

1	THE PUBLIC UTILITIES COMMISSION
2	OF THE STATE OF SOUTH DAKOTA
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4	IN THE MATTER OF THE APPLICATION OF EL14-026 BLACK HILLS POWER, INC. FOR AUTHORITY
5	TO INCREASE ITS ELECTRIC RATES
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7	Transcript of Recorded Proceedings June 24, 2014
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9	PURORE MUE DUDITO LIMITITEC COMMICCION
10	BEFORE THE PUBLIC UTILITIES COMMISSION, GARY HANSON, CHAIRMAN CHRIS NELSON, VICE CHAIRMAN ORIGINAL
11	CHRIS NELSON, VICE CHAIRMAN KRISTIE FIEGEN, COMMISSIONER URIGINAL
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20	Reported By Cheri McComsey Wittler, RPR, CRR
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TRANSCRIPT OF RECORDED PROCEEDINGS, held in the above-entitled matter, at the South Dakota State Capitol Building, 500 East Capitol Avenue, Pierre, South Dakota, on the 24th day of June, 2014.

CHAIRMAN HANSON: EL14-026, In the Matter of the Application of Black Hills Power, Incorporated for Authority to Increase its Electric Rates.

And we will move -- we have Industrial Intervenors. And the question before the Commission is shall the Commission grant intervention to any parties that may have filed?

We will first turn to Industrial Intervenors.

Are they represented?

Mr. Moratzka.

MR. MORATZKA: Yes, Mr. Chair. If I may, I will make a few brief remarks.

On June 6 we filed a Petition to Intervene on behalf of an ad hoc association of industrial customers of Black Hills Power, which is known as the Black Hills Industrial Intervenors. That group is comprised of GCC Dacotah Inc., Pete Lien & Sons, Rushmore Forest Products, Spearfish Forest Products, Rapid City Regional Hospital, Inc., and Wharf Resources.

Consistent with South Dakota Law, our Petition was served upon all parties of the proceeding, and consistent with South Dakota Law the Industrial Intervenors' Petition to Intervene clearly and concisely set forth the facts of the intervention, namely that the rate increase will impact the members' business

operations and as large industrial customers, the Black
Hills Industrial Intervenors interests are unique and may
not be adequately represented by other Intervenors.

The Black Hills Industrial Intervenors have intervened in every Black Hills Power rate case since at least the 1990s and on June 18, 2014, Black Hills Power filed a response stating that it has no objection to our involvement in this case.

And given that we've complied with South Dakota Law, we respectfully request that our intervention be granted.

CHAIRMAN HANSON: Thank you. I'm going to take the Intervenors one at a time.

Does Black Hills Power have any objection to the Industrial Intervenors?

MR. MAGNUSON: Chairman Hanson, this is Lee Magnuson on behalf of Black Hills Power, Inc. Joining me on the phone is Amy Koenig, one of the in-house counsel for Black Hills Corporation.

As Mr. Moratzka indicated, on June 18 of this year Black Hills Power, Inc. did file its response to the proposed intervention of Black Hills Industrial Intervenors, and as set forth in that document we stated that we have no objection to the Petition to Intervene filed by Black Hills Industrial Intervenors and we

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continue to maintain that position.
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              Thank you.
                                 Thank you, Mr. Magnuson.
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              CHAIRMAN HANSON:
              Ms. Cremer? No comments?
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              Are there any questions by Commissioners?
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     there a motion? For the Industrial Intervenors --
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              COMMISSIONER NELSON: I will move in EL14-026
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     that intervention be granted to the Industrial
     Intervenors.
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              CHAIRMAN HANSON: Discussion on that motion.
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              Hearing none, Commissioner Nelson.
              COMMISSIONER NELSON:
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                                     Aye.
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              CHAIRMAN HANSON: Commissioner Fiegen.
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              COMMISSIONER FIEGEN:
                                     Fiegen votes ave.
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              CHAIRMAN HANSON: Hanson votes aye.
              The motion carries.
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              The second Intervenor is Dakota Rural Action.
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     Dakota Rural Action, are you represented?
                                   This is Caitlin Collier.
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              MS. COLLIER: Yes.
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     filed a Notice of Appearance on behalf of Dakota Rural
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     Action. I am a licensed attorney in the State of South
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     Dakota.
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              CHAIRMAN HANSON: Do you have anything else you
     wish to add?
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              MS. COLLIER: Yes, Commissioner, I do.
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an objection filed by Black Hills Power, to which we have responded. I would note particularly on the heels of the Industrial Intervenors that one of the bases for Dakota Rural Action's Motion to Intervene is the fact that it has an office in Rapid City, that it pays rent which includes utilities, and it is reasonable to assume that its cost of doing business will be impacted by any rate increase.

