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THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF SOUTH DAKOTA

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IN THE MATTER OF THE APPLICATION EL13-028
OF MONTANA-DAKOTA UTILITIES CO.
AND OTTER TAIL POWER COMPANY FOR A
PERMIT TO CONSTRUCT THE BIG STONE
SOUTH TO ELLENDALE 345 kV
TRANSMISSION LINE

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Transcript of Proceedings
June 11, 2014
Volume II, pages 145-385

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BEFORE THE PUBLIC UTILITIES COMMISSION

GARY HANSON, CHAIRMAN
CHRIS NELSON, VICE CHAIRMAN
KRISTIE FIEGEN, COMMISSIONER

COMMISSION STAFF

John Smith
Karen Cremer
Greg Rislov
Brian Rounds
Katlyn Gustafson

APPEARANCES

Thomas Welk and Jason Sutton, Applicants
Bob Pesall, Intervener
Randall Schuring, Intervener
Bradley Morehouse, Intervener

Reported By Cheri McComsey Wittler, RPR, CRR

1 TRANSCRIPT OF PROCEEDINGS, held in the
2 above-entitled matter, at the South Dakota State Capitol
3 Building, 500 East Capitol Avenue, Pierre, South Dakota,
4 on the 10th and 11th days of June, 2014.
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1 study was the pole construction aspect of this project;
2 is that correct?

3 A. That's correct.

4 Q. In doing the analysis you did for that part of the
5 project, did you conduct any studies specifically with
6 respect to local land use?

7 A. We did not perform any studies for land use, no.
8 The studies that I performed specifically was a structure
9 study.

10 Q. And you wouldn't have been involved in any
11 sociological or economic studies either?

12 A. No, I would not.

13 Q. And I believe in your testimony you indicated that
14 it's your assessment that steel monopole towers are
15 better for the landowners; is that correct?

16 A. It's perceived to be less impact to the landowners,
17 yes.

18 Q. You would agree, though, that no tower at all would
19 be still less impact to the landowners?

20 A. I would.

21 Q. Can you briefly describe the pole construction
22 process for us? What's involved in putting one of those
23 up?

24 A. Once the final structure location is known, we will
25 go through construction staking. So we go out, and they

1 stake the actual structure. Then civil foundation crews
2 would come in, and they will drill the foundation, come
3 in, place concrete.

4 After a period of time the concrete will cure, and
5 then they would come in and bring the structure and using
6 cranes they'll set the structure.

7 Q. So they will excavate a hole in the ground, fill it
8 with concrete, and put a structure on top of it?

9 A. That is correct.

10 Q. What kind of equipment are they using to excavate
11 this hole?

12 A. They're called drill rigs. Basically they're large
13 drill rigs with augers on it, depending on the size or
14 diameter of the hole.

15 Q. Do those drill rigs collect the soil that's
16 extracted, or is it just sort of spilled to the side of
17 the hole that they're actually digging?

18 A. It's spilled to the side. Just like if you were
19 drilling a hole for a post.

20 Q. Do you know about how many cubic feet of soil they
21 would be extracting for a foundation on each one of these
22 towers?

23 A. Each foundation will be site specific designed. So
24 throughout the entire project there will be a specific
25 design for each foundation. And that can vary.

1 And typically the tangents will be 6-foot diameter
2 and can be anywhere from 25 to 30 feet deep. So the
3 volume would be somewhere in the 30 cubic yards roughly.

4 Q. Somewhere around 30 cubic yards?

5 A. Yeah. It's give or take. It will be dependent on
6 the individual locations.

7 Q. Are you able to tell me -- and it may be in your
8 testimony already. I apologize if I don't recall it --
9 about how many total foundations or poles are going to go
10 up?

11 A. There are approximately 740 or so structures on the
12 entire project. That includes the North Dakota portion
13 also.

14 Q. Now as far as the equipment, the drill rig, for
15 example, do you know what one of those weighs?

16 A. It's really dependent upon which contractor is
17 chosen and then what equipment they bring to the site.

18 Q. Has the individual contractor equipment factored
19 into any sort of a soil compaction study that you may
20 have done?

