly, or not necessarily?

1 MR. MARTINEZ: Oh, I can't put my finger on 2 those right now. 3 COMMISSIONER FIEGEN: Okay. 4 MR. MARTINEZ: I'd have to take a look and see 5 which ones you were talking about. 6 COMMISSIONER FIEGEN: Not a problem. Thank you. 7 That was my question. 8 No other questions. 9 CHAIRMAN NELSON: Thank you. Commissioner 10 Hanson. 11 COMMISSIONER HANSON: No questions. Thank you, 12 Mr. Chairman. 13 CHAIRMAN NELSON: Thank you. 14 I do have a question or two, and I'm going to go 15 to Mr. Taylor. 16 I just want to make sure that I'm understanding. 17 When you filed your July 16 reply and on pages 2 and 3 18 you've got a segment that's entitled the documents and 19 you've laid out certain segments of documents. In the 20 first paragraph you talk about documents 67 through 128. 21 And then the second paragraph. 22 Does what you have referenced in these sections, 23 is this really the substance of your concern? I mean, 24 obviously your Motion is much broader than this, but do 25 these really capture your target of concern?

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MR. TAYLOR: Just a second. I'm trying to get 1 on the same page as you. 2 All right. I see where you are. 3 4 Actually, no. The way that this list came about 5 is I called Mr. Martinez to talk to him about the 6 document production. I think that was Tuesday. Our 7 conversation -- Mr. Martinez is a very amiable man to 8 talk to, but the substance of our conversation evolved to 9 a discussion of the categories of exhibits. And this is 10 a summary of the notes that I took from that 11 conversation, which that evening I began to cast into 12 this brief, not knowing that he would file the list of 13 documents and categories that he called out in his 14 suggestions. 15 So I tried to group them together in groups that 16 sort of made sense. And I suppose you could say that in 17 a descending hierarchy of importance they're -- it's 18 probably a descending hierarchy of importance. 19 I do know which 10 documents they produced. Ι 20 just can't find those. In answer to Commissioner 21 Fiegen's question, I can find that for you in a minute. 22 CHAIRMAN NELSON: Commissioner Fiegen, do you 2.3 want us to wait for that? 2.4 COMMISSIONER FIEGEN: The only other question --25 I have one more question, Mr. Chairman.

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1 CHAIRMAN NELSON: Go ahead. 2 COMMISSIONER FIEGEN: On Exhibits 1 through 28, 3 some of those look like documents that you may have seen 4 already through those 10 documents. Is 1 through 28 5 still -- I quess I want Keystone's opinion on Exhibits 1 6 through 28. 7 MR. TAYLOR: Oh. 1 through 28 --8 COMMISSIONER FIEGEN: Just wait. I'm going to 9 put you on speaker phone. So just give me two seconds. 10 Okay. 11 MR. TAYLOR: 1, obviously, is the final 12 supplemental EIS. You know, that's going to go in either 13 from us or from them or from somebody. 14 The prefiled testimony from the HP07 proceeding, 15 that's the testimony from the base Keystone Pipeline PUC 16 hearing. Now -- yeah. I'm familiar with that. How 17 relevant that is to the issues that are in front of this 18 Commission and how material they are to the decision you 19 have to make is a whole separate question. 20 No. 3 is the prefiled testimony from the current 21 Docket. Well, the prefiled testimony from the current 22 Docket is presumably going to make its way into evidence 2.3 in the time-honored style anyway. The witness is going 24 to get up and say, yeah, this is my prefiled testimony.