Further, as shown by the confidential filing, there are a number of members of Dakota Rural Action who reside in the Rapid City area who would be directly affected. And as representatives of those members, Dakota Rural Action has the right to represent them.

And I believe based upon the only other
Intervenor being an Industrial Intervenor, DRA would be
the only Intervenor representing its members and the
general public in terms of this rate increase
application.

CHAIRMAN HANSON: Thank you. Is that your presentation?

MS. COLLIER: Yes, sir. That, and what was respectfully already submitted in writing.

CHAIRMAN HANSON: Right. I just didn't want to interrupt you unless you had something else orally to say

at this juncture.

Thank you. I would just point out that the Public Utilities Commission is a somewhat trifurcated agency, and that we do have a complete set of analysts and attorneys who represent the citizens so they are represented.

But that's the only correction I would make to your remarks, that DRA is not the only folks who are representing the citizens. The Commissioners are representing the citizens as well.

Black Hills Power.

MR. MAGNUSON: Thank you, Chairman Hanson. This is Lee Magnuson again. I'd like to go back and briefly review what has transpired with regard to Dakota Rural Action.

On June 6 of this year Dakota Rural Action filed a Petition to Intervene. And a few days later on June 18 Black Hills Power objected to that intervention, for several very significant reasons.

First and foremost, Dakota Rural Action filed, and the person that signed off on that Petition to Intervene was not a licensed South Dakota attorney as required by law.

Second, we did not believe that they had clearly and concisely set out the facts supporting the reason or

their alleged interest in the proceeding. In that original Petition to Intervene they also failed to demonstrate that Dakota Rural Action itself is or was a customer of Black Hills Power, Inc. And in addition to that, they did not use their appropriate legal name. It was only referred to as Dakota Rural Action.

We did not know until later that it was actually Dakota Rural Action Inc., a South Dakota nonprofit entity.

In addition to that, the original Petition set forth rather broad statements as to their interest for intervening that appeared to me to be inconsistent with the rate case. And so we did object on June 18, and that objection is on file.

In response to our objection, Dakota Rural Action filed its response to our objection. And I would just like to note a few things with regard to that response.

First they did acknowledge that their correct legal name is Dakota Rural Action Incorporated -- actually I think it's Inc. Second, they have indicated that they maintain an office in Rapid City, South Dakota. But if you read their Petition closely, their allegation in No. 3, they are not a customer of Black Hills Power. So I think that should be clear. They're just saying,

well, we assume our rent will go up if our electricity goes up. But clearly they are not a customer of Black Hills Power.

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Next they indicate that they have submitted evidence showing their members' direct interest. Well, basically what they did was they filed a list of their members that apparently live in the Black Hills and must have taken the approach that, okay, here, Black Hills Power, you look at them and see if those are any of your customers.

But certainly there has been no demonstration that the people that are members of Dakota Rural Action Inc. are customers of Black Hills Power.

In addition to that, I would like to specifically address their No. 6. They indicate that Black Hills Power, Inc. has unfairly and irrationally held Dakota Rural Action to a different standard than that of the other Industrial Intervenors.

And I would suggest that that's first offensive to both myself and to Black Hills Power in that I've clearly demonstrated why their original Petition was clearly deficient. And I think it represents an attitude that they want to take this case well beyond making it a rate case.

I would state for the record that we have not

treated them unfairly or irrationally. What we're trying to do is hold them to the standards of South Dakota Statute and South Dakota Administrative Law.