21 A. Most of the equipment that we use is going to be
22 standard. Even though each individual contractor has
23 their own specific equipment, it's still going to roughly
24 be the same. Kind of like a tractor is a tractor.

25 Q. So it's anticipated there will be several different

1 contractors with different sets of equipment working on
2 this project?

3 A. Yes.

4 Q. I guess in your capacity as an engineer with the
5 towers have you prepared any plans for testing or safe
6 disposal of the soil that's distracted?

7 A. Testing in regards to what?

8 Q. Soilborne parasites.

9 A. That would not fall under what I'm doing as an
10 engineer. It might fall under environmental.

11 Q. Do you know the identities of the contractors that
12 are going to be used or where they're coming from?

13 A. No, I do not.

14 Q. It is anticipated, however, that whatever
15 contractors are used will have motorized wheeled
16 equipment that will travel from field to field?

17 A. Yes.

18 Q. So it is possible that those pieces of equipment
19 are going to transport soil from field to field as a
20 result?

21 A. There is a possibility of it.

22 Q. Now at one point in your testimony you mention the
23 cost of putting lines underground and testified that it
24 could cost 15 to 20 times more.

25 Do you stand by that today?

1 I was hired to work almost exclusively on that, and that
2 was my graduate training as well.

3 Q. Can you give the Commission a short explanation of
4 what the soybean cyst nematode is?

5 A. Sure. So generally I start off this explanation by
6 describing nematodes in general. These are microscopic
7 worms that live in water and soil, very common. And most
8 of them are good. They're beneficial.

9 But there are a subset of them that feed on plants.
10 And many of these plant feeding nematodes or plant
11 parasitic nematodes are native to the United States, and
12 they're commonly found in agricultural soils throughout
13 the United States.

14 But there also are a few that are introduced pests.
15 And soybean cyst nematode, which I'll probably refer to
16 as SCN from this point on, is one of those introduced
17 pests.

18 And introduced pests create unique problems in that
19 when they are introduced into a field first off they have
20 no natural enemies because they've never existed there
21 before. So many of the native plant parasitic nematodes
22 are not terribly damaging because there are other things
23 that live in the soil that eat nematodes for lunch, for
24 example.

25 But when you're a new introduced pest you have the

1 benefit of many years for not having any natural enemies.
2 And so that's one of the things that makes soybean cyst
3 nematode or SCN so difficult and so dangerous.

4 It also has aspects of its biology that make it very
5 unique and very damaging. Most nematodes are individual
6 worms that feed from the outside of the root and produce
7 five or 10 offspring. But soybean cyst nematode burrows
8 into the root. It attaches to the vascular tissue, which
9 is in the center of the root, and then the female swells
10 up to form what we refer to as a swollen female. And the
11 reason she swells up is because ovaries develop inside of
12 her that are very large.

13 Eventually the adult swollen female is about the
14 size of a printed period at the end of a sentence. So in
15 a book page or a newspaper. And that swollen female
16 fills up with eggs, 200 to 300 eggs. So a unique aspect
17 of the nematode's biology is that it has a very high
18 reproductive potential.

19 Now the whole life cycle of SCN can be completed in
20 four weeks. So when you think about how many weeks a
21 soybean crop is grown in your state or mine that allows
22 for three or four or five turns of the life cycle,
23 generations. And so that adds to the potential for
24 explosive increases in numbers.

25 And then if mother nature didn't give us enough of a

1 bad hand, that final aspect that makes it terribly
2 difficult to manage is the eggs inside the females. When
3 she dies those eggs can live 10 or more years without a
4 soybean crop being grown. Those eggs go dormant in the
5 soil.

6 So it's a very troublesome pest because of being an
7 introduced pest, having a high number of offspring per
8 individual, a short life cycle, and then very long lived
9 in the soil.

