

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

IN THE MATTER OF THE)
APPLICATION OF DAKOTA)
ACCESS, LLC FOR AN ENERGY) HP14-002
FACILITY PERMIT TO CONSTRUCT)
DAKOTA ACCESS PIPELINE)
PROJECT)

PREFILED REBUTTAL TESTIMONY
OF
LISA DEVILLE

ON BEHALF OF INDIGENOUS ENVIRONMENTAL NETWORK
AND DAKOTA RURAL ACTION

AUGUST 14, 2015

1. Please state your name and address for the record:

My name is Lisa Finley-DeVile, P.O. Box 501, Mandaree, ND 58757
Phone (701) 421-8020, email lisadeville2013@gmail.com

2. What is your occupation and educational background?

Currently I serve on the Vision West ND Project Consortium. I also serve on the MHA Nation Tomorrow Consortium. I serve on the Citizens for Change group. I assisted in creating grassroots group and vice president to Fort Berthold Protectors of Water and Earth Rights (POWER) and a member of the Dakota Resource Council (DRC). I have been nominated to the National Environmental Justice Advisory Council and the North Dakota 2015 Human Rights Award. I discovered my passion for helping the Mandan, Hidatsa, and Arikara Nation communities and its enrolled members in 1999 with housing by taken part in creating in Native American Country homeownership programs. It was through this work that I realized the impact the oil and gas development has taken on Mandaree and the other Mandan, Hidatsa, and Arikara communities.

I hold a Master of Management, a Master of Business Administration and a Bachelor of Science in Management from the University of Mary. I also hold a Bachelor of Science in Environmental Science, Associate of Arts in Business Administration/Accounting, an Associate of Applied Science in Information Management Specialist, an Associate of Science in Environmental Science, and an Associated of Science in Science from the Fort Berthold Community College.

3. Why are you making the personal effort to give your rebuttal testimony to the South Dakota PUC?

I am making the effort to testify because the testimony presented in support of the Dakota Access Pipeline paints too optimistic of a picture. I know this, because my community has been changed so drastically for the worse as a result of the oil and gas development in North Dakota.

The Bakken oil and gas development has brought severe environmental impacts and has changed our way of life. I am working to protect our water, land, air that is life but am also working to educate people about the harm that this oil and gas development has caused. The Dakota Access Pipeline could affect my land and community, and I know this first-hand from living in Mandaree and seeing all of the changes brought about by the oil and gas development in the Bakken region.

I am enrolled member of the Mandan, Hidatsa, and Arikara Nation also known as Three Affiliated Tribes on Fort Berthold Reservation. I have lived my whole life in Mandaree with my husband, five children and two grandbabies. My maternal grandparents are the late Julia (Charging-Mandan) White Eagle and the late Thomas White Eagle. My paternal grandparents are the late Evan & Louise (Black Hawk-Huber) Finley Sr.

We must create and enforce environmental laws. We need more research and studies. The pace of this oil and gas development is too fast. Dakota Access Pipeline is part of that. It takes about three months to extract the oil, destroying the land that Creator gave us millions of years ago. There is only one Earth and we need to protect it and our waters.

Our drinking water for our small rural tribal community, Mandaree, has already been contaminated by nearby toxic pipeline spills. There have been five major pipeline spills that have occurred in 2014 and 2015 that have polluted and damaged our lands and our drinking water.

- First, there was a one million gallon brine spill discovered July 8, 2014. There was never a proper clean up of the spill. Even now there is standing brine and dead vegetation. The soil has young crystals you can see in the sun. Arrow Pipeline, a subsidiary of Crestwood, took the dead vegetation shredded it and spread it over of area where the spill is. Near the standing brine a natural spring flows into Bear Den Bay that flows into Lake Sakakawea, our main source drinking water right next to it.
- Next, there was a 3,000-gallon pipeline spill, again of brine, near the XTO Energy Well Site. This is also a Crestwood pipeline, located near Independence East of Mandaree, ND. This spill was discovered August 22, 2014. Lake Sakakawea is located below the hill from this site. This brine is a by-product of the frocking taking place to get at the Bakken oil.
- Then in January 2015, another spill, this time three million gallon toxic oil and gas by product, also upstream from the Mandaree water intake system on the Missouri River flows into Lake Sakakawea, occurred.
- Also that month, a ruptured oil pipeline leaked up to 50,000 gallons of crude into the Yellowstone River in Montana contaminating the drinking water for the nearby town of Glendive. According to news reports, residents reported oozy-black liquid coming from their taps. The Yellowstone River flows into the Missouri River near Buford, North Dakota just upstream from Lake Sakakawea.
- Most recently, In May 2015, another 220,000-gallon brine spill occurred east of Mandaree killing the plants and contaminating the land.

This is what faces South Dakota unless the permitting process demands strict compliance with all environmental laws. I am making the effort to testify to share the experience of your neighboring Native communities, who have experienced the effects of oil and gas development.

4. Have you read the testimony of Tom Kirschenmann?

Yes, I have. I agree with Mr. Kirschenmann's statement that the construction of the Dakota Access pipeline triggers NEPA since three of the four USFWS sites along the Missouri River are Federal Aid acquired properties and according to him, "would require additional actions (NEPA driven) in order to grant any necessary easements that affect title."

I am rebutting other parts of Mr. Kirschenmann's testimony that this project can be sufficiently mitigated to protect the Native grasses, wetlands, endangered species and wildlife.

The Dakota Access Pipeline does not comply with Section 106 of the National Historic Preservation Act (NHPA) and the National Environmental Protection Act (NEPA) with regards to protecting our cultural resources, natural resources, and water. A full-blown NEPA environmental assessment must be completed in order for the pipeline to cross over the Missouri River and through sensitive USFWS lands.

There have already been several significant spills in the Great Plains region that have devastated the lands and water. The most recent spill was in the Yellowstone River, which is source of drinking water for the people of Glendive, MT. Many poisonous toxins also spilled into the river including benzene.

These toxins will get into the plants that provide many useful medicine/drugs. Some of these plants have been used by Native Americans as medicines for hundreds of years. Plants play the most important part in the cycle of nature. Without plants, there could be no life on Earth. They are the primary producers that sustain all other life forms. This is so because plants are the only organisms that can make their own food. Animals, incapable of making their own food, depend directly or indirectly on plants for their supply of food. All animals and the foods they eat can be traced back to plants.

Grasslands are important habitats for over 200 plant and animal species, including many that have become rare or extinct because of loss of this habitat. They are the natural habitat of and provide shelter, food and breeding grounds for--many species of wildlife and insects. Indigenous vegetation including shrubs and forbs, flowering herbaceous plants, as well as grasses help trap precipitation, regulating ground seepage, percolation and water supply filtration and replenishment. Further, grasslands reduce soil erosion caused by weather forces.

The oxygen we breathe comes from plants. Through photosynthesis, plants take energy from the sun, carbon dioxide from the air, and water and minerals from the soil. They then give off water and oxygen. Animals and other non-producers take part in this cycle through respiration. Respiration is the process where oxygen is used by organisms to release energy from food, and carbon dioxide is given off. The cycles of photosynthesis and respiration help maintain the earth's natural balance of oxygen, carbon dioxide, and water.

5. Do you consider federally recognized Tribes to be “local units of government?”

Yes, I do.

6. Does this conclude your prepared testimony?

Yes.

Dated this 14th nd Day of August 2015.

/s/Lisa DeVille

Lisa DeVille

CERTIFICATE OF SERVICE

I hereby certify that true and correct copies of Prefiled Rebuttal Testimony of Lisa DeVille and a Certificate of Service were served electronically to the Parties listed below, on the 14th day of August, 2015.

Ms. Patricia Van Gerpen
Executive Director
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
patty.vangerpen@state.sd.us
(605) 773-3201 - voice

Ms. Kristen Edwards
Staff Attorney
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
Kristen.edwards@state.sd.us
(605) 773-3201 - voice

Mr. Brian Rounds
Staff Analyst
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
brian.rounds@state.sd.us
(605) 773-3201- voice

Mr. Darren Kearney
Staff Analyst
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
darren.kearney@state.sd.us
(605) 773-3201 - voice

Mr. Brett Koenecke - representing Dakota Access, LLC
May, Adam, Gerdes and Thompson, LLP
PO Box 160
Pierre, SD 57501
Brett@mayadam.net

(605) 224-8803 - voice
(605) 224-6289 - fax

Ms. Kara Semmler - representing Dakota Access, LLC
May, Adam, Gerdes and Thompson, LLP
PO Box 160
Pierre, SD 57501
kcs@magt.com
(605) 224-8803 - voice
(605) 224-6289 - fax

Mr. Tom Siguaw
Senior Project Director - Engineering
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
tom.siguaw@energytransfer.com
(713) 989-2841 - voice
(713) 989-1207 - fax

Mr. Keegan Pieper
Associate General Counsel
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
keegan.pieper@energytransfer.com
(713) 989-7003 - voice
(713) 989-1212 - fax

Mr. Stephen Veatch
Senior Director - Certificates
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
Stephen.veatch@energytransfer.com
(713) 989-2024 - voice
(713) 989-1205 - fax

Mr. Joey Mahmoud
Senior Vice President - Engineering
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
Joey.mahmoud@energytransfer.com
(713) 989-2710 - voice
(713) 989-1207 - fax

Mr. Jack Edwards
Project Manager
Dakota Access, LLC
4401 S. Technology Dr.
South Suite
Sioux Falls, SD 57106
Jack.edwards@energytransfer.com
(844) 708-2639 - voice

Ms. Jennifer Guthmiller
McPherson County Auditor
PO Box 390
Leola, SD 57456
mcpersonaud@valleytel.net
(605) 439-3314 - voice

Mr. Keith Schurr
Edmunds County Auditor
PO Box 97
Ipswich, SD 57451
Keith.schurr@state.sd.us
(605) 426-6762 - voice

Ms. Kelly Toennies
Faulk County Auditor
PO Box 309
Faulkton, SD 57438
Kelly.toennies@state.sd.us
(605) 598-6224 - voice

Ms. Theresa Hodges
Spink County Auditor
210 E. Seventh Ave.
Redfield, SD 57469
spinkcoauditor@nrctv.com
(605) 472-4580 - voice

Ms. Jill Hanson
Beadle County Auditor
Suite #201
450 Third St. SW
Huron, SD 57350
auditor@beadlesd.org
(605) 353-8400 - voice

Ms. Jennifer Albrecht
Kingsbury County Auditor
PO Box 196
DeSmet, SD 57231
Jennifer.albrecht@state.sd.us
(605) 854-3832 - voice

Ms. Susan Connor
Miner County Auditor
PO Box 86
Howard, SD 57349
minerauditor@minercountysd.org
(605) 772-4671 - voice

Ms. Roberta Janke
Lake County Auditor
200 E. Center St.
Madison, SD 57042
lakeauditor@lakecountysd.com
(605) 256-7600 - voice

Ms. Geralyn Sherman
McCook County Auditor
PO Box 190
Salem, SD 57058
Geralyn.sherman@state.sd.us
(605) 425-2791 - voice

Mr. Bob Litz
Minnehaha County Auditor
415 N. Dakota Ave.
Sioux Falls, SD 57104
blitz@minnehahacounty.org
(605) 367-4220 - voice

Ms. Sheila Hagemann
Turner County Auditor
PO Box 370
Parker, SD 57053
turcoaud@iw.net
(605) 297-3153 - voice

Ms. Marlene Sweeter
Lincoln County Auditor
104 N. Main St.
Canton, SD 57013

auditor@lincolncountysd.org
(605) 764-2581 - voice

Ms. Lisa Schaeftbauer
Campbell County Auditor
PO Box 37
Mound City, SD 57646
campbellcommission@yahoo.com
(605) 955-3366 - voice

Ms. Karla Engle
Special Assistant Attorney General
South Dakota Department of Transportation
700 E. Broadway Ave.
Pierre, SD 57501-2586
karla.Engle@state.sd.us
(605) 773-3262 - voice

Mr. Scott Pedersen
Chairman
Lake County
200 E. Center St.
Madison, SD 57042
lakegovt@lakecountysd.com
(605) 256-7600 - voice

Mr. Chris S. Giles
Attorney
Lake County States Attorney
200 E. Center St.
Madison, SD 57042
Chris.Giles@lakecountysd.com
(605) 256-7630 - voice

Mr. Steve Harper
General Manager
WEB Water Development Association, Inc.
PO Box 51
Aberdeen, SD 57402
sharper@webwater.org
(605) 229-4749 - voice

Mr. Randy Kuehn
17940 389th Ave.
Redfield, SD 57469

rlkfarms@gmail.com

(605) 472-1492 - voice

Mr. Jim Schmidt

Chairman

Lincoln County Board of Commissioners

104 N. Main, Ste. 110

Canton, SD 57013-1703

Auditor@lincolncountysd.org

(605) 764-2581

Mr. Michael F. Nadolski - Representing Lincoln County Board of Commissioners

Attorney

Lincoln County

Ste. 200

104 N. Main

Canton, SD 57077

mnadolski@lincolncountysd.org

(605) 764-5732 - voice

(605) 764-2931 - fax

Mr. Bret Merkle - Representing Pente Farms, LLC; KKKP Property, LLLP; Pederson

Ag, LLC; Calvin Schreiber; DLK&M, LLC; Jean Osthus; and Daniel & Marcia Hoiland

Merkle Law Firm

PO Box 90708

Sioux Falls, SD 57109-0708

bret@merklelaw.com

(605) 339-1420 - voice

Ms. Cindy Heiberger

Commission Chairman

Minnehaha County

415 N. Dakota Ave.

Sioux Falls, SD 57104

cjepsen@minnehahacounty.org

(605) 367-4220 - voice

Mr. Kersten Kappmeyer

Attorney

Minnehaha County

415 N. Dakota Ave.

Sioux Falls, SD 57104

kkappmeyer@minnehahacounty.org

(605) 367-4226 - voice

(605) 367-4306 - fax

Mr. Glenn J. Boomsma - Representing: Peggy A. Hoogestraat, Kevin J. Schoffelman,
Linda Goulet, Corlis Wiebers, Mavis Parry, Shirley Oltmanns, Janice E. Petterson,
Marilyn Murray, Delores Andreessen Assid, Joy Hohn, and Orrin E. Geide
Attorney

Breit Law Office, P.C.
606 E. Tan Tara Circle
Sioux Falls, SD 57108
glenn@breitlawpc.com
(605) 336-8234 - voice
(605) 336-1123 - fax

Ms. Peggy A. Hoogestraat
27575 462nd Ave.
Chancellor, SD 57015
gardengalpeggy@gmail.com
(605) 647-5516 - voice

Ms. Joy A. Hohn
46178 263rd St.
Hartford, SD 57033
rjnchohn@gmail.com
(605) 212-9256 - voice

Ms. Marilyn J. Murray
1416 S. Larkspur Trl.
Sioux Falls, SD 57106
murraymal@sio.midco.net
(605) 321-3633 - voice

Mr. Larry A. Nelson - Representing: City of Hartford
Frieberg, Nelson and Ask, L.L.P.
PO Box 38
Canton, SD 57013
lnelson@frieberglaw.com
(605) 987-2686 - voice

Ms. Teresa Sidel
City Administrator
City of Hartford
125 N. Main Ave.
Hartford, SD 57033
cityhall@hartfordsd.us
(605) 528-6187 - voice

Ms. Linda Glaeser
Manager
Rocky Acres Land Investment, LLC
27324 91st Ave. E.
Graham, WA 98338
lglaeser@seattlecca.org
lmglaeser@wwdb.org
(253) 670-1642 - voice

Ms. Linda Goulet
27332 Atkins Pl.
Tea, SD 57064
45Lgoulet@gmail.com
(605) 359-3822 - voice

Mr. Dale E. Sorenson
Dale E. Sorenson Life Estate
45064 241st St.
Madison, SD 57042
a77man@msn.com
(605) 480-1386 - voice

Ms. Kimberly Craven - Representing Dakota Rural Action and Indigenous
Environmental Network (IEN)
3560 Catalpa Way
Boulder, CO 80304
kimecraven@gmail.com
(303) 494-1974 - voice

Ms. Sabrina King
Community Organizer
Dakota Rural Action
518 Sixth Street, #6
Rapid City, SD 57701
sabrina@dakotarural.org
(605) 716-2200 - voice

Mr. Frank James
Staff Director
Dakota Rural Action
PO Box 549
Brookings, SD 57006
fejames@dakotarural.org
(605) 697-5204 - voice
(605) 697-6230 - fax

Ms. Debra K., Mr. Duane H. & Mr. Dennis S. Sorenson
24095 451st Ave.
Madison, SD 57042
stubbyfarmer@yahoo.com
(605) 480-1370 - Debra Sorenson - voice
(605) 480-1162 - Duane Sorenson - voice
(605) 480-1055 - Dennis Sorenson - voice

Mr. Douglas Sorenson
24095 451st Ave.
Madison, SD 57042
plowboy@svtv.com
(605) 480-1385 - voice

Mr. William Haugen
Haugen Investments LP
PO Box 545
Hartford, SD 57033
wh401889@hotmail.com
(605) 359-9081 - voice

Mr. Phillip Fett
PO Box 572
Lennox, SD 57039
vonfett529@gmail.com
(605) 366-7155 - voice

Mr. Orrin E. Geide
46134 263rd St.
Hartford, SD 57033
(605) 261-4815 - voice

Ms. Shirley M. Oltmanns
26576 466th Ave.
Sioux Falls, SD 57106
ssoltm@gmail.com
(605) 941-0005 - voice

Mr. Bradley F. Williams
1044 Overlook Rd.
Mendota Heights, MN 55118
bwilliams@bestlaw.com
(612) 414-4950 - voice

Mr. Craig L. & Ms. Dotta-Jo A. Walker
733 NE 15th St.