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So we would stand by our objection to the Petition to Intervene of Dakota Rural Action. It appears to us that they are attempting to represent the interest that's typical of the public versus the specific interest of customers. And it appears that they're trying to broaden the issues, although I can't tell for sure, but certainly if they broaden the issues, it may end up costing the ratepayers more because it may add to the cost of the rate case.

So with that being said, yes, we continue to object to the Petition to Intervene of Dakota Rural Action.

What I would say is as set forth in our objection to the intervention Petition of Dakota Rural Action, we would propose that they not be afforded the status of a party to the proceedings but only be allowed to appear at the rate change hearing as a commenter and that is, of course, provided that they comply with the requirements of SDCL 49-34A-13.1.

I would note, and Chairman Hanson you mentioned this earlier, we believe that the citizens are represented in the filing that's been made by Black Hills

Power because, frankly, Staff takes care of the residential customers. They're looking out for the interest of all customers of Black Hills Power but I would say specifically are looking out for the interest of the residentials.

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With all of that being said, Chairman Hanson, Commissioner Nelson, and Commissioner Fiegen, if, in fact, the Commission decides that they are going to allow Dakota Rural Action to intervene, I would then propose that it be as a limited intervention and specifically that they would be limited to the raising as issues the proposed changes in the tariff filing and matters related to the application. And that it be a limited intervention based on that basis.

I would also add, Commissioners, that I would like to make special note of the need that this is an administrative proceeding and that the Rules of Civil Procedure and the Rules of Evidence would need to be followed. For example, if there is going to be a person that is giving opinion evidence, that person would have to be an expert witness.

Beyond that, also there is the need to comply with the Rules of Civil Procedure. And already Dakota Rural Action has done a couple of things that are not consistent with the Rules of Civil Procedure.

First, Sabrina King filed the Petition to
Intervene, and she is not a licensed attorney. Second,
under the South Dakota Rules of Civil Procedure I believe
it's under 15-6-5B that attorneys are to sign the
Certificate of Service, and just recently, I believe just
a day or two ago, Sabrina King signed the Certificate of
Service serving the confidential matter that has been
filed. So it appears that at this point already the
Rules of Civil Procedure have not been followed.

So with those comments, if -- and we would ask that the Petition determine and deny the request to intervene of Dakota Rural Action. And if they are going to allow them to intervene, we would respectfully request the alternative, that they not be afforded the status of a party to the proceeding but be allowed only to appear at the rate change hearing as a commenter.

And then finally if, in fact, this Commission is going to allow them to intervene, that it be treated as a limited intervention for the purposes of addressing the proposed changes in the tariff filing and the matters in the Application only.

That's all that I have at this time.

Thank you.

CHAIRMAN HANSON: Thank you, Mr. Magnuson.

Ms. Cremer.

MS. CREMER: Staff takes no position.

CHAIRMAN HANSON: Thank you. Questions by the Commission.

I will start off because I would like to hear what DRA has to say.

Ms. Collier, Mr. Magnuson makes some very good points. We don't need to have inflammatory language used just for the sake of attempting to influence either the Commission or the public. The unfairly and irrationally language, I don't see anything that they did that was unfair or irrational.

They required you to follow the law, the administrative laws and the laws of the statutes of the State of South Dakota. What specifically is unfair or irrational about that?

MS. COLLIER: Mr. Commissioner, as the Commission can probably clearly see by the sequence of events that was laid out by Mr. Magnuson, the Staff at DRA following directives from its membership decided to be involved in this rate change proposal.

And, unfortunately, even though I am a DRA member, I was not aware that they were going to file without an attorney. That was simply an error. It was made in good faith. And because I was immediately available to participate, I believe that we have

corrected that matter.

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In response to more directly your question, the concern that was expressed to me was that there were Industrial Intervenors who had the same interests as the DRA Rapid City office in terms of an increase in the cost of doing business.