10 Management of soybean cyst nematode consists of
11 checking your fields to know if you have it or not, and
12 then once you've discovered you've got it, you're looking
13 at growing resistant soybean varieties or not growing a
14 host crop like soybeans or using a seed treatment, which
15 is a new management strategy that's just been brought on
16 to the market a couple of years ago.

17 So really check your fields, switch to a resistant
18 soybean variety, don't grow something that's a host crop,
19 or a seed treatment.

20 I want to just touch on the resistant soybean
21 varieties for a second because I don't want to give you
22 the impression that that's a cure. So resistant soybean
23 varieties suppress the reproduction of the nematode, but
24 it doesn't stop reproduction. And also it still suffers
25 some damage.

1 And then as you use the resistance over time, the
2 nematode can become resistant to resistance. So in Iowa
3 where we grow 11 million acres of soybeans, soybean cyst
4 nematode is in 75 percent of the field. It's not a death
5 sentence, but it's a significant economic hit to the
6 soybean production in any field that has it because of
7 these things.

8 And the seed treatment, which is the newest
9 management strategy, in my mind at least the verdict is
10 still out on whether or not they provide any additional
11 benefit or not.

12 Because of everything I've just said, I consider the
13 states of North Dakota, South Dakota, and parts of
14 Minnesota as being in a really unique situation in that
15 there are large tracts of land growing soybeans that
16 don't have soybean cyst nematode yet. And so that's a
17 unique opportunity in terms of management. In many
18 respects the best way to manage soybean cyst nematode is
19 to delay its arrival into a particular field.

20 So I find myself sitting here listening to
21 proceedings thinking of my career in the early '90s in
22 Iowa when soybean cyst nematode wasn't very widespread,
23 and we really beat the drum and talked about managing the
24 movement of soil to slow the spread of the nematode.
25 Once the nematode is present then we've covered already

1 what your management options are.

2 And as far as spread goes, as in my prefiled
3 testimony, anything that moves soil has the ability to
4 move soybean cyst nematode. I just want to bring you
5 back to a mental image of a female the size of a period
6 at the end of a sentence. And that little object has 200
7 to 300 offspring inside of her.

8 And so the smallest little particle that's able to
9 hold a period at the end of the sentence, that's the
10 amount of soil that could be moved to move the nematode.

11 Finally, one just short comment. I've heard
12 comments yesterday and today about farmers not mentioning
13 this in discussions and so forth. That doesn't surprise
14 me at all. Soybean cyst nematode has been in Iowa since
15 1978. And I arrived in 1990 and have devoted my career
16 to research and grower education on soybean cyst
17 nematode, and to this day I run into Iowa farmers who
18 were unaware of soybean cyst nematode.

19 So just because the farmer -- don't be alarmed or
20 don't let that throw you a curve ball. Soybean cyst
21 nematode is still somewhat unrecognized even in the
22 State of Iowa among some farmers.

23 And that concludes the summary of my prefiled
24 testimony.

25 Q. Mr. Tylka, I have just a couple more questions for

1 you then.

2 MR. SMITH: Mic.

3 MR. PESALL: It's on. I'll lean forward a bit
4 there.

5 Q. Can you explain to the Commission about when it came
6 into South Dakota and where it's at right now?

7 A. It's hard to say when it came in. As scientists
8 when we discover a pathogen of significance, we will
9 report it in a scientific journal. And so that report
10 was published by a South Dakota State University
11 professor in 1996 indicating that they had discovered it
12 in 1995. But when it actually showed up in the state
13 would be anybody's guess.

14 Q. What counties or where in the state is it
15 concentrated right now?

16 A. East -- the eastern band. I mean, I don't know
17 if I'd consider it the eastern third or the eastern
18 25 percent of the state. From north to south.

19 Q. And that would be reflected in the maps that we've
20 submitted in the exhibits?

21 A. Yeah. I should say I'm not a geographical expert,
22 but I had submitted a map that -- I'm in charge of
23 updating the known distribution map of soybean cyst
24 nematode in the nation and we just updated that map in
25 January of this year and I submitted the newest version

1 of that map.