Madison, SD 57042
court_walker@hotmail.com
(605) 256-0263 - voice

Mr. Kevin J. Schoffelman
712 W. Fourth Ave.
Lennox, SD 57039
klschoff@outlook.com
(605) 310-7062 - voice

Ms. Diane Best
Attorney
City of Sioux Falls
224 W. Ninth St.
Sioux Falls, SD 57117-7402
dbest@siouxfalls.org
(605) 367-8600 - voice

Mr. Charles J. Johnson
45169 243rd St.
Madison, SD 57042
c-bjohnson@svtv.com
(605) 270-2665 - voice

Ms. Janice E. Petterson
6401 S. Lyncrest Ave., Apt. 307
Sioux Falls, SD 57108
grmjanp@sio.midco.net
(605) 201-6897 - voice

Ms. Corliss F. Wiebers
607 S. Elm St.
PO Box 256
Lennox, SD 57039
wiebersco@gmail.com
(605) 647-2634 - voice

Mr. Paul A Nelsen
46248 W. Shore Pl.
Hartford, SD 57033
paul@paulnelsenconstruction.com
(605) 366-1116 - voice

Mr. Paul F. Seamans
27893 244th St.
Draper, SD 57531

jackknife@goldenwest.net
(605) 669-2777 - voice

Delores Andreessen Assid
c/o Laurie Kunzelman
3604 E. Woodsedge St.
Sioux Falls, SD 57108
(605) 321-5539 - voice

Mr. John Wellnitz
305 A St.
Osceola, SD 57353
johnwellnitz@gmail.com
(605) 350-5431 - voice

Mr. John Stratmeyer
46534 272nd St.
Tea, SD 57064
(605) 261-5572 - voice

Mr. Lorin L. Brass
46652 278th St.
Lennox, SD 57039
brass@iw.net
(605) 759-5547 - voice

Mr. Tom Goldtooth
Executive Director
Indigenous Environmental Network
ien@igc.org

Mr. Dallas Goldtooth
Community Organizer
Indigenous Environmental Network
goldtoothdallas@gmail.com

Mr. Matthew L. Rappold - Representing: RST-Sicangu Oyate Land Office
and RST- Sicangu Lakota Treaty Office
Rappold Law Office
816 Sixth St.
PO Box 873
Rapid City, SD 57709
Matt.rappold01@gmail.com
(605) 828-1680 - voice

Ms. Paula Antoine
RST-Sicangu Oyate Land Office
PO Box 658
Rosebud, SD 57570
wopila@gwtc.net
(605) 747-4225 - voice

Mr. Royal Yellow Hawk
RST- Sicangu Lakota Treaty Office
PO Box 430
Rosebud, SD 57570
yellowhawkroyal@yahoo.com
(605) 856-2998 - voice

Ms. Thomasina Real Bird - Representing - Yankton Sioux Tribe
Attorney
Fredericks Peebles & Morgan LLP
1900 Plaza Dr.
Louisville, CO 80027
trealbird@ndnlaw.com
(303) 673-9600 - voice

Ms. Mavis A. Parry
3 Mission Mtn. Rd.
Clancy, MT 59634
mavisparry@hotmail.com
(406) 461-2163 - voice

Ms. Margo D. Northrup - Representing: South Dakota Association of Rural Water
Systems, Inc.
Attorney
Riter, Rogers, Wattier & Northrup LLP
PO Box 280
Pierre, SD 57501-0280
m.northrup@riterlaw.com
(605) 224-5825 – voice

And on August 14th, 2015, a true and accurate copy of the foregoing was mailed via U.S. Mail, first class postage prepaid, to the following:

Delores Andreessen Assid
c/o Laurie Kunzelman
3604 E. Woodsedge St.
Sioux Falls, SD 57108

Mr. Orrin E. Geide
46134 263rd St.
Hartford, SD 57033

Mr. John Stratmeyer
46534 272nd St.
Tea, SD 57064

/s/Kimberly Craven

Kimberly Craven, AZ BAR #23163
3560 Catalpa Way
Boulder, CO 80304
Telephone: 303.494.1974
Fax: 720.328.9411
Email: kimecraven@gmail.com
*Attorney for Dakota Rural Action &
Indigenous Environmental Network*

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

IN THE MATTER OF THE)	
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PREFILED REBUTTAL TESTIMONY
OF
WASTE'WIN YOUNG, STANDING ROCK SIOUX TRIBE
ON BEHALF OF INDIGENOUS ENVIRONMENTAL NETWORK
AND DAKOTA RURAL ACTION

AUGUST 14, 2015

STANDING ROCK SIOUX TRIBE
TRIBAL HISTORIC PRESERVATION OFFICE
AFFIDAVIT OF WASTE' WIN YOUNG

Q. State your name and address for the record.

A. My name is Waste' Win Young. I reside at 950 Meadowlark Street in Fort Yates, North Dakota.

Q. What is your occupation?

A. I am the Tribal Historic Preservation Officer for the Standing Rock Sioux Tribe.

Q. Summarize your education and professional background.

A. I graduated from the University of North Dakota in 2001. I have a Bachelor's of Arts in English Language and Literature. I have a Bachelor's of Arts in American Indian Studies as well as a minor in psychology. I have worked in the Tribal Historic Preservation Office for the Standing Rock Sioux Tribe since 2003.

Q. Describe your duties as Director of the Tribal Historic Preservation Officer?

A. As the Tribal Historic Preservation Officer I manage the preservation of archeological and cultural resources of cultural, religious, and historical significance to the Standing Rock Sioux Tribe. I review archeological and cultural resource surveys for projects within the exterior boundaries of the SRST. After reviewing the report I base my decision on the "Determination of Effect", whether a project will have an adverse effect or not on the resources.

The Tribal Historic Preservation Officer also consults with agencies on projects off the reservation.

The National Historic Preservation Act ("NHPA") was passed in 1966, was an act to "Establish a Program for the Preservation of Additional Historic Properties throughout the Nation." In 1992 it was amended to include Tribal Nations. Subsequently it recognized the authority of tribes to establish "tribal historic preservation offices" and make determinations on projects that would impact their land, as well as cultural resources which may be located off reservation lands pursuant to section 101(d)(6)(B) of the National Historic Preservation Act.

The Tribal Historic Preservation Officer assists federal, state and tribal agencies in Section 106 identification efforts for sites of religious and historical importance to the Standing Rock Sioux Tribe.

Q. Is it challenging to protect cultural resources on and near the Standing Rock Reservation? Explain.

A. Yes. The National Historic Preservation Act and its implementing regulations require all agencies involved with federal approvals of projects to "gather information from any Indian tribe... to assist in identifying properties, including those located off tribal lands which may be of religious and cultural significance." 36 CFR §800.4(a)(4). The regulations provide a process for resolving conflicts over the

evaluation of identified sites and for resolving adverse impacts to them. 36 CFR §800.4(d); 800.5(c)(2); 800.6(b). The resolution to these issues, especially when they involve off-Reservation development projects sponsored by large corporations such as Energy Transfer, is complicated by the inordinate amount of political influence that the project beneficiaries exercise with federal and state agencies. Our cultural sites are vulnerable to impacts caused by development projects that promise jobs and profits for non-Indians. This is precisely the situation with the Dakota Access Pipeline.

Q. Describe the process that agencies normally follow under Section 106 of the National Historic Preservation Act?

A. Agencies are required to initiate the consultation process early on, and to fully include all eligible parties in the identification and evaluation of historic properties, as well as the determination of effects and proposed mitigation. The process should be straightforward and transparent.

Q. Describe the process that Army Corps of Engineers used under section 106 of the National Historic Preservation Act for the Dakota Access Pipeline?

A. The ACOE has not formally consulted with the Standing Rock Sioux Tribe for the Dakota Access Pipeline despite the SRST Tribal Historic Preservation Office's request to do so (please see SRST THPO letter).

The SRST was not afforded a meaningful opportunity to participate in identification efforts for historic properties along the Dakota Access Pipeline route. The SRST THPO met with Monica Howard (Energy Transfer) and Dean Sather (Merjent) regarding the opportunity for the tribe to conduct Identification efforts under the NHPA, especially on the Missouri River crossing. (Please see attached email).

Energy Transfer and Merjent archaeologists have not conducted proper identification in accordance with the NHPA. The email communication shows the the SRST THPO made a good faith effort to meet with the companies. Energy Transfers and Merjent gave us copies of the maps of the Missouri River crossing. Ms. Howard said she would follow up with us regarding participation in identification efforts but did not. It is apparent that there have not been adequate surveys with proper Tribal involvement.

Many historic properties of Lakota and Dakota origin are difficult for untrained persons to evaluate – the location of rocks, certain striations in rocks or rock formations – may point to ceremonial uses of sites that non-Lakotas and non-Dakotas may not understand. Moreover, the ACOE's role in the consultation and identification process has been unclear from the beginning. The level of expertise invoked in the 106 process has not been established even now.

For these reasons, the required processes for consultation and evaluation under NHPA Section 106 have not been followed by the ACOE or Dakota Access Pipeline.

Q. Did the ACOE cooperate with your office on cultural resources issues related to the Dakota Access Pipeline?

A. No.

Q. Is there anything else you would like to say to the Public Utilities Commission?

A. The Dakota Access pipeline (and other pipelines) will cross aboriginal and treaty territory that was exclusively set aside by the U S government for the Sioux Nation (Ft Laramie Treaties of 1851 and 1868). The Sioux people were nomadic people and followed the buffalo. Our valuable cultural resources are located throughout the path of the Dakota Access Pipeline.

The NHPA process was followed. The ACOE never met with the SRST on NHPA Section 106 Consultation.

Waste' Win Young

Waste' Win Young

SRST THPO

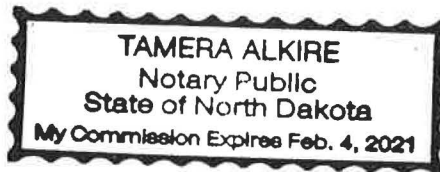
North Standing Rock Avenue

Fort Yates, North Dakota

58538

SUBSCRIBED and SWORN to before me this 14 day of August, 2015.

Tamera Alkire





STANDING ROCK SIOUX TRIBE

TRIBAL HISTORIC PRESERVATION OFFICE

Administrative Service Center • North Standing Rock Avenue • Fort Yates, North Dakota 58538
PH: 701.854.2120 • FAX: 701.854.2138

Martha Chieply, Regulatory Chief
Omaha District
Army Corps of Engineers
1616 Capitol Avenue
Omaha, NE 68102-4901

April 8, 2015

Dear Ms. Chieply,

The Standing Rock Sioux Tribe- Tribal Historic Preservation Office (SRST THPO) is in receipt of your letter dated February 17, 2015. The SRST THPO office is interested in participating in formal consultation on the proposed Dakota Access Pipeline Project (DAPL). To date we have not received any specific comments or correspondence in reference to any of our concerns addressed in letter communications dated February 18th and February 25th, 2015.

Specific points that have not been addressed are:

The Standing Rock Sioux Tribe Tribal Historic Preservation Office is opposed to any geotechnical bore testing of any kind until mitigation is completed for site 32MO0001 (North Cannonball Site), an earth lodge village. Furthermore, we are opposed to any bore drilling until a full Class III Intensive Cultural survey can be done to determine the eligibility for the 9 unevaluated sites. Section 110K of the NHPA requires all sites to be evaluated. The THPO office is opposed to any work unless a full TCP survey is conducted on the area of potential effect. Our tribe has never surveyed this land and it has a specific historical and cultural resources relevance to our tribe. Thus our cultural resources are impacted directly by any type of bore drilling. In addition, the EA is outdated and since this is a potential crude oil pipeline there are different environmental impacts. The SRST is requesting that an Environmental Impact Assessment be completed. The SRST THPO is committed to participating in these efforts.

The SRST THPO recommends a full TCP and archaeological Class III Cultural Resource survey prior to any mitigation that would take place. I would also recommend 100% monitoring... if the pipeline gets built. I am of the opinion that there is a needed discussion with the NDSHPO.

The SRST THPO does not concur with the "No Historic Properties Affected" determination for the DAPL soil bore testing project.

This quoted material is from a letter dated February 18, 2015 sent to Rick Harnois. Since then an additional piece of correspondence from our office sent on February 25, 2015 requests:

That an Environmental Impact Statement (EIS) be completed. The SRST is committed to participating in these efforts...

We look forward to future consultation prior to any survey work being completed. We also look forward to a primary role in any and all survey work and monitoring.

Since this last correspondence between our office and USACE we have learned:

1. That the bore testing has been completed;
2. That there is an ongoing attempt to do an Environmental Assessment (EA) prior to the geo testing results data being fully assessed;
3. That the bore pits are to be completed on private land in an attempt to avoid the Section 106 consultation process; and,
4. That there are questions arising as to the crossing under the Missouri River in two separate locations and that they are somehow outside of the jurisdictional boundaries of the USACE and the Section 106 NHPA processes and law.

As this consultation begins our office is aware of a delay in DAPL participating in bi-weekly conference calls with your office. To date our office has not had any contact with the Tribal Liaison Joel Ames. As we wait for the realignments from DAPL and the formal tribal consultation process to begin there is a need to clarify the proper sequencing of the Section 106 NHPA process. To date that process has been violated since our office has not received any direct correspondence in reference to our specific concerns.

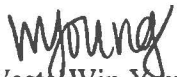
To reiterate what has been discussed previously in correspondence:

1. There are cultural and historic resources that are at significant risk of being destroyed if this oil pipeline is allowed to pass through the traditional boundaries of the Oceti Sakowin. The most important of which are burials that are at high risk from any type of dredging of the river in the established Right Of Way (ROW).
2. There is no current EA for an oil pipeline. Therefore, the SRST THPO is requesting a full EIS on the pipeline ROW. The current ROW is only covered for a natural gas pipeline.
3. The water quality of the SRST is in direct risk of being contaminated by both of the potential dredging sites on the Missouri River and any of its tributaries that would be polluted. Furthermore, if DAPL is allowed to proceed there are significant risks for future oil spills that are well documented. In addition, the existing Northern Pipeline that currently has natural gas flowing through it is at risk of being damaged and potentially contaminating our water supply here on the reservation.

It is our contention that any construction on our sacred waterways are in direct violation of the Clean Water Act of (33 U.S.C. 1344) and Section 10 of the Rivers and Harbors Act (33 U.S.C. 401 et seq.). That there has been a lack of response in reference to our request to participate in the boring process that took place already. That there has been an attempt to avoid the consultation process through placing the boring pits on private land and avoiding placing them on Corps land. Our request for a full EIS has also gone unanswered. In addition, any dredging or boring that would take place on or under the Missouri River would constitute the project work being completed through and on taken lands that are now managed by the USACE. These lands where potential dredging will take place contain the human remains of relatives of current SRST tribal members. The project area lands once belonged to the Oceti Sakowin. We still consider the taken lands to be our lands. Therefore we are opposed to any kind of oil pipeline construction through our ancestral lands.

That said we look forward to participation in a full tribal consultation process. The SRST THPO looks forward to the commencement of that process.

Sincerely,



Waste Win Young
SRST THPO Director



STANDING ROCK SIOUX TRIBE

TRIBAL HISTORIC PRESERVATION OFFICE

Administrative Service Center • North Standing Rock Avenue • Fort Yates, North Dakota 58538
PH: 701.854.2120 • FAX: 701.854.2138

Richard Harnois
Army Corps of Engineers
Oahe Project
Powerhouse Road
Pierre, SD
57501-6174
RE: DAPL SOIL BORE TESTING PROJECT

February 18, 2015

Dear Rick,

This letter is in response to the DAPL soil bore testing project. The SRST THPO staff has reviewed the USDA soil maps. (As a side note, the Corp did not provide a map of the project area to us in the email that I am aware of even though the letter stated that there would one provided).

The soil maps indicate that there are potentially alluvial soils in both sites 32EM0019 and 32EM0021. The question would be how deep do the soils go? The shovel tests performed by UND did not go that deep. The site forms indicate that the sites are low density prehistoric sites. And also states that the integrity is poor. To what degree is the integrity poor? We need more explanation here please. We would like 32EM0019 to be reevaluated.

There is a potential for deeply buried materials.

We would like to look at 32EM0019 and 32EM0021 and see if they are both on the same landform or one large site. There is a need to do additional testing. If site 32EM0021 has buried soils, pottery and fire cracked rock this indicates a potentially significant settlement at that site location. We are concerned about any potential dredging that might take place due to the burials that are located in the ROW.

There is a chance that 32EM0019 and 32EM0021 are one large site and that the materials from the higher terrace washed down over time. It could have been a camp site at 32EM0019 and the material from the site was carried down to the lower area over time. This is one possibility. There would need to be extensive testing between both sites in order to determine whether they are two sites or one larger one. Either way there is a high potential for deeply buried materials although they didn't find any subsurface materials in the original shovel tests done by UND.

What year were these shovel tests completed by UND? There is a definite need to do testing between the sites and around 32EM0019. There is a need to see what is below a meter in depth.

Where exactly in the ROW will this new pipeline be built?

Again, although little to nothing was found in the first survey there is a need to test around the site if it is within the APE. Are there two sites? Or one? Tribal participation is needed on the Class III survey to define the sites better and to delineate the boundaries. Shovel probes are necessary to see if there is an alluvial terrace that has eroded down to the lower area. The site probably has no GPS point due to the fact that they did not have GPS data at that time probably. Ultimately, the geology is what is going to tell us if there is a high potential in this area for alluvial soils.

SRST oral traditions and historical records tell us of the occupations that were present along the east side of the river. There are documented Dakota, Cheyenne and Arikara camp sites, sacred sites and burials located within the direct path of the ROW. The significance of the island to the SRST tribe is paramount in any discussion of the potential work to be done. Soil degradation from the dredging of the Missouri River bed is going to disturb what is intact of the burial sites that exist within the corridor.

The Standing Rock Sioux Tribe-Tribal Historic Preservation Office is opposed to any geotechnical bore testing of any kind until mitigation is completed for site 32MO0001 (North Cannonball Site), an earth lodge village. Furthermore, we are opposed to any bore drilling until a full Class III Intensive Cultural survey can be done to determine the eligibility for the 9 unevaluated sites. Section 110 K of the NHPA requires all sites to be evaluated. The THPO office is opposed to any work unless a full TCP survey is conducted on the area of potential effect. Our tribe has never surveyed this land and it has a specific historical and cultural resources relevance to our tribe. Thus our cultural resources are impacted directly by any type of bore drilling. In addition, the EA is outdated and since this is a potential crude oil pipeline there are different environmental impacts. The SRST is requesting that an Environmental Impact Assessment be completed. The SRST THPO is committed to participating in these efforts.

The SRST THPO recommends a full TCP and archaeological Class III Cultural Resource survey prior to any mitigation that would take place. I would also recommend 100% monitoring by Makece Wowapi during any and all work to be done both pre-assessment and during pipeline construction if the pipeline gets built. I am of the opinion that there is a needed discussion with the NDSHPO.