I'm under oath. I adopt that as my testimony. So I

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1 don't know how that really works as an exhibit. 2 4, TransCanada's responses to DRA's first 3 Interrogatories. It's hard to understand what the 4 purpose of that is by way of --5 MR. MARTINEZ: I can tell you what the purpose 6 of that is. We constantly use Interrogatories --7 CHAIRMAN NELSON: Go ahead, Mr. Taylor. 8 MR. TAYLOR: Number 5, TransCanada's 9 supplemental responses. Number 6, TransCanada's 10 supplemental responses. I suppose there may be some relevancy to some answers. They may be used for 11 12 cross-examination. There are a lot of ways that that can 13 come into play. 14 Then you start with Exhibit 7, the cap oil 15 forecast. And I think through -- 7 through 26 are 16 documents that we produced in some of our initial 17 discovery responses. So maybe those are duplicated in 4, 18 and maybe they're duplicated in 5 and 6. I don't know. 19 It's just a matter of lining them all up. 20 So that takes us through 26. 21 27 and 28, Commissioner, are the Staff's 22 Interrogatory responses. 23 And I think that was your question, wasn't it? 24 1 through 28? 25 COMMISSIONER FIEGEN: Correct.

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1 MR. TAYLOR: Now do we know about those? Yeah, 2 we know about those. Have we seen them? Sure. We've 3 Are they a surprise to us that they exist? seen them. 4 No, they're not a surprise to us that they exist. Some 5 of them are documents we've produced. 6 But the point is there's no answer to our 7 inquiry from December 18 that says, tell us what 8 documents you're going to use at the trial. Simple 9 matter for them to tell us this. 10 And, you know, frankly, 1 through 28, if you 11 ruled that those were admissible, despite their belated 12 filing, that's not going to cause us a great deal of 13 heartburn. 14 CHAIRMAN NELSON: Any additional Commissioner 15 questions? 16 Hearing none, is there a Motion? 17 COMMISSIONER HANSON: Mr. Chairman, I generally 18 like to discuss things a little bit prior to having motions, but I know that you like to go the opposite 19 20 direction. And I'm fine with either one, but --21 CHAIRMAN NELSON: Well, in this case, I mean, 22 Commissioner Hanson, I could maybe take a stab at a 2.3 Motion, but I'd be comfortable with hearing your 24 commentary before I'd try to put something together. So 25 qo ahead.

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1 COMMISSIONER HANSON: I appreciate that. Thank 2 you. I'm a bit conflicted, as I mentioned. 3 Most 4 persons would be in this type of a situation. This is, 5 in all of my years, an extraordinary situation from the 6 standpoint of the amount of exhibits that were presented at I will say a -- a very late date. 7 8 And I'm conflicted from the standpoint that I 9 want to make certain that our decision is based on the 10 merits of the case and that all parties are able to present all of the exhibits and information that truly 11 12 need to be presented for us to make that decision. 13 At the same time, I don't want to see one party 14 unfairly -- well, I'll call it a trial by avalanche as 15 opposed to a trial by ambush. It almost seems to be both 16 in this situation. So I'm struggling with a situation 17 where I think some of these items certainly should be 18 included, and some of them not included. And that's 19 where I'm coming from at the present time. 20 Thank you, Mr. Chairman. 21 CHAIRMAN NELSON: Thank you. 22 Any other general comments before we try to do a 23 Motion? 24 In that case, to try to get the ball rolling 25 here, I will move that we grant a Motion in Limine but

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1 only as it relates to -- and just for everybody's 2 convenience, I am working off of the document that I 3 referenced. This would be Keystone's July 16 reply, 4 pages 2 and 3. 5 As it relates to numbers 67 through 128, 397 6 through 409, 1058 through 1062, 1063 through 1,073, 29 7 through 37, 39 through 65, and number 67. 8 Discussion on the Motion. 9 I guess I would echo Commissioner Hanson's 10 And in trying to pick through this, even comments. 11 though Mr. Taylor said that, you know, these are not the 12 sum total of his concern, as I was comparing the complete 13 list of categories that DRA had submitted and comparing 14 it with what we found here on pages 2 and 3 of this 15 response, I became convinced that these, in fact, 16 probably are the categories of documents that either were 17 never turned over, or even if they were publicly 18 available, Keystone would have had no way of knowing that 19 these were going to become exhibits. That was never disclosed. 20 21 Now, is it possible there are some other 22 documents that contain that same description? Possibly. 2.3 But I think at this point this is what I'm willing to 24 enunciate in a Motion and willing to grant. 25 Additional discussion on the Motion.