2 Q. Turning your attention to the management plan that's
3 been submitted by the Applicants, which is Exhibit 23,
4 have you had a chance to review that exhibit?

5 A. Yes.

6 Q. Do you have any concerns about the efficacy of the
7 plan proposed in there?

8 A. I don't think I can comment on the potential
9 efficacy because there aren't details that would allow me
10 to make that judgment.

11 Q. Do you think it would need more details in what
12 regard?

13 A. In terms of the number of soil cores that would be
14 collected, where they would be collected in the field,
15 and in what type of a pattern. And probably most
16 importantly, how many acres would be represented by one
17 set of soil samples.

18 And the reason for all of that concern is I keep
19 going back to the biology of the nematode in that it's a
20 very aggregated pest. The individual worms themselves,
21 all plant parasitic nematodes, can only move an inch or
22 so under their own power. But remember that this
23 nematode's female produces 200 or 300 eggs inside of her
24 body. So that makes it even more aggregated or clustered
25 in a field.

1 So even from a field research perspective it's very
2 easy to miss soybean cyst nematode in soil samples,
3 depending on how many you take and when you take them and
4 the area that you take them from.

5 Q. Are there any issues that come to your mind with the
6 concept of washing down equipment between fields?

7 A. Yeah. I guess the thing that pops into my mind is
8 where will the water and soil that's washed off go? I
9 mean, I'm always thinking about those little dots, those
10 little white females full of 200 to 300 eggs. And it's
11 very easy to imagine a soil particle small enough to hold
12 one of those little dots being moved.

13 And I run into the same situation in research where
14 we will want to add soybean cyst nematode to certain
15 research areas to control it, to study it. And it's
16 very -- we have to be very careful as we do that not to
17 spread soil or runoff water because that would spread the
18 nematode.

19 Q. Is there a known false negative rate for soil
20 testing?

21 A. Yes. In the late '90s I worked closely with our
22 plant disease clinic where farmers send soil samples.
23 And for three years they processed the samples and gave
24 farmer results. And I had them save all the samples that
25 tested zero for soybean cyst nematode and I took the

1 leftover soil from them samples and I grew soybeans in
2 them to see if I could get soybean cyst nematode out of
3 it.

4 And 14 percent of the time -- over about
5 600 samples, 14 percent of the time we found soybean cyst
6 nematode on soybean roots, even though the standard soil
7 test gave us a zero egg count.

8 And so that has become part of our response to
9 farmers when we tell them that the egg count came back
10 zero. We warn them that there's a small percentage, 14,
11 15 percent, of false negatives.

12 Q. Is it 100 percent effective with laboratory
13 testing?

14 A. No. Our -- I haven't figured out a way to
15 experimentally test how effective our extractions
16 procedures are, but I know if we process a soil sample
17 once and we'll get a certain number of nematode eggs per
18 half a cup of soil, if we don't throw that soil away and
19 we process it a second time, we'll get some more out of
20 it. And then we process it a third time, and we'll get a
21 little bit more.

22 So I know that we're not getting 100 percent of the
23 nematode out during the first run of the sample. But for
24 research purposes that doesn't bother me because as long
25 as I treat every sample the same, I can still conduct

1 scientific research. But I know for a fact our
2 extraction procedures are not 100 percent effective.

3 Q. How deep can these little worms go?

4 A. Pretty much as deep as soybean roots would go in the
5 soil. And that kind of tends to surprise people. I
6 wouldn't have guessed soybeans went 6, 7 feet deep. But
7 when I was studying at the University of Georgia they had
8 a facility where they buried a room into the soil and
9 that room had glass walls and they would plant soybeans
10 above ground and let the soybeans grow and when they
11 touched the glass walls you could then see the roots 5,
12 6, 7 feet deep.

13 And I saw SCN females on roots 5, 6, 7 feet deep.
14 So I don't know what the maximum is, but I know it's at
15 least 5, 6, 7 feet deep.

16 Q. Finally then, in your opinion, looking at the
17 proposed mitigation plan, is that plan sufficiently
18 detailed to provide any assurance that the nematode would
19 not be spread by this project?