The SRST THPO does not concur with the "No Historic Properties Affected" determination for the DAPL soil bore testing project. If you have any questions please feel free to contact the SRST THPO at 701-854-2120.

Sincerely,

Waste'Win Young
SRST THPO



STANDING ROCK SIOUX TRIBE

TRIBAL HISTORIC PRESERVATION OFFICE

Administrative Service Center • North Standing Rock Avenue • Fort Yates, North Dakota 58538
PH: 701.854.2120 • FAX: 701.854.2138

Martha Chieply/Aaron Sandline
Omaha District- Regulatory
Regulatory Branch
Army Corps of Engineers
1616 Capitol Avenue
Omaha, NE 68102-4901

February 25, 2015

Dear Ms. Chieply,

On February 12, 2015 the Standing Rock Sioux Tribe- Tribal Historic Preservation Office (SRST THPO) received an email from Richard Harnois (ACOE) regarding soil bore testing for the Dakota Access Pipeline Project (DAPL). In response the SRST THPO sent a letter dated February 18, 2015 to Mr. Richard Harnois regarding the proposed soil bore testing (please see attached). There are unresolved issues regarding the DAPL soil bore testing project. Please see the attached correspondence.

The Dakota Access Pipeline is proposed to cross the Missouri River just north of the Standing Rock Sioux Tribe at Cannonball Ranch. The previous easement for an existing pipeline was permitted based on the results of a Class III inventory that occurred prior to the establishment of the 1992 National Historic Preservation Act amendments--which established Tribal Historic Preservation Offices. Thus, there was no tribal involvement on surveys for this initial pipeline, nor did it include consultation with regional tribes who consider this project area and river crossing a historical and cultural property. SRST oral traditions and historical records tell us of the occupations that were present along the Missouri River. There are documented Dakota, Cheyenne, and Arikara camp sites, sacred sites and burials located within the direct path of the ROW. The SRST THPO asserts that any dredging of the river bottom or placement of pipe in the existing ROW will further disturb the integrity of the site.

The Cannonball Ranch is the crossing point for the Dakota Access Pipeline. The Cannonball Ranch is eligible for inclusion to the National Register of Historic Places. There are six burials of notable residents of Standing Rock, including the Galpins and Mrs. Van Solen located here.

There are nine unevaluated sites within the permitting area. Section 110(k) of the NHPA requires all sites to be evaluated. There is one site located here that is eligible for inclusion on the NRHP.

As was stated previously, tribal participation is needed on the Class III survey to define the sites accurately and to delineate the boundaries. SRST oral traditions and historical records tell us of occupations that were present along both sides of the river. There are documented Dakota, Cheyenne and Arikara camp sites and burials within the direct path of the proposed ROW. Site degradation and desecration from proposed dredging along the river bottom at the crossing point will impact the burial sites that exist within the corridor. Our cultural resources will be impacted directly by any kind of activity

be that soil bore testing, dredging, and (or) shovel probes on the land directly on the banks within the area of potential effect (APE).

The Environmental Assessment is outdated and since the DAPL is a proposed crude oil pipeline there will be different types of environmental impacts to historical and cultural properties that are significant to the Standing Rock Sioux Tribe.

The SRST THPO is requesting that an Environmental Impact Statement (EIS) be completed. The SRST is committed to participating in these efforts. The SRST THPO recommends a full TCP (Traditional Cultural Property) and archeological Class III Cultural Resource Survey be completed prior to any mitigation that would take place. I would recommend 100% monitoring by the SRST's preferred contractor, Makoche Wowapi during all and any work to be done pre-assessment and during pipeline construction if the pipeline gets built.

Thank you for contacting the SRST THPO. We look forward to future consultation *prior* to any survey work being completed. We also look forward to playing a primary role in any and all survey work and monitoring.

If you have any questions or comments please feel free to contact me at the SRST THPO at 701-854-2120.

Sincerely,



Wašče Win Young

Standing Rock Sioux Tribe

Tribal Historic Preservation Officer

Waste'Win Young

From: Ames, Joel O NWO <Joel.O.Ames@usace.army.mil>
Sent: Monday, March 30, 2015 2:48 PM
To: Waste'Win Young
Cc: Steve Vance (CRST THPO); Stephanie Cournoyer; Dianne Desrosiers; Peter Capossela
Subject: RE: [EXTERNAL] (UNCLASSIFIED)

Classification: UNCLASSIFIED
Caveats: NONE

Yes, we will be setting one up in the future. We are currently waiting on additional project information from DAPL.....Joel

-----Original Message-----

From: Waste'Win Young [<mailto:wyoung@standingrock.org>]
Sent: Monday, March 30, 2015 12:57 PM
To: Ames, Joel O NWO
Cc: Steve Vance (CRST THPO); Stephanie Cournoyer; Dianne Desrosiers; Peter Capossela
Subject: [EXTERNAL]

Hi Joel

Following up on a email I had sent regarding a meeting for Dakota Access Pipeline. Will the Corps will be holding a meeting with affected tribes?

Thank you,

Waste' Win Young

Classification: UNCLASSIFIED
Caveats: NONE

Waste'Win Young

From: Ames, Joel O NWO <Joel.O.Ames@usace.army.mil>
Sent: Wednesday, June 24, 2015 1:19 PM
To: Waste'Win Young
Subject: DAPL (UNCLASSIFIED)

Importance: High

Classification: UNCLASSIFIED

Caveats: NONE

Hello Waste',

How are you doing, hope all is well. When would be a good time to reach you regarding the DAPL 408 action? I know you are interested in having Consultation, I need to clarify a few items regarding that request. Look forward to speaking with you.....Joel

Tribal Liaison
USACE Omaha District
1616 Capitol Ave, Suite 9000
Omaha, NE 68102-4901
Voicemail (402) 995-2909
Fax (402) 995-2013
joel.o.ames@usace.army.mil

<http://www.nwo.usace.army.mil/About/TribalNations.aspx>

Facebook: www.facebook.com/OmahaUSACE

Google: www.gipl.us/OmahaUSACE

Twitter: www.twitter.com/OmahaUSACE

Classification: UNCLASSIFIED

Caveats: NONE

Waste'Win Young

From: Waste'Win Young
Sent: Thursday, November 13, 2014 11:05 AM
To: Terence Clouthier; Tim Mentz Sr. (timmentzsr@gmail.com); Shauna Elk; wilsonmentz@gmail.com
Subject: FW: DAPL ND and SD pipeline route
Attachments: 10-31.5 North Dakota Routing.kmz; 10-31.5 South Dakota Routing.kmz

Fyi!

From: Howard, Monica [<mailto:Monica.Howard@energytransfer.com>]
Sent: Thursday, November 13, 2014 10:18 AM
To: Waste'Win Young
Cc: Dean Sather; Joe Sedarski
Subject: DAPL ND and SD pipeline route

Ms. Waste Win Young,

I'd like to thank you again for meeting with Dean Sather and me the other week. I apologize for the delay in sending this to you, however we had some route tweaking and I wanted to be able to send you the most complete route. Attached is the route we will be filing with the PUC in ND and PSC in SD in December.

Please review this information and let us know if Standing Rock has any known sacred or documented sites along this route. We expect to use a general construction right of way of 150 wide along this route. We are currently performing biological and cultural surveys where landowners have granted permission (although we are done for this season and will try to resume in spring when the ground thaws and snow has melted).

With respect to the Lake Oahe drill and geotechnical sampling, we expect to have USACE survey permission in January and will likely conduct those samples in spring as well. We understand that you would like have tribal representation during these sampling events and we will communicate that schedule with you.

Please feel free to contact me for any questions or concerns.

Thank you,
Monica Howard
Director Environmental Services, Energy Transfer
Environmental Project Manager, Dakota Access Pipeline
713-898-8222 (c)
713-989-7186 (o)

Private and confidential as detailed [here](#). If you cannot access hyperlink, please e-mail sender.

Kelly Morgan

From: Harnois, Richard D NWO <Richard.D.Harnois@usace.army.mil>
Sent: Thursday, February 12, 2015 3:17 PM
To: Waste'Win Young
Cc: Kelly Morgan
Subject: Dakota Access Geo-testing (UNCLASSIFIED)
Attachments: DAPL PA Determination_BoreTests.pdf

Classification: UNCLASSIFIED
Caveats: NONE

Hi Waste'Win,

We are preparing a notice to proceed for geo-testing at the proposed Dakota Access Pipeline crossing location and I wanted to double check with you and make sure your office had no concerns or questions. Since it is right outside the SRST boundary, I do not want to assume anything.

For your reference, I have attached a copy of our determination letter which went out to your office and the normal PA circulation group late last December. As you may know, Terry and I discussed this early on, before he had to take leave. As I explained then, this testing is quite limited and will only serve to assist the applicant (and the Corps) in determining IF this location will be suitable for a pipeline crossing. As such, it is quite preliminary in nature and all of the heavy lifting will come later on, when the pipeline proper goes out for consultation.

I have sat on this one longer than I should have and am getting pressure to get it done. If you could shoot me an email back or give me a call and let me know one way or the other, I would really appreciate it. Tuesday will be my drop dead date and I will have to get an answer out before the end of the day.

Thanks for the help. If you get a chance, tell Terry I said hello.

Rick H.

Classification: UNCLASSIFIED
Caveats: NONE



DEPARTMENT OF THE ARMY
CORPS OF ENGINEERS, OMAHA DISTRICT
1616 CAPITOL AVENUE
OMAHA NE 68102-4901

February 17, 2015

Waste` Win Young
Standing Rock Sioux Tribe, THPO
PO Box D
Fort Yates, ND 58538

Dear Mr. Young,

The U.S. Army Corps of Engineers (USACE) is currently evaluating pre-construction notifications (PCN's) from Dakota Access Pipeline Project (DAPL) consultants for portions of the overall pipeline project that required submittal of a notification for work in waters of the United States, in accordance with Section 10 of the Rivers and Harbors Act (33 U.S.C. 401 et seq.) and Section 404 of the Clean Water Act (33 U.S.C. 1344). DAPL is an approximate 1,100-mile, 30-inch diameter, proposed crude oil pipeline, which would extend from the Bakken production area near Stanley, North Dakota through South Dakota and Iowa to a delivery point at Patoka, Illinois, thus affecting three Corps Districts (Omaha, Rock Island, St. Louis). To date, USACE has received 55-PCN's. The location of the PCN areas is enclosed.

The USACE permitting process is the only Federal action associated with the project and therefore USACE is solely responsible for conducting consultation with interested Tribes in accordance with Section 106 of the National Historic Preservation Act. The purpose of this letter is to initiate Section 106 consultation and review, determine your interest in consulting on this undertaking, and to gather information that will assist the Corps in identifying historic properties.

Please note the Corps is neither funding nor constructing the proposed pipeline and would have permitting authority over only a very small percentage of the overall 1,100-mile pipeline project. The majority of the work in association with construction of the pipeline will occur in uplands and not waters of the United States. Navigable waters crossings include the Missouri, James, Big Sioux, Des Moines, Mississippi, and Illinois rivers.

Our regulations define the extent of the federal action as the "permit area" (33 CFR Part 325, Appendix C). This definition requires some interpretation but generally for pipelines it includes waters of the U.S. and adjacent upland areas that are dependent on the location of the crossing. The project proponent is conducting Class III surveys for cultural resources along the route. Proper identification of all historic properties, including sites of religious and cultural significance, or traditional cultural properties (TCP), in the permit area is an essential element of those surveys.

Please let us know if you would like to consult on this undertaking and if you have any information that will assist us in identifying historic properties. We would like to know if you have any knowledge or concerns regarding cultural resources, sites of religious importance, or TCPs you would like the Corps to consider. The Corps will treat any information provided with the greatest confidentiality. We request your comments prior to **March 30, 2015**, to help facilitate a timely Section 106 review.

Enclosed you will find the current proposed alignment provided by the applicant. Additional information about the project can be obtained at http://www.energytransfer.com/ops_copp.aspx. If you are interested in participating in coordination for this proposed project, please contact Mr. Joel Ames, Tribal Liaison, by email at joel.o.ames@usace.army.mil or Ms. Devetta Hill, Field Support Section, at devetta.a.hill@usace.army.mil or by phone at (402) 995-2462.

Thank you for participating in this early consultation effort concerning the Dakota Access Pipeline Project. We look forward to future consultation after surveys are completed. Please contact me at Martha.S.Chieply@usace.army.mil or by calling (402) 995-2451 if you have any questions.

Sincerely,



Martha S. Chieply
Chief, Regulatory Branch
Operations Division

Enclosures

CERTIFICATE OF SERVICE

I hereby certify that true and correct copies of Prefiled Rebuttal Testimony of Waste'Win Young along with exhibits and a Certificate of Service were served electronically to the Parties listed below, on the 14th day of August, 2015.

Ms. Patricia Van Gerpen
Executive Director
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
patty.vangerpen@state.sd.us
(605) 773-3201 - voice

Ms. Kristen Edwards
Staff Attorney
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
Kristen.edwards@state.sd.us
(605) 773-3201 - voice

Mr. Brian Rounds
Staff Analyst
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
brian.rounds@state.sd.us
(605) 773-3201- voice

Mr. Darren Kearney
Staff Analyst
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
darren.kearney@state.sd.us
(605) 773-3201 - voice

Mr. Brett Koenecke - representing Dakota Access, LLC
May, Adam, Gerdes and Thompson, LLP
PO Box 160
Pierre, SD 57501
Brett@mayadam.net

(605) 224-8803 - voice
(605) 224-6289 - fax

Ms. Kara Semmler - representing Dakota Access, LLC
May, Adam, Gerdes and Thompson, LLP
PO Box 160
Pierre, SD 57501
kcs@magt.com
(605) 224-8803 - voice
(605) 224-6289 - fax

Mr. Tom Siguaw
Senior Project Director - Engineering
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
tom.siguaw@energytransfer.com
(713) 989-2841 - voice
(713) 989-1207 - fax

Mr. Keegan Pieper
Associate General Counsel
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
keegan.pieper@energytransfer.com
(713) 989-7003 - voice
(713) 989-1212 - fax

Mr. Stephen Veatch
Senior Director - Certificates
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
Stephen.veatch@energytransfer.com
(713) 989-2024 - voice
(713) 989-1205 - fax

Mr. Joey Mahmoud
Senior Vice President - Engineering
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
Joey.mahmoud@energytransfer.com
(713) 989-2710 - voice
(713) 989-1207 - fax

Mr. Jack Edwards
Project Manager
Dakota Access, LLC
4401 S. Technology Dr.
South Suite
Sioux Falls, SD 57106
Jack.edwards@energytransfer.com
(844) 708-2639 - voice

Ms. Jennifer Guthmiller
McPherson County Auditor
PO Box 390
Leola, SD 57456
mcpersonaud@valleytel.net
(605) 439-3314 - voice

Mr. Keith Schurr
Edmunds County Auditor
PO Box 97
Ipswich, SD 57451
Keith.schurr@state.sd.us
(605) 426-6762 - voice

Ms. Kelly Toennies
Faulk County Auditor
PO Box 309
Faulkton, SD 57438
Kelly.toennies@state.sd.us
(605) 598-6224 - voice

Ms. Theresa Hodges
Spink County Auditor
210 E. Seventh Ave.
Redfield, SD 57469
spinkcoauditor@nrctv.com
(605) 472-4580 - voice

Ms. Jill Hanson
Beadle County Auditor
Suite #201
450 Third St. SW
Huron, SD 57350
auditor@beadlesd.org
(605) 353-8400 - voice

Ms. Jennifer Albrecht
Kingsbury County Auditor
PO Box 196
DeSmet, SD 57231
Jennifer.albrecht@state.sd.us
(605) 854-3832 - voice

Ms. Susan Connor
Miner County Auditor
PO Box 86
Howard, SD 57349
minerauditor@minercountysd.org
(605) 772-4671 - voice

Ms. Roberta Janke
Lake County Auditor
200 E. Center St.
Madison, SD 57042
lakeauditor@lakecountysd.com
(605) 256-7600 - voice

Ms. Geralyn Sherman
McCook County Auditor
PO Box 190
Salem, SD 57058
Geralyn.sherman@state.sd.us
(605) 425-2791 - voice

Mr. Bob Litz
Minnehaha County Auditor
415 N. Dakota Ave.
Sioux Falls, SD 57104
blitz@minnehahacounty.org
(605) 367-4220 - voice

Ms. Sheila Hagemann
Turner County Auditor
PO Box 370
Parker, SD 57053
turcoaud@iw.net
(605) 297-3153 - voice

Ms. Marlene Sweeter
Lincoln County Auditor
104 N. Main St.
Canton, SD 57013

auditor@lincolncountysd.org
(605) 764-2581 - voice

Ms. Lisa Schaeftbauer
Campbell County Auditor
PO Box 37
Mound City, SD 57646
campbellcommission@yahoo.com
(605) 955-3366 - voice

Ms. Karla Engle
Special Assistant Attorney General
South Dakota Department of Transportation
700 E. Broadway Ave.
Pierre, SD 57501-2586
karla.Engle@state.sd.us
(605) 773-3262 - voice

Mr. Scott Pedersen
Chairman
Lake County
200 E. Center St.
Madison, SD 57042
lakegovt@lakecountysd.com
(605) 256-7600 - voice

Mr. Chris S. Giles
Attorney
Lake County States Attorney
200 E. Center St.
Madison, SD 57042
Chris.Giles@lakecountysd.com
(605) 256-7630 - voice

Mr. Steve Harper
General Manager
WEB Water Development Association, Inc.
PO Box 51
Aberdeen, SD 57402
sharper@webwater.org
(605) 229-4749 - voice

Mr. Randy Kuehn
17940 389th Ave.
Redfield, SD 57469

rlkfarms@gmail.com
(605) 472-1492 - voice

Mr. Jim Schmidt
Chairman
Lincoln County Board of Commissioners
104 N. Main, Ste. 110
Canton, SD 57013-1703
Auditor@lincolncountysd.org
(605) 764-2581

Mr. Michael F. Nadolski - Representing Lincoln County Board of Commissioners
Attorney
Lincoln County
Ste. 200
104 N. Main
Canton, SD 57077
mnadolski@lincolncountysd.org
(605) 764-5732 - voice
(605) 764-2931 - fax

