

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA

=====

IN THE MATTER OF THE APPLICATION EL13-028
OF MONTANA-DAKOTA UTILITIES CO.
AND OTTER TAIL POWER COMPANY FOR A
PERMIT TO CONSTRUCT THE BIG STONE
SOUTH TO ELLENDALE 345 kV
TRANSMISSION LINE

=====

Transcript of Proceedings
June 10, 2014
Volume I, pages 1-144

=====

BEFORE THE PUBLIC UTILITIES COMMISSION

GARY HANSON, CHAIRMAN
CHRIS NELSON, VICE CHAIRMAN
KRISTIE FIEGEN, COMMISSIONER

COMMISSION STAFF

John Smith
Karen Cremer
Greg Rislov
Brian Rounds
Katlyn Gustafson

APPEARANCES

Thomas Welk and Jason Sutton, Applicants
Bob Pesall, Intervener
Randall Schuring, Intervener
Bradley Morehouse, Intervener

Reported By Cheri McComsey Wittler, RPR, CRR

1 are required under the Stipulation for approval of
2 material changes within the route.

3 Then just to give you very briefly the status as it
4 is today on options signed on this project, I can tell
5 you that as of the 3rd of June we have 224 options
6 signed. That equals roughly 60 percent of the total line
7 miles on this project. I know we've executed a few more
8 today. I don't have those reflected in here. But so we
9 continue to make progress on getting options signed on
10 the project.

11 Now in terms of the Soybean Cyst Nematode Mitigation
12 Plan, you know, I admitted right away that when this
13 issue was raised by Mr. Pesall's attorney this was not an
14 issue that the owners of this project or the Applicants
15 here were really aware of.

16 You know, we've built a lot of transmission line
17 throughout this area and throughout Minnesota,
18 North Dakota, Montana. This is an issue that at least
19 has not come up in any particular proceeding or it is not
20 something that we have faced before on a project.

21 So as a result, we had to do a little bit of
22 research right away into this issue. And through that
23 research -- and basically what we did was we consulted
24 with South Dakota State University and their extension
25 service. They're well-aware of this issue, and they were

1 able to give us, I think, some good education on this
2 issue as well as discuss with us what our mitigation plan
3 looks like and kind of give us a little bit of advice
4 there.

5 So as a result of those consultations, what we
6 really have determined here is that within the roughly
7 160, 165 miles of the route in South Dakota -- or
8 throughout the whole project, for that matter, we have
9 determined that what needs to be done is that we need to
10 test each individual cultivated field for the presence of
11 the soybean cyst nematode.

12 So we've committed, you know, within the Stipulation
13 that we will follow this mitigation plan. We will test
14 essentially every cultivated field on this project.
15 Based on the results of that testing, we're going to know
16 something more about kind of the density of this problem
17 within our route. In other words, we'll know if this
18 issue is confined to certain areas on the route, whether
19 it's every other field kind of a situation or whether
20 it's, you know, 10, 15 miles that is clean fields,
21 followed by 10, 15 miles of dirty fields.

22 The reason I say that is because in our
23 investigation we determined there are several ways to
24 mitigate the transference of the nematode from one field
25 to the other. And depending on the density of this issue

1 along the route, that is going to determine what is the
2 best method of mitigation or the best method that we will
3 apply to prevent this spread to the best of our ability
4 from a dirty field to a clean field.

5 There are several methods we're looking at that
6 we've found that other companies have used in other parts
7 of the country where this has been an issue in the past.
8 There are things like cleaning stations that you set up
9 at the edge of a so-called dirty field where you will
10 clean the equipment before they leave that field.
11 Therefore, they'll be clean and ready to go into a
12 noninfected or noncontaminated field and not transfer the
13 nematode.

14 There is also the option of what we call clean
15 crew/dirty crew. What that means is, there again,
16 depending on the density and the distribution of these
17 fields, you could actually set up a crew that only works
18 within the clean fields. They don't ever go into a dirty
19 field and vice versa. You set up a dirty crew that their
20 purpose is to only work within the fields that are
21 contaminated and not cross into a field that is not
22 contaminated.

23 Those are a couple of the real, I think, successful
24 methods that have been used on other projects. There's
25 other possibilities such as matting where you're

1 technically not driving in the field; you're driving on
2 wood matting. And that could be used in certain areas
3 maybe where the field conditions are wet enough that we
4 would have a greater concern of spreading contaminated
5 soils.