20 A. Not for me because of lack of detail.

21 MR. PESALL: Nothing further.

22 MR. SMITH: Is it Mr. Sutton?

23 MR. SUTTON: Correct, Mr. Smith. Is that
24 better?

25 MR. SMITH: Those mics., they don't pick up well

1 absence of the nematode.

2 That has become less of an issue over the past
3 20 years, but there still are some SCN resistant soybean
4 varieties that do not have top yield potential. So
5 that's my reason for my answer being it depends on the
6 variety that's chosen.

7 Q. Because of our growing season, as we move further
8 north into areas that have had less pressure from SCN,
9 would the varieties probably have more research done in
10 that area at this point?

11 A. The answer is yes. And there are much fewer
12 varieties available with SCN resistance in the maturity
13 groups grown in South Dakota relative to Iowa. Even
14 right now.

15 MR. SCHURING: Thank you.

16 MR. SMITH: Mr. Morehouse, any questions?

17 MR. MOREHOUSE: Nothing. Thank you.

18 MR. SMITH: Staff, any questions?

19 MS. CREMER: Thank you.

20 CROSS-EXAMINATION

21 BY MS. CREMER:

22 Q. Is there any way to determine how SCN is introduced
23 into a clean field?

24 A. I've never been asked that question in 28 years.

25 Q. Yay for me.

1 COMMISSIONER FIEGEN: Congratulations.

2 A. I don't think so. They all look the same and are

3 genetic the same. I don't think so.

4 Q. And is there any way to determine when SCN was

5 introduced into a clean field?

6 A. Not specifically. Although you could deduce some

7 timing information based on the numbers that are

8 detected. It doesn't show up in full blown force in

9 terms of numbers. It starts out slowly and builds up.

10 Q. And then looking at your Exhibit 105, it's a map.

11 A. Yes.

12 Q. You have that? So if I understood your testimony

13 correctly, where it shows there is SCN, there definitely

14 is in the dark portions of the map?

15 A. It should be red if it were printed in color.

16 Q. Yeah. I printed mine black and white, but okay. If

17 I understood you correctly, those areas that show up

18 white, those may also have SCN and you just haven't found

19 it yet?

20 A. That's correct.

21 MS. CREMER: Okay. Thank you.

22 THE WITNESS: That's a correct statement.

23 MR. SMITH: Is that all the questions you have?

24 MS. CREMER: That's all I have. Thank you.

25 MR. SMITH: We'll turn then to Commissioner

1 questions.

2 Commissioner Fiegen, do you want to go first?

3 COMMISSIONER FIEGEN: Sure. This has certainly
4 been an education, I'm sure, for all three Commissioners.
5 I think Commissioner Nelson and I were probably in soils
6 about 20 or 30 years ago with Dr. Malo at SDSU, and I
7 know we didn't talk about this. But my memory's not that
8 good.

9 Do you consult with local elevators, co-ops,
10 custom combiners, spray -- people that do commercial
11 spraying? Do you consult with them on the spread of this
12 disease?

13 THE WITNESS: No. And there's really two nos to
14 that. Consult in the State of Iowa would mean that I get
15 paid personally rather than through the University, and
16 so that answer is no.

17 But I also don't communicate with individual
18 co-ops and grain elevators other than through whatever
19 educational materials I produce or whatever I mention in
20 presentations. So I don't have a particular relationship
21 with any individual one of those organizations about
22 spreading or not spreading SCN.

23 COMMISSIONER FIEGEN: This is certainly
24 difficult to get my mind around because it's extremely
25 tricky. So when you go do your research do you go out

1 and research in fields, or does everything come in to
2 you?

3 THE WITNESS: No. Most of my field research is
4 done on farmers' fields.

5 COMMISSIONER FIEGEN: Okay. So what precautions
6 do you take and your assistants -- I'm sure you have some
7 grad assistants with you.