Mr. Bret Merkle - Representing Pente Farms, LLC; KKKP Property, LLLP; Pederson
Ag, LLC; Calvin Schreiber; DLK&M, LLC; Jean Osthus; and Daniel & Marcia Hoiland
Merkle Law Firm
PO Box 90708
Sioux Falls, SD 57109-0708
bret@merklelaw.com
(605) 339-1420 - voice

Ms. Cindy Heiberger
Commission Chairman
Minnehaha County
415 N. Dakota Ave.
Sioux Falls, SD 57104
cjepsen@minnehahacounty.org
(605) 367-4220 - voice

Mr. Kersten Kappmeyer
Attorney
Minnehaha County
415 N. Dakota Ave.
Sioux Falls, SD 57104
kkappmeyer@minnehahacounty.org
(605) 367-4226 - voice
(605) 367-4306 - fax

Mr. Glenn J. Boomsma - Representing: Peggy A. Hoogestraat, Kevin J. Schoffelman,
Linda Goulet, Corlis Wiebers, Mavis Parry, Shirley Oltmanns, Janice E. Petterson,
Marilyn Murray, Delores Andreessen Assid, Joy Hohn, and Orrin E. Geide
Attorney

Breit Law Office, P.C.
606 E. Tan Tara Circle
Sioux Falls, SD 57108
glenn@breitlawpc.com
(605) 336-8234 - voice
(605) 336-1123 - fax

Ms. Peggy A. Hoogestraat
27575 462nd Ave.
Chancellor, SD 57015
gardengalpeggy@gmail.com
(605) 647-5516 - voice

Ms. Joy A. Hohn
46178 263rd St.
Hartford, SD 57033
rjnchohn@gmail.com
(605) 212-9256 - voice

Ms. Marilyn J. Murray
1416 S. Larkspur Trl.
Sioux Falls, SD 57106
murraymal@sio.midco.net
(605) 321-3633 - voice

Mr. Larry A. Nelson - Representing: City of Hartford
Frieberg, Nelson and Ask, L.L.P.
PO Box 38
Canton, SD 57013
lnelson@frieberglaw.com
(605) 987-2686 - voice

Ms. Teresa Sidel
City Administrator
City of Hartford
125 N. Main Ave.
Hartford, SD 57033
cityhall@hartfordsd.us
(605) 528-6187 - voice

Ms. Linda Glaeser
Manager
Rocky Acres Land Investment, LLC
27324 91st Ave. E.
Graham, WA 98338
lglaeser@seattlecca.org
lmglaeser@wwdb.org
(253) 670-1642 - voice

Ms. Linda Goulet
27332 Atkins Pl.
Tea, SD 57064
45Lgoulet@gmail.com
(605) 359-3822 - voice

Mr. Dale E. Sorenson
Dale E. Sorenson Life Estate
45064 241st St.
Madison, SD 57042
a77man@msn.com
(605) 480-1386 - voice

Ms. Kimberly Craven - Representing Dakota Rural Action and Indigenous
Environmental Network (IEN)
3560 Catalpa Way
Boulder, CO 80304
kimecraven@gmail.com
(303) 494-1974 - voice

Ms. Sabrina King
Community Organizer
Dakota Rural Action
518 Sixth Street, #6
Rapid City, SD 57701
sabrina@dakotarural.org
(605) 716-2200 - voice

Mr. Frank James
Staff Director
Dakota Rural Action
PO Box 549
Brookings, SD 57006
fejames@dakotarural.org
(605) 697-5204 - voice
(605) 697-6230 - fax

Ms. Debra K., Mr. Duane H. & Mr. Dennis S. Sorenson
24095 451st Ave.
Madison, SD 57042
stubbyfarmer@yahoo.com
(605) 480-1370 - Debra Sorenson - voice
(605) 480-1162 - Duane Sorenson - voice
(605) 480-1055 - Dennis Sorenson - voice

Mr. Douglas Sorenson
24095 451st Ave.
Madison, SD 57042
plowboy@svtv.com
(605) 480-1385 - voice

Mr. William Haugen
Haugen Investments LP
PO Box 545
Hartford, SD 57033
wh401889@hotmail.com
(605) 359-9081 - voice

Mr. Phillip Fett
PO Box 572
Lennox, SD 57039
vonfett529@gmail.com
(605) 366-7155 - voice

Mr. Orrin E. Geide
46134 263rd St.
Hartford, SD 57033
(605) 261-4815 - voice

Ms. Shirley M. Oltmanns
26576 466th Ave.
Sioux Falls, SD 57106
ssoltm@gmail.com
(605) 941-0005 - voice

Mr. Bradley F. Williams
1044 Overlook Rd.
Mendota Heights, MN 55118
bwilliams@bestlaw.com
(612) 414-4950 - voice

Mr. Craig L. & Ms. Dotta-Jo A. Walker
733 NE 15th St.

Madison, SD 57042
court_walker@hotmail.com
(605) 256-0263 - voice

Mr. Kevin J. Schoffelman
712 W. Fourth Ave.
Lennox, SD 57039
klschoff@outlook.com
(605) 310-7062 - voice

Ms. Diane Best
Attorney
City of Sioux Falls
224 W. Ninth St.
Sioux Falls, SD 57117-7402
dbest@siouxfalls.org
(605) 367-8600 - voice

Mr. Charles J. Johnson
45169 243rd St.
Madison, SD 57042
c-bjohnson@svtv.com
(605) 270-2665 - voice

Ms. Janice E. Petterson
6401 S. Lyncrest Ave., Apt. 307
Sioux Falls, SD 57108
grmjanp@sio.midco.net
(605) 201-6897 - voice

Ms. Corliss F. Wiebers
607 S. Elm St.
PO Box 256
Lennox, SD 57039
wiebersco@gmail.com
(605) 647-2634 - voice

Mr. Paul A Nelsen
46248 W. Shore Pl.
Hartford, SD 57033
paul@paulnelsenconstruction.com
(605) 366-1116 - voice

Mr. Paul F. Seamans
27893 244th St.
Draper, SD 57531

jackknife@goldenwest.net
(605) 669-2777 - voice

Delores Andreessen Assid
c/o Laurie Kunzelman
3604 E. Woodsedge St.
Sioux Falls, SD 57108
(605) 321-5539 - voice

Mr. John Wellnitz
305 A St.
Osceola, SD 57353
johnwellnitz@gmail.com
(605) 350-5431 - voice

Mr. John Stratmeyer
46534 272nd St.
Tea, SD 57064
(605) 261-5572 - voice

Mr. Lorin L. Brass
46652 278th St.
Lennox, SD 57039
brass@iw.net
(605) 759-5547 - voice

Mr. Tom Goldtooth
Executive Director
Indigenous Environmental Network
ien@igc.org

Mr. Dallas Goldtooth
Community Organizer
Indigenous Environmental Network
goldtoothdallas@gmail.com

Mr. Matthew L. Rappold - Representing: RST-Sicangu Oyate Land Office
and RST- Sicangu Lakota Treaty Office
Rappold Law Office
816 Sixth St.
PO Box 873
Rapid City, SD 57709
Matt.rappold01@gmail.com
(605) 828-1680 - voice

Ms. Paula Antoine
RST-Sicangu Oyate Land Office
PO Box 658
Rosebud, SD 57570
wopila@gwtc.net
(605) 747-4225 - voice

Mr. Royal Yellow Hawk
RST- Sicangu Lakota Treaty Office
PO Box 430
Rosebud, SD 57570
yellowhawkroyal@yahoo.com
(605) 856-2998 - voice

Ms. Thomasina Real Bird - Representing - Yankton Sioux Tribe
Attorney
Fredericks Peebles & Morgan LLP
1900 Plaza Dr.
Louisville, CO 80027
trealbird@ndnlaw.com
(303) 673-9600 - voice

Ms. Mavis A. Parry
3 Mission Mtn. Rd.
Clancy, MT 59634
mavisparry@hotmail.com
(406) 461-2163 - voice

Ms. Margo D. Northrup - Representing: South Dakota Association of Rural Water
Systems, Inc.
Attorney
Riter, Rogers, Wattier & Northrup LLP
PO Box 280
Pierre, SD 57501-0280
m.northrup@riterlaw.com
(605) 224-5825 – voice

And on August 14th, 2015, a true and accurate copy of the foregoing was mailed via U.S. Mail, first class postage prepaid, to the following:

Delores Andreessen Assid
c/o Laurie Kunzelman
3604 E. Woodsedge St.
Sioux Falls, SD 57108

Mr. Orrin E. Geide
46134 263rd St.
Hartford, SD 57033

Mr. John Stratmeyer
46534 272nd St.
Tea, SD 57064

/s/Kimberly Craven

Kimberly Craven, AZ BAR #23163
3560 Catalpa Way
Boulder, CO 80304
Telephone: 303.494.1974
Fax: 720.328.9411
Email: kimecraven@gmail.com
*Attorney for Dakota Rural Action &
Indigenous Environmental Network*

**BEFORE THE PUBLIC UTILITY COMMISSION
OF THE STATE OF SOUTH DAKOTA**

**IN RE APPLICATION BY DAKOTA ACCESS, LLC FOR AN
ENERGY FACILITY PERMIT TO CONSTRUCT THE DAKOTA ACCESS PIPELINE**

DOCKET NO. HP 14-002

**PREFILED EXPERT REBUTTAL TESTIMONY
BY PETER CAPOSSELA, ATTORNEY AT LAW
ON BEHALF OF THE INDIGENOUS ENVIRONMENTAL NETWORK
AND DAKOTA RURAL ACTION**

August 14, 2015

Q. State your name and occupation for the record.

A. My name is Peter Capossela, and I am a private practice attorney from Oregon. My business address is Post Office Box 10643 Eugene, Oregon 97440. My practice exclusively involves Tribal representation in disputes involving water and natural resources. For 20 years, I conducted Tribal general counsel work, but in recent years I have focused on water and natural resources. In addition to my work as a lawyer, I have written and taught at the college level on these issues.

Q. On whose behalf are you testifying?

A. I am testifying on behalf of the Indigenous Environmental Network, a nationwide non-profit organization which serves as a clearinghouse of information for the Indian Nations on important environmental issues affecting the Tribes, and Dakota Rural Action, a non-profit citizens group addressing quality of life issues in rural South Dakota. My testimony is presented as expert rebuttal testimony to the pre-filed testimony of Darren Kearney, Monica Howard and John H. Edwards.

Q. What is the basis of your expertise?

A. I received a B.A. in history from the University of Oregon in 1983, and a J.D. from the University of Oregon School of Law in 1988. Since that time, I have worked extensively on Tribal water claims in South Dakota and involving the Missouri River. My 2002 article entitled "Indian Reserved Water Rights in the Missouri River Basin," published by the *Great Plains Natural Resources Journal* (now called the *Sustainable Development Journal*) of the University of South Dakota School of Law, has been considered a seminal work on Tribal water claims in South Dakota. 6 *Great Plains Natural Res. J.* 131 (2002). My recent article "Impacts of the Army Corps of Engineers' Pick-Sloan Program on the Indian Tribes of the Missouri Basin," published by the *University of Oregon Journal of Environmental Law and Litigation*, includes an analysis of the impact that energy development has had on Indian water rights, on the Lakota and Dakota Reservations along the Missouri River in South Dakota. 30 *J.*

of *Env't'l Law and Lit.* 143 (2015). My forthcoming book entitled *The Land Along the River* is to be published by Mariah Press, Sioux Falls, S.D. It describes disputes over the title and management of Missouri River shoreline land in South Dakota, and how Tribal Treaty rights come into play.

I have served as a graduate advisor in the Environmental Studies Department at the Oglala Lakota College in Kyle, South Dakota, responsible for approving masters' theses. I have spoken as a presenter on Indian water rights and the Missouri River at numerous conferences, including events sponsored by the American Bar Association Natural Resources Section, U.S. Environmental Protection Agency, National Congress of American Indians and Native American Rights Fund.

I have also been invited by and testified to congressional and state legislative committees on these issues. I assisted with the drafting and enactment of two federal laws addressing the damage claims of Tribes arising from the Pick-Sloan Program dams on the Missouri River main stem. *See* Crow Creek Infrastructure Development Trust Fund of 1996 (110 Stat. 3026); Three Affiliated Tribes and Standing Rock Sioux Tribe Equitable Compensation Act of 1992 (106 Stat. 4731). I have also been consulted on other bills that were introduced or co-sponsored in Congress by the South Dakota Congressional delegation, but which were not ultimately enacted. *E.g.* Pick-Sloan Tribal Commission Act, S. 3648, 111th Cong. (2010); Oglala Sioux Tribe and Angostura Irrigation District Compensation and Rehabilitation Act, S. 2489, 110th Cong. (2008).

My resume is attached.

Q. What documents have you reviewed in this docket?

A. I have reviewed the Executive Summary and Chapters 12-21 of the revised application and exhibits, and the pre-filed testimony of John H. Edwards and Monica Howard for Dakota Access, and Darren Kearney and Ryan Lidin on behalf of the Staff of the PUC. I have also reviewed the *Draft Sunoco Pipeline LP Facility Response Plan – Dakota Access Northern Response Zone*, most of the other pre-filed testimony, as well as informational materials on the Dakota Access Pipeline published by Dakota Access LLC. I re-read portions of the Army Corps of Engineers' *Missouri River Mainstem Reservoir System Master Water Control Manual* (2006), and the *Final Environmental Impact Statement, Missouri River Master Water Control Manual Review and Update* (2004).

Q. What is your purpose in testifying?

A Native Americans have been referred to as the “invisible minority.” That is certainly the case with respect to the application and testimonies for the Dakota Access Pipeline. The lack of consideration of the proximity of the pipeline to the Standing Rock and Cheyenne River Indian Reservations and on their water supplies and fisheries, as well as the lack of consultation with Tribal cultural officers in the identification and protection of Native American cultural resources along the pipeline route in South Dakota, are significant omissions.

I testify on behalf of the Indigenous Environmental Network and Dakota Rural Action to urge the PUC to give thoughtful consideration to the risks posed by the Dakota Access Pipeline to the waters of the Missouri River that are subject to the water rights claims of the South Dakota Tribes. Tribal communities immediately downstream from the Missouri River crossing of the Dakota Access Pipeline rely on the Missouri as their source of drinking water supplies, fisheries, water use in ceremonies, irrigation and economic development. The potential risk to current water uses and potential liabilities for impairing the valuable Tribal water rights from a release of oil into Oahe Reservoir must be given due consideration by the PUC under its statutory mandate to consider “the health, safety and welfare of the inhabitants (and) the orderly development of the region.” SDCL §§49-41B-22(3) & (4). This has not been done. It is a serious omission in the permitting process.

On pages 4-5 of his pre-filed testimony on behalf of the PUC staff, Darren Kearney states that that the revised application for the Dakota Access Pipeline, as supplemented by additional information that was requested, is complete. But there is minimal information or technical analysis about the spill risk in the Missouri River, which is crossed by Dakota Access approximately 15 miles upstream from the Standing Rock Reservation and approximately 30 river miles upstream from the South Dakota border. The information in the application is incomplete, because potential impacts of an oil spill to South Dakota communities downstream from the Dakota Access Pipeline Missouri River crossing have not been fully considered and evaluated. Many of these communities are located on the Standing Rock and Cheyenne River Reservations.

On pages 20-21 of her pre-filed testimony on behalf of Dakota Access LLC, Monica Howard tabulates significant waters in South Dakota affected by the Dakota Access Pipeline, and

omits the Missouri River. Similarly, on page 6 of his pre-filed testimony John Edwards omits reference to the Missouri River in his assessment of “impacts on hydrology.” Chapter 17 of the revised application is captioned “Effect on Aquatic Ecosystems” yet entirely ignores these important considerations.

These omissions render the record incomplete. Without a more thorough analysis of the threat to the Missouri River in South Dakota – on both non-Indian and Indian communities whose livelihood depends on the Missouri – the record in this docket is insufficient for approval of the permit request.

Q. But the proposed Missouri River crossing is in North Dakota, approximately 25 river miles upstream from the South Dakota border. Can it really affect South Dakota waters?

A. We don’t know – the risk analysis and worst case scenarios have not been performed. The problem is not that the risk to the Missouri River in South Dakota is too high; the problem is the risk has not been considered.

These issues must be evaluated by the PUC in determining the level of threat to the South Dakota environment and to public health and welfare. There must be spill estimates and risk analysis on potential harm to the Missouri River, in order to determine the risk. The potential environmental harm from a spill and the potential liabilities for impairing waters to which the Tribes have water rights have been ignored.

Under the Energy Conversion and Transmission Facilities Act, the criteria for approval of a permit by the PUC focuses on “*the threat* of serious injury to the environment (or) the social and economic condition of the inhabitants... in the siting area.” SDCL §49-41B-22(2) (emphasis added). The statutory obligation is to evaluate the threat from an oil and gas pipeline seeking a permit to cross South Dakota, without regard to the location of a potential release. If the most significant threat to the South Dakota environment and public health posed by an interstate pipeline is an upstream river crossing in North Dakota, that threat should reasonably be addressed in the permit proceeding for the South Dakota segment. The statute requires this.

The applicant has failed to present adequate information to enable the PUC to consider this threat. Mr. Kearney’s opinion on the completeness of the revised application is undermined by this significant omission. The suggestion in Ms. Howard and Mr. Edwards’ testimonies that

impacts on major surface waters are properly accounted for is erroneous. The record before the Commission is not sufficient to approve the Dakota Access Pipeline.

Q. What is your opinion on the magnitude of Tribal reserved water rights to the Missouri River?

A. A significant portion of the waters of the Missouri River are claimed by the Tribes. At the present time, the precise quantity of water to which the Tribes possess property rights is unknown.

