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June 25, 2013

Ms. Patricia Van Gerpen Executive Director South Dakota Public Utilities Commission Capitol Building, 1st floor 500 East Capitol Avenue Pierre, SD 57501-5070

## Re: In the Matter of Otter Tail Power Company's Renewable, Recycled, and Conserved Energy Objective Compliance Report to the South Dakota Public Utilities Commission

Dear Ms. Van Gerpen:

Enclosed you will find the report of Otter Tail Power Company, to the South Dakota Public Utilities Commission on the Company's efforts and status on compliance with the South Dakota Renewable, Recycled, and Conserved Energy Objective contained in Statutes §49-34A-94 through §49-34A-96 and §49-34A-101 through §49-34A-106. This report is required annually commencing on July 1, 2009 and continuing through July 1, 2017.

If you have any questions regarding this filing, please contact me at 218-739-8883 or <u>cwestergard@otpco.com</u>.

Sincerely,

/s/ CAROL WESTERGARD Carol Westergard Contract & Due Diligence Administrator

pmm Enclosures By electronic filing

# Renewable, Recycled, and Conserved Energy Objective Compliance Report to the South Dakota Public Utilities Commission



# Report RP13-04 Resource Planning Department June 2013

**By: Carol Westergard** 

#### PREFACE

This document is the report of Otter Tail Power Company, to the South Dakota Public Utilities Commission on the Company's efforts and status on compliance with the South Dakota Renewable, Recycled, and Conserved Energy Objective contained in Statutes §49-34A-94 through §49-34A-96 and §49-34A-101 through §49-34A-106. This report is required annually commencing on July 1, 2009 and continuing through July 1, 2017.

Questions and comments regarding the information and data contained herein should be addressed to Carol Westergard at 218-739-8883 or cwestergard@otpco.com.

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## **INTRODUCTION**

Pursuant to South Dakota Codified Laws §49-34A-105, Otter Tail Power Company (Otter Tail or Company), makes this information filing electronically to the South Dakota Public Utilities Commission. This filing is the Company's fifth annual report on efforts to meet the state renewable, recycled, and conserved energy objective that 10% of all electricity sold at retail be obtained from renewable, recycled, and conserved energy sources by 2015.<sup>1</sup>

As the following pages of this report demonstrate, Otter Tail is well on the way to implementing renewable resources as part of its diverse resource portfolio and expects to be in full compliance of any and all renewable energy objectives and standards within all three state jurisdictions in which Otter Tail serves.

<sup>&</sup>lt;sup>1</sup> South Dakota Codified Law §49-34A-101.

### JURISDICTIONAL REQUIREMENTS

Otter Tail serves retail load in Minnesota, North Dakota, and South Dakota. All three state jurisdictions have some sort of renewable energy objective (REO) or renewable energy standard (RES). Discussion of compliance efforts with any single jurisdiction also requires a discussion of the other two jurisdictions so that a complete understanding of the Company's compliance efforts can be obtained. The following sections describe the requirements in each of the state jurisdictions.

### Minnesota

Otter Tail is required to make a good faith effort to comply with the state REO through 2011. Beginning with 2012 the requirement switches to an RES. The state requirements<sup>2</sup> increase in a step-wise fashion, consisting of:

- 2005 1% of retail sales
- 2010 7% of retail sales
- 2012 12% of retail sales
- 2016 17% of retail sales
- 2020 20% of retail sales
- 2025 25% of retail sales.

Eligible energy technologies for compliance include solar, wind, hydroelectric with a capacity of less than 100 MW, hydrogen,<sup>3</sup> or biomass. Biomass includes landfill gas, anaerobic digestion, and mixed municipal solid waste or refuse-derived-fuel from mixed municipal solid waste as a primary fuel. Electricity generated by the combustion of biomass through co-firing with other fuels counts up to the percentage amount of biomass fuel relative to total fuel, only if the generating facility was constructed in compliance with new source performance standards promulgated under the federal Clean Air Act or if the facility employs the maximum achievable or best available control technology for that type of facility.

<sup>&</sup>lt;sup>2</sup> These REO and RES requirements only apply to utilities without nuclear generating assets. Utilities with nuclear generating assets have a more aggressive standard as detailed in Minn. Stat. §216B.1691.

<sup>&</sup>lt;sup>3</sup> Provided that after January 1, 2010 the hydrogen must be generated from the other eligible energy technologies listed.