8 What type of precautions do you take on
9 vehicles, clothing, work boots, all of that?

10 THE WITNESS: Just knock off as much dirt as
11 possible, as much soil as possible. Soil probes is
12 probably another thing that would accumulate soil. We
13 just make sure we're not taking large clods of soil. But
14 we don't steam wash or power wash. We just -- we work in
15 fields with SCN. So we -- yeah.

16 COMMISSIONER FIEGEN: It is really tricky
17 because when an egg of 200 eggs -- that swollen female.

18 THE WITNESS: Female.

19 COMMISSIONER FIEGEN: And it's a point of a
20 period, it is in your boots. Because when I wear work
21 boots they have groves.

22 THE WITNESS: Absolutely.

23 COMMISSIONER FIEGEN: I can knock off as much
24 soil as I can, but it's still there.

25 THE WITNESS: Yes.

1 COMMISSIONER FIEGEN: So the precautions of the
2 research people are pretty much not going through the
3 washing but mostly knocking off the excess.

4 THE WITNESS: Yeah. And let's be specific. You
5 asked about my particular research group. There may be
6 other research groups in other states where they do use
7 plastic booties on their feet and they do more thorough
8 precautions than I do.

9 COMMISSIONER FIEGEN: Sure. Thank you.

10 THE WITNESS: Yes.

11 COMMISSIONER FIEGEN: Are you aware --
12 especially when I see commercial sprayers out there
13 across the State of South Dakota, but I'm sure across
14 Iowa you have those big commercial sprayers. Are you
15 aware of any mechanisms they take to prevent the spread
16 of diseases?

17 Because, of course, they travel on roads. Roads
18 have mud. So they're picking up things while they're
19 traveling to the farmers, let alone from farm to farm to
20 elevator, all of that.

21 THE WITNESS: Yeah. The answer is no. And
22 forgive me if I'm over answering, but since you're
23 curious about that, the way I pitch managing the movement
24 of soil in Iowa is first in the context that
25 three-fourths of the fields have it. And that percentage

1 hasn't changed -- I think we have reached a steady state.

2 But, more importantly, we really hone in on any
3 operation that digs in the soil. And it goes back to the
4 line of questioning about disturbing soil and making it
5 more friable.

6 I just think I would get laughed out of the
7 state if I advocated everybody washing the tires on every
8 piece of equipment that goes through a field. So the
9 much greater risk is when that soil is disturbed. And in
10 Iowa it would be, you know, for tillage implements and so
11 forth.

12 COMMISSIONER FIEGEN: We certainly don't want
13 you laughed out of the state, but you could come to
14 South Dakota because I'm sure we have job openings
15 here.

16 THE WITNESS: And I don't disagree with you that
17 the amount of soil that would stick to a cleat in a boot
18 would be enough to have one of those females, but we have
19 to manage what's practical with what's prudent.

20 COMMISSIONER FIEGEN: I'd like to talk a little
21 bit about testing because I'm sure the other
22 Commissioners have the same questions I do about testing.
23 And so this is all new to me.

24 I would think the best test would be the roots
25 that you would have until harvest or actually after

1 harvest that -- instead of the soil sample that -- I
2 mean, how many probes would you need of soil samples, and
3 why isn't the roots the best way to test?

4 THE WITNESS: Well, the chances of error are
5 much greater when looking at roots. Because the females
6 of the nematode aren't very tightly attached to the
7 roots. And so when you're digging up roots, and even
8 though we say that's a way you can check your fields for
9 soybean cyst nematode in a hurry, you could miss it.

10 And so I know it sounds inefficient, but there's
11 50 years of research that shows that soil samples is
12 really the most reliable, steady way to check for this
13 thing.

14 COMMISSIONER FIEGEN: See, the internet just --
15 when we look and get our research we see these pictures
16 of the roots and the eggs on the roots so we just -- we
17 take that assumption.

18 THE WITNESS: That's a way -- and it goes back
19 to awareness, farmer awareness, and so forth, to get
20 folks to at least start checking for it. But anything --
21 any thorough treatment of checking fields that I would
22 have written would include soil sampling.