Under the Winters Doctrine, when the Tribes reserved their Reservation lands in treaties and other agreements with the United States, they also reserved water for all reasonable beneficial uses on their Reservation lands. *Winters v. United States*, 207 U.S. 564, 576-577 (1908). Water was reserved by the Tribes for present and future needs. *Arizona v. California*, 373 U.S. 546, 600 (1963). For Tribes whose treaties indicate an intention for the Indians to take up agriculture, such as the Fort Laramie Treaty with the Sioux, one measure of the reserved right secures water for all “practicably irrigable acres” on the Reservation. *Id.*

Until there is an adjudication or water rights compact for any water basin, the precise measure of a Tribe’s reserved water rights remains uncertain. Since “certainty” is an important objective underlying water law, in many states there has been longstanding litigation or negotiations to quantify Indian reserved water rights. For example, in Montana, the Northern Cheyenne and Crow Tribes have quantified their water rights to tributaries to the Missouri River through compacts with the state, which have been approved and funded by Congress. Northern Cheyenne Indian Reserved Water Rights Settlement Act of 1992, 106 Stat. 1186, as amended 108 Stat. 707; Crow Tribe Water Rights Settlement Act of 2010, 124 Stat. 3097. Alternatively, in Wyoming the state and Shoshone and Arapahoe Tribes of the Wind River Reservation engaged in decades-long litigation to define the Tribes’ water rights. *In re Gen. Adjudication of All Rights to Use Water in the Big Horn River Sys.*, 753 P.2d 76 (Wyo. 1988).

In South Dakota, the state initiated a general stream adjudication in Hughes County Circuit Court for a determination of Indian reserved water rights and confirmation of state water rights in the Missouri Basin within the state. The case was dismissed without prejudice in 1980, due to challenges to state court jurisdiction and the prohibitive cost to the litigation. *In re the General Adjudication to all Rights to Use Water and Water Rights in the Missouri River System*,

294 N.W.2d 784 (S.D. 1980). So the precise amount of the Indian reserved water right to the Missouri River and its tributaries in South Dakota remains undefined.

The Energy Conversion and Transmission Facilities Act requires the PUC to ensure that “the proposed facility will not unduly interfere with the orderly development of the region with due consideration having been given to the views of governing bodies of affected local units of government.” SDCL §49-41B-23(4). The approval of Dakota Access Pipeline prior to the resolution of Tribal water rights claims to the Missouri River in South Dakota does not constitute “orderly development” from the perspective of many Tribes.

Ultimately, the Tribal water claims to the Missouri River are significant. According to a 1979 study by the United Sioux Tribes of South Dakota, the irrigation water rights of 11 Sioux Tribes totals 13.5 million acre-feet to irrigate 2.9 million acres. United Sioux Tribes 1979, p. 3-2. That study is dated; however, there is little published data on future water plans for Tribes in the Missouri Basin, and the UST Study remains one of the few available sources.

USGS data indicates that the unregulated flow of the Missouri River is approximately 1 million acre-feet per month at Pierre, or approximately 12 million acre-feet annually. Thus, Tribal water claims may exceed the remaining natural flow of the Missouri River. When Tribal claims are perfected, all other water use to the Missouri River main stem may depend upon storage, or water marketing from the Tribes. This means that any impact on the Missouri River by a release from Dakota Access Pipeline would affect Tribal property rights and invoke liability in favor of the Tribes.

Q. What is your opinion on potential impact of the construction and operation of Dakota Access Pipeline on the waters of the South Dakota Tribes?

A. It is not possible to answer that question with the record before the PUC. That is why the permit for the Dakota Access Pipeline should be denied.

Q. Upon your information, what is the potential impact on Tribal waters?

A. The biggest concern is a release of oil into the Missouri River. Under normal circumstances, the Oahe Reservoir has significant capacity to disperse pollutants. It stores 19 million acre-feet when the multi-purpose pool is full. However, the manner in which the Army Corps of Engineers operates the Missouri River main stem dams causes significant water level

fluctuations in Oahe Reservoir. Under its *Master Manual*, the Corps operates the Oahe Dam exclusively for lower Missouri River navigation, intakes and flood control. Army Corps of Engineers 2006, p. VII-1. The amount of water released at the dam fluctuates significantly, with daily releases of 17,000 cfs between November 15-March 15, and daily releases of up to 35,000 cfs during the March 15-November 15 navigation season. *Id.* at pp. VII-10, 12.

Thus, the amount of stored water and reservoir elevations at Oahe Reservoir likewise experience huge fluctuations. The maximum pool level of the Oahe Reservoir is 1620 msl, and the base flood pool is 1607 msl. *Id.* at Plate II-41 (Exhibit B). The amount of water stored in the reservoir – and the capacity to disperse pollutants – likewise fluctuates dramatically. Attached as Exhibit C are the daily bulletins of the Corps of Engineers for the Oahe Reservoir. Today, on August 14, 2015, the level of Oahe Reservoir is 1613.1 msl (Exhibit C p. 1). Five months ago, on March 1, 2015, Oahe was at 1608 msl (Exhibit C p.2). Two years ago, on August 1, 2013, the reservoir level at Oahe was 1602.3, more than ten feet lower than today, and storing 2 million acre-feet less water in the reservoir. (Exhibit C, p.3).

The dispersal capacity of the reservoir varies significantly, so the risk from a major release will likewise vary. This requires more study.

Moreover, upon a release from Dakota Access Pipeline into the Missouri River, toxic constituents in the crude could settle in the sediments on the riverbed. The management of Missouri River water flows by the Corps of Engineers has significantly and permanently disrupted the patterns of erosion and sedimentation. The Missouri River crossing of the Dakota Access Pipeline is immediately upstream from the mouth of the Cannon Ball River. During periods of low water, the sediment at the confluence of the Cannon Ball and Missouri is scoured and deposited downstream.

On November 23, 2003, the deposition of such sediment downstream from the confluence silted over the Fort Yates water treatment plant on the Standing Rock Indian Reservation. The EPA issued a public health advisory and boil water order for three Standing Rock Reservation communities. The water system was inoperative for 10 days. Dialysis patients at the Fort Yates Public Health clinic were forced to travel to Bismarck for treatment during this time. *See Water Problems on the Standing Rock Indian Reservation, Hearing Before the S. Comm. on Indian Affairs, 108th Cong. (2004).*

The development of the Missouri River main stem dams by the Corps of Engineers under the Pick-Sloan program has already harmed the environment and public health on the Indian Reservations along the Missouri River. The Dakota Access Pipeline will exacerbate this. A release of oil could result in toxic constituents in the sediments and in fish tissue at Oahe Reservoir. This could impact drinking water intakes, public health, and the trophy walleye fishery on the Standing Rock and Cheyenne River Indian Reservations and in non-Indian communities along Lake Oahe.

Even without a release of oil, the Dakota Access Pipeline affects all communities in South Dakota, because the pace the oil development in the Williston Basin has put tremendous demand on the region's water resources. In order to secure water for the development of oil and gas, the Corps of Engineers is attempting to impose strict limits on future municipal and industrial (M & I) water depletions from the Missouri River main stem reservoirs. In August 2012, the Corps released Draft Environmental Assessments for "Surplus Water" for each of the main stem reservoirs in South Dakota. The reports identify limits to future municipal water uses from the Missouri River, totaling 172,917 acre-feet for all of South Dakota, including the Indian Reservations.<http://www.nwo.usace.army.mil/missions/civilworks/planning/planningprojects.aspx> (See Exhibit D). The draft reports give no consideration to Tribal reserved water rights, nor to the authority of the South Dakota Department of Environment and Natural Resources to implement South Dakota law to the Missouri River outside of the Reservations. For these reasons, the Tribes oppose the Surplus Water Reports, and Attorney General Jackley has publicly threatened to initiate legal action against the Corps of Engineers.

In any event, the pace of oil and gas development in the Bakken imposes demands on the waters of the Missouri Basin in a manner that jeopardizes the future water uses of all communities along the Missouri River in South Dakota. This testimony is presented on behalf of the Indigenous Environmental Network and Dakota Rural Action to highlight the risk to South Dakota communities and their water from the Dakota Access Pipeline. These risks may be significant, they fluctuate depending on conditions, and they have not been adequately evaluated. Accordingly, the permit should be denied.

Peter Capossela

Peter Capossela

Peter Capossela, Esq.
Post Office Box 10643
Eugene, Oregon 97440
541/505-4883
pcapossela@nu-world.com

Introduction

Currently manage solo law firm (1992-present), focusing on federal Indian law, environmental law, and legislation. Previously worked as staff attorney at Nevada Legal Services Indian-Rural Office (1991-1992), and Standing Rock Sioux Tribe (1988-1991). Obtained law degree from University of Oregon School of Law in 1988.

Professional

Oregon State Bar (Indian Law Section).

Education

J.D., University of Oregon School of Law, May, 1988
B.A., University of Oregon, June, 1983

Experience

Private Law and Consulting Practice, Waltherville, Sandy and Eugene Oregon (1992-present)

Engage in federal litigation, legislative advocacy in Congress and administrative advocacy in agency rulemakings and appeals.

Assist Indian Tribes on land use and jurisdiction, water rights, and the protection of cultural and environmental resources. Provide counsel to non-profit organizations on formation, governance, grants and operations.

Oglala Lakota College, Graduate Program, Environmental Studies, Kyle, S.D. (2007)

Supervised graduate seminar on Advanced Environmental Policy, and conducted review of final projects and dissertations for Masters of Science candidates in Environmental Studies.

Nevada Legal Services, Indian-Rural Office, Carson City, Nevada (1991-1992)

Staff attorney in legal services' office, representing low income clients on Indian law, Veterans benefits and housing issues.

Standing Rock Sioux Tribe, Fort Yates, North Dakota (1988-1991)

Staff attorney for Indian Tribe, responsible for legislation, Congressional appropriations, federal grants and contracts, and administrative appeals.

Multnomah County Legal Aid Service, Inc., Portland, Oregon (1986-1987)

Legal extern performing legislative advocacy in 1987 session of the Oregon legislature, in support of welfare reform and human services funding.

Selected Professional Accomplishments

- *Standing Rock Sioux Tribe v. U.S. Army Corps of Engineers*, CV 00-1023 (D.S.D. 2000), injunctive relief from Corps of Engineers' water releases eroding burial site of the historical Chief Mad Bear, resulting in permanent protection of site.
- Legislative counsel for key provisions of the *Indian Land Leasing Act*, to provide for USDA debt relief to Indian Tribes. (Public Law 109-221, 120 Stat. 341, May 12, 2006).
- Legal counsel to a Tribal negotiating team for the enactment of the *Three Affiliated Tribes and Standing Rock Sioux Tribe Equitable Compensation Act of 1992*, which compensated the Standing Rock Sioux Tribe \$90.6 million for damages suffered upon construction of a flood control project. (Public Law 102-575, 106 Stat. 4730, October 30, 1992).
- Received *Certificate of Special Recognition* from the Administrator, Office of Federal Procurement Policy, for "Outstanding and innovative work under the Audit Alternative Dispute Resolution Program." (June 19, 2007). Awarded for role as legal counsel in the settlement of \$13 million contract dispute before the federal Board of Civilian Contract Appeals.

Publications

Impacts of the Army Corps of Engineers' Pick-Sloan Program on the Indian Tribes of the Missouri River Basin, *Journal of Environmental Law and Litigation*, 30:143 (2015)

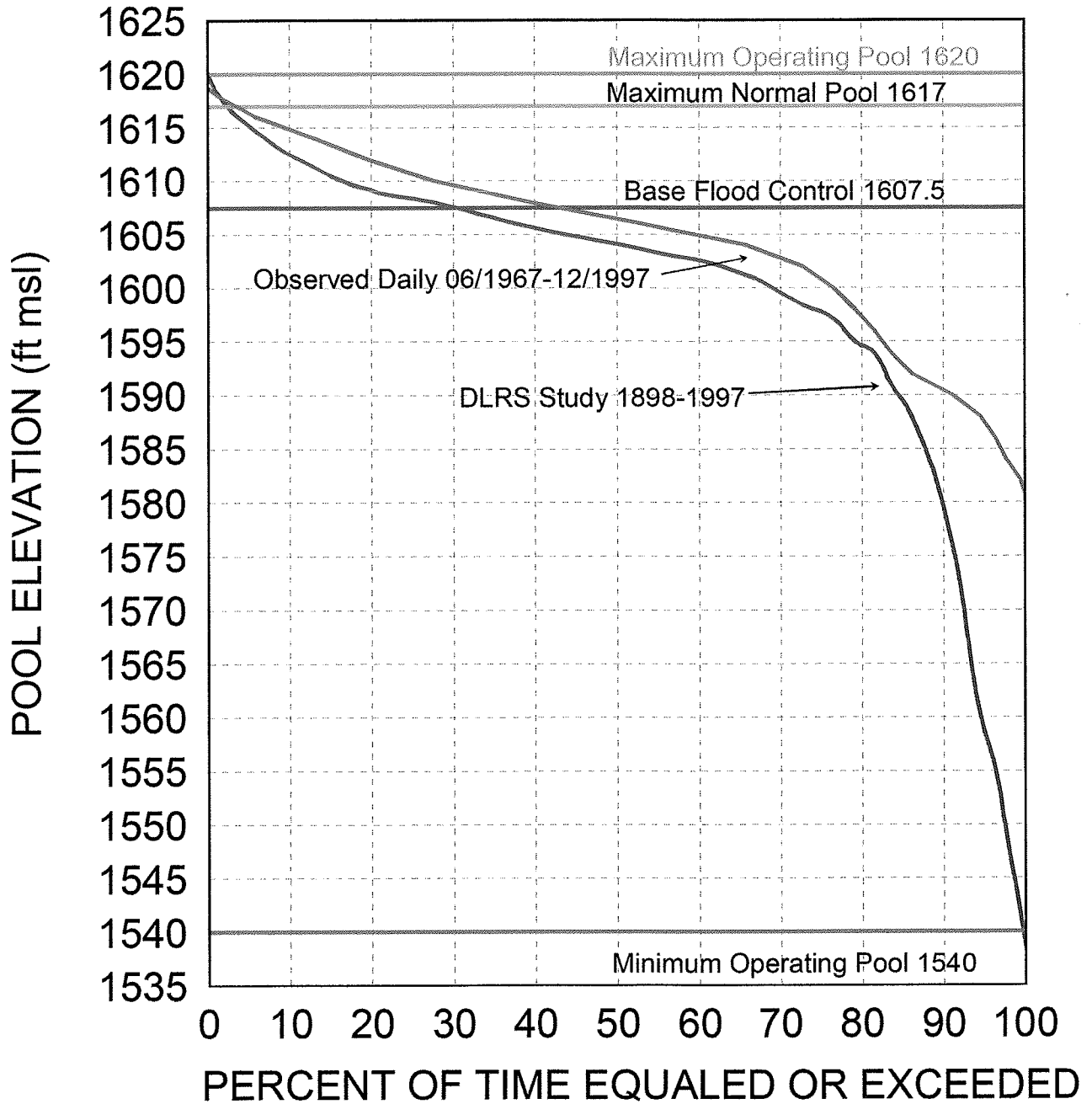
Indian Reserved Water Rights in the Missouri River Basin, *Great Plains Natural Resources Journal*, 6:131 (2002).

Professional Presentations

Presenter at numerous law and continuing education conferences on Native American rights, environmental justice and natural resources law and policy.

LAKE OAHE

POOL DURATION RELATIONSHIP



Missouri River Basin
Oahe Dam Pool Elevation Duration
U.S. ARMY ENGINEER DIVISION, NORTHWESTERN
CORPS OF ENGINEERS, OMAHA, NEBRASKA
March 2004