#### North Dakota

The state REO is 10% of retail sales by the year 2015, and includes both renewable energy and recycled energy. The calculation contains a provision to reduce the amount of retail sales by any hydroelectric energy that cannot be counted toward the REO.<sup>4</sup> Renewable and recycled energy includes electricity generated from solar, wind, biomass,<sup>5</sup> geothermal, hydrogen,<sup>6</sup> hydroelectric (must be from a facility with an in-service date of no earlier than January 1, 2007 or from efficiency improvements to a facility existing as of August 1, 2007), and recycled energy systems producing electricity from currently unused waste heat resulting from combustion or other processes into electricity and which do not use an additional combustion process. Recycled energy does not include any system whose primary purpose is the generation of electricity.

### South Dakota

The state REO is 10% of retail sales by the year 2015, and includes renewable, recycled, and conserved energy.<sup>7</sup> The calculation contains a provision to reduce the amount of retail sales by any hydroelectric energy from a facility with an in-service date prior to July 1, 2008.<sup>8</sup> Renewable and recycled energy include electricity generated from solar, wind, biomass,<sup>9</sup> geothermal, hydrogen,<sup>10</sup> hydroelectric (statutes imply it must be from a facility with an inservice date of no earlier than July 1, 2008), and recycled energy systems producing electricity from currently unused waste heat resulting from combustion or other processes into electricity and which do not use an additional combustion process. Recycled energy does not include any system whose primary purpose is the generation of electricity. In the case of conserved energy, the objective will be measured by methods established by rules promulgated by the commission pursuant to chapter 1-26.

<sup>&</sup>lt;sup>4</sup> North Dakota Century Code §49-02-30.

<sup>&</sup>lt;sup>5</sup> Including agricultural crops and wastes and residues, wood and wood wastes and residues, animal wastes, and landfill gas.

<sup>&</sup>lt;sup>6</sup> Provided that the hydrogen is generated from a source listed in this section of North Dakota Century Code §49-02-25.

<sup>&</sup>lt;sup>7</sup> South Dakota Codified Laws §49-34A-101.

<sup>&</sup>lt;sup>8</sup> South Dakota Codified Laws §49-34A-103.

<sup>&</sup>lt;sup>9</sup> Includes agricultural crops and wastes and residues, wood and wood wastes and residues, animal and other degradable organic wastes, and landfill gas.

<sup>&</sup>lt;sup>10</sup> Provided that the hydrogen is generated from a source listed in this section of South Dakota Codified Laws §49-34A-94.

#### MIDWEST RENEWABLE ENERGY TRACKING SYSTEM

Otter Tail has registered almost all renewable energy resources within the Midwest Renewable Energy Tracking System (M-RETS). There is a number of small customer owned units, generally less than 50 kW each, which the Company has not registered. The customers selfserve a portion of their own load with Otter Tail receiving the remaining surplus energy. For 2012, the amount of energy from unregistered renewable energy resources was about 666 MWh.

Otter Tail has developed an account structure within M-RETS to help segregate Renewable Energy Certificates (RECs) by type and usage. The Otter Tail M-RETS accounts include a retirement account by state jurisdiction by year. Thus it is easy to verify the amount of RECs retired annually for compliance with each state's requirements. RECs associated with **TailWinds**, the Company's green pricing program, are retired into separate state jurisdiction accounts to ensure proper accounting for the green pricing tracker balance.

Retired RECs will be tracked on a calendar basis. While Otter Tail began recording energy from renewable energy resources within M-RETS in the last half of 2007, when the M-RETS system first became operational, the Company began full use of the M-RETS system for reporting verification beginning with the first full calendar year commencing January 1, 2008.

Through 2012, Otter Tail did not purchase any RECs. All energy used for compliance was energy generated by Otter Tail or energy purchased by Otter Tail under power purchase agreements that include renewable energy attributes.

During 2012, Otter Tail sold 539,326 RECs. These RECs had a 2011 and 2012 vintage, and were created by wind facilities located in the state of North Dakota and owned by Otter Tail or obtained by Otter Tail through wind energy purchased power agreements that include renewable energy attributes.