23 And soil sampling can be done any time of the
24 year. Whereas those females of SCN are on the roots only
25 for a specific time. And you really -- it's late June.

1 It's actually right now. Late June, mid, late June
2 through July.

3 And then when you get into August they're still
4 forming on the roots, but they're in the new roots which
5 are 2 and 3 feet deep or 4 feet deep, and you can't get
6 at them to dig them out. So digging roots and looking
7 for SCN females is a great way to check for about eight
8 weeks of the growing season.

9 COMMISSIONER FIEGEN: So when you go into a
10 field and you're testing for this disease like how many
11 or how far apart or -- tell us about the soil samples and
12 what complexity and the cost.

13 So how much does it cost a farmer to test their
14 field? Who does it? Do they do it themselves and send
15 it in? And then what's the cost of the test?

16 THE WITNESS: Okay. So the cost of the test at
17 Iowa State would be \$30 to have that sample processed.
18 And I'm guessing it's comparable at SDSU.

19 Who collects the soil sample? That would vary
20 by farmer. My perception is that usually it's somebody
21 from the co-op or the grain elevator that does it for
22 them.

23 And then the sample intensity is the wild card.
24 We advise them to take 20 soil cores from as small of an
25 area as possible but no more than 10 to 20 acres at a

1 time. And so 20 cores. And I pitch it as saying it's
2 one of those things in life where you get out of it what
3 you put into it. If you take 20 soil cores from five
4 acres, your results are going to be much more meaningful
5 than 20 soil cores from 20 acres or 20 soil cores from
6 80 acres.

7 COMMISSIONER FIEGEN: So if we had a quarter of
8 land, we would have 16 different samples? So 16 times
9 30. And then what is the estimated -- what's the average
10 of the estimated damage per bushel per acre on this
11 disease average?

12 THE WITNESS: I still can't answer even when you
13 threw that in an average. It depends greatly on weather.
14 In a year with adequate to excess moisture, yield loss
15 could be only 5 or 10 percent. But in a year that's dry
16 and warm, the yield loss literally could be 50 percent.
17 And I've heard some say 100 percent.

18 We've seen patches that have been killed,
19 patches of soybeans that are dead. And I guess that's
20 the definition of 100 percent yield loss. I don't know.
21 But I have research data showing 50 percent yield loss
22 even just comparing a susceptible variety to a resistant
23 variety, resistant yielding double the susceptible.

24 COMMISSIONER FIEGEN: I only have two more quick
25 questions.

1 THE WITNESS: That's fine.

2 COMMISSIONER FIEGEN: I'm sure everybody's
3 getting tired. The resistant soybean, when I was looking
4 at it -- and you kind of talked about it. Like is it
5 like a rotation of every three years, or they can only do
6 it three consecutive years?

7 I saw the three years and I couldn't remember
8 exactly and then you said you don't want to continually
9 plant it because there's the resistance that builds up.
10 What is the issue with that?

11 THE WITNESS: So the problem is even in my state
12 where we have literally 700 SCN resistant varieties to
13 pick from, 98 percent of them have the same set of
14 resistance genes. So the industry by and large is using
15 one set of resistance genes, which is not too dissimilar
16 to using one herbicide.

17 And all it takes is -- well, not all it takes.
18 Slowly as a few nematodes become able to reproduce on
19 that resistance, if that's the only type of resistance
20 it's exposed to, it starts to build up similar to weeds
21 becoming resistant to Glyphosate herbicide or Roundup.

22 So there are other types of resistance out
23 there, but apparently they're hard to breed into high
24 yielding soybeans. So we've been begging for 25 years
25 for more different types of resistance varieties, and

1 we're always told just give us another 10 years.

2 COMMISSIONER FIEGEN: I used to represent
3 Roundup about 30 years ago.

4 I think I'm going to hone in and allow the other
5 Commissioners to ask questions.

6 MR. SMITH: Commissioner Nelson, do you want to
7 go first or --

8 COMMISSIONER NELSON: What causes the egg to
9 break dormancy?

10 THE WITNESS: There's we believe three types of
11 eggs in that dead female. By the way, I didn't say it
12 earlier, but that dead female full of eggs is what we
13 call a cyst. So the name soybean cyst nematode, the
14 middle name, the word "cyst," is referring nothing more
15 than that dot that's a dead female full eggs.