US Army Corps
of Engineers
Northwestern Division

U.S. Army Corps of Engineers

Missouri River Basin

Mainstem and Tributary Reservoir Bulletin

Project Data Date/Time: 3/1/15 12:00 AM

03/01/15 11:12 PM

Project	Project Information				Current Data					Occupied Storage		
	Elevations (ft msl)		Storage (ac-ft)		Elevation (ft msl)	Dly Elev. Change	Storage (ac-ft)	Inflow (dsf)	Release (dsf)	MP (%)	FC (ac-ft)	FC (%)
	MP	FC	MP	FC								
MRR - Missouri River Mainstem Projects												
Fort Peck	2234.0	2250.0	14,788,340	18,462,840	2235.21		15,045,000	8,000	7,000	100.0	256660	7.0
Garrison	1837.5	1854.0	17,744,640	23,451,300	1838.81	-0.02	18,132,000	12,000	22,900	100.0	387360	6.8
Oahe	1607.5	1620.0	18,667,635	22,982,900	1608.17	-0.05	18,877,000	17,000	22,900	100.0	209365	4.9
Big Bend	1420.0	1423.0	1,631,474	1,810,414	1420.36	0.40	1,653,000	17,000	4,800	100.0	21526	12.0
Fort Randall	1350.0	1375.0	3,000,732	5,293,473	1349.71	0.13	2,978,000	20,000	16,000	99.2		
Gavins Point	1204.5	1210.0	295,406	428,033	1208.85	-0.04	347,000	18,000	19,000	100.0	51594	38.9
System Totals							57,032,000			100.0		5.7
NWO - USBR Section 7 Projects												
Tiber	2993.0	3012.5	925,649	1,328,723	2987.12	-0.05	824,509	200	599	89.1		
Clark Canyon	5546.1	5560.4	174,367	253,000	5532.24	0.07	109,465	176	31	62.8		
Canyon Ferry	3797.0	3800.0	1,891,888	1,992,977	M	M	M	M	4,930	100.0	#VALUE!	###
Boysen	4725.0	4732.2	741,594	892,000	4721.05	-0.04	667,141	565	931	90.0		
Buffalo Bill	5393.5	5393.5	646,565	644,000	5369.19	-0.04	462,288	223	366	71.5		
Yellowtail	3640.0	3657.0	1,020,573	1,278,396	3629.38	-0.03	905,703	2,820	2,957	88.7		
Jamestown	1431.0	1454.0	31,510	221,000	1429.55		27,282			86.6		
Heart Butte	2064.5	2094.5	67,142	214,000	2064.22	-0.14	66,221	113	345	98.6		
Keyhole	4099.3	4111.5	194,000	334,000	4097.58	-0.01	172,979		-44	89.2		
Pactola	4580.2	4621.5	55,972	99,000	4576.51	-0.04	52,865	35	52	94.4		
Shadehill	2272.0	2302.0	120,172	350,000	2268.45	-0.03	103,203	8	76	85.9		
Glendo	4635.0	4653.0	517,485	790,000	M	M	M	M	M	100.0	#VALUE!	###
NWO - USACE Tributary Projects												
Bowman-Haley	2754.8	2777.0	18,765	91,482	2752.43		13,794	41	41	73.5		
Pipestem	1442.5	1496.3	8,944	142,107	1442.04		7,977	11	11	89.2		
Chatfield	5432.0	5500.0	27,428	234,207	5431.97	-0.01	27,034	54	61	98.6		
Cherry Creek	5550.0	5612.1	12,805	133,634	5550.31	-0.04	12,823	20	M	100.0	18	0.0
Bear Creek	5558.0	5635.5	1,882	30,586	5558.50	-0.03	1,878	14	M	99.8		
Papio #11	1121.0	1142.0	3,054	16,907	1121.30		M			100.0	#VALUE!	###
Papio #16	1104.0	1121.0	1,211	4,782	1103.92		1,131			93.4		
Papio #18	1110.0	1128.2	2,916	10,512	1110.22		2,837	3	3	97.3		
Papio #20	1095.8	1113.1	2,569	8,611	1095.91		2,328			90.6		
NWK - Tributary Projects												
Bonny	3672.0	3710	41,340	170,160	M	M	M	M	M	100.0	#VALUE!	###
Swanson	2752.0	2773.0	112,285	246,291	M	M	M	M	M	100.0	#VALUE!	###
Enders	3112.3	3127.0	42,922	72,958	M	M	M	M	M	100.0	#VALUE!	###
Hugh Butler	2581.8	2604.9	36,225	85,089	M	M	M	M	M	100.0	#VALUE!	###
Harry Strunk	2366.1	2386.2	34,649	87,366	M	M	M	M	M	100.0	#VALUE!	###
Norton	2304.3	2331.4	34,509	133,739	M	M	M	M	M	100.0	#VALUE!	###
Harlan County	1946.0	1973.5	317,687	814,111	1932.76	0.04	166,488	M	M	52.4		
Lovewell	1582.6	1595.3	35,686	86,140	M	M	M	M	M	100.0	#VALUE!	###
Milford	1144.4	1176.2	388,816	1,145,526	1142.90		350,504	M	M	90.1		
NWK - Lower Kansas River Basin												
Cedar Bluff	2144.0	2166.0	172,451	364,342	M	M	M	M	M	100.0	#VALUE!	###
Kanopolis	1463.0	1508.0	49,470	418,935	1459.86	0.31	39,314	M	M	79.5		
Wilson	1516.0	1554.0	242,528	772,732	1507.72		169,872	M	M	70.0		
Kirwin	1729.3	1757.3	98,422	313,327	1715.55		42,696	M	M	43.4		
Webster	1892.5	1923.7	76,365	259,572	1871.00	0.01	18,936	M	M	24.8		
Waconda	1455.6	1488.3	219,420	942,408	1453.40	-0.01	192,830	M	M	87.9		
Tuttle Creek	1075.0	1136.0	280,137	2,150,872	1076.35	-0.02	272,025	M	M	97.1		
Perry	891.5	920.6	200,004	722,486	891.69	-0.08	201,958	M	M	100.0	1954	0.4
Clinton	875.5	903.4	125,334	394,227	874.56	0.02	112,053	M	M	89.4		
NWK - Metro - Kansas City Area												
Blue Springs	802.0	820.3	10,888	26,557	802.27	0.02	11,085	M	M	100.0	197	1.3
Longview	891.0	909.0	22,134	46,944	889.89	0.01	21,164	M	M	95.6		
Smithville	864.2	876.2	141,744	243,538	862.49	0.01	129,908	M	M	91.6		
NWK - Chariton River Basin												
Rathbun	904.0	926.0	221,966	571,421	904.37	-0.04	225,632	M	M	100.0	3666	1.0
Long Branch	791.0	801.0	34,189	64,516	789.05	-0.04	29,711	M	M	86.9		
NWK - Osage River Basin												
Pomona	974.0	1003.0	64,208	240,331	972.06	0.01	48,134	M	M	75.0		
Melvern	1036.0	1057.0	152,051	360,258	1034.01	0.01	136,424	M	M	89.7		
Hillsdale	917.0	931.0						M	M	94.7		
Pomme de Terre	839.0	874.0						M	M	91.1		
Stockton	867.0	892.0						M	M	89.7		
Harry S. Truman	706.0	739.6	1,111					M	M	100.0	15920	0.4
Bagnell	660.0	665.0	1,111					M	M	100.0	#VALUE!	###

Peter Capossela
Rebuttal Testimony
Exhibit C

004210

MISSOURI RIVER REGION
DAILY RIVER BULLETIN

14 AUG 2013

STATION		MILES ABOVE MO R. MOUTH (1960)	ELEV DATUM FEET MSL	FLOOD STAGE FEET	GAGE READ FEET	24 HR CHANGE FEET	EST DISCH CFS	STORE 1000 AC FT	24 HR PRECIP INCH	TEMP	
										HI	LO
MAIN STEM RESERVOIRS											
FORT PECK	POOL	1771.6			2225.8	-0.0	6000	13146	0.01	85	61
RES	TW						7900	2480	MWH		
GARRISON	POOL	1389.9			1835.4	-0.1	14000	17126	0.00	76	53
RES	TW						19200	5722	MWH		
OAHE	POOL	1072.3			1602.3	0.1	21000	17085	0.00		
RES	TW						17100	4955	MWH		
BIG BEND	POOL	987.4			1420.5	-0.1	18000	1650	0.00	77	61
RES	TW						20000	2368	MWH		
FORT RANDALL	POOL	880.0			1356.2	0.0	21000	3516	0.00	79	67
RES	TW						19800	4193	MWH		
GAVINS POINT	POOL	811.1			1206.3	0.0	21000	333	0.00	78	61
RES	TW						21000	1910	MWH		
								52856			
								-21			
								21628	MWH		
SYSTEM-STORAGE											
-CHANGE											
-GENERATION											
SELECTED TRIBUTARY RESERVOIRS											
CANYON FERRY	POOL	2252.8			3786.8	-0.1	1270	1563			
RES	TW						3001				
HARRY S TRUMAN	POOL	175.1			713.2	0.1	30000	1659	0.00		
RES	TW						26865	2471	MWH		
BAGNELL	POOL	81.7			658.8	-0.2	28947	1861	0.00		
RES	TW						37182				
SELECTED RIVER GAGES											
YELLOWSTONE RIVER											
CORWIN SPRINGS		2113.0	5079.1	11	2.2	-0.0	1940				
LIVINGSTON, MT.		2063.0	4542.5	8					0.00	88	50
BILLINGS, MT.		1928.0	3081.4	13	2.6	-0.0	2600		0.00	86	62
MILES CITY, MT		1763.0	2330.2	13	3.0	-0.1	4950		0.00	83	61
SIDNEY, MT		1612.0	1881.3	19	3.8	0.0	3640				
MISSOURI RIVER											
VIRGELLE, MT.		2033.0	2507.5	17	3.0	-0.0	5040				
WOLF POINT, MT		1701.0	1968.6	23	11.2	0.2	8890		0.00	83	58
CULBERTSON, MT		1621.0	1883.4	19	3.4	-0.0	8030				
WILLISTON, N.D.		1553.0	1830.2	20					0.20	79	57
BISMARCK, N.D.		1315.0	1618.3	14	4.3	-0.0	18899		0.00	81	55
PIERRE, S.D.		1067.0	1414.3	13	6.3	-0.0			0.16	80	61
YANKTON, S.D.		806.0	1139.7	20	11.0	0.0	20983		0.00	77	54
JAMES RIVER											
SCOTLAND, S.D.		33.0	1168.5	13	7.3	-0.3	1540				
MISSOURI RIVER											
PONCA, NE.		751.0	1080.0	24	8.9	0.2					
BIG SIOUX RIVER											
AKRON, IA.		54.0	1118.9	16	6.7	-0.5	1110				
MISSOURI RIVER											
SIOUX CITY, IA.		732.0	1057.0	30	10.2	0.2	24141				
DECATUR, NE.		691.0	1010.0	35	19.3	0.2	24004				
BLAIR, NE.		648.0	977.3	26	11.3	0.0					
OMAHA, NE.		616.0	948.2	29	11.7	-0.1	24300		0.00	83	60
PLATTE RIVER											

004211

LOUISVILLE, NE.	17.0	1007.1	9	2.9	0.1	3192			
MISSOURI RIVER									
PLATTSMOUTH, NE.	592.0	928.3	26	13.2	-0.2				
NEBRASKA CITY, N	563.0	905.4	18	7.5	-0.1	27200			
BROWNVILLE, NE.	535.0	860.0	33	23.0	0.0				
RULO, NE.	498.0	837.2	17	6.2	-0.1	28927			
ST. JOSEPH, MO.	448.0	788.2	17	5.0	-0.2	31500	0.01	82	59
KANSAS RIVER									
WAMEGO, KS.	127.0	950.8	19	7.3	-0.5	8000			
LECOMPTON, KS.	65.0	821.8	17	6.3	1.0	11200			
DESOTO, KS.	30.0	753.8	26	8.6	0.8	10400			
MISSOURI RIVER									
KANSAS CITY, MO.	366.0	706.4	32	9.7	-0.1	39800	0.00	81	63
NAPOLEON	329.0	680.2	17						
WAVERLY, MO.	293.0	646.0	20	10.4	-0.0	41037			
GRAND RIVER									
SUMNER, MO.	41.0	631.3	26	7.4	-0.1	238			
MISSOURI RIVER									
GLASGOW, MO.	226.0	586.5	25	10.9	-0.4				
BOONVILLE, MO.	197.0	565.4	21	7.1	-0.7	44247			
JEFFERSON CITY	144.0	520.2	23	7.1	-0.5				
OSAGE RIVER									
ST THOMAS	35.0	525.7	23	13.2	-0.4	34599			
GASCONADE RIVER									
RICH FOUNTAIN, M	53.0	553.7	20	10.1	-8.0	13300			
MISSOURI RIVER									
HERMANN, MO.	98.0	481.6	21	15.5	-0.9	124983			
ST CHARLES	28.0	413.5	25	19.5	-0.7		0.00	79	51
MISSISSIPPI RIVER									
ST. LOUIS, MO.	1144.0	379.9	30	11.2	-1.8	202996	0.00	80	57

MRR DAILY BULLETIN 14 AUG 2013

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US Army Corps
of Engineers
Northwestern Division

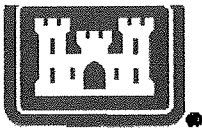
U.S. Army Corps of Engineers

Missouri River Basin

Daily River Bulletin

Bulletin Updated: 14Aug2015 07:13

STATION	Miles above Missouri R Mouth (1960)	Elev Datum (ft msl)	Flood Stage (feet)	Gage Reading (feet)	24-Hr Change (feet)	Estimated Discharge In/Out (cfs)	Actual Stor/Gen (KAF / Mwh)	24-Hr Precip (in)	Air Temp (deg F)	
									Hi	Lo
Missouri River Mainstem Projects as of Midnight										
Fort Peck	1771.6			2235.9	0.0	M	0 2537	0.00		
Garrison	1389.9			1843.6	0.0	M	0 6312	0.00	94	67
Oahe	1072.3			1613.1	-0.1	M	0 7719	0.00		
Big Bend	987.4			1420.1	-0.2	M	0 3158	0.04	88	74
Fort Randall	880.0			1357.1	0.3	M	0 5613	0.00	88	71
Gavins Point	811.1			1206.1	-0.1	M	0 2402	0.00	88	69
				M			System Storage Storage Change Daily Generation	0 KAF -61,034 KAF M Mwh		
Selected Tributary Reservoirs as of Midnight										
Canyon Ferry	2252.8			3790.1	-0.2	M	1471 3887	1666	0.00	
Harry S Truman	175.1			708.0	-0.2	M	1300 M	M	0.00	
Bagnell	81.7			M	-659.5	M	M 0	M	0.00	
Selected River Gaging Stations as of 6:00 A.M.										
Yellowstone River										
Corwin Springs, MT	2113.0	5079.1	11	M	-2.3	M				
Livingston, MT	2063.0	4542.5	9.5	M	-2.6	M		M	M	M
Billings, MT	1928.0	3081.4	13.5	M	-3.1	M		M	M	M
Miles City, MT	1763.0	2330.2	13	M	0.0	M		M	M	M
Sidney, MT	1612.0	1881.3	19	M	-3.8	M				
Missouri River										
Virgelle, MT	2033.0	2507.5	17	M	-3.3	M				
Wolf Point, MT	1701.0	1958.6	23	M	-11.3	M		M	M	M
Culbertson, MT	1621.0	1883.4	19	M	-3.4	M				
Williston, ND	1553.0	1830.2	22	M	-15.5	M		M	M	M
Bismarck, ND	1315.0	1618.3	14.5	M	-5.2	M		M	M	M
Pierre, SD	1067.0	1414.3	13	M	-7.1	M		M	M	M
Yankton, SD	806.0	1139.7	20	M	-11.8	M		M	M	M
James River										
Scotland, SD	33.0	1168.5	13	M	-5.3	M				
Missouri River										
Ponca, NE	751.0	1080.0	20	M	-10.9					
Big Sioux River										
Akron, IA	54.0	1118.9	16	9.3	1.0	2230				
Missouri River										
Sioux City, IA	732.0	1057.0	30	12.4	0.2	30090		M	M	M
Decatur, NE	691.0	1010.0	35	20.8	0.0	29844				
Blair, NE	648.0	977.3	26.5	14.1	0.0					
Omaha, NE	616.0	948.2	29	14.7	-0.1	32764		M	M	M
Platte River										
Louisville, NE	17.0	1007.1	9	M	-3.2	M				
Missouri River										
Plattsmouth, NE	592.0	928.3	26	M	-15.8					
Nebraska City, NE	563.0	905.4	18	10.5	0.0	39462				
Brownville, NE	535.0	860.0	33	M	-26.7					
Rulo, NE	498.0	837.2	17	M	-10.3	M				
St. Joseph, MO	448.0	788.2	17	M	-9.8	M		M	M	M
Kansas River										
Wamego, KS	127.0	950.8	19	M	-5.5	M				
Lecompton, KS	65.0	821.8	17	M	-3.9	M				
Desoto, KS	30.0	753.8	26	M	-6.5	M				
Missouri River										
Kansas City, MO	366.0	706.4	32	M	-14.3	M		M	M	M
Napoleon, MO	329.0	680.2	17	M	-11.8					
Waverly, MO	293.0	646.0	20	M	-15.4	M				
Grand River										
Sumner, MO	41.0	631.3	26	M	-17.5	M				
Missouri River										
Glasgow, MO	226.0	586.1	25	M	-19.3					
Boonville, MO	197.0	565.4	21	M	-16.3	M				
Jefferson City, MO	144.0	520.1	23	M	-16.2					
Osage River										
St. Thomas, MO	35.0	525.7	23	M	-7.3	M				
Gasconade River										
Rich Fountain, MO	53.0	553.7	20	M	-5.8	M				
Missouri River										
Hermann, MO	98.0	481.6	21	M	-16.6	M				
St. Charles, MO	28.0	413.7	25	20.3	0.6			M	M	M
Mississippi River										
St. Louis, MO	1144.0	379.9	30	17.7	1.4	287000		M	004213	M



US Army Corps of Engineers
BUILDING STRONG

Missouri River Mainstem Reservoirs

Surplus Water Reports

Summary

1. Water supply demand analysis

Reservoir	Existing Demand* (AF/Year)	Projected Demand	Total Demand	Equivalent Storage
Ft. Peck Lake	6,302	630	6,932	17,816
Lake Oahe	52,106	5,211	57,317	147,305
Lake Sharpe	56,607	5,661	62,268	160,028
Lake Francis Case	25,430	2,543	27,973	71,890
Lewis and Clark Lake	25,843	2,584	28,427	73,058

*Does not include specifically authorized Bureau of Reclamation Projects

2. Storage-yield analysis

- Dividing the carryover multiple use storage (39 million acre-feet) by the net yield (15.2 million acre-feet) results in a storage-yield ratio of 2.57.

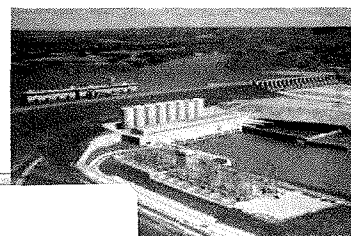
3. Analysis of alternatives to meet user demands

- Temporarily provide water from storage dedicated to other authorized purposes
- Utilize water from upstream and downstream source (Missouri free flowing segments)
- Groundwater withdrawal
- Other surface water sources
- Conservation/reuse

4. Cost/price for storage determination

Reservoir	Cost per AF of Yield**	Cost per AF of Storage
Ft. Peck Lake	\$38.59	\$15.02
Lake Oahe	\$17.19	\$6.69
Lake Sharpe	\$36.65	\$14.26
Lake Francis Case	\$51.86	\$20.18
Lewis and Clark Lake	\$174.66	\$67.96

**Pending completion of rule-making to establish a nationwide policy for surplus water uses under Section 6, surplus water agreements would be entered into at no cost.



Peter Capossela
Rebuttal Testimony
Exhibit D

004214

CERTIFICATE OF SERVICE

I hereby certify that true and correct copies of Prefiled Rebuttal Testimony of Peter Capossela along with exhibits and a Certificate of Service were served electronically to the Parties listed below, on the 14th day of August, 2015.