### **RENEWABLE AND RECYCLED ENERGY RESOURCES**

The breakdown of existing and potential future renewable energy resources for Otter Tail, to the extent known, at the time of this report are shown in Appendix A. The data provided includes the name of the facility, kW rating, vintage, technology and energy source, whether owned or through a PPA, and state eligibility. Resources are listed in Appendix A if they are resources planned in Otter Tail's Integrated Resource Plan or are customer-owned. Customer-owned facilities are included in Appendix A if an interconnection agreement has been signed or there is agreement on key terms of a purchase power agreement.

### SOUTH DAKOTA RENEWABLE AND RECYCLED ENERGY

The following data is for the January 1, 2012 – December 31, 2012 time period. The data assumes that energy from renewable energy resources is allocated across the Otter Tail system based on retail sales kWh. The exception to this allocation methodology is that Tail*Winds* energy is based on the amount of wind energy sold under the green pricing program in South Dakota. Pursuant to South Dakota Codified Law §49-34A-103, the hydroelectric energy shown in the table below does not count toward compliance, but can be subtracted from retail sales before calculating the percentage of compliance.

South Dakota Renewable and Recycled Energy MWh Generated During The Period January 1, 2012 – December 31, 2012				
Resource	Total kWh	SD Percentage <sup>11</sup>	SD kWh	
FPLE ND Wind II	54,450,718	9.66%	5,257,335	
Customer A	5,095,407	9.62%	489,933	
FPLE Langdon	72,204,498	9.67%	6,980,785	
OTP Langdon	n 143,498,426 9.67%		13,871,396	
Ashtabula Wind	Wind 154,883,605 9.65%		14,952,758	
Luverne Wind	Wind 175,014,224 9.65%		16,897,141	
South Dakota Tail <i>Winds</i>	179,250	100.0%	179,250	
OTP Owned Hydro	16,990,362 9.65%		1,638,983	
WAPA Hydro	Hydro 29,972,790 9.65%		2,893,766 <sup>12</sup>	

<sup>&</sup>lt;sup>11</sup> Energy is allocated to jurisdictions based on monthly jurisdictional retail sales.

<sup>&</sup>lt;sup>12</sup> The WAPA hydroelectric energy is an allocation to five Native American tribes.

South Dakota Renewable and Recycled Energy Compliance January 1, 2012 – December 31, 2012				
South Dakota Retail Sales	407,054,057 kWh			
Less Hydro Energy Adjustment	-4,532,749 kWh			
Net SD Retail Sales for REO Compliance	402,521,308 kWh			
South Dakota Renewable Energy	58,628,599 kWh			
<sup>13</sup> SD REO Compliance Percentage Potential	14.57%			

The data shows that Otter Tail is well positioned to comply with the South Dakota statute. In May of 2013 Otter Tail signed a purchase power agreement to purchase 62.4 MW of energy from the Ashtabula III Wind Farm located in Barnes County, ND, Otter Tail expects to begin taking energy from Ashtabula III Wind Farm beginning on August 1, 2013, at that time the level of compliance will increase. Otter Tail will sell excess RECs and/or bank RECs for future use.

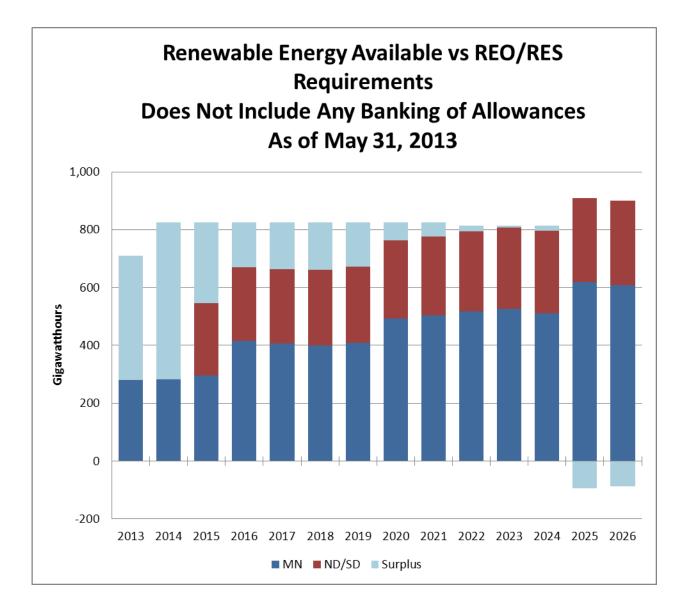
<sup>&</sup>lt;sup>13</sup> OTP may sell RECs to third parties. RECs sold to third parties would not be eligible for regulatory compliance.