6 And, you know, I think there are some other things
7 out there that we've read about in terms of, you know,
8 potential lesser risk in, say, winter months when the
9 ground is frozen, things like that.

10 So our mitigation plan has laid out this process
11 where we do the testing followed by an analysis of those
12 results to determine the best methods of mitigation to
13 use. And those methods could actually vary from one area
14 of the line to another, all dependent on, you know,
15 cost-effectiveness, project efficiencies, and just what
16 is the best method to use in that area.

17 So that's how we intend to proceed in mitigating the
18 nematode issue. That is Exhibit 23 also, and so we can
19 read that. And it's also included in paragraph 17 of the
20 Settlement Stipulation.

21 So with that in mind, I guess, in conclusion I just
22 want to say that based on what we believe our Application
23 has done, what other filed testimony that we have filed
24 in this case, and the conditions in the Settlement
25 statement -- or the Settlement Stipulation itself, we the

1 Council was one that we had contacted. We did -- in
2 Appendix C of the Application, we did make contact with
3 the State -- if you just give me a second here, I think I
4 can find it. To the South Dakota Department of
5 Agriculture and South Dakota Department of Environment
6 and Natural Resources, those two agencies, which I assume
7 maybe would know something about it. At least the
8 Department of Agriculture. Also the U.S. Department of
9 Agriculture was contacted.

10 CHAIRMAN HANSON: My recollection, the Soybean
11 Council was the first to have a publication on it,
12 though, in South Dakota. It was quite a few years ago,
13 and they were talking about it in the southeast part of
14 the country.

15 Would you please contact them and have
16 discussions with the Soybean Council as well?

17 THE WITNESS: (Nods head.)

18 CHAIRMAN HANSON: You spoke of cleaning
19 stations, clean and dirty crews, potential matting.
20 Counsel Pesall got into some specifics in that arena, a
21 number of areas that I'm concerned with. It doesn't --
22 the Exhibit 23 states that it may include some of the
23 cleaning stations, clean and dirty crews, things of that
24 nature.

25 Again, in this particular instance do you have

1 any specific criteria?

2 The verbiage just did not leave me with a great
3 deal of confidence. In fact, again, it states that it
4 may include, that you may include some of these items.

5 THE WITNESS: Yeah. I think as I stated in my
6 testimony, what we feel is critical here in determining
7 the type of mitigation is really the prevalence of the
8 nematode along the route.

9 So if worst-case scenario let's say 100 percent
10 of the route is contaminated, then obviously there really
11 isn't mitigation that would be required.

12 But if we have long stretches of contamination
13 and long stretches of noncontaminated fields, then the
14 clean crew/dirty crew option may actually be the best
15 option to use.

16 The cleaning stations I think would be used more
17 in the situation where we have, what do you want to say,
18 oscillation between clean and dirty fields along the
19 route so that it is potentially impractical to use clean
20 and dirty crews.

21 So I guess the purpose of that language in the
22 plan is that we may as a result of determining the
23 density of the problem eliminate some of those mitigation
24 options. I mean, maybe we end up going to nothing but
25 cleaning stations, let's say, as an example.

1 So I think we wanted to keep all of these
2 options on the table until we can really analyze, you
3 know, the significance of the problem along the route and
4 best determine, you know, how to mitigate.

5 CHAIRMAN HANSON: Just a comment. It would seem
6 that if you do find a nematode cyst, that you would only
7 use dirty crews in those areas and that you would use
8 clean crews in all of the other areas so that there would
9 be no cross-contamination.

10 I have a few other questions, but I will
11 acquiescent to my fellow Commissioners at this juncture.

12 Commissioner Nelson, did you have questions?

13 COMMISSIONER NELSON: Just a couple, Mr. Ford.

14 In your initial comments today you mentioned
15 that of the route alternatives that you were looking at
16 there was only one that ended up being rejected. Is that
17 the Podoll area?

18 THE WITNESS: Yes, it is.

19 COMMISSIONER NELSON: And referencing your
20 June 5 and 6 letter to Mr. and Mrs. Lyle Podoll, you
21 indicated that one of the reasons that you couldn't go
22 with their alternative was that it would place them at
23 odds with landowners on the proposed southern route
24 change.

25 My recollection of Mr. Podoll's commentary at