Ms. Patricia Van Gerpen
Executive Director
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
patty.vangerpen@state.sd.us
(605) 773-3201 - voice

Ms. Kristen Edwards
Staff Attorney
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
Kristen.edwards@state.sd.us
(605) 773-3201 - voice

Mr. Brian Rounds
Staff Analyst
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
brian.rounds@state.sd.us
(605) 773-3201- voice

Mr. Darren Kearney
Staff Analyst
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
darren.kearney@state.sd.us
(605) 773-3201 - voice

Mr. Brett Koenecke - representing Dakota Access, LLC
May, Adam, Gerdes and Thompson, LLP
PO Box 160
Pierre, SD 57501
Brett@mayadam.net

(605) 224-8803 - voice
(605) 224-6289 - fax

Ms. Kara Semmler - representing Dakota Access, LLC
May, Adam, Gerdes and Thompson, LLP
PO Box 160
Pierre, SD 57501
kcs@magt.com
(605) 224-8803 - voice
(605) 224-6289 - fax

Mr. Tom Siguaw
Senior Project Director - Engineering
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
tom.siguaw@energytransfer.com
(713) 989-2841 - voice
(713) 989-1207 - fax

Mr. Keegan Pieper
Associate General Counsel
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
keegan.pieper@energytransfer.com
(713) 989-7003 - voice
(713) 989-1212 - fax

Mr. Stephen Veatch
Senior Director - Certificates
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
Stephen.veatch@energytransfer.com
(713) 989-2024 - voice
(713) 989-1205 - fax

Mr. Joey Mahmoud
Senior Vice President - Engineering
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
Joey.mahmoud@energytransfer.com
(713) 989-2710 - voice
(713) 989-1207 - fax

Mr. Jack Edwards
Project Manager
Dakota Access, LLC
4401 S. Technology Dr.
South Suite
Sioux Falls, SD 57106
Jack.edwards@energytransfer.com
(844) 708-2639 - voice

Ms. Jennifer Guthmiller
McPherson County Auditor
PO Box 390
Leola, SD 57456
mcpersonaud@valleytel.net
(605) 439-3314 - voice

Mr. Keith Schurr
Edmunds County Auditor
PO Box 97
Ipswich, SD 57451
Keith.schurr@state.sd.us
(605) 426-6762 - voice

Ms. Kelly Toennies
Faulk County Auditor
PO Box 309
Faulkton, SD 57438
Kelly.toennies@state.sd.us
(605) 598-6224 - voice

Ms. Theresa Hodges
Spink County Auditor
210 E. Seventh Ave.
Redfield, SD 57469
spinkcoauditor@nrctv.com
(605) 472-4580 - voice

Ms. Jill Hanson
Beadle County Auditor
Suite #201
450 Third St. SW
Huron, SD 57350
auditor@beadlesd.org
(605) 353-8400 - voice

Ms. Jennifer Albrecht
Kingsbury County Auditor
PO Box 196
DeSmet, SD 57231
Jennifer.albrecht@state.sd.us
(605) 854-3832 - voice

Ms. Susan Connor
Miner County Auditor
PO Box 86
Howard, SD 57349
minerauditor@minercountysd.org
(605) 772-4671 - voice

Ms. Roberta Janke
Lake County Auditor
200 E. Center St.
Madison, SD 57042
lakeauditor@lakecountysd.com
(605) 256-7600 - voice

Ms. Geralyn Sherman
McCook County Auditor
PO Box 190
Salem, SD 57058
Geralyn.sherman@state.sd.us
(605) 425-2791 - voice

Mr. Bob Litz
Minnehaha County Auditor
415 N. Dakota Ave.
Sioux Falls, SD 57104
blitz@minnehahacounty.org
(605) 367-4220 - voice

Ms. Sheila Hagemann
Turner County Auditor
PO Box 370
Parker, SD 57053
turcoaud@iw.net
(605) 297-3153 - voice

Ms. Marlene Sweeter
Lincoln County Auditor
104 N. Main St.
Canton, SD 57013

auditor@lincolncountysd.org
(605) 764-2581 - voice

Ms. Lisa Schaeffbauer
Campbell County Auditor
PO Box 37
Mound City, SD 57646
campbellcommission@yahoo.com
(605) 955-3366 - voice

Ms. Karla Engle
Special Assistant Attorney General
South Dakota Department of Transportation
700 E. Broadway Ave.
Pierre, SD 57501-2586
karla.engle@state.sd.us
(605) 773-3262 - voice

Mr. Scott Pedersen
Chairman
Lake County
200 E. Center St.
Madison, SD 57042
lakegovt@lakecountysd.com
(605) 256-7600 - voice

Mr. Chris S. Giles
Attorney
Lake County States Attorney
200 E. Center St.
Madison, SD 57042
Chris.Giles@lakecountysd.com
(605) 256-7630 - voice

Mr. Steve Harper
General Manager
WEB Water Development Association, Inc.
PO Box 51
Aberdeen, SD 57402
sharper@webwater.org
(605) 229-4749 - voice

Mr. Randy Kuehn
17940 389th Ave.
Redfield, SD 57469

rlkfarms@gmail.com
(605) 472-1492 - voice

Mr. Jim Schmidt
Chairman
Lincoln County Board of Commissioners
104 N. Main, Ste. 110
Canton, SD 57013-1703
Auditor@lincolncountysd.org
(605) 764-2581

Mr. Michael F. Nadolski - Representing Lincoln County Board of Commissioners
Attorney
Lincoln County
Ste. 200
104 N. Main
Canton, SD 57077
mnadolski@lincolncountysd.org
(605) 764-5732 - voice
(605) 764-2931 - fax

Mr. Bret Merkle - Representing Pente Farms, LLC; KKKP Property, LLLP; Pederson
Ag, LLC; Calvin Schreiber; DLK&M, LLC; Jean Osthus; and Daniel & Marcia Hoiland
Merkle Law Firm
PO Box 90708
Sioux Falls, SD 57109-0708
bret@merklelaw.com
(605) 339-1420 - voice

Ms. Cindy Heiberger
Commission Chairman
Minnehaha County
415 N. Dakota Ave.
Sioux Falls, SD 57104
cjepsen@minnehahacounty.org
(605) 367-4220 - voice

Mr. Kersten Kappmeyer
Attorney
Minnehaha County
415 N. Dakota Ave.
Sioux Falls, SD 57104
kkappmeyer@minnehahacounty.org
(605) 367-4226 - voice
(605) 367-4306 - fax

Mr. Glenn J. Boomsma - Representing: Peggy A. Hoogestraat, Kevin J. Schoffelman,
Linda Goulet, Corlis Wiebers, Mavis Parry, Shirley Oltmanns, Janice E. Petterson,
Marilyn Murray, Delores Andreessen Assid, Joy Hohn, and Orrin E. Geide
Attorney

Breit Law Office, P.C.
606 E. Tan Tara Circle
Sioux Falls, SD 57108
glenn@breitlawpc.com
(605) 336-8234 - voice
(605) 336-1123 - fax

Ms. Peggy A. Hoogestraat
27575 462nd Ave.
Chancellor, SD 57015
gardengalpeggy@gmail.com
(605) 647-5516 - voice

Ms. Joy A. Hohn
46178 263rd St.
Hartford, SD 57033
rjnchohn@gmail.com
(605) 212-9256 - voice

Ms. Marilyn J. Murray
1416 S. Larkspur Trl.
Sioux Falls, SD 57106
murraymal@sio.midco.net
(605) 321-3633 - voice

Mr. Larry A. Nelson - Representing: City of Hartford
Frieberg, Nelson and Ask, L.L.P.
PO Box 38
Canton, SD 57013
lnelson@frieberglaw.com
(605) 987-2686 - voice

Ms. Teresa Sidel
City Administrator
City of Hartford
125 N. Main Ave.
Hartford, SD 57033
cityhall@hartfordsd.us
(605) 528-6187 - voice

Ms. Linda Glaeser
Manager
Rocky Acres Land Investment, LLC
27324 91st Ave. E.
Graham, WA 98338
lglaeser@seattlecca.org
lmglaeser@wwdb.org
(253) 670-1642 - voice

Ms. Linda Goulet
27332 Atkins Pl.
Tea, SD 57064
45Lgoulet@gmail.com
(605) 359-3822 - voice

Mr. Dale E. Sorenson
Dale E. Sorenson Life Estate
45064 241st St.
Madison, SD 57042
a77man@msn.com
(605) 480-1386 - voice

Ms. Kimberly Craven - Representing Dakota Rural Action and Indigenous
Environmental Network (IEN)
3560 Catalpa Way
Boulder, CO 80304
kimecraven@gmail.com
(303) 494-1974 - voice

Ms. Sabrina King
Community Organizer
Dakota Rural Action
518 Sixth Street, #6
Rapid City, SD 57701
sabrina@dakotarural.org
(605) 716-2200 - voice

Mr. Frank James
Staff Director
Dakota Rural Action
PO Box 549
Brookings, SD 57006
fejames@dakotarural.org
(605) 697-5204 - voice
(605) 697-6230 - fax

Ms. Debra K., Mr. Duane H. & Mr. Dennis S. Sorenson
24095 451st Ave.
Madison, SD 57042
stubbyfarmer@yahoo.com
(605) 480-1370 - Debra Sorenson - voice
(605) 480-1162 - Duane Sorenson - voice
(605) 480-1055 - Dennis Sorenson - voice

Mr. Douglas Sorenson
24095 451st Ave.
Madison, SD 57042
plowboy@svtv.com
(605) 480-1385 - voice

Mr. William Haugen
Haugen Investments LP
PO Box 545
Hartford, SD 57033
wh401889@hotmail.com
(605) 359-9081 - voice

Mr. Phillip Fett
PO Box 572
Lennox, SD 57039
vonfett529@gmail.com
(605) 366-7155 - voice

Mr. Orrin E. Geide
46134 263rd St.
Hartford, SD 57033
(605) 261-4815 - voice

Ms. Shirley M. Oltmanns
26576 466th Ave.
Sioux Falls, SD 57106
ssoltm@gmail.com
(605) 941-0005 - voice

Mr. Bradley F. Williams
1044 Overlook Rd.
Mendota Heights, MN 55118
bwilliams@bestlaw.com
(612) 414-4950 - voice

Mr. Craig L. & Ms. Dotta-Jo A. Walker
733 NE 15th St.

Madison, SD 57042
court_walker@hotmail.com
(605) 256-0263 - voice

Mr. Kevin J. Schoffelman
712 W. Fourth Ave.
Lennox, SD 57039
klschoff@outlook.com
(605) 310-7062 - voice

Ms. Diane Best
Attorney
City of Sioux Falls
224 W. Ninth St.
Sioux Falls, SD 57117-7402
dbest@siouxfalls.org
(605) 367-8600 - voice

Mr. Charles J. Johnson
45169 243rd St.
Madison, SD 57042
c-bjohnson@svtv.com
(605) 270-2665 - voice

Ms. Janice E. Petterson
6401 S. Lyncrest Ave., Apt. 307
Sioux Falls, SD 57108
grmjanp@sio.midco.net
(605) 201-6897 - voice

Ms. Corliss F. Wiebers
607 S. Elm St.
PO Box 256
Lennox, SD 57039
wiebersco@gmail.com
(605) 647-2634 - voice

Mr. Paul A Nelsen
46248 W. Shore Pl.
Hartford, SD 57033
paul@paulnelsenconstruction.com
(605) 366-1116 - voice

Mr. Paul F. Seamans
27893 244th St.
Draper, SD 57531

jackknife@goldenwest.net
(605) 669-2777 - voice

Delores Andreessen Assid
c/o Laurie Kunzelman
3604 E. Woodsedge St.
Sioux Falls, SD 57108
(605) 321-5539 - voice

Mr. John Wellnitz
305 A St.
Osceola, SD 57353
johnwellnitz@gmail.com
(605) 350-5431 - voice

Mr. John Stratmeyer
46534 272nd St.
Tea, SD 57064
(605) 261-5572 - voice

Mr. Lorin L. Brass
46652 278th St.
Lennox, SD 57039
brass@iw.net
(605) 759-5547 - voice

Mr. Tom Goldtooth
Executive Director
Indigenous Environmental Network
ien@igc.org

Mr. Dallas Goldtooth
Community Organizer
Indigenous Environmental Network
goldtoothdallas@gmail.com

Mr. Matthew L. Rappold - Representing: RST-Sicangu Oyate Land Office
and RST- Sicangu Lakota Treaty Office
Rappold Law Office
816 Sixth St.
PO Box 873
Rapid City, SD 57709
Matt.rappold01@gmail.com
(605) 828-1680 - voice

Ms. Paula Antoine
RST-Sicangu Oyate Land Office
PO Box 658
Rosebud, SD 57570
wopila@gwtc.net
(605) 747-4225 - voice

Mr. Royal Yellow Hawk
RST- Sicangu Lakota Treaty Office
PO Box 430
Rosebud, SD 57570
yellowhawkroyal@yahoo.com
(605) 856-2998 - voice

Ms. Thomasina Real Bird - Representing - Yankton Sioux Tribe
Attorney
Fredericks Peebles & Morgan LLP
1900 Plaza Dr.
Louisville, CO 80027
trealbird@ndnlaw.com
(303) 673-9600 - voice

Ms. Mavis A. Parry
3 Mission Mtn. Rd.
Clancy, MT 59634
mavisparry@hotmail.com
(406) 461-2163 - voice

Ms. Margo D. Northrup - Representing: South Dakota Association of Rural Water
Systems, Inc.
Attorney
Riter, Rogers, Wattier & Northrup LLP
PO Box 280
Pierre, SD 57501-0280
m.northrup@riterlaw.com
(605) 224-5825 – voice

And on August 14th, 2015, a true and accurate copy of the foregoing was mailed via U.S. Mail, first class postage prepaid, to the following:

Delores Andreessen Assid
c/o Laurie Kunzelman
3604 E. Woodsedge St.
Sioux Falls, SD 57108

Mr. Orrin E. Geide
46134 263rd St.
Hartford, SD 57033

Mr. John Stratmeyer
46534 272nd St.
Tea, SD 57064

/s/Kimberly Craven

Kimberly Craven, AZ BAR #23163
3560 Catalpa Way
Boulder, CO 80304
Telephone: 303.494.1974
Fax: 720.328.9411
Email: kimecraven@gmail.com
*Attorney for Dakota Rural Action &
Indigenous Environmental Network*

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA**

IN THE MATTER OF THE)	
APPLICATION OF DAKOTA)	
ACCESS, LLC FOR AN ENERGY)	HP14-002
FACILITY PERMIT TO CONSTRUCT)	
DAKOTA ACCESS PIPELINE)	
PROJECT)	

PREFILED REBUTTAL TESTIMONY
OF
ROBERT P.GOUGH

ON BEHALF OF INDIGENOUS ENVIRONMENTAL NETWORK
AND DAKOTA RURAL ACTION

AUGUST 14, 2015

1, Please state your name and address for the record:

Robert P. Gough, P.O. 25 Rosebud, SD 57570

2. Please state your position and area of responsibility with respect to the Dakota Access pipeline.

I serve as the Secretary of the Intertribal Council On Utility Policy, with responsibilities that include consideration of sustainable development, renewable energy, climate change and weather extremes and variability.

3. Please state your professional qualifications and education:

My professional qualifications and education include the following:

Professional Activities:

Rising Voices of Indigenous Peoples in Global Climate Conversation Co-founder and convener, UCAR/NCAR, Boulder, CO. 2012-15

Contractor/PI, NOAA/NIDIS Tribal engagement, Intertribal COUP, Rosebud, SD. 2012-15

NDPTC Coastal Community Resilience certified; Member PRiMO IKE Hui; Lead Author, Indigenous/Tribal Chapter, National Climate Assessment. 2011-15

Visitor at University Corporation for Atmospheric Research, Boulder, CO 2010-14

Steering Committee, Second Native Peoples, Native Homelands Climate Change Workshop, Shakopee Mdewakanton Sioux Community, MN. 2008-14

COUP Intertribal Wind Plan announced at Clinton Global Initiative. 2010-13

Contractor with Intertribal COUP, on DOE/IWG-EJ Intertribal Wind Demonstration Project and Tribal College straw bale training program. 2004-12

Member, Western Governors Association's Clean and Diversified Energy Advisory Committee, and Wind and Transmission Task Force. 2005-10

Contractor with Wind Powering American Program, NREL, Boulder, CO. 2001-10

Secretary, Intertribal Council On Utility Policy. 1994-15

Tribal Attorney for Cultural & Natural Resources, and Rosebud Sioux Tribe Utility Commission, and private practice. 1994-96

Instructor, Sinte Gleska University. Courses: *Treaties, Law and Government*, and *Environmental Law & Tribal Resource Management*. 1993-95

Consultant for specialized legal research in Tribal economic and resource development for Minnesota and Wisconsin Tribes. Coordinator for the MN Historical Society organizing the Minnesota Historical Society's Indian Advisory Committee. 1989-91

Principal Investigator, Smithsonian Institution research on traditional wild rice practices of the Sokaogon Chippewa in northern Wisconsin. 1988

Consultant on "*Enduring Ways*"- a contemporary Chippewa documentary, Wisconsin Educational Television Network. 1985

Academic Appointments:

University Corporation for Atmospheric Research, Boulder, CO, Visitorship: climate, renewable energy and tribal communities. 2010-15

Massachusetts Institute of Technology, Cambridge, MA, Mel King Green Community Fellow, 2012-3

Natural Resources Law Center, CU-Boulder, CO. El Paso Energy Law Fellow, 2000

University of South Dakota Law School, Vermillion, SD, Indian Law Fellow, teaching and research in telecommunications, utilities and Tribal jurisdictional issues. 1997

Education:

Fordham University, Bronx, NY, Anthropology, BA 1972

Fordham University, Bronx, New York, Sociology, M.A. 1975

University of Wisconsin-Madison, WI, Cultural Anthropology (ecology), M.A. 1977

University of Wisconsin-Madison, WI, Cultural Anthropology, Candidate PhD (ABD) 1979

University of Minnesota Law School, Minneapolis, MN, Juris Doctorate, 1991

4. What is the purpose of your rebuttal testimony?

The purpose of my testimony is to rebut portions of the testimony give with regard to Chapters: 12. Alternatives; 13. Environmental Information; 14. Effects on the Physical Environment; 15. Hyrdology; 16. Effects on Terrestrial Ecosystems; 17. Effects on Aquatic Ecosystems; 18. Land Use; 20 Water Quality; 21. Air Quality; and parts of 23. Community Impact.

5. Have you read the testimony of Ann Curnow and Monica Howard?

Yes, I have read both Ann Curnow and Monica Howard's pre-filed Direct Testimony.

6. Do you agree with this testimony?

No. Their testimony is incomplete given the lack of acknowledgement or inadequate consideration of potential adverse and extreme weather conditions and associated long term changes in weather patterns that are demonstrably changing beyond the historical record and the longer scientifically observable, long-term records, which will likely result from the proper or improper use of this and other such projects.

7. If the answer is no, why not?

It appears that most of the testimony given by these witnesses is strictly confined to those potential impacts likely to occur over the very short period of time during the physical construction of the pipeline. Therefore, their Pre-Filed Direct Testimony did not acknowledge and/or failed to adequately consider the longer term consequences of this project's physical construction over the longer term operation of this single pipeline, or to acknowledge or adequately consider the cumulative impact of the operation of this project along with the 'business as usual' operation of other similar oil pipeline projects, including those built or currently planned to be built in South Dakota, whether such impacts derive from the physical liquid leaks or gaseous emissions from the oils and volatile gases being transported through the pipeline in the course of 'business as usual' with those of other such pipeline projects, or other means of industrial transport; or from the individual or cumulative impact of the functional use of the pipeline project over its industrial lifetime in delivering petroleum products for their ultimate release into the air, lands and waters of the planet through combustion or other means.