### FORECAST OF FUTURE REO/RES COMPLIANCE

Combined with energy output from the 49.5 MW Luverne Wind Farm, the 48 MW the Company owns at the Ashtabula Wind Farm, energy output from the 60 MW the Company owns or purchases from the Langdon Wind Farm, and an additional 62.4 MW Otter Tail will purchase from the Ashtabula III Wind Farm. Otter Tail is well positioned to comply with the renewable energy objectives and standards in all three states.

The following graph shows the Company's expected available energy from renewable energy resources compared to the REO/RES requirements going out to 2026. The graph assumes that all RECs are counted for compliance in the year they are generated and are not banked for future compliance use. The graph includes the 62.4MW from the Ashtabula III Wind Farm. The graph does not include new customer-owned facilities that may be developed.

The North Dakota and South Dakota requirements are very similar and are lumped together in the graph. As demonstrated in the graph, Otter Tail expects to have sufficient energy from renewable energy resources available to comply with state REO/RES requirements until 2025.



## **BARRIERS TO REO/RES COMPLIANCE**

At this time, Otter Tail Power Company does not see any substantial obstacles to meeting the South Dakota Renewable, Recycled, and Conserved Energy Objective. The Company has been and continues to be well ahead of current objectives and standards.

#### SUMMARY

Otter Tail has stepped forward with its development of renewable energy resources for a variety of reasons and is completing new renewable energy resources ahead of REO/RES requirements. The 2006-2020 Otter Tail integrated resource plan called for 160 MW of new wind generation. Otter Tail has completed that amount of wind generation addition to the system. The 2011-2025 Otter Tail integrated resource plan calls for an additional 50 MW of new wind generation to be operational at the end of 2013. Otter Tail anticipates purchasing energy from the 62.4 MW Ashtabula III Wind Farm in late 2013. All of these wind additions have been part of an economic least cost mix of resources and have not been added for the sole purpose of complying with renewable energy objectives or standards.

Part of the reason why the capacity expansion modeling is showing wind additions as economic is because of the federal incentives and wind development in North Dakota. The federal incentives reduce the cost of wind generation by about 33% and are currently set to expire for projects after 2013. The wind development incentives in North Dakota also improve economics and have sunset provisions.

With the current renewable resources and the 62.4 MW from Ashtabula III Wind Farm, additional resources for REO/RES compliance will likely not be needed until sometime after 2024. However, additional renewable resources may be added earlier if they are economic. There are many uncertainties going forward with all forecasts, including load growth, conservation efforts, and customer-owned renewable resources but Otter Tail remains well ahead of renewable requirements and therefore is positioned to be in compliance for many years to come.

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## **APPENDIX A – RENEWABLE AND RECYCLED ENERGY RESOURCES**

Existing Renewable Energy Resources							
Name	State	kW Rating	Vintage	Technology	Power Source	Owned/PPA	State Eligibility
Tail <i>Winds</i>	MN and SD	1,890	2001-2003	Wind	Wind	PPA	TailWinds <sup>14</sup>
FPLE ND Wind II	ND	21,000	2003	Wind	Wind	PPA	MN, ND, SD
FPLE Langdon	ND	19,500	2007	Wind	Wind	PPA	MN, ND, SD
OTP Langdon	ND	40,500	2008	Wind	Wind	Owned	MN, ND, SD
Ashtabula Wind	ND	48,000	2008	Wind	Wind	Owned	MN, ND, SD
Luverne Wind	ND	49,500	2009	Wind	Wind	Owned	MN, ND, SD
Various Small Solar Producers	MN	7	2008-2012	Photovoltaic	Sun	PPA	MN, ND, SD
Various Small Wind Producers	MN	3,843	1997-2012	Wind	Wind	PPA	MN, ND, SD
Biogas Producer	MN	2,130	2010	Internal Combustion	Biogas	PPA	MN, ND, SD
Various Small Solar Producers	ND	2	2011	Photovoltaic	Sun	PPA	MN, ND, SD
Various Small Wind Producers	ND	1104	1985-2012	Wind	Wind	PPA	MN, ND, SD
Various Small Solar Producers	SD	40	2010-2011	Photovoltaic	Sun	PPA	MN, ND, SD

<sup>&</sup>lt;sup>14</sup> Wind energy purchased from EMS in SD and Hendricks and Borderline in MN. At this time Tail*Winds* energy counts in ND and SD, but not MN. Tail*Winds* is the Company's green pricing tariff and the energy is counted only as customers purchase the energy, not as it is generated.