1 COMMISSIONER HANSON: Mr. Chairman. 2 I was just requesting that you would -- I'm 3 working from several computer screens at the present 4 time, and I'd appreciate it if -- I wasn't quite on to 5 the -- I have my notes in front of me too, but I would 6 appreciate it if you'd restate your Motion so I could 7 check and make sure I have it correct. 8 CHAIRMAN NELSON: Absolutely. And what I'm 9 going to do, if you look at the July 16 Keystone reply to 10 Dakota Rural Action brief, resisting the protective 11 limine Motion, if you turn to page 2, there's a section 12 entitled the documents. And in that section are all of 13 the numbered items that I have referred to. 14 COMMISSIONER HANSON: Thank you. 15 CHAIRMAN NELSON: Do you want me to read through 16 those again, or are you finding them? 17 COMMISSIONER HANSON: No. I have them. And 18 your Motion is to exclude those? 19 CHAIRMAN NELSON: It would be to exclude those, 20 yes. 21 COMMISSIONER HANSON: Thank you. Thank you, 22 Mr. Chairman. 23 CHAIRMAN NELSON: Commissioner Fiegen. 24 I'm trying to quickly COMMISSIONER FIEGEN: 25 figure out which items are still in. Because I think

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1 we're leaving quite a few in that TransCanada may not 2 have known that it was going to be submitted. So give me 3 just another two minutes to look through this quick. 4 CHAIRMAN NELSON: Absolutely. Let's take as 5 much time as we need because I understand how tricky this 6 is when we start picking through, you know, 1,100 7 different numbers. So take the time you need. 8 COMMISSIONER HANSON: Mr. Chairman. 9 CHAIRMAN NELSON: Commissioner Hanson. 10 COMMISSIONER HANSON: May I suggest that from 11 the standpoint -- I'm looking at that as well because I 12 was concerned it might not include some that I thought it 13 would. However, I think attempting to arrive at one that 14 includes everything may be a bit of a challenge because 15 some of us are going to support -- I'm anticipating some 16 of us may support some that others do not. And if we can 17 get a collection at this juncture that we all support, 18 then this would not necessarily be the final Motion 19 today. We can go on to other items if Commissioner 20 Fiegen wishes to include some of those. But I certainly 21 want her to have enough time to look that over as well. 22 Thank you, Mr. Chairman. 23 COMMISSIONER FIEGEN: As I'm looking through 24 this, Mr. Chairman, you didn't include Exhibits 129 25 through 396; correct?

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1 CHAIRMAN NELSON: Okay. Commissioner Fiegen, 2 just hang on a second. I'm having a side bar 3 conversation here, so just hang tight. 4 Okay. Commissioner Fiegen, go ahead. 5 COMMISSIONER FIEGEN: Exhibits 129 through 396, 6 you did not include those? 7 CHAIRMAN NELSON: That is correct. 8 COMMISSIONER FIEGEN: May I ask Staff a 9 question? 10 CHAIRMAN NELSON: Yes. 11 COMMISSIONER FIEGEN: Staff, in Exhibits 129 12 through 396, those are documents it appears to me that 13 TransCanada has given but did not know, it appears to me 14 that this would be part of the exhibits. They have not 15 really had time to go through all of these documents. 16 Do you believe it's fair for the Applicant, or 17 do they have time in a timely manner, to go through all 18 of those exhibits because they did not know that they 19 would be submitted as exhibits? 20 MS. EDWARDS: This is Kristen Edwards for Staff. 21 I'm going to bring up the exhibits quick and see if I can 22 look at them. 23 MR. ELLISON: This is Bruce Ellison on behalf of 24 I object to the question being posed to what Staff DRA. 25 counsel thinks is appropriate in this particular matter.