16 So we believe some of those eggs will hatch when
17 it's warm enough and there's moisture available. Some
18 other of those eggs are going to hatch only when they
19 sense chemicals given off by soybeans or another host
20 crop. And then there's a third component of hatching
21 behavior that are truly dormant, and those eggs won't
22 hatch until 10 or more years have passed. And then when
23 they wake up from dormancy we believe they fall into one
24 of those other two categories.

25 COMMISSIONER NELSON: Based on that answer, the

1 next question I'm going to ask may be a tougher question
2 than I anticipated. I was going to ask what the -- not a
3 bell curve but what the curve is so far as the percentage
4 of eggs that will break dormancy each year over a 10-year
5 period.

6 THE WITNESS: With, say, corn being grown for
7 10 years or nothing being grown? Let me finish your
8 question for you.

9 COMMISSIONER NELSON: Yeah. There's apparently
10 a lot of variables to that.

11 THE WITNESS: So in the absence of a host, in
12 the absence of soybeans, the curve, I don't know how I'm
13 going to draw the curve for the court reporter, but for
14 you folks it's going to start high and we see a pretty
15 big drop, up to 50 percent in one year of corn, for
16 example, and then we see maybe another 10 percent drop in
17 another year of corn. And then it flattens out, and it's
18 a very slow decline down to zero. (Indicating)

19 And it's very, very difficult to eliminate
20 soybean cyst nematode because of that slow decline.
21 You're going to get a decent drop in one year of not
22 growing soybeans and a little more drop in a second year,
23 but then that's when the 10-year dormant eggs -- that's
24 all that's left at that point, and they're just going to
25 hang around for a decade or more.

1 COMMISSIONER NELSON: Thank you. I think the --
2 you answered the question regarding the number of samples
3 that you would consider necessary to do an adequate test.

4 I think the only other question I've got, in
5 talking about the SCN resistant varieties, is there a
6 refuge requirement for those?

7 THE WITNESS: No. We tried to create our own
8 refuge by suggesting that farmers grow a nonresistant
9 variety after growing resistance a couple of times and if
10 their numbers were relatively low.

11 And I've run into a few farmers that have done
12 that with pretty good success, but most of the farmers
13 I've encountered don't do that and they just grow
14 resistant soybeans all the time.

15 COMMISSIONER NELSON: One more question. You
16 indicated that the presence of SCN could be localized
17 within a field; is that correct?

18 THE WITNESS: Yeah. I could give you specifics
19 if you want --

20 COMMISSIONER NELSON: Well, let me ask the next
21 question.

22 So where we've got a power line going across a
23 field and maybe three poles -- so really a pretty defined
24 line across that field where the power line is going to
25 run.

1 The testing would only need to take place in
2 that line; is that correct?

3 THE WITNESS: (Nods head.)

4 COMMISSIONER NELSON: Can I get that answer
5 verbally?

6 THE WITNESS: I'm still thinking through it.
7 Yeah. I guess if you wanted to know if soybean cyst
8 nematode could be spread on the equipment associated with
9 this activity, only the areas that are going to be dug
10 into by that activity would need to be tested.

11 COMMISSIONER NELSON: Thank you. No more
12 questions.

13 CHAIRMAN HANSON: I just need to be clear on a
14 couple of things. You spoke to a potential depth of 6 or
15 7 feet. I assume you're not absolutely positive how deep
16 it actually can go. But how shallow can -- is it likely
17 to be?

18 THE WITNESS: I think we would find it in even
19 the upper inch of soil. The thing I would worry about
20 from a research standpoint is if those numbers were
21 indicative of, let's say -- typically we advise farmers
22 sample 6 to 8 inches deep and that's what we do for
23 research.

24 My worry with the upper 1 inch is in the middle
25 of summer when it gets pretty hot I would guess that