While I understood Mr. Magnuson's response that DRA is not directly a Black Hills Corp customer, I believe that it is reasonable to presume that -- and I don't know for sure but certainly that there are other industries, other businesses, in the Black Hills Power area that also rent property which -- in which the rent incorporates utility costs and that it is not unreasonable to presume that their rent and, therefore, the cost of doing business would go up.

So, specifically, the language that you're talking about was to that particular purpose. And I believe that that's clear in the response, that it was to that particular point that the interests of the Industrial Intervenors has to do with their cost of doing business and that that is also one of the primary reasons for requests to intervene by DRA.

CHAIRMAN HANSON: You didn't answer my question.

And you also stated that your office has the same interest as other businesses in the area, but

clearly they do not have the same interest if they're not a customer of Black Hills Power.

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You understand Mr. Magnuson's point when you state that you're working to try to decrease the cost but yet DRA's intervention will increase the cost of the proceedings. The proceedings are paid for by Black Hills Power, and, therefore, it increases the cost to their customers. So the same argument can be used by Mr. Magnuson on the reverse on DRA's participation.

Again, apparently you can't support the unfairly or irrationally inflammatory language that you used. Clearly after going through the process of the filing where Ms. King did the filing and then you apparently in your response attempted to correct the shortcomings and yet Sabrina King filed a Certificate of Service subsequent to the process, do you folks now understand that we must follow the law here and you must also and that we're going to require that all filings -- everything that is done on legal matters must be done by an attorney? I mean, that's the law. And specifically Ms. King can get into a problem here if she continues to make legal filings and represent herself as an attorney.

MS. COLLIER: Mr. Commissioner, I believe that she does understand clearly. I had asked her to send me the confidential filing, and I had intended to file it.

I believe it was just a miscommunication. She apparently had taken care of that before I had the chance.

I also was under the understanding -- and this may have been a mistake on my part -- that the confidential filing had been referenced in the original Petition to Intervene as an attachment and that somehow that attachment had not been filed. So I think there was probably just a misunderstanding.

I've been a practicing attorney for over 26 years. I've appeared before the PUC previously. I do understand the Rules of Civil Procedure and Administrative Rules, and I can assure you that if we are allowed to intervene, we will proceed in compliance with all of the laws, statutory or by Administrative Rule. And I can assure you that there won't be any problems in the future in regard to that.

CHAIRMAN HANSON: Can you tell me specifically if any -- specifically state which members of DRA are, in fact, Black Hills Power customers?

Do you have any you can specifically point to?

MS. COLLIER: Yes. The difficulty -- if you

will give me just a second, I am in front of my computer.

And --

CHAIRMAN HANSON: Perhaps Ms. King can help you. Because this is one of the objections by Black Hills

Power, I would certainly expect that you'd be prepared for that question.

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MS. COLLIER: Well, I am prepared. I just have to find that particular document. If you'll just give me a second, I should be able to do that.

All right. The following members of the Black Hills Chapter of Dakota Rural Action -- actually all of the people who are listed on that confidential filing reside in the Black Hills area that is served by Black Hills Power.

And to the best of my knowledge, for example, the first two names that are listed, Steve Hammond who lives on Skyline Drive and Julie Burke who lives on Pine Cone Circle, are customers of Black Hills Electric. I believe that there are several other people specifically in Rapid City as well as surrounding communities that are customers of Black Hills Power.

CHAIRMAN HANSON: Will you provide that to us, please.

I will turn to Commissioner Nelson for questions.

COMMISSIONER NELSON: Thank you.

I'm trying to resolve discrepancies between the initial Petition to Intervene and the second Petition.

And I understand they were done by two separate people,

but it's from the same organization so we've got to resolve the discrepancies.

The first Petition, line 2, says that Dakota
Rural Action through their Black Hills Chapter represents
hundreds of Black Hills residents.

The confidential filing with the second Petition
I only counted 155, and that includes dead people. And
so I'm wondering is it hundreds, or is it 155 or
something less than that?

MS. COLLIER: Well, I would say going from the idea of general to specific, 155 is more than 100. And it looked to me like the list there is a more specific statement of members. Obviously I can see that there's at least one member who has an address in Indiana, and so I don't even know if they have property there.