Further, neither of the witnesses' direct testimony acknowledge or account for the global scientific consensus of the potential impact from the removal of fossilized carbon molecules from below the planet's surface and their release into the air and water media of the environment, their ability to trap heat within the atmosphere and, thus by energizing both the air and water bodies of the planet, manifest in extreme and adverse weather conditions, events, or patterns, which may in all likelihood then have direct impact upon the air, water, land categories, including those relied upon for agriculture, farming, pasture, recreation and/or the customary use by our state's wildlife resources and the people who live here and depend upon them for their livelihoods and traditional cultures, cultural practices and for the protection and preservation of our cultural and historical resources.

8. Are you familiar with or have you read South Dakota 49-41B-22 regarding the applicant's burden of proof in obtaining a permit to construct an energy facility?

Yes, I have read SDCL 49-41B-22. It provides for the Applicant's burden of proof. The applicant has the burden of proof to establish that:

- (1) The proposed facility will comply with all applicable laws and rules;
- (2) The facility will not pose a threat of serious injury to the environment nor to the social and economic condition of inhabitants or expected inhabitants in the siting area;
- (3) The facility will not substantially impair the health, safety or welfare of the inhabitants; and
- (4) The facility will not unduly interfere with the orderly development of the region with due consideration having been given the views of governing bodies of affected local units of government.

9. Do you believe the proposed facility will comply with all applicable laws and rules?

Beyond the mere promises of compliance, I see nothing in the record or in the direct testimony of any witness that this proposed facility will comply with "all laws and rules" any better, and perhaps worse, than any other pipeline operation which deems a double digit number of leaks within a few years to be safely operation. The law requires that the applicant has the burden of proof to meet the requirements, and not merely promise to establish or to comply during the operation of the project.

10. Do you believe the facility will not pose a threat of serious injury to the environment nor to the social and economic condition of inhabitants or expected inhabitants in the siting area?

I believe that the facility does and will pose a threat of serious injury and disruption to the environment and to the social and economic conditions of the inhabitants and especially to the expected inhabitants in the siting area, along the

siting area and for a great distance beyond the siting area following construction and well on into the future, beyond the functional lifetime of this project.

11 Do you believe the facility will not substantially impair the health, safety or welfare of the inhabitants?

I do believe that this facility can and will substantially impair the health, safety and welfare of the inhabitants of the pipeline area in South Dakota, and well beyond the tracts of land directly associated with the pipeline.

12. Do you believe the facility will not unduly interfere with the orderly development of the region with due consideration having been given the views of governing bodies of affected local units of government.

I do believe that this facility can and will, over time, unduly interfere with the orderly development of the region. If federally recognized American Indian Tribes, who are the original inhabitants of this region and are federally recognized as sovereign government through both their aboriginal presence and through other rights established through treaty, statute and court decisions.

13. Do you consider federally recognized Tribes to be “local units of government?”

See above answer. They are both aboriginal and federally recognized units of governments with aboriginal and federal rights both over local resources and issues and for such extending beyond their reservation boundaries. They are a creature very different than “local units of governments” as normally considered.

14. Does this conclude your prepared testimony?

Yes.

Dated this 14th Day of August, 2015

A handwritten signature in blue ink, appearing to be 'R. P. Gough', written in a cursive style on a light-colored background.

Robert P. Gough

CERTIFICATE OF SERVICE

I hereby certify that true and correct copies of Prefiled Rebuttal Testimony of Robert Gough and a Certificate of Service were served electronically to the Parties listed below, on the 14th day of August, 2015.

Ms. Patricia Van Gerpen
Executive Director
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
patty.vangerpen@state.sd.us
(605) 773-3201 - voice

Ms. Kristen Edwards
Staff Attorney
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
Kristen.edwards@state.sd.us
(605) 773-3201 - voice

Mr. Brian Rounds
Staff Analyst
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
brian.rounds@state.sd.us
(605) 773-3201- voice

Mr. Darren Kearney
Staff Analyst
South Dakota Public Utilities Commission
500 E. Capitol Ave.
Pierre, SD 57501
darren.kearney@state.sd.us
(605) 773-3201 - voice

Mr. Brett Koenecke - representing Dakota Access, LLC
May, Adam, Gerdes and Thompson, LLP
PO Box 160
Pierre, SD 57501
Brett@mayadam.net

(605) 224-8803 - voice
(605) 224-6289 - fax

Ms. Kara Semmler - representing Dakota Access, LLC
May, Adam, Gerdes and Thompson, LLP
PO Box 160
Pierre, SD 57501
kcs@magt.com
(605) 224-8803 - voice
(605) 224-6289 - fax

Mr. Tom Siguaw
Senior Project Director - Engineering
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
tom.siguaw@energytransfer.com
(713) 989-2841 - voice
(713) 989-1207 - fax

Mr. Keegan Pieper
Associate General Counsel
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
keegan.pieper@energytransfer.com
(713) 989-7003 - voice
(713) 989-1212 - fax

Mr. Stephen Veatch
Senior Director - Certificates
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
Stephen.veatch@energytransfer.com
(713) 989-2024 - voice
(713) 989-1205 - fax

Mr. Joey Mahmoud
Senior Vice President - Engineering
Dakota Access, LLC
1300 Main Street
Houston, TX 77002
Joey.mahmoud@energytransfer.com
(713) 989-2710 - voice
(713) 989-1207 - fax

Mr. Jack Edwards
Project Manager
Dakota Access, LLC
4401 S. Technology Dr.
South Suite
Sioux Falls, SD 57106
Jack.edwards@energytransfer.com
(844) 708-2639 - voice

Ms. Jennifer Guthmiller
McPherson County Auditor
PO Box 390
Leola, SD 57456
mcpersonaud@valleytel.net
(605) 439-3314 - voice

Mr. Keith Schurr
Edmunds County Auditor
PO Box 97
Ipswich, SD 57451
Keith.schurr@state.sd.us
(605) 426-6762 - voice

Ms. Kelly Toennies
Faulk County Auditor
PO Box 309
Faulkton, SD 57438
Kelly.toennies@state.sd.us
(605) 598-6224 - voice

Ms. Theresa Hodges
Spink County Auditor
210 E. Seventh Ave.
Redfield, SD 57469
spinkcoauditor@nrctv.com
(605) 472-4580 - voice

Ms. Jill Hanson
Beadle County Auditor
Suite #201
450 Third St. SW
Huron, SD 57350
auditor@beadlesd.org
(605) 353-8400 - voice

Ms. Jennifer Albrecht
Kingsbury County Auditor
PO Box 196
DeSmet, SD 57231
Jennifer.albrecht@state.sd.us
(605) 854-3832 - voice

Ms. Susan Connor
Miner County Auditor
PO Box 86
Howard, SD 57349
minerauditor@minercountysd.org
(605) 772-4671 - voice

Ms. Roberta Janke
Lake County Auditor
200 E. Center St.
Madison, SD 57042
lakeauditor@lakecountysd.com
(605) 256-7600 - voice

Ms. Geralyn Sherman
McCook County Auditor
PO Box 190
Salem, SD 57058
Geralyn.sherman@state.sd.us
(605) 425-2791 - voice

Mr. Bob Litz
Minnehaha County Auditor
415 N. Dakota Ave.
Sioux Falls, SD 57104
blitz@minnehahacounty.org
(605) 367-4220 - voice

Ms. Sheila Hagemann
Turner County Auditor
PO Box 370
Parker, SD 57053
turcoaud@iw.net
(605) 297-3153 - voice

Ms. Marlene Sweeter
Lincoln County Auditor
104 N. Main St.
Canton, SD 57013

auditor@lincolncountysd.org
(605) 764-2581 - voice

Ms. Lisa Schaeftbauer
Campbell County Auditor
PO Box 37
Mound City, SD 57646
campbellcommission@yahoo.com
(605) 955-3366 - voice

Ms. Karla Engle
Special Assistant Attorney General
South Dakota Department of Transportation
700 E. Broadway Ave.
Pierre, SD 57501-2586
karla.engle@state.sd.us
(605) 773-3262 - voice

Mr. Scott Pedersen
Chairman
Lake County
200 E. Center St.
Madison, SD 57042
lakegovt@lakecountysd.com
(605) 256-7600 - voice

Mr. Chris S. Giles
Attorney
Lake County States Attorney
200 E. Center St.
Madison, SD 57042
Chris.Giles@lakecountysd.com
(605) 256-7630 - voice

Mr. Steve Harper
General Manager
WEB Water Development Association, Inc.
PO Box 51
Aberdeen, SD 57402
sharper@webwater.org
(605) 229-4749 - voice

Mr. Randy Kuehn
17940 389th Ave.
Redfield, SD 57469

rlkfarms@gmail.com
(605) 472-1492 - voice

Mr. Jim Schmidt
Chairman
Lincoln County Board of Commissioners
104 N. Main, Ste. 110
Canton, SD 57013-1703
Auditor@lincolncountysd.org
(605) 764-2581

Mr. Michael F. Nadolski - Representing Lincoln County Board of Commissioners
Attorney
Lincoln County
Ste. 200
104 N. Main
Canton, SD 57077
mnadolski@lincolncountysd.org
(605) 764-5732 - voice
(605) 764-2931 - fax

Mr. Bret Merkle - Representing Pente Farms, LLC; KKKP Property, LLLP; Pederson
Ag, LLC; Calvin Schreiber; DLK&M, LLC; Jean Osthus; and Daniel & Marcia Hoiland
Merkle Law Firm
PO Box 90708
Sioux Falls, SD 57109-0708
bret@merklelaw.com
(605) 339-1420 - voice

Ms. Cindy Heiberger
Commission Chairman
Minnehaha County
415 N. Dakota Ave.
Sioux Falls, SD 57104
cjepsen@minnehahacounty.org
(605) 367-4220 - voice

Mr. Kersten Kappmeyer
Attorney
Minnehaha County
415 N. Dakota Ave.
Sioux Falls, SD 57104
kkappmeyer@minnehahacounty.org
(605) 367-4226 - voice
(605) 367-4306 - fax

Mr. Glenn J. Boomsma - Representing: Peggy A. Hoogestraat, Kevin J. Schoffelman,
Linda Goulet, Corlis Wiebers, Mavis Parry, Shirley Oltmanns, Janice E. Petterson,
Marilyn Murray, Delores Andreessen Assid, Joy Hohn, and Orrin E. Geide
Attorney

Breit Law Office, P.C.
606 E. Tan Tara Circle
Sioux Falls, SD 57108
glenn@breitlawpc.com
(605) 336-8234 - voice
(605) 336-1123 - fax

Ms. Peggy A. Hoogestraat
27575 462nd Ave.
Chancellor, SD 57015
gardengalpeggy@gmail.com
(605) 647-5516 - voice

Ms. Joy A. Hohn
46178 263rd St.
Hartford, SD 57033
rjnchohn@gmail.com
(605) 212-9256 - voice

Ms. Marilyn J. Murray
1416 S. Larkspur Trl.
Sioux Falls, SD 57106
murraymal@sio.midco.net
(605) 321-3633 - voice

Mr. Larry A. Nelson - Representing: City of Hartford
Frieberg, Nelson and Ask, L.L.P.
PO Box 38
Canton, SD 57013
lnelson@frieberglaw.com
(605) 987-2686 - voice

Ms. Teresa Sidel
City Administrator
City of Hartford
125 N. Main Ave.
Hartford, SD 57033
cityhall@hartfordsd.us
(605) 528-6187 - voice

Ms. Linda Glaeser
Manager
Rocky Acres Land Investment, LLC
27324 91st Ave. E.
Graham, WA 98338
lglaeser@seattlecca.org
lmglaeser@wwdb.org
(253) 670-1642 - voice

Ms. Linda Goulet
27332 Atkins Pl.
Tea, SD 57064
45Lgoulet@gmail.com
(605) 359-3822 - voice

Mr. Dale E. Sorenson
Dale E. Sorenson Life Estate
45064 241st St.
Madison, SD 57042
a77man@msn.com
(605) 480-1386 - voice

Ms. Kimberly Craven - Representing Dakota Rural Action and Indigenous
Environmental Network (IEN)
3560 Catalpa Way
Boulder, CO 80304
kimecraven@gmail.com
(303) 494-1974 - voice

Ms. Sabrina King
Community Organizer
Dakota Rural Action
518 Sixth Street, #6
Rapid City, SD 57701
sabrina@dakotarural.org
(605) 716-2200 - voice

Mr. Frank James
Staff Director
Dakota Rural Action
PO Box 549
Brookings, SD 57006
fejames@dakotarural.org
(605) 697-5204 - voice
(605) 697-6230 - fax

Ms. Debra K., Mr. Duane H. & Mr. Dennis S. Sorenson
24095 451st Ave.
Madison, SD 57042
stubbyfarmer@yahoo.com
(605) 480-1370 - Debra Sorenson - voice
(605) 480-1162 - Duane Sorenson - voice
(605) 480-1055 - Dennis Sorenson - voice

Mr. Douglas Sorenson
24095 451st Ave.
Madison, SD 57042
plowboy@svtv.com
(605) 480-1385 - voice

Mr. William Haugen
Haugen Investments LP
PO Box 545
Hartford, SD 57033
wh401889@hotmail.com
(605) 359-9081 - voice

Mr. Phillip Fett
PO Box 572
Lennox, SD 57039
vonfett529@gmail.com
(605) 366-7155 - voice

Mr. Orrin E. Geide
46134 263rd St.
Hartford, SD 57033
(605) 261-4815 - voice

Ms. Shirley M. Oltmanns
26576 466th Ave.
Sioux Falls, SD 57106
ssoltm@gmail.com
(605) 941-0005 - voice

Mr. Bradley F. Williams
1044 Overlook Rd.
Mendota Heights, MN 55118
bwilliams@bestlaw.com
(612) 414-4950 - voice

Mr. Craig L. & Ms. Dotta-Jo A. Walker
733 NE 15th St.

Madison, SD 57042
court_walker@hotmail.com
(605) 256-0263 - voice

Mr. Kevin J. Schoffelman
712 W. Fourth Ave.
Lennox, SD 57039
klschoff@outlook.com
(605) 310-7062 - voice

Ms. Diane Best
Attorney
City of Sioux Falls
224 W. Ninth St.
Sioux Falls, SD 57117-7402
dbest@siouxfalls.org
(605) 367-8600 - voice

Mr. Charles J. Johnson
45169 243rd St.
Madison, SD 57042
c-bjohnson@svtv.com
(605) 270-2665 - voice

Ms. Janice E. Petterson
6401 S. Lyncrest Ave., Apt. 307
Sioux Falls, SD 57108
grmjanp@sio.midco.net
(605) 201-6897 - voice

Ms. Corliss F. Wiebers
607 S. Elm St.
PO Box 256
Lennox, SD 57039
wiebersco@gmail.com
(605) 647-2634 - voice

Mr. Paul A Nelsen
46248 W. Shore Pl.
Hartford, SD 57033
paul@paulnelsenconstruction.com
(605) 366-1116 - voice

Mr. Paul F. Seamans
27893 244th St.
Draper, SD 57531

jackknife@goldenwest.net
(605) 669-2777 - voice

Delores Andreessen Assid
c/o Laurie Kunzelman
3604 E. Woodsedge St.
Sioux Falls, SD 57108
(605) 321-5539 - voice

Mr. John Wellnitz
305 A St.
Osceola, SD 57353
johnwellnitz@gmail.com
(605) 350-5431 - voice

Mr. John Stratmeyer
46534 272nd St.
Tea, SD 57064
(605) 261-5572 - voice

Mr. Lorin L. Brass
46652 278th St.
Lennox, SD 57039
brass@iw.net
(605) 759-5547 - voice

Mr. Tom Goldtooth
Executive Director
Indigenous Environmental Network
ien@igc.org

Mr. Dallas Goldtooth
Community Organizer
Indigenous Environmental Network
goldtoothdallas@gmail.com

Mr. Matthew L. Rappold - Representing: RST-Sicangu Oyate Land Office
and RST- Sicangu Lakota Treaty Office
Rappold Law Office
816 Sixth St.
PO Box 873
Rapid City, SD 57709
Matt.rappold01@gmail.com
(605) 828-1680 - voice

Ms. Paula Antoine
RST-Sicangu Oyate Land Office
PO Box 658
Rosebud, SD 57570
wopila@gwtc.net
(605) 747-4225 - voice

Mr. Royal Yellow Hawk
RST- Sicangu Lakota Treaty Office
PO Box 430
Rosebud, SD 57570
yellowhawkroyal@yahoo.com
(605) 856-2998 - voice

Ms. Thomasina Real Bird - Representing - Yankton Sioux Tribe
Attorney
Fredericks Peebles & Morgan LLP
1900 Plaza Dr.
Louisville, CO 80027
trealbird@ndnlaw.com
(303) 673-9600 - voice

Ms. Mavis A. Parry
3 Mission Mtn. Rd.
Clancy, MT 59634
mavisparry@hotmail.com
(406) 461-2163 - voice

Ms. Margo D. Northrup - Representing: South Dakota Association of Rural Water
Systems, Inc.
Attorney
Riter, Rogers, Wattier & Northrup LLP
PO Box 280
Pierre, SD 57501-0280
m.northrup@riterlaw.com
(605) 224-5825 – voice

And on August 14th, 2015, a true and accurate copy of the foregoing was mailed via U.S. Mail, first class postage prepaid, to the following:

Delores Andreessen Assid
c/o Laurie Kunzelman
3604 E. Woodsedge St.
Sioux Falls, SD 57108

Mr. Orrin E. Geide
46134 263rd St.
Hartford, SD 57033

Mr. John Stratmeyer
46534 272nd St.
Tea, SD 57064

/s/Kimberly Craven

Kimberly Craven, AZ BAR #23163
3560 Catalpa Way
Boulder, CO 80304
Telephone: 303.494.1974
Fax: 720.328.9411
Email: kimecraven@gmail.com
*Attorney for Dakota Rural Action &
Indigenous Environmental Network*