		Existing I	Renewable Energ	gy Resources (Cont	inued)		
Various Small Wind	SD	2.6	2009	Wind	Wind	PPA	MN, ND, SD
Producers							
Bemidji Hydro	MN	200	1907	Hydro	Water	Owned	MN
Taplin Gorge	MN	500	1925	Hydro	Water	Owned	MN
Hoot Lake	MN	800	1914	Hydro	Water	Owned	MN
Pisgah	MN	700	1918	Hydro	Water	Owned	MN
Wright	MN	500	1922	Hydro	Water	Owned	MN
Dayton Hollow	MN	1,000	1909	Hydro	Water	Owned	MN
WAPA Hydro	Several	5,566	Various	Hydro	Water	PPA	None
		Planned and H	Expected Future	Renewable Energy	Resources		
Name	State	kW Rating	Vintage	Technology	Power Source	Owned/PPA	State Eligibility
Ashtabula III	ND	62,400	2013	Wind	Wind	PPA	MN, ND, SD

# APPENDIX B - CALENDAR YEAR 2012 RREO REPORT

Company:		
Otter Tail Power Company		
Calendar Year 2012 RREO Report	Value	Comments
etail Sales		
Total - All States (MWh) SD (MWh)	4,215,516 407,054	
	407,004	
Generation Capacity Owned		
Total - All States (MW) SD (MW)		Based on Net Dependable Capacity of owned generation facilities and contracted capacity.
SD (MW)	283.8	Based on Net Dependable Capacity of ow ned generation facilities and contracted capacity.
Renewable Generation Capacity Owned		
Total - All States (MW)		
Vind Solar	178.5	40.5 MW is purchased through long-term purchased pow er agreements and 138 MW is ow ned, all located in
New Hydro	-	
Old Hydro	2.7	Ow ned and located in MN
Hydrogen	-	
Biomass Geothermal	2.1	Purchase 2.1 MW from a biogas producer located in MN
Recycled	-	
Total - All States (MW)	183.3	
SD (MMA)		
SD (MW) Wind	-	
Solar	-	
New Hydro	-	
Old Hydro	-	
Hydrogen Biomass	-	
Geothermal	-	
Recycled	-	
Total SD (MW)	-	
Renewable Energy Credits Retired for SD		No Renewable Energy Credits were Retired for SD in 2012
Total - Generated In All States (MWh)		
Wind	-	
Solar New Hydro	-	
Old Hydro	-	
Hydrogen	-	
Biomass	-	
Geothermal Recycled	-	
Total - All States (MWh)	-	
Generated in SD (MWh)		
Vind Solar	-	
New Hydro	-	
Old Hydro	-	
Hydrogen Biomass	-	
Geothermal	-	
Recycled	-	
Total SD (MWh)	-	
Renewable Energy Credits Retired for Other States		
Total - Generated In All States (MWh)		
		REC's retired for MN REO/RES. From the following units-location of units: Ashtabula Wind
Wind	210,000	Center-ND, Borderline Wind LLC-MN, FPL Energy ND Wind II LLC-ND, Langdon Wind Farm ND, Langdon Wind LLC, ND, Luverne Wind Farm, ND,
Solar	218,888	ND, Languon Wind LLC, ND, Luverne Wind Faffi, ND,
New Hydro	-	
		REC's retired for MN REO/RES. From the following units-location of units: Bemidji Hydro-
		MN, Dayton Hollow Hydro 1, MN, Dayton Hollow Hydro 2, MN, Hoot Lake Hydro, MN, Pisga
Old Hydro Hydrogen	30,236	Hydro, MN, Taplin Gorge Hydro, MN, Wright Hydro, MN.
Biomass	-	
Geothermal	-	
Recycled		
Total - All States (MWh)	249,124	
Generated In SD (MWh)		
Wind	1,200	Unit-location of unit: Borderline Wind LLC-MN
Solar New Hydro	-	
Old Hydro	-	
Hydrogen	-	
Biomass	-	
Geothermal Recycled	-	
Total SD (MWh)	1,200	
	.,_00	
Conserved Energy & Capacity		
Conserved Energy (MWh)	34,704	
Total - All States SD	34,704 3,910	
	0,010	
Conserved Capacity (MW) Total - All States	7.5	