As to whether there are people who are dead, I'm not aware. I have not gone through the list as I see it before me and as it was filed. I don't know if any of those people are dead or not.

And perhaps the Commissioner has information that I don't have.

MS. KING: This is Sabrina, if I can respond to that as well.

COMMISSIONER NELSON: Certainly.

MS. KING: So our membership list is what you

have in front of you. Quite often those memberships 1 2 include households. We include family members, which is where you get the hundreds. Those memberships would include households and members of those households that 4 would take that number well over 200. 5 And to address the (Inaudible) potentially means 6 that people are dead, we have memberships that are 7 renewed on an annual basis. And we do not count members 8 9 who have not paid within the last year. So if someone is on that list who is deceased, you also 10 11 have (Inaudible) and that list --12 CHAIRMAN HANSON: Are you on a -- Ms. King, are you on a cellphone? 13 14 MS. KING: I am, yes. 15 CHAIRMAN HANSON: You're breaking up quite a bit 16 here. Is it possible for you to either get to a 17 landline or to speak a little slower as you're speaking 18 so you don't break up so much? 19 I believe we did get sufficient information from 20 you as you were speaking, though. 21 Commissioner Nelson. 22 23 COMMISSIONER NELSON: Yeah. Let me go on to the

other question that I've got, and this would be for

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Ms. Collier.

You indicated earlier today that you were familiar with Administrative Rules. And so I'd like specifically to look at ARSD 20:10:01:15.05 and the requirement that an Intervenor have an interest peculiar to the Petitioner as distinguished from the interests common to the public or to the taxpayers at general.

And what I've heard from you thus far is -- and I think you've said you're here to represent residential customers. That doesn't seem to meet the ARSD requirement that you have an interest peculiar from that of the common interest. And so can you explain to me what your peculiar interest is that would be different from the common interest?

MS. COLLIER: The peculiar interest is the interest of the members of Dakota Rural Action, specifically those who are listed in the confidential filing who have an interest in issues that affect both urban and rural customers who are concerned about general issues of electric transmission sources of electricity and the electric industry in general and in particular in rate increases and what they may be related to.

And, more specifically, the electric industry, specifically Black Hills Power, derives its electricity from various sources, and the rationale that is given for a need for a rate increase is of interest to those

specific members of DRA because of their interest in energy usage, consumption, and cost.

In other words, besides their specific interest as customers, as any customer would be in a rate increase, they also are a unique group of people who are committed to certain educational as well as knowledge of what is happening in the energy industry and, in particular, in electricity and, in particular, in Black Hills Power.

So you might consider them to be not just consumers and citizens but specific citizens who have an interest.

COMMISSIONER NELSON: No further questions.

CHAIRMAN HANSON: Commissioner Fiegen.

COMMISSIONER FIEGEN: I just have a clarifying question.

So the confidential list that you sent us, you cannot go line item by line item and tell us every one of them are Black Hills Power customers? Or can you?

Can you tell us everyone that you gave us is a Black Hills Power customer?

MS. COLLIER: I would have to defer to Ms. King, as I have -- I represent DRA generally. I have not spoken to each individual person who is listed on that.

COMMISSIONER FIEGEN: Thank you.

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So do you know or not?

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MS. COLLIER: Do I personally know?

COMMISSIONER FIEGEN: Does the Petitioners know? So whoever wants to talk, I don't really care. I just want to know if the list that you gave us is Black Hills Power customers.

MS. KING: This is Sabrina. Those include

Black Hills Power customers. I would have to go back and
go item by item to identify the people within the

boundaries of Black Hills Power. I attempted to pull off
of the boundaries, was not able to do so so as of right

now --

COMMISSIONER FIEGEN: Thank you, Ms. King. Appreciate it. Thank you.

CHAIRMAN HANSON: Any further questions by the Commissioners?

Is there a motion?

I have to admit I'm wrestling with this still.

I think they can probably show -- probably being that they can probably show that someone is a member. The filings that -- and the accuracy and the not following the Rules of Evidence or Civil Procedure and then subsequently after being told to follow it not following it again, and then the exaggerations and inflammatory language on their filings all concern me greatly.