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1 And I also want to point out that under U.S. Court of Appeals Eighth Circuit ruling, we can use any of these 2 3 documents without notice during cross-examination. 4 CHAIRMAN NELSON: Your objection is overruled. 5 Any Commissioner has a right to ask a question of any of 6 the lawyers involved in this proceeding. 7 MS. EDWARDS: This is Kristen Edwards for Staff 8 Which numbers were you asking about? again. 9 COMMISSIONER FIEGEN: 129 -- Exhibits 129 10 through 396. 11 And actually it goes also for 410 through 1057. 12 So those are kind of the same type of exhibits, it 13 appears to me, the same type of documents that 14 TransCanada has produced but didn't realize they were 15 going to be exhibits. 16 These documents, a lot of them MS. EDWARDS: 17 appear to be about design and maps. 18 I quess in my opinion the prejudice would be 19 less. The files are smaller and would take less time to 20 look at. So the risk of prejudice might be a little 21 less, you know, with maps. 22 COMMISSIONER FIEGEN: Thank you. 23 CHAIRMAN NELSON: Additional discussion on the 2.4 Motion. 25 Seeing no discussion, all of those in favor of

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1 the Motion will say aye. Those opposed, nay. Commissioner Hanson. 2 3 COMMISSIONER HANSON: Ave. 4 CHAIRMAN NELSON: Commissioner Fiegen. 5 COMMISSIONER FIEGEN: Fiegen votes aye. 6 CHAIRMAN NELSON: Nelson votes aye. The Motion 7 carries. 8 That, I believe, concludes our business for 9 today. 10 I just want to make maybe an overarching 11 comment. 12 Obviously on Tuesday we're all going to spend a 13 lot of time together and the following couple of weeks a 14 lot of time together. A lot of what I heard today from 15 both sides were probably frustration with the other 16 side's attorney and an attempt to discredit the other 17 side's attorney. 18 And I guess I get that, and I would probably be 19 feeling the same way if I were in your all's shoes. I 20 think it's more productive for all of us, and certainly 21 more productive for the Commission, if as we move forward if we keep our arguments focused on the issue at hand as 22 2.3 opposed to the other attorneys. 24 With that, Commissioners, anything else for 25 today?

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1 If not, is there a Motion? 2 MR. TAYLOR: Commissioner. 3 CHAIRMAN NELSON: Yes, Mr. Taylor. 4 MR. TAYLOR: Just as a point of clarification, 5 would you run through your notes again and list off the 6 document numbers that you intend to include in the order? 7 CHAIRMAN NELSON: And, again, these are Yes. 8 coming straight off of your page number 2. 9 MR. TAYLOR: Yes. 10 CHAIRMAN NELSON: 67 through 128, 397 through 11 409, 1058 through 1062, 1063 through 1,073, 29 through 12 37, 39 through 65, and number 67. 13 MR. TAYLOR: Okay. I thought that you had 14 missed number 37. 15 CHAIRMAN NELSON: I grouped it. Yeah. Ι 16 Thank you for that clarification. grouped it. 17 Is there a Motion? Commissioner Fiegen or 18 Commissioner Hanson, is there a Motion to adjourn? 19 COMMISSIONER HANSON: I apologize. I was on 20 mute when I made the Motion. I move to adjourn. 21 CHAIRMAN NELSON: Thank you. All of those in 22 favor will vote aye. Those opposed, nay. 23 Commissioner Hanson. 24 COMMISSIONER HANSON: Aye. 25 CHAIRMAN NELSON: Commissioner Fiegen.

1	Commissioner Fiegen, we're not hearing you.
2	Commissioner Fiegen apparently is passing.
3	Commissioner Nelson votes aye.
4	We are adjourned.
5	(The proceeding is adjourned at 2:15 p.m.)
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1 STATE OF SOUTH DAKOTA) 2 :SS CERTIFICATE 3 COUNTY OF SULLY ) 4 5 I, CHERI MCCOMSEY WITTLER, a Registered 6 Professional Reporter, Certified Realtime Reporter and 7 Notary Public in and for the State of South Dakota: 8 DO HEREBY CERTIFY that as the duly-appointed 9 shorthand reporter, I took in shorthand the proceedings 10 had in the above-entitled matter on the 17th day of 11 July, 2015, and that the attached is a true and correct 12 transcription of the proceedings so taken. 13 Dated at Onida, South Dakota this 4th day of 14 September, 2015. 15 16 17 18 Cheri McComsey Wittler, Notary Public and 19 Registered Professional Reporter Certified Realtime Reporter 20 21 22 23 24 25

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