I think if everything was filed properly, they could probably show that at least some member has an interest to it, but if I'm to support this, they need to follow procedures from here on out or else we're going to have to take corrective action with them.

Those are my comments prior to any motion. Any further concern or discussion?

COMMISSIONER FIEGEN: Mr. Chairman, I think today the evidence is not clear, and personally I cannot make a decision today or I will deny -- if I do need to make a decision today, I will deny intervention today.

CHAIRMAN HANSON: Further discussion?

I think that's a very good point. And from my standpoint, I probably should have taken that position as opposed to saying they probably can show.

I think you make a very good point. Anyone who's to intervene needs to clearly show as opposed to probably.

Thank you, Ms. Fiegen.

Commissioner Nelson.

COMMISSIONER NELSON: Well, let me just ask for the purposes of trying to move this along, are you looking, Commissioner Fiegen, for additional filings in this matter?

COMMISSIONER FIEGEN: The one item I'm looking

for is evidence of Black Hills Power customers and that they are clearly a Black Hills Power customer and which members are.

CHAIRMAN HANSON: Anything further, Commissioner Nelson?

COMMISSIONER NELSON: Let me try a motion, and we'll see. I just -- I want to try to move this along.

I am going to move to grant intervention to

Dakota Rural Action in the limited manner that

Mr. Magnuson outlined. And that would be limited only to
the issues that are raised by the application by

Black Hills Power.

CHAIRMAN HANSON: I could support that subsequent to them -- not subsequent to but provided that Black Hills Power shows -- excuse me. That DRA shows that they actually do have members who are Black Hills Power customers. Provided for that, I could support the motion.

COMMISSIONER NELSON: Yeah. I guess we can do whatever you want to do, Mr. Chairman. If you'd like to defer it for two weeks.

CHAIRMAN HANSON: I can support the motion, but as a friendly amendment to that motion if you could add to it that provided that Black Hills Power --

COMMISSIONER NELSON: File an Affidavit showing

which of their members are Black Hills Power customers.

CHAIRMAN HANSON: Correct.

COMMISSIONER NELSON: I would add that and consider that a friendly amendment. So it would be a provisional granting of intervention based upon that -- a filing of an Affidavit with that information.

CHAIRMAN HANSON: Correct.

COMMISSIONER NELSON: If I might discuss.

CHAIRMAN HANSON: Yes, please.

COMMISSIONER NELSON: I would echo the Chairman's comments. I'm greatly concerned about the filings we've gotten thus far, some of the discrepancies and lack of information. But, like the Chairman, I think Dakota Rural Action has probably met the burden for intervention. And we certainly don't want to deny anybody who is in that situation.

But by the same token, I think limiting intervention to those issues that are involved in the rate case and not allowing this to become something bigger and broader that the rate case is not about is appropriate and, hence, the parameters of my motion, Mr. Chairman.

CHAIRMAN HANSON: Thank you.

Any further discussion on the motion?

Hearing none, Commissioner Nelson.

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1	COMM	ISSIONER	NELSON:	Aye.		
2	CHAI	RMAN HAN	SON: Con	missioner	Fiegen.	
3	COMM	ISSIONER	FIEGEN:	Fiegen vo	otes aye.	
4	CHAIL	RMAN HAN	SON: Har	son votes	aye.	
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1	STATE OF SOUTH DAKOTA)
2	:SS CERTIFICATE
3	COUNTY OF HUGHES)
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5	I, CHERI MCCOMSEY WITTLER, a Registered
6	Professional Reporter, Certified Realtime Reporter and
7	Notary Public in and for the State of South Dakota:
8	DO HEREBY CERTIFY that as the duly-appointed
9	shorthand reporter, I transcribed the electronic
10	recording of the foregoing proceedings.
11	Dated at Pierre, South Dakota this 10th day of
12	September, 2015.
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16	() May 190 3
17	Cheri McComsey Wittler,
18	Notary Public and Registered Professional Reporter
19	Certified Realtime Reporter
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